# Small Area Estimation for Crime Analysis

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#### Abstract

Victimization surveys provide key information to analyze crime, perceived safety and trust in the police. These surveys, however, are only designed to allow aggregating responses and producing reliable direct estimates (i.e., weighted means and totals) at very large spatial scales, such as countries or states. Sample sizes are generally too small to allow producing direct estimates of adequate precision at the increasingly refined spatial scales of the criminology of place. Model-based small area estimation techniques may be used to increase the reliability of small area estimates produced from victimization surveys. Small area estimation is the term used to describe those methods designed to produce reliable estimates of parameters of interest (and their associated measures of reliability) for areas for which only small or zero sample sizes are available. In 2008, the US Panel to Review the Programs of the Bureau of Justice Statistics recommended the use of small area estimation to produce subnational estimates of crime. Since then, small area estimation has been applied to study many variables of interest in criminology. This chapter introduces theory and a step-by-step exemplar study in R to show the utility of small area estimation to analyze crime and place. Small area estimates of trust in the police are produced from European Social Survey data.

Keywords: Confidence in policing, European Social Survey, crime mapping, open data, GIS

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# 1. Introduction

The study of crime and place is moving towards analyzing smaller levels of geography than ever before. Micro-level maps of crime are used to foreground those places where crime concentrates, and to design spatially-targeted strategies to tackle crime and disorder (Braga et al., 2018; Groff et al., 2010; Weisburd et al., 2012). The move towards micro-level crime mapping has also provoked that researchers preoccupied with the study of emotions about crime and perceptions about the police begin shifting their attention towards to study of small levels of analysis, to study the effect of the immediate environment and social context on people's perceptions and emotions about crime and the police (e.g., Solymosi et al., 2015; Williams et al., 2019). These issues have become topics of major interest for researchers, crime analysts and police administrations, who require precise - and reliable - maps of their spatial distribution to develop more accurate theoretical explanations and more efficient evidence-based policing strategies.

Police-recorded crimes and calls for police services are the main sources of data used by academics and police forces to identify those micro places where crime is more prevalent. Crimes known to police, however, may be affected by missing data due to underreporting affecting some areas more than others (Brantingham, 2018; Xie & Baumer, 2019). Victimization surveys provide key information to account for crimes known and

unknown to police, and are the main source of information to analyze emotions about crime and perceptions about the police (Rosenbaum & Lavrakas, 1995; Skogan, 1977). The two main victimization surveys are probably the National Crime Victimization Survey (NCVS) in the United States, and the Crime Survey for England and Wales (CSEW) in the UK. However, these crime surveys are not designed to allow researchers and practitioners to aggregate responses at the level of small geographies. Sample sizes are large enough to produce direct outputs only for large spatial scales, such as countries or states, but small levels of geography suffer from small sample sizes. In more precise terms, surveys are (generally) planned to allow producing precise direct estimates (i.e., weighted means or totals) for large areas included in the sampling design, but directly aggregating data from a few respondents in each small area will inevitably lead to imprecise and unreliable maps. Refined model-based small area estimation (SAE) techniques may be applied to increase the reliability of small area estimates of parameters of criminological interest produced from survey data (Rao & Molina, 2015).

This chapter introduces theory and a step-by-step exemplar study in R (R Core Team, 2020) to show the utility of SAE to analyze crime and place. In the exemplar study we illustrate how to produce small area estimates of trust in the police from European Social Survey (ESS) data.

# 2. Foundations of small area estimation

Pfeffermann (2013) defines SAE as a group of techniques designed to "produce reliable estimates of characteristics of interest such as means, counts, quantiles, etcetera, for areas or domains for which only small samples or no samples are available" (p. 40). SAE is an umbrella term used to classify many different groups of techniques developed to deal with different sets of data, but all aimed to improve the reliability of estimates produced for areas with small sample sizes (see a review of the main SAE techniques in Rao & Molina, 2015). In this regard, those who use SAE techniques use the term 'small areas' to describe not only low level geographies, but any area whose sample size is too small to allow producing direct estimates of adequate precision. In the exemplar study presented below, for example, we will produce small area estimates of trust in the police in European regions. These are not small units of analysis, but suffer from small sample sizes.

# 2.1 Direct estimation

As described above, direct estimators use only survey data recorded in each area (including the measure of the variable of interest and survey weights to obtain weighted means or totals in each area. Survey weights are calculated and included in most surveys to adjust selected samples to the target population, thus making survey data more representative. We will call 'direct estimates' those estimates computed only from survey data. Direct estimates will be unreliable in all those areas where only a small sample was recorded by the original survey. We will use the Coefficient of Variation (CV) of all units sampled in each area, which in essence is the ratio of the standard deviation to the mean, to define how reliable each direct estimates computed in each area is. Direct estimates may not be reliable enough in many areas, and thus we will need to apply indirect small area estimation techniques to calculate more reliable estimates.

#### 2.2 Model-based estimation

Indirect SAE is also known as 'model-based' SAE, since these techniques make use of explicit linking models to 'borrow strength' across all related areas. In essence, these techniques link information recorded by the original survey in each area to auxiliary variables registered by (generally) administrative agencies, and use this information to increase the reliability of our estimates in all areas. For example, if we know that the chances of falling victim to crime are associated with the level of deprivation of the area in which you reside, we can estimate a model that links the survey respondents' reported victimization to known poverty measures in each place, thus producing higher estimates of crime victimization in deprived areas than more wealthy neighborhoods. These auxiliary variables are generally called *covariates*. The quality of the covariates used and the accuracy of the linking models will be key to obtain reliable small area estimates.

When we use explicit models to link information available for all sampled units with unit-specific covariates, then we are using a 'unit-level' SAE approaches. On the other hand, if our linking model is estimated by relating the area-level direct estimates of our variable of interest to area-level covariates, then we would be using 'area-level' SAE. Area-level SAE approaches are generally preferred and produce more reliable small area estimates when our variable of interest is particularly affected by the contextual characteristics of each area (Namazi-Rad & Steel, 2015). The study of crime and place has shown us that crime-related variables are strongly associated with the characteristics of small areas (e.g., Brunton-Smith & Jackson, 2012; Weisburd et al., 2012), and thus here we focus on the use of area-level SAE.

