

1 Displacement of fishing effort by Large Scale Marine
2 Protected Areas

3 Updated on 2018-10-16

4 *Juan Carlos Villaseñor-Derbez¹ John Lynham²*

5 ¹*Bren School of Environmental Science and Management, University of California Santa
6 Barbara, Santa Barbara, CA*

7 ²*Department of Economics, University of Hawaii at Manoa, Honolulu, HI*

8 **Abstract**

9 Large-scale Marine Protected Areas (LSMPAs) have seen a significant increase over the last
10 years. Fishing effort is effectively eliminated within these protected areas upon implementation.
11 The benefits of reducing effort have been largely studied, and include increases in abundance,
12 biomass, and diversity within the bounded regions. These no-take zones may produce spillover
13 effects, which provide fish for outside areas. However, the economic and ecological implications
14 of displacing fishing effort are not yet fully understood. Novel data products that track fishing
15 effort at the vessel-level allow us to identify changes in fleet- and vessel-level behavior upon
16 the implementation of protected areas, as well as how these redistribute. This paper evaluates
17 the implications of implementing LSMPA, by evaluating changes in fishing hours, showing
18 that vessels in the effected region reduce fishing effort after the implementation of PIPA. Our
19 results are robust to a set of specifications. We also track the relative spatial allocation of
20 fishing events thorough time, and identify that areas closer to PIPA show an increase in relative
21 fishing hourse due to the displacement of PIPA-fishing vessels. Our results not only provide an
22 impact evaluation of the effect of LSMPAs on fishing activity, but provide insights into vessel
23 redistribution dynamics, which may have ecological and economic implications.

24 **1 Introduction**

25 Marine Protected Areas (MPAs) are intended to safeguard parts of the ocean from fishing and other
26 extractive activities. Current international goals aim to protect 10% of the ocean environments by
27 2020. In an effort to meet this target, the world has seen a rapid increase in MPA coverage (Wood
28 et al., 2008; Sala et al., 2018). A significant part of this rapid increase can be attributed to the
29 designation of a small number of Large Scale Marine Protected Areas (LSMPAs; Boonzaier and
30 Pauly (2016); Singleton and Roberts (2014); Gray et al. (2017)). These are defined as MPAs larger
31 than 250,000 Km² in extension (Fig. 1), and are often implemented in the pelagic environment,
32 where the dominant human activity is industrial fishing (Toonen et al., 2013; Gray et al., 2017;
33 Kroodsma et al., 2018).

34 Given the relatively recent establishment of most LSMPAs, very little is known about their human
35 dimensions and implication for fisheries (Gray et al., 2017). Moreover, the world has seen a
36 widespread increase in the implementation of LSMPAs, likely as a way to rapidly achieve the
37 10% target (Boonzaier and Pauly, 2016; Alger and Dauvergne, 2017; Sala et al., 2018). However,
38 as with customary MPAs, it is important that we understand the socioeconomic implications of
39 management interventions that result in the spatial displacement of fishing effort. They **key gap**
40 **in the literature is X.** We address it here by using new stuff and find results that are of relevance

- 41 to policy makers and advance our knowledge, which should be incorporated when designing and
42 planning for LSMPAs.
- 43 Due to weak property rights, limited habitat transformation, and potentially lower management
44 costs, pelagic MPAs provide an opportunity to safeguard the oceans Game et al. (2009). A growing
45 body of literature has shown that closing the high seas to all fishing could increase fishery yields and
46 profitability of fisheries, with negligible costs to food security (White and Costello, 2014; Sumaila
47 et al., 2015; Sala et al., 2018; Schiller et al., 2018).
- 48 The early literature on LSMPAs focused on the inherent difficulties that come with a pelagic (*i.e.* open water) environment, where organisms typically have large home ranges. Game et al. (2009)
49 suggest that most of the challenges can be overcome with the incorporation of technology, in what
50 then became known as Dynamic Ocean Management (Maxwell et al., 2015). ? claim that very
51 large MPAs would result in excessive opportunity costs and that these would be difficult to enforce.
52 Toonen et al. (2013) show that just a small number of LSMPAs made up 80% of the managed areas
53 in the ocean in 2013, and that these can help achieve the CBD Aichi targets faster. Singleton and
54 Roberts (2014) provide an objective discussion of pros and cons of LSMPAs.
55
- 56 LSMPAs were erroneously assumed to have little social implications due to their remoteness.
57 However, there have been calls to incorporate the human dimensions into LSMPAs management
58 and evaluation (Agardy et al., 2011; Gray et al., 2017). Most research incorporating these human
59 dimensions has focused on governance and enforcement of LSMPAs (*i.e.* Alger and Dauvergne
60 (2017); Christie et al. (2017)), but they are yet to be the focus of economic analyses (Gray et al.,
61 2017). Overall, there has been little empirical work regarding LSMPAs. Recent technological
62 advances in vessel-detection systems allows for the discovery and advancement of many important
63 facets of LSMPAs. For example, (McDermott et al., 2018) show that the anticipation of a LSMPA
64 can lead to preemptive overfishing, which can erode or delay the expected benefits of the intervention.
65 White et al. (2017) combine shark tags and vessel-tracking data to demonstrate that the fairly large
66 Palmyra Atoll National Wildlife Refuge (54,000 Km²) protectes two thrids of the tagged grey reef
67 sharks by effectively excluding fishing effort. No studies have evaluated the displacement of fishing
68 effort due to LSMPA implementation.
- 69 The exclusion of these LSMPAs is likely to change fisher's behavior. Theoretical models of fishing
70 effort redistribution range from the simplistic assumption that effort inside the bounded region
71 disappears, to spatially explicit models that reallocate fishing effort based on habitat characteristics,
72 presence of other vessels, and expected returns (Smith and Wilen, 2003; Hilborn et al., 2006).
73 However, these focus on the long term optimal equilibrium and redistribution of fishing effort may
74 not be optimal, especially over the first years (Stevenson et al., 2013). The few empirical works
75 suggest that resource users may show idiosyncratic responses. For example, Stevenson et al. (2013)
76 show that a network of MPAs displaced fishing effort farther away from ports resulting in higher
77 *perceived* costs, but that catch per unit effort also increased. Cabral et al. (2017) analyse the
78 redistribution of fishing and non-fishing vessels following the implementation of MPAs in California,
79 and find that commercial dive boats follow a fishing-the-line pattern, while some fishing boats
80 follow an ideal free distribution. The way in which fishers react to a spatial closure can have major
81 implications in its outcome (Smith and Wilen, 2003; Hilborn et al., 2006) highlighting the need to
82 understand how fishers react to the implementation of LSMPAs, and fishing effort changes and is
83 spatially redistributed.
- 84 The main objective of this paper is to identify behavioral responses to the implementation of
85 LSMPAs. We combine novel vessel tracking technologies and causal inference techniques to identify

86 behavioral changes of fishing vessels due to the implementation of PIPA. We focus on fishing hours
87 and distance traveled as outcome variables that fishers might adjust following implementation of
88 a LSMPA in an impact-evaluation fashion. Additionally, we evaluate the spatial redistribution
89 of fishing effort that existed within PIPA before its implementation. This work provides novel
90 empirical insights into fisher's responses to the implementation of LSMPAs, and can help guide
91 future interventions. Our work is novel in the sense that it provides empirical evidence of the effect
92 of large-acale Marine Protected Areas in fishing behavior and distribution.

93 The next sections are as follows: Section 2 provides an overview of the Nauru Agreement and
94 associated countries, a description of the fleet that operates in the region, and a brief history of
95 PIPA. Section 3 describes our data and identification strategy. Section 4 presents our results, section
96 5 provides an extension of our results to other LSMPAs and discusses our results.

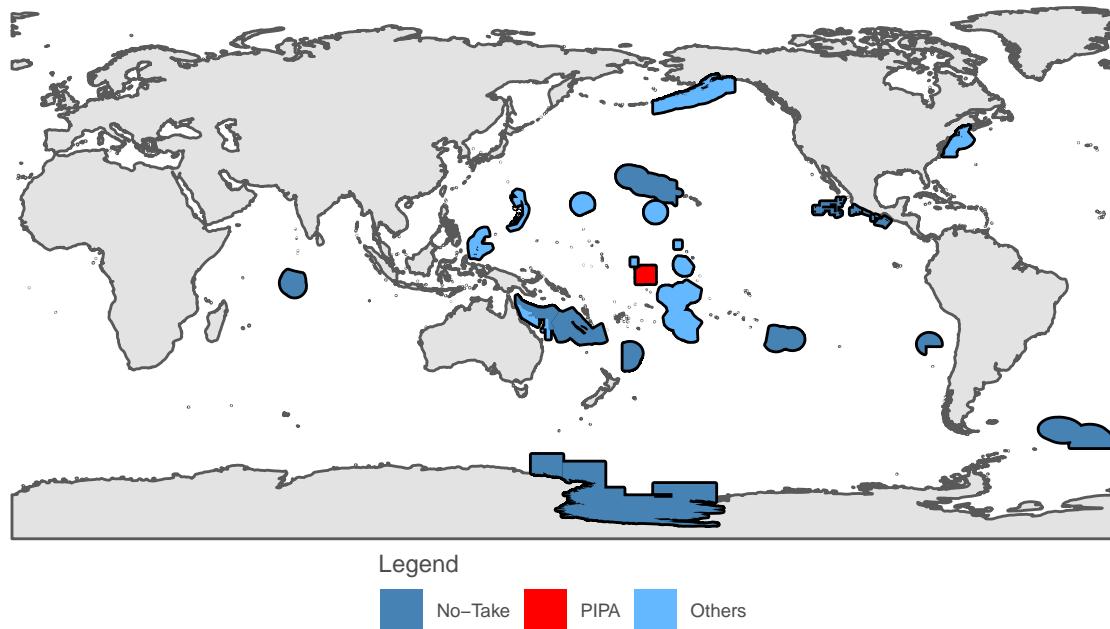


Figure 1: Large Scale Marine Protected Areas. The map shows all areas larger than 250,000 Km². Areas in dark blue meet at least one of these conditions: reported no take area is greater than 0, are categorized as IUCN Ia or Ib, their designated english name is 'Protected Area'.

