

# Resilient by Design: Isolating Impactful Climate Adaptation Measures in New England

Elisa D’Amico<sup>1\*</sup>

<sup>1</sup>University of St Andrews, St Andrews, KY16 9AJ, United Kingdom.

Corresponding author(s). E-mail(s): [ed248@st-andrews.ac.uk](mailto:ed248@st-andrews.ac.uk);

## Abstract

As climate change impacts intensify and pose unprecedented threats to communities worldwide, the need for effective climate adaptation policies has never been greater. However, the effectiveness of these policies in reducing climate vulnerability remains poorly understood. This study examines the real-world effects of various climate policies on community vulnerability across New England. Using a comprehensive dataset of 1,232 policies from the Resilience and Adaptation in New England (RAINE) database and integrating Social Vulnerability Index (SVI) data, a blend of Staggered Treatment Difference-in-Differences (DID) models and Ordinary Least Squares (OLS) Fixed Effects regression models were used to evaluate the impact of policy features, types, and implementation levels. To address multicollinearity among predictors, sets of Principal Components (PCs) for climate policy components were included. The analysis reveals that policies focusing on infrastructure enhancements and regulatory measures are most effective in reducing vulnerability. In contrast, policies aimed at Social and Environmental Justice, Climate Mitigation, and Disaster Recovery may inadvertently increase vulnerability due to ineffective implementation, neglect of community needs, or negative externalities. Notably, local-level initiatives with state funding demonstrate significant success in enhancing resilience through increased resources. These findings provide insights into the practical effects of climate policies. For policymakers, the study highlights the need to prioritize infrastructure and regulatory measures to achieve reductions in vulnerability. It also underscores the potential pitfalls of poorly implemented policies in social justice, climate mitigation, and disaster recovery. By aligning policy goals with community-specific outcomes and leveraging state resources for local initiatives, this research offers a roadmap for crafting adaptive strategies that mitigate risks and bolster community resilience against climate change.

**Keywords:** Climate Policy, Climate Resilience, Vulnerability

Climate change is no longer a distant threat; its impacts are reaching all corners of the globe, including affluent countries [1, 2]. In such countries, communities are increasingly confronting severe climate-related challenges—frequent floods, rising sea levels, and extreme weather events are particularly impacting economically disadvantaged areas, given the major levels of inequality within some wealthy nations. This reality highlights that climate vulnerability is not confined to low-income or developing regions; it extends to vulnerable communities within wealthy countries as well [3, 4].

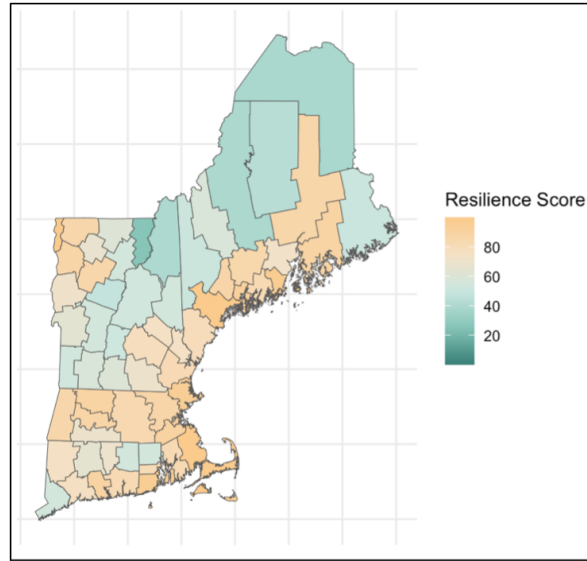
In this context, decreasing vulnerability is of vital importance. It is not merely about bouncing back from adverse events but about developing the capacity to adapt to and mitigate these impacts, thus reducing overall vulnerability. Understanding which climate policies effectively enhance resilience is crucial. This study aims to identify which types of policies are most successful in decreasing vulnerability, ensuring that resilience strategies are both impactful and equitable across diverse communities.

In response to the escalating effects of climate change, many communities are adopting various climate adaptation laws aimed at mitigating risks and enhancing resilience [5]. However, the effectiveness of these policies can vary significantly [6]. This study highlights that while some policies are widely implemented, their impact on increasing climate resilience is not uniform. Understanding which types of policies are most effective is essential for guiding future legislation and maximizing the benefits of climate adaptation efforts.

This paper seeks to address a fundamental question: Which types of climate policies are most effective in increasing resilience to climate change? To answer this, this work addresses the “how,” “who,” and “what” of climate policies:

- How do different features and types of climate policies influence resilience?
- Who—in terms of implementation jurisdiction—plays a role in successfully reducing vulnerability?
- What specific climate goals or focuses appear to be most effective?

To illustrate the current landscape of climate resilience, Figure 1 displays resilience levels across New England. This map reveals significant variations in resilience across the region, underscoring the necessity of effective and targeted climate policies. By analyzing these variations, this work aims to uncover which policy characteristics contribute most to reducing vulnerability and enhancing resilience.



**Fig. 1** Resilience Scores in New England States by County

Note: The mapped data displays resilience scores across New England, sourced from the Hazards Vulnerability & Resilience Institute's (HVRI) Baseline Resilience Indicators for Communities (BRIC) index. This index evaluates community resilience by considering six broad categories: social, economic, community capital, institutional, infrastructural, and environmental, providing a comprehensive assessment of resilience to natural hazards.

The primary objective of this paper is to analyze how various climate policies, including their features, types, levels of implementation, and focuses, influence the reduction of vulnerability across New England. Based on these insights, actionable recommendations are provided to guide policymakers in developing more effective climate adaptation strategies and enhancing community resilience against climate change.

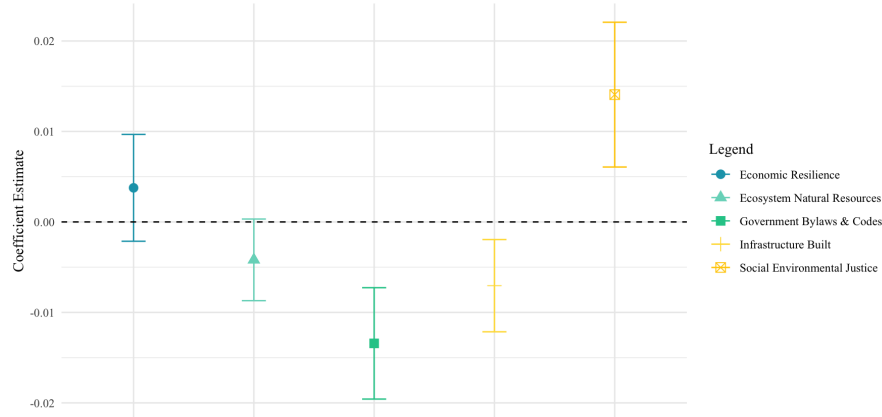
## 1 Results

To assess how different climate policies influence vulnerability reduction, a series of Ordinary Least Squares (OLS) Fixed Effects regression models are employed. These models analyze the impact of policy features, types, levels of implementation, and goals on decreasing vulnerability (detailed model specifications are available in the Online Methods, Section 3.2.2).

This analysis draws on the Resilience and Adaptation in New England (RAINE) database, which includes data on 1,232 policies and plans from Massachusetts, New Hampshire, Maine, Connecticut, Rhode Island, and Vermont, spanning from 2000 to 2023 [7]. Additionally, the Social Vulnerability Index (SVI) from the CDC and ATSDR is integrated, providing county-level data on factors affecting vulnerability for the years 2000, 2010, 2014, 2016, 2018, 2020, and 2022 [8]. This combined dataset creates a panel of 476 county-year observations, allowing for the evaluation of the effectiveness of climate policies in reducing vulnerability across New England.

## 1.1 How Effective Are Different Policies? Dissecting the Features and Types that Shape Vulnerability

To understand how various policy features affect vulnerability levels, the top five most frequent policy features are analyzed: Economic Resilience, Ecosystem and Natural Resources, Government Bylaws and Ordinances, Infrastructure Built, and Social and Environmental Justice. The findings indicate that policies incorporating Government Bylaws and Ordinances and Infrastructure Built are associated with a decline in vulnerability levels (see Figure 2).



**Fig. 2** The Impact of Policy Features on Climate Vulnerability

**Note:** The coefficient plot illustrates the results of the “Feature” models. It combines data from the Resilience and Adaptation in New England (RAINE) database, which details the stock of climate policy features for each county-year, and the CDC/ATSDR Social Vulnerability Index (SVI), which measures vulnerability levels in the same communities. In this plot, negative coefficients indicate a reduction in vulnerability to climate hazards (see Appendix A for corresponding Table).

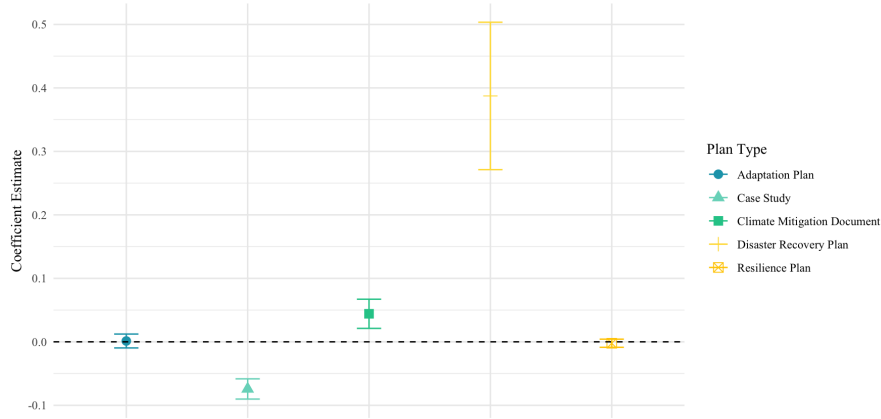
Conversely, the inclusion of Economic Resilience in policies did not show a statistically significant impact on vulnerability reduction. Unexpectedly, policies featuring Social and Environmental Justice were associated with an increase in vulnerability [9]. This suggests that while policies aimed at promoting justice are well-intentioned, current implementation may not effectively address or mitigate vulnerabilities as intended.

The observed results highlight several intriguing dynamics in how different policy features impact vulnerability. Policies that focus on Government Bylaws and Ordinances, and Infrastructure Built tend to effectively reduce vulnerability. This outcome is likely because these features address fundamental aspects of climate adaptation—such as enhancing natural defenses, creating robust legal frameworks, and improving infrastructure resilience—that directly contribute to a community’s ability to withstand climate impacts [4, 10–13].

The increase in vulnerability linked to Social and Environmental Justice policies could result from inadequate implementation or resources, indicating that these

108 policies, despite their equity focus, may not yet be effectively translating into tangi-  
 109 ble resilience improvements [14, 15]. Alternatively, the challenges faced by vulnerable  
 110 communities may be so complex that policies focusing solely on justice without  
 111 comprehensive support may inadvertently fail to reduce vulnerability.

112 The analysis of different plan types—Adaptation Plans, Case Study Implemen-  
 113 tations, Climate Mitigation Documents, Disaster Recovery Plans, and Resilience  
 114 Plans—reveals varying effects on vulnerability, as illustrated in Figure 3. For Adap-  
 115 tation Plans and Resilience Plans, the results indicate no statistically meaningful  
 116 relationship with vulnerability.