#### 2.2.1 Regression-synthetic estimation

More specifically, when some sort of regression model is used to link survey data to covariates in order to estimate regression coefficients (and sometimes other model parameters) and compute area-level predictions from these, then we are producing regression-based synthetic estimators. These can be based on linear, logistic, multilevel or more complex modeling approaches. Synthetic estimates can be calculated for all areas, but these are too model dependent and susceptible to model misspecification (Levy, 1979; Rao & Molina, 2015). Synthetic estimates suffer from a high risk of bias. We will see illustrate how to calculate area-level regression-based synthetic estimates later on, and we will also show why these may be insufficient due to their high risk of bias.

#### 2.2.2 The Empirical Best Linear Unbiased Predictor (EBLUP)

A composite estimator that combines the direct and synthetic estimate in each is the preferred approach to rectify all these deficiencies. The basic SAE approaches consist precisely of optimal combinations between two components given by the direct estimate, which will be more reliable in some areas than others, and the synthetic estimate. Since sample sizes will generally be larger in some areas than others, calculating direct estimates from survey data will generate direct estimates in with unequal levels of reliability. What these composite estimators do is give more weight to the direct estimate when its sampling variable is small, while more weight is attached to the synthetic estimator when the variance of the direct estimate becomes larger. One of the most widespread area-level composite estimators in SAE is the EBLUP developed originally by Fay III & Herriot (1979). In this chapter we will produce EBLUP estimates of trust in the police in Europe.

#### 2.3 Calculating the estimates' uncertainty

One of the main advantages of using SAE is that a great deal of work has been carried about how to estimate the measure of uncertainty of each small area estimate produced in each area. These measures of uncertainty are usually presented as Mean Squared Errors (MSE) or Relative Root Mean Squared Errors (RRMSE). The MSE is the averaged squared error of an estimate, representing the difference between the estimate value and the expected true value of what is measured. MSE is computed to account for both the variance of estimates (i.e., spread of estimates from one sample to another) and their bias (i.e., distance between the estimated value and the true value). The MSE is always non-negative, and values closer to zero indicate a higher level of reliability of our estimate. We obtain the RRMSE by taking the square root of the MSE (i.e., the calculate the Root Mean Squared Error, RMSE), and then dividing it by the corresponding estimate. RRMSEs are generally presented as percentages.

Calculating the RRMSE of estimates allows examining which small area estimation methods produces the most reliable estimates, but also foregrounding which specific estimate in which specific area may suffer from inadequate reliability. Different statistical agencies use different threshold points to consider that an estimate is reliable enough. Here we consider that estimates with a RRMSE smaller than 25% is reliable, estimates with a RRMSE between 25% and 50% can be used with caution, and estimates with a RRMSE larger than 50% is considered too unreliable to be used (Commonwealth Department of Social Services, 2015).

We will use the CV of direct estimates as their measure of uncertainty, since it corresponds to the RRMSE of model-based estimators (Rao & Molina, 2015). To compute the RRMSE of our EBLUP estimates with we follow the analytical procedure described in Datta & Lahiri (2000).

# 3. Small area estimation applications for crime analysis

SAE may be of great value for the study of crime and place: to estimate the geographical distribution of crimes known and unknown to police and to produce detailed maps of crime-related perceptions and emotions. This is the reason why, in 2008, the US Panel to Review the Programs of the Bureau of Justice Statistics (BJS) recommended the use of model-based SAE to produce subnational estimates of crime rates: "BJS should investigate the use of modelling NCVS data to construct and disseminate subnational estimates of crime and victimization rates" (Groves & Cork, 2008, p. 8). This work was started by Robert E. Fay and colleagues at the BJS to produce estimates of victimization rates for states and large counties in the US (Fay & Diallo, 2015, 2012). The need to apply SAE to estimate crime in places has also been acknowledged by the Australian Bureau of Statistics (Tanton et al., 2001) and Statistics Netherlands (Buelens & Benschop, 2009).

Some researchers have also applied different regression-based synthetic estimators to produce small area estimates of crime and disorder, but, as discussed above, these are known to suffer from a high risk of producing biased estimates due to model misspecification (Levy, 1979; Rao & Molina, 2015). We will see illustrate how to produce simple regression-based estimates later on, and show why these may be insufficient due to their high risk of bias.

Others have used the basic unit-level or area-level EBLUP, or the temporal extensions of the area-level EBLUP, to produce estimates of crime rates. Buelens & Benschop (2009) used the area-level EBLUP based on Fay-Herriot model (Fay III & Herriot, 1979) to produce estimates of victimisation rates in police zones in the Netherlands. Fay and colleagues developed the area-level dynamic SAE model and produced estimates of crime rates in states and large counties in the US (Fay & Diallo, 2015, 2012). D'Alo et al. (2012) made use of the basic unit-level and area-level EBLUP models to produce estimates of rates of violence against women at a regional level in Italy. And Buil-Gil, Moretti, et al. (2019) and Buil-Gil, Medina, et al. (2019) applied spatial extension of the area-level EBLUP to produce estimates of worry about crime in Europe and perceived neighborhood disorder in Manchester, respectively. Some researchers have also used Bayesian approaches to estimate victimization rates and confidence in the police (e.g., Law et al., 2014; Williams et al., 2019). Here we will show to produce basic area-level small area estimates of trust in the police in Europe.

# 4. Small area estimation of trust in the police: Step-by-step example in R

In this section we will demonstrate how to produce small area estimates with real world data. More specifically, we will use data recorded by the ESS to produce estimates of trust in the police across regions in Europe. In practice, crime-and-place researchers will be particularly interested in applying SAE techniques to estimate crime victimization, perceived safety and trust in the police at the scales of much smaller levels of analysis, but survey data with such level of spatial granularity are usually subject to great levels of scrutiny and survey administrators tend not to publish micro-data at the level of small geographies. Access to such data is generally subject to special permissions and cannot be shared openly. The example shown here, however, will illustrate how to apply SAE methods to a variety of datasets and variables of interest.

