

Privileged Identity Management Implementation

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This project was performed in a security lab environment using a Microsoft 365 Developer subscription. All users, roles, and configurations were created for learning and demonstration purposes.

Executive Summary

This report demonstrates a Privileged Identity Management implementation for BookShop Enterprises which is a fictional e-commerce book store I created for this lab environment. The project is focused on addressing standing privileged access, which is one of the more common security gaps in identity management. The solution involved implementing Just-in-Time access controls, role governance, and periodic access reviews.

During the project activities, 21 admin roles were updated from permanent to eligible. This means users activate roles only when needed with a time limit on access windows. High-impact roles require approval before activation and quarterly access reviews are now in place. The result is a significantly reduced attack surface since privileged access now only exists when absolutely necessary with audit trails for compliance purposes.

Scenario

BookShop Enterprises is an e-commerce company with 25 employees from different departments, including Executive, Technology, Finance, Human Resources, Marketing, and Store Operations. When considering the usage of PIM in the environment, there were several security gaps discovered in identity and access management:

- Admin accounts had permanent access to privileged roles around the clock
- No audit trail for when admin actions happened or why
- Possibility for privilege creep
- No separation of duties on high-impact admin changes
- Compliance gaps for PCI DSS 7.2 and SOX Section 404 identified in gap analysis

Objective

The goal was to build a PIM solution that would:

1. Remove permanent privileged access through Just-in-Time role activation
2. Enforce the principle of least privilege for all admin roles
3. Implement approval workflows for high-impact admin changes
4. Create audit trails for all privileged access activities
5. Establish periodic access reviews for ongoing governance
6. Address compliance requirements for PCI DSS and SOX

Environment Details

Tenant: Microsoft 365 Developer (mjsecuritylab.com)

Directory Service: Microsoft Entra ID

License: Microsoft 365 E5 Developer

Total Users: 25 users, 6 departments

Admin Roles: 21 Entra ID roles configured

Break-Glass Accounts: 2 accounts (bg-admin01, bg-admin02)

Implementation Process

Step 1: Identify Organizational Structure and Job Titles

The first step included reviewing the existing user base to understand the organizational structure. This meant exporting user data from Microsoft Entra ID and categorizing employees by department and job function.

Department	Job Titles	Count
Executive	CEO, CTO, CFO, CMO	4
Technology	IT Manager, IT Ops Manager, Sr. Security Engineer, Sr. Security Analyst, Jr. Security Analyst, GRC Engineer, Help Desk Analyst (x2), Web Developer	9
Finance	Financial Analyst, Sr. Accountant	2
Human Resources	Recruiter, HR Generalist	2
Marketing	Communications Leader, Marketing Analyst	2

Store Team	Store Manager, Asst. Manager, Team Lead, Associates	6
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Step 2: Identify Job Functions Requiring Admin Roles

Not every employee needs admin access. The principle of least privilege involves permitting only the access needed for an employee's job functions. After assessing the different job responsibilities, the following roles were identified as needing admin capabilities:

- **Technology Team:** IT operations, security configuration, user management, compliance, application management, and help desk support
- **Executive (Limited):** Read-only access for oversight (CTO), financial management (CFO)
- **Other Departments:** No administrative roles required - standard user access only

Decision: C-suite executives do not automatically receive admin roles based on title. The CEO and CMO were determined to not require any Entra ID admin roles since their job functions do not include technical administration. Access should be based on job function if adhering to the principle of least privilege.

Step 3: Configure Roles for the Environment

After reviewing and assessing the different job titles, 21 Entra ID roles were selected for PIM implementation. Each role was evaluated based on its functions and risk level to determine the necessary activation settings.

High-Impact Roles (Approval Required)

These roles can make changes that impact the tenant, thus requiring approval before activation:

Role	Capabilities	Duration
Global Administrator	Full access to all admin features	1 hour
Privileged Role Administrator	Manage PIM settings and role assignments	1 hour
Privileged Authentication Admin	Reset MFA for any user including admins	1 hour
Security Administrator	Manage security features, Defender, Conditional Access policies	4 hours
Conditional Access Administrator	Create and manage access policies	4 hours

Operational Roles (Self-Activation)

These roles are used for daily operations and can be self-activated with justification:

Role	Capabilities	Duration
User Administrator	Create/manage users, reset passwords	8 hours
Groups Administrator	Manage groups and membership	8 hours
Helpdesk Administrator	Reset passwords for non-admin users	8 hours
Authentication Administrator	Manage MFA for non-admin users	4 hours
Application Administrator	Manage app registrations and enterprise apps	4 hours
Intune Administrator	Manage devices and compliance policies	4 hours
Exchange Administrator	Manage mail flow and Exchange settings	4 hours
Security Operator	Respond to security alerts, investigate	8 hours
Compliance Administrator	Manage DLP, retention, sensitivity labels	4 hours
Compliance Data Administrator	Content searches, eDiscovery cases	4 hours

Read-Only Roles (Executive Oversight)

Role	Capabilities	Duration
Global Reader	Read-only access to all admin centers	8 hours
Security Reader	Read-only security reports and alerts	8 hours
Reports Reader	View usage and adoption reports	8 hours
Billing Administrator	Manage subscriptions and payments	4 hours

Step 4: Apply the Principle of Least Privilege to User Roles

Each user was assigned only the roles necessary for their specific job function. This required analyzing daily tasks, responsibilities, and access patterns for each position.