**Fig. 3** The Impact of Plan Types on Climate Vulnerability

**Note:** The coefficient plot illustrates the results of the “Plan Type” models. It combines data from the Resilience and Adaptation in New England (RAINE) database, which details the stock of climate policy and plan types for each county-year, and the CDC/ATSDR Social Vulnerability Index (SVI), which measures vulnerability levels in the same communities. In this plot, negative coefficients indicate a reduction in vulnerability to climate hazards (see Appendix B for corresponding Table).

117 Climate Mitigation Documents show an increase in vulnerability. This may occur  
 118 because these documents often prioritize reducing greenhouse gas emissions on a broad  
 119 scale, which can overlook the immediate needs of the most vulnerable communities.  
 120 Similarly, Disaster Recovery Plans are found to increase vulnerability, as alluded to  
 121 in previous literature [16]. These plans focus primarily on managing the aftermath  
 122 of disasters rather than preventing them or addressing underlying vulnerabilities.  
 123 This approach might effectively ‘pocket’ funds for future recovery needs, potentially  
 124 neglecting immediate risks and inadvertently leaving communities more exposed to  
 125 subsequent events.

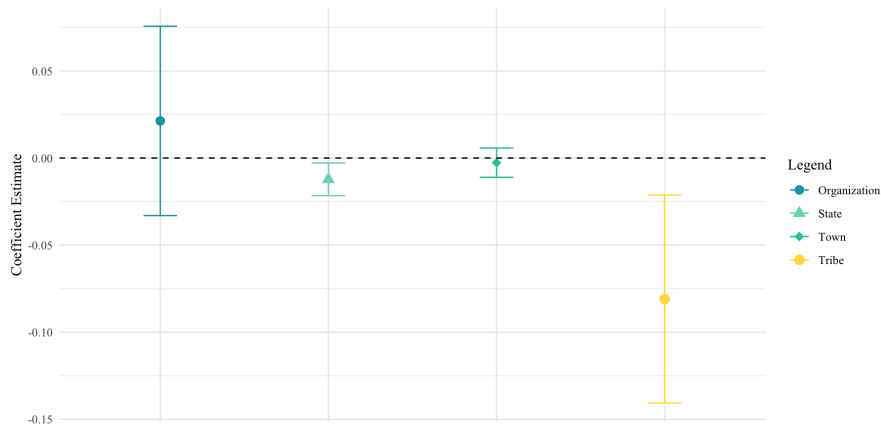
126 Case Study Implementation plans are the only plan type associated with a decrease  
 127 in vulnerability. This effectiveness stems from their context-specific approach. By lever-  
 128 aging community needs and subsequently tailored solutions, these plans address the  
 129 unique needs of local populations. The practical, evidence-based interventions pro-  
 130 vided by case studies are better suited to mitigate specific vulnerabilities and offer  
 131 targeted strategies that directly improve resilience [17]. This localized focus ensures

that the solutions are relevant and actionable, making them particularly effective in reducing vulnerability.

In summary, the “how” of decreasing vulnerability effectively includes a focus on infrastructure improvements, using case study-level context for plan implementation, and incorporating strategies into government bylaws and ordinances. These targeted approaches appear to build resilience by addressing immediate needs and embedding adaptive measures into local regulations.

## 1.2 Who’s Making a Difference? The Role of Implementation Levels in Reducing Vulnerability

The analysis of implementation levels—State, Organization, Town, and Tribe—reveals varying impacts on vulnerability reduction, as illustrated in Figure 4. The results indicate that no level of implementation, except for the tribal level, is particularly effective in decreasing climate vulnerability.



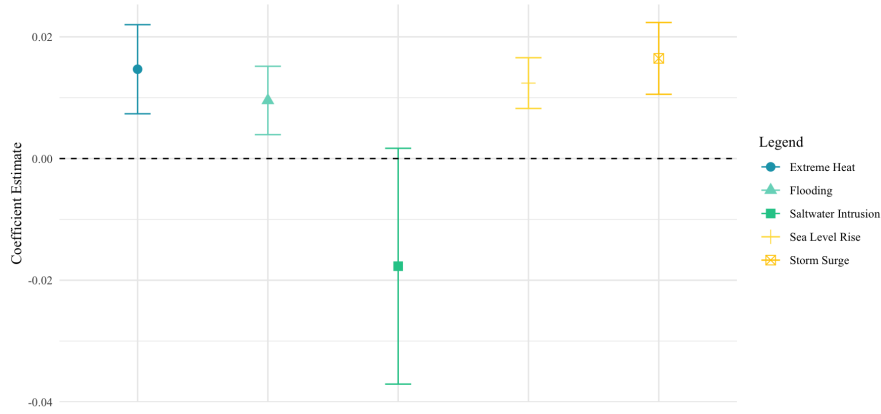
**Fig. 4** The Impact of Implementation Level on Climate Vulnerability

**Note:** The coefficient plot illustrates the results of the “Implementation Level” models. It combines data from the Resilience and Adaptation in New England (RAINE) database, which details the stock of climate policy implementation in each implementation group for each county-year, and the CDC/ATSDR Social Vulnerability Index (SVI), which measures vulnerability levels in the same communities. In this plot, negative coefficients indicate a reduction in vulnerability to climate hazards (see Appendix C for corresponding Table).

Plans implemented by Indigenous Tribes are particularly effective in reducing vulnerability. This success may be due to Tribes’ deep, place-based knowledge and their integration of traditional practices into adaptation strategies [18]. Additionally, external support for tribal initiatives often recognizes the high vulnerability of these communities and provides targeted, context-specific assistance, enhancing the effectiveness of their resilience measures [19]. State-level policy implementation is also shown to reduce vulnerability. This effect may be attributed to the ability of states to allocate funds to otherwise under-resourced countries that are particularly vulnerable, enabling governments to address specific issues more effectively [20, 21].

### 1.3 What Climate Goals Deliver? Assessing Effectiveness in Vulnerability Reduction

The analysis of policy focuses—Extreme Heat, Flooding, Saltwater Intrusion, Sea Level Rise, and Storm Surge—reveals important trends in vulnerability reduction, as depicted in Figure 5.



**Fig. 5** The Effect of the Climate Goal on Vulnerability

**Note:** The coefficient plot illustrates the results of the “Goals” models. It combines data from the Resilience and Adaptation in New England (RAINE) database, which details the stock of climate policy goals and focuses for each county-year, and the CDC/ATSDR Social Vulnerability Index (SVI), which measures vulnerability levels in the same communities. In this plot, negative coefficients indicate a reduction in vulnerability to climate hazards (see Appendix D for corresponding Table).

Policies aimed at Flooding, Extreme Heat, Sea Level Rise, and Storm Surge are associated with an increase in vulnerability. This may be because these policies often do not prioritize enhancing community-level resilience. Instead, they might focus on broader or less targeted interventions, potentially neglecting the specific needs of vulnerable local populations [22].

More specifically, policies aimed at flooding, extreme heat, sea level rise, and storm surge often prioritize coastal areas, which can lead to uneven resilience efforts across the state. For instance, as shown in Figure 1, counties along the Appalachians exhibit systematically higher vulnerability, yet these regions are frequently overlooked in climate discussions. The “Blue Ridge and Northern Highlands” area is one of the most drought-prone [23] regions of the country, and, when it does rain, suffers from flooding [24, 25] exacerbated by coal mining practices and warming temperatures. These environmental changes are also damaging local forests, water quality [26], and increasing wildfire risks.

This coastal-centric focus not only neglects the serious vulnerabilities faced by rural and less developed areas but may also widen the inequality divide as resources are disproportionately allocated to wealthier coastal regions. This highlights a gap in climate policies: to be more effective, they should incorporate comprehensive strategies that address community-specific vulnerabilities, ensuring that resilience measures are

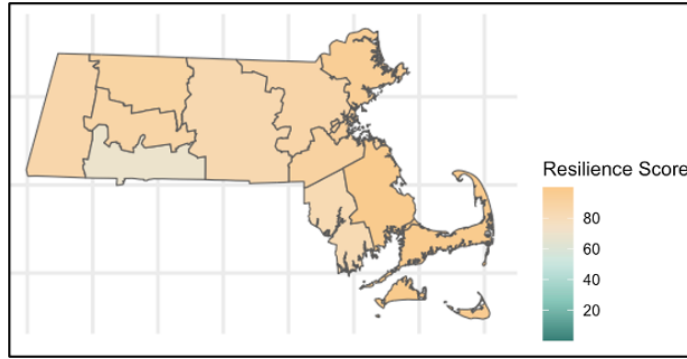
178 integrated into the broader climate adaptation framework. Climate policies must adopt  
179 a more holistic approach that considers the unique vulnerabilities of all regions, thereby  
180 enhancing community-level resilience and ensuring equitable, targeted interventions  
181 for all affected populations.

182 In all, the findings reveal that effective climate policies focus on enhancing infras-  
183 tructure, incorporating case study-level context, and prioritizing governance. By  
184 understanding the various features of policies, types of plans, implementation levels,  
185 and goals, we can better evaluate their effectiveness in reducing climate vulnerabil-  
186 ity. Future policy initiatives should prioritize case-specific, evidence-based approaches  
187 that directly address the needs of vulnerable communities to ensure resilience against  
188 climate change.

#### 189 **1.4 The Success Story of Essex, MA: How Comprehensive** 190 **Policy Transformed Climate Resilience**

191 The “Saving the Great Marsh” project exemplifies an effective climate adaptation  
192 policy by integrating key elements such as bylaws and ordinances, infrastructure build-  
193 ing, local-level implementation, and a case study approach. Focused on restoring the  
194 resilience of the Great Marsh in Essex County, Massachusetts, the project incorpo-  
195 rates innovative ditch remediation techniques to address the ecosystem’s vulnerabilities  
196 [27]. A significant factor contributing to the project’s success is its robust funding at  
197 the state level, including grants from the National Coastal Resilience Fund and the  
198 MassBays grant. This financial support not only facilitates restoration efforts but also  
199 generates substantial employment opportunities, helping to alleviate socioeconomic  
200 vulnerabilities and adding an important layer to the project’s comprehensive approach.  
201 Figure 6 displays the resilience map of Massachusetts, highlighting Essex County as a  
202 region with high resilience levels.





**Fig. 6** Levels of Climate Resilience in Massachusetts

**Note:** The mapped data displays resilience scores across New England, sourced from the Hazards Vulnerability & Resilience Institute's (HVRI) Baseline Resilience Indicators for Communities (BRIC) index. This index evaluates community resilience by considering six broad categories: social, economic, community capital, institutional, infrastructural, and environmental, providing a comprehensive assessment of resilience to natural hazards. This increased resilience in Essex is partly attributable to successful projects like the Great Marsh restoration, which combine targeted regulatory measures, local expertise, and infrastructure improvements. By addressing both environmental and socioeconomic factors, this project demonstrates how integrated climate policies can effectively enhance community resilience and reduce vulnerability.