The exemplar study is designed for you to acquire a number of different practical skills, which include: • Downloading and exploring survey data. • Analyzing issues around survey data coverage of small areas and small sample sizes. • Producing direct estimates for small areas and exploring their reliability. • Producing area-level small area estimates, which compromise several steps: – obtaining access to reliable area-level covariates, - estimating area-level regression models and predicting synthetic estimates, - calculating EBLUP

estimates and their RRMSE, - visualizing the spatial distribution of EBLUP estimates, - visualizing the improved reliability of EBLUP estimates over direct estimates, and - producing model diagnostics check that our model-based estimates are model-unbiased.

## 4.1 European Social Survey

As discussed above, in this exemplar study we will use ESS data. The ESS is a biannual cross-national survey designed to measure social attitudes, beliefs and behaviors in Europe. It has been conducted since 2001 in more than 35 countries, and is designed to be representative of all individual residents aged 15 or older who live in private households in each participant country, regardless of their nationality, citizenship or language. The ESS allows for cross-national and cross-sectional comparisons of crime-related issues such as the confidence in police services, worry about crime and crime victimization experience in the last 5 years. For instance, it includes the following variables of interest for crime analysts:

- 1. "Have you or a member of your household been the victim of a burglary or assault in the last 5 years?"
- 2. "How safe do you or would you feel walking alone in this area after dark?"
- 3. "Using this card, please tell me on a score of 0-10 how much you personally trust each of the institutions I read out [...]": "[...] the legal system" and "[...] the police".

These measures have previously been used to study victimization, perceived safety, trust in the police, and trust in the legal system (e.g., Hough et al., 2014; Hummelsheim et al., 2011; Kääriäinen, 2007), but there are many other questions that may also be of interest for criminologists (e.g., racism, discrimination against immigrants, homophobia). The whole ESS questionnaire is available here: https://www.europeansocialsurvey.org/docs/round8/fieldwork/source/ESS8 source questionnaires.pdf.

With regards to the sampling design, participant countries are responsible for producing their own national sampling designs following some common sampling principles. Namely, respondents must be selected following strict random probability techniques at every stage, sampling frames can be individuals, households or addresses, quota sampling is not allowed, and non-responding units cannot be replaced. Moreover, every country must select at least 1,500 effective respondents (or at least 800 in participant countries with less than 2 million citizens). As a consequence, countries with very different population sizes may select similar sample sizes, and all geographical levels below countries (e.g., regions, counties, cities) are not planned by the original sampling design and suffer from small sample sizes.

#### 4.1.1 Download European Social Survey data

ESS data can be downloaded from their website. But we can also download ESS data directly into our R system using the essurvey package developed by Cimentada (2019). This package is designed to facilitate loading ESS survey data into R. It allows users to select the countries and years they are interested to analyze and load survey data directly in R If this is the first time we are using this package, we need to install first it by using the install.packages() function.

```
install.packages("essurvey") # install essurvey package
```

Once it is installed, we can load the package into our R environment using the library() function.

```
library(essurvey) # load essurvey package
```

In order to access ESS data in R, first we need to create our own personal account in the ESS online portal. ESS users need to register only once, and after that they can have open access to ESS data as many times as they wish. In order to sign up for a ESS account, we need to access the ESS website and create a new account

with our personal details: https://www.europeansocialsurvey.org/user/new. Filling the online registration form takes less than two minutes, and once it is completed we will receive an email to confirm our registration process.

Once we are registered in the ESS platform, we can directly import all ESS data into R. In this exercise we will download and analyze data from the 8th edition of ESS, which was published in 2016. We use the function set\_email() from essurvey to save our email (the email account registered in the ESS platform) as a new environment variable, and then run the import\_rounds() function to load ESS data from all participant countries. This may take a few seconds.

```
set_email("your_email@domain.com") #change by your email
ess <- import_rounds(rounds = 8) #load ESS data</pre>
```

The ESS data from 44387 across 20 different countries are now loaded into the R environment, and we can begin exploring and analyzing these survey data. If we want to see how the dataset looks like, we can use the View() function.

## 4.2 Descriptive analyses

In this exemplar study we will analyze ESS data about trust in police services, following previous research conducted by Kääriäinen (2007), Staubli (2017) and others. The variable name is trstplc, and it a Likert scale variable from 0 to 10, where 0 indicates the lowest level of trust, and 10 is the maximum value. We can begin by checking how this measure of trust in the police looks like. We will use the summary() function to obtain the summary statistics of this variable. First, however, we need to transform the class of this variable from 'haven\_labelled' (i.e., SPSS variable handled in R) to numeric to facilitate handling the data in R. We transform the variable using the mutate() function from dplyr package (Wickham, François, et al., 2020) and convert it into numeric using the as\_numeric() function.

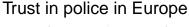
```
## Min. 1st Qu. Median Mean 3rd Qu. Max. NA's
## 0.000 5.000 7.000 6.399 8.000 10.000 320
```

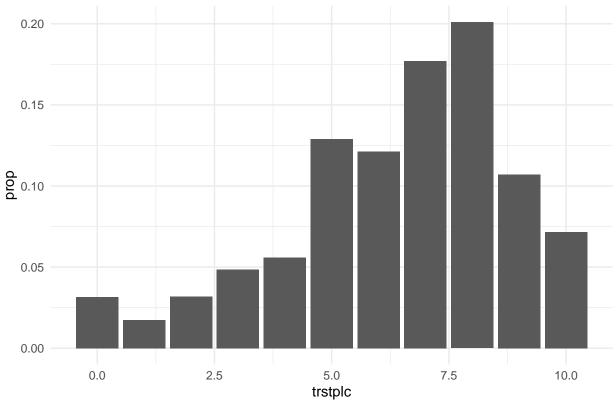
We see that the average score of trust in police in Europe is 6.4, and the median value is 7. We can use the same summary() function to analyze the values of trust in other social institutions, such as the legal system (variable trstlgl), politicians (trtplt), political parties (trtprt), the country's parliament (trstprl) or the United Nations (trstun). On average, Europeans appear to have more trust in the police than in other key political and legal institutions. We can also see that 320 persons did not answer this question (i.e., 'NAs'.

