IRAS e-Tax Guide

GST: Concession for REITS and Qualifying Registered Business Trusts Listed in Singapore (Third edition)



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1 Aim

- 1.1 The Minister for Finance had announced in Feb 2008 the enhancements¹ made to the 2006 GST concession² which was granted to Real Estate Investment Trusts listed on the Singapore Exchange ('S-REITs') and their Special Purpose Vehicles ('SPVs'). The 2008 concession ('enhanced concession') was further enhanced in Feb 2015.
- 1.2 This guide sets out the qualifying criteria under the enhanced concession as well as the further enhancements made in 2015.

2 Background

- 2.1 The enhanced concession is intended to help promote Singapore as a preferred listing destination, to consolidate Singapore's status as a regional REITs hub and to promote growth in Singapore's registered business trusts market, with emphasis on certain business sectors.
- 2.2 It is currently extended to Singapore-listed Registered Business Trusts ('S-RBTs') carrying on qualifying businesses, namely infrastructure business³, aircraft leasing, and ship leasing (hereafter referred to as 'qualifying S-RBTs'). S-REITs and qualifying S-RBTs are able to claim GST incurred on business expenses, excluding disallowed expenses under Regulation 26 and 27 of the GST (General) Regulations, regardless of whether they are GST registrable or not.
- 2.3 The enhanced concession allows S-REITs and qualifying S-RBTs to treat all supplies made by the multi-tiered structure as if they are taxable or exempt supplies made by the parent S-REIT and qualifying S-RBT for the purpose of computing GST claims. This is regardless of whether the S-REITs and qualifying S-RBTs make taxable supplies.
- 2.4 In Feb 2015, the Minister of Finance announced an extension of the qualifying period for the enhanced concession⁴ to **31 Mar 2020**.
- 2.5 The enhanced concession would be further enhanced by extending it to SPVs set up by S-REITs and qualifying S-RBTs solely to raise funds for the business operations of the S-REITs or qualifying S-RBTs (hereafter referred to as "financing SPVs"). Financing SPVs are set up to ring-fence risks associated with the raising of funds through financial instruments such as bonds. As financing SPVs do not hold any qualifying assets⁵, the S-REITs or qualifying S-RBTs could not claim GST on expenses relating to financing SPVs under the enhanced concession.

¹ In 2008, the concession was extended to S-REITs and qualifying S-RBTs, regardless of their registration status. The list of expenses claimable was also expanded to include all business expenses, excluding disallowed ones under Regulations 26/27.

² The 2006 concession was limited to only GST-registered S-REITs and expenses incurred to set up their various tiers of SPVs.

³ Refer to Appendix 1 for a list of business activities that fall within the meaning of infrastructure business for the purpose of the enhanced concession.

⁴ The enhanced concession was granted for the period from 17 Feb 2006 to 31 Mar 2015.

⁵ Refer to paragraph 3.1(iii).

2.6 To facilitate S-REITs and qualifying S-RBTs in raising funds through financing SPVs, the enhancements allow S-REITs and qualifying S-RBTs to claim GST on business expenses incurred to set up financing SPVs and GST on the business expenses of financing SPVs, excluding disallowed expenses⁶. The 2015 enhanced concession applies to GST incurred from 1 April 2015 to 31 March 2020. It is granted based on an additional condition as stated in paragraph 3.1(iv). All other qualifying conditions remain unchanged.

3 Qualifying Conditions for 2008 and 2015 Enhanced Concession

- 3.1 The qualifying conditions for the 2008 and 2015 enhanced concession are as follows:
 - (i) The S-REIT or qualifying S-RBT is listed or to be listed on the Singapore Exchange;
 - (ii) The S-REIT or qualifying S-RBT has veto rights⁷ over key operational issues of its SPVs holding the underlying assets. Key operational issues include:
 - Amendment of the joint venture agreement, memorandum and articles of association, trust deed, or other constitutive document of the SPV:
 - Cessation or change of the business of the SPV;
 - Winding up or dissolution of the SPV;
 - Changes to the equity capital structure of the SPV;
 - Changes to the dividend distribution policy of the SPV:
 - Issue of securities by the SPV
 - Borrowings by the SPV;
 - Creation of security over the assets of the SPV:
 - Transfer or disposal of the assets of the SPV:
 - Approval of asset enhancement and capital expenditure plans for the assets of the SPV; and
 - Entry into interested party transactions.
 - (iii) The underlying assets of the S-REIT or qualifying S-RBT make taxable supplies or out-of-scope supplies which would have been taxable supplies if made in Singapore (hereafter referred to as 'out-of-scope (taxable) supplies').
 - (iv) All funds raised by a financing SPV (as stated in paragraph 2.5 above) must be on-lent to the S-REIT or qualifying S-RBT and be used to finance the business activities of the S-REIT or qualifying S-RBT, as the case may be.

⁶ The GST claims relating to financing SPVs would be treated as residual GST and subject to the rules stated in paragraph 4.

⁷ The S-REIT or qualifying S-RBT can provide for veto rights over its SPVs in the joint venture agreement, memorandum, articles of association, trust deed or other constitutive document of the SPV. In the absence of any documentation or where veto rights are not clearly provided for, the veto rights condition will be satisfied only if the S-REIT or qualifying S-RBT holds more than 50% of the unit-holdings or shareholdings in the SPVs.