## 2 Discussion

The analysis reveals significant insights into how various climate policies impact climate vulnerability and resilience. Policies that focus on Government Bylaws and Ordinances, and Infrastructure Built are associated with a notable decline in vulnerability. This suggests that policies incorporating these elements address core aspects of climate adaptation by enhancing natural defenses, establishing robust legal frameworks, and upgrading infrastructure. Additionally, Case Study Implementation Plans prove effective due to their context-specific approaches, which allow for tailored solutions that directly address local needs. The analysis also shows that Indigenous Tribes' plans were particularly successful, providing support that localized efforts have an impact on vulnerability reduction. It also shows that when climate policies target various outcomes and goals, they should be mindful of the impact on community vulnerability.

This study faces several limitations. Firstly, data constraints hindered the availability of annual vulnerability scores at a granular level, impacting the temporal precision of the analysis. Furthermore, while this study provides valuable insights into policy effectiveness, it does not establish causal relationships. The observed trends offer a starting point for understanding policy impacts but do not delve into the underlying mechanisms or causal factors.

This paper advances the field of climate policy by clarifying which specific aspects of climate policy are most effective in reducing overall community vulnerability. While existing research often focuses on policy goals, this study examines how these policies impact vulnerability in practice. Policymakers should prioritize policies that not only aim to achieve their stated objectives but also effectively enhance resilience. The

findings underscore the need for more contextualized policies that address vulnerabilities without causing unintended negative consequences. By focusing on the practical effects of climate policies on community vulnerability, this research fills a crucial gap in understanding, ensuring that policies do not inadvertently increase vulnerability while pursuing climate goals.

Future research should explore the causal mechanisms behind the observed trends to better understand how different policies influence vulnerability. Furthermore, investigating the specific implementation practices and challenges of Social and Environmental Justice policies could reveal why these may not be reducing vulnerability as intended. Additionally, examining the role of community engagement and traditional knowledge in enhancing policy effectiveness would provide deeper insights into localized adaptation strategies. Finally, more granular longitudinal studies that track policy impacts over time and across diverse contexts can further refine our understanding of how to design and implement effective climate resilience measures.

## 3 Online Methods

This section provides a comprehensive overview of the data and methodology used in the analysis as well as additional robustness checks. It outlines the data, control variables, principal components, and statistical techniques employed to evaluate the impact of various facets of climate policies on community vulnerability. Specifically, the dataset consists of 1,232 policies from the Resilience and Adaptation in New England (RAINE) database and integrates Social Vulnerability Index (SVI) data, census data, and climate exposure data. First, the Data and Model Specification are discussed. Then, insights on robustness are provided using Principal Component Analysis (PCA) to address multicollinearity, Fixed and Random Effects regression models, Hausman tests, Granger causality tests, and difference-in-differences (DID) analyses.

### 3.1 Data

The dataset in this analysis consists of 1,232 policies from the Resilience and Adaptation in New England (RAINE) database. By integrating Social Vulnerability Index (SVI) data, census data, and climate exposure data, Ordinary Least Squares (OLS) Fixed Effects regression models are applied to evaluate the impact of policy features, types, and implementation levels [7, 8, 28, 29]. To handle multi-collinearity issues among predictors, sets of Principal Components (PCs) for various climate policy components are included.

#### 3.1.1 Socio-economic Variables

The socio-economic control variables are derived from the `tidycensus` data and encompass various social and demographic factors [30]. These factors align with the Morelli et al. [31] climate adaptation screening focus areas in being known to influence community vulnerability. They are also inherently related to the potential effectiveness of climate adaptation policies. These control variables include:

- Below 150% Poverty Rate (% of population)

- Unemployment Rate (% of population)
- Housing Cost Burden (% of population)
- Minority Household Rate (% of population)
- Single Parent Household Rate (% of population)
- Mobile Home Housing Rate (% of population)
- English Second Language (ESL) Rate (% of population)

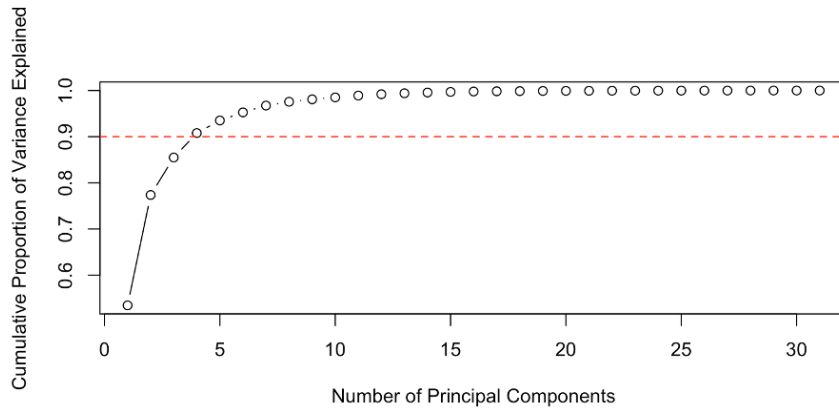
### 3.1.2 Baseline Climate Exposure

The variable that baseline climate exposure is derived from the Climate Risk Index [29]. This inclusion enables the analysis to account for the inherent vulnerability of communities to climate-related risks, thereby enhancing the robustness of the findings.

### 3.1.3 Policy Control Variables

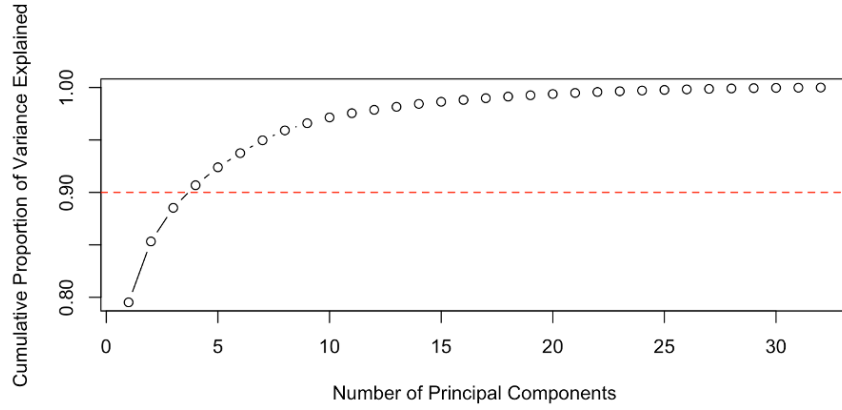
To address potential multicollinearity among climate policy variables, Principal Component Analysis (PCA) is employed. PCA reduces the dimensionality of the data by creating a new set of uncorrelated variables, known as principal components, that capture the maximum variance in the original data [32, 33].

Specifically, sets of principal components derived from the “Feature,” “Plan Type,” and “Goal” categories are controlled for (see Figures 7, 8, and 9 respectively for the Principal Component breakdown for model inclusion).

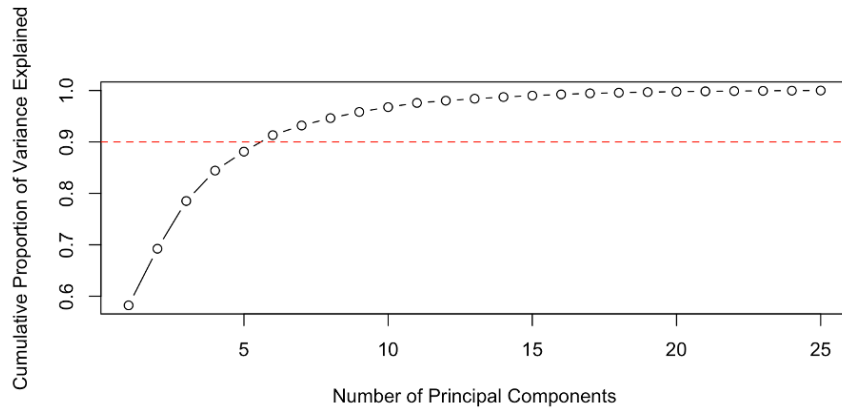


**Fig. 7** “Feature” Principal Component Analysis

Note: The first four principal components of “Feature” are observed to explain the necessary variation in the main models, so these components are included in the analysis.



**Fig. 8** “Plan Type” Principal Component Analysis  
Note: The first three principal components of “Plan Type” are observed to explain the necessary variation in the main models, so these components are included in the analysis.



**Fig. 9** “Goals” Principal Component Analysis  
Note: The first five principal components of “Goals” are observed to explain the necessary variation in the main models, so these components are included in the analysis.

285 For the purposes of this analysis, this approach allows for the inclusion of  
286 policy-relevant information without introducing unnecessary collinearity in the model.  
287 Mathematically, PCA involves the following steps outlined in Equations 1–4:

288 **1. Centering the Data:**

$$X_c = X - \bar{X} \quad (1)$$

289 where  $X$  is the original data matrix and  $\bar{X}$  is the mean of each variable.

290 **2. Covariance Matrix:**

$$C = \frac{1}{n-1} X_c^T X_c \quad (2)$$

291 where  $C$  is the covariance matrix and  $n$  is the number of observations.

292 **3. Eigenvalue Problem:** To find the principal components, the eigenvalue problem  
293 is solved:

$$C\mathbf{v} = \lambda\mathbf{v} \quad (3)$$

294 where  $\lambda$  are the eigenvalues and  $\mathbf{v}$  are the corresponding eigenvectors.

295 **4. Principal Components:** The principal components  $Z$  can be computed as:

$$Z = X_c \mathbf{V} \quad (4)$$

296 where  $\mathbf{V}$  is the matrix of eigenvectors corresponding to the largest eigenvalues.

297 This technique effectively mitigates the biasing effects of multicollinearity, which  
298 arises when predictor variables exhibit high correlation, ultimately resulting in unre-  
299 liable coefficient estimates. Having delineated the data, the next step is model  
300 specification.

## 301 3.2 Model Specification

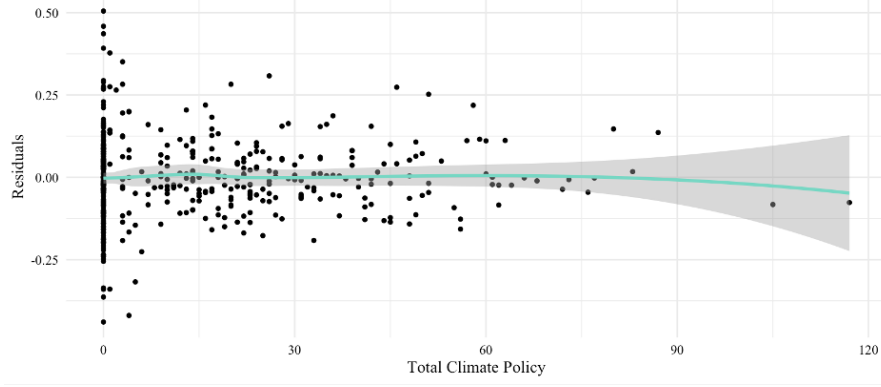
302 This section outlines the model specification and validation process. It discusses the  
303 assumptions of linearity and heteroskedasticity, and compares fixed effects and random  
304 effects models. The Hausman test is conducted to determine the most appropriate  
305 model for the analysis.

### 306 3.2.1 Linearity

307 Several methods are employed to ensure the robustness of the results. First, the linear-  
308 ity of the relationships between the independent variables and the dependent variable  
309 is assessed using scatter plots and residual plots (see Figure 10). Linearity is a key  
310 assumption of regression analysis, and ensuring its validity strengthens the inter-  
311 pretability of the model's results. Residual plots are examined to identify any patterns  
312 or outliers that might indicate violations of model assumptions.