97 2 Background

98 The Nauru Agreement was established in 1982 by Pacific island nations to manage their important
99 tuna resources. PNA Members include Federated States of Micronesia, Kiribati, Marshall Islands,

100 Nauru, Palau, Papua New Guinea, Solomon Islands, and Tuvalu. The Nauru Agreement regulated
101 access of foreign vessels (*i.e.* those from non-PNA countries). Holding ~80% of the historical purse
102 seining grounds within their Exclusive Economic Zones, PNA countries gained bargaining power
103 when providing access to foreign fleets (Havice, 2010).

104 The cooperation that emerged thanks to the PNA allowed for subsequent agreements that strength-
105 ened fisheries management, like the Palau Agreement, which limited the number of purse seiners at
106 205 vessels from 1995-2007¹. However, the most notable regulation is their approach to manage
107 fishing effort: a Vessel Day Scheme (VDS) implemented in 2007 (Havice, 2013). This effectively
108 modified how fishing effort was managed, from number of vessels under the Palau Agreement to
109 fishing hours. The VDS works as follows: Each year, scientific advisors recommend a total number
110 of fishing vessel-days per year. Hours are allocated to each PNA country based on catch history,
111 and they then sell fishing rights to other non-PNA countries (Aqorau et al., 2018). While the
112 effectiveness of this scheme has been debated in terms of meeting their fishery management and
113 conservation objectives, the licensing significantly contributes to the economy of these island nations
114 (Havice, 2010).

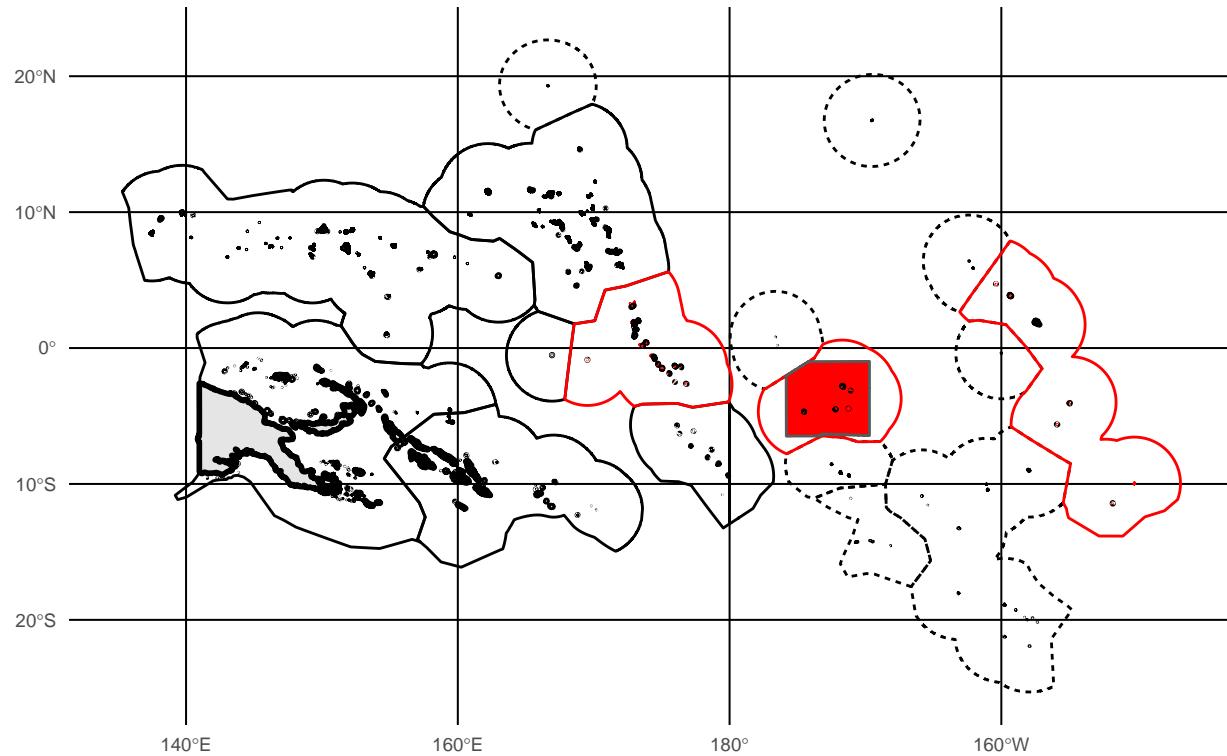


Figure 2: Map of the Exclusive Economic Zones (EEZs) of the region of interest. A solid line indicates countries that belong to the PNA, while a dashed line indicates all others. A red line indicates the Kiribati EEZ, and a solid red polygon delineates PIPA.

¹See Havice (2010) for a detailed description of the Nauru, Palau, and Federal States of Micronesia agreements, their objectives, and outcomes.

115 The main tuna species caught in the region are skipjack (*Katsuwonus pelamis*), yellowfin (*Thunnus*
116 *albacares*), albacore (*Thunnus alalunga*) and bigeye (*Thunnus obesus*). From these, the first two are
117 amongst the top-10 species represented in global fisheries production statistics, with 2016 catches
118 increasing relative to the 2005-2014 average (Food and of the United Nations, 2018). The pacific
119 region has historically accounted for a large portion of tuna species production (Aqorau and Bergin,
120 1997). Today, the PNA controls close to 50% of the global skipjack tuna production (PNA, 2018).
121 A large portion of these catches derive from purse seine vessels licensed under the VDS. Fishing
122 vessels from Australia, New Zeland, China, France, Korea, Japan, the Philippines, Taiwan, and the
123 United States participate in the purse-seining VDS.

124 One of the most notable and recent management interventions in the region is the implementation of
125 the Phoenix Island Protected Area (PIPA) by the government of Kiribati. PIPA was first declared
126 in 2006, and established in 2008 with only 4% of it was declared as no-take. In January 1st, 2015,
127 the no-take area within PIPA was expanded to a total area of 397,447 Km², roughly 1.5 times the
128 size of Ecuador. The implementation of such a large conservation area in one of the most important
129 fishing regions in the world provides a great opportunity to evaluate the behavioral responses and
130 redistribution of fishing effort by vessels that used to fish there. McDermott et al. (2018) showed
131 that fishing effort within the Phoenix Islands Marine Protected Area (PIPA) increased between the
132 announcement (September 1st, 2014) and its implementation in Janyary 1st, 2015. Likewise, they
133 demonstrate that fishing effort is effectively reduced after implementation. To this, we pose two
134 questions: How do individual vessels respond to the sudden exclusion of such a big area? And where
135 did all the vessels go? In the next sections we describe the data and methods used to answer this
136 questions.

137 3 Methods

138 This section is divided into two main parts. First, we provide a general description of AIS data and
139 the process of identification of vessel-level fishing events done by Global Fishing Watch². Alongside,
140 we describe the subset of data that we use for these analyses. When relevant, we also point out
141 possible shortcomings in the data, or factors that must be considered in the later analyses. We
142 then move on to explain our empirical strategy for the identification of the behavioral changes and
143 redistribution of fishing effort.

144 3.1 Data

145 Automatic Identification Systems are on-board devices intended to provide at-sea safety and prevent
146 ship collisions by broadcasting vessel position, course, and activities to surrounding vessels. These
147 broadcasted messages can be received by satellites and land-based antennas. GFW uses a neural
148 network to infer vessel characteristics and whether each broadcasted position represents a fishing
149 event, thus allowing us to estimate near real-time fishing events globally since 2012 (Kroodsma
150 et al., 2018). Our data contain information for 2012 - 2017. The recent addition of satellites that
151 can receive AIS signals causes an apparent increase in the number of broadcasted AIS messages (*i.e.*
152 points), and therefore number of vessels and fishing hours. The variability in AIS data and ocean
153 conditions require that temporal trends be taken into account. We do that by obtaining a subset of

²Global Fishing Watch: globalfishingwatch.org

¹⁵⁴ data that meet a BACI design, which gives us the full tracks for vessels affected and unaffected by
¹⁵⁵ the implementation of PIPA.

¹⁵⁶ Our data contain over 45 million individual AIS messages (*i.e.* positions) for 371 fishing vessels that
¹⁵⁷ at some point fished in PNA waters. A total of 233 vessels have fished within PIPA waters; 217
¹⁵⁸ did so at least once before 2015. However, not all vessels continued to fish elsewhere after PIPA
¹⁵⁹ implementation: 34 vessels have no recorded AIS messages after 2015, leaving us with 176 vessels
¹⁶⁰ that fished inside PIPA before its implementation, and continued to fish elsewhere afterward³. From
¹⁶¹ these, we focus on purse seiners -the most important for PNA countries- and are left with 61 vessels⁴.
¹⁶² New vessels might have also entered the fishery after PIPA closure, and were likely not exposed to
¹⁶³ the policy intervention in the pre-treatment period. To account for this, we identify a subset of
¹⁶⁴ vessels which we track since before the implementation of PIPA, and categorize them as treated or
¹⁶⁵ control vessels. Our treatment and control groups are defined as follows.