4 Making GST Claims

Self-assessment

4.1 The S-REIT or qualifying S-RBT should assess its eligibility for the enhanced concession based on the conditions stated in paragraph 3. There is no need to write in for the Comptroller's approval.

Statement of claims

4.2 The S-REIT or qualifying S-RBT has to file a statement of claims⁸ (see Appendix 2). For the first GST claims, it should be attached with an organisational structure showing the shareholdings or unit holdings in its SPVs and its effective ownership of the underlying assets. Subsequent changes to its shareholdings/unit holdings or effective ownership should be updated together with subsequent claims.

For GST-registered S-REIT or GST-registered qualifying S-RBT

- 4.3 If the S-REIT/S-RBT or its SPV is GST-registered, they should make their input tax claims in their GST returns based on normal input tax attribution rules provided in the e-tax guide on "GST Guide on Attribution of Input Tax" and its residual input tax apportioned using the formula in regulation 29(2)(d)⁹.
- 4.4 If there is any GST incurred that remains not claimable by way of the normal input tax claiming rules (e.g. S-REIT incurs GST for its SPVs that are not GST-registered) and the conditions under the enhanced concession can be satisfied, the S-REIT or S-RBT should then follow the claiming rules in Appendix 4 to determine the GST claimable. The GST-registered S-REIT or S-RBT should include these claims made under the enhanced concession in its GST returns and also submit a separate statement of claims. Records of claims differentiating input tax claimable under the normal rules and GST claims made under the enhanced concession should also be maintained.

GST incurred by S-REIT or qualifying S-RBT or its SPVs prior to listing in Singapore

- 4.5 The S-REIT or qualifying S-RBT should only file its GST claims after it has been listed on Singapore Exchange. However, it may make retrospective claims of GST on expenses in its first claim.
- 4.6 For example, if the S-REIT or qualifying S-RBT is listed on 1 Apr 2015 but had incurred expenses from 1 Mar 2015, the S-REIT or qualifying S-RBT can make its claims after 1 Apr 2015. If its financial year-end is 31 Dec, the S-REIT / qualifying S-RBT should make its first GST claim in a statement of claims covering the period

⁸ The S-REIT or qualifying S-RBT should adopt an accounting quarter that coincides with its financial yearend. Each statement of claim is due one month after the end of the accounting quarter. For example, if the financial year-end is 31 December, the statement of claims should be submitted for the period ending Mar, Jun, Sep and Dec by Apr, Jul, Oct and Jan respectively.

⁹ For more details regarding input tax apportionment, please refer to the e-tax guide on "GST: Partial Exemption and Input Tax Recovery".

from 1 Apr 2015 to 30 Jun 2015 and include the GST on expenses incurred during the period 1 Mar 2015 to 30 Jun 2015 in its first claim.

4.7 Paragraphs 4.5 and 4.6 do not apply to GST claims on expenses relating to financing SPVs under the 2015 enhanced concession, unless they are incurred on or after 1 April 2015.

5 Attribution and Apportionment of input tax claims

Attribution rules

- 5.1 While the S-REIT or qualifying S-RBT and its SPVs can claim GST under the GST concession, they are still required to apply the partial exemption rules, i.e. Regulations 28, 33 and 35¹⁰, like any other taxable person. Hence, input tax that is not claimable under the partial exemption rules (e.g. input tax incurred to make a non-Regulation 33 exempt supply) does not become claimable by way of the GST concession.
- 5.2 However, in view of the holding structure of the multi-tiered S-REITs and S-RBTs, deviations from the normal input tax attribution rules have been made to allow certain GST claims. Specifically, for certain expenses, for the purpose of attributing GST claims¹¹, S-REITs and qualifying S-RBTs are allowed to "look through" to the supplies made or to be made by the SPVs to determine whether GST incurred on the expenses for/ by the SPVs is for the making of taxable or exempt supplies. For more details, please refer to Appendix 4.
- 5.3 When the S-REIT or qualifying S-RBT and its SPVs incur input tax on expenses for its SPVs, the following rules should be applied:
 - a) Input tax incurred by or for the SPVs to make taxable supplies or out of scope (taxable) supplies 12, will be allowed in full 13.
 - b) Input tax directly attributable to the making of Regulation 33 exempt supplies will be claimable in full if Regulation 35 (taking into account all supplies made in Singapore by the multi-tiered REIT) is satisfied. Please refer to paragraph 5.5 on how to apply Regulation 33.
 - c) Input tax directly attributable to make non-Regulation 33 exempt supplies or out of scope (non-Regulation 33 exempt) supplies will be disallowed.

¹⁰ Refer to Appendix 3 on details of how to apply the Regulations 28 and 35 and apportionment formula for the multi-tiered structure.

¹¹ For more details on input tax attribution under the normal rules, please refer to the e-tax guide on "GST Guide on Attribution of Input Tax".

¹² The input tax cannot be first attributed to an exempt supply made by the S-REIT or qualifying S-RBT. For example, where the S-REIT or qualifying S-RBT incurs input tax on the disposal of shares held in a SPV, the input tax is directly attributable to the disposal of shares, which is a non-Regulation 33 exempt supplies and hence not claimable in full.

¹³ Input tax is also claimable in full if SPVs make taxable supplies, out of scope (taxable) supplies and only Regulation 33 exempt supplies.

