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PROCEEDINGS BEFORE

THE SUPREME COURT

OF THE

UNITED STATES

CAPTION: RONALD D. EDWARDS, WARDEN, Petitioner v.

ROBERT W. CARPENTER

CASE NO: 98-2060 c-1

PLACE: Washington, D.C.

DATE: Monday, February 28, 2000

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IN THE SUPREME COURT OF THE UNITED STATES

3 RONALD D. EDWARDS, WARDEN,

4 Petitioner : .

5 v. : NO. 98-2060

6 ROBERT W. CARPENTER

8 Washington, D.C.

9 Monday, February 28, 2000

10 The above-entitled matter came on for oral
11 argument before the Supreme Court of the United States at
12 11:03 a.m.

13 APPEARANCES:

14 EDWARD B. FOLEY, ESQ., State Solicitor, Columbus, Ohio;
15 on behalf of the Petitioner.

16 J. JOSEPH BODINE, JR., ESQ., Assistant State Public
17 Defender, Columbus, Ohio; on behalf of the
18 Respondent.

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PROCEEDINGS

(11:03 a.m.)

CHIEF JUSTICE REHNQUIST: We'll hear argument next in Number 98-2060, Ronald Edwards v. Robert Carpenter.

Mr. Foley.

ORAL ARGUMENT OF EDWARD B. FOLEY

ON BEHALF OF THE PETITIONER

MR. FOLEY: Thank you, Mr. Chief Justice, and
may it please the Court:

This habeas case is about the need for an

explanation when a defendant misses his opportunity in State court to assert ineffective assistance of appellate counsel in order to reopen his original direct appeal.

The Sixth Circuit here held that no such explanation is necessary before a Federal court in effect may reopen the appeal, but that holding is serious error, because it undermines the State's ability to have the reopened appeal occur in the same court that heard the original appeal.

To put the matter more concretely, respondent here is seeking Federal habeas relief on the ground that his guilty plea was invalid but he didn't raise that claim in his original direct appeal. He asserts as cause for that default ineffective assistance of appellate counsel,

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1 but he defaults in his ineffective assistance claim as
2 well.

3 The State permits a defendant to raise
4 ineffective assistance in order to revive a claim
5 originally defaulted on direct appeal, here, the
6 underlying plea-related claim, but respondent did not take
7 advantage of that opportunity in State court in a timely
8 manner under State law, and our position is that his
9 failure to do so requires an explanation before the
10 Federal court can revive that defaulted claim, the plea
11 claim.

12 QUESTION: Mr. Foley, as I understand it, the
13 district court in this case held that there was not an
14 adequate and independent State ground for the State court
15 ruling, and the court of appeals simply didn't pass on
16 that. Is that right?

17 MR. FOLEY: That is correct.

18 QUESTION: So that -- if we were to reverse on
19 your point, that would be open in the court of appeals to
20 the respondent here.

21 MR. FOLEY: Exactly. We're asking this Court to
22 reverse on the question presented in the cert petition,
23 and it may remand for further determination on the
24 adequacy issue.

25 QUESTION: Is there any suggestion here that the

1 respondent can show cause and prejudice for the procedural
2 default of the ineffective assistance of counsel claim?

3 MR. FOLEY: We don't believe so, and for one
4 reason is that he had a lawyer in 1992 in a time in which
5 he could have raised his ineffective assistance claim, so
6 we don't think he can make out the showing, but no court
7 in this case has yet entertained the cause inquiry.

8 QUESTION: What are we supposed to do with his
9 claim that, look, this lawyer on appeal, the reason that I
10 didn't file my request on time there is because the Ohio
11 statute which sets up a procedure whereby an appellate
12 court reopens a matter was itself very confused in light
13 of a Supreme Court decision which suggests for this class
14 of case you didn't use that procedure, and therefore there
15 was nothing to use, and that whole matter wasn't clarified
16 until much later and, in respect to the time it was
17 clarified, my thing was timely.

18 Now, that's a very complicated question, but I
19 guess that's what the district court went on here, didn't
20 it, and anyway, what do we do with that?

21 MR. FOLEY: No, Your Honor. Respondent here
22 missed multiple opportunities to raise his ineffective
23 assistance claim. In 1991, at the end of his direct
24 appeal, he could have brought that claim in a variety of
25 forums, but he didn't bring it anywhere.

1 In 1992, after the Ohio supreme court decided
2 that Murnahan decision, that decision makes it clear how
3 to bring that claim, and he could have brought it in 1992,
4 after that decision, and he had counsel. He had new post-
5 conviction counsel at that time.

6 QUESTION: Mr. Foley, may I ask you to back up,
7 because as I understand Justice Breyer's question, you
8 have already said the district court ground is not the
9 issue before us now and that, indeed, if we reverse on the
10 ground on which the Sixth Circuit rested, that would be
11 wide open, that the grounds on which the district court
12 ruled were never passed on by the Sixth Circuit, and they
13 would be open to be considered on remand.

14 MR. FOLEY: Correct.

15 QUESTION: So we should focus only on what the
16 Sixth Circuit ruled, because the district court's ruling
17 would be open for review by the Sixth Circuit.

18 MR. FOLEY: Correct. Respondent makes two
19 points with respect to the adequacy ground that was not
20 passed on by the Sixth Circuit. One, he says that's an
21 obstacle to this Court reaching the question in the
22 petitioner for certiorari, and that's incorrect. The
23 question that we raised in the cert petition is properly
24 before this Court.