313 While the linearity appears to be satisfactory, clustered standard errors based on  
314 Huber-White adjustments are employed across all models to account for potential  
315 heteroskedasticity [34, 35].

316 Furthermore, skewness and kurtosis for the independent variables were checked to  
317 assess their distributions and determine which variables to log transform. The variables  
318 *Single Parent*, *Unemployment*, *Housing Burden*, *Poverty*, *Minority*, *Mobile Homes*,  
319 *ESL*, and *Climate Exposure* were identified and logged to address concerns related to  
320 skewness and non-linearity. The logged versions of these variables were included in all  
321 models.



**Fig. 10** Total Policy on Vulnerability

### 3.2.2 Model Fit

Given that the data is linear and in panel format, a determination is made regarding whether a random effects or fixed effects model is more suitable. The fixed effects model is shown in Equation 5:

$$\text{ClimateVulnerability}_{it} = \beta_0 + \beta_1 \text{PolicyComponent}_{it} + \beta_{\text{Controls}} + v_i + \epsilon_{it} \quad (5)$$

where *ClimateVulnerability<sub>it</sub>* denotes the dependent variable for individual *i* at time *t*, while *PolicyComponent<sub>it</sub>* encapsulates the feature, plan type, implementation level, or goal of the policy (alternatively referenced as *FEATURE<sub>it</sub>*, *PLAN<sub>it</sub>*, *IMPLEMENTATION<sub>it</sub>*, or *GOAL<sub>it</sub>*). Specifically, *FEATURE<sub>it</sub>* signifies the policy feature variable (Economic Resilience, Ecosystem and Natural Resources, Government Bylaws and Ordinances, Infrastructure Built, or Social and Environmental Justice), while *PLAN<sub>it</sub>* indicates the plan type variable (Adaptation Plans, Case Study Implementations, Climate Mitigation Documents, Disaster Recovery Plans, and Resilience Plans). Moreover, *IMPLEMENTATION<sub>it</sub>* refers to the variable representing the level of implementation (Organization, State, Town, or Tribe), and *GOAL<sub>it</sub>* is the policy goal variable (Extreme Heat, Flooding, Saltwater Intrusion, Sea Level Rise, or Storm Surge). In this context,  $\beta_0$  represents the intercept,  $\beta_1$  is the coefficient associated with the feature variable,  $\beta_{\text{Controls}}$  signifies the composite index of control variables,  $u_i$  denotes the individual-specific effect (fixed effect), and  $\epsilon_{it}$  is the idiosyncratic error term.

The random effects model is specified in Equation 6:

$$\text{ClimateVulnerability} = \beta_0 + \beta_1 \text{PolicyComponent}_i + \beta_{\text{Controls}} + u_i + \epsilon_{it} \quad (6)$$

In contrast to the fixed effects model, which accounts for individual-specific effects ( $u_i$ ) that are assumed to be correlated with the independent variables, the random effects model incorporates a term ( $v_i$ ) that captures individual-specific variations

345 while assuming these variations are uncorrelated with the explanatory variables. This  
 346 assumption allows for the inclusion of time-invariant variables in the analysis. A  
 347 Hausman test is conducted to evaluate the relative appropriateness of these models.  
 348 Equation 7 represents the Hausman test:

$$H = (\hat{\beta}_{FE} - \hat{\beta}_{RE})' [\text{Var}(\hat{\beta}_{FE}) - \text{Var}(\hat{\beta}_{RE})]^{-1} (\hat{\beta}_{FE} - \hat{\beta}_{RE}) \quad (7)$$

349  
 350  
 351 where  $\hat{\beta}_{FE}$  indicates the coefficients estimated by the Fixed Effects Model, and  $\hat{\beta}_{RE}$   
 352 signifies the coefficients estimated by the Random Effects Model. The variance of the  
 353 coefficients from the Fixed Effects Model is denoted by  $\text{Var}(\hat{\beta}_{FE})$ , while  $\text{Var}(\hat{\beta}_{RE})$   
 354 represents the variance of the coefficients from the Random Effects Model. The results  
 355 of the Hausman test are displayed in Table 3.2.2:

**Table 1** Hausman Test Results

Statistic	Value
Test Statistic (chisq)	770.5
Degrees of Freedom (df)	21
p-value	1.22e-16
Alternative Hypothesis	One model is inconsistent

Note: As a sample, the Economic Resilience feature was used to estimate the Hausman test results from Equations 5 and 6.

356 The results of the Hausman test indicated a preference for the fixed effects model  
 357 over the random effects model. Consequently, the fixed effects model is specified in  
 358 the primary analysis. While the fixed effects model is estimated in the main text, it  
 359 is noteworthy that the random effects models demonstrate robustness to the findings,  
 360 as shown in Appendix E. Furthermore, the high-dimensional effects captured in the  
 361 random effects models are well-suited to account for the hierarchically structured  
 362 Baseline Climate Exposure.

363 A random effects model is employed to account for unobserved heterogeneity at the  
 364 community level (see Equation 5). This approach is particularly suited to the study  
 365 design, as it recognizes that communities may possess inherent characteristics that  
 366 influence their vulnerability scores, beyond the variables included in the model [36].  
 367 By incorporating random effects, these variations are accounted for, leading to more  
 368 accurate estimates of the true effects of climate policies on community vulnerability.  
 369 where *ClimateVulnerability* is the dependent variable, and *PolicyComponent<sub>i</sub>* repre-  
 370 sents the feature, plan type, implementation level, or goal of the policy (otherwise  
 371 referred to as *FEATURE<sub>i</sub>*, *PLAN<sub>i</sub>*, *IMPLEMENTATION<sub>i</sub>*, or *GOAL<sub>i</sub>*). Specifically,  
 372 *FEATURE<sub>i</sub>* denotes the policy feature variable (Economic Resilience, Ecosystem  
 373 and Natural Resources, Government Bylaws and Ordinances, Infrastructure Built,  
 374 or Social and Environmental Justice), while *PLAN<sub>i</sub>* indicates the plan type vari-  
 375 able (Adaptation Plans, Case Study Implementations, Climate Mitigation Documents,

Disaster Recovery Plans, and Resilience Plans). Furthermore,  $IMPLEMENTATION_i$  refers to the level of implementation variable (Organization, State, Town, or Tribe), and  $GOAL_i$  is the policy goal variable (Extreme Heat, Flooding, Saltwater Intrusion, Sea Level Rise, or Storm Surge). In this equation,  $\beta_0$  represents the intercept,  $\beta_1$  is the coefficient for the feature variable,  $\beta_{Controls}$  denotes the index of control variables,  $u_i$  is the individual-specific effect (random effect), and  $\epsilon_{it}$  is the idiosyncratic error term.

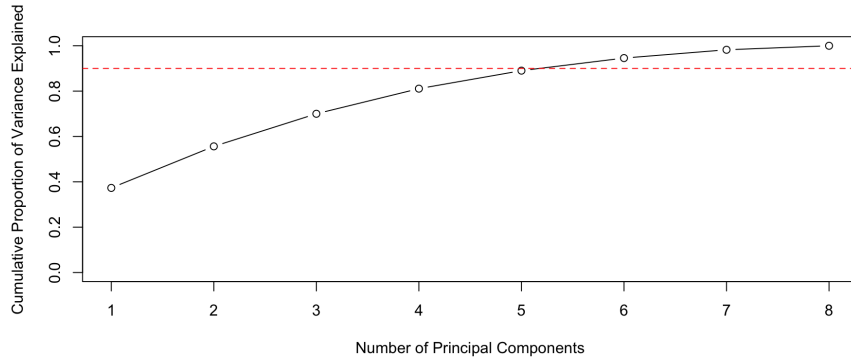
Another reason the random effects model is optimal is that the climate exposure control variable is only available at the spatial level, not the temporal level. This is because it represents aggregate climate stress across a region, not changing over time and comes from the CRSI index [37]. The random effects model can effectively account for this spatial variation in climate exposure.

### 3.3 Robustness

This section provides a detailed overview of the robustness checks conducted to ensure the validity of the results. It discusses the use of Principal Component Analysis (PCA) to address multicollinearity, Granger causality tests to establish temporal relationships, and difference-in-differences (DID) analysis to assess the causal impact of climate policies.

#### 3.3.1 Multicollinearity

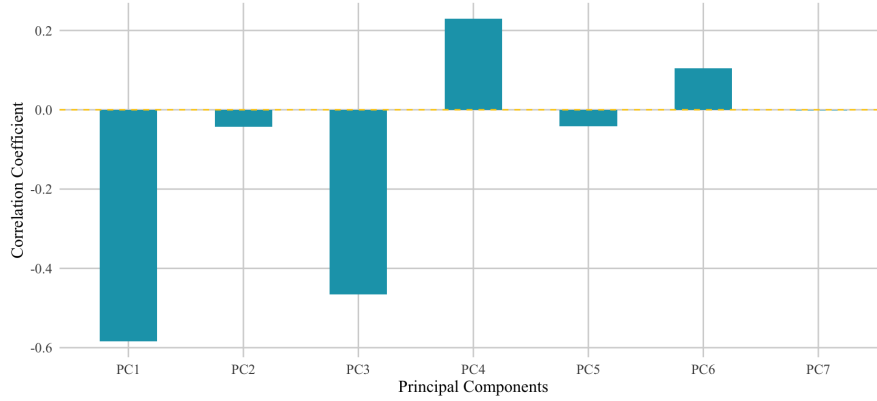
The concept and measurement of climate vulnerability inherently encompass various socio-demographic factors and climate variables. To ensure that the models are robust against any unnecessary multicollinearity, Principal Component Analysis (PCA) is employed (see Equations 1–4) on all climate vulnerability (CV) socio-demographic factors and climate variables. The results of this analysis are presented in Figure 11, illustrating the correlations among the principal components.



**Fig. 11** Principal Component Analysis of Socio-Economic & Climate Control Variables  
Note: The first seven principal components explain the necessary variation in the models.

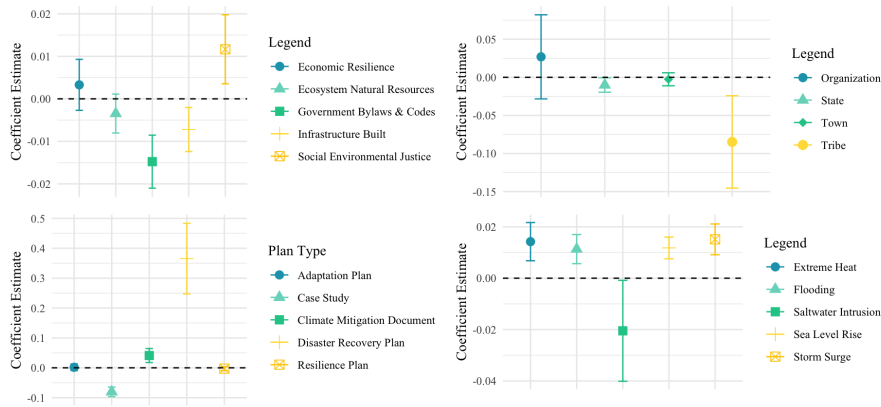


400 Furthermore, Figure 12 depicts how these principal components correlate with the  
 401 outcome variable. Notably, Principal Component 1 (PC1) exhibits a high correlation,  
 402 prompting its exclusion from the model. Instead, the analysis utilizes Principal Com-  
 403 ponents 2 through 7 as predictors. This approach ensures that the outcome variation  
 404 is not unnecessarily influenced by certain predictors.



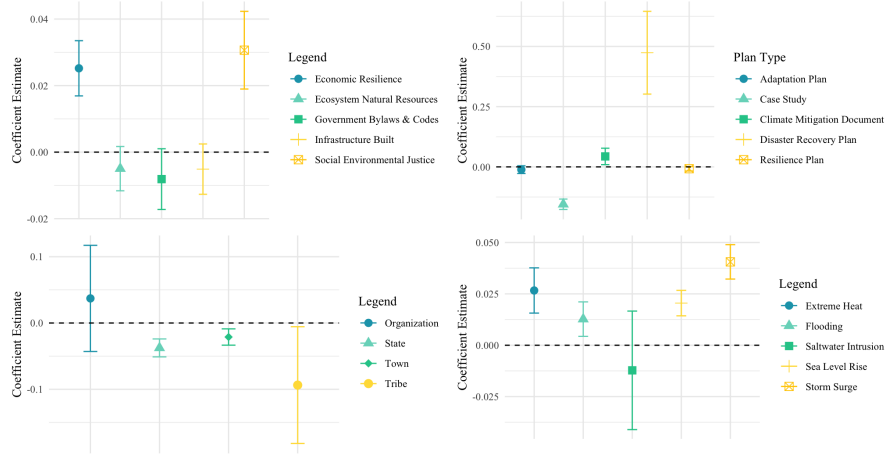
**Fig. 12** Principal Component Analysis Correlation with Dependent Variable

405 The results remain robust and comparable to those obtained from the main models,  
 406 as shown in Figure 13 and Table F9 in Appendix F. The only difference is that in  
 407 these models, the State level of implementation shifts to statistically significant at the  
 408 .1 level.



**Fig. 13** Main Models (Figures 2-5) with PC 2-7 Controls

409 Furthermore, Figure 14 shows the simple bivariate fixed effects model outcomes  
 410 only including the policy-related principal controls to ensure the isolated effect of the  
 411 policies (see corresponding output in Appendix G).



**Fig. 14** Bivariate Models corresponding with main models in Figures 2-5

These models are also robust, with some small changes. The Town-level of implementation now leads to lower climate vulnerability, leaving only the Organizational level as ineffective. Additionally, differences are observed in the policy features, with Government Bylaws and Ordinances, and Infrastructure Built slightly shifting to significance only at the 0.1 level.

### 3.3.2 Causality

Additionally, looped Granger causality tests are conducted to explore the temporal relationships between climate policies (indicated here by Total Climate Policies in a given county-year) and SVI scores. Granger causality is a statistical technique used to assess whether one time series variable can predict another (see Equation 8). In this context, the test assists in determining whether the implementation of climate policies precedes any measurable changes in community vulnerability scores [38].

$$Y_t = \alpha + \sum_{i=1}^p \beta_i Y_{t-i} + \sum_{j=1}^q \theta_j X_{t-j} + \epsilon_t \quad (8)$$

where  $Y_t$  signifies the *climate readiness score*, which is the dependent variable being forecasted, and  $X_t$  stands for the *adaptation laws*, the independent variable under examination for Granger causality. The symbols  $p$  and  $q$  represent the number of lags for  $Y$  and  $X$ , respectively. The constant term is denoted by  $\alpha$ , with  $\beta_i$  and  $\theta_j$  representing the coefficients for the lagged variables. Lastly,  $\epsilon_t$  indicates the error term in the model.

The results of the Granger causality test (see Table 2) show statistical significance, indicating a causal relationship between climate adaptation policies and reduced vulnerability ( $p < 0.05$ ).

Furthermore, to capture the effect of climate policy emergence on vulnerability, Callaway and Sant'Anna's [39] doubly robust staggered treatment methodology is

**Table 2** Granger Causality Test

Statistic	Value
F-Test	25.748
Degrees of Freedom (df1, df2)	2, 938
p-value	1.30E-11

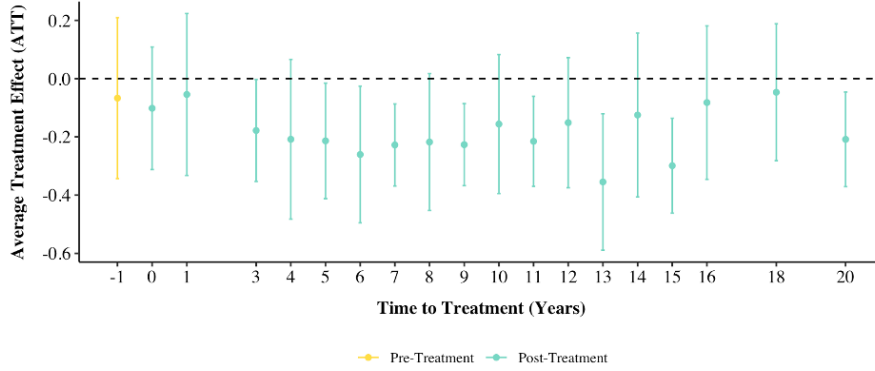
Note: The test assesses whether total policy influences vulnerability through Granger causality. Null Hypothesis: Total Policy does not Granger-cause Vulnerability.

435 leveraged as a robustness check. Formally, the model is represented by Equation 9,  
 436 where  $Y$  represents climate vulnerability:

$$Y = \beta_0 + \beta_1 \text{Policy} + \beta_2 \text{Established} + \beta_3 (\text{Policy} \times \text{Established}) + \epsilon \quad (9)$$

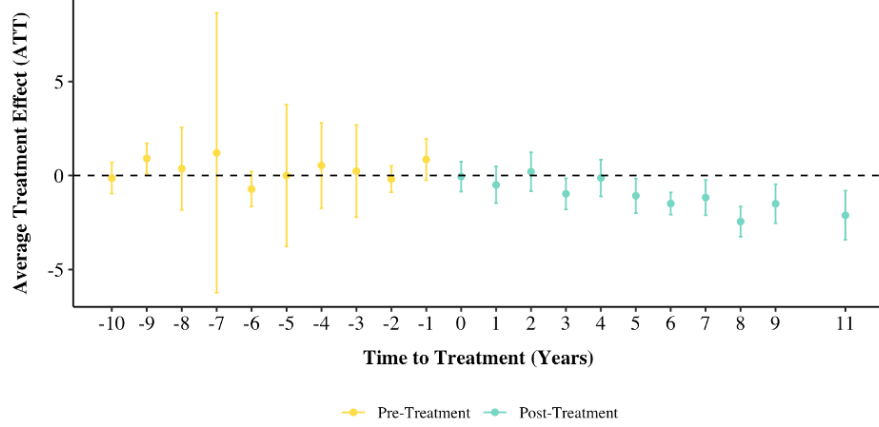
437 where *Policy* indicates the emergence of a climate policy in the county, *Established*  
 438 represents the year in which the policy was established, and  $\epsilon$  denotes the error term.  
 439 Because of the nature of the staggered treatment, the temporal component of when  
 440 the policy was *Established* is interacted with policy location.

441 While limited in the data availability of pretreatment periods, this approach  
 442 strengthens the causal inference by addressing potential confounding variables and  
 443 selection bias. The analysis reveals a statistically significant 18.5% reduction in vulner-  
 444 ability within the full post-treatment period (see Supplemental Information for table  
 445 outputs). To visualize this decline over time, please refer to Figure 15, which presents  
 446 the full event study plot. The plot depicts a steady downward trend in vulnerabil-  
 447 ity following policy implementation, highlighting the potential effectiveness of climate  
 448 adaptation policies in reducing community vulnerability.

**Fig. 15** DID Event Plot for Emergence of Climate Policy on Vulnerability

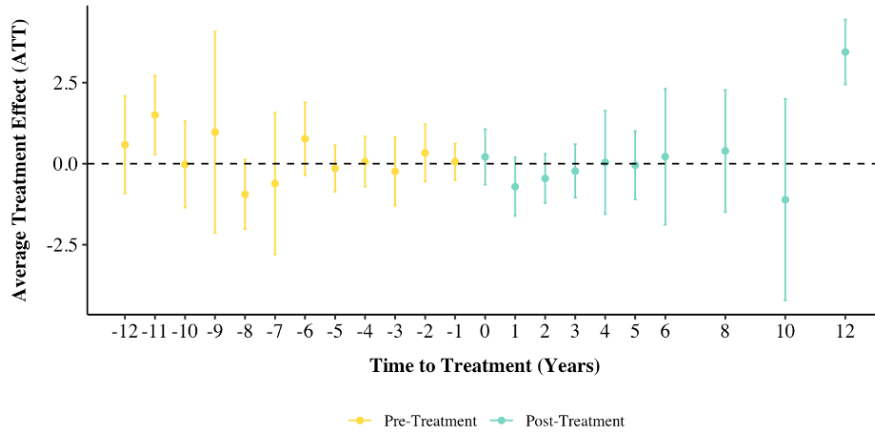
While not all aspects of climate policies could be analyzed using the difference-in-differences approach due to insufficient pre- or post-treatment periods, the results for those with adequate data are presented below (see Figures 16-20). The impact of resilience plans, social and environmental justice policies, infrastructure development, government laws and ordinances, and adaptation plans on climate vulnerability is evaluated, examining each element in turn.

First, resilience plans are observed to contribute to a gradual decline in vulnerability over time during the post-treatment period (see Figure 16). This effect becomes statistically significant approximately five years after implementation. Specifically, the pooled average treatment effect on the treated units in the full post-treatment period is -1.02, indicating a notable reduction in vulnerability attributable to resilience plans.



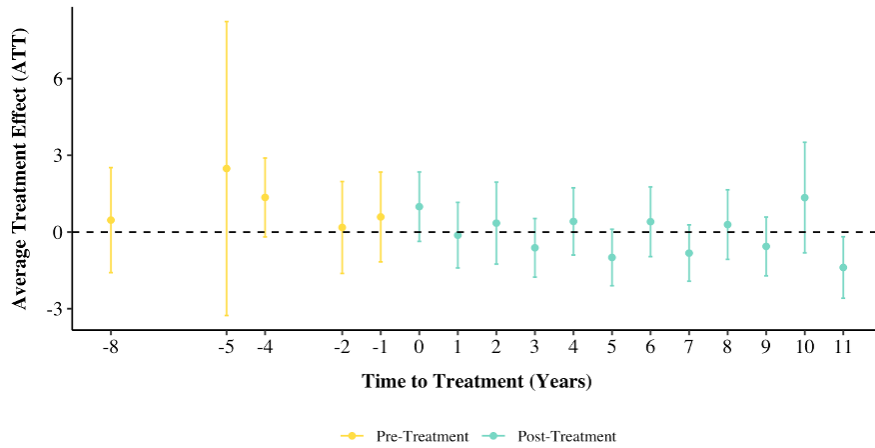
**Fig. 16** DID Event Plot for Emergence of Resilience Plans on Vulnerability

Regarding the emergence of social and environmental justice policies, the full post-treatment period does not show statistical significance in terms of impact on vulnerability (see Figure 17). However, 12 years post-treatment, these policies become statistically significant, leading to an increase in vulnerability. During this period, the average treatment effect is 3.44, indicating a quite latent but notable rise in vulnerability.



