

Bus Priority with Highly Interruptible Traffic Signal Control

Simulation of San Juan's Avenida Ponce de Leon

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A traffic control strategy was designed explicitly to accommodate bus priority on Avenida Ponce de Leon between Old San Juan and the northern terminus of the metro, Tren Urbano, now under construction in Puerto Rico. Up to 36 buses operate per hour in mixed traffic northbound and in an exclusive contraflow lane southbound. The control strategy is characterized as “highly interruptible” because it responds quickly to, and recovers quickly from, priority interruptions, which are expected to occur frequently. It features full actuation and schedule-based conditional priority for buses. Buses may request to pass through the intersection or to advance to the bus stop that may be occupied by a standing queue. Priority tactics include green extension, early green, and early red. To preserve capacity and encourage dwell time to overlap with traffic delay, bus blockage at a stop forces an early and minimum length red. There is no background cycle; however, loose progression is provided by means of requests, of lower priority than bus requests, from upstream intersections to force or hold green until a platoon arrives. The control strategy was programmed and tested with VISSIM, whose useful features and weaknesses for this study are described. The results indicate significant transit travel time savings without slowing general traffic compared with the existing strategy of fixed time control with progression.

Construction is under way for the starter segment of the metro Tren Urbano in San Juan, Puerto Rico (1). However, the initial 17-km line does not extend all the way north to Old San Juan, the cultural center of the island and a major generator of transit trips. Until a contemplated extension is built, buses will be expected to provide high-quality transit service between Old San Juan and the northern terminus of Tren Urbano, a distance of 6.7 km. This paper reports on an effort to design and test by simulation a system of bus priority at traffic signals to improve service quality in this corridor.

SETTING

San Juan was originally one of only three walled cities in North America, located on the western tip of a small island (the Isletta). As the population grew and the walls were removed, the city grew to the eastern end of the Isletta and then across a narrow channel to the mainland. It continued to grow southward, first through an area called Santurce and then across a lagoon to an area called Hato Rey, which contains today's main business district; ultimately, it merged with Rio Piedras, a separate town that has since become part of the

Municipality of San Juan. The growing city's spine was a trolley line from Old San Juan to Rio Piedras along Avenida Ponce de Leon, named after Puerto Rico's first colonial governor. From Rio Piedras northward, Tren Urbano follows that historic spine, but its initial segment ends at the Sagrado Corazon station at the Hato Rey–Santurce boundary.

The corridor of interest has two sections. The first section, 3.6 km long and presented in Figure 1, is through Santurce, a densely populated neighborhood with closely spaced, narrow streets, a busy commercial district, and several government offices and institutions. In this section, Avenida Ponce de Leon has three lanes. Two serve general northbound traffic; the other is an exclusive bus lane southbound. This section has 16 signalized and 29 unsignalized intersections. The signalized intersections operate under fixed time control with a 90-s cycle. Because of the one-way general traffic and low traffic volumes on most cross streets, all the intersections except one (Todd) operate with two phases. This section suffers from mild traffic congestion, which is exacerbated at times by double parking and poor traffic control in a one-block section used by cross traffic. There are 16 bus stops in this section, including Sagrado Corazon station.

The second section, 3.1 km long, is on the Isletta, ending at the Covadonga terminal on the edge of Old San Juan. Much of this section, with parks and institutions, is unpopulated. Buses mostly use a one-way pair of arterials with exclusive contraflow lanes. This section has eight bus stops and only three traffic signals that pose little delay to bus service. Although this study models the entire corridor, it pays primary attention to the Santurce section, leaving control on the Isletta unchanged. The morning peak hour, 7:15 to 8:14 a.m., was studied, when traffic on Avenida Ponce de Leon is greatest and the primary direction of bus passenger travel is northbound, the direction in which buses operate in mixed traffic.

Traffic counts taken at signalized intersections in 1996 and 1997 were extrapolated to 2003, assuming 3% annual growth. Discontinuities between neighboring intersections were treated as sources and sinks when the land use was appropriate (e.g., a sink at a large employment site, a small source at a side street) and smoothed otherwise. Peak-hour volumes range from about 1,750 vehicles per hour (vph) at the southern end and again 1.2 km north to 400 vph at the northern end, with volume-to-capacity ratio ranging from 0.77 to 0.32. Only two cross streets had volumes above 400 vph.

Bus routes, schedules, and volumes predicted for 2003, after Tren Urbano begins operation, were taken from a study done by Multi-systems (2). Route 1, running with a 5-min headway the full length of the corridor, is the main subject of the study. Peak passenger volume northbound, 1,036 per hour, results in a rather high average peak load of 86 as buses leave Sagrado Corazon station. (An increase in Route 1's frequency of use is contemplated if demand

