

# Consequence Minimization in Geopolitical Conflict: Deterrence Failures and Arms Race Dynamics

# Introduction

**Consequence Minimization (CM)** refers to strategic approaches that seek to minimize worst-case outcomes in conflict – for example, deterring adversaries by threatening severe consequences to prevent war. This report examines CM through two interrelated geopolitical dynamics. First, we explore **deterrence failure**: when and why deterrence (a prototypical CM strategy) breaks down despite its goal of averting high-cost conflict. Second, we analyze **arms races under mutual deterrence** and ask whether a global CM equilibrium (as in Mutually Assured Destruction) yields stability or merely stasis. The analysis draws on historical case comparisons from World War I to the present and incorporates insights from game theory and agent-based models (ABMs). Key hypotheses and counterexamples ("falsifiers") are evaluated with academic and strategic studies sources.

# **Deterrence Failure and "Below-Baseline" Risk Dynamics**

#### Credibility, Capability, and Resolve in Deterrence Success

Classic deterrence theory holds that success hinges on an actor's **capability** to inflict unacceptable costs and the **credibility** (or perceived resolve) to carry out the threatened response 1 2. In Bruce Russett's words, "Deterrence fails... when the attacker decides that the defender's threat is not likely to be fulfilled" 1. Thus, even if a state has the raw capability, deterrence can crumble if the adversary doubts its will. A perceived weakness in either capability or will undermines deterrence 3. History is replete with examples: aggressors often convinced themselves a defender lacked resolve – for instance, Nazi Germany's belief that Britain and France would not enforce their guarantee to Poland in 1939, or Argentina's assumption that Britain would not fight over the Falklands in 1982. Effective CM through deterrence requires making one's power and resolve **legible** to adversaries. As Huth and other scholars note, a threat is credible when the deterring state not only has the military capability to impose high costs but also convinces the opponent that it is resolved to use it if provoked 2. Clear communication (signaling), reputations for follow-through, and visible commitment mechanisms (e.g. alliances or "tripwires") all increase deterrence credibility 4 5. When these elements align – proportionality of demands, consistent coercive signals, and believable threats – CM by deterrence tends to succeed 6 7.

#### Opaque Resolve and the "Domain of Losses": Why Deterrence Breaks Down

Deterrence is most fragile when **resolve is opaque** or when leaders perceive themselves to be in a **"below-baseline"** situation – that is, a domain of losses so dire that the risk of conflict seems acceptable compared to the status quo. Prospect theory in behavioral decision-making predicts that actors facing certain loss become **risk-seeking**, willing to gamble on risky actions to avoid or reverse those losses 8. In

international crises, this means a state that sees itself *below its survival baseline* (e.g. an existential threat to its regime, economy, or core territory) may defy deterrence because it has little to lose by escalating. As one analysis observes, "potential initiators do not always define their reference point as the status quo… they do not always see themselves in the domain of gains." In such cases, deterrent threats are "not always easy" to uphold <sup>9</sup>.

Empirical studies and case evidence underscore this dynamic. Leaders often adopt **risk-seeking behavior to prevent further deterioration** of their position <sup>10</sup> . Jack Levy notes *numerous examples in which states appear to adopt risk-seeking behavior in order to prevent the deterioration of their international positions*, although proving it empirically can be challenging <sup>10</sup> . **Decline and internal insecurity** – such as a fragile regime or collapsing economy – are especially conducive to this mindset <sup>11</sup> . Under these "below-baseline" conditions, decision-makers become willing to take disproportionate gambles to avoid an otherwise certain loss <sup>8</sup> . In such moments, the fear that an opponent *might* carry out its deterrent threat is overshadowed by the actor's fear of what happens if it does nothing. Rational deterrence theory assumes actors prefer avoiding catastrophic loss, but if the actor already feels *catastrophe is ongoing or inevitable*, the logic flips: war can seem like a chance to break out of a losing position rather than an irrational plunge.

