Democratising Policy Analytics with AutoML

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1 Introduction

Machine learning has made steady inroads into the social sciences. Although causal inference designs have become the standard methodology in economics and political science (Angrist and Pischke 2008), machine learning is increasingly used to tackle "prediction policy problems", in which high forecasting accuracy is more important than unbiased regression coefficients (Kleinberg et al. 2015). For instance, scholars have employed algorithmic modelling to predict civil wars (Muchlinski et al. 2016; Ward et al. 2010), mass killings (Freire and Uzonyi 2018; Ulfelder 2013), and state repression (Hill Jr and Jones 2014). Supervised machine learning also helps governments to devise local public policies, such as allocating fire inspection teams or directing patients for medical treatment (Athey 2017). Therefore, computer algorithms can improve social welfare by making state interventions more effective.

Despite the popularity of predictive analytics, building machine learning models remains a labour-intensive task. Practitioners apply several preprocessing steps just to prepare their data, and many modelling decisions, such as algorithm selection or parameter optimisation, are still largely based on trial and error (Elshawi et al. 2019). As a result, areas that could benefit from predictive algorithms do not reach their full potential due to implementation challenges or lack of technical expertise (Amershi et al. 2019; Truong et al. 2019; Yang et al. 2018). In this regard, methods that simplify the machine learning pipeline can have significant academic and policy impacts (Ahmed et al. 2020; Healy et al. 2017).

Automated machine learning (AutoML) aims to fill this gap. AutoML is an emerging framework that automatically chooses and optimises machine learning algorithms. More specifically, AutoML provides

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data-driven tools to minimise human effort in the machine learning workflow, automating steps like feature engineering, model selection, hyperparameter tuning, and model interpretation (Elshawi et al. 2019). AutoML not only frees machine learning specialists from tedious and error-prone tasks, but makes state-of-the-art algorithms accessible to regular users. According to their proponents, AutoML promotes a true democratisation of artificial intelligence (Hutter et al. 2019, ix; Shang et al. 2019). AutoML approaches have also been very successful in prediction challenges, and they consistently reach the top 5% in public machine learning competitions (AWS Open Source Blog 2020; Google AI Blog 2020).

In this paper, I introduce three Python AutoML algorithms that policy analysts may consider in their work. In the following section, I describe the main functionalities of AutoKeras (Jin et al. 2019), H2O AutoML (H2O.ai 2017), and TPOT (Olson and Moore 2016). All of the algorithms are open source, actively maintained, and easy to use. Then, I replicate two analyses that employ expert-coded machine learning models and show that AutoML can achieve comparable or better predictive performance with only a few lines of code. Lastly, I discuss how users can make their AutoML scalable and reproducible with Docker containers. Docker allows researchers to create an image of their complete working environment, thus all AutoML specifications and dependencies are automatically embedded in the Docker file. While Docker has been widely employed in business applications, its use in academia remains limited. I provide a simple tutorial so that readers can upload their AutoML setup to a website and share their Docker containers with co-authors and referees.

2 A Brief Introduction to AutoML Algorithms

Automated algorithms are a recent addition to the machine learning field. Thornton et al. (2013) proposed the first method to jointly address the problems of algorithm selection and parameter optimisation, and their results show that automated solutions often outperform baseline models. Since then, the literature has grown significantly. Today, there are a multitude of AutoML algorithms available for non-expert users, which are not only able to predict numeric data, but also to classify objects, translate text, annotate videos, and perform sentiment analysis in social media with few instructions (Liu et al. 2020).

The intuition behind AutoML algorithms is simple. First, the algorithm splits the original data into training and test datasets and applies different models to the training partition. Then the algorithm selects

the model which achieves the best performance in a given evaluation metric, such as the mean squared error or classification accuracy. Having selected the algorithm that minimises the chosen metric, the next step is to find the set of hyperparameters that further improves the model's predictive ability. The selection method here is the same. The algorithm tests many combinations of parameters and chooses the one that produces the best results according to the estimation metric. Finally, the results are compared against the test dataset to see how the model performs with new data. If necessary, users can add their own configurations to the AutoML algorithm or test the machine learning pipeline with other data splits.