- d) Residual input tax incurred (e.g. those incurred to make both taxable and exempt supplies), will be apportioned using the multi-tiered residual input tax apportionment formula in Appendix 3, taking into account all supplies made by the entire S-REIT or qualifying S-RBT holding structure.
- 5.4 As part of the business arrangement, S-REITs or qualifying S-RBTs and its SPVs may from time to time incur GST on expenses for the setting up of SPVs and the acquisition/ divestment of SPVs and assets, such as properties. Details on the input tax claiming rules for the different types of expenses are provided in Appendix 4.

Applying Regulation 33

- 5.5 For the purpose of applying Regulation 33, consideration should only be given to the supplies made by the S-REIT or qualifying S-RBTs. It should not "look through" to the supplies made by the SPVs. For example, if the S-REIT or qualifying S-RBT incurs input tax to hedge a loan obtained to acquire shares in an SPV, the input tax incurred is in relation to a share acquisition of the S-REIT or qualifying S-RBT¹⁴. The S-REIT or qualifying S-RBT should not look through its holding structure to attribute the input tax incurred to the underlying taxable supplies made by its SPVs. As the 'look-through' concept does not apply for the purpose of Regulation 33, the input tax incurred for the hedging of the loan obtained to purchase shares will not be treated as being incurred for a Regulation 33 exempt supply.
- 5.6 If the S-REIT or qualifying S-RBT and its SPVs make exempt supplies that fall outside the scope of Regulation 33, it is required to apportion its claims and claim only the portion of GST that is attributable to the making of taxable supplies and out-of-scope (taxable) supplies made within the multi-tiered structure. This means that the S-REIT or qualifying S-RBT should take into account all the supplies made by the multi-tiered structure, including supplies made by itself, supplies made between its SPVs, and supplies made by its SPVs (including those made to the S-REIT or qualifying S-RBT e.g. interest income on loans) in the apportionment formula for residual expenses. Refer to Appendix 3 for more details.

Longer period adjustments

- 5.7 Like any other partially exempt business, the GST allowable to the S-REIT or qualifying S-RBT in a quarter is allowed provisionally, subject to adjustments over the longer period¹⁵.
- 5.8 As such, the S-REIT or qualifying S-RBT is required to make a second determination on the GST claims at the end of the longer period, to determine the GST allowable. If the amount of GST allowable at the end of the longer period differs from that of the amount claimed over the previous 4 quarters, the S-REIT or qualifying S-RBT is required to make longer period adjustments in the statement of claim, following the end of the longer period.

¹⁴ The S-REIT or S-RBT derives dividends or distribution income from the acquisition of the SPVs.

¹⁵ Refer to paragraph 8 of the e-Tax Guide "Partial Exemption and Input Tax Recovery" for details of how to determine longer period.

5.9 The first longer period of the S-REIT or qualifying S-RBT starts on the day the S-REIT or qualifying S-RBT first incurred GST on its business expenses and ends on the last day of the first tax year. Therefore, the first longer period may cover more than 4 quarters as the S-REIT or qualifying S-RBT is entitled to make retrospective claims.

Example

5.10 An S-REIT or qualifying S-RBT, listed on the Singapore Exchange on 1 Apr 2015, incurred GST on business expenses from 1 Feb 2015. If its financial year-end is 31 Dec, its first longer period covers the period 1 Feb 2015 to 31 Mar 2016. It should make its first longer period adjustment in the statement of claim for the period covering 1 Apr 2016 to 30 Jun 2016.

6 Contact Information

6.1 For enquiries on this e-Tax Guide, please contact:

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55 Newton Road Singapore 307987 Tel: 1800 356 8633 Fax: (+65) 6351 3553

Fax: (+65) 6351 3553 Email: gst@iras.gov.sg

7 Updates and amendments

| | Date of amendment | Amendments made |
|---|-------------------|---|
| 1 | 31 Mar 2015 | Made editorial changes to paragraphs 2.1 and 2.6 Made the following amendments to reflect the tax changes announced in Budget 2015: Amended paragraphs 1.2, 2.7 and footnote 13 Inserted paragraphs 2.8, 2.9, 3.1(iv), 4.8 and footnotes 3 and 4 |
| | | Amended paragraph 4.12 to clarify that supplies made by one entity to another entity within the same multi-tiered structure should also be taken into account in the apportionment formula for residual expenses Amended Appendix 2 to reflect the additional condition for financing SPVs under the 2015 enhanced concession |
| 2 | 17 Jun 2016 | Editorial changes to paragraphs 1 and 2 and inserted footnotes 1, 2 and 4 Amended paragraphs 4.3 and 4.4 and inserted footnotes 9 Inserted paragraph 5 and footnotes 11 to 13 to clarify the input tax attribution and apportionment rules to be applied under the multi-tiered structure Editorial changes to Appendix 2 (Statement of Claims) Inserted Appendix 4 to explain the input tax attribution rules for under the GST concession |

Appendix 1 – Definition of infrastructure business

A business trust is treated as being in the infrastructure business if its business activities fall within any one of the following categories:

- electricity generation, distribution, transmission and/or alternative energy generation;
- gas distribution, transmission and/or generation;
- waste management including waste treatment and incineration plants;
- roads and rail infrastructure;
- ports (sea and air) and/or terminals;
- broadcasting and/or communication facilities and/or networks;
- telecom facilities and/or networks;
- water treatment (including desalination) and/or distribution;
- hospitals and/or clinics; and
- schools including tertiary institutions

| Name of | S-REIT / S | S-RBT*: | | | | | | |
|-------------|----------------------------|---|------------------|------------------------|---------------------|---------------|-----------------|-------------------------------------|
| GST rea | istration nu | umber: (if applica | able) | | | | | |
| | | (S-RBTs only) | | | | | | |
| _ | | | • | | | | | |
| | | conditions: | - In (| 1 | | | | |
| | i Singapor its conditic | e Exchange | Yes / | Listed: | | | | |
| | | of SPVs gene | | | | | | |
| | | or out-of-so | | 110 | | | | |
| | supplies | | • | nature of t | axable supp | olies or o | out-of-scope | e (taxable) |
| | | | suppl | ies: | | | | |
| All funds | s raised b | by financing S | PVs Yes/ | No / Not appli | icable* | | | |
| | | the S-REIT | | | | | | |
| | _ | nd used to fina | | | | | | |
| | | ties of the S-F | REIT | | | | | |
| or quality | ing S-RB | ı | | | | | | |
| ir | nput tax that | S ¹⁶ (If you are t you are entitled | to claim unde | er the normal in | out tax claim c | onditions) | | _ |
| Date of tax | Tax invoice | Supplier's GST | Name of supplier | Description of Expense | Name of Entity that | GST amount | Total amount | Indicate the type |
| invoice | number | registration | опрро. | 22., 000 | incurred | | inclusive | of |
| | | number | | | the | | of GST | supplies |
| | | | | | expense | | | the |
| | | | | | | | | expenses |
| | | | | | · | | | expenses relate to ¹⁷ |
| | | | | | | | | relate to ¹⁷ |
| | | | | | | | | relate to 17 |
| | | | | | | | | relate to 17 |
| | | | | | | | | relate to 17 |
| | | | | | | | | relate to 17 |
| | | | | | | | | relate to 17 |
| | | | | | Subtotal | | | relate to 17 |
| | | | | | | | | relate to 17 |
| 2.1. | | required to app | | GST claims? | Subtotal | No [| | relate to 17 |
| | (If yes, com | required to app plete sections 3 & | : 4) | | Yes | | | relate to 17 |
| | | | | | Subtotal | | | relati |

^{*} Delete accordingly.

16 If there is insufficient space, please submit a separate sheet.

17 State whether the expenses directly relate to a particular type of supply or whether it is residual in nature.

18 Please include this amount in your GST return if you are registered for GST.

3. Supplies made by S-REIT / qualifying S-RBT and its SPVs¹⁹

| Supplies made in and outside Singapore by S-REIT / qualifying S-RBT | | Amount S\$ |
|---|-------------|---------------|
| Value of taxable supplies | Α | - • |
| Value of exempt supplies | | |
| - Regulation 33 exempt supplies | В | |
| - Exempt supplies that fall outside Regulation 33 | С | |
| Value of out-of-scope supplies | | |
| - Out-of-scope (taxable) supplies | D | |
| - Out-of-scope (exempt) supplies | E | |
| Value of total supplies (including out-of-scope supplies) | F=A+B+C+D+E | |
| Supplies made in and outside Singapore by SPVs | | Amount S\$ |
| Value of taxable supplies | G | |
| Value of exempt supplies | | |
| - Regulation 33 exempt supplies | Н | |
| - Exempt supplies that fall outside Regulation 33 | J | |
| Value of out-of-scope supplies | | |
| - Out-of-scope (taxable) supplies | K | |
| - Out-of-scope (exempt) supplies | L | |
| Value of total supplies (including out-of-scope supplies) | M=G+H+J+K+L | |
| Total supplies made by the entire holding structure | P=F+M | |

4. Apportionment of Residual GST

| If Reg 35 is satisfied | | | | | | |
|---|----------------------------|-----|---|--|--|--|
| Total claimable | Total residual X GST | X . | (Total taxable supplies & out-of-scope (taxable) supplies & Reg 33 exempt supplies made by S-REIT or qualifying S-RBT and its SPVs) | | | |
| residual GST = | | | Total supplies made by entire holding structure | | | |
| = | Total residual GST | Х | <u>A+D+G+K+B+H</u> P | | | |
| = | | | | | | |
| If Reg 35 is not satisfied, exclude Reg 33 exempt supplies from the numerator, i.e. exclude "B" and "H" | | | | | | |

5. Organisational Structure

- 5.1. If this is your first claim, please submit an organisation chart with this statement.
- 5.2. If you have submitted an organisation chart previously and there are changes to the chart, please submit an updated organisational chart with this statement.

6. Declaration

| declare that the information given on this form is true and complete. | | | | |
|---|------------|--|--|--|
| Name of authorised signatory: | Signature: | | | |
| Designation: | Date: | | | |
| | | | | |

10

¹⁹ Please state 'N.A.' if no such supplies made.