# **Historical Case Comparisons: Deterrence Under Stress**

Comparative crisis history since World War I illustrates how **opaque resolve or loss-domain perceptions correlate with deterrence failure and escalation**:

- World War I (1914): Deterrence mechanisms collapsed amid mutual fears and misperceptions. Germany's leadership, facing the rise of Russian power and encirclement by the Entente, believed war "sooner rather than later" was preferable a preventive logic driven by fear of future inferiority 12. Simultaneously, Austria-Hungary, reeling from domestic instability and the threat of Slavic nationalism, felt its survival baseline slipping; it chose to confront Serbia despite the risk of Russian intervention. Both empires saw themselves in a domain of losses (decline of influence, internal fragility) that made them willing to risk a general war. Deterrent signals such as Russia's partial mobilization or Britain's warnings lacked clarity or credibility in the face of these pressures, and the July Crisis spiraled out of control. Each major power calculated that not acting carried worse consequences than war, illustrating how deterrence can fail when every side underestimates the others' resolve and feels its own back is against the wall.
- World War II (1939): The failure to deter Nazi Germany's aggression is often attributed to credibility gaps and Hitler's unique risk appetite. The Allied policy of appeasement in the 1930s notably at Munich undermined the legibility of Britain and France's resolve <sup>13</sup>. By the time of the Polish crisis, Hitler doubted that the Western powers would really enforce their ultimatums. Moreover, Hitler's regime framed its situation as one of unjust Versailles-imposed losses to be redressed; his strategic vision was offensive and revisionist, not status-quo. In this sense, Germany was *not* in a loss-averse "domain of gains" but rather acting to overturn a perceived historical loss, making threats of punishment less effective. When Britain and France did finally declare war over Poland, it was a deterrent failure realized too late the aggressor had already decided the defenders lacked the will to stop his aims <sup>3</sup>. In the Pacific, Japan's attack on Pearl Harbor similarly reflected a desperation logic: faced with a U.S. oil embargo and a sense of encirclement, Japan's leadership felt pushed below its survival baseline for economic security. They chose a risky first strike rather than accede to

- U.S. demands, effectively *gambling for resurrection* a stark example of deterrence breaking down when a state feels it has no acceptable peaceful path.
- · Cuban Missile Crisis (1962): This oft-cited case actually demonstrates both the brink of deterrence failure and its dramatic success through credible CM. The Soviet Union, under Khrushchev, attempted a secret deployment of nuclear missiles to Cuba in part because it perceived a strategic loss gap (U.S. missile superiority and missiles in Turkey) and Cuba's vulnerability after the Bay of Pigs - factors putting the USSR in a relative loss frame. Initial U.S. deterrence (warnings against such deployment) failed - deterrence "broke" in the sense that the USSR proceeded with the provocation. However, once the missiles were discovered, the crisis became a test of immediate deterrence and compellence. President Kennedy established a naval quarantine and made it unmistakably clear that the U.S. was resolved to enforce removal, even at high risk. Because both superpowers understood the legible capability for mutual nuclear devastation, neither was willing to cross the ultimate threshold. The crisis was resolved by a face-saving compromise. Notably, even though the Soviets had been in a loss-seeking mode initially, the transparent credibility of U.S. resolve (backed by capability) forced a retreat 2. The Cuban Crisis thus offers a falsifier for the simplistic view of loss-domain = war: even a state acting from a position of perceived disadvantage can be deterred when the opponent's capability and will are unmistakably evident. The risk of total loss (nuclear annihilation) proved too great. In effect, CM succeeded at the edge of failure.
- Yom Kippur War (1973): Israel's formidable military reputation after 1967 was intended to deter any new Arab attack. Yet deterrence failed in October 1973 when Egypt and Syria launched a surprise offensive. A key factor was Egyptian President Anwar Sadat's mindset: Egypt had "lost" the Sinai and national honor in 1967, and by 1973 Sadat felt that the status quo of no war/no peace was untenable a classic domain-of-losses calculus. Sadat reportedly believed that only a limited war could break the diplomatic stalemate and recover Egyptian territory or dignity. Israel's deterrent posture was undermined by assumptions that Egypt wouldn't dare attack ("opaque" resolve on Egypt's side Israel misread Sadat's willingness to accept risk). Moreover, Egypt and Syria were willing to absorb initial losses in exchange for even a symbolic victory. The result was a regional war that caught Israel by strategic surprise 14. Only after brutal fighting (and nuclear-tinged U.S.–Soviet signaling in the background) was a ceasefire reached. Yom Kippur illustrates that even a conventionally superior power can fail to deter a weaker adversary if that adversary's perception of gain vs. loss is radically different Egypt was prepared to suffer greatly to undo the humiliation of 1967, a resolve that Israel underestimated.
- Kargil War (1999): The Kargil conflict between India and Pakistan is a striking modern case of deterrence breakdown *under the umbrella of nuclear weapons*. After both countries tested nuclear devices in 1998, many observers assumed full-scale war was off the table. Indeed, **strategic nuclear deterrence did "succeed"** in that the conflict did not escalate beyond a localized fight. However, Pakistani generals took advantage of this nuclear stalemate to launch a covert incursion across the Line of Control in Kashmir. Pakistan's leadership (especially Gen. Musharraf) perceived that under the shadow of mutually assured destruction, India's conventional response would be self-deterred or limited effectively seeing itself as having a shield that lowered the consequences of a localized gamble. In other words, Pakistan felt it *could* act because it had nothing to lose at the strategic level (it believed India would fear nuclear escalation). This calculation proved partially true: a limited war was fought at Kargil, but India's resolve to push back was firm and international pressure compelled