¹⁶⁶ The treatment group contains all purse seiners ($n = 61$) that fished within PIPA at least once
¹⁶⁷ before the announcement (09/01/2014), and that continued to fish elsewhere after the January 2015
¹⁶⁸ implementation. Vessels in the control group meet the following two conditions: i) vessels never
¹⁶⁹ fished within PIPA waters, and ii) vessels have fished in surrounding areas (*i.e.* PNA-countries' EEZ)
¹⁷⁰ before and after PIPA closure. This definition of control vessels provides us with 26 purse seiners
¹⁷¹ that never fished inside PIPA but fished in other PNA waters before and after PIPA implementation.
¹⁷² During our causal identification, we also use two more strict definitions of control groups: one with
¹⁷³ only vessels that belong to PNA countries ($n = 7$), and one that excludes Chinese vessels ($n =$
¹⁷⁴ 21). Our definition of treatment and control groups leaves us with 61 and 21 treated and control
¹⁷⁵ vessels, which have just over 22 million observations where about 22% are identified as fishing events.
¹⁷⁶ For each of the remaining vessels, we calculate their total daily fishing hours and obtain a panel
¹⁷⁷ data with 38,200 observations. Table 1 shows the number of vessels following a BACI design, as
¹⁷⁸ well as the fishing hours, before and after PIPA. Figure S1 provides a visual representation of the
¹⁷⁹ vessel-level fishing events that make up each group through time.

Table 1: Number of fishing vessels and mean daily fishing hours by group before and after PIPA implementation.

Group	n	Before	After	Change (A / B)
Control	26	11.74	20.13	1.72
Treatment	61	10.67	18.36	1.72

¹⁸⁰ 3.2 Analyses

¹⁸¹ The first analysis focuses on identifying the response of fishing vessels to PIPA closure. Our variables
¹⁸² of interests are daily fishing hours, and daily distance traveled (Km). We compare our variable of
¹⁸³ interest before and after the implementation of PIPA using a Difference-in-Differences approach,
¹⁸⁴ where we track the variable of interest for vessels that used to fish inside PIPA and vessels that
¹⁸⁵ never fished inside PIPA, before and after PIPA implementation. Our specification is the following:

³The 34 missing vessels might have exited the fishery, been decommissioned or sold (therefore changing their AIS and mmsi), or turned off their AIS transmitters. In either case, we are not able to observe these.

⁴We perform some of the same analyses for longliners and include them in the Appendix

$$y_{i,t} = \alpha + \beta_1 Post_t + \beta_2 Treat_i + \beta_3 Post_t \times Treat_i + \phi_t + \gamma_i + \epsilon_{i,t}$$

186 Where $y_{i,t}$ is the variable of interest for vessel i in time period t . A dummy variable $Post_t$ takes the
 187 value of 0 for all dates prior to PIPA implementation and a value of 1 for all dates including and
 188 following PIPA implementation. $Treat_i$ is a dummy variable indicating whether a vessel belongs to
 189 the control ($Treat_i = 0$) or treatment ($Treat_i = 1$) group. α is the standard intercept, β_1 captures
 190 the temporal trend change, β_2 captures the difference between treated and control groups, and β_3
 191 is our parameter of interest: de DiD estimate capturing the treatment effect. Finally, ϕ_t and γ_i
 192 represent month-, and flag-level dummies that account for seasonality or country-level management
 193 interventions⁵

194 Our second part of the analyses focuses on the redistribution of fishing effort. In other words,
 195 identifying where do vessels that used to fish inside PIPA go after its establishment. We discretize
 196 spatial units by using a polygon for PIPA⁶ and distinct spatial units for each EEZ of each country.
 197 Some vessels might shift from EEZs into the High Seas, but we are interested in knowing *where*
 198 in the High Seas, so we incorporate additional regions by using a 1 degree buffer of the High Seas
 199 arround each of the EEZ regions. The rest of the high seas are merged into a single spatial unit. For
 200 example, if we were to do this only for Kiribati, we would have 8 spatial units: PIPA, three EEZs,
 201 three 1-degree buffers of High Seas arround each EEZs, and the rest of the High Seas. Whenever
 202 the buffers overlapped between themselves, we randomly clipped one on to the other. EEZs that
 203 had sporadic fishing events were pooled into a group of “others”.

204 To evaluate this change in effort allocation, we regress our variable of interest (*i.e.* fishing hours) on
 205 the interaction between a dummy variable indicating the policy intervention and a dummy variable
 206 for countries. This gives us the by-country change in proportional allocation of fishing effort:

$$y_{i,t} = \alpha + \beta_1 Post + \beta_{2,i} Country + \beta_{3,i} Post_t \times Country_i + \epsilon_{i,t}$$

207 Our variable of interest, $y_{i,t}$ represents the proportion of fishing hours that country i receives at time
 208 t . $Post$ also represents a policy dummy that takes the value of 0 for all dates before implementation
 209 of PIPA, and 1 otherwise. $Country$ is a dummy variable for countries for the spatial units defined
 210 above. Our parameter of interest is $\beta_{1,i}$, which captures the country-level change in proportional
 211 fishing effort.

212 All regression coefficients were estimated via ordinary least squares, and heteroskedastic-robust
 213 standard errors were calculated. All analyses were performed in R version 3.5.1 (R Core Team,
 214 2018). Raw data and code used in this work are available on github.

⁵We test for other more complex specifications that interact a quarterly or year-month variable with the treatment group and find qualitatively the same results.

⁶we would expect to see a decrease here

Table 2: Changes in the relative allocation of fishing effort by region (EEZ, PIPA, high seas) and gear.

country	change
EEZ COK 1	0.53
EEZ FSM 1	0.81
EEZ KIR 1	-0.16
EEZ KIR 2	4.50
EEZ KIR 3	-2.79
EEZ MHL 1	-0.44
EEZ NRU 1	0.07
EEZ PNG 2	-9.07
EEZ SLB 1	3.18
EEZ TUV 1	1.27
HS	3.93
HS COK 1	0.06
HS FSM 1	0.01
HS KIR 1	2.96
HS KIR 2	1.07
HS KIR 3	2.53
HS MHL 1	0.11
HS MUS 1	0.00
HS NRU 1	-0.08
HS PNG 2	-0.20
HS SLB 1	-0.02
HS TUV 1	0.01
PIPA PIPA 1	-8.25

215 4 Results

216 Our data suggest that purse seiners and longliners have different responses to the implementation
 217 of a Large-Scale Marine Protected Areas. Fig. 4 shows that mean fishing hours for purse seiners
 218 have an abrupt increase, just before January 1st, 2015. This trend is observed for both treated
 219 and control groups. The pattern closely corresponds with the increase in total hours, but the
 220 total number of vessels doesn't entirely follow this pattern. The increase in fishing hours might be
 221 caused by the increased number of satellites⁷. Longliners, however, show no apparent trend with a
 222 clear seasonality (Ortuño-Crespo et al., 2018). The number of mmsi codes also increases slightly
 223 through time, but becomes stable after 2015. For both gears and across all measures, the treatment
 224 and control vessels follow similar patterns, confirming our claim that the control group provides a
 225 plausible counterfactual.

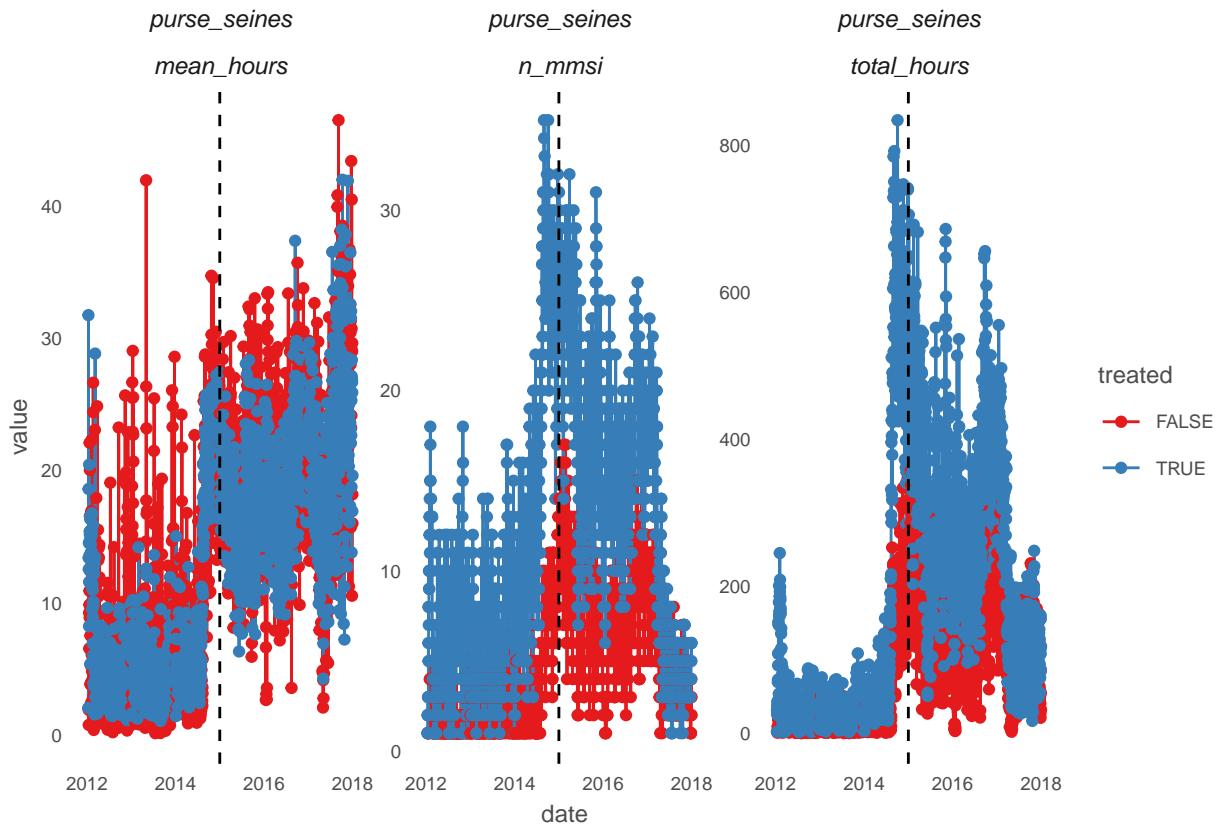


Figure 3: Fishing hours and number of vessels by month for all vessels. Vertical dashed line indicates PIPA closure.