Appendix 3 - Partial exemption rules

Applying The Regulation 28 And Regulation 35 Test

- (i) If a supply is made by an overseas SPV to another overseas SPV, we treat the supply as made by the parent REIT or BT through the overseas establishment (i.e. the overseas SPV). The supply is treated as out-of-scope for GST purposes and should be excluded from the Regulation 28 and 35 tests.
- (ii) The S-REIT or qualifying S-RBT is however required to take into account all out-of-scope (taxable or exempt) supplies in the apportionment formula for GST on residual expenses as provided below:

Apportionment formula for residual expenses

(i) GST incurred on residual expenses is to be apportioned by this formula, provided the Regulation 35 test is satisfied:

Where: A is the total taxable supplies and out-of-scope (taxable supplies) made by the parent S-REIT or qualifying S-RBT and all its SPVs

B is the Regulation 33 exempt supplies and issue of units made by the parent S-REIT or qualifying S-RBT and its SPVs (if any)

C is the total supplies made by parent S-REIT or qualifying S-RBT and all its SPVs, including all out-of-scope (whether taxable or exempt) supplies within the structure.

(ii) GST incurred on residual expenses is to be apportioned by this formula if the Regulation 35 test is not satisfied:

Where: A is the total taxable supplies and out-of-scope (taxable supplies) made by the parent S-REIT or qualifying S-RBT and all its SPVs

C is the total supplies made by parent S-REIT or qualifying S-RBT and all its SPVs, including all out-of-scope (whether taxable or exempt) supplies within the structure.

(iii) For the purposes of applying Regulation 28, 35 and the apportionment of residual input tax, supplies made during the period corresponding to the period in which the expenses are incurred should be taken into account. For example, if the S-REIT/ qualifying S-RBT makes its first GST claim for expenses incurred from 1 Mar 2011 to 30 Jun 2014, the S-REIT/ qualifying S-RBT is required to take into account the value of supplies made from 1 Mar 2011 to 30 Jun 2014 to determine the GST allowable.

Appendix 4 – Input tax attribution rules for the purpose of GST concession

| Categories | Input tax incurred by S- REIT, qualifying S-RBT or its SPVs on | Attributable to S- REIT's, S-RBT's or SPV's assets? | GST claiming rules |
|------------|--|---|--|
| а | Acquisition of assets directly by REIT ²⁰ | Yes | Claim in full if asset generates only taxable or out of scope (taxable) supplies. |
| | | | Apportion if asset generates both taxable and exempt supplies, based on multi-tiered formula. |
| | | | Disallowed in full if asset generates exempt supply only. |
| b | Divestment of assets held directly by REIT ²⁰ | Yes | Claim in full if sale of asset generates only taxable or out of scope (taxable supplies). |
| | ancony by NET | | Apportion if sale generates both taxable and exempt supplies or out of scope taxable and exempt supplies, subject to multi-tiered formula. |
| | | | Disallowed in full if sale of asset generates exempt supply or out of scope exempt supply only. |
| С | Setting up of SPV to acquire and hold asset | Yes | Claimable in full if assets held by SPV generate only taxable supply or out of scope taxable supplies. |
| | | | Apportion if asset generate both taxable and exempt supplies or out of scope (taxable and exempt) supplies, subject to multi-tiered formula. |
| | | | Disallowed if asset generates exempt supply or out of scope (exempt) supply only. |
| d | Acquisition of shares of an existing SPV holding | Yes | Claimable in full if assets held by SPV generate only taxable supply or out of scope taxable supplies ²¹ . |
| | assets | | Apportion if asset generate both taxable and exempt supplies. |
| | | | Not claimable if asset generate only exempt supplies. |
| е | Acquiring assets by SPVs | Yes | Claimable in full if assets acquired by SPV generate only taxable supply or out of scope taxable supplies. |

If the REIT or S-RBT is GST-registered, input tax incurred on expenses incurred for category (a) and (b) would be claimable under the normal rules.

This treatment is only applicable to S-REITs and qualifying S-RBTs covered under the GST remission. Input tax incurred by other entities, such as investment holding companies acquiring shares of a subsidiary property holding company will be directly attributable to an ultimate sale of shares. No input tax is claimable unless the business is able to prove that it intends to make taxable supplies, such as management fees at the point of acquisition.

Apportion if asset generates both taxable and exempt supplies, based on multi-tiered formula. Not claimable if asset generates exempt supply or out of scope exempt supply only. Claimable in full if disposal generates only taxable supply or out of Disposal of assets held Yes by SPVs scope taxable supplies. Apportion if sale generates both taxable and exempt supplies, based on multi-tiered formula. Not claimable if sale of asset generates exempt supply only. Yes Disallowed, if input tax is directly attributable to the exempt supply from Disposal of shares in g the disposal of shares only. If shares are sold to an overseas person, SPV holding assets input tax incurred to dispose the shares will be claimable since it is directly attributable to a zero-rated supply. h Expenses incurred by No Residual input tax; to be apportioned by the multi-tiered formula. financing SPV to maintain notes issued Expenses incurred by Attributable to the Apply the Regulation 35 test according to Appendix 3 to determine if financing SPV to issue issue of notes expenses incurred to issue notes can be claimed. notes, of which proceeds only (Regulation are on-lent to S-REIT / S-33 exempt **RBT** supply) Investment management No. residual. Residual: to be apportioned using multi-tiered formula. fees incurred to manage since incurred to S-REIT / S-RBT's manage investments overseas investments as a whole, not attributable to any asset per se