Pakistani withdrawal <sup>15</sup>. Analysts note that "the availability of the nuclear deterrent to Pakistan encouraged its undertaking the Kargil intrusions", exemplifying the stability-instability paradox <sup>16</sup>

<sup>15</sup>. Deterrence failed at the conventional level – nuclear CM did not prevent a dangerous crisis. Instead, the presence of nukes arguably worsened the crisis by emboldening risky behavior and then constraining India's retaliation <sup>17</sup>. Kargil directly challenged the "optimist" view that nuclear weapons automatically prevent war, showing that actors in a loss-seeking frame (Pakistan wanting to revise the Kashmir status quo after earlier failures) will test deterrence at lower levels. Only after significant losses and U.S. diplomatic intervention did Pakistan stand down <sup>17</sup>.

- · Russia-Ukraine Crises (2014-2022): The ongoing conflict in Ukraine highlights deterrence challenges when an actor's vital interests and resolve are not fully understood by opponents. In 2014, Russia annexed Crimea without direct military opposition; Western deterrence threats (sanctions warnings) proved insufficient to prevent this fait accompli. Arguably, President Putin was operating under a mix of opportunism and loss aversion – a belief that Ukraine drifting Westward was an unacceptable loss to Russia's sphere of influence. By 2022, Russia amassed forces and launched a full invasion of Ukraine, despite explicit warnings of severe sanctions and Western support to Kyiv. Deterrence failed to stop the invasion, likely because Russia doubted NATO's direct military involvement (since Ukraine is outside NATO) and Putin believed Russia's core security stake in Ukraine outweighed economic costs. From Russia's perspective, NATO's resolve to fight for Ukraine was opaque or not credible, while Putin's own resolve was hardened by a sense of historical loss (the collapse of Soviet influence, Ukraine "slipping away") - conditions ripe for risk-taking. The result has been a devastating war that CM failed to avert. However, one should note that nuclear deterrence has so far succeeded in bounding the conflict: NATO has carefully avoided direct intervention, and Russia has (to date) refrained from using its most destructive weapons, each side deterred by the prospect of escalation to a catastrophic level. The Russia-Ukraine case thus shows both the failure of conventional deterrence under asymmetric stakes and the simultaneous operation of nuclear CM to prevent an even larger war.
- Taiwan Strait (1950s-Present): Crises over Taiwan illustrate deterrence maintained under tense conditions - but with potential failure points if perceptions shift. In the 1954-55 and 1958 Strait Crises, the U.S. extended nuclear-backed deterrence to protect Taiwan from mainland Chinese attack. The credibility of U.S. resolve (including positioning of naval forces and implied nuclear threats) successfully deterred a full invasion; Mao's China, while shelling offshore islands, pulled back from provoking an American response. Here, CM strategy worked: U.S. capabilities and commitments were legible enough to restrain the PRC. In recent years, however, China's growing power and nationalist resolve have increased tensions. If Beijing ever perceives that losing the prospect of peaceful unification with Taiwan is a certain loss (for example, if Taipei moves irreversibly toward independence), Chinese leaders could enter a loss-domain mentality that makes the option of force – despite the risks of U.S. intervention – seem worth the gamble. The Taiwan situation underscores that deterrence can hold for decades, but if resolve becomes ambiguous or one side's baseline expectations change (e.g. feeling "time is no longer on our side"), deterrence may falter. Maintaining CM here will depend on each side continuing to believe that war would bring intolerable consequences - and on clear signals that even limited aggression will meet resolute response.