We can obtain some more detailed information about the citizens' trust in the police by counting the frequency of respondents that chose each score and creating a bar plot to visualize their distribution. We will use functions from the the packages dplyr and ggplot2 (Wickham, Chang, et al., 2020) for this. More specifically, we use the group\_by() function from dplyr to create groups of respondents based on their score of trust in police, and use the functions summarize() and mutate() from the same package to save the results in two columns showing the number (n) and proportion (prop) of respondents in each category. We save this new table in a new dataset called trust\_poli.

```
trust_poli <- ess %>%  #set dataset to use
group_by(trstplc) %>%  #group by score of trust
summarize(n = n()) %>%  #number of respondents per group
mutate(prop = n / sum(n)) #proportion respondents per group
```

Then, we use the ggplot() and geom\_bar() functions from ggplot2 to create a bar graph of the number of responses per score of trust. Before plotting this visualization, however, we will run the function theme\_set(theme\_minimal()) to set a basic, neat theme for all our plots.





We see that only a few respondents have a low trust in the police, whereas most European citizens appear to trust their police forces quite a lot. This plot, nevertheless, is likely to hide internal heterogeneity between European regions and countries. Based on this bar graph alone, we do not have enough information to be able to know if residents in all participant countries have the similar levels of trust in the police, or whether respondents with very low or very high confidence in the police concentrate in some countries but not others.

#### 4.2.1 Recode the measure of trust in police work

In this exemplar study, we are particularly interested in analyzing which regions in Europe have especially low or high levels of trust in the police in comparison to other European countries. One way to do this is by estimating the proportion of residents in each region who have a level of trust above the average in Europe. Our final estimates will show a value between 0 and 1 representing the proportion of residents have more trust in the police than the European average. For instance, a value of 0.6 in a given region would indicate that 60 percent of its residents have more trust in the police than the average of all European citizens.

Thus, we need to recode our variable of interest. We will use the mutate() and ifelse() functions from dplyr to do so. Those respondents with a score above or equal to the European mean will be given a value 1, whereas the others will be assigned a value of 0. This will facilitate the interpretation of our results, but future research can explore producing estimates from the original 0-to-10 Likert scale. We will also delete all those respondents who did not answer this question (i.e., NAs).

We can use the group\_by() and summarize() functions seen above to explore how our recoded variable looks like. We can see, for example, that 24721 out of 44067 (i.e., 56.1% of participants) have more trust in the police than the average in Europe.

## 4.3 Exploring spatial data: Coverage and sample sizes

As mentioned above, the ESS sampling design is planned to allow producing reliable direct estimates at the country level, but samples recorded at smaller scales (e.g., regions, cities) may be too small to allow producing direct estimates of adequate precision in all areas. We can check how big ESS sample sizes are in each region (variable region) using the functions filter(), group\_by() and summarize() from dplyr to create a summary table in a new dataframe that we will call sample\_region. Then, we can use the summary() function to print the summary statistics of area sample sizes.

```
sample_region <- ess %>%  #set dataset to use
filter(region != 99999) %>%#filter out NAs
group_by(region) %>%  #categories based on region
summarize(n = n())  #calculate sample size

summary(sample_region$n) # print summary statistics
```

```
## Min. 1st Qu. Median Mean 3rd Qu. Max.
## 7.0 60.0 115.0 160.8 209.8 2524.0
```

The average sample size per region is 160.8, which is quite large but may be insufficient to produce reliable direct estimates in all areas. We can also see that there are areas with very small sample sizes (the minimum area sample size is 7), where we cannot simply rely of direct estimation techniques to generate small area estimates of adequate precision.

#### 4.3.1 Checking the spatial scale reported in each country

We also need to consider that participant countries can decide whether they want to publish their recorded data at the level of NUTS-1, NUTS-2, NUTS-3 or smaller spatial scales. NUTS is the acronym of 'Nomenclature of Territorial Units for Statistics', and it refers to spatial scales used by the European Union and

Eurostat (the statistical office of the European Union) for policy making and statistical reporting purposes. NUTS are basically a way to organize European countries in regions and subregions. In England, for example, NUTS-1 are statistical regions, NUTS-2 are counties (and groups of districts in London), and NUTS-3 are generally unitary authorities (some grouped). Whereas some participant countries publish their data at the level of NUTS-2, others decide to report information for NUTS-1 or NUTS-3 areas. We can check which level of aggregation is published by each participant country in the ESS website: https://www.europeansocialsurvey.org/data/multilevel/guide/essreg.html. We can also run the following lines of code and print this information directly in R.

```
ess %>%  #set dataset to use
group_by(regunit, cntry) %>%#group by spatial scale and country
summarize(n = n())  #print sample size per country
```

We see that many counties publish data at the NUTS-2 level, but others participant countries publish their micro-data for NUTS-1 and NUTS-3 areas. We will aggregate all data at the NUTS-2 level and produce estimates of confidence in the police at this spatial scale (with the exception of Germany and the UK, who only publish data for NUTS-1).

#### 4.3.2 Converting spatial data into NUTS-2

In order to convert the spatial information provided by ESS into NUTS-2 geographies, we first need to load a lookup table that details which NUTS-3 areas are part of which NUTS-2 geographies. I have previously created and saved a lookup table in csv format in an open access Github repository, but similar tables are also available in other formats from the ESS platform: https://www.europeansocialsurvey.org/data/multilevel/guide/bulk.html. In order to load the lookup table in R, we can use the getURL() function from RCurl (CRAN team, 2020) and read.csv().

```
library(RCurl) # load RCurl package

# save URL address as character value
url_lookup <- getURL("https://raw.githubusercontent.com/davidbuilgil/SAE_chapter/master/data/NUTS_lookup
lookup <- read.csv(text = url_lookup) # load lookup table</pre>
```

Now, we can create a new column in the original ESS data that specifies the regions for which we aim to produce small area estimates of trust in the police. To do this, first, we merge the lookup table with the original ESS data using a left\_join() function, and then we create a new column called domain which shows the NUTS-2 areas (or NUTS-1 in Germany and UK) for which we will produce estimates.

Now our data is clean and ready to be used to produce estimates of trust in the police at a regional level.

# 4.4 Producing direct estimates

We can begin by producing direct estimates in each area. As discussed before, direct estimators make use of original survey data and survey weights to obtain design-unbiased estimates in each small area, but direct estimates may be too unreliabile in those areas with small sample sizes. We will produce direct estimates of the trust in police for European regions, but it is very likely than many estimates will not show adequate levels of precision. Model-based SAE approaches are needed when direct estimates are not precise enough.