Many AutoML libraries also perform feature engineering tasks without human intervention. Feature engineering is the process of recoding variables to improve the performance of machine learning algorithms. Common tasks include creating dummy variables from categorical indicators, filling missing data, standardising numeric covariates, or removing correlated features to avoid multicollinearity (He et al. 2020; Truong et al. 2019). AutoML takes a data-driven approach here too, and selects those data transformations that improve forecasting scores the most.

2.1 AutoKeras

AutoKeras is an AutoML algorithm based on Keras (Chollet 2015), an interface for Google's TensorFlow machine learning platform (Abadi et al. 2015). AutoKeras focuses exclusively on deep neural networks, and it performs classification and regression tasks on images, texts, and tabular data. Neural networks require extensive tuning to increase prediction accuracy, but AutoKeras uses neural architectural search (NAS) to automatically optimise the network hyperparameters. In this sense, users can train complex deep learning algorithms with little to no machine learning experience. One only needs to write four lines of code to run a classification task in AutoKeras:

```
import autokeras as ak  # load library

model = ak.StructuredDataClassifier() # build model for tabular data

model.fit(X_train, y_train)  # fit model with training data split

predictions = model.predict(X_test) # predictions
```

In the example above, *X* is the set of predictors and *y* is the response variable. Scholars just need

to split the dataset into training and test partitions and separate the independent from the dependent variables. After that, AutoKeras will estimate a series of neural networks to predict y. Users can also pass many parameters to the ak.StructuredDataClassifier() function, including the metric they want to minimise or maximise, such as accuracy or area under the ROC curve, set the number of networks the model will create, and limit the time reserved for each task. Please refer to https://autokeras.com to know more about AutoKeras's model parameters and how to use the software for image or text classification and regression.

2.2 H2O AutoML

The second algorithm I discuss here is H2O AutoML. Developed by H2O.ai, a company based in Silicon Valley, H2OAutoML is a free and open source automated machine learning solution. Thus, individuals and firms can use it at no cost, and they can also inspect and modify the original code if they want to. Another advantage of H2O AutoML is that it provides a graphic interface that helps beginners to get started with the platform. H2O.ai offers their AutoML software for both R and Python, and the packages use the same functions and arguments in the two languages. Users only need to specify the dependent and independent variables, the training and test datasets, and the prediction task they want to run. The algorithm will automatically find the model that best fits the training data, evaluate its performance on the test dataset, and report model statistics. Example code for binary classification tasks in Python follows below:

```
import h2o  # load library
from h2o.automl import H2OAutoML  # load AutoML functions
h2o.init()  # start the module

train = h2o.import_file("path/to/training_data") # load training data
test = h2o.import_file("path/to/test_data")  # load test data

x = train.columns  # independent variables
y = "dependent_variable_name"  # dependent variable
x.remove(y)  # remove dependent variable from matrix
```

```
model = H2OAutoML(max_models=30, seed=1234)  # run 30 machine learning models
model.train(x=x, y=y, training_frame=train)  # estimate model
predictions = model.predict(test)  # get predictions
```

H2O AutoML also provides a large collection of model explainability functions. Critics have pointed out that many machine learning methods are "black boxes", in the sense that they display little information about the estimation stage (Molnar 2020). This has serious consequences in fields where decision mechanisms are relevant *per se*, like judicial sentences or health care allocation. H2O AutoML addresses this issue by offering explanation methods that describe how the general model performs and how it explains each individual observation. The algorithm also shows the forecasting importance of every predictor (Grömping 2009), SHAP values (Lundberg et al. 2020), and partial dependence plots (Friedman and Meulman 2003).

2.3 **TPOT**

The last algorithm I introduce in this section is TPOT, or *Tree-based Pipeline Optimization Tool*. It is one of oldest AutoML solutions for Python, and its authors have won several awards for their work.² TPOT uses a genetic search algorithm to find the best model for a given dataset (Olson and Moore 2016). The principle borrows ideas from evolutionary biology and consists of three steps. First, the algorithm estimates a baseline model. Then, it makes small random changes to the original computations. After that, it selects those variations that achieve high prediction scores. TPOT repeats this process until it cannot increase forecasting accuracy or after reaching the maximum computation time defined by the user.

TPOT uses the scikit-learn (Pedregosa et al. 2011) Python library to estimate the models, but in contrast with the original package, it does so with minimal human input. TPOT supports GPU acceleration and has fast estimation times when compared to other tools. Users can create a classification model with the example code below:

¹Please visit http://docs.h2o.ai/h2o/latest-stable/h2o-docs/explain.html for more information on H2OAutoML's model explainability functions.

²A list of the awards is available at http://automl.info/tpot/.

```
from tpot import TPOTClassifier # load library

model = TPOTClassifier() # build model

model.fit(X_train, y_train) # fit model

print(model.score(X_test, y_test)) # print model evaluation
```

Where X is a matrix of covariates and y is the response variable. TPOT has an export function that is useful for those who need to export the optimised model and deploy it in other settings. Users can also customise TPOT's hyperparameters for classification and regression tasks. TPOT's documentation is available at http://epistasislab.github.io/tpot/.

As we can see, the code shown in the three examples is almost identical, although the functions are running different processes in the background. However, AutoKeras, H2OAutoML, and TPOT can all quickly estimate regression or classification models for numeric data. Since these are the two tasks policy analysts most often do, the three algorithms presented above can be easily integrated into their machine learning workflow.

3 AutoML in Practice: Replication

How do AutoML models compare with expert-coded machine learning? AutoML algorithms have frequently appeared amongst the top performers in Kaggle competitions, yet they face unique challenges when tested with political or economic data. Datasets in these fields are often much smaller and have more measurement error than sales datasets, which are the standard data in machine learning tournaments. Therefore, data from the social sciences are usually hard to predict and computer algorithms may fare poorly when compared to experts.

Here I replicate two analyses that use machine learning to forecast rare events. Ward et al. (2010) evaluate the out-of-sample predictive power of the models described in Fearon and Laitin (2003) and Collier and Hoeffler (2004), the two most widely-cited papers on the causes of civil war onset. The papers are suitable for our analysis because they describe a policy issue that is not only important, but also notably difficult to forecast. Civil war onset is a rare event, and the causal relationships amongst variables

are not well-defined in the literature, so there is a good chance that many predictors are correlated or unnecessary.

In this exercise, I estimate one model per AutoML algorithm using the default configurations. Thus, the results below are a simple baseline which allows for modifications and extensions. The only data processing tasks I did were to create a training/test dataset split (75%/25%) prior to the estimation, as some libraries do not partition the data automatically, and add 5 cross-validation folds to test the models' prediction accuracy. To save space, I did not include the code in this paper, but the replication materials are available at https://github.com/danilofreire/mercatus-analytics-papers.

Regarding the estimations, I use the area under the ROC curve as a score metric to make the results comparable with those by Ward et al. (2010). I limit the running time to 10 minutes per model, so users can have a good idea of how AutoML algorithms perform within a small time window. For reproducibility, I run all models with the same seed number generated at random.org (8305).

I begin with the civil war data collected by Fearon and Laitin (2003). The data has 6402 country-year rows and 11 potential predictors of civil war onset. Ward et al. (2010, 371) test the out-of-sample forecasting power of the model and find an area under the ROC curve of 0.738. The authors also assess the forecasting ability of Collier and Hoeffler's (2004) main model. They have a different measurement for civil war onset, and their dataset has 688 country-years and 9 independent variables. According to Ward et al. (2010), the area under the ROC curve in this model is 0.823. These are the two benchmarks for my AutoML models. The results follow below.