#### "Below-Baseline" Indicators and Falsifiers

Across these cases, a pattern emerges: **deterrence failures often coincide with at least one actor perceiving itself in dire straits**. Indicators such as regime fragility, economic collapse, or strategic isolation ("below-baseline" conditions) frequently precede escalation. For example, *domestic upheaval and relative decline* set the stage for Japan's 1941 gamble and Argentina's 1982 Falklands invasion <sup>18</sup> <sup>19</sup>. In both instances, the initiators felt constrained by worsening positions and underestimated their adversaries' resolve to resist <sup>19</sup>. Quantitative analyses have attempted to code such conditions and test their correlation with war onset. Some studies find support for the idea that **"nothing to lose" increases the likelihood of aggression** – a manifestation of risk-seeking in loss domains <sup>20</sup>. For instance, Levy cites how *leaders often continue failing or costly policies longer than expected (e.g. risking war) in a desperate hope to recoup losses* <sup>20</sup>.

However, it is important to acknowledge **falsifiers and limits to the loss-domain hypothesis**. Not every state in trouble chooses aggression, and not every deterrence failure stems from loss-aversion reversal. There are cases of **successful deterrence despite loss-domain indicators**. The Soviet Union in the 1980s, for example, faced severe economic decline (a loss-frame situation) yet did not lash out; instead, it pursued reforms and arms control, arguably constrained by recognition of the West's credible deterrence and the catastrophic futility of war. Similarly, **North Korea**, perpetually in economic crisis and regime insecurity, has periodically escalated tensions but ultimately refrained from outright war with South Korea/USA – a sign that even a very desperate state can be deterred by overwhelming force postures (and the North's own possession of nuclear weapons creates a twisted form of mutual deterrence). The **Cuban Missile Crisis**, as discussed, shows that even when an actor (USSR) took a bold risk from a perceived disadvantage, the clear resolve of the opponent forced a backing down – deterrence *held* at the brink.

Empirical research on a broad scale yields mixed results. One statistical study examining many interstate conflicts found that **prospect theory variables** (gain vs. loss domain) did not significantly predict war onset, suggesting that loss-induced risk-taking is not a universal explanation <sup>21</sup>. In Chung's analysis of dozens of disputes, "prospect theory does not have significant explanatory power as a predictor of war outcomes", indicating that other factors (rational calculations, power balance, etc.) often override or moderate the effect of loss-framing <sup>21</sup>. In other words, not all leaders "flip" to gamble just because they face losses – personality, domestic politics, and international constraints also matter.

**Formal falsifiers** exist as well. For example, rational-choice models can show scenarios where even a loss-averse (desperate) state might *still* refrain from attacking if the opponent's commitment to all-out retaliation is 100% credible and the expected outcome is obviously ruinous. Deterrence can succeed if it raises the perceived cost of conflict above even a risk-seeker's tolerance. Moreover, there are cases of **deterrence failure without clear loss-domain factors**, such as miscommunication or *overconfidence* rather than desperation. World War I's slide can be partly attributed to **misperception and military doctrines** (the "cult of the offensive") rather than straightforward loss-aversion; leaders didn't necessarily think they were doomed if they stayed at peace, but they disastrously misjudged offense as the safer option. These exceptions highlight that **CM via deterrence is a probabilistic art** – while clear capability and credibility usually help, and loss-induced risk appetite usually hurts, each crisis has unique variables.

In summary, deterrence (and CM more broadly) tends to succeed when threats are credible, communication is clear, and opponents are not driven by desperate motives. It tends to fail when resolve is ambiguous or one/both actors believe they have nothing to lose by confrontation. Yet, the

history of crises also shows a spectrum of outcomes and some notable surprises. This cautions against one-factor theories. A comprehensive formalization of CM must account for both structural factors (capabilities, alliances, nuclear weapons) and psychological factors (perceived losses, risk propensity), as well as the role of chance and miscalculation.

# Arms Races, Mutually Assured Destruction, and Global Stasis

# From Stability to Stasis: Does Mutual Deterrence Freeze the World?

At a global scale, Consequence Minimization has been most evident in the doctrine of Mutually Assured Destruction (MAD) – the idea that when adversaries each possess the capability to destroy the other (e.g. large nuclear arsenals), neither will risk war. By making the *consequences* of full conflict literally existential, MAD deterrence aimed to create a kind of "stable stalemate." Indeed, during the Cold War the U.S. and USSR built massive arsenals precisely to instill this stability: as one policy review notes, the superpowers "reluctantly concluded that [MAD] was the only viable basis for a stable nuclear relationship" <sup>22</sup>. In theory, once both sides can assuredly retaliate (second-strike capability), the equilibrium should discourage any deliberate major attack. Thomas Schelling famously described this condition as turning war strategy into the "art of coercion and deterrence" rather than victory – the power to hurt is held in reserve to prevent action by fear of consequences <sup>23</sup>. Scholars like Kenneth Waltz argued that above a certain destructive threshold, great-power war becomes effectively obsolete, yielding a "Long Peace" among nuclear-armed states (as observed since 1945) <sup>24</sup>.