Example 1

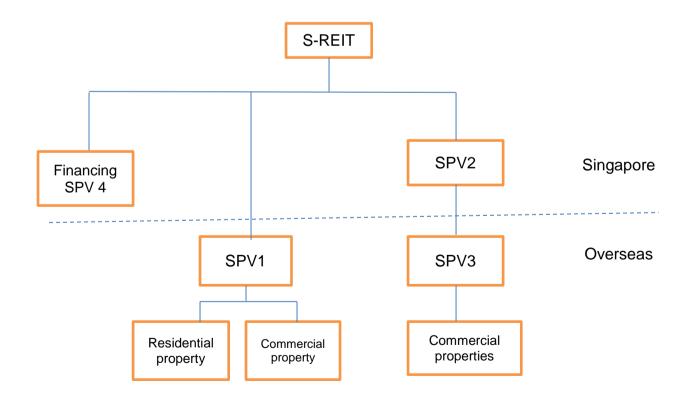
This example shows how an S-REIT / S-RBT should attribute its GST claims made under the concession.

Facts: A GST-registered S-REIT makes both taxable and exempt supplies from its properties held directly in Singapore. It has claimed input tax incurred for its business based on the input tax claiming rules in its GST return. The S-REIT also holds properties indirectly through its non-GST registered SPVs. The S-REIT would like to know how it should claim GST incurred for or by its SPVs under the enhanced concession.

SPV1 makes both out of scope (taxable) and out of scope (exempt) supplies from its properties held overseas. SPV1 also has shareholdings in other property holding companies. SPV2 does not make any non-Regulation 33 exempt supply and derives only dividends from SPV3. SPV3 makes only out of scope (taxable) supplies from properties held overseas.

The S-REIT or its SPVs had incurred GST on the following expenses:

- (a) Professional fees for SPV3 to acquire another commercial property overseas
- (b) Legal expenses (residual in nature) for SPV3's business.
- (c) Property management fees charged by GST-registered property manager who had engaged overseas property management firm to manage properties held by SPV1 and SPV3.
- (d) Investment management fees incurred by SPV1 to manage its investments overseas.
- (e) Legal fees incurred by SPV2 to dispose part of its shareholdings in SPV3 to a local company.
- (f) The financing SPV4 had incurred expenses to issues notes, of which the proceeds will be onlent to the S-REIT solely.



| Type of Expenses | Attributable to supplies made by properties? | Claiming rules |
|---|---|--|
| (a) Professional fees for SPV3 to acquire another commercial property overseas. | Yes. | Attributable to only out of scope (taxable) supplies generated by properties held by SPV3, hence claimable in full. |
| (b) Legal expenses (residual in nature) for SPV3's business. | Assumed to be residual in example. | Since SPV3 makes only out of scope (taxable) supplies and SPV2 does not make any non-regulation 33 exempt supplies, residual GST incurred for SPV3's business will be allowed in full. |
| (c) Property management fees charged to S-REIT for managing properties held by SPV1 and SPV3. | Yes, since incurred to manage and maintain the properties. However, if attributable to both taxable (taxable or exempt) supplies from properties, to be treated as residual in nature. | Property management fees for SPV3 can be claimed in full since SPV3 makes only taxable supplies from its commercial properties. |
| | | Property management fees incurred for SPV1 will be treated as residual input tax to be apportioned based on multitiered formula, taking into account supplies made by the S-REIT and all its SPVs. |
| | | * Since all GST incurred for SPV3 can be claimed in full, residual GST claimed for SPV3 should be excluded from the pool of residual input tax subject to the multi-tiered formula to avoid double claiming. Supplies of SPV3 should however, still be included in the multi-tiered apportionment formula. |
| (d) Investment management fees charged to SPV 1 | Not attributable to supplies made by its properties only as expense is incurred to manage overall investment portfolio including shareholdings. | Residual, to apportion based on multi-tiered formula. |
| (e) Legal fees incurred by SPV 2 to dispose part of its shareholdings in SPV3. | No, attributable to the exempt sale of shares, a non-Regulation 33 exempt supply. | Not claimable. |
| (f) Expenses incurred by financing SPV4 to issue bonds | No, attributable to the issue of bonds, which is a Regulation 33 exempt supply. | S-REIT should apply Regulation 35 taking into account its own supplies and supplies made in Singapore by SPV1, 2, and 4 to determine if Regulation 35 can be satisfied. If yes, expenses incurred by SPV4 to issue bonds can be claimed in full. |

Appendix 5 - Examples

The following examples illustrate how the GST claims should be computed.

(a) Case 1 – Assume ABC-REIT satisfies all qualifying conditions under enhanced concession.

