

# Blockchains, Smart Contracts (DApps), and Regulation

A briefing from Coin Center



Peter Van Valkenburgh

A photograph of a congressional hearing. In the foreground, a man with glasses and a suit is gesturing with his hands while speaking into a microphone. A nameplate on the table in front of him reads "JERRY BRITO". In the background, several other men are seated at the table, looking towards the speaker. The setting is a formal committee room with wood paneling.

# Intro: What is Coin Center and what do we do?

# DECENTRALIZE ALL THE THINGS



## THE TEAM



**Jerry Brito**  
Executive Director



**Robin Wesiman**  
Senior Policy Counsel



**Peter Van Valkenburgh**  
Research Director



**Neeraj Agrawal**  
Communications Director



**Antonie Hodge**  
Operations Director

## OUR SUPPORTERS



ANDREESSEN  
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BLOCKCHAIN



CETERUS



coinbase



Genesis

Grayscale



Ribbit Capital



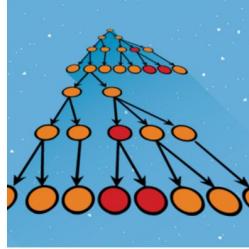
xapo





What we do:  
Education  
Policy Research  
Advocacy

# Backgrounders



How can law enforcement leverage the blockchain in investigations?

**Jason Weinstein** • May 12, 2015

Former federal prosecutor Jason Weinstein explains how the nature of Bitcoin's underlying blockchain can be good news for law enforcement, and how law enforcement can ultimately be good news for Bitcoin.

[Read More](#)



What is OFAC and how does it apply to Bitcoin?

**Joshua Garcia** • May 5, 2015

Attorney Joshua Garcia explains what OFAC is, how it can interact with cryptocurrency businesses, and why it “always applies.”

[Read More](#)

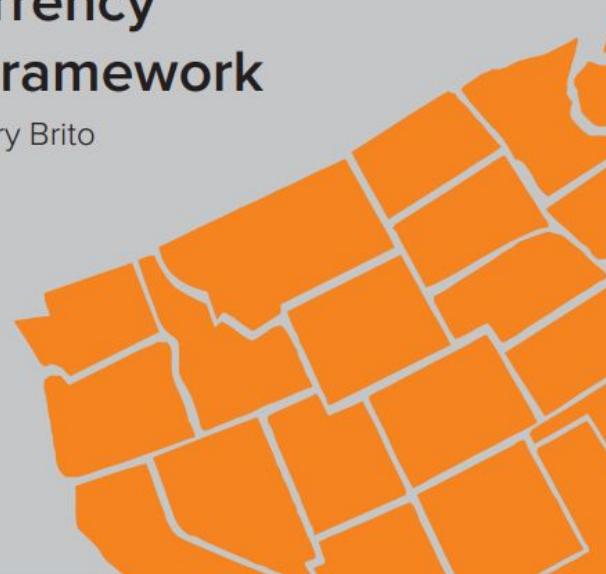
# Reports

## State Digital Currency Principles and Framework

Peter Van Valkenburgh & Jerry Brito

Version 1.3  
Oct. 2015

Coin Center Report



# Regulatory Filings



## **Comments to the European Securities and Markets Authority on its Consultation on Distributed Ledger Technology Applied to Securities Markets**

Our comments on ESMA's conclusion that "open" or "permissionless" blockchains may be inappropriate for financial services in its discussion paper entitled, "The Distributed Ledger Technology Applied to

# Testimony and Briefings





# Part I: What is “Blockchain” !?

A briefing from Coin Center



Peter Van Valkenburgh

The word  
**“Blockchain”**  
is like the word  
**“Vehicle”**

A wide-angle, low-angle shot of a city street at night. The foreground shows a multi-lane road with blurred light trails from moving vehicles, creating streaks of red, white, and blue. On the left, a modern, curved building with many lit windows is visible, with "NAHB" written on its facade. To the right, there's a larger, more traditional brick building with multiple stories and lit windows. Streetlights and traffic lights are scattered along the sides of the road, their lights reflecting off the wet asphalt.

No one says,  
“how do you feel  
about vehicle?”

The background image shows a large red oil tanker ship sailing on a dark blue ocean. The sky is filled with dramatic, dark clouds, suggesting a stormy or turbulent environment. The ship's wake is visible behind it.

Or,  
“We can fix this  
problem with  
vehicle!”



We might talk about  
**“vehicle technology”**  
but even that is strangely  
abstract.

And “blockchain”  
is the same...

**There is no “the blockchain”  
Any more than there is “the vehicle”**

and “Blockchain Technology”  
is a broad category.



**Blockchain technology.**



ethereum



# Blockchain technology?

symbiont

A X O N I

CASH

# All blockchain technologies have three essential components:

**P2P  
NETWORK**

**CONSENSUS  
MECHANISM**

**BLOCK  
CHAIN**

**P2P**  
NETWORK

CONSENSUS  
MECHANISM

BLOCK  
CHAIN

Connected computers...

...reach agreement over...