There is considerable evidence that **strategic stability** has been enhanced by mutual deterrence. No direct wars occurred between nuclear superpowers; crises like Berlin or Cuba, though tense, were managed without escalation to all-out war. This aligns with the hypothesis that beyond a catastrophic threshold, rational actors will avoid direct conflict – a fundamental success of global CM. Cold War strategists introduced terms like "first-strike stability" and "arms race stability". First-strike stability meant both sides having survivable forces so neither felt pressure to preempt in a crisis <sup>25</sup> <sup>26</sup>. Arms race stability meant neither side has an incentive to build ever more offensive weapons, typically achieved when defenses are limited and each side accepts mutual vulnerability <sup>26</sup>. These principles guided arms control agreements: for example, limits on missile defenses (ABM Treaty) and on destabilizing weapons were meant to lock in a balance where **no side could seek advantage without incurring greater insecurity** <sup>27</sup> <sup>28</sup>. In short, at the extreme end, consequence minimization through assured destruction *did* produce a kind of frozen strategic equilibrium.

Yet this very equilibrium raises the question: is it **stability or stasis**? Stability implies a peace that could be positive or at least dynamically managed; *stasis* implies a frozen, stagnant state of affairs – no large wars, but also little progress in reducing underlying tensions or arms. There is debate on this point. On one hand, the absence of direct great-power war for 80 years (1945–2025) is historically unprecedented – a strong case that global CM via nuclear deterrence has prevented catastrophe. On the other hand, the Cold War's "peace" was a heavily militarized standoff with immense costs. The world lived under the shadow of annihilation, and countless proxy wars and arms competitions continued. Critics argue that MAD induced a **strategic paralysis**: superpowers were locked into hostility but unable to risk the kind of decisive confrontation that might resolve it (hence "stasis"). Cooperation on global issues was inhibited by suspicion, and domestic political pressures drove continuous arms development despite the paradox that more arms made little difference once overkill was guaranteed.

A telling observation comes from Jasen Castillo's review of recent scholarship: the "nuclear revolution" theory (that MAD = automatic stability) has been questioned because, despite MAD, the U.S. and USSR continued a vigorous arms race and experienced frequent crises <sup>29</sup> <sup>30</sup>. If mutual assured destruction truly created a stable equilibrium, why did each side keep seeking advantages? Green's research (2020) finds that leaders were never fully content with stasis – uncertainties about the other side's arsenal survivability and political resolve led them to keep competing <sup>31</sup>. In practice, international politics was not perfectly stable under MAD; it was an uneasy stasis punctuated by arms buildups and proxy conflicts <sup>32</sup>. The "stability" existed in the narrow sense of avoiding direct total war, but it *inhibited* deeper cooperative innovation or progress in relations. As one conventional view held, nuclear arsenals being secure and war costs too high *should have* "stabilized international politics" <sup>24</sup>, but instead the era was marked by fear and rivalry requiring enormous resources and vigilance.

In effect, global CM produced a **negative peace** – the absence of apocalypse – but also a kind of frozen status quo in which profound disagreements persisted. This dynamic arguably **slows cooperative progress**: for example, the presence of huge arsenals and mutual suspicion made genuine disarmament or alliance across blocs impossible for decades. It was only when the Soviet Union's internal collapse loomed (a factor outside pure deterrence logic) that arms control breakthroughs and an end to the Cold War standoff occurred. Even today, some analysts worry that reliance on deterrence can lead to complacency or stalemate on issues like arms reduction. A 2021 critique noted that if MAD is taken for granted, it may "**promote stability among great powers**" but also entrench a permanent competition just below the threshold of war <sup>29</sup> <sup>33</sup>. In other words, MAD might keep a lid on the worst outcomes while *freezing* geopolitical alignments – **security without trust**, stability without true peace.