User	Job Title	Assigned Roles (Rationale)
Chippy Munk	IT Manager	Global Admin, Privileged Role Admin, Privileged Auth Admin, License Admin - Primary administrator responsible for tenant management
Reg Gae	IT Ops Manager	User Admin, Groups Admin, Authentication Admin - User lifecycle management and group administration
Paul Lynn	Sr. Security Engineer	Security Admin, CA Admin, Attack Sim Admin, Intune Admin, Exchange Admin - Security configuration across all platforms
Hip Hoppen	Sr. Security Analyst	Security Operator - Incident response and alert investigation
Rhythm Blues	Jr. Security Analyst	Security Operator, Helpdesk Admin - Tier 1 security ops and password resets for compromised accounts
Straw Berry	GRC Engineer	Compliance Admin, Compliance Data Admin - DLP policies and compliance management
Dance Hall	Help Desk Analyst	Helpdesk Admin, Authentication Admin - Password resets and MFA support
Countree Muzeek	Help Desk Analyst	Helpdesk Admin, Authentication Admin - Password resets and MFA support
Bar Chata	Web Developer	Application Admin - Manage app registrations for web application
Nin Tendo	CTO	Global Reader, Security Reader, Reports Reader - Executive oversight without modification rights
Keys Board	CFO	Billing Admin - Financial management of M365 subscriptions
BG-Admin01/02	Break-Glass	Global Admin (PERMANENT) - Emergency access accounts

Step 5: Determine Active vs. Eligible Assignments

One of the key decisions in PIM implementation is determining which assignments should be Active versus Eligible. Active assignments are permanent and always-on, while Eligible assignments require activation when needed. The goal is to minimize standing privileges without hindering operational capability.

Assignment Type	Behavior	Use Case
Active (Permanent)	User has the role all the time, no activation needed	Only for break-glass emergency accounts

Eligible	User requests activation when they need it	All normal admin accounts
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Assignment Decisions

- **Active Assignments:** Only bg-admin01 and bg-admin02 have permanent Global Administrator role. These accounts are primarily for emergency situations where PIM, MFA, or approvers are unavailable.
- **Eligible Assignments:** All other admin roles are set as Eligible. Users must explicitly activate their role, provide justification, and the role automatically expires after the selected duration.

Step 6: Establish Approval Workflows

For high-impact roles such as Security Administrator, approval workflows ensure separation of duties and create an additional point of control before approving privileged access. Approvers were selected based on role responsibility and separation of concerns.

Approver Selection Criteria

- The person approving shouldn't be the same person requesting (separation of duties)
- Approvers need enough information to determine whether the request makes sense
- Multiple approvers when possible so someone's always available
- Approvers don't need to hold the role themselves

Final Approval Configuration

Role	Activation Type	Approver(s)
Global Administrator	Require Approval	R.Gae (IT Ops Manager)
Privileged Role Administrator	Require Approval	R.Gae (IT Ops Manager)
Privileged Authentication Admin	Require Approval	R.Gae (IT Ops Manager)
Security Administrator	Require Approval	R.Gae, Chippy (IT Manager)
Conditional Access Administrator	Require Approval	R.Gae, Chippy (IT Manager)
All Other Roles	Self-Activate	None (justification required)

Step 7: Testing and Validation

During testing, the PIM configurations were validated and ensured role boundaries were correctly enforced.

Test 1: Self-Activation Workflow

Objective: Ensure eligible users can activate their roles when needed and that the justification requirement works.