...shared data.



ethereum



# Blockchain technology.

symbiont

A X O N I

CASH

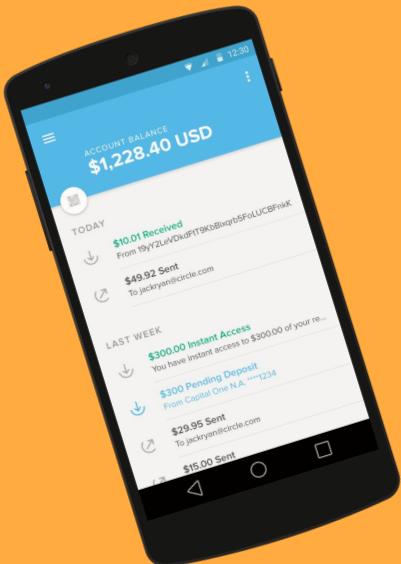


**Blockchain technology.**



Connected computers  
reach agreement over  
shared data.

P2P  
NETWORK





Connected computers  
reach agreement over  
shared data.

CONSENSUS  
MECHANISM

**Rules for Agreement:**

1. Nobody can send bitcoins that they have not first received from someone else.
2. Every 10 minutes or so one of the connected computers will be selected to choose the order of valid transactions for that period.



Connected computers  
reach agreement over  
shared data.

**Shared Data:**

TX 230: Mark sent Reuben 1 Bitcoin

TX 229: Mark sent Robin 1 Bitcoin

TX 228: Peter sent Mark 2 Bitcoin

TX 227: Robin sent Peter 2 Bitcoin

**BLOCK  
CHAIN**

**What about other blockchain  
technologies?**

**P2P**  
NETWORK

CONSENSUS  
MECHANISM

BLOCK  
CHAIN

Connected computers...

...reach agreement over...

...shared data.



# What data?

Identity Credentials  
Votes

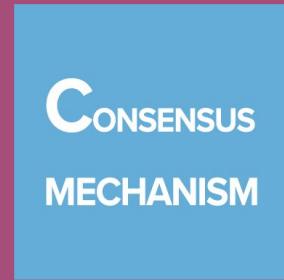
IOT (permissions to open smart locks / turn on smart bulbs)

Records of Securities Transactions

Property Records

Interbank Settlement Records

Provision of digital goods (cloud storage, network infrastructure)



# What rules and design choices?

Open network (like Internet) or closed (like a company intranet)?

Data privacy or data transparency / auditability?

Security at the edge (immutable) or security at the center (mutable)?

# When Open Consensus is Critical

e-cash



identity



IOT



# E-Cash

If a centralized authority can claim that a particular token is no longer as valuable as the others, or block certain participants from transacting, then the currency is not fungible, it is not cash. The efficiency of cash is that it **does not require the user to consistently re-appraise the value of each note that they hold**. All \$10 notes are worth the same and if someone gives it to you, then you have it.



=



# Identity

Identity is a many-faceted concept. Your identity is a bundle of qualities that you exhibit, and attestations that others make about you. If a centralized authority can see as well as revoke ***any and all*** of your credentials this presents privacy and human rights issues.



## Attestations:

US Gov: Peter is a citizen, he has this passport.

Bank of America: Peter is an account holder, he has \$X

Transunion: Peter's credit score is XXX

# Internet of Things

As devices further proliferate the power inherent in being the centralized control point on the network grows. This has ramifications for **privacy** as well as **competition policy**. Additionally, **interoperability is critical** and rival centralized systems may not cooperate.

Alexa! Find the best priced cat litter on the **WHOLE INTERNET!**

Alexa! Are you always listening to me?

Alexa! Play the music I bought on itunes!