⁷Need to check this. Not sure any satellites were incorporated during 2014. It is also possible that PNA countries started enforcing the requirement of having an AIS unit. On either case, both treatment and control groups seem to be affected equally.

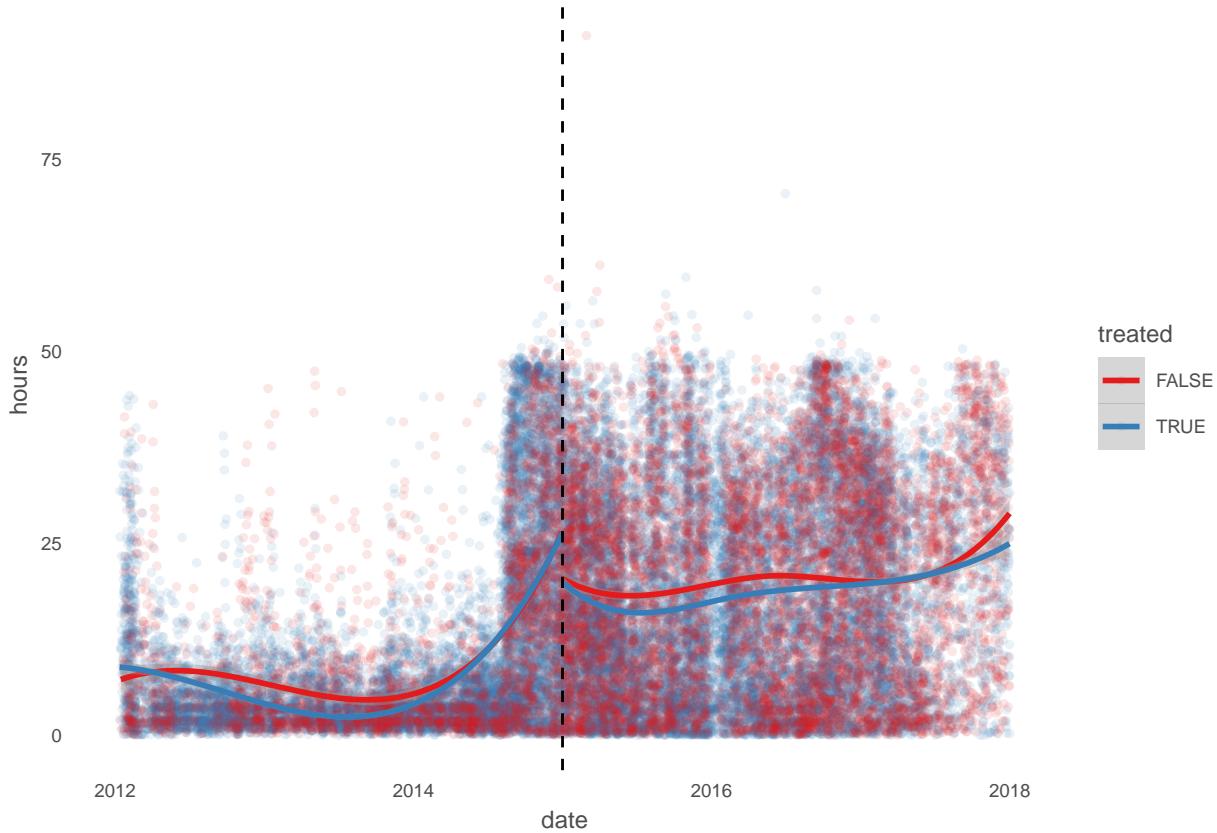


Figure 4: Fishing hours and number of vessels by month for all vessels. Vertical dashed line indicates PIPA closure.

Our DiD analysis shows that treated purse seiners reduce their fishing effort after PIPA implementation in the order of 16 hours per month. This result is robust and significant ($p < 0.05$) for all model specifications, with the effect varying between $\beta_3 = -16.457$ and $\beta_3 = -18.709$. Model specifications that include the year polynomial show lower values for the β_1 coefficient associated to the $Post_t$ policy dummy, and show positive and negative values for μ_1 and μ_2 , the linear and quadratic terms for Y_t , respectively. These effectively represent the patterns observed in Figure 4.

Regressions coefficients for each gear type are shown in Tables ?? and S2. Column (1) presents the DiD regression with no fixed effects, column (2) includes month fixed effects, column (3) includes month and the second degree polynomial for years, and column (4) includes all of the above and country-level fixed effects.

Recall that to evaluate the redistribution of fishing effort we only track fishing vessels that belong to the treated group. In this case, we calculate the proportion of fishing effort allocated every month to each spatially explicit region outlined by EEZs and the high seas. For purse seiners, these represent 9 main EEZs, PIPA, the high seas, and a group of other EEZs. Figure 5 shows the monthly relative fishing hours that each region received by all 176 treated vessels. The top-left panel shows the change in fishing effort inside PIPA, including the preemptive fishing and immediate reduction previously reported (McDermott et al., 2018).

243 The change in the relative allocation of fishing effort by purse seiners increases in eight of the 12
 244 regions after PIPA implementation (Table ??). The largest increase is observed for the I-Kiribati
 245 EEZ, with an average increase of 0.11 ($p < 0.001$). In other words, the redistribution of treated
 246 vessels caused a 10% increase in the *relative* allocation of fishing effort within I-Kiribati waters.
 247 The only decrease is observed for Papua New Guinea, but the coefficient is not significant. Figure 6
 248 provides a spatial representation of these changes. It is evident that the increase in relative fishing
 249 effort is greater for regions closer to PIPA.

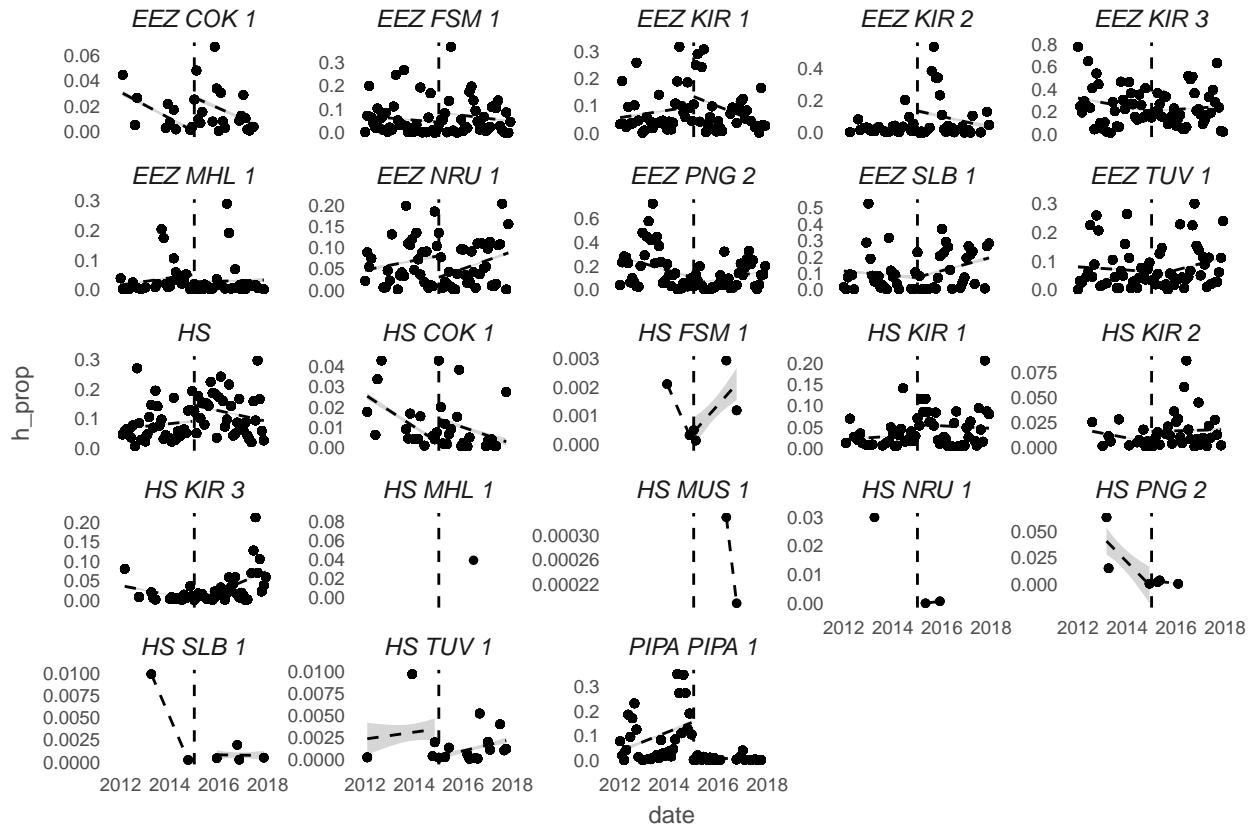


Figure 5: Monthly relative allocation of fishing effort by PIPA-fishing vessels before and after PIPA for 9 EEZs, PIPA, the high seas and ‘other EEZs’.