- Logged in as Countree Muzeek (Help Desk Analyst)
- Navigated to PIM > My roles > Eligible assignments
- Requested Helpdesk Administrator activation
- Provided justification: "Need to reset password for an HR employee"
- Role activated right away since it's self-activation, no approval needed

Home > Privileged Identity Management | My roles >

My roles | Microsoft Entra roles

Privileged Identity Management | My roles

Activate

Microsoft Entra roles

Groups

Azure resources

Troubleshooting + Support

Troubleshoot

New support request

Refresh Open in mobile Got feedback

Eligible assignments Active assignments Ex

Search by role

Role	Scope
Helpdesk Administrator	Directory
Authentication Administrator	Directory

Activate - Helpdesk Administrator

Privileged Identity Management | Microsoft Entra roles

Roles **Activate** Status

☐ Custom activation start time

Duration (hours) 8

Reason (max 500 characters) *

Reset password for user Granny Smiths

Activate Cancel

Date	Service	Category	Activity	Status	Status reason	Target(s)	Initiated by (actor)
12/22/2025, 1:24:24 PM	Self-service Password Management	UserManagement	Reset password (by admin)	Success	Successfully completed reset.	Granny Smiths	cmuzeek@mjsecuritylab.com

Result: PASS - Role came up, audit trail got created

Test 2: Role Boundary Enforcement

Objective: Confirm the role hierarchy prevents privilege escalation.

- With Helpdesk Admin active a password reset was attempted for Granny Smiths from HR.
- The password reset button was available, which confirms proper permissions
- The password reset was attempted for the IT Operations Manager, Reg Gae
- Received an error indicating that permissions were insufficient for this action

it > [My roles](#) | [Microsoft Entra roles](#) > [Users](#) >

 Edit properties  Delete  Refresh  Reset password  Revoke sessions 



Overview Monitoring Properties

Basic info



Reg Gae
rgae@mjsecuritylab.com
Member



User principal name	rgae@mjsecuritylab.com 	Gr
Object ID	c23d805c-e830-4bf0-b9d6-4c3ba8767899 	Ap
Created date time	Sep 3, 2025, 12:41 PM	As
User type	Member	As
Identities	1kl843.onmicrosoft.com	As

Reset password

Reg Gae

The password can not be reset. This may be due to an incorrect level of administrative privilege or if trying to reset your own password.

Result: PASS - Helpdesk Admin got blocked trying to reset an admin's password. Escalation prevented

Test 3: Approval Workflow

Objective: Confirm that request-approval workflow runs as expected for roles with approvers.

- Signed in as Paul Lynn (Sr. Security Engineer)
- Requested activation for the Security Administrator role
- Provided justification for the request
- Request was created with status "Pending Approval"
- Signed in as Chippy Munk (a designated approver for this role)
- Navigated to PIM > Approve requests

- Reviewed and approved the request
- Paul Lynn's Security Administrator role was activated

Activate - Conditional Access Administrator

✕

Privileged Identity Management | Microsoft Entra roles

Roles

Activate

Status

☐

 Custom activation start time

Duration (hours) ⓘ

4

Reason (max 500 characters) * ⓘ

Apply CA policy to block risky sign ins

Activate

Cancel

Requests for role activations

Approve

Deny

Refresh

Role	Requestor	Request Time	Reason	Ticket number	Ticket system	Start time	End Time
<input type="checkbox"/> Conditional Access Administra...	Paul Lynn	12/22/2025, 1:41 PM	Apply CA policy to block risky sign ins			12/22/2025, 1:41 PM	12/22/2025, 5:41 PM

Result: PASS - Approval workflow ran as expected, notifications were sent, and audit trail the events

Test 4: Role Deactivation

Objective: Confirm users can deactivate their own roles.

Paul Lynn manually deactivated the Security Administrator role through PIM > My roles > Active assignments. The role was immediately revoked with an audit log entry created.

Result: PASS - Manual deactivation executed successfully

Step 8: Configure and Execute Access Reviews

Access reviews provide periodic review of roles to verify users still require their assigned privileges. This is important to avoid privilege creep to prevent users from accumulating roles they no longer need over time.

Access Review Configuration

Setting	Value
Review Name	Quarterly PIM Role Review - Q1 2025
Scope	Helpdesk Administrator role (test)
Reviewers	Chippy Munk (IT Manager)
Recurrence	Quarterly
Duration	14 days for reviewer response
Assignment Types	Eligible and Active

Access Review Execution

The access review showed three users for evaluation: Rhythm Blues, Dance Hall, and Countree Muzeek. Each user was reviewed based on their current job function and whether continued access is still needed.

Review Decisions

User	Decision	Justification
Rhythm Blues	Approved	Active Jr. Security Analyst - requires Helpdesk Admin for password resets on compromised accounts
Dance Hall	Approved	Active Help Desk Analyst - access required for daily support tasks
Countree Muzeek	Approved	Active Help Desk Analyst - access required for daily support tasks

Situational Exceptions

Two exceptions were made for this testing environment that would be handled differently in production:

Exception 1: Chippy Munk Active Global Administrator

The primary configuration account (Chippy Munk) maintains an Active Global Administrator assignment rather than Eligible. This was necessary because converting the account to Eligible while actively configuring PIM would require activating the role for every configuration change, which adds unnecessary complexity during implementation. In a production environment, this account would be converted to Eligible as a final step after all configurations are complete and tested.