# The Stability–Instability Paradox: Risk-Taking Under the Nuclear Umbrella

One specific way global CM can create *stasis with ongoing conflicts* is through the **stability-instability paradox**. This paradox observes that while nuclear deterrence stabilizes the macro level (deterring all-out war), it can *destabilize the micro level* by making limited conflicts seem manageable. As described by Dr. James Johnson, *"the paradox proposes that, while possessing nuclear weapons deters all-out war between countries, it simultaneously increases the likelihood of low-level or indirect conflicts between them." <sup>16</sup> Nuclear-armed rivals may feel emboldened to engage in proxy wars, border skirmishes, or other sub-nuclear aggression, assuming their adversary will self-restrain to avoid breaching the nuclear threshold <sup>34</sup> <sup>35</sup>. We saw this with the Kargil War example (India–Pakistan), and it was a concern in Cold War confrontations (e.g. Soviet and U.S. interventions in third countries). The existence of an overarching CM "ceiling" (mutual destruction) provides a veneer of stability at the top level, but "makes these lower-level, risk-laden conflicts more likely" as actors probe and push without triggering a full war <sup>35</sup>.* 

This paradoxical effect means that **global stasis can hide ongoing instability**. During the Cold War, despite the lack of direct superpower war, conflicts raged in Korea, Vietnam, the Middle East, and Africa – many fueled or tolerated by superpowers calculating that as long as they avoided direct clash, these conflicts were acceptable. The competition simply shifted to other arenas (arms races, ideological battles, technological rivalry, and proxy fights). In some cases, mutual deterrence even *delayed* conflict resolution: for instance, the divided Korean peninsula or Kashmir dispute could fester indefinitely under the shield of each side's alliances or nuclear arms, with neither all-out war nor a final settlement forthcoming. This is essentially **stasis** – a frozen conflict where progress (like reunification or peace treaty) is stalled by the risk that any attempt to force a change could escalate disastrously.

# Agent-Based Modeling Insights: Thresholds and Phase Transitions

To better formalize these dynamics, researchers turn to **agent-based models (ABM)** and related computational simulations. ABMs allow us to simulate multiple actors (agents) with rules for conflict, cooperation, and risk-taking, then observe emergent patterns under different conditions. One can model, for example, a set of states interacting under varying levels of destructive capability (a "catastrophic threshold") to see how behavior changes. Key questions include: Is there a **phase transition** between a cooperative phase, an armament/stasis phase, and a collapse (all-out war) phase as the destructive threshold increases?

Preliminary conceptual models suggest non-linear dynamics. In a low-consequence world (e.g. before weapons of mass destruction), war might be frequent (as it historically was), because while war is costly, it is not system-ending. States may repeatedly fight (sometimes cooperating when beneficial, but often falling into security dilemmas) – a phase of relatively high conflict. As the **destructive power grows**, a transition occurs: wars become so costly (or fearsome) that major powers avoid direct fights, leading to a stalemate or stasis – essentially the MAD world. In this phase, we get strategic stability (no big wars) but also persistent arms racing and low-level conflicts (stability-instability). If destructive capability grows even further (e.g. multi-megaton arsenals, or new ultra-lethal technologies), one might fear a potential collapse phase: the system is stable until suddenly it isn't - a single mistake or irrational act could tip into a catastrophic war that collapses global civilization. This resembles the concept of a tightly coupled system in a state of selforganized criticality 36, where tension builds up (arms race, crises) and eventually a threshold is crossed, releasing a "war event" of massive scale. In fact, power-law distributions of war sizes found in historical data hint at such critical dynamics <sup>37</sup>. Cederman's "Geosim" ABM of international conflict, for instance, reproduced a power-law distribution of war severity by modeling states on a grid engaging in conflicts when certain thresholds of tension were reached 36. The system would experience long periods of relative peace (stasis) punctuated by large wars - akin to earthquakes in a stressed fault system. This is a grim reminder that even under MAD stasis, the possibility of a sudden collapse (a phase transition to global war) is non-zero if the right trigger comes along (miscalculation, unauthorized launch, etc.). Some scholars have likened estimating the failure rate of nuclear deterrence to estimating the failure rate of an untested reactor design – low probability, but potentially not zero over long time spans 38.