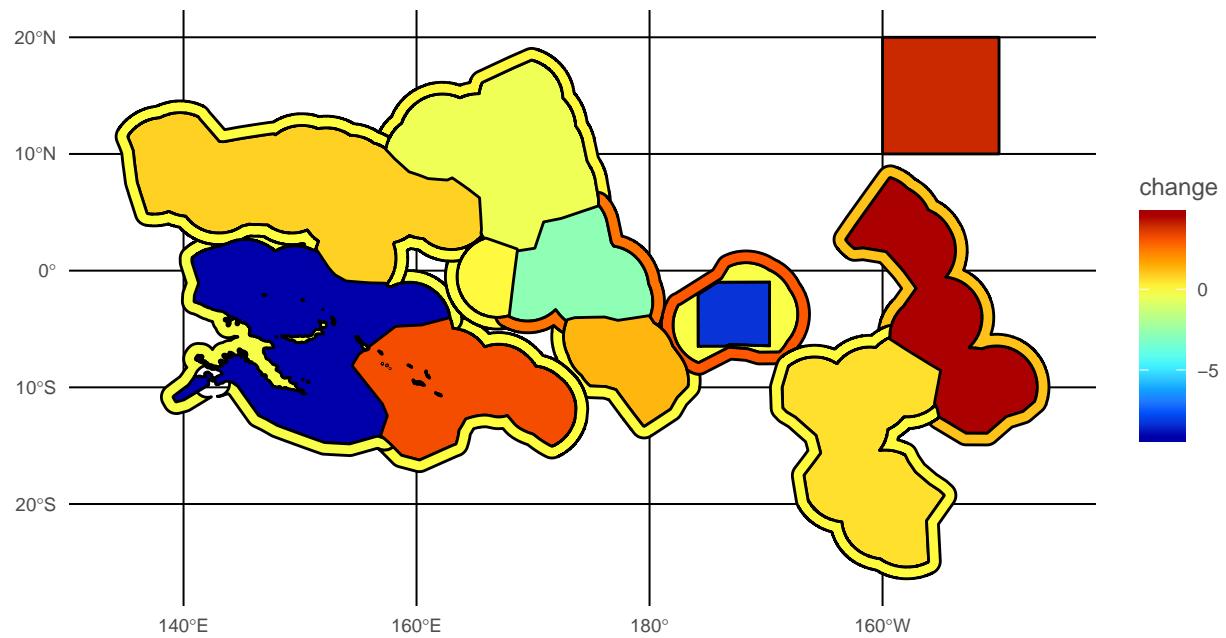


Figure 6: Spatial representation of the mean change in the monthly allocation of fishing effort for purse seiners.

Table 3: Change in the relative allocation of fishing hours by purse seiners ()

term	h_prop
------	--------

250 **5 Discussion**

251 Our findings provide interesting insights into the effect that LSMPAs can have on vessel behavior
252 and the redistribution of fishing effort. These collection of results shows that the implementation of
253 PIPA caused treated vessels to reduce their fishing hours, and that this effect is greater for purse
254 seiners than longliners. Even though treated vessels fish less, their relative allocation of fishing
255 hours increased for all other fishing grounds. This does not imply that there is more fishing effort
256 exerted by treated vessels, but rather that each region receives a greater portion of the post-PIPA
257 fishing effort of these same vessels, which is lower than pre-PIPA levels. In this section we discuss
258 the implications of vessel-level reductions in fishing effort and the increase in relative allocation of
259 the remaining effort through space. We also provide plausible explanations as to why purse seiners
260 seem to be more reactive to the spatial closure.

261 A major shortcoming of our analyses is that we do not observe catches or revenues, which ultimately
262 are the factors that guide the decision making process of profit-maximizing agents. Therefore, it is
263 difficult to know whether the reduction in fishing effort represents a positive or negative impact.
264 A decrease in fishing effort is associated to an increase in catches (and therefore greater CPUE)
265 only when the entire fleet does it, and if previous levels of effort were greater than F_{MEY} (*i.e.* the
266 effort that would yield the maximum economic yield). Therefore, it is plausible that the reduction
267 of fishing hours is not done by choice, but rather results from fishers having to increase search time.
268 Upon being relocated, fishers may not identify the best fishing grounds as easily as before, and
269 therefore invest a greater proportion of their time searching for their catch. Further analysis of
270 temporal trends in non-fishing hours, as well as distance traveled should provide us with insights as
271 to why fishers reduced fishing hours.

272 Previous studies on insular environments suggest that vessels move to distant places, which might be
273 translated as increased costs (Stevenson et al., 2013). Nevertheless, they do not use counterfactuals
274 that could help account for system- or fleet-level changes that occur through time. Others have
275 used similar satellite-tracking systems to show that fishing effort accumulates near the edges of
276 spatial closures, yielding greater catches (Murawski et al., 2005). Yet, these vessel tracks do not
277 cover the pre-reserve period, making it difficult identify the contribution of spatial closures to
278 the observed spatial distribution of fishing vessels. Recent work by Elahi et al. (2018) identified
279 that total fishing effort in a focal region where a short-term MPA was implemented showed little
280 change, likely indicating that fishers redistributed fishing effort to compensate for the reduction in
281 available space. Our data is assembled in a similar way, with fishing positions before and after the
282 implementation of PIPA and vessels grouped into treated and control groups. Our BACI design,
283 along with our difference-in-differences analysis allows us to make causal inferences about the effect
284 that large scale marine protected areas have on fishing effort.

285 The different responses observed between purse seiners and longliners might have two possible
286 explanations. It is likely that PIPA did not contain habitat that longliners would consider optimal.
287 Therefore, the sporadic fishing events that occurred there are of little importance to the fleet, and it
288 is unlikely that the implementation of PIPA has an effect on them. Alternatively, the differences
289 may be due to the nature of each fishing gear. Purse seiners are often constrained by seafloor and
290 thermocline depth, and have a smaller spatial footprint (Kroodsma et al., 2018). Tuna purse seiners
291 are known to have greater proportion of null sets (*i.e.* where purse seines effectively cast their nets,
292 but no catch is obtained) during El Niño years, where the thermocline deepens in the Eastern Pacific
293 (Dreyfus-Leon, 2015). On the other hand, longliners may be more flexible as to where they can
294 deploy their longlines. Ortúñoz-Crespo et al. (2018) evaluated the ecological niche of the pelagic

²⁹⁵ longline fleet, and suggest that the fleet may be under-utilizing the ocean, meaning that they can
²⁹⁶ easily redistribute elsewhere.

²⁹⁷ Our work suggests that the implementation of LSMPAs can have important implications for purse
²⁹⁸ seiners, and less so for longliners. We also show that fishing effort is redistributed to areas close
²⁹⁹ by. Future management interventions that aim to close large portion of the oceans should consider
³⁰⁰ how fishing effort will change in space and through time, and the ecological implications of this
³⁰¹ redistribution to ensure that fishing effort is not just displaced elsewhere, leading to overfishing in
³⁰² adjacent waters.

303 6 Appendix



Figure S1: Stream of fishing events by vessels through time. Each line represents a vessel, with dots indicating months with fishing activity and colors indicating the pre and post periods.

Table S1: Fishing hours from GFW for purse seiners ($n = 106$; 38 control, 68 treatment). Asterisks indicate significance levels. Numbers in parenthesis represent heteroskedastic-robust standard errors.

	<i>Dependent variable:</i> hours			
	(1)	(2)	(3)	(4)
post	8.394*** (0.267)	9.334*** (0.254)	14.934*** (0.312)	17.284*** (0.403)
treated	-1.069*** (0.249)	-0.770*** (0.234)	-0.993*** (0.219)	0.259 (0.269)
post:treated	-0.701** (0.308)	-0.899*** (0.295)	-0.530* (0.283)	-0.580** (0.292)
Constant	11.738*** (0.220)	11.281*** (0.292)	7.574*** (0.318)	10.077*** (0.422)
Month FE	No	Yes	Yes	Yes
Year FE	No	No	Yes	Yes
Flag FE	No	No	No	Yes
Observations	37,840	37,840	37,840	37,840
R ²	0.087	0.136	0.179	0.192

Note:

*p<0.1; **p<0.05; ***p<0.01

Table S2: Fishing hours from GFW for longliners (n = 203; 88 control, 115 treatment).. Asterisks indicate significance levels. Numbers in parenthesis represent heteroskedastic-robuste standard errors.