In order to produce small area estimates, we will use the sae package (Molina & Marhuenda, 2020). We need to install it and load it into your R system.

```
library(sae) # load sae package
```

Direct estimators take into account the population size in each area, and assume that survey weights adjust our sample size to the total population in each area. In other words, we need to know the number of residents in each region, and ensure that our survey weights adjust the area sample size to the population size.

#### 4.4.1 Download data about population sizes

I have previously downloaded the regional population sizes from Eurostat and uploaded a clean dataset onto a Github repository. Downloading data from sources of official statistics, such as Eurostat, usually means having to spend some time cleaning the data and selecting those variables that adjust to our research needs. For the purpose of this exercise, I have downloaded, cleaned and saved the data previously, but later we will also see how to load Eurostat data into our R environments.

```
# save URL address as character value
url_pop <- getURL("https://raw.githubusercontent.com/davidbuilgil/SAE_chapter/master/data/popsize.csv")
pop <- read.csv(text = url_pop) # load population size</pre>
```

Now we have almost all information necessary to produce our direct estimates: (a) the variable of interest (column trstplc in ess dataset), (b) the area population size (pop2014 in pop dataset), and spatial information that matches both datasets. Nevertheless, as introduced above, direct estimators also require the use of survey weights that adjust our sample size to the population size in each.

#### 4.4.2 Readjust ESS weights

The survey weights published by ESS are not designed to let respondents represent a specific number of citizens, but instead they were computed to adjust chances of selection of every unit in the sample to the population characteristics. You can find a detailed guide about ESS survey weights here: https://www.europeansocialsurvey.org/docs/methodology/ESS\_weighting\_data\_1.pdf. We will readjust our survey weights so that weighted respondents coincide to known population totals, while maintaining the design of the original weights that adjust for sample selection bias and unequal population sizes across countries. We can do this by running the following lines of code:

```
left_join(ess_w_area, by = "domain") %>% #merge sum of weights with ESS
left_join(pop, by = "domain") %>% #merge region population sizes
mutate(weight = pspwght * pweight, #weights for cross-national analysis
    weight = (weight * pop2016) / w_sum)#readjust weights to population size
```

#### 4.4.3 Calculate direct estimates

After a few steps, we now have all necessary information to produce our direct estimates of confidence in the police. We use the direct() function from sae to produce direct estimates in each region. It will also produce the CV of each estimate, which will be used to assess the reliability of these direct estimates.

#### 4.4.4 Exploring direct estimates

Once we have produced our direct estimates of trust in the police, we can see how these look like by using the View() function. We can also obtain some summary statistics of our direct estimates using the summary() function introduced before.

```
## Min. 1st Qu. Median Mean 3rd Qu. Max.
## 0.1783 0.4877 0.5815 0.5838 0.6704 0.9006
```

Our direct estimates show that, across all areas, the average percentage of residents who have more trust in the police than the European average is 58%, but there is a large variation across areas. For instance, the region with the smallest direct estimate indicates that only 18% of residents have more trust in the police than the average in Europe, whereas there is one region where 90% of residents have more trust in the police than the European average.

We do not know yet, however, how reliable are these direct estimates. You can explore the direct estimates' CV by viewing the dataset (View() function), but you can also print some summary statistics that will give us a hint of the level of reliability of our direct estimates.

```
## Min. 1st Qu. Median Mean 3rd Qu. Max.
## 2.843 8.996 11.975 14.095 16.617 50.194
```

As you can see, the average CV of our direct estimates (14.09) is quite small according to SAE standards, but the maximum value of CV is 50.19, which indicates that the direct estimate in at least one area is highly unreliable. If we observe our direct estimates, we will see that 60 direct estimates have measures of CV larger than 15%, 17 of them have a CV larger than 25%, and 1 of them has a CV larger than 50%. These results are not the end of the world, but we need to do our best to improve the reliability of small area estimates in those areas where their CV show inadequate levels of reliability. We need model-based SAE.

For now, however, we will merge our direct estimates into the dataset of area-level information by using the left\_join() function from dplyr.

## 4.5 Downloading area-level covariates

In order to estimate area-level models and produce model-based small area estimates of trust in the police, we need area-level covariates that are associated with our variable of interest. We may need to conduct some preliminary literature review to explore which contextual features have been used to explain our variable of interest. For example, in our case, we can read key articles and book analyzing the contextual predictors of trust in the police in European countries, such as Jackson et al. (2013), Kääriäinen (2007) and Staubli (2017), but also in other contexts (e.g., Cao et al. (2012)). We can see, for instance, that researchers have used measured related to crime rates, education level, income and level of democracy, among others, to explain the meso- and macro-level spatial distribution of trust in the police. We will download and use data about some of these as covariates to estimate our area-level models and produce model-based small area estimates of truts in the police in Europe.

We can download various area-level covariates from Eurostat using the eurostat package (Lahti et al., 2020). Eurostat is a very large data repository that publishes large datasets of social, economic and demographic information for European countries and regions. We can use the search\_eurostat() function to search predefined key words associated with variables of interest for our study, such as "education" or "offender". The function will return a list of all available datasets including our keywords. We can save this list and explore which datasets may be more suitable for our area-level models. For example, we may want to know if education levels and crime rates are somehow associated with the regional levels of trust in the police. I have done this search and found various variables of interest, but you can also try this at home, and probably you will also find other interesting datasets to be used in this study.

```
library(eurostat) # load eurostat package
eurostat_edu <- search_eurostat("education") #search data about education
eurostat_cri <- search_eurostat("offender") #search data about crime</pre>
```

We see, for example, that our search has found 1006 datasets that contain the word "education", and 4 that contain the word "offender". We will need to spend some time searching which covariates are the most suitable for our study. Once we know the codes of the datasets we are interested to use, we can use the get\_eurostat() function to import these into our R system. For example, the dataset edat\_lfs\_9918 includes information about the proportion of citizens between 15 and 64 that have a higher education degree in each region. We can download this dataset and see how it looks like:

```
he <- get_eurostat(id = "edat_lfs_9918") #download data from Eurostat
```

This is only one possible source of data that we can use to find covariates for our area-level models. The ESS website, for example, also publishes interesting area-level covariates at the different spatial scales (https://www.europeansocialsurvey.org/data/multilevel/guide/bulk.html). In any case, we will need to spend some time wrangling and subsetting these sources data to make sure we can use them as covariates in our area-level SAE models.