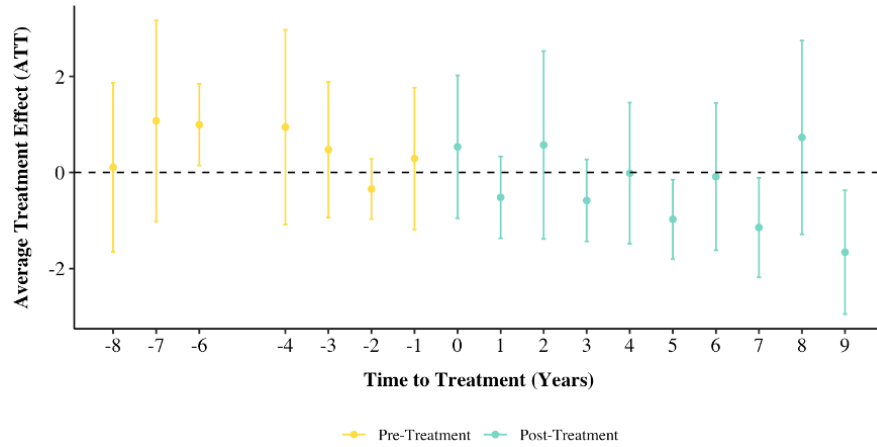
**Fig. 17** DID Event Plot for Emergence of Social and Environmental Justice on Vulnerability

466 For the effect of infrastructure development on vulnerability, there is no statistical  
 467 significance observed in the full post-treatment period (see Figure 18). However, a  
 468 downward trend in vulnerability is noted, with a statistically significant effect emerging  
 469 11 years post-treatment. In this period, the average treatment effect is approximately  
 470 -1.39.



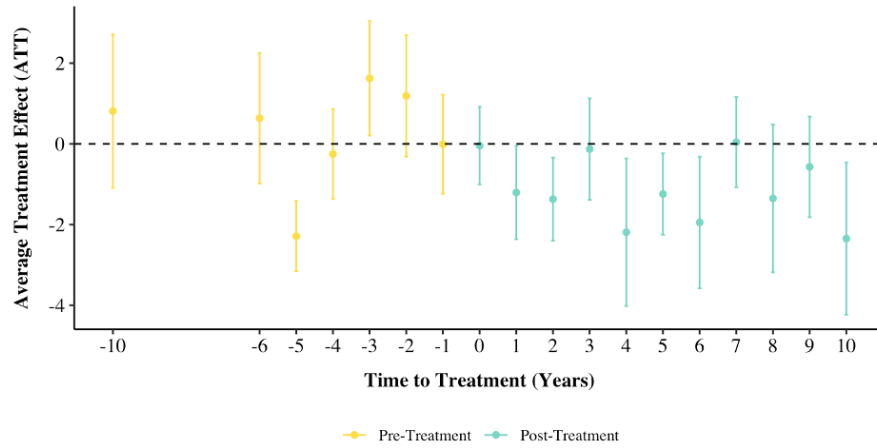
**Fig. 18** DID Event Plot for Emergence of Infrastructure Built on Vulnerability

471 For government laws and ordinances, the analysis of the full pooled post-treatment  
 472 period reveals an average treatment effect on the treated units of approximately -0.41,  
 473 indicating a modest decrease in vulnerability (see Figure 19).



**Fig. 19** DID Event Plot for Emergence of Government Laws and Ordinances on Vulnerability

474 Finally, in the full post-treatment period, adaptation plans demonstrate a signifi-  
 475 cant impact on reducing vulnerability (see Figure 20). Specifically, these plans result  
 476 in an average treatment effect of -1.24, reflecting a meaningful decline in vulnerability.



**Fig. 20** DID Event Plot for Emergence of Adaptation Plan Type on Vulnerability

477 Overall, the robustness checks utilizing the difference-in-differences (DID)  
 478 approach provide insights into the efficacy of the emergence of various climate policies  
 479 on community vulnerability, rather than their cumulative effect as in the main text.  
 480 The DID analysis reveals nuanced impacts of different climate policy types over time.  
 481 Resilience plans show a significant reduction in vulnerability, becoming particularly  
 482 meaningful approximately five years post-implementation, while social and environ-  
 483 mental justice policies, though not immediately impactful, eventually lead to increased

484 vulnerability after 12 years. Infrastructure development demonstrates a delayed but  
485 significant decrease in vulnerability 11 years post-treatment. Government laws and  
486 ordinances contribute to a modest reduction in vulnerability, while adaptation plans  
487 show a meaningful decline across the full post-treatment period. These findings col-  
488 lectively highlight the diverse temporal effects of climate policies, reinforcing the  
489 importance of considering both immediate and long-term impacts in evaluating policy  
490 effectiveness.

491 In conclusion, this study leverages a comprehensive methodological approach to  
492 assess the impact of climate adaptation policies on community vulnerability across  
493 New England. A fixed effects model with clustered standard errors is utilized to  
494 account for unobserved heterogeneity at the community level. Principal Component  
495 Analysis (PCA) is employed to address multicollinearity among climate policy vari-  
496 ables. Control variables from the United States Census and American Social Survey  
497 and the Climate Resilience Screening Index (CRSI) are incorporated to account for  
498 factors influencing community characteristics and climate exposure. Furthermore, the  
499 linearity of the models is assessed, and Granger causality tests are employed to  
500 strengthen the causal inferences drawn from the analysis. By combining these tech-  
501 niques, this study provides a robust framework for evaluating the effectiveness of  
502 climate adaptation policies in reducing vulnerability across communities.

503 **Acknowledgements.** I would like to express my sincere gratitude to Alyssa Peer  
504 for her significant contributions to this research. Her expertise in RStudio geospatial  
505 visualization was instrumental in the creation of Figures 1 and 6, which enhance the  
506 clarity and understanding of the findings. I also extend my thanks to Elliott Finn for  
507 organizing the panel at the American Political Science Association in Philadelphia  
508 and to Ji Soo Yoo for discussing my paper at this conference and providing helpful  
509 feedback.

510 **Data availability.** The data supporting this study are publicly available from  
511 several sources. The Climate Change - Resilience and Adaptation in New Eng-  
512 land (RAINE) database, which includes comprehensive climate policy data for New  
513 England, can be accessed at EPA's RAINE page. US Census data, including demo-  
514 graphic and socioeconomic information, is available through the TidyCensus tool. The  
515 CDC/ATSDR Social Vulnerability Index (SVI) data, providing insights into commu-  
516 nity social vulnerabilities, can be downloaded from CDC's SVI page, with detailed  
517 documentation available at SVI Documentation. Additionally, data on climate expo-  
518 sure and risks is accessible via the EPA's Climate Exposure (CRSI) page. These  
519 resources provide the datasets used in the analysis and are openly available for pub-  
520 lic use and verification. The combined and cleaned data can be found in [this GitHub](#)  
521 [Repository](#).

522 **Code availability.** Data analysis was conducted in R and can be found in [this](#)  
523 [GitHub Repository](#).

## 524 References

- 525 [1] Vince, G.: Nomad Century: How to Survive the Climate Upheaval. Penguin UK,  
526 ??? (2022)
- 527 [2] Bremmer, I.: The Power of Crisis: How Three Threats—and Our Response—will  
528 Change the World. Simon and Schuster, ??? (2022)
- 529 [3] Osberghaus, D., Abeling, T.: Heat vulnerability and adaptation of low-income  
530 households in Germany. *Global Environmental Change* **72**, 102446 (2022).  
531 Publisher: Elsevier
- 532 [4] Birkmann, J., Liwenga, E., Pandey, R., Boyd, E., Djalante, R., Gemenne, F.,  
533 Leal Filho, W., Pinho, P., Stringer, L., Wrathall, D.: Poverty, livelihoods and sus-  
534 tainable development (2022). Publisher: Cambridge University Press, Cambridge,  
535 United Kingdom
- 536 [5] Hallegatte, S., Rentschler, J., Rozenberg, J.: Adaptation principles: a guide  
537 for designing strategies for climate change adaptation and resilience (2020).  
538 Publisher: World Bank, Washington, DC
- 539 [6] Owen, G.: What makes climate change adaptation effective? A systematic review  
540 of the literature. *Global Environmental Change* **62**, 102071 (2020). Publisher:  
541 Elsevier



- 542 [7] Epa, U.S., REG: Climate change: Resilience and adaptation in New England  
543 (RAINE) (2015)
- 544 [8] Index, C.S.V.: Centers for Disease Control and Prevention/Agency for Toxic  
545 Substances and Disease Registry/Geospatial Research, Analysis, and Services  
546 Program. (2021)
- 547 [9] Carmen, E., Fazey, I., Ross, H., Bedinger, M., Smith, F.M., Prager, K.,  
548 McClymont, K., Morrison, D.: Building community resilience in a context of  
549 climate change: The role of social capital. *Ambio* **51**(6), 1371–1387 (2022).  
550 Publisher: Springer
- 551 [10] Bierbaum, R., Smith, J.B., Lee, A., Blair, M., Carter, L., Chapin, F.S., Fleming,  
552 P., Ruffo, S., Stults, M., McNeeley, S., *et al.*: A comprehensive review of climate  
553 adaptation in the United States: more than before, but less than needed. *Mitiga-*  
554 *tion and adaptation strategies for global change* **18**, 361–406 (2013). Publisher:  
555 Springer
- 556 [11] Bollinger, L., Bogmans, C., Chappin, E., Dijkema, G.P., Huibregtse, J., Maas, N.,  
557 Schenk, T., Snelder, M., Van Thienen, P., De Wit, S., *et al.*: Climate adaptation of  
558 interconnected infrastructures: a framework for supporting governance. *Regional*  
559 *environmental change* **14**, 919–931 (2014). Publisher: Springer
- 560 [12] Ruhl, J.B.: General design principles for resilience and adaptive capacity in legal  
561 systems-with applications to climate change adaptation. *NCL Rev.* **89**, 1373  
562 (2010). Publisher: HeinOnline
- 563 [13] Birkmann, J., Jamshed, A., McMillan, J.M., Feldmeyer, D., Totin, E., Solecki,  
564 W., Ibrahim, Z.Z., Roberts, D., Kerr, R.B., Poertner, H.-O., *et al.*: Understanding  
565 human vulnerability to climate change: A global perspective on index validation  
566 for adaptation planning. *Science of The Total Environment* **803**, 150065 (2022).  
567 Publisher: Elsevier
- 568 [14] Morris, A., Baird-Zars, B., Sanders, V., Gallay, P., Klopp, J.M., Hernandez, A.,  
569 Scanlon, L., Lin, H.S.-A.: Advancing equitable partnerships: frontline commu-  
570 nity visions for coastal resiliency knowledge co-production, social cohesion, and  
571 environmental justice. *Geoforum* **154**, 104051 (2024). Publisher: Elsevier
- 572 [15] Kehler, S., Birchall, S.J.: Social vulnerability and climate change adaptation:  
573 The critical importance of moving beyond technocratic policy approaches.  
574 *Environmental Science & Policy* **124**, 471–477 (2021). Publisher: Elsevier
- 575 [16] Finucane, M.L., Acosta, J., Wicker, A., Whipkey, K.: Short-term solutions to a  
576 long-term challenge: Rethinking disaster recovery planning to reduce vulnerabil-  
577 ities and inequities. *International journal of environmental research and public*  
578 *health* **17**(2), 482 (2020). Publisher: MDPI

- [17] Khan, J., Johansson, B.: Adoption, implementation and design of carbon pricing policy instruments. *Energy Strategy Reviews* **40**, 100801 (2022). Publisher: Elsevier
- [18] Schramm, P.J., Al Janabi, A.L., Campbell, L.W., Donatuto, J.L., Gaughen, S.C.: How Indigenous communities are adapting to climate Change: insights from the climate-ready tribes Initiative: analysis examines how Indigenous communities are adapting to climate change. *Health Affairs* **39**(12), 2153–2159 (2020)
- [19] Bray, L.A., Hutchison, T.: SUPPORTING TRIBAL ADAPTATION THROUGH CLIMATE SERVICES (2024)
- [20] Rhoades, B.L., Bumbarger, B.K., Moore, J.E.: The role of a state-level prevention support system in promoting high-quality implementation and sustainability of evidence-based programs. *American Journal of Community Psychology* **50**(3-4), 386–401 (2012)
- [21] Lebel, L., Anderies, J.M., Campbell, B., Folke, C., Hatfield-Dodds, S., Hughes, T.P., Wilson, J.: Governance and the capacity to manage resilience in regional social-ecological systems. *Ecology and society* **11**(1) (2006)
- [22] Eriksen, S., Schipper, E.L.F., Scoville-Simonds, M., Vincent, K., Adam, H.N., Brooks, N., Harding, B., Lenaerts, L., Liverman, D., Mills-Novoa, M., *et al.*: Adaptation interventions and their effect on vulnerability in developing countries: Help, hindrance or irrelevance? *World development* **141**, 105383 (2021). Publisher: Elsevier
- [23] Brumfield, N.: Climate change and the coming appalachia land rush. *Expatalachians* (2021)
- [24] Adaptation Workbook: Climate Impacts – Central Appalachians (2019). <https://www.adaptationworkbook.org/explore-impacts>
- [25] Butler, P.R., Iverson, L., Thompson, F.R., Brandt, L., Handler, S., Janowiak, M., Shannon, P.D., Swanston, C., Karriker, K., Bartig, J., Connolly, S., Dijak, W., Bearer, S., Blatt, S., Brandon, A., Byers, E., Coon, C., Culbreth, T., Daly, J., Dorsey, W., Ede, D., Euler, C., Gillies, N., Hix, D.M., Johnson, C., Lyte, L., Matthews, S., McCarthy, D., Minney, D., Murphy, D., O’Dea, C., Orwan, R., Peters, M., Prasad, A., Randall, C., Reed, J., Sandeno, C., Schuler, T., Sneddon, L., Stanley, B., Steele, A., Stout, S., Swaty, R., Teets, J., Tomon, T., Vanderhorst, J., Whatley, J., Zegre, N.: Central Appalachians Forest Ecosystem Vulnerability Assessment and Synthesis: a Report from the Central Appalachians Climate Change Response Framework Project, (2015). <https://doi.org/10.2737/nrs-gtr-146> . <http://dx.doi.org/10.2737/NRS-GTR-146>
- [26] Pacific Institute: Climate Change and Flooding in Central Appalachia. Issue Brief (2023). <https://pacinst.org>

- [27] Reservations, T.T.: Saving the Great Marsh: Ditch Remediation, Habitat Preservation and Resiliency Building at the Landscape Scale. Technical report (2011). Series: Trustees on the Coast. <https://www.onthecoast.thetrustees.org/great-salt-marsh-restoration#updates>
- [28] Bureau, U.S.C.: U.S. Census Data. Accessed: YYYY-MM-DD. Includes data from the U.S. Census 2000, 2010, 2020, and American Community Survey (2000, 2010, 2020). <https://www.census.gov/data.html>
- [29] Eckstein, D., Künzle, V., Schäfer, L.: The Global Climate Risk Index 2021. Bonn: Germanwatch, ??? (2021)
- [30] Walker, K., Herman, M.: Tidycensus: Load US Census Boundary and Attribute Data as 'tidyverse' and 'sf'-Ready Data Frames, (2024). <https://walker-data.com/tidycensus/>
- [31] Morelli, T.L., Yeh, S., Smith, N.M., Hennessy, M.B., Millar, C.I.: Climate project screening tool: an aid for climate change adaptation. Res. Pap. PSW-RP-263. Albany, CA: US Department of Agriculture, Forest Service, Pacific Southwest Research Station. 29 p **263** (2012)
- [32] Moore, B.: Principal component analysis in linear systems: Controllability, observability, and model reduction. IEEE transactions on automatic control **26**(1), 17–32 (1981). Publisher: IEEE
- [33] Kherif, F., Latypova, A.: Principal component analysis. In: Machine Learning, pp. 209–225. Elsevier, ??? (2020)
- [34] Huber, P.J.: The behavior of maximum likelihood estimates under nonstandard conditions. Proceedings of the Fifth Berkeley Symposium on Mathematical Statistics and Probability **1**, 221–233 (1967)
- [35] White, H.: A heteroskedasticity-consistent covariance matrix estimator and a direct test for heteroskedasticity. Econometrica **48**(4), 817–838 (1980)
- [36] Hodges, J.S.: Richly Parameterized Linear Models: Additive, Time Series, and Spatial Models Using Random Effects. CRC Press, ??? (2013)
- [37] CRSI: Development of a Cumulative Resilience Screening Index (CRSI) for natural hazards: An assessment of resilience to acute meteorological events and selected natural hazards (2020)
- [38] Shojaie, A., Fox, E.B.: Granger causality: A review and recent advances. Annual Review of Statistics and Its Application **9**(1), 289–319 (2022). Publisher: Annual Reviews
- [39] Callaway, B., Sant’Anna, P.H.C.: Difference-in-Differences with multiple time

652 periods. Journal of Econometrics **225**(2), 200–230 (2021) [https://doi.org/10.](https://doi.org/10.1016/j.jeconom.2020.12.001)  
653 [1016/j.jeconom.2020.12.001](https://doi.org/10.1016/j.jeconom.2020.12.001) . Accessed 2023-03-06

## 654 Appendix A Policy Feature Table Output

655 Table A1 shows the output of Figure 2.

**Table A1** Policy Features

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Economic Resilience	0.004 (0.006)				
Ecosystem Natural Resources		−0.004 (0.005)			
Government Bylaws			−0.013** (0.006)		
Infrastructure Built				−0.007 (0.005)	
Social Environmental Justice					0.014* (0.008)
Poverty*	0.087*** (0.011)	0.087*** (0.011)	0.088*** (0.011)	0.088*** (0.011)	0.087*** (0.011)
Unemployment*	0.161*** (0.021)	0.162*** (0.020)	0.165*** (0.020)	0.161*** (0.020)	0.158*** (0.020)
Housing Burden*	−0.002 (0.009)	−0.002 (0.009)	−0.001 (0.009)	−0.001 (0.009)	−0.002 (0.009)
Minority*	−0.013** (0.006)	−0.012** (0.006)	−0.013** (0.006)	−0.012* (0.006)	−0.012* (0.006)
Single Parent Household*	−0.013 (0.014)	−0.014 (0.014)	−0.011 (0.014)	−0.012 (0.014)	−0.015 (0.014)
Mobile Homes*	0.071*** (0.012)	0.071*** (0.012)	0.069*** (0.012)	0.070*** (0.012)	0.072*** (0.012)
ESL*	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)
Feature PC	No	No	No	No	No
Type PC	Yes	Yes	Yes	Yes	Yes
Goal PC	Yes	Yes	Yes	Yes	Yes
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.662	0.662	0.665	0.663	0.664
Adjusted R <sup>2</sup>	0.585	0.585	0.589	0.586	0.587
F Statistic (df = 21; 387)	36.020***	36.084***	36.631***	36.230***	36.397***

Note: *Variable\** indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

## 656 Appendix B Policy Type Table Output

657 Table B2 shows the output of Figure 3.

**Table B2** Plan Types

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Adaptation Plan	0.001 (0.011)				
Case Study		−0.074*** (0.016)			
Mitigation Document			0.044* (0.023)		
Disaster Recovery Plan				0.387*** (0.116)	
Resilience Plan					−0.002 (0.006)
Poverty*	0.088*** (0.011)	0.084*** (0.010)	0.087*** (0.011)	0.085*** (0.011)	0.087*** (0.011)
Unemployment*	0.161*** (0.020)	0.152*** (0.020)	0.161*** (0.020)	0.163*** (0.020)	0.161*** (0.020)
Housing Burden*	−0.001 (0.009)	−0.0002 (0.009)	−0.002 (0.009)	−0.003 (0.009)	−0.001 (0.009)
Minority*	−0.012* (0.006)	−0.014** (0.006)	−0.011* (0.006)	−0.011* (0.006)	−0.012* (0.006)
Single-Parent Household*	−0.014 (0.014)	−0.010 (0.014)	−0.014 (0.014)	−0.015 (0.014)	−0.014 (0.014)
Mobile Homes*	0.071*** (0.012)	0.067*** (0.012)	0.072*** (0.012)	0.073*** (0.012)	0.071*** (0.012)
ESL*	0.019 (0.012)	0.009 (0.012)	0.019 (0.012)	0.020* (0.012)	0.019* (0.012)
Feature PC	Yes	Yes	Yes	Yes	Yes
Type PC	No	No	No	No	No
Goal PC	Yes	Yes	Yes	Yes	Yes
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.661	0.679	0.665	0.671	0.661
Adjusted R <sup>2</sup>	0.585	0.607	0.589	0.597	0.586
F Statistic (df = 20; 388)	37.888***	41.093***	38.432***	39.530***	37.904***

Note: *Variable\** indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

## 658 Appendix C Implementation Level Table Output

659 Table C3 shows the output of Figure 4.

**Table C3** Implementation Level

	Climate Vulnerability
	(1)
Town	−0.003 (0.010)
Organization	0.021 (0.043)
Tribe	−0.081** (0.038)
State	−0.012 (0.011)
Poverty*	0.088*** (0.016)
Unemployment*	0.161*** (0.021)
Housing Burden*	−0.001 (0.011)
Minority*	−0.013 (0.010)
Single-Parent Household*	−0.012 (0.019)
Mobile Homes*	0.070*** (0.017)
ESL*	0.019 (0.017)
Feature PC	Yes
Type PC	Yes
Goal PC	Yes
Implementation Level FEs	No
Observations	476
Total Sum of Squares	22.862
Residual Sum of Squares	7.7061
R <sup>2</sup>	0.66293
Adjusted R <sup>2</sup>	0.58305
F Statistic (df = 24; 384)	31.4674***

Note: *Variable\** indicates logged values; Significance levels are  
 \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