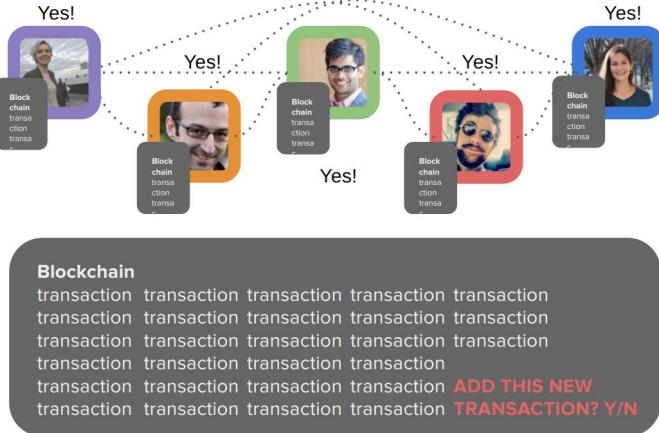


# Part II: What is a “Smart Contract” !?

# Ethereum

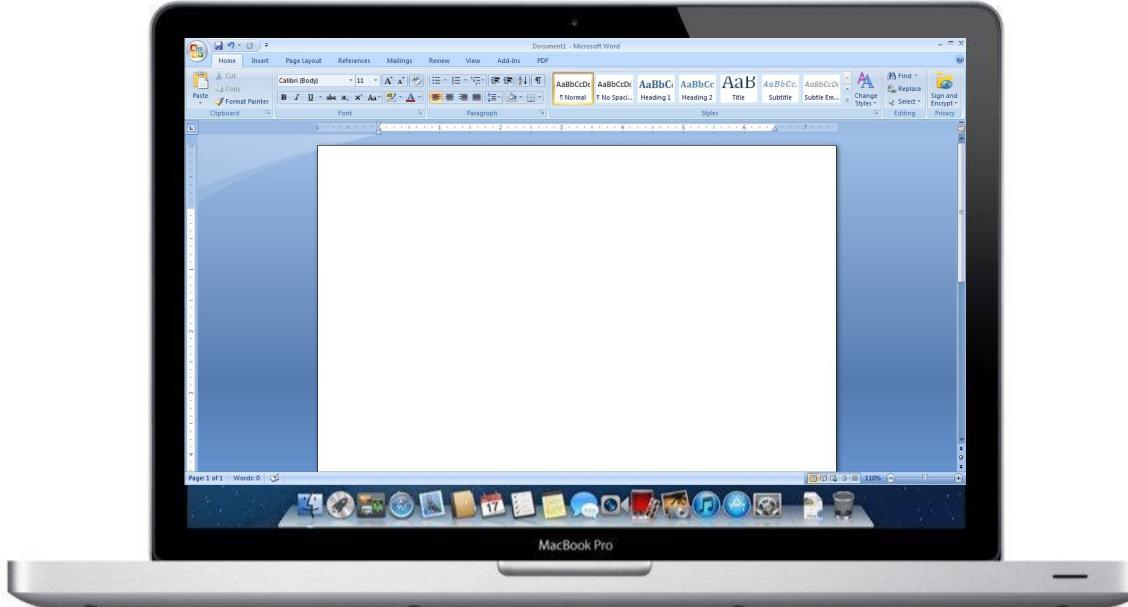
- Connected computers come to agreement over state of a global computer, not just a ledger.
- It's a platform for blockchain apps.





I understand agreement over a ledger of transactions, but what do you mean  
agreement over the state of a computer???

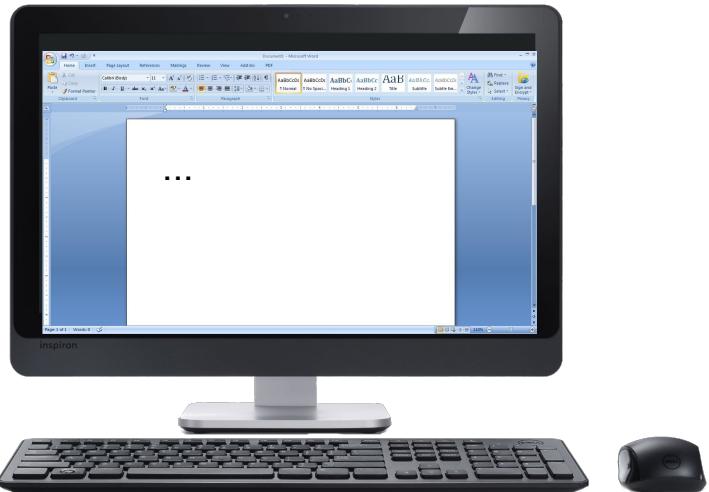
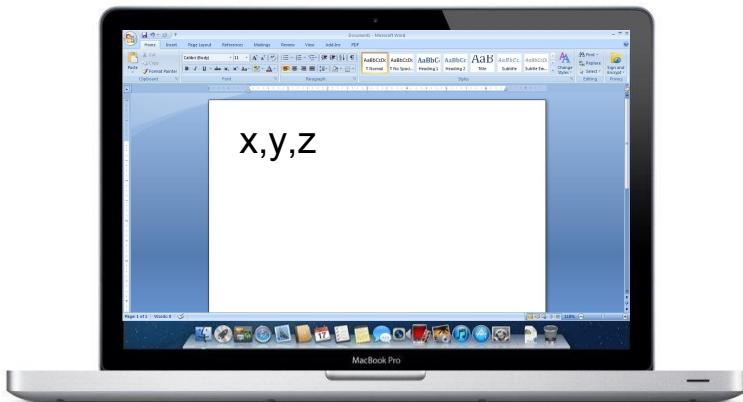
## Example: Word Processing MS Word



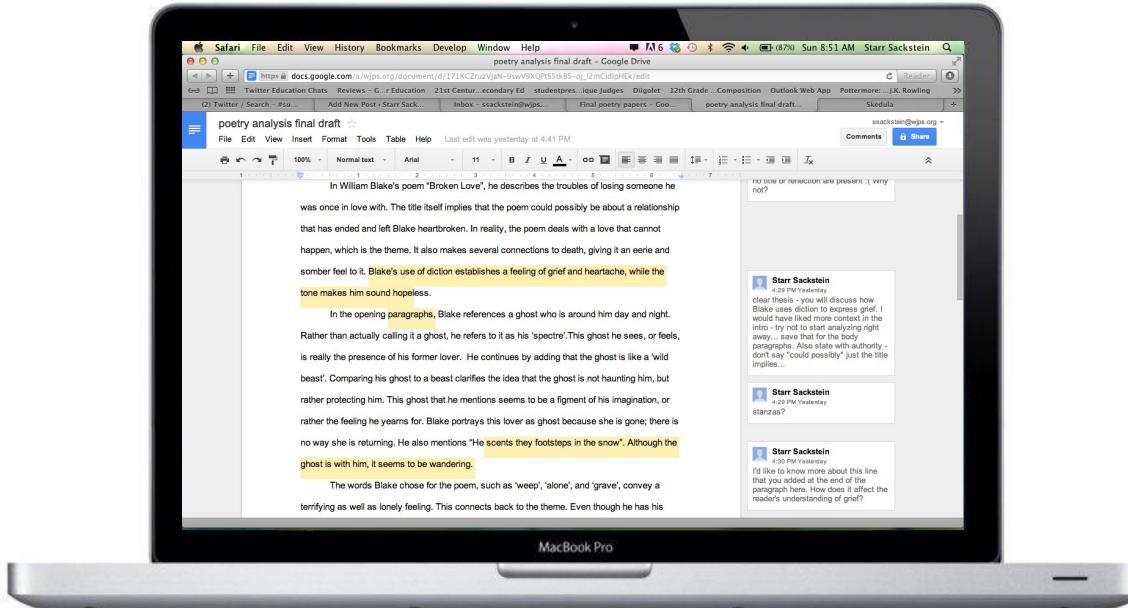
Where does the application code run?

On your computer.

But collaboration is hard when the code runs locally.

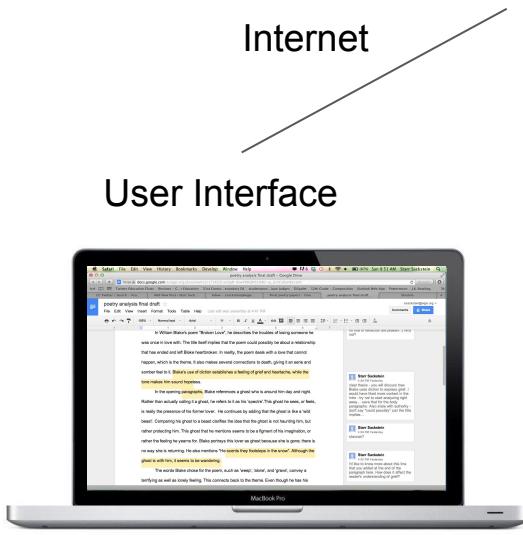


## Example: Word Processing Google Docs

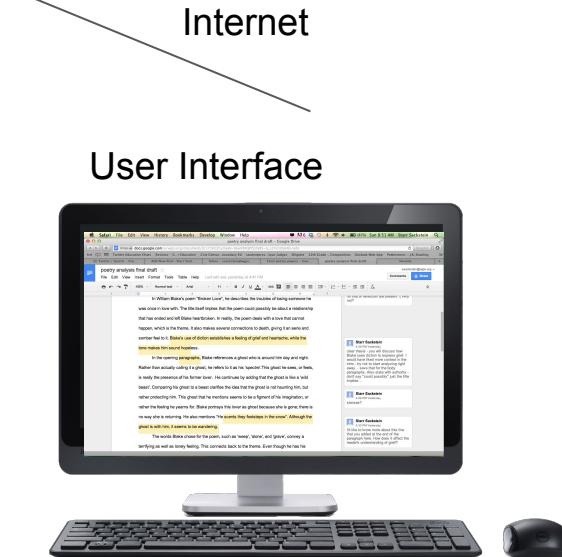


Where does the application code run?

## Example: Word Processing Google Docs



Actual Computing

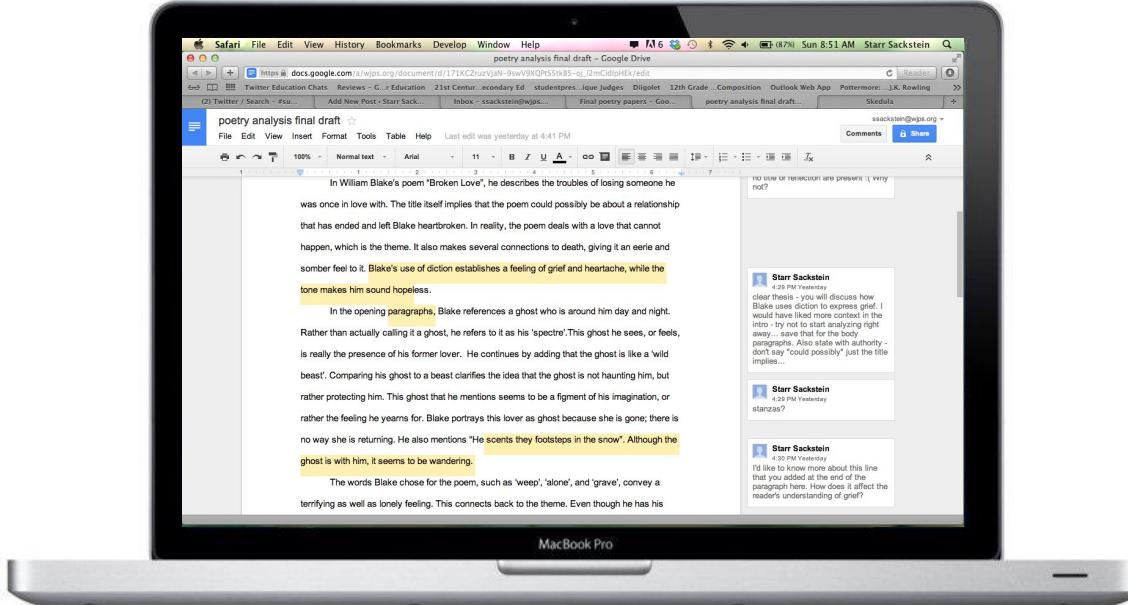


Where does the application code run?  
On a Google server in a warehouse.



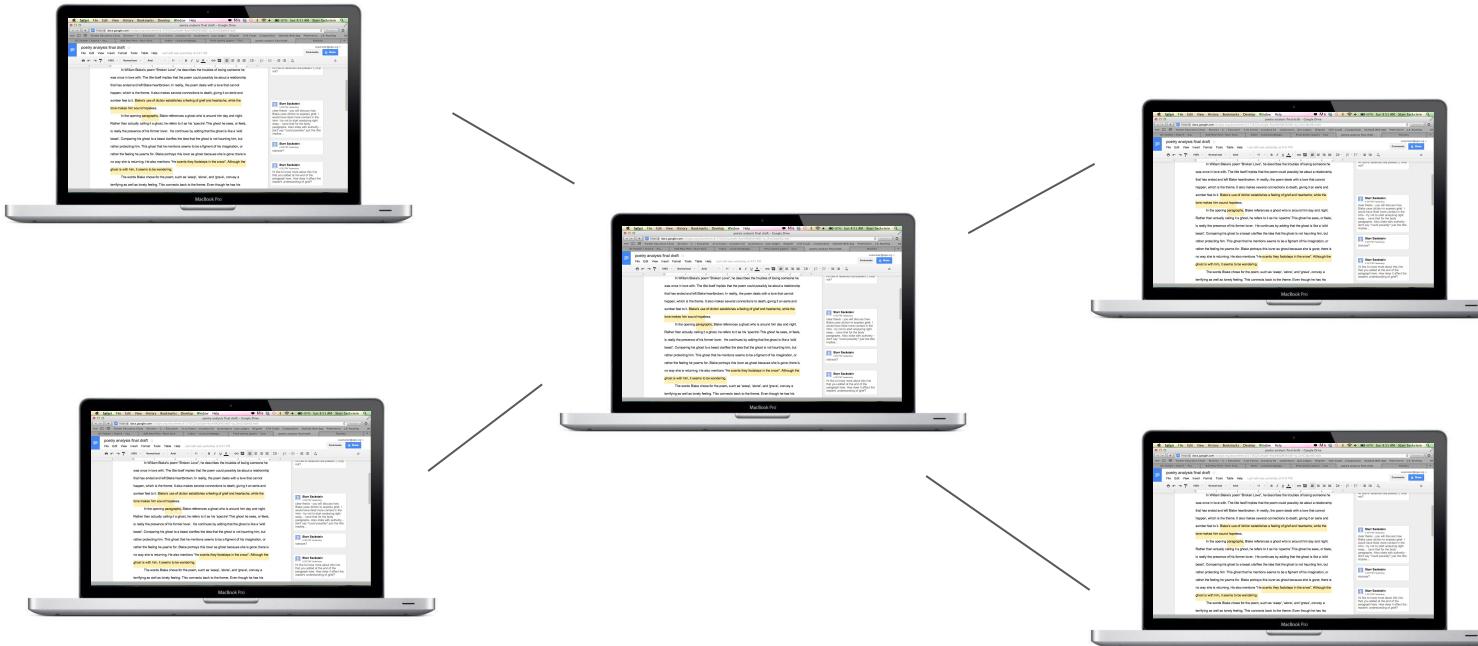
**There is no cloud**  
it's just someone else's computer

## Example: Word Processing Ethereum

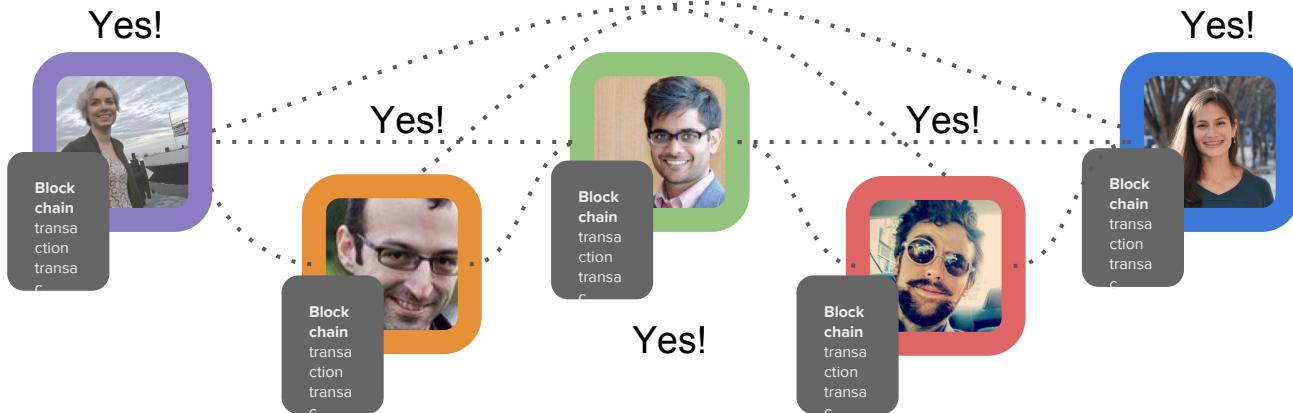


Where does the application code run?

## Example: Word Processing Ethereum

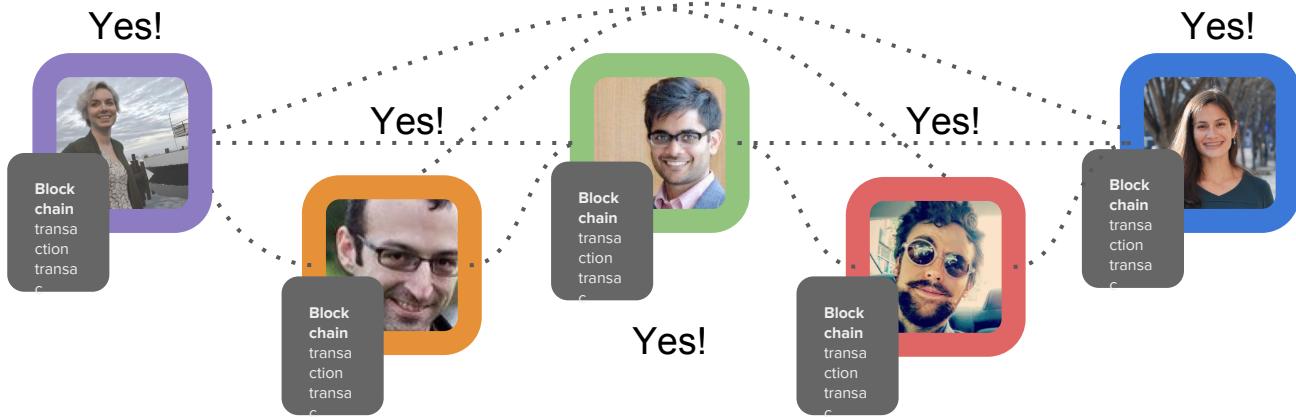


Where does the application code run?  
Every computer on the network.



## Blockchain

transaction transaction transaction transaction transaction  
transaction transaction transaction transaction transaction  
transaction transaction transaction transaction transaction  
transaction transaction transaction transaction  
transaction transaction transaction transaction  
transaction transaction transaction transaction **ADD THIS NEW  
TRANSACTION? Y/N**



## Blockchain

computing computing computing computing computing computing  
computing computing computing computing computing computing

**Did User A type XYZ?**

# Ethereum is designed to be an open platform just like:



Personal Computers



The World Wide Web

**Applications that run on the ethereum platform are called Decentralized Applications (or Dapps).**

MIT 🍏 🍃	Work in Progress	2015-11-16	Working Prototype	2015-11-15	Live	2015-11-15	Concept	2015-11-14	Concept	2015-11-13	Live	2015-11-13		
<b>Shapeshift Bot</b> <b>Alex Beregszaszi</b> Simple Ethereum contract to transfer Ether to Bitcoin	<b>PublicVotes</b> <b>Dominik Schiener</b> A publicly verifiable Voting System, powered by Smart Contracts	<b>Oraclize</b> <b>Thomas Bertani</b> Provably honest oracle service	<b>Etheria</b> <b>fivedogit</b> The first-ever decentralized virtual world	<b>Project Mati</b> <b>Harsh Patel</b> Decentralized KYC and Credit rating function on blockchain	<b>Spore</b> <b>Denis Erfurt</b> Simple package manager for dApp development based on ethereum and IPFS									
MIT 🍏	Working Prototype	2015-11-12	MIT 🍏	Working Prototype	2015-11-12	Live	2015-11-10	Live	2015-11-07	Working Prototype	2015-11-06	MIT 🍏 🍃	Working Prototype	2015-10-29
<b>Grove</b> <b>Piper Merriam</b> Fast, efficient, queryable storage for ethereum contracts	<b>LightWallet</b> <b>ConsenSys / Chris Lundkvist</b> Lightweight JS Wallet for Node and the browser	<b>ethereum-datetime</b> <b>Piper Merriam</b> Ethereum Date and Time tools	<b>Populus</b> <b>Piper Merriam</b> Ethereum Contract Development Framework	<b>slock.it</b> <b>Christoph Jentzsch</b> If you can lock it, we will let you rent, sell or share it.	<b>meteor-embark</b> <b>Chris Hitchcott</b> Streamlined Ethereum Integration for Meteor									
MIT 🍏	Live	2015-10-07	MIT 🍏	Working Prototype	2015-10-07	Working Prototype	2015-10-07	MIT 🍏	Working Prototype	2015-10-07	MIT 🍏	Working Prototype	2015-09-30	
<b>Colony</b> <b>AttaAtta</b> Companies for the 21st Century	<b>Dereo</b> <b>Dereo</b> Decentralized over-the-air television streaming network	<b>Dynamis</b> <b>Joshua Davis</b> Insurance Dapp	<b>Ethereum Alarm Clock</b> <b>Piper Merriam</b> Schedule contract calls	<b>CryptoRPS</b> <b>CryptoRPS</b> Rock-Paper-Scissor game with a twist	<b>Project Basil</b> <b>Harsh Patel</b> Decentralised Vulnerability feed management									
🌐	Working Prototype	2015-09-29	🌐	Concept	2015-09-28	Work In Progress	2015-09-24	MIT 🍏 🍃	Live	2015-09-24	MIT 🍏	Working Prototype	2015-09-15	
<b>AuditDog</b> <b>Roman Plášil</b> SW audit repository	<b>Universal DApp</b> <b>d11e9</b> A Universal Interface for contracts on the Ethereum blockchain	<b>Avatar</b> <b>d11e9</b> distributed profile registry	<b>EtherPot</b> <b>Aakil Fernandes</b> Provably Fair Lottery	<b>PirateChest</b> <b>d11e9</b> p2p magnet discovery	<b>Occams Run</b> <b>d11e9</b> All things being equal (50/50) only The Brave will win									
MIT 🍏 🍃	Working Prototype	2015-09-08	MIT 🍏	Live	2015-09-03	Working Prototype	2015-08-28	MIT 🍏 🍃	Working Prototype	2015-08-27	MIT 🍏	Working Prototype	2015-08-26	
content	Ethos	MIT 🍏	HitFin	Raikoth	ChainGraph	MIT 🍏	EtherListen	MIT 🍏	MIT 🍏	MIT 🍏	MIT 🍏	Source: <a href="http://dapps.ethercasts.com">dapps.ethercasts.com</a>		