For the purpose of this exemplar study, I have previously searched for datasets of interest, downloaded and cleaned their data, and merged all covariates into a unique dataset. I have also used multiple imputation via bootstrapping and predictive mean matching to impute a few missing values in some regions (see original codes used to impute missing values here: <a href="https://github.com/davidbuilgil/SAE\_chapter/blob/master/other\_codes/codes\_imputation.R">https://github.com/davidbuilgil/SAE\_chapter/blob/master/other\_codes/codes\_imputation.R</a>). We can load the dataset with our clean and ready-to-use covariates into R using the functions provided by RCurl package, but you can also spend some time trying to find better, more suitable covariates in the Eurostat website.

```
#save URL address as character value
url_covs <- getURL("https://raw.githubusercontent.com/davidbuilgil/SAE_chapter/master/data/covs_short_ir
covs <- read.csv(text = url_covs) #save covariates

pop <- pop %>%  #set dataset to use
   left_join(covs, by = "domain") #merge covariates with our data
```

We can open this file using the View() function and see that it includes six area-level covariates that we will use in our models:

- 'fem\_p\_16': Proportion of females residing in each area in 2016.
- 'gdp\_eurhab\_16': Gross Domestic Product (GDP) per capita in 2016, in euros (€).
- ' $robb_r 10$ ': Robbery rate by 10,000 population in 2010.
- 'burg\_r\_10': Burglary rate by 10,000 population in 2010.
- 'he\_p\_16': Proportion of population with a higher education degree in 2016.
- 'medage\_16': Median age in 2016.

One may notice that all these covariates represent data from 2016, with the exception of our two covariates measuring crime rates (from 2010). 2010 was the last year in which Eurostat published crime statistics for European regions. In this case we may be particularly interested in knowing the effect of crime rates on the trust in the police, and accept these covariates as proxy measures of crime levels for the purpose of this study, but we should be using covariates from the same year as our survey data when possible.

# 4.6 Fitting area-level models and predicting synthetic estimates

All our area-level variables (i.e., outcome measure measured by the direct estimates, and covariates) are now clean and ready to be used to produce small area estimates. The first step, as discussed before, is fitting an area-level model that links our direct estimates with our covariates. We will use the lm() function to fit our area-level linear model, and we can see the results of our model using the summary() function.

As you may have already noticed, we are using covariates with very different scales and dimensions. For example, the covariate about GDP per capita has a minimum value of 7300 and its maximum is 75300, whereas the variable about proportion of females ranges between 0.49 and 0.54, and our covariate measuring rate of robberies varies between 0.35 and 72.64. This is not problematic for regression analysis nor SAE, but we may want to standardize the regression coefficients when presenting the model results, in order to be able to compare the relative importance of each covariate in our model (see Gelman, 2008). We can do this by scaling all our variables using the scale() function before fitting the linear model. Model results are shown in Table 1. Scaling our variables does not have any effect on our analyses, but allows us to better understand the effect of each covariate in our regression model.

We can see in Table 1 that those European regions with a larger GDP per capita are also those with more trust in the police. we also see that areas with a larger proportion of females show lower values of trust in the police, areas with more citizens with a higher education qualification generally have more trust in the police, and the median age is positively associated with the area-level measure of trust in police (ageing regions trust more the police than areas with younger populations). The two measures of crime rates show a negative coefficient, but these are not statistically significant.

|                    | Estimate | Std. Error | t value | $\Pr(> t )$ |
|--------------------|----------|------------|---------|-------------|
| (Intercept)        | 0.00     | 0.06       | 0.0     | 1.00        |
| Proportion females | -0.26    | 0.07       | -3.6    | 0.00        |
| GDP per person (€) | 0.28     | 0.08       | 3.3     | 0.00        |
| Robbery rate       | -0.06    | 0.07       | -0.8    | 0.42        |
| Burglary rate      | -0.02    | 0.07       | -0.3    | 0.77        |
| Median age         | 0.16     | 0.07       | 2.4     | 0.02        |
| Proportion HE      | 0.25     | 0.08       | 3.1     | 0.00        |

Table 1: Area-level model of trust in the police (standardized coefficients)

We can also check the model R squared by running summary(model)\$r.squared and observe that the R Squared equals 0.35, which indicates that 35% of the variance of the direct estimates of trust in police is predictable from our covariates.

The next step is using this area-level linear model to predicting our regression-based synthetic estimates of trust in police. As discussed above regression-based estimators can be produced for all areas regardless of their sample size, but these are not based on a direct measurement of the variable in each area and suffer from a high risk of bias (Levy, 1979; Rao & Molina, 2015). We use the predict() function to product synthetic estimates from our area-level linear model, and then we can merge our synthetic estimates with our main dataset with regional data using the cbind() function.

```
synthetic <- predict(model) # predict synthetic estimates

pop <- pop %>% # set dataset to use
   cbind(synthetic) # merge regression-based estimates
```

## 4.7 Producing EBLUP estimates

We are now ready to produce our area-level EBLUP estimates of trust in the police. Using the same covariates as before, we can estimate our EBLUP model and produce the EBLUP estimates using the eblupFH() function from sae package. As discussed above, the EBLUP obtains an optimal combination of direct and regression-based estimates in each small area, giving more weight to the direct estimate dimension when its sampling variance is small, while more weight is attached to the regression-based estimate when the direct estimate's variance is larger. The EBLUP is thus used to reduce the variance of direct estimates and the risk of bias of regression-based estimates by producing the optimal combination of these in each area.

When we use the eblupFH() function, we need to detail the elements of the model inside the argument part called formula, the variance of direct estimates (i.e., the square of the standard deviation, SD) inside the vardir argument, and the type of fitting method inside method. Here we use a Restricted Maximum Likelihood (REML) fitting method, which takes into account for the loss in degrees of freedom derived from estimating the model coefficients, but other approaches (e.g., Maximum Likelihood, ML, or Fay-Herriot, FH) should produce similar results.

We can get the summary of the EBLUP model results by running eblup\$fit, and observe whether the p-values of our EBLUP model have changed in comparison to the p-values of our linear model estimated before. We can also check the summary statistics of our model-based estimates of trust in the police.