Exception 2: MFA Disabled for Role Activation

MFA requirement for role activation was tested on one account and confirmed working correctly, but was not enforced across all accounts to reduce complexity in this testing environment. In a live environment, MFA would be required for all role activations as a baseline security control. A review of the audit records confirmed that MFA integration worked when enabled.

Risk Assessment & Business Impact

Security Gaps Addressed

Gap ID	Issue	PIM Resolution	Risk Reduction
I2	Static privilege assignment, 24/7 admin access	JIT activation with time limits	High
I4	Accounts audited only when events occur	Scheduled quarterly access reviews	Medium

PCI 7.2	Least privileges for job function	Role-based assignments with justification	High
SOX 404	Internal controls over privileged access	Approval workflows and audit logs	High

Impact

- **Attack Surface Reduction:** Standing access went from 24/7 to only when someone activates it. This now significantly reduces the potential exposure based on how often users will activate roles per week to perform their duties.
- **Audit Coverage:** All privileged role activations are now logged with justification, an approver, a timestamp, and duration
- **Compliance Posture:** Audit logs provide evidence of least privilege controls for PCI DSS 7.2 and SOX 404 audits

Improvement Areas

While the implementation addressed core privileged access challenges, the following improvements would further strengthen the security posture:

1. Ensure Multiple Approvers for Each Role

Currently, some high-impact roles have only a single approver set. If that approver is unavailable due to vacation, illness, or account compromise, activation requests could be delayed or blocked. Each role requiring approval should have at least two designated approvers for coverage and business continuity. This also provides redundancy when an approver needs to recuse themselves due to conflict of interest.

2. Expand Access Reviews to All PIM-Enabled Roles

The initial access review was configured as a pilot for the Helpdesk Administrator role only. In a live implementation, access reviews would cover all 21 PIM-enabled roles. Different review frequencies may be appropriate based on role sensitivity. For example, quarterly reviews work well for high-impact roles like Global Admin, Security Admin, and Privileged Role Admin. Whereas, semi-annual reviews may be best for operational roles like User Admin, Groups Admin, and Application Admin.

3. Implement Time-of-Day Restrictions

Certain high-impact roles could benefit from time-of-day restrictions that limit activation to business hours only. Global Administrator activation at 3:00 AM on a Sunday is suspicious and more likely indicates compromised credentials than a legitimate admin needs. This would require additional configuration through Conditional Access policies integrated with PIM, to create an additional layer of defense against off-hours attacks. Emergency access is always available through break-glass accounts and should continue to bypass PIM controls.

Conclusion

This Privileged Identity Management implementation for BookShop Enterprises sufficiently addresses the standing privilege problem. By converting permanent roles to eligible assignments with Just-in-Time activation and audit logging, a significant reduction of the attack surface is expected without hindering operations.

Key objectives met include implementation of 21 admin roles with the necessary activation settings, approval workflows for 5 high-impact roles, validation of role boundaries to prevent privilege escalation, and quarterly access reviews for ongoing audits.

This project shows a practical application of the principle of least privilege, separation of duties, and defense-in-depth using Microsoft's native identity governance tools.

References

- Microsoft Learn: Deploy Microsoft Entra Privileged Identity Management
- Microsoft Learn: Configure Entra role settings in PIM
- NIST SP 800-53: AC-2 Account Management
- CIS Controls v8: Control 5 (Account Management), Control 6 (Access Control)
- PCI DSS v4.0: Requirement 7 - Restrict Access by Business Need-to-Know
- SOX Section 404: Internal Controls over Privileged Access
- ISO 27001:2022: A.9.2 Access Rights Management

Appendix

Appendix A: Role Assignment Progression Spreadsheet

The accompanying spreadsheet (PIM-Role_Assignments.xlsx) documents the complete progression of role assignments throughout this implementation. The spreadsheet contains three tabs:

Tab 1: Initial-Role Assignments

Documents the "before state" of role assignments exported from Microsoft Entra ID prior to PIM implementation. This tab shows the permanent role assignments that existed before any changes were made, including the test account (Rhythm Blues) with 22 permanent roles that were cleaned up.

Tab 2: Planned-Role Assignments

Contains the user inventory with job titles, departments, and the planned role assignments based on the principle of least privilege. This tab maps each user's job function to the specific roles they require.

Tab 3: Role Assignments w/ Approvers

The final PIM configuration showing each role, max activation duration, assigned users, and whether the role requires approval or allows self-activation. This tab serves as the role governance matrix for ongoing administration.

Tab 4: Final-PIM Roles (After)

The "after state" exported from Entra ID post-PIM implementation. This tab shows the final role assignments with Assignment State (Active or Eligible), pointing to the successful conversion from permanent assignments to JIT-eligible assignments. Only break-glass accounts (BG-Admin01, BG-Admin02) and the primary config account (Chippy Munk) maintain an Active status.