TBW Financial Model Code Review

David Gorelick and David Gold June 2020





TBW Financial Model

Goal: explicitly model financial impacts of

- A. Future changes to water supply system infrastructure and operations (and baseline state)
- B. Changes in demand and hydrologic conditions
- C. Management intervention (e.g. maintaining a low uniform rate)

Outcomes: measure annual performance based on

- A. Debt and rate covenants (coverage ratios)
- B. Reserve fund balances
- C. Additional factors of interest?



Financial Model in Context

RPEM – Regional Water System Modeling

Modeling daily water deliveries to member governments

OMS1 – Surface Water Simulation Model (MATLAB)

> Dynamic Updating

OROP – Daily Regional Supply and Demand Routing Optimization Model (AMPL) Relevant model output

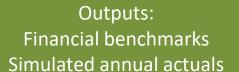
- Daily Surface
 Water Availability
- 2. City of Tampa Self-Supply and Demand

 Daily Water Delivery to Member Governments under Uniform Rate

Financial Model

Historic operating budget projections and actuals

Monthly modeled water deliveries (uniform rate and TBC sales)





TBW Financial Model - Breakdown

- 1. Historic financial information (many thanks to Sandro Svrdlin for his help locating and explaining data)
 - Fiscal Year (FY) actuals
 - Approved annual operating budgets (and future projected budgets)
 - Reserve fund balances, additional details
- 2. OROP/OMS simulated water demand and deliveries from 2020-2040
 - By member government, aggregated monthly
- 3. Financial model simulation
 - Monthly water sales/revenues
 - Annual actual outcomes
 - Annual projection of next-year budget and rate-setting
- 4. Outputs for decision-makers

Financial Model

Historic operating budget projections and actuals

Monthly modeled water deliveries (uniform rate and TBC sales)



Outputs:
Financial benchmarks
Simulated annual actuals





Code Structure for 1 Realization

OROP/OMS: 1,000 realizations of 2020-2040 water deliveries to member governments (Monte Carlo of demand and hydrologic conditions)

- **→** 1 realization (2020-2040)
 - ☑ Enter realization function (run FinancialModelForSingleRealization)
 - Set parameters, constants, other variables (see below slide for detail)
 - Read in historical FY water sales and budgeted/actual financial data (build_HistoricalMonthlyWaterDeliveriesAndSalesData, build_HistoricalAnnualData, build_HistoricalProjectedAnnualBudgets, append Late2019DeliveryAndSalesData)
 - Read in water supply modeling realization data
 (read_AMPL_csv, read_AMPL_out, get_HarneyAugmentationFromOMS)
 (if water supply modeling has been modified to note when new infrastructure is triggered, include this factor)
 - Read in existing debt/issued bonds and potential future project costs (get_ExistingDebt, get_PotentialInfrastructureProjects)
 - ☑ Enter annual loop from Jan 2020 Dec 2039
 - - Calculate monthly water sales revenues (get MemberDeliveries)
 - Use variable uniform rate, TBC rate, and budgeted estimate of fixed monthly payments for each member, as well as past or current FY water deliveries to calculate sales revenue
 - Append to historical record the "observed" deliveries/sales



Code Structure for 1 Realization – Monthly

□ ...

- **☐** Enter monthly loop Jan Dec each calendar year
 - Calculate monthly water sales revenues (get MemberDeliveries)
 - Use variable uniform rate, TBC rate, and budgeted estimate of fixed monthly payments for each member, as well as past or current FY water deliveries to calculate sales revenue
 - Append to historical record the "observed" deliveries/sales
 - Check if new infrastructure projects are triggered in water supply modeling (check_ForTriggeredProjects)
 - If so, record the ID as a new project to finance, referencing IDs read in by get_PotentialInfrastructureProjects
 - **☐** If September (end of FY), record actuals and estimate upcoming FY budget
 - 1. Collect current FY monthly water revenue for all months
 - Pull current FY actuals and budgeted estimates
 (debt service, acquisition credits, unencumbered funds from previous FY, budgeted gross revenues, fixed and variable operational expenses, non-sales revenues, transfers in as revenue from Rate Stabilization, R&R, and Other Funds)

Actuals equal to "observations" from Water Supply Modeling Actuals assumed equal to Budgeted Amounts Actuals differ from Budgeted Amounts by Deeply Uncertain Factor



□ ...

- **☐** If September (end of FY), record actuals and estimate upcoming FY budget
 - 1. Collect current FY monthly water revenue for all months
 - Pull current FY actuals and budgeted estimates
 (debt service, acquisition credits, unencumbered funds from previous FY, budgeted gross revenues, fixed and variable operational expenses, non-sales revenues, transfers in as revenue from Rate Stabilization, R&R, and Other Funds)
 - 3. Pull previous FY actuals and re-calculate previous FY actual gross revenues (from total sales revenue, acquisition credits, non-sales revenue, net Rate Stabilization Fund transfer, end-of-FY deposit, and balance, R&R Fund balance, Utility Reserve Fund Balance)
 - Check Fund conditions
 - If R&R Fund balance < 5% of previous FY gross revenue, a deposit is required in current FY to reach target
 - If Reserve Fund Balance < 10% of current FY gross revenues, a deposit is required to reach target
 - 5. Estimate CIP Fund deposit

(as random number between 0.6-4% of current FY gross revenues plus a deeply uncertain multiplier)

Actuals equal to "observations" from Water Supply Modeling
Actuals assumed equal to Budgeted Amounts
Actuals differ from Budgeted Amounts by Deeply Uncertain Factor



□ ...

- **☐** If September (end of FY), record actuals and estimate upcoming FY budget
 - 6. Calculate Rate Covenant (calculate RateCoverageRatio)
 - if Ratio < 1.25, record an annual "failure" and budget a needed deposit to the Reserve Fund Balance to meet target
 - Calculate Debt Covenant (calculate_DebtCoverageRatio)
 - If Ratio < 1.0, record annual "failure" and adjust needed transfer in as revenue from Rate Stabilization Fund to meet target
 - 8. Check if current FY needed/estimate transfer in from Rate Stabilization Fund is under the "cap" (min. of 3% current gross revenues, unencumbered funds carried forward, previous FY deposit to Rate Stabilization Fund)
 - If budgeted transfer in exceeds cap, reduce transfer and increase transfers in from Other Funds to balance actual costs and revenues
 - Calculate final "true" gross revenues, net revenues, expenses before optional fund deposits, and budget surplus before optional fund deposits
 - 10. Estimate fund deposits based on surplus
 - If surplus < 0 (deficit), no optional deposits to funds made, Reserve Fund Balance reduced to cover deficit
 - If surplus > 0, "needed" Reserve Fund deposits made, remaining surplus marked as unencumbered and/or deposited to Rate Stabilization Fund
 - 11. Record actuals for ending FY, append to existing historical record





□ ...

- ✓ If September (end of FY), record actuals and estimate upcoming FY budget
 12. Estimate budget for upcoming FY about to start
 - 1. If new infrastructure project was triggered, issue debt for it (add_NewDebt, assumed 30-year maturity, 4% interest rate)
 - Estimate total debt service for upcoming FY
 (set_BudgetedDebtService, for now based on rough annual "cap" with
 preference to pay down principal on older issues first)
 - 3. If new project added, update budgeted costs to include new O&M costs
 - 4. Set acquisition credits owed
 - 5. Estimate fixed and variable operating expenses for next FY (based on fixed inflation rate of 3.3% annually)
 - 6. Get budgeted unencumbered carryover revenues (assumed to be 2.5% of current FY total sales revenue)
 - 7. Estimate TBC sales rate and revenue (assumed fixed for all future years at 2020 rate of \$0.195/kgal)
 - 8. Estimate transfer in from Rate Stabilization Fund (initially, random number between \$1.5M and 4% of current FY sales revenues, decreased if Rate Stabilization Fund balance falls below 8.5% of current FY gross revenue)
 - 9. Estimate R&R Fund transfer in and deposit (random numbers, but adjusted to ensure required R&R Fund balance)





□ ...

- **☐** If September (end of FY), record actuals and estimate upcoming FY budget
 - 12. Estimate budget for upcoming FY about to start
 - 10. Estimate income from interest (random, between \$1.5-2M)Estimate budgeted deposits to Other Funds (random, between \$200k-2M)
 - 11. Estimate Utility Reserve Fund deposits (only budgeted if previous year drew fund down significantly)
 - 12. Finalize Annual Estimate
 - 13. Estimate next FY water demand (using 1% annual growth rate from current FY deliveries)
 - 14. Estimate Uniform Rate (estimate_UniformRate) (potential to cap change in Rate between FYs by increasing Rate Stabilization transfers in)
 - Estimate Variable Rate portion of Uniform Rate
 (Uniform Rate * Variable Cost fraction of Annual Estimate)
 - 16. Estimate budgeted sales revenues
 - 17. Calculate gross revenue, net revenue estimates for next FY
 - 18. Record next FY budgeted amounts, append to historical record of budgets





Code Structure for 1 Realization – Export

- **→** 1 realization (2020-2040)
 - ☑ Enter realization function (run FinancialModelForSingleRealization)
 - ☑ Enter annual loop from Jan 2020 Dec 2039
 - - ☑ If September (end of FY), record actuals and estimate upcoming FY budget

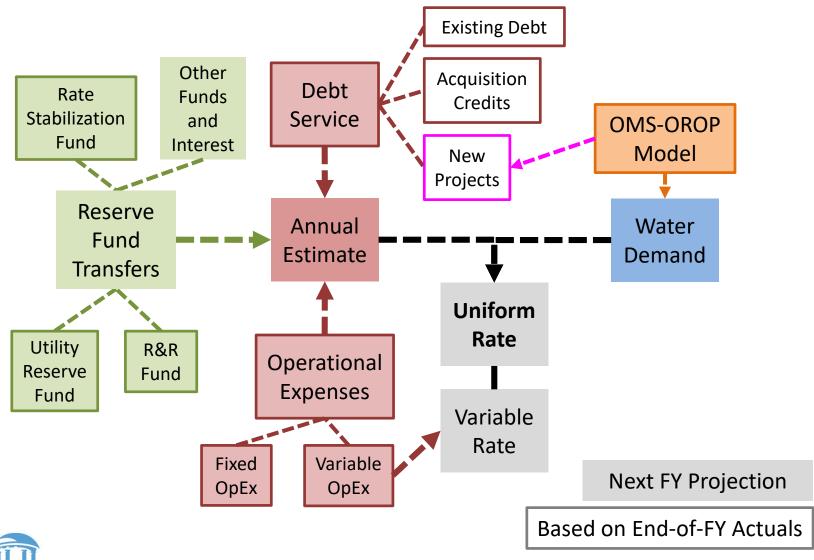
... *L*

☐ Finish annual loop after Dec 2039, export results



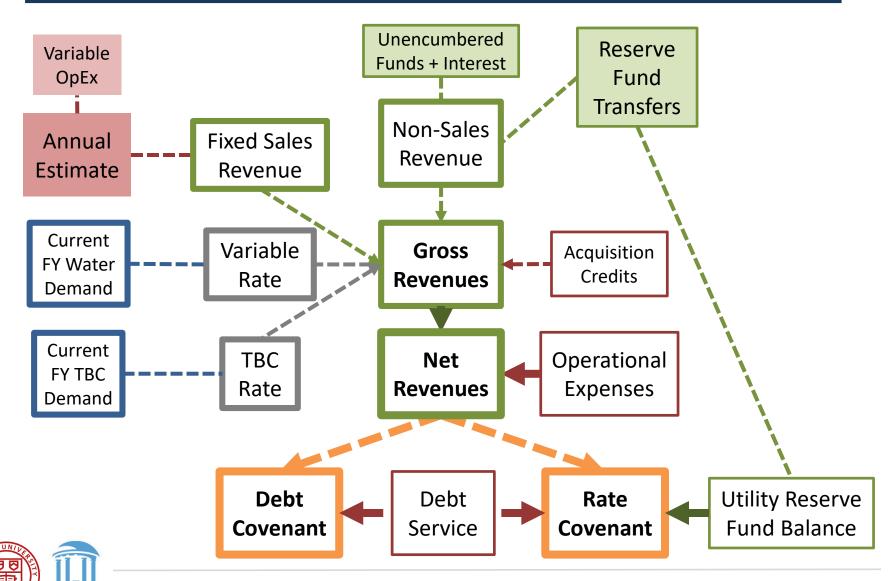


Uniform Rate Estimation





Calculating Covenants from Actuals



Model Details - Uncertainties / Assumptions

How financials are impacted by model design

Parameter or deeply uncertain factor

Random variability (within ranges)

Percentage of Budgeted Revenues carried forward as unencumbered funds

Inflation (growth) rate of budgeted operational costs

Maturity, interest rate, repayment schedule of future and existing debt

Management influence on uniform rate setting and reserve fund transfers

Budgeted rate of water demand growth vs. "observed" record

Randomness in fund transfers and interest income