## 660 Appendix D Policy Goal Table Output

661 Table D4 shows the output of Figure 5.

**Table D4** Policy Goal

	Policy Goal				
	(1)	(2)	(3)	(4)	(5)
Extreme Heat	0.015** (0.007)				
Flooding		0.010* (0.006)			
Saltwater Intrusion			-0.018 (0.019)		
Sea Level Rise				0.012*** (0.004)	
Storm Surge					0.016*** (0.006)
Poverty*	0.087*** (0.011)	0.086*** (0.011)	0.086*** (0.011)	0.090*** (0.011)	0.087*** (0.011)
Unemployment*	0.171*** (0.020)	0.176*** (0.020)	0.175*** (0.020)	0.167*** (0.020)	0.165*** (0.020)
Housing Burden*	0.002 (0.009)	0.003 (0.009)	0.002 (0.009)	0.0001 (0.009)	0.0001 (0.009)
Minority*	-0.010 (0.006)	-0.011* (0.006)	-0.010 (0.006)	-0.011* (0.006)	-0.011* (0.006)
Single Parent Household*	-0.012 (0.014)	-0.010 (0.014)	-0.011 (0.014)	-0.014 (0.014)	-0.016 (0.014)
Mobile Homes*	0.067*** (0.012)	0.066*** (0.012)	0.066*** (0.012)	0.068*** (0.012)	0.069*** (0.012)
ESL*	0.020* (0.012)	0.020* (0.012)	0.021* (0.012)	0.019* (0.012)	0.020* (0.012)
Feature PC	Yes	Yes	Yes	Yes	Yes
Type PC	Yes	Yes	Yes	Yes	Yes
Goal PC	No	No	No	No	No
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.657	0.656	0.654	0.661	0.660
Adjusted R <sup>2</sup>	0.580	0.579	0.577	0.585	0.584
F Statistic (df = 20; 388)	37.153***	36.990***	36.694***	37.850***	37.696***

Note: *Variable\** indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.



## 662 Appendix E Random Effects Robustness Tables

663 Table E5-E8 shows the output of the Random Effects models.

**Table E5** Random Effects: Policy Features

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Economic Resilience	0.004 (0.006)				
Ecosystem Natural Resources		−0.004 (0.005)			
Government Bylaws			−0.013** (0.006)		
Infrastructure Built				−0.007 (0.005)	
Social Environmental Justice					0.014* (0.008)
Poverty*	0.087*** (0.011)	0.087*** (0.011)	0.088*** (0.011)	0.088*** (0.011)	0.087*** (0.011)
Unemployment*	0.161*** (0.021)	0.162*** (0.020)	0.165*** (0.020)	0.161*** (0.020)	0.158*** (0.020)
Housing Burden*	−0.002 (0.009)	−0.002 (0.009)	−0.001 (0.009)	−0.001 (0.009)	−0.002 (0.009)
Minority*	−0.013** (0.006)	−0.012** (0.006)	−0.013** (0.006)	−0.012* (0.006)	−0.012* (0.006)
Single Parent Household*	−0.013 (0.014)	−0.014 (0.014)	−0.011 (0.014)	−0.012 (0.014)	−0.015 (0.014)
Mobile Homes*	0.071*** (0.012)	0.071*** (0.012)	0.069*** (0.012)	0.070*** (0.012)	0.072*** (0.012)
ESL*	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)	0.019 (0.012)
Feature PC	No	No	No	No	No
Type PC	Yes	Yes	Yes	Yes	Yes
Goal PC	Yes	Yes	Yes	Yes	Yes
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.662	0.662	0.665	0.663	0.664
Adjusted R <sup>2</sup>	0.585	0.585	0.589	0.586	0.587
F Statistic (df = 21; 387)	36.020***	36.084***	36.631***	36.230***	36.397***

Note: *Variable\** indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

**Table E6** Random Effects:Plan Types

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Adaptation Plan	−0.002 (0.009)				
Case Study		−0.039*** (0.013)			
Mitigation Document			0.045** (0.020)		
Disaster Recovery Plan				0.340*** (0.096)	
Resilience Plan					−0.003 (0.006)
Poverty*	0.108*** (0.009)	0.107*** (0.009)	0.108*** (0.009)	0.103*** (0.009)	0.108*** (0.009)
Unemployment*	0.180*** (0.018)	0.180*** (0.018)	0.180*** (0.018)	0.180*** (0.018)	0.180*** (0.018)
Housing Burden*	0.006 (0.009)	0.006 (0.009)	0.006 (0.009)	0.005 (0.009)	0.006 (0.009)
Minority*	−0.006 (0.006)	−0.007 (0.006)	−0.005 (0.006)	−0.006 (0.006)	−0.006 (0.006)
Single Parent Household*	−0.0003 (0.014)	0.004 (0.014)	−0.001 (0.014)	0.001 (0.014)	0.001 (0.014)
Mobile Homes*	0.021** (0.010)	0.016 (0.010)	0.022** (0.010)	0.025** (0.010)	0.021** (0.010)
ESL*	0.017 (0.011)	0.014 (0.011)	0.018 (0.011)	0.017 (0.011)	0.017 (0.011)
Baseline Climate Exposure	−0.001 (0.001)	−0.001 (0.001)	−0.001 (0.001)	−0.001 (0.001)	−0.001 (0.001)
Feature PC	Yes	Yes	Yes	Yes	Yes
Type PC	No	No	No	No	No
Goal PC	Yes	Yes	Yes	Yes	Yes
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.642	0.648	0.646	0.652	0.642
Adjusted R <sup>2</sup>	0.625	0.632	0.629	0.635	0.626
F Statistic	814.239***	836.413***	827.784***	848.984***	815.083***

Note: *Variable*\* indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

**Table E7** Random Effects: Implementation Level

	Climate Vulnerability (1)
Town	−0.005 (0.006)
Organization	−0.016 (0.040)
Tribe	−0.090** (0.040)
State	−0.010 (0.008)
Poverty*	0.109*** (0.015)
Unemployment*	0.178*** (0.023)
Housing Burden*	0.005 (0.010)
Minority*	−0.007 (0.009)
Single Parent Household*	0.002 (0.019)
Mobile Homes*	0.021* (0.011)
ESL*	0.017 (0.018)
Baseline Climate Exposure	−0.001 (0.002)
Feature PC	Yes
Type PC	Yes
Goal PC	Yes
Implementation Level FEs	No
Observations	476
Total Sum of Squares	29.826
Residual Sum of Squares	10.61
R <sup>2</sup>	0.64427
Adjusted R <sup>2</sup>	0.62451

Note: *Variable*\* indicates logged values; Significance levels are  
 \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

**Table E8** Random Effects: Policy Goal

	Policy Goal				
	(1)	(2)	(3)	(4)	(5)
Extreme Heat	0.011* (0.007)				
Flooding		0.003 (0.005)			
Saltwater Intrusion			-0.010 (0.015)		
Sea Level Rise				0.007** (0.003)	
Storm Surge					0.007 (0.005)
Poverty*	0.107*** (0.009)	0.108*** (0.009)	0.107*** (0.010)	0.110*** (0.009)	0.109*** (0.009)
Unemployment*	0.185*** (0.018)	0.189*** (0.018)	0.189*** (0.018)	0.179*** (0.018)	0.182*** (0.018)
Housing Burden*	0.006 (0.009)	0.006 (0.009)	0.006 (0.009)	0.006 (0.009)	0.006 (0.009)
Minority*	-0.005 (0.006)	-0.006 (0.006)	-0.005 (0.006)	-0.005 (0.006)	-0.006 (0.006)
Single Parent Household*	0.001 (0.014)	0.001 (0.014)	0.001 (0.014)	0.0005 (0.014)	-0.001 (0.014)
Mobile Homes*	0.017* (0.010)	0.017* (0.010)	0.018* (0.010)	0.018* (0.010)	0.019* (0.010)
ESL*	0.018 (0.011)	0.020* (0.011)	0.020* (0.011)	0.018 (0.011)	0.018 (0.011)
Baseline Climate Exposure	-0.002 (0.001)	-0.002 (0.001)	-0.002 (0.001)	-0.002 (0.001)	-0.001 (0.001)
Feature PC	Yes	Yes	Yes	Yes	Yes
Type PC	Yes	Yes	Yes	Yes	Yes
Goal PC	No	No	No	No	No
Implementation Level FEs	Yes	Yes	Yes	Yes	Yes
Observations	476	476	476	476	476
R <sup>2</sup>	0.642	0.640	0.640	0.643	0.641
Adjusted R <sup>2</sup>	0.626	0.623	0.623	0.627	0.624
F Statistic	815.497***	806.124***	806.609***	818.986***	810.211***

Note: *Variable*\* indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

## 664 Appendix F PC Control Variable Robustness

665 Table F9 shows the output of Figure 13.

**Table F9** Principal Component Socio-economic & Climate CVs

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Economic Resilience	0.003 (0.006)				
Ecosystem Natural Resources		−0.003 (0.005)			
Government Bylaws			−0.015** (0.006)		
Infrastructure Built				−0.007 (0.005)	
Social Environmental Justice					0.012 (0.008)
Adaptation Plan	0.002 (0.011)				
Case Study		−0.080*** (0.016)			
Mitigation Document			0.041* (0.023)		
Disaster Recovery Plan				0.365*** (0.118)	
Resilience Plan					−0.002 (0.006)
Town	−0.003 (0.010)				
Organization		0.027 (0.043)			
Tribe			−0.085** (0.036)		
State				−0.010 (0.011)	
Extreme Heat	0.014* (0.007)				
Flooding		0.011** (0.006)			
Saltwater Intrusion			−0.020 (0.020)		
Sea Level Rise				0.012*** (0.004)	
Storm Surge					0.015** (0.006)
PC CVs	Yes	Yes	Yes	Yes	Yes
Policy PC CVs	Yes	Yes	Yes	Yes	Yes

Note: *Variable*\* indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.

## 666 Appendix G Bivariate Robustness Output

667 Table G10 shows the output of Figure 14.

**Table G10** Bivariate Robustness (No CVs)

	Climate Vulnerability				
	(1)	(2)	(3)	(4)	(5)
Economic Resilience	0.025*** (0.008)				
Ecosystems Natural Resources		−0.005 (0.007)			
Government Bylaws			−0.008 (0.009)		
Infrastructure Built				−0.005 (0.008)	
Social Environmental Justice					0.031*** (0.012)
Adaptation Plan	−0.011 (0.016)				
Case Study		−0.155*** (0.022)			
Mitigation Document			0.043 (0.034)		
Disaster Recovery Plan				0.474*** (0.172)	
Resilience Plan					−0.008 (0.009)
Town	−0.021** (0.010)				
Organization		0.037 (0.048)			
Tribe			−0.094* (0.048)		
State				−0.038*** (0.012)	
Extreme Heat	0.027** (0.011)				
Flooding		0.013 (0.008)			
Saltwater Intrusion			−0.012 (0.029)		
Sea Level Rise				0.021*** (0.006)	
Storm Surge					0.041*** (0.008)
Policy PC CVs	Yes	Yes	Yes	Yes	Yes

Note: *Variable* \* indicates logged values; Significance levels are \*p<0.1; \*\*p<0.05; \*\*\*p<0.01.