Table 1: Area under the ROC curve from AutoML learners.

Model	Fearon and Laitin (2003)	Collier and Hoeffler (2004)
Ward et al. (2010)	0.738	0.823
AutoKeras	0.736	0.758
H2OAutoML	0.783	0.703
TPOT	0.715	0.825

Overall, the AutoML classifiers do a good job at predicting civil conflicts. All results are close to the

original benchmark, and in each task one of the algorithms has a better predictive performance than the baseline model (in bold). Considering that civil conflicts are hard to predict and that the algorithms had limited modelling time, the results are an indicative of AutoML's strong forecasting accuracy even in adverse conditions.

4 Sharing AutoML Models with Docker

Now that we have estimated our AutoML models, how to deploy or share them? My suggestion is to use Docker as a reproducibility tool.³ Docker is a virtualisation platform that allows users to build, test, and share their software in standardised packages called containers. Each container has a lightweight version of an operating system, usually Linux, and users can add any other software or folders to the base Docker image. Instead of sharing just data and code, as it is common practice in the social sciences, scholars can distribute their complete software environment to collaborators and reviewers. Thus, Docker guarantees that all computer libraries are identical to the ones in the original analysis, which ensures complete reproducibility and easy deployment to other machines.

Docker is available for all major operating systems and requires only a few commands to work. In this section, I show how researchers can create a custom Docker container within minutes. First, download Docker Desktop at https://www.docker.com/products/docker-desktop and install it. Docker Desktop includes all necessary files to build and run Docker containers. Second, create a free account at DockerHub (https://hub.docker.com/signup), which is a cloud-based repository for Docker images. After that, we are ready to use Docker.

One can create a Docker container in two ways, either by writing a Dockerfile, a configuration file with instructions on which packages to download and run in the Docker image, or by modifying an existing Docker container. I recommend the second method as it requires less coding.

I start by pulling and running a pre-built Ubuntu Linux image. Docker will start a Ubuntu session without changing any configuration in your computer. To install the container, run the following code on your terminal:

³Please find the Docker documentation files at https://docs.docker.com.

```
docker pull ubuntu # download the image from DockerHub

docker run -it ubuntu # run the image; -it to start the Docker container
```

You will see a root session in your terminal:

```
~ via v3.8.5 via C base
) docker pull ubuntu
Using default tag: latest
latest: Pulling from library/ubuntu
da7391352a9b: Pull complete
14428a6d4bcd: Pull complete
2c2d948710f2: Pull complete
Digest: sha256:c95a8e48bf88e9849f3e0f723d9f49fa12c5a00cfc6e60d2bc99d87555295e4c
Status: Downloaded newer image for ubuntu:latest
docker.io/library/ubuntu:latest
~ via v3.8.5 via C base took 13s
) docker run -it ubuntu
root@505122f89cc6:/#
```

Figure 1: Docker container running Ubuntu Linux.

Then, I install Python, R, and the required AutoML libraries.

```
apt update -y # update the system

apt install python3 python3-pip r-base default-jre # required files

pip3 install autokeras # AutoKeras

pip3 install h2o # H2O AutoML

pip3 install tpot # TPOT
```

The pip3 command installs the Python libraries and their dependencies, so we already have all the software we need to estimate our models. The next step is to add the data and scripts to Docker. To do so, we close the connection with the container with exit and find the container ID with docker ps -a, which lists all active Docker containers. We then copy the files with the docker cp command.

```
# In the Docker container:
exit  # stop the container

# In your regular terminal:
docker ps -a # list all available containers
```

When you exit the Docker image and type docker ps -a, you will see something like:

```
~ via 🔊 v3.8.5 via C base
) docker ps -a
CONTAINER ID IMAGE COMMAND CREATED STATUS PORTS NAMES
505122f89cc6 ubuntu "/bin/bash" 2 hours ago Exited (0) About a minute ago dazzling_mcclintock
```

Figure 2: List of available Docker containers.