25 It was the question decided by the Sixth

1 Circuit, and it was the question that respondent, indeed,
2 asked the Sixth Circuit to decide, and it was respondent's
3 view in the Sixth Circuit that you didn't need to address
4 the adequacy issue and instead decide --

5 QUESTION: Mr. Foley, do you know whether
6 respondent, in its brief in opposition to certiorari, made
7 that point?

8 MR. FOLEY: I do know the answer to that, and
9 respondent did not object in the opposition to certiorari
10 on that ground, in effect recognizing that the question
11 was properly presented, suggesting that it wasn't worthy
12 of the Court's review.

13 So to answer your question, Justice Ginsburg,
14 the question the Sixth Circuit decided is properly here.

15 Now, respondent also raises the adequacy issue
16 as an alternative ground. Our view is that that should be
17 remanded, because the Sixth Circuit didn't reach it, but
18 if this Court does reach that issue as an alternative
19 ground, we think the Court should reject it as without
20 merit because, as I was suggesting, for two reasons.

21 First, he had multiple opportunities to raise
22 his ineffective assistance claim. He could have raised it
23 at three different times in 3 different years, and the
24 State court ground was that he missed all those
25 opportunities, and secondly, Justice Breyer, in response

1 to your question about the district court's reasoning, the
2 district court's view was that the good cause standard in
3 Ohio law was, there was some variation --

4 QUESTION: Your answer to Justice Ginsburg
5 resolves my question.

6 MR. FOLEY: Okay. Turning, then, to the
7 question that the Sixth Circuit decided, our position is
8 that the Sixth Circuit was wrong, because the State's
9 interest here is to have the plea claim, the originally
10 defaulted claim, heard in the forum that it should have
11 been heard in the first place.

12 The allegation here is that it would have been
13 heard in that forum but for ineffective assistance of
14 counsel. If that's true, then what the State wants to do
15 is to rectify that constitutional violation by restoring
16 that plea claim to the forum that it should have been in
17 the first place, but the Sixth Circuit's view frustrates
18 the State's effort to get that claim back into the forum
19 in which it belongs if the Federal court is permitted to
20 entertain that plea claim without any showing of why the
21 defendant, respondent here, did not take advantage of the
22 State court opportunity.

23 The State has a process for raising
24 ineffectiveness claims to reopen a direct appeal, and what
25 the Sixth Circuit does is, it substitutes the Federal

1 court for that process. It makes the Federal court engage
2 in exactly the same reopening process, because as the
3 Federal court hear's that underlying plea claim, and does
4 so because it finds ineffective assistance is cause, then
5 the Federal court is doing precisely what the State court
6 wants to do, and the State court, as this Court's
7 precedents make clear, the State needs to have the
8 opportunity to do that.

9 Now, we're not saying that just because he
10 missed the State court deadline means that he gets no
11 habeas review no matter what. All we're asking for is
12 that explanation, the cause and prejudice test. In other
13 words, it's our position that where the Sixth Circuit
14 error was was in failing to run this claim through the
15 cause and prejudice analysis that applies in all
16 procedural default contexts. That's what Coleman says.
17 It talks about the uniformity of procedural default
18 analysis, and that uniformity should occur in this context
19 as well.

20 QUESTION: What bothers me about it is, I mean,
21 it's a totally logical argument that you've made and it
22 is, State, there's a constitutional claim, 1) blocked by
23 State ground, right?

24 MR. FOLEY: We're talking about the three --

25 QUESTION: Then we have step 2. You can get

1 around the State ground by asserting cause, blocked by a
2 different State ground, i.e., cause wasn't done right, and
3 I suppose you could have cause for getting around State
4 ground 2, which could be blocked by State ground three.
5 They didn't do that one right.

6 And this could go on, like Kepler's epicycles,
7 indefinitely and no human being, let alone a petitioner
8 without any lawyer, would ever understand what to do.

9 Now, the reason I put it is, it seems to me
10 there is a separate and different way to look at it, that
11 of course the substantive claim can be blocked by a State
12 ground that's adequate, but the matter of cause is
13 basically a question for the Federal judge, and that cuts
14 through everything, says of course, with Carrier, you have
15 to present it to the State court so they get a shot, but
16 if they have four other State ground rules that stop it,
17 that's their problem.

18 The matter of cause for getting around -- the
19 matter of, is there a State ground for not hearing the
20 prosecutorial claim, that's up to the State, but the
21 matter of cause for getting around it, that's up to the
22 Federal judge, basically.

23 Now, isn't that how we handle most matters of
24 cause, or is it?

25 MR. FOLEY: Several responses, Justice Breyer.

1 First, I don't think we have an infinite regress problem
2 here because we only have two steps. We have two
3 defaults, and if respondent can show cause for that second
4 default you don't have to go any further. He does get
5 habeas, Federal habeas relief if he can show cause and
6 prejudice or actual innocence under the test, so you don't
7 have to look for a third, or a fourth, or an infinite
8 regress.

9 Now, as to the point about, well, yes it is
10 true, it causes a Federal question, and there's no doubt
11 that the cause inquiry as it applies to that underlying
12 plea claim is a Federal question, but he has asserted
13 ineffective assistance as that cause, and Carrier makes it
14 plain that once he asserts ineffective assistance as the
15 cause he has to do several things.

16 First, he has to meet the Sixth Amendment
17 standard for ineffective assistance. It can't simply be
18 poor lawyering that doesn't meet the Sixth Amendment. And
19 secondly, he must exhaust that Sixth Amendment claim in
20 State court.