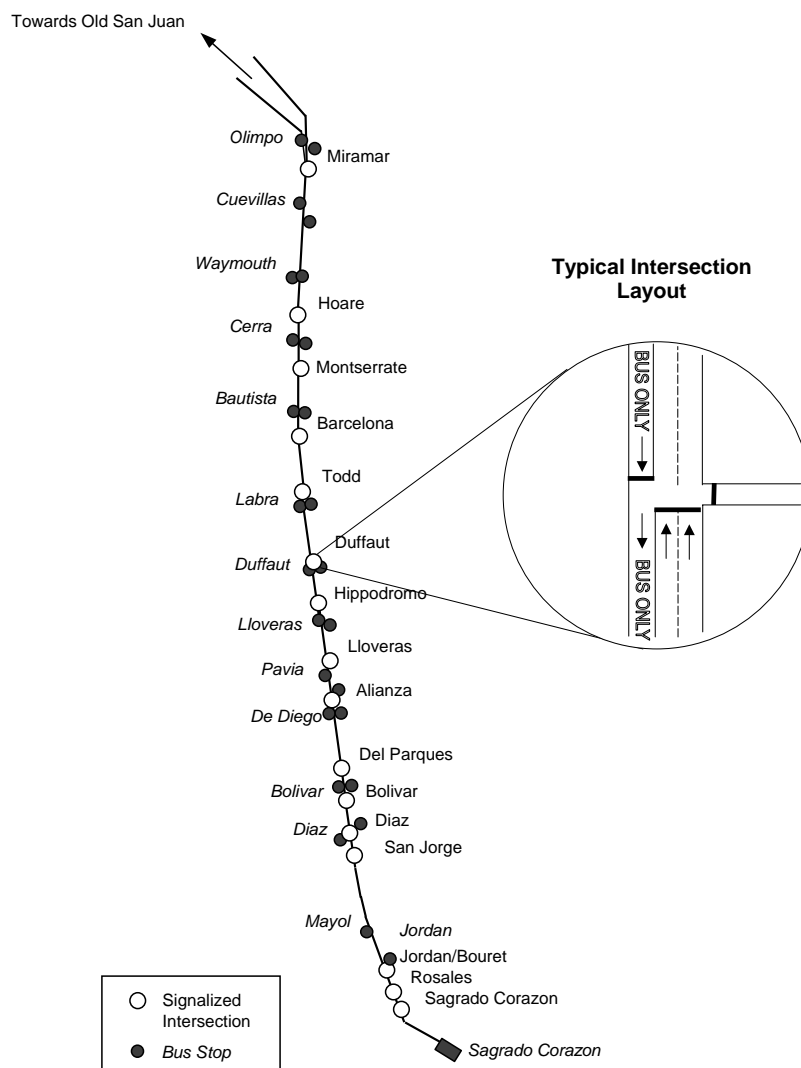


FIGURE 1 Corridor layout.

projections hold or are exceeded.) Peak load southbound, also at Sagrado Corazon station, is 20. Besides Route 1, several other bus routes operate along parts of Avenida Ponce de Leon. Including bus volume on Route 1, bus volumes in the Santurce section range from 36 to 21 per hour.

TRAFFIC SIGNAL CONTROL BASED ON TRANSIT PRIORITY

Priority at traffic signals is a powerful way to reduce transit delay and improve regularity. Although applied extensively in Northern Europe, such development in the United States is not yet mature. Applications and studies in the United States include Balke et al. (3), Hunter-Zaworski et al. (4), and Luh (5). U.S. applications typically accept an underlying signal control strategy with fixed cycle length and offsets selected to provide progression, allowing small deviations to favor detected buses.

Instead of trying to fit priority into an existing traffic control scheme, the approach was to develop a traffic control strategy from

the ground up whose objective is first to provide high-quality bus service. From the start, any attempt to maintain a common cycle and progression offsets is abandoned. Unless active priority is limited to "borrowing" a few seconds from the side street, its essence is to interfere with progression. As Furth and Muller indicate (6), trying to return an intersection to the background cycle after a priority interruption can take a considerable length of time and can be even more disruptive than the original priority interruption. They found that, when the frequency of priority interruptions increased from four to eight per hour at an intersection programmed to freely grant priority but then returned to a background cycle, large overflow queues developed because the intersection could not recover from one priority interruption before the next occurred. For this reason, some signal systems in the United States will not accept a priority request for 15 min or so after a priority interruption. Imposing this kind of restriction on Avenida Ponce de Leon, where a Route 1 bus passes through each intersection every 2 min (counting both directions) would render priority meaningless.

To accommodate transit priority, a traffic signal control scheme must be highly interruptible—able to quickly grant priority and to

quickly dissipate queues resulting from an interruption. This kind of background operation permits priority interruptions as needed, without restrictions on their frequency. To an extent, the control strategy developed in this study may be unique because of the unusual arrangement of Avenida Ponce de Leon, a one-way arterial with buses operating in mixed traffic in one direction and in an exclusive contraflow lane in the other direction. However, the authors believe the principle can be more widely applied.

In the next section, the traffic control strategy and its basis are described. Then, the simulation techniques used are described. Finally, the simulation results are presented and analyzed, which provides a strong proof of concept for the priority strategy developed.

TRAFFIC SIGNAL AND OPERATIONAL CONTROL STRATEGIES

As Muller emphasizes (7), traffic signal control is a way to accomplish societal objectives. The aim of this study was to develop traffic signal control logic appropriate to the physical setting, traffic and transit service characteristics, and road use priorities of the Avenida Ponce de Leon corridor. First, the overall objectives and the control principles that follow from those objectives are presented. Next, more detail about the priority and actuation tactics used is given. At the conclusion of this section, the control logic is summarized in a flowchart.

Societal Objectives and Control Principles

High-Quality Bus Service: Active, Conditional (Schedule-Based) Bus Priority

Renewing and reorganizing the San Juan metropolitan area around high-quality transit service is one of Puerto Rico's important societal objectives (1), which led to the investment of hundreds of millions of dollars in Tren Urbano. To accomplish that objective, Tren Urbano must be complemented by high-quality, attractive bus services. Nowhere is this need more critical than in the historic corridor linking Tren Urbano to Santurce and Old San Juan. Because bus service in this corridor needs to coordinate well with Tren Urbano, the most critical aspect of service quality is reliability, which becomes the first objective of the signal control system. Reliability can be interpreted as either maintaining the scheduled headways or maintaining the scheduled departure times at time points all along the route. Headway maintenance is important, as it is in any short headway service, to prevent overcrowding, long waits, and the resulting deterioration in service rates for boarding and alighting movements. Schedule adherence is important, especially in off-peak periods when headways are longer and making the bus–train transfer becomes more important. Even in peak periods, when headways are short, bus–train coordination is important because each Route 1 bus trip will be scheduled to carry the continuing load of one train. Because schedule maintenance implies headway maintenance, but not the reverse, this control program emphasizes schedule adherence.

Traffic signal control can contribute to schedule adherence in two ways. First, reducing intersection delays generally reduces the variance in intersection delays as well (8). The chief way traffic signal control can reduce intersection delays for transit is by giving active (i.e., detection-based) priority. Therefore, the first principle of the control system is to give active priority to transit. Specific priority tactics are discussed in the next section.

The second way traffic signal control can contribute to schedule reliability is by conditioning transit priority on schedule deviation, thereby providing a means of operational control (6, 9). By extending priority to late buses and withholding priority from early buses, a signal control program can provide the push–pull means of operational control necessary to compensate for inevitable disturbances. Therefore, the second principle of the control system is to give priority only to late buses, a strategy called conditional priority.

It should be noted that, for operational control, “late” should be measured in seconds, not minutes. In at least one recent U.S. application, transit priority is granted only if the bus is at least 5 min late. Although this definition of late is consistent with U.S. transit industry practice, it is useless for operational control. In such a system, either buses will rarely be late and therefore rarely get priority, or they will regularly fall 5 min behind schedule and then the priority system will keep them there. If the former is true, why bother to invest in a priority system? If the latter is true, why not shift all the departure times by 5 min so the buses run on time? For operational control, a bus should be given priority if its lateness is greater than the expected correction priority will provide. In this system, priority is extended if the bus is more than 60 s behind schedule.

A second aspect of service quality is speed, and the signal control system can help speed transit service by reducing signal delay. To an extent, this objective is parallel to the objective of improving service reliability. However, if all signal delay is eliminated by giving priority to every bus, traffic signal control loses its ability to exercise operational control and reliability will suffer. Absolute priority is not in transit's best interest. Buses that are early should be delayed, and it is easier, from the viewpoint of both the vehicle operator and the customer, for that delay to be imposed by a traffic signal than by other means. Furthermore, if a schedule is written that expects no delay at traffic signals, then priority cannot be used to push ahead a vehicle that has fallen behind schedule. Ideally, the bus schedule should be written with some traffic signal delay built in, and the control program should be able to reduce or increase that delay as needed to keep the buses on schedule.

Consequently, the objective of providing fast transit service yields to the objective of providing reliable transit service once the level of scheduled traffic delay has been reduced to a critical amount that should be retained for operational control. This strategy requires a detailed and carefully written transit schedule that includes scheduled running times for every section and scheduled departure times at every signalized intersection.

Preserve Capacity: Actuated Control, with Forced Red During Bus Blockage

Mobility, another important societal objective, leads to another objective of the traffic control system: to maintain traffic capacity and prevent queue overflows. On the main street, with buses running northbound in mixed traffic, queue overflows lead to large delays for transit as well as motorists. Queue overflows on side streets cause large delays for affected motorists and for the buses operating on routes that use some of those side streets. Priority interruptions can lead to unexpected queues as green times are extended, cut short, or skipped. A highly interruptible traffic control system must be able to recognize queues and give priority to dissipating them.

The concern here is not theoretical capacity as might be calculated by following a capacity manual; those capacity formulas assume an infinite supply of traffic flow and are maximized by long

cycles that diminish the impact of lost time during phase changes. Instead, the concern here is throughput, recognizing real-time variations in traffic supply due to variations in demand, variations in upstream signal cycles, and frequent blockage by buses. Throughput is maximized by switching the phase from a traffic stream that has no flow or low flow to a traffic stream with a standing queue that is ready to go at saturation flow.

Therefore, the third principle of the control system is full actuation. On both the main street and the side streets, detectors should measure flow (or its inverse, gaps) while the signal is green and detect queues while the signal is red. And just as detectors actuate the start of a priority request, exit detectors should cancel priority requests to prevent unnecessary prolonging of a priority interruption.

On Avenida Ponce de Leon, there are no bus bays; buses stop in the travel lane, blocking the lane. One way to prevent a resulting capacity loss, with both near-side stops and far-side stops (although the effect is stronger with near-side stops), is to turn the signal red for the street with the bus (the "bus street") during the blockage. If the stop is near side and the cycle can be short enough so that green returns to the bus street by the time the bus is ready to advance, this strategy will be doubly beneficial. All too often, a bus stops while the signal is green, blocking the lane and inhibiting traffic, and when its dwell time is over and the bus is ready to advance, the signal turns red.

Therefore, the fourth principle of the control system is to force an early red for the bus street when a bus serving passengers is blocking a lane. We recognize that this strategy will impose some delay on buses, but the expected impact in the Avenida Ponce de Leon context is small. Because of two-phase control and narrow streets, a forced red on the main street can usually return to early green in 24 s (5 s each for two clearance intervals, plus 14 s minimum green for the side street). Allowing that 8 s will be used to open and close the doors and to begin advancing toward the stop line, no transit delay is expected if four or more passengers board or alight, which is usually the case during busy periods in Santurce. Even if only one passenger boards or alights, transit delay is limited to 12 s, a reasonable price for the improved traffic flow in which the buses operate.

Serve Pedestrian Crossings: Minimum Green and Maximum Cycle

Serving pedestrians well is another important societal objective in this corridor. Pedestrian safety requires adequate crossing time and precludes the idea of short, nonpedestrian phases, leading to the fifth principle of the control system: enforce minimum green times. Eleven seconds was used for the main street and 14 s was used for the side streets, based on roadway width. Good service for pedestrians also calls for short waits, meaning short red times, which follow from short cycles. The goal of having short cycles is already served by the principle of actuation, which nearly minimizes cycle length. However, to prevent occasional long waits, a sixth principle is needed: enforce maximum green times. Maximum green times were used that would keep the cycle time from exceeding 120 s.

Expediting Private Traffic: Requests from Upstream Intersections

Reducing motorist travel time is not a primary objective of the control system. For private traffic, Avenida Ponce de Leon's intended uses are local access and minor arterial. Most private cars on the

road use only a short segment at the origin or destination end of their trip. For this intended use, speed is not important. A parallel free-way serves longer distance traffic. In contrast, for transit users, Avenida Ponce de Leon is a major arterial. Buses and many passengers travel the full length of the road. To serve its intended use, high travel speed for transit is important; high travel speed for private traffic is not. Of course, inducing a large increase in motorist travel time would certainly be politically problematic. However, because one of the control principles is to protect capacity, travel time should not exhibit the feared exponential increase that occurs when demand exceeds capacity.

To make reducing motorist delay a secondary objective that yields to a primary objective of serving transit well, a seventh control principle was adopted, which is to give an expected platoon priority over side street traffic. The expected arrival of a platoon, signaled from the neighboring upstream intersection when the side street red ends, is treated as a request to turn or hold the main street green. That request takes priority over a side street request but not over a bus priority request. After the expected arrival of the platoon, the request is canceled, and normal actuation will keep the signal green until the rear of the platoon has passed. In the absence of bus-induced interruptions, this strategy tends to make intersections cycle together with offsets that provide an imperfect green wave. One of the questions this study addressed is to what extent this strategy, in the face of interruptions for bus blockage and bus priority, would result in common cycles.

Summary of Control Principles

In conclusion, societal objectives lead to seven traffic control principles. Rearranged in order of precedence, they are as follows:

1. Minimum green time;
2. Active priority for buses;
3. Priority only for late buses, with a tight standard for lateness;
4. Forced red during bus blockage;
5. Maximum cycle time;
6. Priority for platoons arriving from an upstream intersection; and
7. Actuated requests and cancellation of all requests.

In addition, conditional (lateness-based) priority is also a transit operational control strategy, requiring a detailed and carefully calibrated schedule.

Priority Tactics

In this section, two types of priority requests and tactics used to respond to those requests are described. Buses can generate two kinds of priority requests. The first is a request to pass through the intersection, generated when there is no near-side stop or when a bus serving a near-side stop closes its doors. The second is a request to advance to the bus stop, generated when there is a near-side stop that may be blocked by a queue. The latter type of request does not apply in the southbound direction in which buses operate in an exclusive contraflow lane.

These two types of priority requests must be matched to the available priority tactics. Simple two-phase control (main street, side street) is appropriate for Avenida Ponce de Leon because of its one-way general traffic flow. Also, because of high pedestrian traffic, it

would be unsafe to insert phases shorter than the pedestrian minimum. Therefore, the available control tactics are limited to green extension, early green (forcing the side street to red), and early red. The latter tactic involves forcing the main street green to red, then applying a minimum green to the side street, and then returning green to the main street.

Green extension is applied if the main street is green when the priority request is received and the expected total green time is less than 1.2 times the normal maximum green. Expected green is calculated based on the distance from the detector to either the stop line (for a request to pass) or the bus stop (for a request to advance to stop). The priority request is canceled when the bus passes a detector at the bus stop or stop line, as appropriate to the request type. Time-outs (after 10 s for a request to advance to the stop line; after 15 s for a request to pass the intersection) automatically cancel a request, which protects against detector malfunction and unexplained delay.

Early green is applied if the main street is red when the priority request is received. The side street green is forced off early, subject to a minimum green based on pedestrian crossing needs.

Early red followed by minimum side street green is applied in two cases. In one case, a priority request is received when the main street is green, but a green extension cannot be granted because the expected total green time would be too long. In the second case, a late bus arrives at a near-side stop. (If an early bus arrives at a near-side stop while the main street is green, there will be an early red as a capacity-protection measure but without forcing the side street to minimum green.) To protect against large queues forming on the side streets, the side street cannot be hurried by an early red request in successive cycles.

It was also necessary to consider conflicting priority requests when a bus operating in one direction requests continued green while a bus in the other direction requests early red. In such a conflict, a green extension request takes priority until it is canceled by the bus passing the exit detector at the stopline.

Volume-Density Control

Actuated end of green involves detecting a low flow rate of vehicle density. Instead of simple gap detection, which is problematic on multilane approaches, a running average of flow over the last 5 s is kept, based on a count of vehicles passing a detector 80 m upstream of the stopline. Dividing by speed (also measured by detectors) yields density, which is proportional to flow when speed reaches the practical speed limit, and favors queues when speeds are low. Following the strategy known as volume-density control, the threshold increases gradually to reflect the growing interest of waiting traffic and pedestrians on the cross street. By trial and error, an initial threshold of 80 vehicles per km was chosen, increasing by 1 each second after the minimum green had expired and any expected platoon from the upstream intersection had arrived.

To protect an approach with a queue from losing its green, even if there is little arrival flow 80 m upstream, there were presence detectors 30 and 55 m upstream of the stopline. If either of them is occupied by a vehicle traveling at 3 km/h or slower, that will hold the light green for the next second.

Control Logic Flowchart

A signal control flowchart summarizing the control logic is presented in Figure 2. The control program runs through the flowchart

once at the end of each time step, beginning at “major green” or “minor green” depending on which street shows green. The logic leads back to the original state, indicating that the green will continue for another time step, or to the command to end green and start the appropriate interstage (change interval, consisting of yellow and all-red of specified duration). During change intervals the logic sequence is ignored.

The full control program for each intersection takes about 500 lines in the simulation software’s controller language.

SIMULATION TECHNIQUES

One obstacle to the research and design of bus priority systems is that available traffic simulation packages do not offer all the features the analyst needs to model the roadway, the traffic, or the traffic signal control. Sometimes analysts have had to take cumbersome measures to model transit priority with available traffic simulators (5). This section describes key features that were found useful or lacking in the simulation package used and some of the techniques that were used to get around the model’s weaknesses.

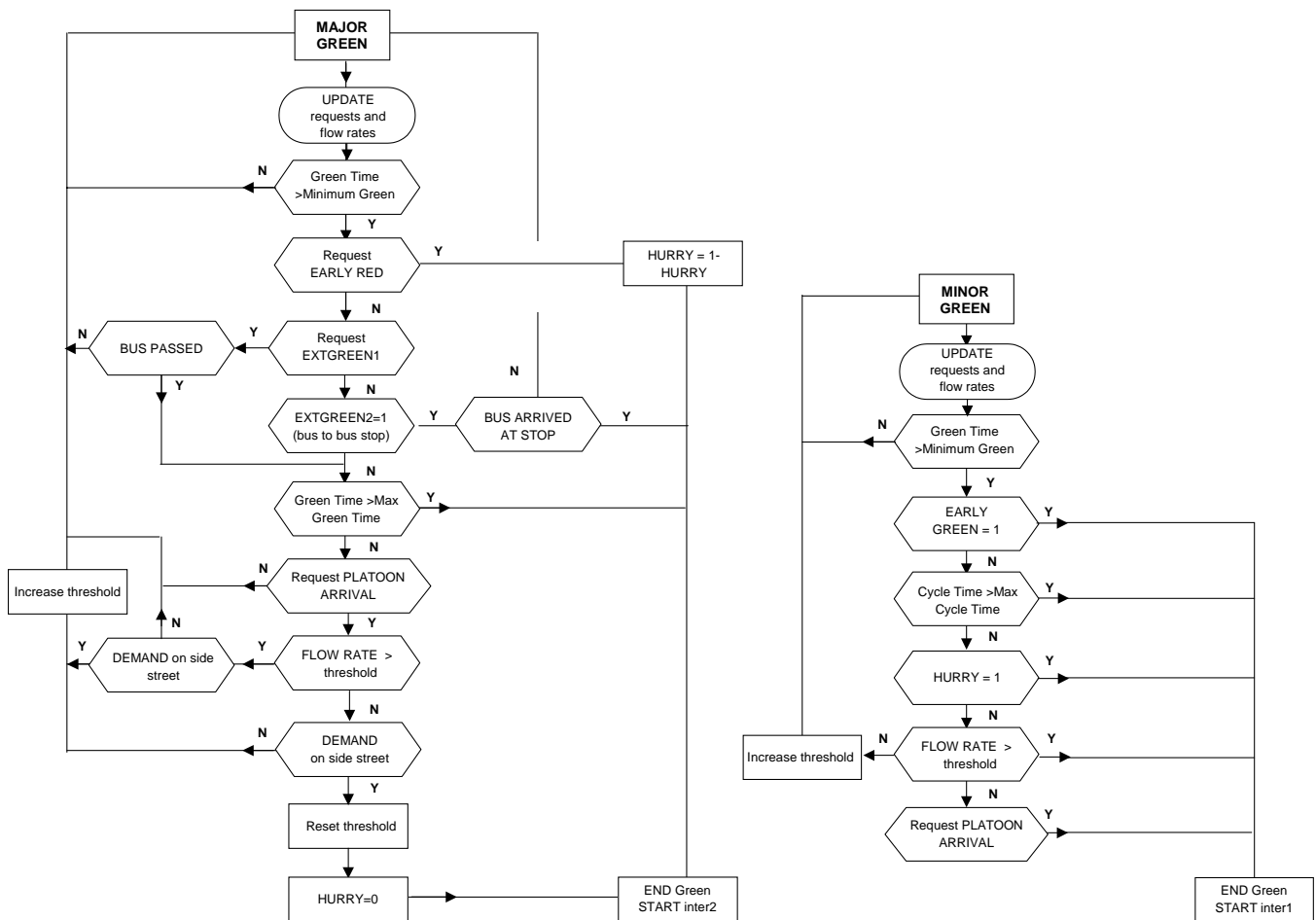
VISSIM, a microscopic, time step and behavior-based simulation model of urban traffic and public transit operations developed in Germany was chosen (10). It has been applied in several U.S. projects, and studies have shown that it is generally consistent with the U.S.-developed package CORSIM (11). Like CORSIM, it simulates, evaluates, and animates traffic operations under different scenarios of lane configuration, detector placement, traffic composition, traffic signals, and transit stops. However, it has several features that make it a useful tool for modeling transit priority.