Where the first column indicates the container ID. In this case, it starts with 5051. To copy the files to that specific container, just write the following lines in your terminal:

```
docker cp ~/path/to/file/automl.Rmd 5051:/automl.Rmd # copy script
docker cp ~/path/to/file/fl_data.csv 5051:/fl_data.csv # copy data
docker cp ~/path/to/file/ch_data.csv 5051:/ch_data.csv # copy data
```

Lastly, we need to save the changes we have made to the container and upload it to DockerHub. We use docker commit [container_ID] [new_name] to commit the changes, where [container_ID] is ID value we found above (5051) and [new_name] is the name we want to give to the modified container. Check if the container has been saved with docker image.

```
docker commit 5051 mercatus-automl
docker images
```

This is the terminal output:

```
~ via > v3.8.5 via C base took 5s
> docker images
REPOSITORY TAG IMAGE ID CREATED SIZE
mercatus-automl latest 602d3c20482a 3 minutes ago 3.57GB
ubuntu latest f643c72bc252 3 weeks ago 72.9MB
```

Figure 3: Docker images.

Now we need to push the image to DockerHub. Go to https://hub.docker.com/repositories and create a new repository. Then, add your DockerHub credentials to your local machine with docker login --username=your_username and create a tag for your container. Note that the container ID has been updated (602d). Finally, type docker push your_username/repository_name to push your image to DockerHub. Example code:

```
docker login --username=danilofreire  # add credentials

Password:  # type your password

docker tag 602d danilofreire/mercatus-automl:first # add tag

docker push danilofreire/mercatus-automl:first # push image to DockerHub
```

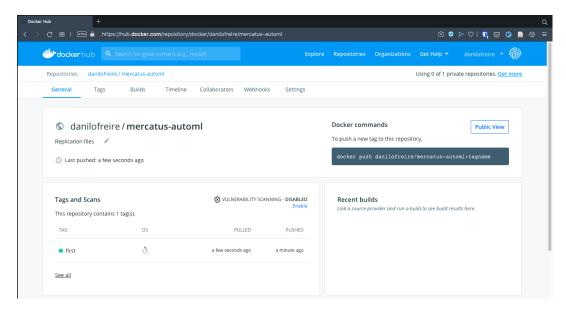


Figure 4: Container uploaded to DockerHub.

And that completes our tutorial. The image has been successfully uploaded to DockerHub and researchers can download the file with docker pull danilofreire/mercatus-automl. As we have seen, Docker offers a flexible and fully reproducible method to share machine learning models or other statistical analyses. It goes beyond current academic reproducibility practices and certifies the exact replication of the findings.

5 Conclusion

Computer scientists have applied machine learning to predict a myriad of outcomes, from shopping habits to kidney diseases. Algorithms now power email filters, translation software, satellite farming, self-driving cars, and many other devices. In the past years, social scientists have also adopted machine learning tools to forecast political events and improve public policies. AutoML is a new class of algorithms that facilitates machine learning tasks and allows non-experts to use sophisticated computer estimations

in their work. Here I have provided a simple introduction to three Python AutoML libraries and shown that their prediction accuracy is on par with those achieved by area experts. Moreover, I have suggested that users should adopt Docker to share their machine learning models and have fully reproducible pipelines.

AutoML is a dynamic field that is still in its infancy. The growing support from big technology firms such as Google, Amazon, and Microsoft indicates that we should expect a large number of new algorithms in the future. Fortunately, most AutoML tools remain free to use, so individuals are likely to benefit from these advances. While non-experts can use AutoML tools to produce good estimates with minimal coding experience, practitioners are able to automate labour-intensive tasks and focus on improving the predictive ability of their models. In sum, I hope AutoML becomes an important part of the machine learning toolkit, and that automated models help policy analysts to answer some of their most pressing questions.

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