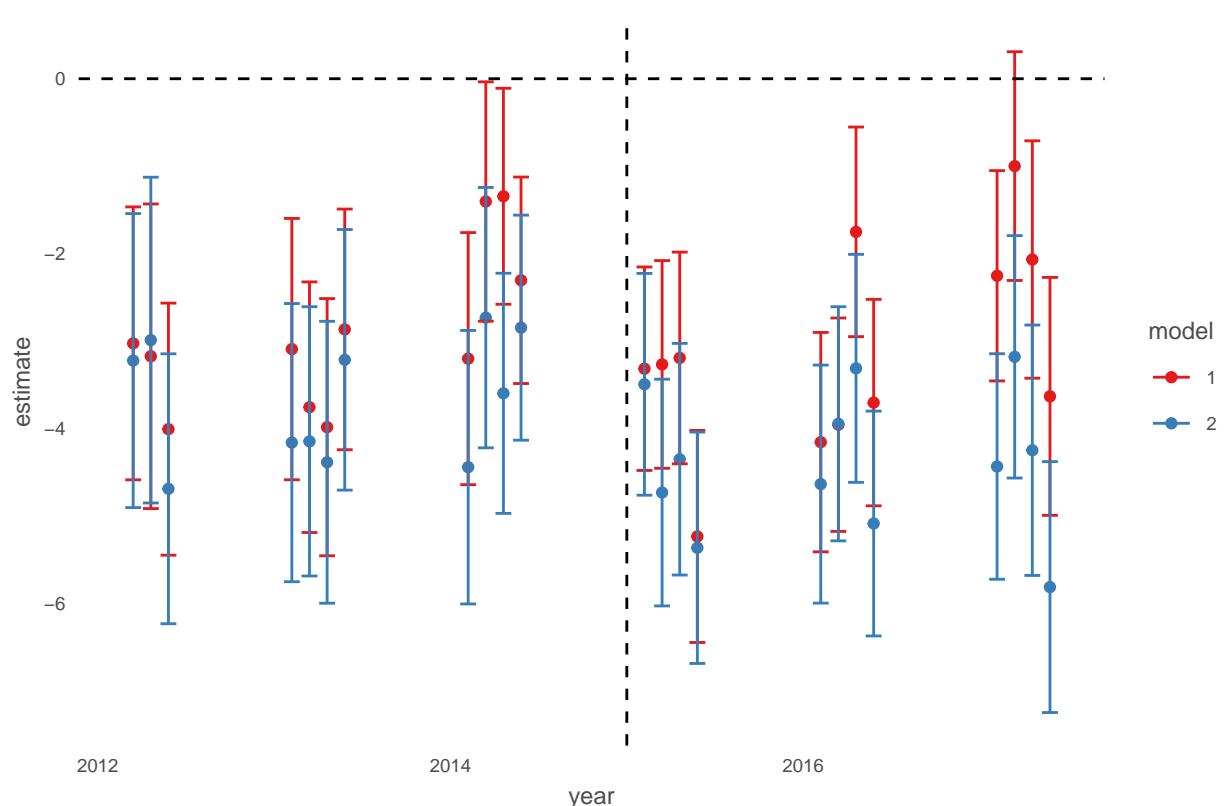
	<i>Dependent variable:</i>			
	hours			
	(1)	(2)	(3)	(4)
post	-1.241*** (0.116)	-1.026*** (0.116)	-0.944*** (0.157)	13.292*** (0.330)
treated	2.595*** (0.101)	2.708*** (0.101)	2.639*** (0.102)	1.493*** (0.116)
post:treated	0.053 (0.133)	-0.069 (0.133)	-0.029 (0.134)	-0.060 (0.135)
Constant	39.032*** (0.089)	38.105*** (0.131)	38.388*** (0.150)	36.993*** (0.178)
Month FE	No	Yes	Yes	Yes
Year FE	No	No	Yes	Yes
Flag FE	No	No	No	Yes
Observations	227,873	227,873	227,873	227,873
R ²	0.010	0.015	0.016	0.030

Note:

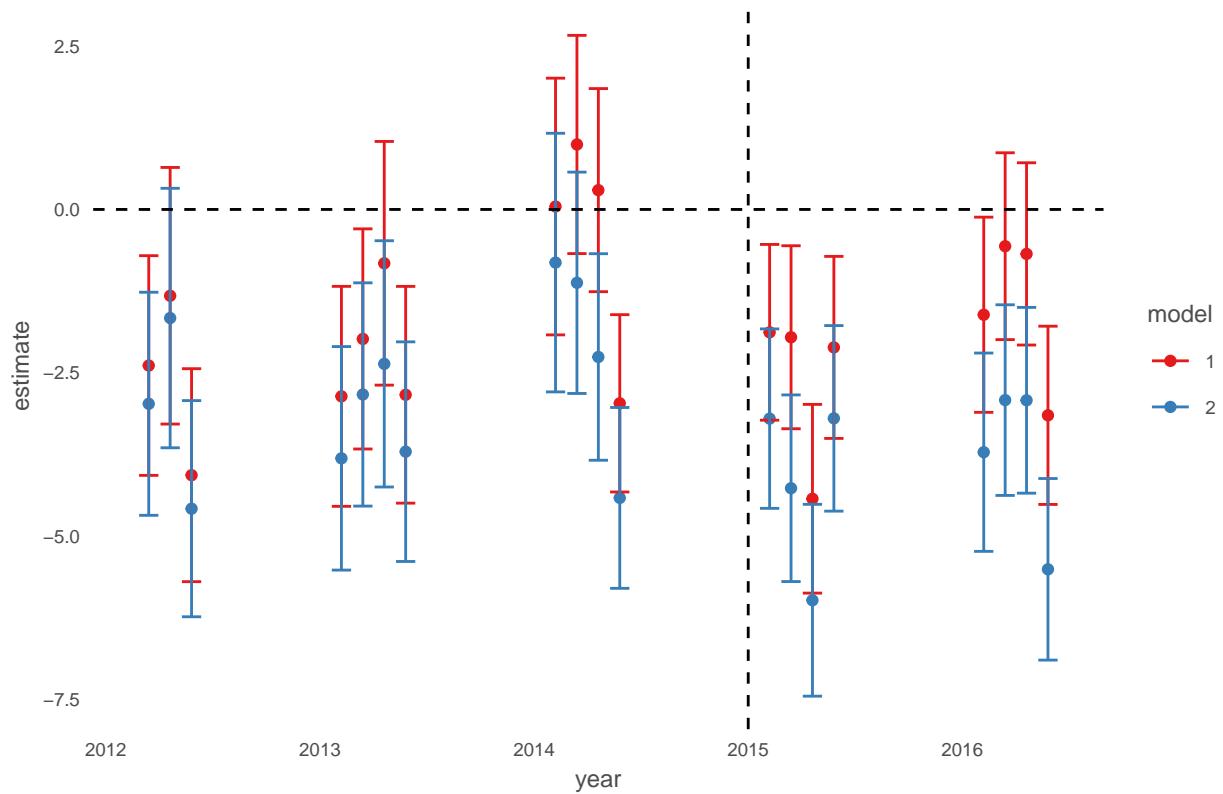
*p<0.1; **p<0.05; ***p<0.01

³⁰⁴ 6.1 Other model specifications

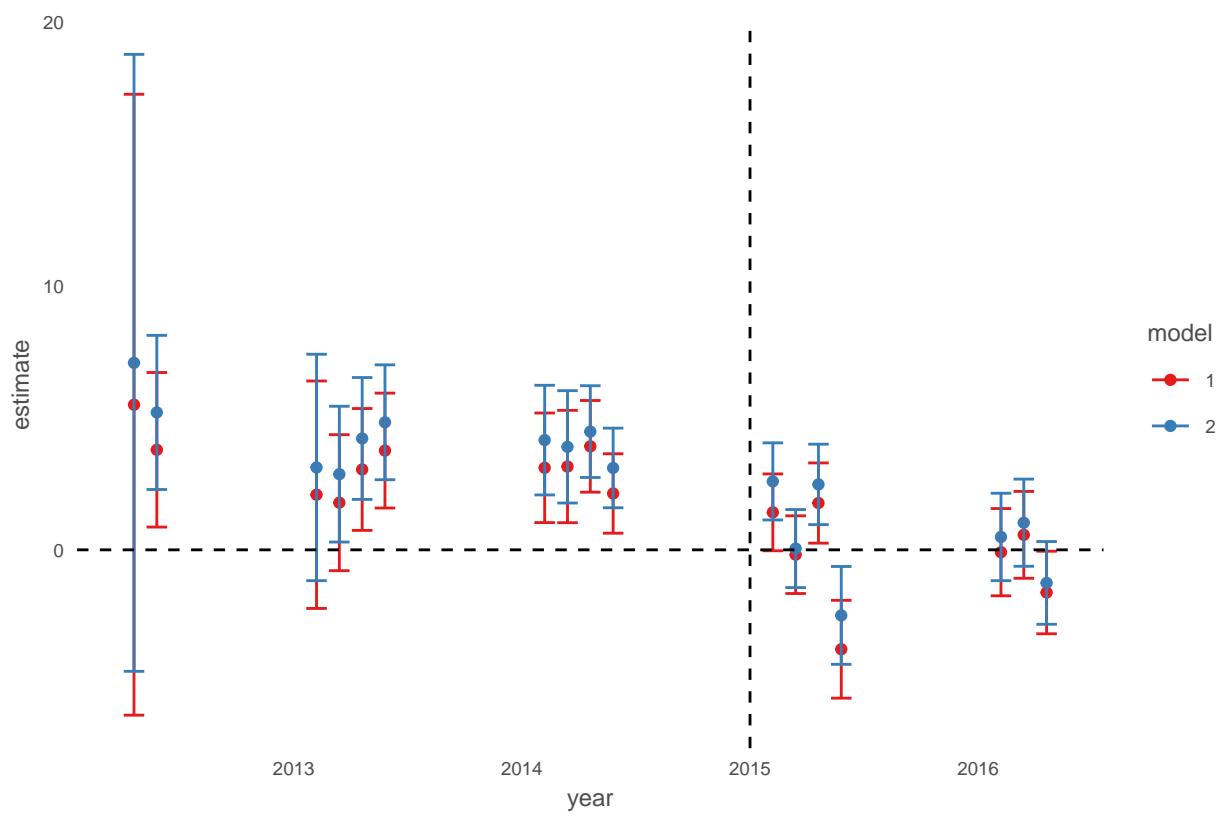
³⁰⁵ 6.1.1 Year as dummy variables



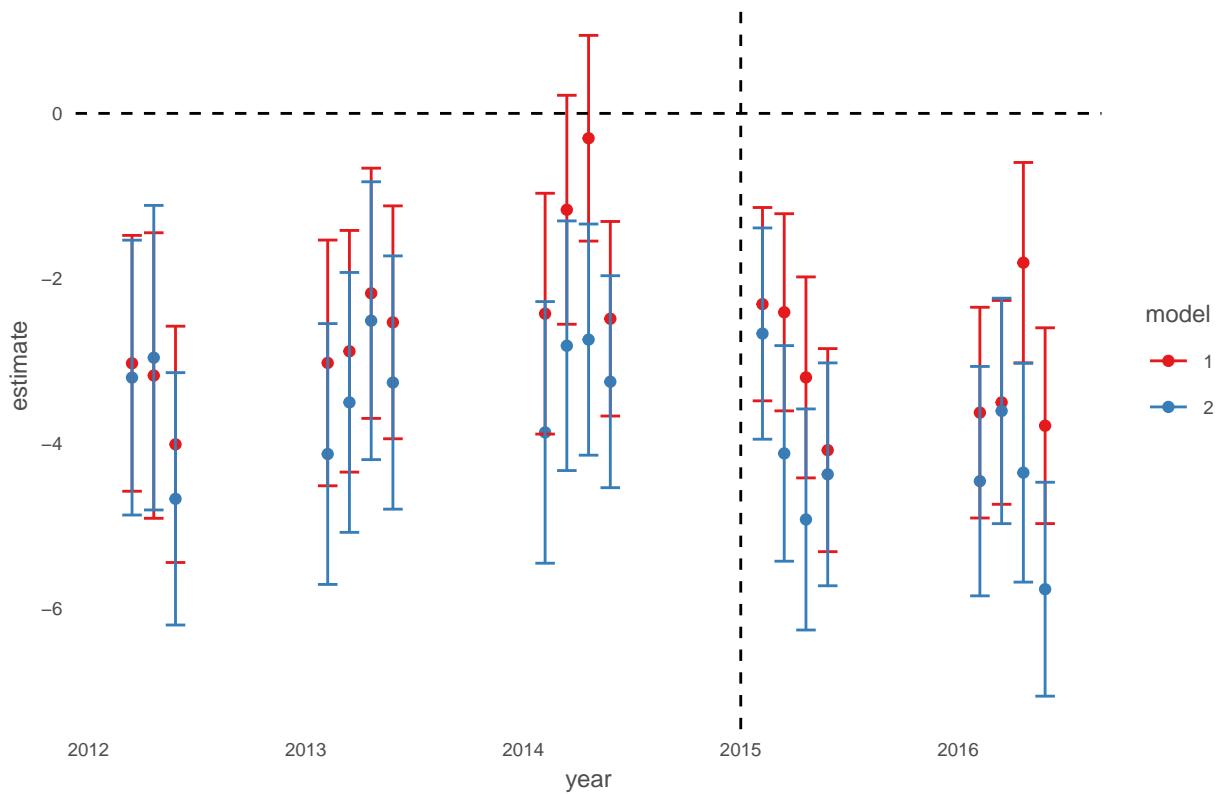
³⁰⁶



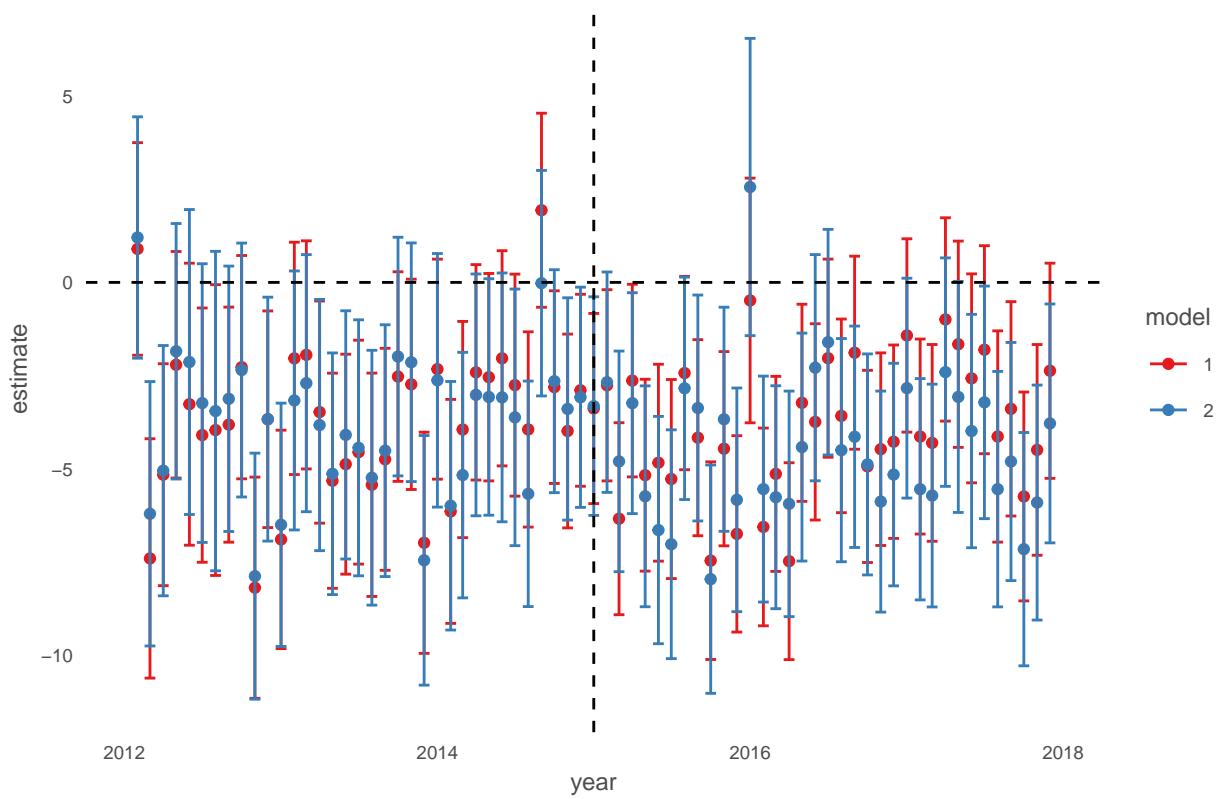
307



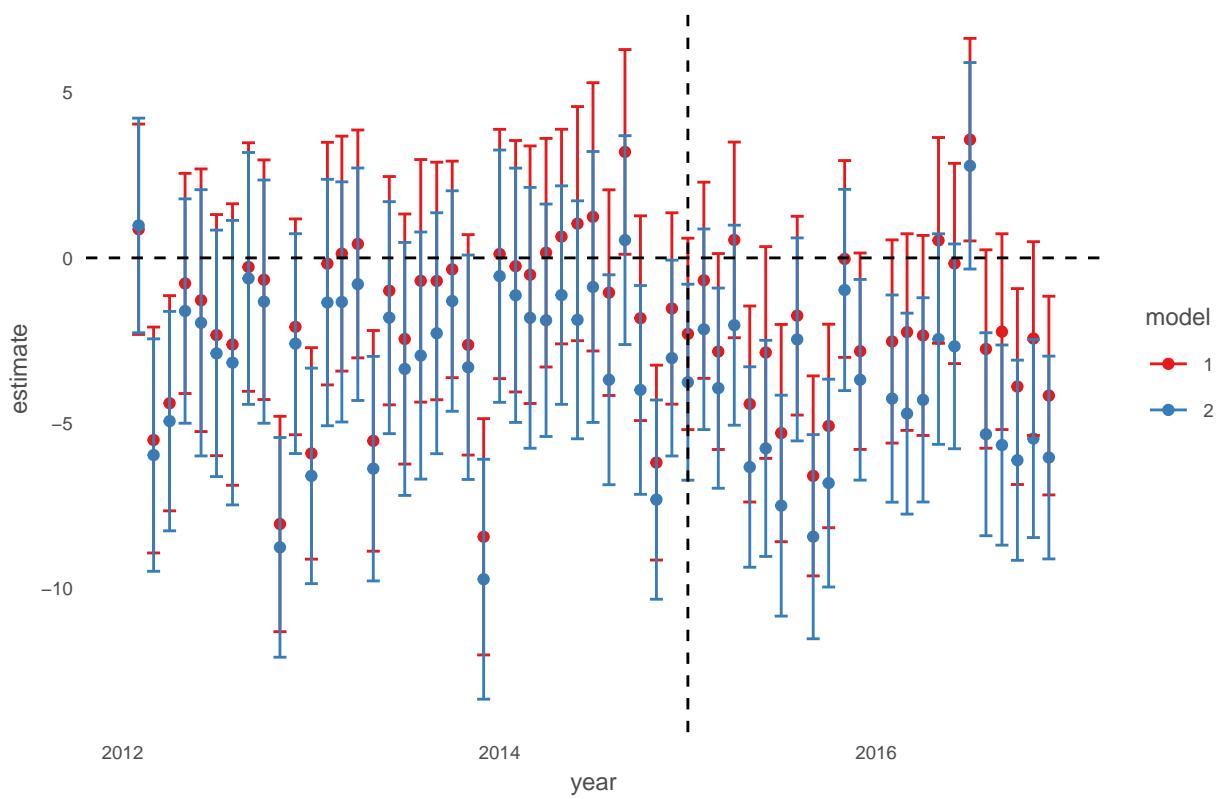
308



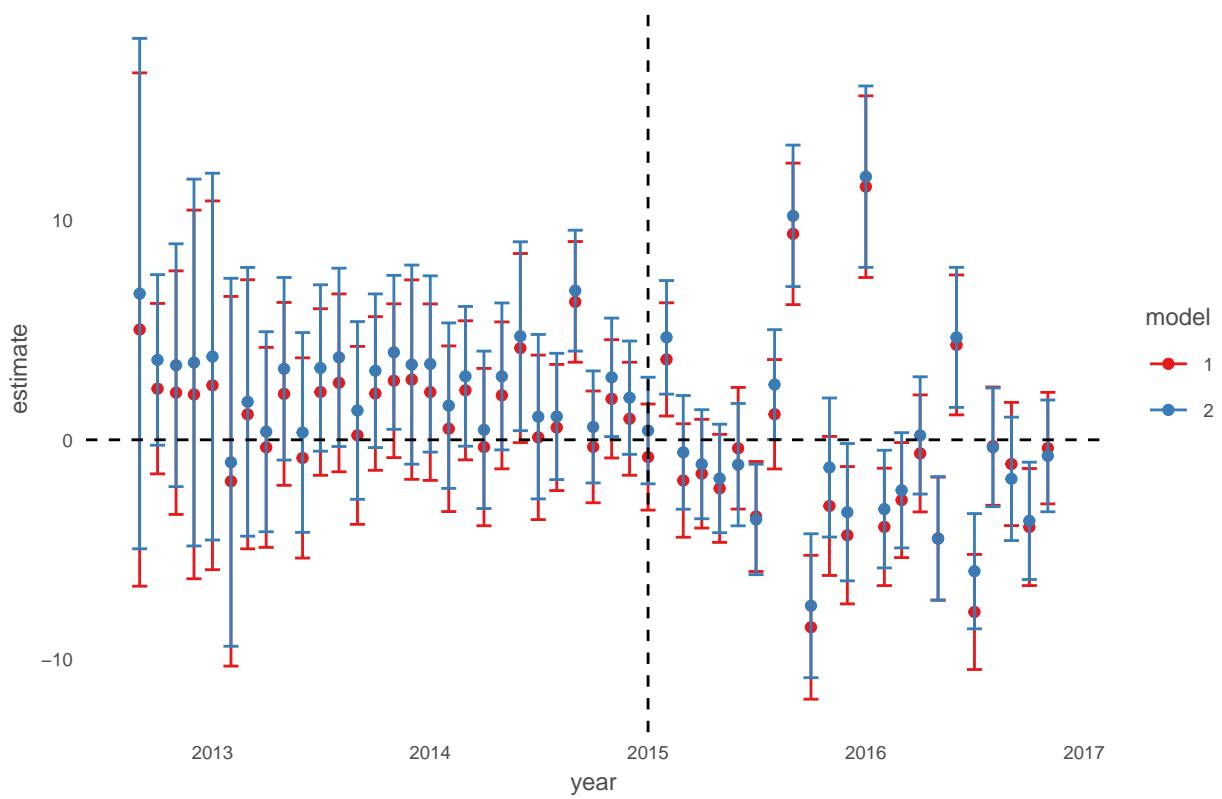
309



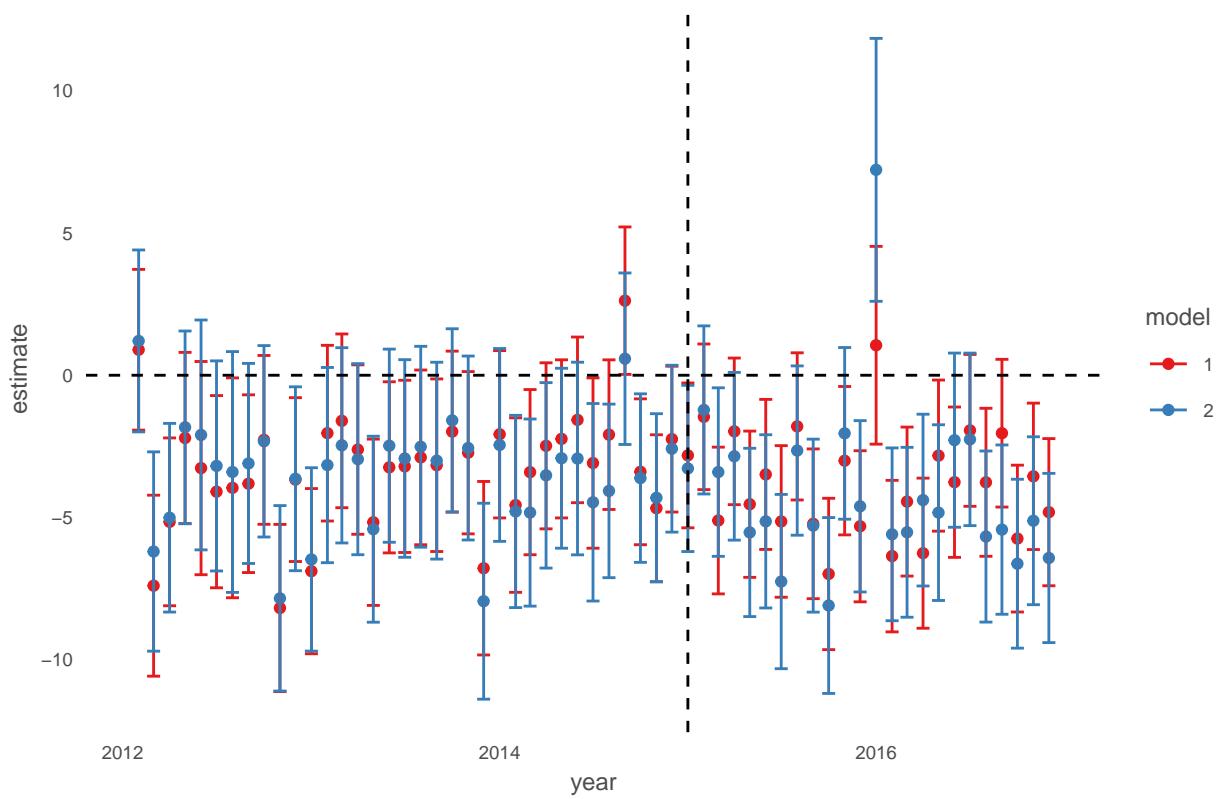
310



311



312



313

314 **References**

- 315 Agardy, T., G. N. di Sciara, and P. Christie (2011, mar). Mind the gap: Addressing the shortcomings
316 of marine protected areas through large scale marine spatial planning. *Marine Policy* 35(2),
317 226–232.
- 318 Alger, J. and P. Dauvergne (2017, jul). The global norm of large marine protected areas: Explaining
319 variable adoption and implementation. *Env. Pol. Gov.* 27(4), 298–310.
- 320 Aqorau, T., J. Bell, and J. N. Kittinger (2018, sep). Good governance for migratory species.
321 *Science* 361(6408), 1208.2–1209.
- 322 Aqorau, T. and A. Bergin (1997, mar). Ocean governance in the western pacific purse seine fishery -
323 palau arrangement. *Marine Policy* 21(2), 173–186.
- 324 Boonzaier, L. and D. Pauly (2016, jan). Marine protection targets: an updated assessment of global
325 progress. *Oryx* 50(01), 27–35.
- 326 Cabral, R. B., S. D. Gaines, B. A. Johnson, T. W. Bell, and C. White (2017, mar). Drivers of
327 redistribution of fishing and non-fishing effort after the implementation of a marine protected
328 area network. *Ecol Appl* 27(2), 416–428.
- 329 Christie, P., N. J. Bennett, N. J. Gray, T. 'Aulani Wilhelm, N. Lewis, J. Parks, N. C. Ban, R. L.
330 Gruby, L. Gordon, J. Day, S. Taei, and A. M. Friedlander (2017, oct). Why people matter in ocean
