# The unequal economic consequences of carbon pricing

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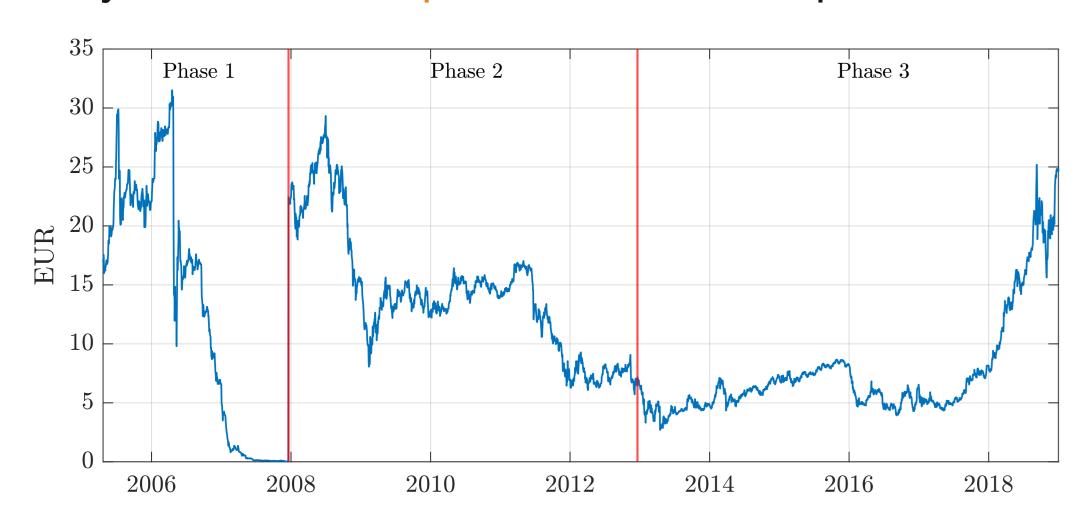


#### An Important Problem

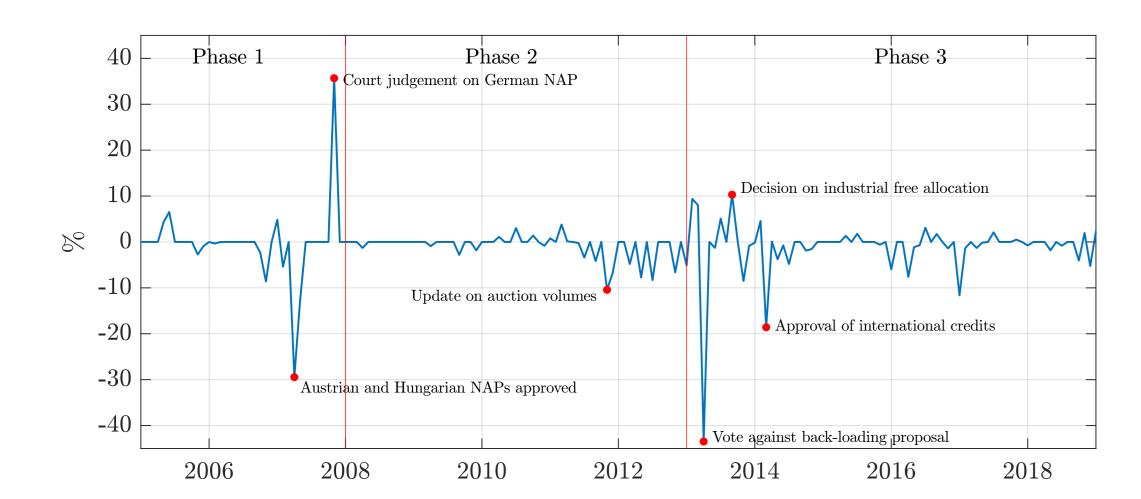
- Climate change is the defining problem of our time; broad consensus that carbon pricing is the way to address it
- Still little known about the effects of carbon pricing on emissions and economic activity in practice
- Distributional effects of particular interest, as a sustainable transition to a low-carbon economy has to be just and equitable
- Discussion about energy poverty and inequality around European Commission's proposal to expand the European carbon market
- -Particularly relevant given recent surge in carbon prices
- **Research question**: How successful is carbon pricing in reducing emissions, and how does it affect economic activity and inequality?