**When a decentralized application can also assume control over assets and mediate decisions over how those assets should be used, we sometimes call it a Smart Contract (atomistic/single use) or a DAO (larger system/repeated use)**

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**SHARE**

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CADE METZ BUSINESS 06.06.16 7:00 AM

# THE BIGGEST CROWDFUNDING PROJECT EVER—THE DAO—IS KIND OF A MESS

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# Part III: Regulation

A still life photograph featuring three oranges and some green leaves against a dark, textured background.

# Regulatory Considerations for Token-Creating Smart Contracts

# Why *Securities Laws* and Tokens?

Securities Laws are *Heavy Duty* Regulation.

Crowdsales and Presales may subject developers to securities regulation.

Several Scams have drawn attention to this area.

Several vocal pundits have already suggested that *all* appcoin/crypto crowdsales qualify as unregistered securities issuance.

# Why *Securities Laws* and Tokens?

## MINIMUM Viable TOKEN

The token contract is quite complex. But in essence a very basic token boils down to this:

```
contract MyToken {
    /* This creates an array with all balances */
    mapping (address => uint256) public balanceOf;

    /* Initializes contract with initial supply tokens to the creator of the contract */
    function MyToken(
        uint256 initialSupply
    ) {
        balanceOf[msg.sender] = initialSupply;           // Give the creator all initial tokens
    }

    /* Send coins */
    function transfer(address _to, uint256 _value) {
        if (balanceOf[msg.sender] < _value) throw;          // Check if the sender has enough
        if (balanceOf[_to] + _value < balanceOf[_to]) throw; // Check for overflows
        balanceOf[msg.sender] -= _value;                    // Subtract from the sender
        balanceOf[_to] += _value;                          // Add the same to the recipient
    }
}
```

# **Why US Securities Laws?**

**If you have any US purchasers you are subject to US Securities Regulations**

**US Securities Law are the Most Broadly applied.**

**In other jurisdictions, there is generally an enumerated list of what arrangements constitute a “security,” in the US there is a flexible and court-adjudicated test.**

**The US Securities and Exchange Commission is already investigating Paycoin.  
The DAO got the attention of some staff.**

# Why are US Securities Laws Broadly Applied?

Definition of Security includes an undefined term: “investment contract”

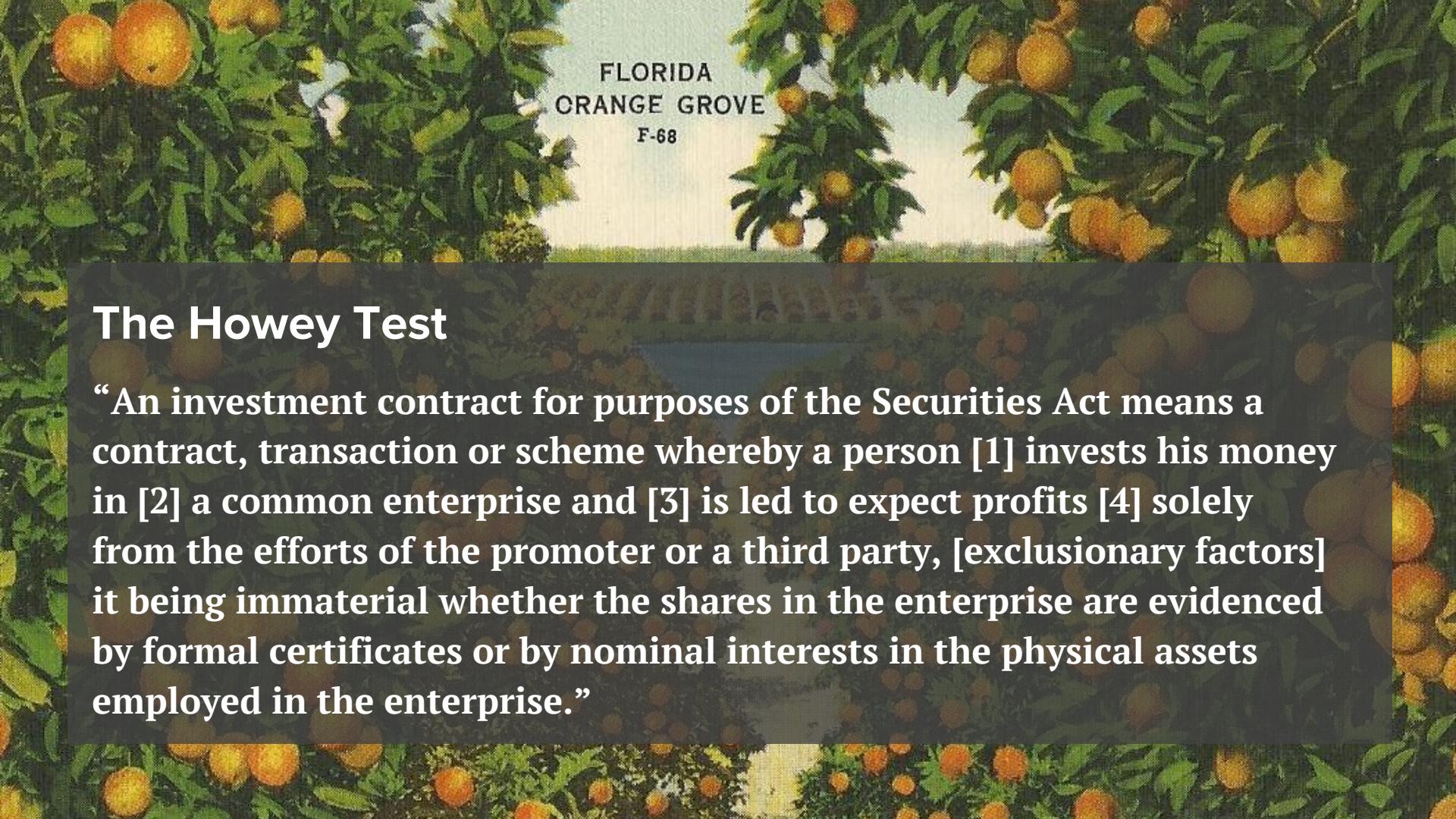
Term has been defined by Federal Courts

Courts have sought to ensure that definition is inclusive in order to reach:

***“the countless and variable schemes devised by those who seek the use of the money of others on the promise of profits”***

Primary Case is *SEC v. W. J. Howey Co.*

From that case we get the Howey Test for a Security



FLORIDA  
ORANGE GROVE  
F-68

## The Howey Test

“An investment contract for purposes of the Securities Act means a contract, transaction or scheme whereby a person [1] invests his money in [2] a common enterprise and [3] is led to expect profits [4] solely from the efforts of the promoter or a third party, [exclusionary factors] it being immaterial whether the shares in the enterprise are evidenced by formal certificates or by nominal interests in the physical assets employed in the enterprise.”



# What Is PayCoin™?

PayCoin™ is a global currency that lets you send money to anyone, anywhere, anytime.

Sending and accepting money is totally free, lightning fast and insanely easy  
- whether you're a person or a business.

Purchase PayCoin

Buy Now



# Framework for Securities Regulation of Cryptocurrencies

Version 1  
Peter Van Valkenburgh  
January 2016

Coin Center Report



## Likely to qualify as securities:

### **Closed-source or low-transparency**

cryptocurrencies because without visibility into the operation of the technology there is no reason to believe that profits come from anything other than a promoter's hype.

Open but heavily marketed **pre-sales** or sales of **pre-mined cryptocurrencies** with a **small and non-diverse mining and developer community** when the facts indicate that profits come primarily from the efforts of this discrete and profit-motivated group.

Cryptocurrencies with **permissioned ledgers** or a **highly centralized community of transaction validators**.

# Framework for Securities Regulation of Cryptocurrencies

Version 1  
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## Less likely to qualify as securities:

**Highly decentralized cryptocurrencies** (e.g. Bitcoin, Litecoin) because of a lack of vertical commonality or a discernible third party or promoter upon whose efforts investors rely.

### **Sidechained Cryptocurrencies/Blockchains**

because there is no expectation of profits if value pegged to their existing bitcoin holdings.

Cryptocurrencies where initial distribution is made through **open competitive mining or proof-of-burn** because there is no investment of money.

### **App-Coins or Distributed Computing Platforms**

(e.g. Ethereum) because participants seek access to these tokens for their use-value rather than an expectation of profits.

# Key findings for Appcoins or Dapp Tokens

The following are less likely to be treated as securities:

Token was purchased for *use-value* rather than profit expectation.

(Condominium cases: *Goldberg v. North Wabash Venture, United Housing*)

Token was purchased after application is already up and running.

(Country Club cases: *Silver Hills Country Club v. Sobieski, All Seasons Resorts*)

Token's value is dependent on the purchaser's own efforts and/or the efforts of a large number of other unaffiliated investors/users/developers.

# **Some things to avoid.**

Language that suggests securities issuance:

**Initial (coin) Offering**

**Profit Sharing**

Endorsing risky ventures or claiming endorsements:

**Severe penalties can await anyone who is deemed a “promoter” of an unregistered security.**

**The definition of “promoter” is vague.**

A dark, moody background featuring several oranges and green leaves. The oranges are bright orange with some green stems and leaves visible. The lighting is dramatic, highlighting the texture of the fruit against a dark, textured background.

Please don't hesitate to  
contact us.

[peter@coincenter.org](mailto:peter@coincenter.org)