One useful feature is modeling passenger movements. VISSIM tracks the load on each bus, generates passenger arrivals at stops following a Poisson distribution, and determines passenger alightings based on a fixed, user-supplied proportion of the load for each stop. With this feature, the effect of variable headway on dwell time and the resulting fundamental instability of close headway service is captured.

Another useful feature is bus detection and communication. In addition to standard traffic detectors, VISSIM features transit detectors that will work in both mixed traffic and in an exclusive lane or median and that will send a “telegram” to the traffic control system indicating the line, branch, direction, train length, load, priority, and delay. Thus, it was possible to give priority to Route 1 buses but not to buses operating on other routes.

A third important feature of VISSIM is that its traffic signal controller (called a “signal state generator”) is user programmable and operates separately from the traffic simulator, with a limited interface. At the end of each time step, the simulator sends information to the controller detector. Controllers can also send codes to neighboring controllers. The controller then runs through its logic, changes signals if appropriate, and returns the signal state to the simulator for the next time step. Menus allow for simple input of standard control methods such as fixed time control, but any logic can also be programmed, provided the inputs can be obtained from the detectors. The controller language allows the user to define variables, do calculations, and control logical flow with comparisons. It supports subroutines and user-supplied data files.

To determine whether a bus is late, a file was supplied with the scheduled departure time for each Route 1 bus trip at each intersection, by direction. On receipt of a telegram from a bus crossing a transit detector, the controller compares the time with the scheduled departure time and determines whether the bus is late, using a user-



supplied lateness tolerance, set to 60 s for conditional priority and to a large negative number for absolute priority.

VISSIM's transit detection capability does not include sending a message when the door closes, or, equivalently, when dwell time has expired. To model the end of dwell time so that buses serving a near-side stop can request priority after their stop has been served, a detector was placed just downstream of the bus stop. When the bus reaches that detector, a telegram is sent to the controller, whose logic interprets it as a transit request.

VISSIM's dwell time functions are limited and not user programmable. As mentioned, VISSIM does track passengers accumulating at stops (generated by a Poisson process) and load on buses; a stop-specific factor applied to load determines alightings (there is no randomness there). Dwell time can be a deterministic function of passenger boardings and alightings or a random variable drawn from a user-supplied distribution that is independent of passenger boardings and alightings. For bus service, the former is more appropriate. The deterministic functions available are limited to a choice of one-door or two-door operation, with fixed unit times per boarding and per alighting. In the case of two-door operations, which were used here, one door is for boarding and the other is for alighting; the door that needs the most time determines dwell time. In all the tested scenarios except one, unit boarding and alighting times of 4 s were used, based on a small sample collected on the route now operating

in the corridor. In one test case, unit boarding and alighting time was made a function of the crowding on the bus. Although VISSIM cannot model such a relation straightforwardly, a way was found to implement it, which is described in the results section as part of the discussion of that scenario.

RESULTS AND ANALYSIS

To test the new traffic signal control strategy and various other cases, three simulations of 2.5 h were run for each case and averaged. Evaluation recording began after the first half hour to allow the system to build up. Results are reported on a per-hour basis.

Base Case: Fixed Time Control with Progression

The base case is fixed time control with a 90-s cycle, matching the basic strategy now in place. To provide a fair basis of comparison against the other strategies, signals were retimed based on 2003 traffic volumes by using the *Highway Capacity Manual* (12). Green starts for Avenida Ponce de Leon northbound were initially offset to provide a 40 km/h green wave. Offsets were later manually adjusted to allow standing queues to clear, based on observation of the traffic animation.

Results for the base case and the other test cases are presented in Table 1. Travel times and delays are from the Santurce segment of Avenida Ponce de Leon only. Transit times and delays apply only to Route 1. The transit times, 15.6 min northbound and 14.9 min southbound, show only a small benefit of the exclusive contraflow lane southbound. It is worth noting that, whereas the contraflow bus lane frees buses from congestion with other traffic, it also traps them in congestion with other buses, since buses cannot overtake one another. With flows of 21 to 36 buses per hour, interference from other buses is not uncommon. Travel time for general traffic northbound is 8.7 min. The 7-min difference between bus and general traffic travel time northbound is not striking when one realizes that, because of the extreme passenger loads, northbound Route 1 buses spend on average 6.4 min of dwell time in Santurce. (Not counting boardings at the initial stop, the remaining stops generate on average 97 passenger movements through the critical door per bus trip, at 4 s per movement.) Naturally, some of that dwell time overlaps with traffic delay.

Delay reported in the table is the additional time a person or vehicle needs to get from one point to another compared with the free-flow travel and therefore includes traffic delay as well as (for transit) dwell time. Delay to all travelers includes transit travelers on Route 1 and on other routes. As a measure of regularity, the standard deviation of load measured approaching the ninth stop the buses reach in Santurce in their respective directions was used; these locations were chosen because they showed the greatest variance in passenger load. Northbound load varies little because it depends primarily on the load leaving Sagrado Corazon station, where dispatching there was assumed to be on time. The standard deviation, 5.3, is quite small in comparison with an average load of 57. In contrast, southbound load depends mostly on passengers picked up along the route. The standard deviation of 15.2 is large compared with the average load of only 18.

Actuated, Priority Control: Full and Incremental Effects

The highly interruptible, actuated control strategy with conditional priority is the fourth case reported in Table 1. Compared with the base case, it reduces transit travel time by just over a minute in each direction, while leaving travel time for general traffic unchanged. Transit delay falls by 13 person-hours per hour; that appears to be enough to justify considerable investment. Regularity, as measured by standard deviation in load, actually worsens but by too small an amount to be significant.

To better understand the incremental effects of the new control strategy, two intermediate cases are presented: actuated control (*a*) without active priority, and (*b*) with absolute priority. One can see that much of the benefit gained by the new control strategy is simply due to switching from coordinated fixed time control to actuated control (which, as described, includes loose coordination). Compared with conditional priority, absolute priority speeds southbound bus travel in the contraflow lane by 0.2 min, but it slows northbound travel by an equal amount, presumably because of its negative effect on general traffic flow. Also, regularity, as measured by the standard deviation of load, suffers noticeably with absolute priority.

To better understand the effect of the loose coordination strategy, average cycle times were tracked at the 15 signalized intersections in Santurce, indicated in Figure 3. All of them show an average cycle length below 90 s (grand mean = 52.8 s), which probably explains a good deal of the reduction in delay. The overall picture is one of diverse cycle lengths (between-intersection standard deviation = 8.2 s), yet with two strings of three or four neighboring intersections with equal or near-equal cycle lengths. This figure indicates that the system is working as envisioned—facilitating progression to a limited extent but also responding to transit requests in a manner that varies among intersections.

TABLE 1 Impacts

Case	TRAVEL TIME			DELAY				STD DEV ^a LOAD	
	Transit Travel Time [min]		Traffic Travel Time Northbound [min]	Transit Delay		Delay to All Travelers		Taken from 9 th Stop (Bautista/Pavia)	
	Northbound	Southbound		[person-hours/hour]	[vehicle-hours/hour]	[person-hours/hour]	[vehicle-hours/hour]	Northbound	Southbound
Fixed Time	15.6	14.9	8.7	76.7	1.7	219.6	97.9	5.3	15.2
Actuated, No Priority	14.7	13.9	9.0	65.9	1.4	199.7	96.9	5.9	15.7
Absolute Priority	14.6	13.6	8.8	61.2	1.3	191.6	90.9	6.2	16.9
Conditional Priority	14.4	13.8	8.7	63.6	1.3	183.0	85.0	5.9	15.5
Fixed + 10% More Traffic ^b	17.7	14.9	11.1	84.0	1.8	283.5	139.8	6.1	15.3
Conditional + 10% More Traffic ^b	14.5	13.8	8.9	65.6	1.4	218.2	113.5	5.7	16.5
Fixed + Crowding Impact	16.6	15.1	9.0	86.2	1.8	233.0	100.8	6.3	15.2

^aSTD DEV LOAD = standard deviation of load.

^bResults for Traffic Delay have been scaled to match the number of vehicles in the base case.