21 So Carrier already tells us that when
22 ineffectiveness is asserted as cause we have to go back
23 into the State system and it is not sufficient -- to
24 answer the third point of your question, it's not
25 sufficient simply to have presentment or exhaustion

1 because, as this Court recognized unanimously last year in
2 O'Sullivan -- this was the point where there was agreement
3 in O'Sullivan -- exhaustion must be coupled with
4 procedural default analysis, and the reason is, as this
5 Court explained, is that procedural default doctrine
6 protects the integrity of the exhaustion rule.

7 So once Carrier says that this ineffectiveness
8 claim, the Sixth Amendment claim, the second part, which
9 is asserted as cause for the underlying plea claim, once
10 that has been raised it has to go back to State court not
11 just for presentment but for proper presentment, and
12 that's why procedural default analysis must apply to both
13 claims, the plea claim and the ineffectiveness claim. The
14 Sixth Circuit held to the contrary, and that's why it was
15 erroneous.

16 QUESTION: Is one way, then, to state the
17 difference between the parties in this case that the
18 difference is one of the definition of exhaustion, that
19 he -- that the respondent concedes there has to be
20 exhaustion, but he defines it just in terms of
21 presentment, whereas you agree there has to be exhaustion,
22 but you say exhaustion must be a proper presentment. Is
23 that the issue in the case?

24 MR. FOLEY: Well, we definitely believe there
25 must be proper presentment, and we think that's the

1 procedural default requirement, because exhaustion would
2 be satisfied if a State like Missouri -- which has a
3 strict 90-day deadline, no exceptions whatsoever --
4 exhaustion would be satisfied on day 91 no matter what the
5 reason for the default.

6 On day 91, we know as a matter of the exhaustion
7 doctrine there's no further State remedy, but that's not
8 proper presentment, and that doesn't give the State court
9 the opportunity to pass on the claim. There has to be
10 meaningful opportunity.

11 QUESTION: Yes, I recognize there can be
12 procedural defaults that are not exhaustion. Procedural
13 defaults is the larger category. Exhaustion is a subclass
14 of procedural default, as I understand your position, and
15 that exhaustion means proper exhaustion, not mere
16 presentment. Is that a correct statement of your
17 position?

18 MR. FOLEY: Correct. In other words, he --

19 QUESTION: And in this case could we resolve the
20 case in your favor by saying that what we're concerned
21 with here is exhaustion as a subset of different kinds of
22 procedural defaults, and that the exhaustion here was not
23 complied with because there was not proper presentment of
24 the claim?

25 MR. FOLEY: I think --

1 QUESTION: I -- and maybe you have a different
2 theory of the case.

3 MR. FOLEY: No. I think in substance we're
4 saying exactly the same thing. I think my terminology
5 might be slightly different. In other words, I would
6 reserve the word exhaustion for simply the presentment and
7 say that the question of proper presentment is what the
8 default doctrine looks to, but I think in substance we're
9 saying that a default occurred here because it was time-
10 barred under a higher law.

11 QUESTION: Well then, you would agree with the
12 respondent that exhaustion is satisfied if there's mere
13 presentment, even though it hasn't been properly
14 exhausted, and you would say it's something other than
15 exhaustion. You're telling me, please don't use
16 exhaustion as the basis for the decision in my favor. Use
17 procedural default as some broader classification.

18 MR. FOLEY: Well --

19 QUESTION: I take it you'd be pleased with a
20 judgment in your favor under any circumstances.

21 MR. FOLEY: Absolutely.

22 (Laughter.)

23 QUESTION: But what is the theory that you think
24 is the proper one for us to adopt in this regard?

25 MR. FOLEY: Well, I think in my view it's

1 analytically a little clearer to say that exhaustion only
2 asks for whether there's been presentment, or,
3 alternatively, it would be futile to present, because the
4 Court's cases do say that exhaustion is technically
5 satisfied if you can look to a rule, like the Missouri
6 rule, and you know that it would be absolutely futile to
7 present, you've satisfied exhaustion.

8 QUESTION: Is it the case that, if I agreed with
9 you, would I -- is there -- would I be accepting -- would
10 I have to accept the following: there is a constitutional
11 ground, unfair trial. It's blocked by an adequate State
12 ground, and now the defendant asserts cause.

13 There are many kinds of cause. This kind of
14 cause happens to be an independent constitutional
15 violation. Another kind could be an earthquake occurred
16 and destroyed all the papers. A third kind could be that
17 the State doesn't apply its own State ground fairly, you
18 know. That's common. A fourth kind could be that the
19 State rule's no good anyway for 15 other reasons.

20 Now, if I agree with you that they have -- that
21 the State can block consideration of that by saying you
22 didn't apply the right State rules, you didn't satisfy the
23 State requirements for raising that in State court, that
24 applies to all these causes.

25 MR. FOLEY: No.

1 QUESTION: No? Why not?

2 MR. FOLEY: Well, I think if I understand
3 correctly we're only saying that the double default
4 situation, if you will, the need to have two causes
5 applies in a situation where it is the constitutional
6 claim, and all we're asking for in this --

7 QUESTION: But how do I say that? How do I say,
8 look, you say the reason you didn't raise your
9 constitutional point on time. Why not? Because my lawyer
10 was inadequate, and that's cause. And you say, you have
11 to make that claim one time itself, right?

12 MR. FOLEY: Correct.

13 QUESTION: All right. Now, suppose my claim
14 were, because the courthouse suffered a hurricane and all
15 the documents were lost, or suppose I say, because the
16 State itself doesn't apply this rule fairly. Now, why
17 isn't it equally open to you to come back and say, but you
18 have to make that claim on time? Now, how could I
19 distinguish them? I'd love to be able to distinguish
20 them, but I can't think of a way to do it.

21 MR. FOLEY: Well, Carrier answers that question.
22 Carrier itself distinguishes between two kinds of causes.
23 One kind is where it's the independent constitutional
24 claim -- here, the Sixth Amendment claim -- and Carrier's
25 explicit as to that you have to have exhaustion.

1 As to the earthquake example, Carrier itself
2 says that doesn't require exhaustion, so Carrier sets up
3 this analysis, and this case is an easy one under Carrier
4 because it's the exact same claim. It's the same
5 ineffective assistance of appellate counsel claim, the
6 Sixth Amendment. So if there are difficult cases, given
7 the line that Carrier draws, this case isn't one of them.
8 This case is the easy case, because it's the same case as
9 Carrier.

10 The only ruling that we're asking from this
11 Court in this case is that procedural default analysis
12 accompany the Carrier exhaustion requirement. Carrier
13 exhaustion requirement already exists, and to reverse the
14 Sixth Circuit is simply to say that procedural default
15 analysis must supplement that exhaustion requirement, and
16 the reasoning for that is the reasoning that this Court
17 has always said, that procedural default analysis should
18 accompany an exhaustion requirement.

19 QUESTION: May I ask you two questions? The
20 first question is, am I correct in understanding that we
21 don't have a statutory problem in this case at all, as we
22 do in the preceding case. This is basically a refinement
23 on the doctrine that originated in *Wainwright v. Sykes*,
24 carried to its logical conclusion. It's a judge-made rule
25 that we have to answer, so we can -- we have our own

1 decision to make, rather than asking what Congress
2 intended.

3 MR. FOLEY: Absolutely. That's our exact
4 understanding.

5 QUESTION: My second question is, the underlying
6 claim here, am I correct in saying that the failure to put
7 in any evidence, other than the statements of the
8 prosecutors that supported a guilty plea, that the absence
9 of witness testimony, is that just a State law requirement
10 or is this a Federal constitutional requirement that there
11 had to be something more?

12 MR. FOLEY: To answer that question, we don't
13 think there's a Federal constitutional requirement. We
14 don't think the claim has merit as a Federal claim, but we
15 do think that Federal claim has been asserted in this
16 case. As we understand --

17 QUESTION: I see. I see. But is there -- if I
18 can just try to -- is there a State law requirement that
19 was perhaps missed in this case that you only get to
20 because it's -- you know, for all these procedural
21 reasons?

22 MR. FOLEY: I want to answer that in --

23 QUESTION: As to actual testimony, to take a
24 guilty plea in a case of this kind?

25 MR. FOLEY: I'd like to answer that in a couple

1 of parts, if I might. First, there is a State statute
2 that does call for witness testimony in this context, but
3 our understanding of Ohio law is that there can be a
4 waiver of that requirement of sworn testimony, and we
5 believe that waiver occurred on the facts of this case, so
6 we don't believe that there was a violation of Ohio law.

7 We also think, based on the Engle case, that
8 that State law claim cannot be independently cognizable in
9 Federal habeas.

10 QUESTION: I understand that. I understand.

11 MR. FOLEY: But what's been presented is this
12 alternative Federal alpha derivative claim.

13 Just to say one more point about the State's
14 interest, the argument here is that the State doesn't need
15 to have this inquiry take place in State court, and we say
16 that it does, because again, the State's interest in
17 reopening a direct appeal is as strong as its interest in
18 the appeal itself. In other words, what the State's
19 process here is trying to do is to use ineffective
20 assistance as a vehicle to get to that underlying claim,
21 because it's the underlying claim that the State wants to
22 reopen and have heard, and it's that interest that we
23 think that the Sixth Circuit has not respected, and for
24 that reason we ask that the Sixth Circuit's holding be
25 reversed.

1 May I reserve the --

2 QUESTION: Yes, you may, Mr. Foley.

3 Mr. Bodine, we'll hear from you.

4 ORAL ARGUMENT OF J. JOSEPH BODINE, JR.

5 ON BEHALF OF THE RESPONDENT

6 MR. BODINE: Mr. Chief Justice, and may it

7 please the Court:

8 Robert Carpenter's appellate ineffectiveness
9 claim is not procedurally defaulted. He presented it to
10 the Ohio courts in the manner in which he is entitled to
11 under Ohio Rule of Appellate Procedure 26(B). He
12 presented it to the court of appeals and to the supreme
13 court of Ohio.

14 At the district court proceedings in Federal
15 habeas Mr. Carpenter alleged that Rule 26(B) was
16 inadequate and, in the alternative, he argued that if it
17 was adequate --

18 QUESTION: Are you talking about an Ohio rule?

19 MR. BODINE: Yes, Your Honor. Rule 26(B) is the
20 process by which Ohio defendants must challenge their
21 appellate counsel's ineffectiveness. Mr. Carpenter
22 specifically challenged that rule at the district court
23 proceedings, saying that it was inadequate, but he argued
24 in the alternative that, if that rule was adequate and
25 could effectuate the default of his appellate

1 ineffectiveness claim, he could present cause in prejudice
2 for that default.

3 The Warden did not defend Rule 26(B) at the
4 district court, and never responded to the cause in
5 prejudice arguments. Those are the same cause in
6 prejudice arguments the Warden now asks this Court to
7 force Mr. Carpenter to present.

8 The district court agreed with Mr. Carpenter
9 that Rule 26 is inadequate because the good cause
10 provision has not been consistently applied by the Ohio
11 courts. The district court also determined that Mr.
12 Carpenter was denied the effective assistance of counsel,
13 and that he was prejudiced because of that, and
14 accordingly the district court issued a writ of habeas
15 corpus.

16 On appeal before the Sixth Circuit, the circuit
17 did not reach the merits of Rule 26(B) but indicated in
18 dicta that it likely agreed that the rule was inadequate.
19 The Sixth Circuit then agreed that Mr. Carpenter was
20 denied the effective assistance of counsel --

21 QUESTION: Would you point out exactly where the
22 Sixth Circuit did that, because I don't recall it.

23 MR. BODINE: Your Honor, it's in the joint
24 appendix. It's in a footnote 11 at page 64. I'm sorry.
25 Footnote 13, Your Honor, on page 65 of the joint appendix.

1 The Sixth Circuit stated in that footnote that
2 it wasn't going to reach the merits of rule 26(B), but
3 that it likely agreed that the rule was inadequate because
4 the good cause provision has not been consistently
5 applied.

6 QUESTION: Well, how does that footnote bear on
7 the question presented here, Mr. Bodine?

8 MR. BODINE: It bears on the question presented
9 here, Your Honor, because unless the rule is adequate --

10 QUESTION: But we -- the court of appeals didn't
11 pass on it. Are you asking us to pass on it in the
12 alternative?

13 MR. BODINE: No, Your Honor. The question that
14 was presented here is whether a procedurally defaulted
15 claim may nevertheless be used as cause to excuse the
16 default of a different merit claim.

17 QUESTION: Right.

18 MR. BODINE: There has been no Federal finding
19 in any court that Mr. Carpenter's appellate
20 ineffectiveness claim is procedurally defaulted, and our
21 argument is, until there is a cognizable procedural
22 default, Mr. Carpenter need not present cause in prejudice
23 arguments.

24 QUESTION: But the State raised that question in
25 the Sixth Circuit and -- as I understand it, and the Sixth

1 Circuit said no, you don't need to show -- you don't need
2 to show the cause here for this kind of claim, and that's
3 the question we granted certiorari on.

4 MR. BODINE: Whether a procedurally defaulted
5 claim may nevertheless be used as cause.

6 QUESTION: Right.

7 MR. BODINE: There's another reason, though.
8 Even if this Court --

9 QUESTION: Another reason for what?

10 MR. BODINE: Another reason the question is
11 inadequately presented here, Your Honor, is because
12 Mr. Carpenter has --

13 QUESTION: Well, are you saying that the
14 question presented that we granted certiorari on isn't
15 adequately presented?

16 MR. BODINE: That's our first argument.

17 QUESTION: Well, what does that mean?

18 MR. BODINE: It means that there's no
19 controversy in the case. Mr. Carpenter has already done
20 everything the State is asking him to do in this case.

21 QUESTION: I would suggest you pass on to your
22 next argument.

23 MR. BODINE: The second argument that we're
24 asserting is that the procedural default argument should
25 not be applied to cause arguments. Cause arguments have

1 always been used to explain a procedural default, and in
2 that context this Court has always been focusing on merit
3 claims. All of this Court's authority only applies to
4 procedural default doctrine to merit claims.

5 QUESTION: How about Stewart v. LaGrand?

6 MR. BODINE: Stewart v. LaGrand, as we note in
7 the merit brief, Your Honor, was a case about waiver.
8 Mr. LaGrand waived both his merit claim and his cause
9 argument, and therefore there was technically nothing for
10 this Court to review. At the tail end of Stewart v.
11 LaGrand this Court did note that the cause argument was
12 procedurally defaulted, but it was an alternative holding.
13 If there were no merit claims and no cause arguments
14 presented to this Court, the Court never could have
15 reached that issue.

16 Just last term, though, in Strickler v. Greene,
17 the Court dealt with a similar structural argument with
18 respect to a defaulted Brady claim, and in that case the
19 Court held that a defaulted Brady claim and a defaulted
20 cause argument could nevertheless be considered, even
21 though the cause arguments themselves were not properly
22 presented to a State court.

23 The same analysis should apply here. Mr.
24 Carpenter presented his claims. He presented his cause
25 claims, fully exhausted them, and did not procedurally

1 default them. It is immaterial at that point whether or
2 not he must present cause in prejudice arguments if his
3 cause argument itself, the second one, is not procedurally
4 defaulted.

5 Justice Breyer, you asked a question earlier
6 about the perpetual abyss that we can get into with
7 respect to these questions. That's exactly what the Court
8 dealt with in Strickler v. Greene. No matter how many
9 times that question was asked, the answer to why was the
10 Brady claim defaulted was always the same answer: because
11 the State withheld evidence.

12 There's only one way to get out of that loop.
13 Either go to the merits of that claim, or continue asking
14 the question. We assert, or argue, that this Court did
15 the correct thing by not continually asking cause
16 questions when the Court can go straight to the merits of
17 the claim and resolve it at that point.

18 Now, ineffective assistance of counsel is very
19 similar to a Brady claim, because those claims both ask
20 two fundamental questions: Is there State conduct that
21 must be attributed to the individual petitioner and, if
22 so, has the petitioner been prejudiced because of that
23 State conduct? If a Brady claim can be reached even
24 though the cause arguments are themselves defaulted, then
25 so should an ineffectiveness claim be reached when the

1 answer is always ineffective assistance of counsel.

2 I want to note two other points in the --

3 QUESTION: I really thought, counsel, that
4 Murray v. Carrier indicates that the -- that if the
5 ineffective assistance of counsel claim was procedurally
6 defaulted, that the court can't go on and reach the
7 sufficiency of the evidence claim. I mean, that seemed
8 clear to me from Murray, and what's been omitted is a
9 determination about whether the ineffective assistance
10 claim was procedurally defaulted.

11 MR. BODINE: In this case, yes, Your Honor,
12 although the district court did hold that there was no
13 default. The Sixth Circuit --

14 QUESTION: But that hasn't been reviewed, as has
15 been pointed out and --

16 MR. BODINE: By the Sixth Circuit, correct, Your
17 Honor.

18 QUESTION: -- I don't see how the Sixth Circuit
19 judgment can stand in light of Murray v. Carrier.

20 MR. BODINE: If that's the case, Your Honor,
21 then the adequacy of the rule certainly would need to be
22 resolved, but Murray v. Carrier does say that before
23 ineffective assistance of counsel can be asserted as cause
24 it need be presented to the State court, it need rise to a
25 level of Sixth Amendment violation, and an individual need

1 be prejudiced by it.

2 Murray v. Carrier does not say that the
3 procedural default doctrine applies to ineffective
4 assistance of counsel, and it's our position that an
5 individual only need exhaust that claim, or present it to
6 the State courts, before he can use it as cause in a
7 Federal habeas proceeding, but Mr. Carpenter went far
8 beyond that. He didn't merely present the claim, he
9 presented it to two separate courts, and the claim is not
10 procedurally defaulted. Therefore, he should be permitted
11 to exercise that cause argument with respect to his
12 underlying illegal plea argument.

13 QUESTION: May I ask a question about the
14 ineffective assistance of counsel claim? The basis for
15 it, as I understand it, is that counsel just challenged a
16 30-year sentence as opposed to a 20-year sentence, and
17 failed to challenge the entire guilty plea on the ground
18 that the -- no evidence was put in.

19 Am I correct in assuming that had he done what
20 you say he should have done and prevailed, then your
21 client would have been eligible for the death penalty?

22 MR. BODINE: No, Your Honor. Mr. Carpenter was
23 acquitted of the death penalty because in Ohio you cannot
24 plead to the sentence in a capital case. The court is
25 required to go through the sentencing phase hearing, which

1 is a judge or jury trial, depending on how it proceeds.

2 QUESTION: I thought he only was -- eliminated
3 the possibility of the death penalty by reason of the
4 agreement with the State that enabled him to make this
5 plea, and that if you set aside the plea, that would have
6 put everything back to square 1.

7 MR. BODINE: Honestly, that's how we get around
8 the problem in Ohio. You can plead guilty to a capital
9 offense in Ohio, but the Court cannot impose a prearranged
10 sentencing, or set a penalty. The court always has to go
11 through the evidentiary process of aggravating
12 circumstances, the mitigating factors, balance them, and
13 make an appropriate determination.

14 QUESTION: Yes, but he avoided all that --

15 MR. BODINE: Correct.

16 QUESTION: -- by the deal that he made, and it
17 seems to me -- and you're telling me that, as a matter of
18 Ohio law, if you prevail he would not be exposed to the
19 death penalty now?

20 MR. BODINE: Under Ohio law, if an individual
21 goes to a sentencing phase and is essentially acquitted of
22 the death penalty, the State may not later on remand
23 charge him, but --

24 QUESTION: I don't want a general answer, but
25 what happened in this case? If the proceedings in the

1 trial court are vitiated and you start over again, you're
2 telling me that there's something else happened that would
3 make him ineligible for the death penalty?

4 MR. BODINE: If we were in that position, I
5 would certainly argue that --

6 QUESTION: Oh, okay.

7 MR. BODINE: -- the sentencing phase, penalty
8 phase proceeding was an adjudication.

9 QUESTION: Because it seemed to me that counsel
10 might well, even if he had a valid reason for attacking
11 the plea arrangement, it might have been a very sound
12 strategy, just as it was in the initial plea agreement,
13 not to do that, because he wouldn't want to risk the death
14 penalty for his client.

15 MR. BODINE: Exactly, Your Honor, and as I said,
16 that type of arrangement is how the courts have permitted
17 us to get around the problem with pleading guilty to a
18 capital crime and then, by default, pleading guilty to the
19 death penalty itself.

20 But again, it's not implicated here. The
21 problem with that culpability hearing was that there was
22 absolutely no evidence presented whatsoever --

23 QUESTION: Well, I'm sorry, I don't understand
24 your answer that it's not implicated here, because one of
25 the striking things about this case is the difference in

1 the bottom line, that the district court was just going to
2 send it back to have another direct appeal, but the Sixth
3 Circuit said no, you go all the way back to square 1. You
4 have a new culpability hearing.

5 A new culpability hearing implies that you wipe
6 out the former one, and so it seems to me that what
7 Justice Stevens was suggesting, that the prosecutor could
8 say, fine, you've wiped out the prior culpability hearing,
9 no plea.

10 MR. BODINE: I was answering a different
11 question I think, Your Honor.

12 What the district court did is, it stopped short
13 in its analysis and granted relief on the ineffective
14 assistance, and thereby required a new appeal.

15 The Sixth Circuit held that the district court
16 should have gone one step further and actually granted the
17 new culpability hearing. Now, at that point, I agree with
18 you, the question whether or not an individual can then be
19 subjected to the death penalty is certainly -- well, it
20 hasn't been resolved in this case, definitely. Ohio law
21 would support the fact that he may have been acquitted of
22 the death penalty, but it has not considered it in the
23 context of a guilty plea with a deal, so that --

24 QUESTION: Suppose I then agreed with you --
25 suppose I agreed with you on your point here. What's my

1 bottom line supposed to be?

2 MR. BODINE: If you agreed with my point with
3 respect to the cause in prejudice argument, Your Honor?

4 QUESTION: Yes.

5 MR. BODINE: Then Mr. Carpenter has proved two
6 constitutional claims and he is entitled to a new trial.

7 QUESTION: Why? Because your basic claim, I
8 take it, is a claim, as you make it, that the Federal
9 Constitution forbids finding a person guilty on the basis
10 that the prosecutor recites the facts, and he doesn't
11 disagree. I've never seen a Federal constitutional case
12 that said that.

13 The alternative way of looking at your basic
14 claim is that the lawyer gave him ineffective assistance
15 by not raising that very point on appeal, which he would
16 have won on under Ohio law, but then we run into what
17 Justice Stevens said, which is bothering me, too, so
18 what's my bottom line?

19 MR. BODINE: Two separate claims. The bottom
20 line in your question, Your Honor, is go back and get the
21 direct appeal. That way, you don't run into a question of
22 whether or not --

23 QUESTION: No, but go back and get the direct
24 appeal under Ohio law? Why are you -- I can't think that
25 one through. Help me on that. Suppose I agree with you

1 on your cause and prejudice claim. Then what do I say,
2 because I'm not prepared to say that it's a violation of
3 the Federal Constitution to have this procedure that Ohio
4 doesn't like, but -- you know, maybe it's a violation of
5 Ohio law, but if it's a violation of Ohio law, the claim
6 becomes one of ineffective assistance at the first level,
7 and I don't know about that.

8 MR. BODINE: What the Sixth Circuit said is that
9 the violation carried with it due process implications,
10 because Ohio has established a procedure to protect
11 against an inappropriate plea to a capital crime.

12 That was the basis for the Federal
13 constitutional violation in the Sixth Circuit, the due
14 process implications that a State has set up a procedure
15 that an individual avails himself on and then does not
16 follow that procedure properly. Under that circumstance,
17 the Sixth Circuit held, it was appropriate to go back to
18 have a full culpability hearing.

19 QUESTION: What about -- what do you think of
20 his responses to the two things that were worrying me on
21 your cause in prejudice point? His first response was --
22 of course, there is no infinite regress. It's possible
23 to -- but he says, look, it's not really going to happen
24 that you have cause for not asserting the first claim, the
25 cause was defaulted, and then you try to assert cause

1 there, and then they say that was defaulted, and then you
2 try to assault cause there and that was defaulted. He
3 said, that's imaginary. We're only talking about two
4 levels here.

5 And his other answer was not bad. He said that
6 this applies only to instances where the cause happens, by
7 coincidence, to be itself a violation of the Federal
8 Constitution, because that's what Carrier dealt with, so
9 don't worry about suddenly creating this kind of problem
10 with all the other more common causes that are raised.

11 What's your answer?

12 MR. BODINE: On those two particular points I
13 actually agree, because in this case, no matter how many
14 times the question is asked with respect to what is cause
15 for the default, it is always the ineffectiveness of
16 Mr. Carpenter's original appellate counsel.

17 Secondly, we also agree, and we argued that in
18 our merit brief, it is only the constitutional claims
19 themselves that have to be presented to the States. If
20 it's a nonconstitutional claim, then there's no
21 requirement that that cause argument be presented to the
22 State. So in the earthquake example, that doesn't rise to
23 the level of a constitutional claim. It certainly
24 wouldn't have to go through the State system, and that's
25 the difference here.

1 QUESTION: Is there any reason for that
2 distinction?

3 MR. BODINE: The comity doctrine, the interest
4 in finality that a State has always asserted, has only
5 ever revolved around constitutional claims. State courts
6 have an obligation to apply Federal constitutional law.
7 Therefore, they must be given an opportunity in the first
8 instance to apply it. The court has never extended it
9 beyond that, I think probably to accommodate situations
10 like that, the unforeseen circumstance that would deprive
11 an individual of presenting his claim fairly to the
12 Ohio -- to the State courts.

13 Mr. Carpenter presented all of his claims to the
14 Ohio courts in the manner in which he was permitted to do
15 so under Ohio law. He demonstrated that he did that to
16 two Federal courts. He demonstrated that the procedural
17 default of his underlying merit claim could be excused
18 through the ineffective assistance of his appellate
19 counsel, and he proved to two Federal courts that he was,
20 in fact, denied the ineffective assistance of his
21 appellate counsel.

22 QUESTION: May I ask another question about the
23 appointment of counsel? He's now represented by the Ohio
24 Public Defender's Office. You're a member of that office.

25 MR. BODINE: Yes, Your Honor.

1 QUESTION: Was he also represented by your
2 office in the plea negotiations?

3 MR. BODINE: He was represented by a different
4 public defender office. In Ohio we have several different
5 public defender-type agencies. Mr. Carpenter was
6 represented by the Franklin County Public Defender, which
7 does exclusively trial work and appeal work stemming from
8 that county.

9 QUESTION: But they do -- that county public
10 defender does appellate work as well as trial work?

11 MR. BODINE: For Franklin County, Ohio.

12 QUESTION: Well, then when he got new counsel
13 for appeal, was that a different lawyer within the
14 Franklin County Public Defender's Office?