#### summary(eblup\$eblup) # print summary statistics of EBLUPs

```
##
          V1
##
            :0.2928
    Min.
##
    1st Qu.:0.5074
   Median :0.5870
##
            :0.5790
##
    Mean
##
    3rd Qu.:0.6514
##
    Max.
            :0.8628
```

Our estimates indicate that in the European region with the lowest trust in the police, 71% of residents have a lower trust in the police that the average in Europe, whereas there is another region where 0.86% of citizens have more trust in the police that the average in Europe. The average regional indicator of trust in the police is 0.58% (sd = 0.11).

Finally, we can merge our EBLUP estimates with our main dataset of area-level information. We use the cbind() function to merge these data as a new column.

#### 4.7.1 Mapping the trust in police work in Europe

Now that we have computed our model-based small area estimates of trust in the police, we can visualize these in a map to analyze their geographic distribution. We will need a shapefile of NUTS-2 regions (NUTS-1 in the UK and Germany), to which we will attach our estimates and print the map of trust in police. I have previously prepared our shapefile of European regions and uploaded it onto a Github repository, so we can just load it into our R environment by using the sf package (Pebesma, 2020) and functions from the RCurl package.

```
library(sf) # load sf package

# save URL address as character value
url_nuts <- getURL("https://raw.githubusercontent.com/davidbuilgil/SAE_chapter/master/shapefile/nuts_es
nuts <- st_read(url_nuts) # load shapefile</pre>
```

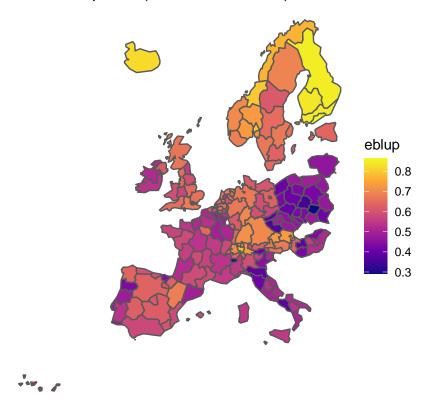
We will also use the st\_crs() function from sf to change the Coordinate Reference Systems (CRS) to ED79, which shows a much more clear visualization of all Europe.

```
st_crs(nuts) <- 15752 # change CRS to ED79 (EPSG:4668 with transformation)
```

Our shapefile of European regions is now ready, but we still need to attach our EBLUP estimates of trust in the police before we can visualize these. We can use function from the dplyr package seen above to do this.

And the last step is to map our small area estimates of trust in police in Europe. We can use various functions from ggplot2 and sf to produce a nice and clear visual output.

# Trust in the police (EBLUP estimates)



The map shows how trust is the police is generally larger in the North of Europe, especially in regions of Finland, Norway and Iceland. Some regions in Central Europe (e.g., some regions in Switzerland, Germany and Austria) also have large estimates of trust in the police. On the opposite side, many regions in Eastern Europe, especially in Poland, Lithuania and Hungary, have much lower levels of trust in the police. There are also regions in South Europe where the estimates are trust in police are low, such as some regions in Italy and Portugal. We also observe important heterogeneity within some countries. In Spain, for example, our estimates of trust in the police show much lower scores in the Basque Country and Catalonia, both characterized by strong pro-independence movements, than in the rest of the country.

#### 4.8 Computing the RRMSE of EBLUP estimates

As discussed above, one of the main benefits of using SAE is that we can estimate the reliability of each small area estimate. Not only this allows to check if using model-based SAE is useful to improve the reliability of our estimates of trust in the police, but we can also check if our model-based estimates are not precise enough in some specific areas. In such a case, we should only use those estimates that show adequate levels of reliability.

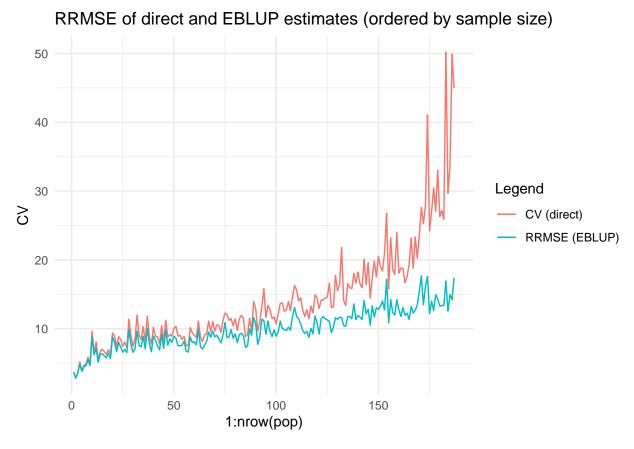
We will calculate the RRMSE of our EBLUP estimates following an analytical approximation as in Datta & Lahiri (2000), and then we will compare the measures of reliability of our model-based estimates with the CV of the direct estimates (Rao & Molina, 2015). We use the mseFH() function from sae to calculate the MSE of our estimates, which then we will use to compute the RRMSE. The arguments of this functions are the same used before in the eblupFH() function.

Once we can calculated the MSE of our EBLUP estimates, we can merge this information with all our area-level data, and use these to calculate the RRMSEs using the mutate() function from dplyr.

#### 4.8.1 Plotting the RRMSE of EBLUP estimates

After that, we can visualize the RRMSE of our EBLUP estimates with the CV of direct estimates to analyze if all our efforts to produce reliable model-based estimates have paid off, and check whether we have successfully improved the reliability of our small area estimates. We will plot the RRMSE of EBLUP estimates and the CV of direct estimates using the ggplot2 package.

```
pop %>%
                                       #set dataset to use
  arrange(desc(SampSize)) %>%
                                       #order by area sample size
  ggplot() +
                                       #plot data from pop dataset
  geom line(aes(y
                                       #plot line of CV of direct
                      = CV,
                                       #visualize one point per area
                x
                      = 1:nrow(pop),
                color = "darkred")) +
                                       #plot with red line
  geom line(aes(y
                      = rrmse,
                                       #plot line of RRMSE of EBLUPs
                      = 1:nrow(pop),
                                       #visualize one point per area
                color = "steelblue")) +#plot with blue line
  scale_color_discrete(name = "Legend", #add legend and change title
                       labels = c("CV (direct)", "RRMSE (EBLUP)")) +
  ggtitle("RRMSE of direct and EBLUP estimates (ordered by sample size)")
```

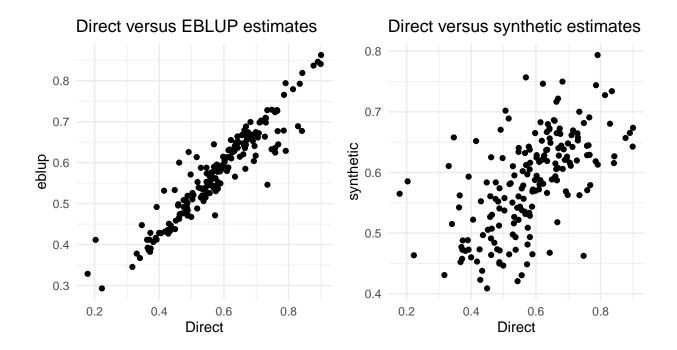


We had seen before that smaller values of RRMSE indicate a better reliability of estimates, and estimates with a RRMSE smaller than 25% may be considered reliable enough to be used for research, policy making and policing operational decisions. We can see that our EBLUP estimates of trust in the police are more reliable than the direct estimates in every single region, and EBLUP estimates have much larger levels of reliability in those areas where original sample sizes where smaller. Moreover, all our EBLUP estimates have levels of RRMSE below 25%. This is a very of indicator of reliability of our estimates.

#### 4.9 Model diagnostics

When we use model-based approaches in SAE, another key step is to present the diagnostics of our model (Pfeffermann, 2013). Before, we have discussed why regression-based estimates are generally not accepted to produce estimates (i.e., these have a high risk of bias; Levy, 1979), but we also need to ensure that our model-based small area estimates are not affected by model misspeficiation. There are different diagnostics that we can use to check the extent to which our estimates may be affected by bias arising from the model. Here we will illustrate this by visualizing a scatter plot of our model-based estimates against the direct estimates. Remember that direct estimates may not be reliable in many areas, but these do not suffer from any type of bias arising from any model (these depend only on the survey sample). In order to check if our model-based estimates suffer from some sort of bias arising from the model, we can compare these with the model-unbiased direct estimates. We will visualize these scatter plots for both our EBLUP and regression-based synthetic estimates against the direct estimates. We expect a much stronger linear association between our EBLUP and direct estimates than between regression-based and direct estimates, which would indicate that our EBLUP estimates do not suffer from much bias arising from the model.

We will use the ggplot2 library to code our two scatter plots, and visualize them with the assistance of the gridExtra package (Auguie, 2017).



As you can see, there is a much stronger linear association between our EBLUP estimates and the direct estimates than between regression-based estimates and direct estimates. In other words, regression-based synthetic estimates suffer from a high risk of bias arising from the model in many areas, whereas EBLUP estimates reduce such risk of bias and are generally unbiased. We can further explore this by analyzing the Spearman's rank correlation (i.e., cor.test(pop\$Direct, pop\$eblup, method = "spearman")), which indicates that the correlation between EBLUP and direct estimates equals 0.94 (p-value < 0.0001), whereas such correlation is only 0.64 (p-value < 0.0001) when we compare direct estimates with regression-based estimates.

We can also calculate the model standardized residuals and present the q-q plots of residuals in order to check their normality (see Buil-Gil, Moretti, et al., 2019 for an example).

## 5. Final remarks

Research on crime and place is moving towards the study of smaller levels of analysis than ever before, such as street segments, addresses and micro places (e.g., Groff et al., 2010; Weisburd et al., 2012). In order to analyze the concentration of crime at such detailed level of spatial granularity, it is key to ensure that data are not affected by sampling bias, coverage error or measurement error (see Brantingham, 2018). Victimization surveys provide key information to study crime (known and unknown to police) and trust in the police (Rosenbaum & Lavrakas, 1995; Skogan, 1977), but these surveys are not designed to allow producing reliable direct analyses at the increasingly refined spatial scales of the new criminology of place. Victimization surveys are generally designed to allow producing precise direct estimates for very large areas, such as countries or states, but sample sizes in smaller areas are usually too small to allow producing direct estimates of adequate precision. Model-based SAE techniques may be used to improve the reliability of small area estimates produced from victimization surveys for place and crime research (e.g., Buelens & Benschop, 2009; Buil-Gil, Medina, et al., 2019; Groves & Cork, 2008). Here we have seen how the area-level EBLUP, which is one of the basic approaches for model-based SAE (Rao & Molina, 2015), may be utilized to produce reliable small area estimates of trust in the police even when original sample sizes were too small to allow producing reliable direct estimates. Model-based SAE techniques can also be applied to produce estimates of crime victimization in areas (Fay & Diallo, 2015, 2012).

In this chapter, we have seen how the ESS records and publishes highly relevant data to analyze crime in Europe, but crime analysts and criminologists may also explore the use of many other surveys that include measures of victimization and trust in the police in other countries. For instance, the NCVS and the CSEW record many questions to study crime and police legitimacy, and SAE can be applied from their data to produce small area estimates of crime and many crime-related measures. The main limitations one may encounter when aiming to apply SAE to data recorded from victimization surveys are (a) low-level geographical information may not be published openly, (b) difficulty to find adequate covariates to estimate SAE models, and (c) inadequacy of basic model-based SAE approaches to estimate parameters defined by non-normal distributions (e.g., Poisson distribution, zero-inflated distributions, geometric distributions). With regards to the first issue (i.e., low-level spatial data not being published), researchers sometimes need to request special access to such data via safe rooms. In some cases, this process may take months since one start filling the form to request access to secure data until the data are finally received. The second limitation (i.e., access to adequate covariates) is sometimes difficult to solve, since model-based SAE applications frequently rely on public administrations making data open access, which we then use as covariates to estimate our models. The access to high-quality open data is, once again, key for research. And finally, with regards to the limitations of basic model-based SAE to estimate parameters with non-normal distributions, we can highlight that a new generation of SAE researchers are today investigating into the development of more refined techniques to estimate parameters with more complex distributions. Crime and place research will clearly benefit from new techniques that allow estimating variables with zero-inflated and Poisson distributions that typically define crime victimization data.

# Author bio

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