Facts: ABC-REIT holds a portfolio of overseas commercial and residential properties through a wholly owned SPV_1 in Japan and is not GST-registered. The types and value of supplies made and GST incurred for the period 1 Apr 2014 to 30 Jun 2014 is as follows:

| | Value of supplies (S\$) | Remarks |
|---|-------------------------|---|
| Income made by ABC - REIT | | |
| Dividends from SPV ₁ | Not applicable | Dividend is not a supply for GST purposes |
| Exempt supplies | | |
| Interest income from deposit of money (A) | 200,000 | Regulation 33 exempt supplies |
| Interest income from loans to local related companies (B) | 8,000 | Non-Regulation 33 ²² exempt supplies |
| Total supplies made by ABC-REIT (C) = (A) + (B) | 208,000 | |
| Income made by SPV ₁ | | |
| Out-of-scope supplies | | |
| Rental income from overseas residential properties (D) | 1,550,000 | Out-of-scope (exempt) supplies |
| Rental income from overseas commercial properties (E) | 2,000,000 | Out-of-scope (taxable) supplies |
| Total supplies made by $SPV_1(F) = (D) + (E)$ | 3,550,000 | |
| Total non-Regulation 33 exempt supplies / (total supplies) (B) / (C) | 4% | Satisfy less than 5% condition in Regulation 35. |
| Total supplies within the holding structure (G) = (C) + (F) | 3,758,000 | |
| GST incurred (excluding any disallowed GST) | | Claimable? |
| Total GST incurred on residual expenses (trustee fees, other overheads) (H) | 50,000 | Subject to apportionment |
| Total GST directly attributable to the making of Regulation 33 exempt supplies (J) | 5,000 | Yes, Regulation 35 (with effect from 1 Apr 08) is satisfied |
| Total GST directly attributable to the making of non-Regulation 33 exempt supplies (K) | 1,000 | No |

²² Refers to exempt supplies that fall outside the scope of Regulation 33.

Since ABC-REIT makes non-Regulation 33 exempt supplies, it is required to apportion its residual GST incurred. To arrive at the claimable residual GST, ABC-REIT should apply the apportionment formula below, taking into account all supplies made by the entire REIT structure.

| Total claimable residual GST = | Total residual GST | Х | (Total taxable supplies and out of scope (taxable) supplies) + (Value of Regulation 33 exempt supplies) Total supplies made by entire REIT structure |
|---|-----------------------|---|---|
| = | (H) | Х | <u>(E) + (A)</u> (G) |
| = | 50,000 | Х | (2,000,000+200,000) (3,758,000) |
| = | 29,500 | | · |

In the above example, the total GST claimable by ABC-REIT and its SPV for the period Apr 14 to Jun = \$29,500 + \$5,000 (J)

= **\$34,500**

ABC-REIT should make a second determination at the end of the longer period to determine if any longer period adjustment is required. If yes, the adjustment should be made in the statement of claim after the end of the longer period.

(b) <u>Case 2 – Assume ABC business trust ('ABC-BT') can satisfy all qualifying conditions under</u> the enhanced concession

Facts: ABC-BT holds infrastructure assets through 2 local sub trusts and is not GST-registered. Its sub trusts SPV1 and SPV2 make taxable supplies and are separately registered for GST.

ABC-BT should exclude from its GST claims made under the enhanced concession all the input tax of SPV1 and SPV2 to avoid double claiming. However, ABC-BT is still required to take into account the supplies made by the GST-registered SPVs in the apportionment formula for the purpose of computing residual GST claimable. The value of supplies made for the period 1 Apr 14 to 30 Jun 14 and GST incurred by ABC-BT is as follows:

| | Value of supplies (S\$) | Remarks |
|--|----------------------------------|---|
| Income derived by ABC-BT | , , | |
| - Distribution income from SPV1 and SPV2 | Not applicable | Distribution income is not a supply for GST purposes |
| Exempt supplies | | |
| - Interest income from loans (A) | 1,000,000 | Non-Regulation 33 exempt supplies |
| - Interest income from deposit of money (B) | 50,000 | Regulation 33 exempt supplies |
| Income derived by SPV1 | | |
| Standard rated supplies | | |
| - Provision of gas in Singapore (C) | 2,000,000 | |
| Exempt supplies | | |
| - Issue of units to investors (D) | 1,500,000 | Regulation 33 exempt supplies (with effect from 1 Apr 2008) |
| - Issue of bonds (E) | 1,500,000 | Regulation 33 exempt supplies |
| -Interest income from deposits (F) | 50,000 | Regulation 33 exempt supplies |
| Income derived by SPV2 | | |
| Standard rated supplies | 4 000 000 | |
| - Provision of water in Singapore (G) | 4,000,000 | |
| Exempt supplies - Issue of units to investors (H) | | Description 22 everent |
| - issue of utility to investors (n) | 2,500,000 | Regulation 33 exempt supplies (with effect from 1 Apr 2008) |
| - Issue of bonds (J) | 2,500,000 | Regulation 33 exempt supplies |
| -Interest income from deposits (K) | | Regulation 33 exempt |
| | 50,000 | supplies |
| Total supplies within the structure (L) = $(A)+(B)+(C)+(D)+(E)+(F)+(G)+(H)+(J)+(K)$ | 15,150,000 | |
| % of non-Regulation 33 exempt supplies / total supplies (M) = (A) / (L) GST incurred by ABC-BT (excluding disallowed) | 1,000,000 / 15,150,000 = 6.6% | > 5%, Regulation 35 is not satisfied |
| GST) | | Claimable? |
| Total GST directly attributable to Regulation 33 exempt supplies made by ABC-BT | 400,000 | No, Regulation 35 is not satisfied |
| Total GST directly attributable to non-Regulation 33 exempt supplies made by ABC-BT | 100,000 | No |
| Total GST incurred on residual expenses of ABC-BT only (N) | 500,000 | Subject to apportionment |