#### Approach

- **Novel identification strategy**, exploiting institutional features of the EU ETS and high-frequency data
- EU ETS is the largest carbon market in the world
- Cap-and-trade system: Market price for carbon, liquid futures markets



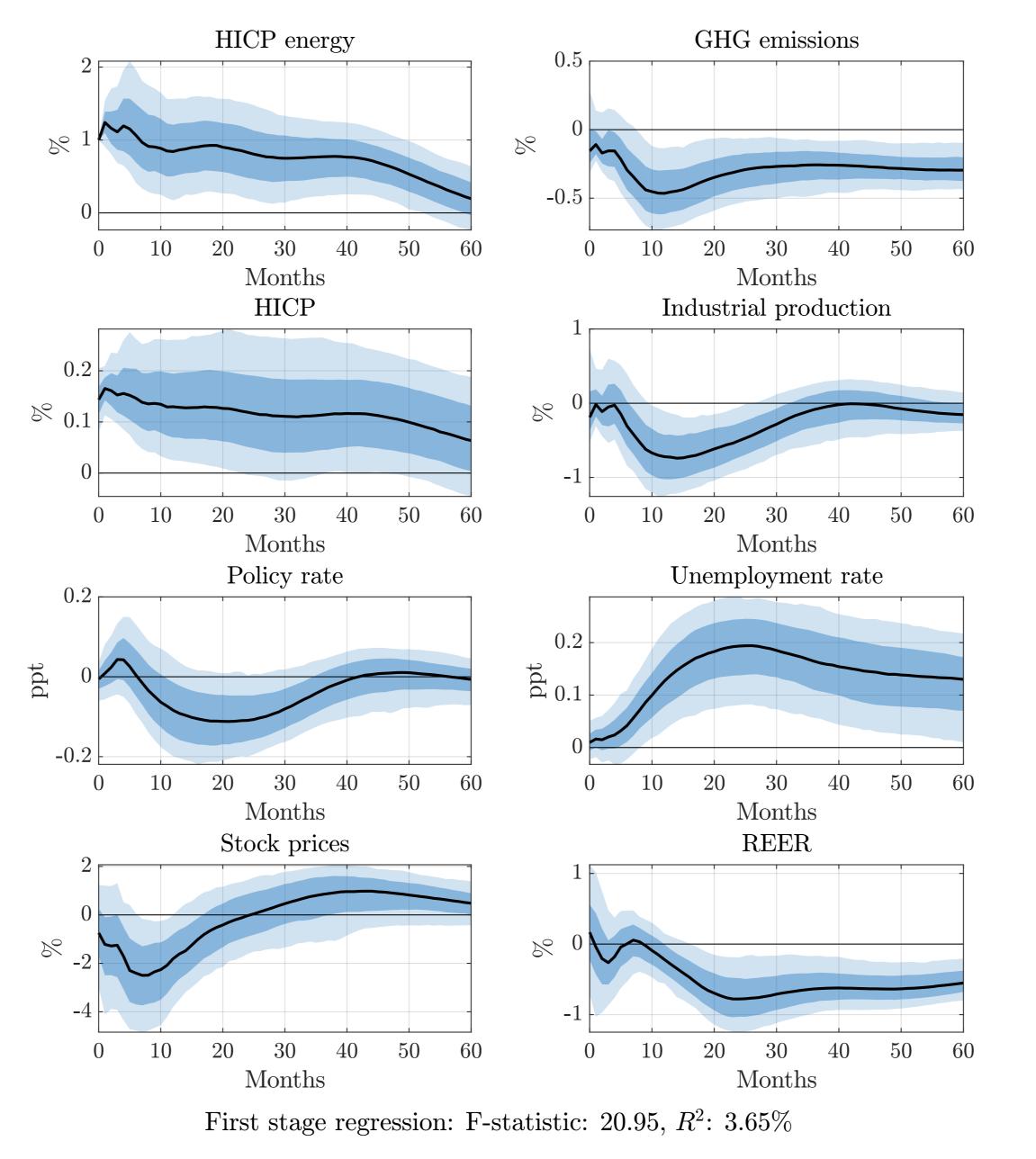
- Regulations in the market have changed considerably over time
- Isolate exogenous variation in carbon price by measuring price change in tight window around policy events concerning supply of emission allowances



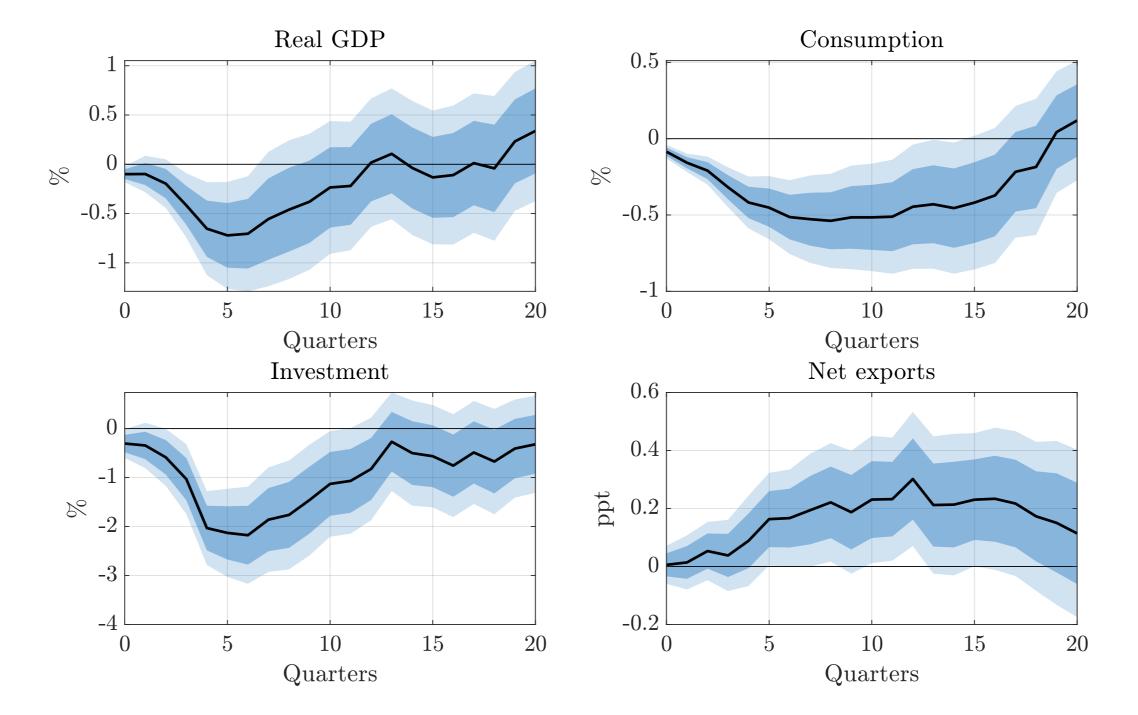
- Use as instrument to estimate dynamic causal effects of a carbon policy shock
- -External instrument approach (Stock and Watson, 2012; Mertens and Ravn, 2013), robust to using as internal instrument (Ramey, 2011; Plagborg-Møller and Wolf, 2019)
- -VAR model with carbon and macro block, 6 lags, spanning 1999M1-2018M12

## Aggregate effects

- First stage: F-statistic of 21, no evidence for weak instrument problems
- Carbon pricing has significant effects on emissions and the economy



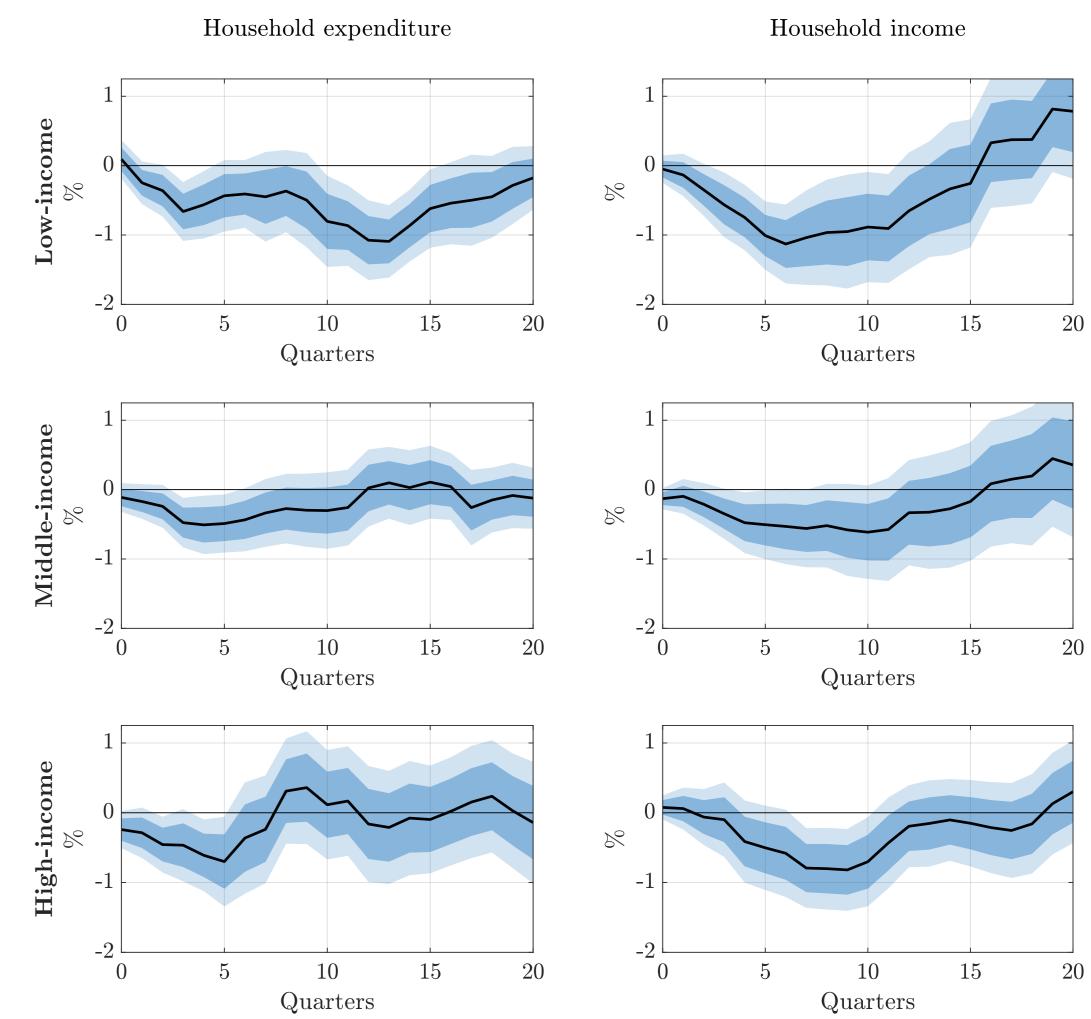
- A shock *tightening* the carbon pricing regime leads to
- -a significant increase in energy prices and a persistent fall in emissions
- -an increase in consumer prices and a temporary fall in **economic activity**, as measured by lower industrial production and higher unemployment
- Energy prices play a *crucial role* in the transmission, as power producers pass through the cost of emissions
- Higher energy prices in turn can have significant effects on the economy via
   –direct effect through energy share
- -indirect effects through income and employment
- Estimate effects on GDP and component using local projections



 Large effects on consumption and investment suggest that indirect effects are important

## Heterogeneous effects

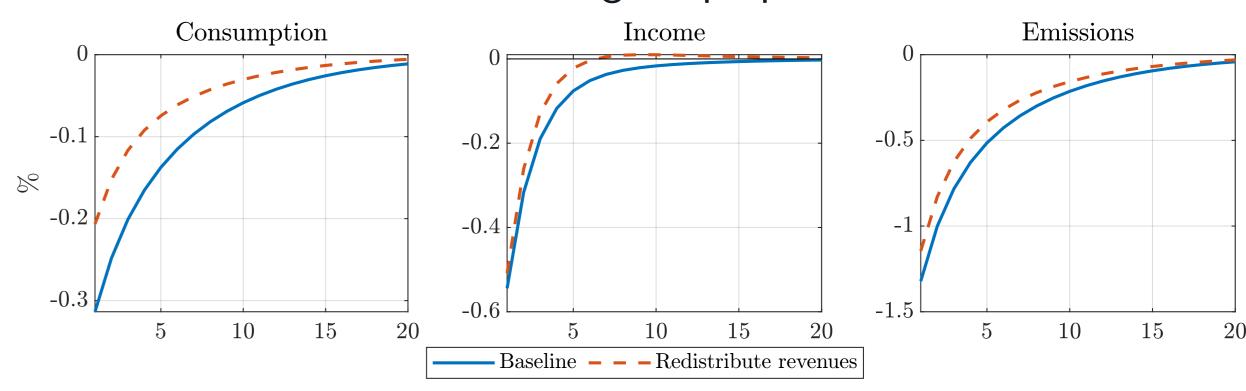
- Study heterogeneous effects on carbon pricing using detailed household micro data for the United Kingdom (confirm external validity using data for Denmark and Spain)
- Split households by *normal disposable income* into **low-income** (bottom 25%), **middle-income** (middle 50%) and **high-income** (top 25%)



- Low-income households reduce their consumption significantly and persistently, response of higher-income barely significant
- -Not only are low-income households more exposed because of higher energy expenditure share, they also experience a stronger fall in their income
- Low-income households account for  $\sim\!40\%$  of the aggregate effect on consumption even though they only represent 25% of the population

## Policy implications

- Fiscal policies targeted at the most affected households can reduce the economic costs of carbon pricing
- To the extent that energy demand is inelastic, this should not compromise emission reductions
- -Intuition confirmed in a **climate DSGE** model with heterogeneity in energy expenditure shares, income incidence and marginal propensities to consume



- Crucial for a sustainable transition, which should not come at the cost of the most vulnerable
- Suggestive evidence that making policy more equitable helps to increase public support for climate change mitigation