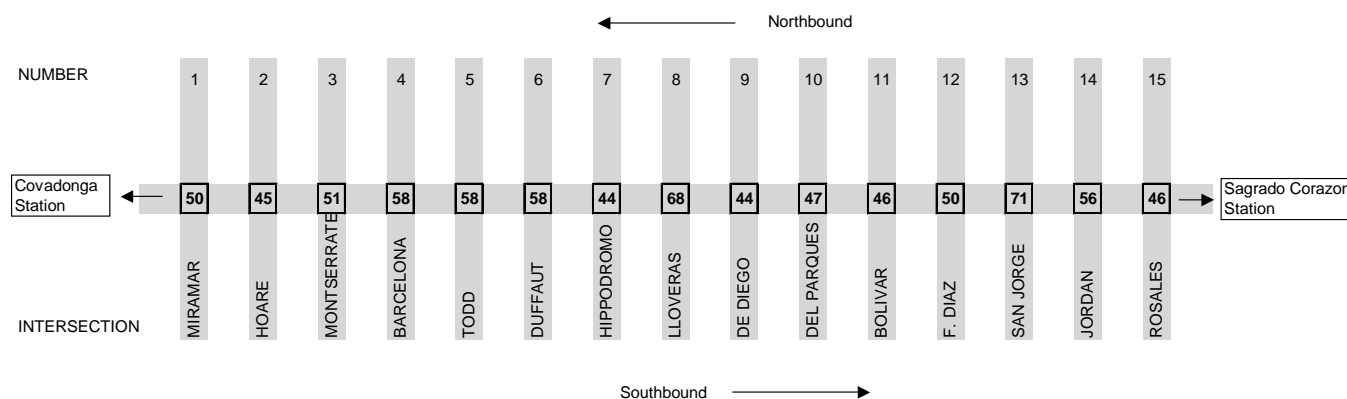


FIGURE 3 Average cycle times (seconds) with conditional priority.

As mentioned earlier, conditional priority is highly dependent on detailed and carefully constructed schedule running times by segment. Scheduled running times were generated following the approach suggested by Muller and Furth (9, 13), with 85th-percentile completion times predicted by simulations using absolute priority. This approach offers a balance by being generous (with 85th-percentile times, not mean times) under an operating environment that is unusually fast. However, as reported, transit travel times using absolute priority were scarcely faster than without priority at all. Because of rather generous resulting schedules and the assumption of on-time dispatching, buses rarely ran late and therefore made few priority requests. In the conditional priority case, the average number of priority requests per bus trip was only 0.9 northbound and 3.3 southbound. Research is needed to develop improved methods of generating scheduled run times for conditional priority.

Impact of Traffic Growth

What will happen if traffic increases or if the projected traffic volumes are low? To answer that, traffic volumes (except bus) were increased by 10% for two cases. With fixed time control, travel time increased substantially (by 2.1 and 2.4 min for bus and general traffic, respectively, northbound). With the interruptible strategy with conditional priority, increases in travel time are barely perceptible (below 0.2 min). This result further indicates the strength of the design with its traffic responsiveness and capacity-preserving features.

Impact of Crowding on Unit Boarding and Alighting Times

Finally, a scenario was run to model the impact of crowding on unit boarding and alighting times. With this model, which is based on speculation because of the lack of data, when vehicle load exceeds 40, the unit boarding and alighting time increases linearly by the factor $f = 0.025 \times (\text{load} - 40)$. Because the only part of VISSIM that is user programmable is the traffic signal controller, traffic signals were used to model this effect. By using a helpful VISSIM feature, a transit-only traffic signal was installed a few meters beyond the bus stop, with transit detectors just before and just after the bus stop. From the difference in time registered at the

transit detectors, and allowing a few seconds for the bus movement to the transit signal, it was possible to estimate VISSIM's nominal dwell time. If the load on arrival was greater than 40, the controller logic calculated f and held the transit traffic signal red for a time equal to $f \times (\text{nominal dwell time})$. For example, if load is 60, $f = 0.5$, so unit boarding time should increase from 4.0 to 6.0 s. If five people board, nominal dwell time is $5 \times 4.0 = 20$ s, while the dwell time accounting for the crowding effect should be $5 \times 6.0 = 30$ s. VISSIM will first hold the bus at the bus stop for the nominal dwell time and then hold it again for $f \times 20 = 10$ s at the transit traffic signal.

The tested scenario with the crowding impact used the traffic control of the base case (fixed time with progression). In the southbound direction, where there is little crowding, there was little impact. In the northbound direction, transit travel time increased by a full minute compared with the base case, the standard deviation of load increased by 1, and travel time for traffic also increased slightly. This result indicates the importance of better studying the effect of crowding on unit boarding and alighting times, an effect rarely accounted for in transit simulations. If the magnitude of the effect is at all close to what was speculated, then this effect makes a measurable difference in transit and traffic performance and deserves to be accounted for in models. The result also underscores the importance of taking measures to speed boardings and alightings (e.g., low floors, wide doors, off-vehicle payment) and of operational control to prevent high levels of crowding.

CONCLUSION

This study demonstrates the feasibility and societal benefits of a highly interruptible traffic signal control program with transit priority. It shows that, at least on a road with one-way general traffic and two-way bus travel, adequate progression can be maintained without a fixed or common cycle, allowing more flexibility for priority interruptions and therefore a greater measure of transit priority.

More research is needed in applying the principle of highly interruptible signal control to settings with general traffic in both directions and more complex signal phasing that offers a greater variety of priority tactics. Research is also needed in determining optimal schedules for schedule-based priority.

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