ABC-BT is required to apportion GST incurred on residual expenses with the following apportionment formula as follows:

| Total claimable | Total residual | V | (Total taxable supplies made by ABC-BT and its SPVs) |
|-----------------|----------------|---|--|
| residual GST = | GST | Х | Total supplies made by entire holding structure |
| = | (N) | Х | (C) + (G) (L) |
| = | 500,000 | Х | <u>2,000,000 + 4,000,000</u> 15,150,000 |
| = | \$200,000 | | |

In this example, the total GST claimable for ABC-BT for Apr 14 to Jun 14

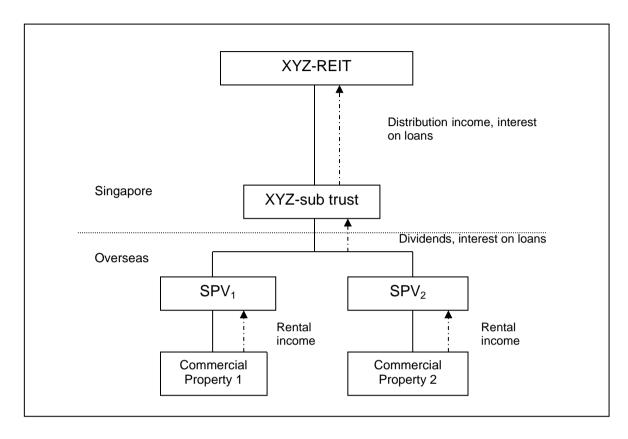
= \$\\$200,000

ABC-BT should claim the amount of \$200,000 by submitting a statement of claim for the period from 1 Apr 2014 to 30 Jun 2014.

At the end of the longer period, ABC-BT is required to determine if any longer period adjustment is required. If yes, the adjustment should be made in the statement of claim following the end of the longer period.

(c) <u>Case 3:</u>

XYZ-REIT holds overseas commercial properties via 2 overseas SPVs. The holding structure is as follows:



XYZ-REIT and its SPVs makes the following supplies for the period 1 Apr 14 to 30 Jun 14:

| | Value of supplies (S\$) | Remarks |
|---|-----------------------------|---|
| Income derived by XYZ-REIT | | |
| - Distribution income from XYZ sub trust | Not applicable. | Distribution income is not a supply for GST purposes |
| Exempt supplies | | |
| - Interest income from loans to XYZ sub trust (A) | 50,000 | Non-Regulation 33 exempt supply |
| - Issue of units to investors (B) | 2,000,000 | Regulation 33 exempt supply with effect from 1 Apr 2008 |
| Income derived by XYZ subtrust | | |
| - Dividends from SPV ₁ and SPV ₂ | Not applicable | Dividend is not a supply for GST purposes |
| Exempt supplies | | |
| - Issue of units to investors (C) | 1,000,000 | Regulation 33 exempt supply with effect from 1 Apr 2008 |
| Zero-rated supplies | | |
| - Interest income on loans to overseas SPVs (D) | 600,000 | |
| Income derived by SPV ₁ | | |
| Out-of-scope supplies | | |
| Rental income from overseas commercial properties (E) | 4,000,000 | Out-of-scope (taxable) supplies |
| Income derived by SPV ₂ | | |
| Out-of-scope supplies | | |
| Rental income from overseas commercial properties (F) | 2,500,000 | Out-of-scope (taxable) supplies |
| Total supplies within the structure excluding out-of-scope supplies (G) = (A)+(B)+(C)+(D) | 3,650,000 | |
| Total supplies within the structure including out-of-scope supplies (H) = (G) + (E) + (F) | 10,150,000 | |
| % of non-Regulation 33 exempt supplies / total supplies = (A)/(G) | 50,000/ 3,650,000 = 1.4% | < 5%, Regulation 35 is satisfied |
| GST incurred (excluding disallowed GST) | | Claimable? |
| Total GST directly attributable to Regulation 33 exempt supplies (J) | 500,000 | Yes, Regulation 35 satisfied |
| Total GST directly attributable to non- Regulation 33 exempt supplies | 8,000 | No |
| GST on residual expenses (K) | 1,000,000 | Subject to apportionment |

For the purposes of apportioning GST on residual expenses, the apportionment formula to be used is:

| Total claimable residual GST = | Total residual GST | Х | [Total taxable supplies and out-of-scope (taxable) supplies made by XYZ-REIT and XYZ subtrust and SPV1 and SPV2] + [Value of Regulation 33 exempt supplies] |
|--------------------------------|--------------------|---|---|
| 001 - | | | Total supplies made by entire holding structure |
| = (K) | (K) | Х | [(D) + (E) + (F)] + [(B) + C)] |
| | (14) | | (H) |
| = | | Х | <u>10,100,000</u> |
| | | | 10,150,000 |
| = | 1,000,000 | | |

In this example, total GST claimable for the period 1 Apr 14 to 30 Jun 14

= \$1,000,000 + \$500,000 (K)

XYZ-REIT should make a second determination at the end of the longer period to determine if any longer period adjustment is required. If yes, the adjustment should be made in the statement of claim after the end of the longer period.

⁼ **\$1,500,000**

(d) <u>Case 4: Assume that veto rights condition is satisfied for SPVs A, B and C but not satisfied</u> for SPVs D & E.

XYZ-BT has 5 SPVs (A, B, C, D, E) holding overseas assets directly or indirectly. The holding structure is as follows:

