

Instrument-Based vs. Target-Based Rules

Marina Halac

Pierre Yared

Yale University

Columbia University

November 2019

Motivation

- Should central bank incentives be based on instruments or targets?
 - Instruments: interest rate, exchange rate, money growth
 - Targets: inflation, price level, output growth

Motivation

- Should central bank incentives be based on instruments or targets?
 - Instruments: interest rate, exchange rate, money growth
 - Targets: inflation, price level, output growth
- Global central banks have moved towards inflation targets
 - 26 central banks since 1990, 14 EMs
 - But many EMs continue fixed exchange rate regimes

Motivation

- Should central bank incentives be based on instruments or targets?
 - Instruments: interest rate, exchange rate, money growth
 - Targets: inflation, price level, output growth
- Global central banks have moved towards inflation targets
 - 26 central banks since 1990, 14 EMs
 - But many EMs continue fixed exchange rate regimes
- [This paper](#): Do target-based rules dominate instrument-based ones?

What We Do

- Monetary model to study instrument-based vs. target based rules
 - Rule is optimal mechanism in setting with non-contractible information

What We Do

- Monetary model to study instrument-based vs. target based rules
 - Rule is optimal mechanism in setting with non-contractible information
- Elucidate benefits of each class, when one is preferred over the other
 - Compare performance as a function of the environment

What We Do

- Monetary model to study instrument-based vs. target based rules
 - Rule is optimal mechanism in setting with non-contractible information
- Elucidate benefits of each class, when one is preferred over the other
 - Compare performance as a function of the environment
- Characterize optimal unconstrained or hybrid rule
 - Examine how combining instruments and targets can improve welfare

Preview of Model

- Canonical New Keynesian model with demand shocks

Preview of Model

- Canonical New Keynesian model with demand shocks
- Central bank (CB) lacks commitment, has private forecast of demand
 - Inflation/output depends on monetary policy and realized demand

Preview of Model

- Canonical New Keynesian model with demand shocks
- Central bank (CB) lacks commitment, has private forecast of demand
 - Inflation/output depends on monetary policy and realized demand
- Incentives: Socially costly punishments (money burning); no transfers
 - Instrument-based rule: Punishment depends on interest rate
 - Target-based rule: Punishment depends on inflation

Main Results

- In each class, optimal rule is a maximally enforced threshold
 - Instrument-based: Punish interest rates below a threshold
 - Target-based: Punish inflation above a threshold

Main Results

- In each class, optimal rule is a maximally enforced threshold
 - Instrument-based: Punish interest rates below a threshold
 - Target-based: Punish inflation above a threshold
- Target-based dominate instrument-based iff CB info is precise enough
 - More appealing on the margin if CB commitment problem is less severe

Main Results

- In each class, optimal rule is a maximally enforced threshold
 - Instrument-based: Punish interest rates below a threshold
 - Target-based: Punish inflation above a threshold
- Target-based dominate instrument-based iff CB info is precise enough
 - More appealing on the margin if CB commitment problem is less severe
- Optimal hybrid rule improves with a simple implementation
 - Instrument threshold that is relaxed when target threshold is satisfied
 - E.g., interest rate rule which switches to inflation target once violated

Related Literature

■ Optimal monetary policy institutions

- Rogoff 1985, Bernanke-Mishkin 1997, McCallum-Nelson 2005, Svensson 2005, Giannoni-Woodford 2017
- [This paper](#): Mechanism design to characterize and compare rules

■ Commitment vs. flexibility in policymaking

- Athey-Atkeson-Kehoe 2005, Amador-Werning-Angeletos 2006, Halac-Yared 2014,19
- [This paper](#): Condition incentives on outcome in addition to action

■ Delegation in principal-agent setting

- Holmstrom 1977,84, Alonso-Matouschek 2008, Amador-Bagwell 2013
- [This paper](#): Condition incentives on outcome in addition to action

Model

- New Keynesian model:

$$\pi_t = \beta \mathbb{E}_t \pi_{t+1} + \kappa x_t \quad (\text{Phillips Curve})$$

$$x_t = \mathbb{E}_t x_{t+1} - \zeta (i_t - \mathbb{E}_t \pi_{t+1}) - \theta_t / \kappa \quad (\text{Euler Equation})$$

$$\theta_t \text{ i.i.d. with } \mathbb{E} \theta_t = 0 \quad (\text{Demand Shock})$$

Model

- New Keynesian model:

$$\pi_t = \beta \mathbb{E}_t \pi_{t+1} + \kappa x_t \quad (\text{Phillips Curve})$$

$$x_t = \mathbb{E}_t x_{t+1} - \zeta (i_t - \mathbb{E}_t \pi_{t+1}) - \theta_t / \kappa \quad (\text{Euler Equation})$$

$$\theta_t \text{ i.i.d. with } \mathbb{E} \theta_t = 0 \quad (\text{Demand Shock})$$

- Social welfare at $t = 0$:

$$\mathbb{E}_{-1} \sum_{t=0}^{\infty} \beta^t \left[\alpha \kappa x_t - \gamma \frac{(\kappa x_t)^2}{2} - \frac{\pi_t^2}{2} \right]$$

Model

- New Keynesian model:

$$\pi_t = \beta \mathbb{E}_t \pi_{t+1} + \kappa x_t \quad (\text{Phillips Curve})$$

$$x_t = \mathbb{E}_t x_{t+1} - \zeta (i_t - \mathbb{E}_t \pi_{t+1}) - \theta_t / \kappa \quad (\text{Euler Equation})$$

$$\theta_t \text{ i.i.d. with } \mathbb{E} \theta_t = 0 \quad (\text{Demand Shock})$$

- Social welfare at $t = 0$:

$$\mathbb{E}_{-1} \sum_{t=0}^{\infty} \beta^t \left[\alpha \kappa x_t - \gamma \frac{(\kappa x_t)^2}{2} - \frac{\pi_t^2}{2} \right]$$

- Substituting with Phillips curve:

$$\mathbb{E}_{-1} \left\{ \alpha \pi_0 + \sum_{t=0}^{\infty} \beta^t \left[-\gamma \frac{(\pi_t - \beta \mathbb{E}_t \pi_{t+1})^2}{2} - \frac{\pi_t^2}{2} \right] \right\}$$

Timing

1. CB privately observes signal $s_t = \{s^L, s^H\}$
 - Where $s^H = -s^L = \Delta$ and each signal has equal probability

Timing

1. CB privately observes signal $s_t = \{s^L, s^H\}$
 - Where $s^H = -s^L = \Delta$ and each signal has equal probability
2. CB publicly chooses interest rate i_t

Timing

1. CB privately observes signal $s_t = \{s^L, s^H\}$
 - Where $s^H = -s^L = \Delta$ and each signal has equal probability
2. CB publicly chooses interest rate i_t
3. Aggregate demand θ_t is publicly observed, where $\theta_t | s_t \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $Var(\theta_t) = \sigma^2 + \Delta^2$

Timing

1. CB privately observes signal $s_t = \{s^L, s^H\}$
 - Where $s^H = -s^L = \Delta$ and each signal has equal probability
2. CB publicly chooses interest rate i_t
3. Aggregate demand θ_t is publicly observed, where $\theta_t | s_t \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $Var(\theta_t) = \sigma^2 + \Delta^2$
4. Expectations are formed, output gap and inflation are realized

Timing

1. CB privately observes signal $s_t = \{s^L, s^H\}$
 - Where $s^H = -s^L = \Delta$ and each signal has equal probability
2. CB publicly chooses interest rate i_t
3. Aggregate demand θ_t is publicly observed, where $\theta_t | s_t \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $Var(\theta_t) = \sigma^2 + \Delta^2$
4. Expectations are formed, output gap and inflation are realized
5. CB punished according to rule: $P_t \in [0, \bar{P}]$ based on i_t and/or π_t

Markov Perfect Equilibrium

- Focus on Markov CB strategy, conditioning on s_t only and not history
 - Implication: Constant future expectations ($\mathbb{E}\pi$, $\mathbb{E}x$) on- and off-path

Markov Perfect Equilibrium

- Focus on Markov CB strategy, conditioning on s_t only and not history
 - Implication: Constant future expectations ($\mathbb{E}\pi$, $\mathbb{E}x$) on- and off-path
- Given expectations, CB's choice of i_t implies choice of μ_t :

$$\mu_t \equiv (\beta + \kappa\zeta)\mathbb{E}\pi + \kappa\mathbb{E}x - \kappa\zeta i_t$$

Markov Perfect Equilibrium

- Focus on Markov CB strategy, conditioning on s_t only and not history
 - Implication: Constant future expectations ($\mathbb{E}\pi$, $\mathbb{E}x$) on- and off-path
- Given expectations, CB's choice of i_t implies choice of μ_t :

$$\mu_t \equiv (\beta + \kappa\zeta)\mathbb{E}\pi + \kappa\mathbb{E}x - \kappa\zeta i_t$$

- Therefore,

$$\begin{aligned}\pi_t &= \mu_t - \theta_t \\ \mathbb{E}\pi &= \mathbb{E}\mu \\ x_t &= \frac{\mu_t - \theta_t - \beta\mathbb{E}\mu}{\kappa}\end{aligned}$$

Welfare

- Social welfare from timeless perspective:

$$\mathbb{E} [U(\mu, \theta, \mathbb{E}\mu) - P(\mu, \mu - \theta)]$$

$$\text{where } U(\mu, \theta, \mathbb{E}\mu) = -\gamma \frac{[\mu - \theta - \beta \mathbb{E}\mu]^2}{2} - \frac{(\mu - \theta)^2}{2}$$

Welfare

- Social welfare from timeless perspective:

$$\mathbb{E} [U(\mu, \theta, \mathbb{E}\mu) - P(\mu, \mu - \theta)]$$

$$\text{where } U(\mu, \theta, \mathbb{E}\mu) = -\gamma \frac{[\mu - \theta - \beta \mathbb{E}\mu]^2}{2} - \frac{(\mu - \theta)^2}{2}$$

- Given $\mathbb{E}\mu$, CB of type s^j chooses μ^j to maximize

$$\mathbb{E}_{s^j} [\alpha (\mu^j - \theta - \beta \mathbb{E}\mu) + U(\mu^j, \theta, \mathbb{E}\mu) - P(\mu^j, \mu^j - \theta)]$$

Welfare

- Social welfare from timeless perspective:

$$\mathbb{E} [U(\mu, \theta, \mathbb{E}\mu) - P(\mu, \mu - \theta)]$$

$$\text{where } U(\mu, \theta, \mathbb{E}\mu) = -\gamma \frac{[\mu - \theta - \beta \mathbb{E}\mu]^2}{2} - \frac{(\mu - \theta)^2}{2}$$

- Given $\mathbb{E}\mu$, CB of type s^j chooses μ^j to maximize

$$\mathbb{E}_{s^j} [\alpha (\mu^j - \theta - \beta \mathbb{E}\mu) + U(\mu^j, \theta, \mathbb{E}\mu) - P(\mu^j, \mu^j - \theta)]$$

- Thus, CB is better informed but biased relative to society:

First best policy: $\mu = s$, implying $\mathbb{E}\pi = \mathbb{E}x = 0$

Flexible policy: $\mu = s + \frac{\alpha + \gamma\beta\mathbb{E}\mu}{1 + \gamma}$ implying $\mathbb{E}\pi > 0$, $\mathbb{E}x > 0$

Classes of Rules

- Compare different classes of rules
 - Instrument-based: $P(\mu, \mu - \theta)$ depends only on μ
 - Target-based: $P(\mu, \mu - \theta)$ depends only on $\mu - \theta$

Classes of Rules

- Compare different classes of rules
 - Instrument-based: $P(\mu, \mu - \theta)$ depends only on μ
 - Target-based: $P(\mu, \mu - \theta)$ depends only on $\mu - \theta$
- Compare as we vary info precision keeping $\mathbb{E}(\theta)$ and $Var(\theta)$ fixed
 - Uninformative signal: $\sigma \rightarrow \sqrt{Var(\theta)}$ and $\Delta \rightarrow 0$
 - Perfect signal: $\sigma \rightarrow 0$ and $\Delta \rightarrow \sqrt{Var(\theta)}$

Classes of Rules

- Compare different classes of rules
 - Instrument-based: $P(\mu, \mu - \theta)$ depends only on μ
 - Target-based: $P(\mu, \mu - \theta)$ depends only on $\mu - \theta$
- Compare as we vary info precision keeping $\mathbb{E}(\theta)$ and $Var(\theta)$ fixed
 - Uninformative signal: $\sigma \rightarrow \sqrt{Var(\theta)}$ and $\Delta \rightarrow 0$
 - Perfect signal: $\sigma \rightarrow 0$ and $\Delta \rightarrow \sqrt{Var(\theta)}$
- Assumptions:
 1. Types are close: $\alpha/(1 + \gamma) \geq 2\Delta$
 - ▶ Implies both types prefer higher action than either type's first best
 2. Large maximum punishment: $\bar{P} \geq \frac{\alpha^2}{1+\gamma} \frac{1}{2\phi(1|0,1)}$
 - ▶ Implies sufficient breadth of incentives to use in relationship

Optimal Instrument-Based Rule

$$\max_{\mu^L, \mu^H, P^L, P^H} \sum_{j=L,H} \frac{1}{2} \mathbb{E} [U(\mu^j, \theta, \mathbb{E}\mu) - P^j | s^j]$$

subject to, for $j = L, H$,

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - P^j | s^j] \geq \mathbb{E} [\alpha \mu^{-j} + U(\mu^{-j}, \theta, \mathbb{E}\mu) - P^{-j} | s^j]$$

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - P^j | s^j] \geq \max_{\tilde{\mu}} \mathbb{E} [\alpha \tilde{\mu} + U(\tilde{\mu}, \theta, \mathbb{E}\mu) - \bar{P} | s^j]$$

$$P^j \in [0, \bar{P}]$$

Optimal Instrument-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced instrument threshold $\mu^* = 0$.
 - If $\mu \leq \mu^*$, $P(\mu) = 0$. Otherwise $P(\mu) = \overline{P}$

Optimal Instrument-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced instrument threshold $\mu^* = 0$.
 - If $\mu \leq \mu^*$, $P(\mu) = 0$. Otherwise $P(\mu) = \overline{P}$
- **Proof:** Solve relaxed problem with only L 's private info constraint
 - Optimal mechanism admits $\mu^L = \mu^H = \mu^* = 0$, $P^L = P^H = 0$

Optimal Instrument-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced instrument threshold $\mu^* = 0$.
 - If $\mu \leq \mu^*$, $P(\mu) = 0$. Otherwise $P(\mu) = \bar{P}$
- **Proof:** Solve relaxed problem with only L 's private info constraint
 - Optimal mechanism admits $\mu^L = \mu^H = \mu^* = 0$, $P^L = P^H = 0$
- Mechanism deters CB from choosing excessively expansionary policy
 - Enforcement constraint non-binding, punishment occurs off path

Optimal Target-Based Rule

$$\max_{\mu^L, \mu^H, P(\pi)} \sum_{j=L,H} \frac{1}{2} \mathbb{E} [U(\mu^j, \theta, \mathbb{E}\mu) - P(\mu^j - \theta) | s^j]$$

subject to, for $j = L, H$,

$$\mu^j \in \arg \max_{\tilde{\mu}} \mathbb{E} [\alpha \tilde{\mu} + U(\tilde{\mu}, \theta, \mathbb{E}\mu) - P(\tilde{\mu} - \theta) | s^j]$$

$$P(\pi) \in [0, \overline{P}] \text{ for all } \pi$$

Optimal Target-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced target threshold π^* .
 - If $\pi \leq \pi^*$, $P(\pi) = 0$. Otherwise $P(\pi) = \overline{P}$

Optimal Target-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced target threshold π^* .
 - If $\pi \leq \pi^*$, $P(\pi) = 0$. Otherwise $P(\pi) = \bar{P}$
- **Proof:** Solve relaxed problem using a first-order approach
 - Given normal shocks, CB's FOC yields $\mu^j = s^j + \delta$ for some $\delta \begin{smallmatrix} \geq \\ \leq \end{smallmatrix} 0$
 - Social welfare depends on δ and is independent of type

Optimal Target-Based Rule

- **Proposition:** Optimal rule implemented with maximally-enforced target threshold π^* .
 - If $\pi \leq \pi^*$, $P(\pi) = 0$. Otherwise $P(\pi) = \bar{P}$
- **Proof:** Solve relaxed problem using a first-order approach
 - Given normal shocks, CB's FOC yields $\mu^j = s^j + \delta$ for some $\delta \gtrless 0$
 - Social welfare depends on δ and is independent of type
- Mechanism deters CB from choosing excessively expansionary policy
 - $\delta \in \left(0, \frac{\alpha + \gamma \beta \mathbb{E} \mu}{1 + \gamma}\right)$: below flexible, above first best (to limit punishment)
 - $\mathbb{E}(\pi) = \delta < \pi^*$: CB undershoots cap (to limit punishment)

Role of Precision of Private Information

- Consider increasing precision σ^{-1} while keeping $Var(\theta)$ unchanged

Role of Precision of Private Information

- Consider increasing precision σ^{-1} while keeping $Var(\theta)$ unchanged
- Social welfare is unchanged under optimal instrument-based rule:

$$-(1 + \gamma) \frac{Var(\theta)}{2}$$

Role of Precision of Private Information

- Consider increasing precision σ^{-1} while keeping $Var(\theta)$ unchanged
- Social welfare is unchanged under optimal instrument-based rule:

$$-(1 + \gamma) \frac{Var(\theta)}{2}$$

but it increases under optimal target-based rule:

$$-(1 + \gamma) \frac{\sigma^2}{2} - [1 + \gamma(1 - \beta)^2] \frac{\delta^2}{2} - \Pr [\pi > \pi^* | \sigma^2] \bar{P}$$

Role of Precision of Private Information

- Consider increasing precision σ^{-1} while keeping $Var(\theta)$ unchanged
- Social welfare is unchanged under optimal instrument-based rule:

$$-(1 + \gamma) \frac{Var(\theta)}{2}$$

but it increases under optimal target-based rule:

$$-(1 + \gamma) \frac{\sigma^2}{2} - [1 + \gamma(1 - \beta)^2] \frac{\delta^2}{2} - \Pr[\pi > \pi^* | \sigma^2] \bar{P}$$

- Welfare at the extremes:
 - Perfect signal ($\sigma \rightarrow 0, \Delta \rightarrow \sqrt{Var(\theta)}$): target-based dominates
 - Uninformative ($\sigma \rightarrow \sqrt{Var(\theta)}, \Delta \rightarrow 0$): instrument-based dominates

Optimal Class of Rules

- **Proposition:** Take instrument-based and target-based rules and consider changing σ while keeping $Var(\theta)$ unchanged
 - There exists $\sigma^* > 0$ s.t target-based strictly optimal if $\sigma < \sigma^*$, instrument-based strictly optimal if $\sigma > \sigma^*$.
 - σ^* is decreasing in CB's bias α and increasing in punishment \overline{P}

Optimal Class of Rules

- **Proposition:** Take instrument-based and target-based rules and consider changing σ while keeping $Var(\theta)$ unchanged
 - There exists $\sigma^* > 0$ s.t target-based strictly optimal if $\sigma < \sigma^*$, instrument-based strictly optimal if $\sigma > \sigma^*$.
 - σ^* is decreasing in CB's bias α and increasing in punishment \overline{P}
- Low α and high \overline{P} reduce punishment frequency in target-based rule
 - While not affecting welfare under instrument-based rule

Optimal Class of Rules

- **Proposition:** Take instrument-based and target-based rules and consider changing σ while keeping $Var(\theta)$ unchanged
 - There exists $\sigma^* > 0$ s.t target-based strictly optimal if $\sigma < \sigma^*$, instrument-based strictly optimal if $\sigma > \sigma^*$.
 - σ^* is decreasing in CB's bias α and increasing in punishment \bar{P}
- Low α and high \bar{P} reduce punishment frequency in target-based rule
 - While not affecting welfare under instrument-based rule
- When does inflation-targeting dominate interest rate rule?
 - CB has highly superior non-contractible information
 - CB is not very biased, suffers large sanctions

Optimal Hybrid Rule

$$\max_{\mu^L, \mu^H, P^L(\theta), P^H(\theta)} \sum_{j=L,H} \frac{1}{2} \mathbb{E} [U(\mu^j, \theta, \mathbb{E}\mu) - P^j(\theta) | s^j]$$

subject to, for $j = L, H$,

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - P^j(\theta) | s^j] \geq \mathbb{E} [\alpha \mu^{-j} + U(\mu^{-j}, \theta, \mathbb{E}\mu) - P^{-j}(\theta) | s^j]$$

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - P^j(\theta) | s^j] \geq \max_{\tilde{\mu}} \mathbb{E} [\alpha \tilde{\mu} + U(\tilde{\mu}, \theta, \mathbb{E}\mu) - \bar{P} | s^j]$$

$$P^j(\theta) \in [0, \bar{P}] \text{ for all } \theta$$

Optimal Hybrid Rule

- **Proposition:** Optimal rule implemented with maximally-enforced hybrid threshold $\{\mu^*, \mu^{**}, \pi^*(\mu)\}$.
 - If $\mu \leq \mu^*$, $P(\mu, \theta) = 0$
 - If $\mu \in (\mu^*, \mu^{**}]$, $P(\mu, \theta) = 0$ if $\pi \leq \pi^*(\mu)$. Otherwise $P(\mu, \theta) = \bar{P}$
 - If $\mu > \mu^{**}$, $P(\mu, \theta) = \bar{P}$

Optimal Hybrid Rule

- **Proposition:** Optimal rule implemented with maximally-enforced hybrid threshold $\{\mu^*, \mu^{**}, \pi^*(\mu)\}$.
 - If $\mu \leq \mu^*$, $P(\mu, \theta) = 0$
 - If $\mu \in (\mu^*, \mu^{**}]$, $P(\mu, \theta) = 0$ if $\pi \leq \pi^*(\mu)$. Otherwise $P(\mu, \theta) = \bar{P}$
 - If $\mu > \mu^{**}$, $P(\mu, \theta) = \bar{P}$
- **Proof:** Solve relaxed problem with only L 's private info constraint
 - Solution yields $\mu^L = \mu^* < \mu^H = \mu^{**}$

Optimal Hybrid Rule

- **Proposition:** Optimal rule implemented with maximally-enforced hybrid threshold $\{\mu^*, \mu^{**}, \pi^*(\mu)\}$.
 - If $\mu \leq \mu^*$, $P(\mu, \theta) = 0$
 - If $\mu \in (\mu^*, \mu^{**}]$, $P(\mu, \theta) = 0$ if $\pi \leq \pi^*(\mu)$. Otherwise $P(\mu, \theta) = \bar{P}$
 - If $\mu > \mu^{**}$, $P(\mu, \theta) = \bar{P}$
- **Proof:** Solve relaxed problem with only L 's private info constraint
 - Solution yields $\mu^L = \mu^* < \mu^H = \mu^{**}$
- Optimal rule admits simple implementation, strictly improves welfare
 - Interest rate rule switches to inflation target if violated
 - \uparrow flexibility vs. instrument-based, \downarrow punishment vs. target-based

Discussion: Other Instruments and Targets

- Results apply to output gap/price level target instead of inflation
 - Follows from divine coincidence

Discussion: Other Instruments and Targets

- Results apply to output gap/price level target instead of inflation
 - Follows from divine coincidence
- Results apply to open economy:

$$i_t = i_t^* + \mathbb{E}_t(\Delta e_{t+1}) \text{ (UIP)}$$

- CB choice of Δe_{t+1} is equivalent to choice of i_t
- Optimal instrument-based rule is cap on exchange rate devaluation

Discussion: Other Instruments and Targets

- Results apply to output gap/price level target instead of inflation
 - Follows from divine coincidence

- Results apply to open economy:

$$i_t = i_t^* + \mathbb{E}_t(\Delta e_{t+1}) \text{ (UIP)}$$

- CB choice of Δe_{t+1} is equivalent to choice of i_t
- Optimal instrument-based rule is cap on exchange rate devaluation

- Results apply to model with money growth

$$\Delta m_t = \pi_t + x_t - \eta i_t - x_{t-1} + \eta i_{t-1}$$

- Optimal instrument-based rule is cap on money growth rate

Extension: Continuum of Types

- Suppose CB's signal is $s_t \sim \mathcal{N}(0, \Delta^2)$, with $\theta_t|_{s_t} \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $\text{Var}(\theta_t) = \sigma^2 + \Delta^2$
 - Let $\beta = 1$: Zero expected output gap, no expected inflation externality
 - ▶ Allows focus on welfare implications of local perturbations

Extension: Continuum of Types

- Suppose CB's signal is $s_t \sim \mathcal{N}(0, \Delta^2)$, with $\theta_t|s_t \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $Var(\theta_t) = \sigma^2 + \Delta^2$
 - Let $\beta = 1$: Zero expected output gap, no expected inflation externality
 - ▶ Allows focus on welfare implications of local perturbations
- **Proposition:** Optimal instrument-based and target-based rules take the same implementation as under binary types. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$

Extension: Continuum of Types

- Suppose CB's signal is $s_t \sim \mathcal{N}(0, \Delta^2)$, with $\theta_t|s_t \sim \mathcal{N}(s_t, \sigma^2)$
 - Unconditional distribution has $\mathbb{E}(\theta_t) = 0$ and $Var(\theta_t) = \sigma^2 + \Delta^2$
 - Let $\beta = 1$: Zero expected output gap, no expected inflation externality
 - ▶ Allows focus on welfare implications of local perturbations
- **Proposition:** Optimal instrument-based and target-based rules take the same implementation as under binary types. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$
- Target-based identical to two-type case. Instrument-based different:
 - Types $s < s^*$ and $s > s^{**}$ choose flexible action; $s \in [s^*, s^{**}]$ bunched
 - Moreover, types $s > s^{**}$ break threshold and are punished
 - Welfare increases with precision, but main result still valid

Extension: Persistent Shocks

- Suppose θ_{t-1} shifts mean of θ_t
 - Signal s_t also shifted by $\mathbb{E}_{t-1}(\theta_t)$
 - Implication: Action μ_t can be renormalized by $\mathbb{E}_{t-1}(\theta_t)$

Extension: Persistent Shocks

- Suppose θ_{t-1} shifts mean of θ_t
 - Signal s_t also shifted by $\mathbb{E}_{t-1}(\theta_t)$
 - Implication: Action μ_t can be renormalized by $\mathbb{E}_{t-1}(\theta_t)$
- **Proposition:** Optimal instrument-based and target-based rules take the same implementation as under i.i.d shocks. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$

Extension: Persistent Shocks

- Suppose θ_{t-1} shifts mean of θ_t
 - Signal s_t also shifted by $\mathbb{E}_{t-1}(\theta_t)$
 - Implication: Action μ_t can be renormalized by $\mathbb{E}_{t-1}(\theta_t)$
- **Proposition:** Optimal instrument-based and target-based rules take the same implementation as under i.i.d shocks. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$
- Target-based identical to i.i.d. case. Instrument-based different:
 - Instrument threshold $\mu^* = \mathbb{E}_{t-1}(\theta_t)$
 - Interest rate rule is function of aggregate demand shock history

Extension: Asymmetric Punishments

- Suppose CB's welfare is given by

$$\mathbb{E} \left[\alpha \mu^j + U(\mu^j, \theta, \mathbb{E} \mu) - c P^j(\theta) | s^j \right] \quad \text{for } 1 < c < \frac{\alpha}{1 + \gamma} \frac{1}{\Delta}$$

Extension: Asymmetric Punishments

- Suppose CB's welfare is given by

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - cP^j(\theta)|s^j] \quad \text{for } 1 < c < \frac{\alpha}{1+\gamma} \frac{1}{\Delta}$$

- **Proposition:** Optimal instrument-based and target-based rules take same implementations as in baseline model. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$

Extension: Asymmetric Punishments

- Suppose CB's welfare is given by

$$\mathbb{E} [\alpha \mu^j + U(\mu^j, \theta, \mathbb{E}\mu) - cP^j(\theta)|s^j] \quad \text{for } 1 < c < \frac{\alpha}{1 + \gamma} \frac{1}{\Delta}$$

- **Proposition:** Optimal instrument-based and target-based rules take same implementations as in baseline model. There exists $\sigma^* > 0$ s.t. target-based preferred if $\sigma < \sigma^*$, instrument-based if $\sigma > \sigma^*$
- Instrument-based identical to $c = 1$ case. Target-based different:
 - Rule induces smaller δ since incentives are now less costly
 - Main result follows from analogous logic as in benchmark

Concluding Remarks

- Compared CB incentives based on instruments versus targets
 - Optimal instrument-based and target-based rules take threshold form
 - Target-based rule dominates iff CB's info is precise enough
 - ▶ More appealing on the margin if low bias, severe punishment
 - Optimal hybrid rule improves welfare with simple implementation

Concluding Remarks

- Compared CB incentives based on instruments versus targets
 - Optimal instrument-based and target-based rules take threshold form
 - Target-based rule dominates iff CB's info is precise enough
 - ▶ More appealing on the margin if low bias, severe punishment
 - Optimal hybrid rule improves welfare with simple implementation
- Showed robustness to extensions. Other possible variations:
 - Asymmetric nonlinear punishments: “punishment fits the crime”?
 - Unknown magnitude and sign of CB bias

Concluding Remarks

- Compared CB incentives based on instruments versus targets
 - Optimal instrument-based and target-based rules take threshold form
 - Target-based rule dominates iff CB's info is precise enough
 - ▶ More appealing on the margin if low bias, severe punishment
 - Optimal hybrid rule improves welfare with simple implementation
- Showed robustness to extensions. Other possible variations:
 - Asymmetric nonlinear punishments: “punishment fits the crime”?
 - Unknown magnitude and sign of CB bias
- Other policy applications: fiscal rules, environmental policy