15 MR. BODINE: Within the Franklin County, and the
16 supreme court of Ohio has addressed that issue and said
17 that that is acceptable. They're technically different
18 attorneys. Therefore, one may raise the ineffectiveness
19 of the other.

20 QUESTION: I see.

21 MR. BODINE: I think that's the question you're
22 getting at, is it essentially the same individual who
23 represented him through that direct appeal process.

24 QUESTION: But presumably there would be --
25 those lawyers would talk to one another. It isn't as

1 though a complete new stranger came into the case.

2 There'd be some -- because they share their files, and --

3 MR. BODINE: Presumably, Your Honor.

4 QUESTION: And so at least it's conceivable that
5 whatever motivated the trial counsel to enter into the
6 plea negotiation might also have motivated the appellate
7 counsel not to challenge the plea negotiation.

8 MR. BODINE: Conceivably, but we're not aware of
9 that.

10 QUESTION: But we should treat them as different
11 lawyers?

12 MR. BODINE: Absolutely, Your Honor. Ohio law
13 certainly does.

14 QUESTION: And your office, Mr. Bodine, is a
15 State Public Defender?

16 MR. BODINE: We're Statewide, Your Honor, and
17 what we do is, we represent individuals in counties that
18 do not have a public defender system set up, especially in
19 those smaller counties where there are not enough
20 appointed counsel to represent individuals.

21 QUESTION: So how did you happen to pick up this
22 case? I -- just as a -- it has nothing to do with the
23 merits of the argument.

24 MR. BODINE: We do a lot of outreach training
25 and try to provide what support we can, Your Honor.

1 Mr. Carpenter's former counsel had worked with us
2 throughout the Federal court proceedings here, and when
3 the case was granted, Mr. Belli, who's a sole
4 practitioner, simply didn't think he could do both.
5 That's how we got the case.

7 MR. BODINE: If Your Honors don't have any other
8 questions, thank you.

QUESTION: Thank you, Mr. Bodine.

10 Mr. Foley, you have 7 minutes remaining.

11 REBUTTAL ARGUMENT OF EDWARD B. FOLEY
12 ON BEHALF OF THE PETITIONER

13 MR. FOLEY: A few brief points. First of all,
14 in response to Justice Breyer, one of your questions, the
15 ineffectiveness claim is not an independent basis for
16 relief, given the current posture that the case is in, so
17 if the Sixth Circuit view were to prevail it could only
18 be -- the only habeas relief that could be granted would
19 be on the plea claim, so they can't assert the Sixth
20 Amendment ineffectiveness claim without proceeding under a
21 different track, because under the Sixth Circuit track
22 only the plea claim is --

QUESTION: But even under the Sixth Circuit's view, if I understand it, there would have to be established that it was a Federal constitutional violation

1 of the plea agreement, not merely that it violated Ohio
2 law.

3 MR. FOLEY: Absolutely correct, and also, just
4 to reiterate, we don't want to concede in any way that
5 there was a violation of Ohio law, and in fact the Court
6 of Appeals for the Sixth Circuit remanded for some further
7 proceeding on this waiver issue, so we want to preserve
8 that point.

9 I thought I heard Mr. Bodine say -- make the
10 argument that was also in his brief that exhaustion's
11 enough in the Ohio context, as opposed to the Missouri
12 example that I gave you where there's a strict 90-day
13 deadline, because -- well, because the Ohio court could
14 have passed on the claim because it has a limited narrow
15 safety valve, and the only point I'd like to make beyond
16 what's in our brief is that there shouldn't be any penalty
17 for a State to have a limited safety valve of that kind
18 and, indeed, in the Engle case that I mentioned earlier,
19 this Court explicitly rejected the idea that cause in
20 prejudice analysis does not apply in that context.

21 The same kind of argument was made, namely,
22 don't do cause in prejudice analysis, where Ohio had
23 another very narrow safety valve, and this Court
24 explicitly rejected that argument, so I think that takes
25 care of that issue as well.

1 Mr. Bodine mentioned the Strickler case, the
2 Brady case, as an example where a constitutional violation
3 can be its own cause. That is true in the Brady context,
4 and it may in some fact patterns be true in the
5 ineffective assistance context, and we don't dispute that.
6 Again, all we're asking for here is that the cause inquiry
7 take place, and there may be an example in a different
8 case where you can use ineffective assistance as its own
9 cause. We don't think that's true in this case for a
10 variety of reasons, but the only relief we're seeking from
11 this Court is that that cause inquiry be undertaken, that
12 an explanation be made.

13 And finally Justice Breyer, again, as to the
14 distinction between the earthquake example and the Carrier
15 situation, where it's a constitutional violation, I think
16 Mr. Bodine covered this, but essentially the State's
17 interest here is to rectify constitutional error, so
18 that's why it's important that if there's an allegation
19 that ineffective assistance infected the original State
20 appeal, that there be an opportunity for the State to
21 correct that error when the State has its own procedure to
22 do so, as it does here.

23 That interest doesn't apply in the earthquake
24 context, and so all we're asking is that when a defendant
25 doesn't take advantage of the process the State creates,

1 that he be put to the explanation to explain why he didn't
2 take the advantage.

3 Thank you.

4 CHIEF JUSTICE REHNQUIST: Thank you, Mr. Foley.

5 The case is submitted.

6 (Whereupon, at 11:50 a.m., the case in the
7 above-entitled matter was submitted.)

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CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:

RONALD D. EDWARDS, WARDEN, Petitioner v. ROBERT W. CARPENTER
CASE NO: 98-2060

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY Ann Marie Federico
(REPORTER)