Agent-based and game-theoretic models also highlight the role of multipolar dynamics and innovation. In a simple two-player MAD, stasis might hold; but add a third or fourth actor (e.g. China in addition to US-Russia, or new nuclear states) and the system may become less stable. Each additional independent nuclear actor introduces new interactions that ABMs could simulate - including the risk of accidental escalation through chain-reaction effects. For example, an ABM could simulate how a crisis between two states might draw in allies and then tip into a larger conflict inadvertently. Early modeling attempts (like those by Herman Kahn and colleagues) often used game trees and payoff matrices, but modern computational ABMs can incorporate more realistic rules (like misperceptions, command-and-control errors, or irrational behavior of some agents) to test system robustness. They can also simulate "innovation dynamics" - for instance, if new defensive technologies (anti-missile systems, cyber capabilities) are introduced, does the system move to a new phase? Some models find that if one side gains a potential shield (undermining mutual vulnerability), the arms race can re-ignite vigorously, breaking stasis as each tries to restore a deterrence advantage <sup>27</sup>. In contrast, if catastrophic potential is somehow reduced (say by arms control lowering arsenals), the system might move backward into a more fluid state - possibly even a cooperative phase if war is no longer unthinkable but leaders decide to avoid it through agreements. These are complex dynamics best explored via simulation.

The concept of **phase transitions** between cooperation, stasis, and collapse remains somewhat theoretical, but it is a useful framework. One can envision plotting the "destructiveness threshold" on one axis and seeing different regimes of behavior emerge. At low threshold, *frequent conflicts* (but limited damage) may yield occasional cooperation (alliances, etc., to balance power). At intermediate threshold (e.g. early nuclear era where only a few bombs exist), we might see intense arms competition and high tension – actors racing to gain enough power for deterrence but not yet secure, a dangerous transition period. At very high threshold (robust MAD), we get strategic stability (no one dares use the weapons) – a frozen conflict scenario with low cooperation. If threshold goes absurdly high or new disruptive tech appears (or uncertainties about first-strike capability grow), the risk of catastrophic collapse may spike (loss of stability). ABM studies could identify tipping points – for instance, the point at which the fear of losing second-strike capability causes arms spending to explode or crises to become unmanageable. Identifying **early warning signs of phase shift** (like increasingly aggressive posturing or arms racing beyond a stable rate) would be an invaluable contribution of such modeling.

#### Arms Races and (Lack of) Progress: When Competition Spurs Cooperation

Another angle to examine is whether arms races under CM ever induce positive cooperation or progress (the user's prompt asks for falsifiers, e.g. cases where arms buildup increases cooperation or fails to cause stasis). History offers a few examples where the unsustainable nature of an arms race forced adversaries to the negotiating table - a form of progress born of competition. One clear case is the late Cold War: by the 1980s, the superpowers recognized that the nuclear arms race had reached absurd and dangerous levels (tens of thousands of warheads, mounting economic costs). This realization spurred unprecedented cooperative measures: the INF Treaty (1987) eliminated a whole class of nuclear missiles; START in the early 1990s slashed arsenals. These agreements, as one study notes, "reflected mutual recognition that the arms race had become unsustainable and that cooperation was essential for global stability." [39] The Helsinki Accords and ongoing détente dialogues of the 1970s were similarly motivated by a desire to stabilize the rivalry. Thus, one falsifier to the notion that CM always inhibits progress is that sometimes the weight of an arms race itself triggers a push for arms control (a paradoxical form of cooperation between adversaries). The Cuban Missile Crisis also directly led to cooperative innovations: the establishment of the Moscow-Washington hotline and the 1963 Limited Test Ban Treaty were concrete progress in arms control, prompted by the sheer horror both sides felt at how close they came to catastrophe. In these instances, the extreme consequences looming in CM actually *motivated* collaborative solutions to reduce risk.

However, such cooperation often only occurs **after** a dangerous climax or due to external shifts (e.g. economic strain). During "normal" periods, arms races more commonly foster distrust than trust. Another potential falsifier is the idea that arms buildup can increase cooperation by spurring technological progress that benefits society (sometimes called the "spin-off" effect). For example, the competition of the Cold War did lead to innovations (space exploration, the internet's precursor ARPANET, etc.) that had civilian benefits. While true, these were side-effects rather than cooperative endeavors – and one could argue they happened *despite* the stasis, not because the world was strategically stagnant.

Importantly, arms races do not always produce stasis before war. The **pre-World War I naval and land arms races** failed to prevent war; in fact they heightened mutual fear. This is a falsifier to the idea that raising destructive capacity always yields stability. In 1914, the existence of powerful armies did not deter conflict – partly because the threshold of destruction (though high for the time) was still not absolute, and leaders wrongly believed war was winnable or that offense had the advantage. Similarly, if new forms of arms (like cyber weapons or AI-based weapons) do not clearly convey a stable deterrent balance, their

buildup might **increase instability** rather than cause a stable standoff. For instance, an uncontrolled race in autonomous drones or space weapons could encourage a pre-emptive mindset (striking before the other side gains an edge), thus failing to produce the calming effect that nuclear MAD did. In this sense, **not all arms races are equal** – only those that create a condition of unmistakable mutual kill-capacity tend to "lock" into stasis. Others can actually shorten the fuse to war.

### **Gaps and Future Modeling Needs**

While existing literature and historical cases shed light on CM dynamics, there are notable gaps that future research – especially using **formal models and simulations** – could address:

- **Multi-actor Deterrence:** Much Cold War deterrence theory was dyadic (US vs USSR). The world today and tomorrow is more complex (multi-polar nuclear order, regional rivalries). ABMs could model how deterrence holds or fails in a system of *N* players, where misperceptions and alliances create chain-reaction risks. For example, how do autonomous weapons or misinforming AI systems affect crisis stability among several powers? Early agent-based security models (e.g. **Cederman's "GeoSim"** or others) have explored war clustering and alliance formation, but integrating nuclear-threshold dynamics is a frontier for research.
- **Threshold Variation:** Modeling different catastrophic thresholds (from chemical or biological weapons to small nuclear arsenals to massive arsenals) could reveal *non-linearities* e.g. is there a sharp threshold at which qualitative behavior changes (a true phase transition) or just a gradual decrease in war probability as weapons get more destructive? Understanding this could inform arms control: if, say, reducing nuclear arsenals below a certain point would *not* significantly increase war risk (because the threshold is still high enough), that undermines the argument that any reduction in MAD is destabilizing. On the other hand, if there is a tipping point below which deterrence confidence erodes rapidly, that's important to know.
- Innovation and Stability: There is a need for models that incorporate technological innovation cycles. The Cold War showed that even under MAD, technological competition continued (ICBMs, MIRVs, ABMs, etc.), sometimes threatening stability. Future tech like cyber warfare and AI could introduce new failure modes for CM (e.g. hacks that spoof an attack, or autonomous systems that escalate too fast). Simulations of how such innovations either enhance deterrence (e.g. better surveillance could increase transparency and reduce miscalculation) or undermine it (e.g. AI misjudgment triggering launch) are critical. This is essentially extending CM theory into the 21st century: does consequence minimization hold when decisions are made in milliseconds by algorithms, or when space and cyber domains are in play?
- **Cooperation Traps:** Another interesting area is to model under what conditions adversaries stuck in a deterrence stasis might *transition to cooperation*. History gives a few data points (as noted, extreme economic stress or near-miss catastrophes spurred cooperation). Can an ABM or evolutionary game model demonstrate scenarios where two adversaries gradually build trust *without* a shared disaster forcing them? Such models might include "learning" agents or even introduce external shocks (like a common enemy or global threat e.g. climate change) to see if that shifts the equilibrium from competition to cooperation. In essence, how can the international system move from a CM-dominant stability (preventing worst-case outcomes) to a more positive peace (actively reducing threats)?

• Quantifying Deterrence Failure Risk: Borrowing techniques from reliability engineering or complex systems, researchers could attempt to estimate the probability of deterrence failure (nuclear or major war) over time – treating it akin to a catastrophic but rare event (like a 100-year flood or a nuclear reactor meltdown). Some have tried scenario analysis and probabilistic risk assessment for nuclear war, but there is room for more rigorous modeling using Monte Carlo simulations of crises. This would formalize CM by putting numbers (with uncertainty bounds) on how stable "stable" really is, and what factors contribute the most risk (e.g. false alarms, rogue actors, loss of command control).

In conclusion, the principle of Consequence Minimization is a useful lens for understanding 20th and 21st century security: it emphasizes how actors seek to avoid the worst outcomes (nuclear war, regime collapse) by deterrence, but also how those very efforts shape conflict behavior in complex ways. **Deterrence failures** teach us that no matter how fearful the consequences, if actors doubt threats or feel desperate, CM can unravel – often with devastating results. **Arms race dynamics under MAD** show that making war too catastrophic does prevent it, yet can induce a frozen conflict and push instability to lower levels. The challenge moving forward is to manage this delicate balance: harnessing CM to keep peace, while finding pathways to move beyond fear-based stalemate toward genuine security cooperation. By studying historical cases alongside new modeling and simulations, scholars and policymakers can better formalize when CM works, when it doesn't, and how we might escape the traps of both deterrence failure and deterrence forever.

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