331 governance: Incorporating human dimensions into large-scale marine protected areas. *Marine
332 Policy* 84, 273–284.
- 333 Dreyfus-Leon, M. J. (2015, jun). Analysis of null sets (zero catch) made by the mexican tuna purse
334 seine fleet (2000–2013). *Cienc Mar* 41(2), 85–92.
- 335 Elahi, R., F. Ferretti, A. Bastari, C. Cerrano, F. Colloca, J. Kowalik, M. Ruckelshaus, A. Struck,
336 and F. Micheli (2018, aug). Leveraging vessel traffic data and a temporary fishing closure to
337 inform marine management. *Front Ecol Environ.*
- 338 Food and A. O. of the United Nations (2018, jul). *The state of world fisheries and aquaculture 2018:
339 meeting the sustainable development goals.* The state of world fisheries and aquaculture. UN.
- 340 Game, E. T., H. S. Grantham, A. J. Hobday, R. L. Pressey, A. T. Lombard, L. E. Beckley, K. Gjerde,
341 R. Bustamante, H. P. Possingham, and A. J. Richardson (2009, jul). Pelagic protected areas: the
342 missing dimension in ocean conservation. *Trends Ecol Evol (Amst)* 24(7), 360–369.
- 343 Gray, N. J., N. J. Bennett, J. C. Day, R. L. Gruby, T. A. Wilhelm, and P. Christie (2017, oct).
344 Human dimensions of large-scale marine protected areas: Advancing research and practice. *Coastal
345 Management*, 1–9.
- 346 Havice, E. (2010, sep). The structure of tuna access agreements in the western and central pacific
347 ocean: Lessons for vessel day scheme planning. *Marine Policy* 34(5), 979–987.
- 348 Havice, E. (2013, nov). Rights-based management in the western and central pacific ocean tuna
349 fishery: Economic and environmental change under the vessel day scheme. *Marine Policy* 42,
350 259–267.

- 351 Hilborn, R., F. Micheli, and G. A. De Leo (2006, mar). Integrating marine protected areas with
352 catch regulation. *Can. J. Fish. Aquat. Sci.* 63(3), 642–649.
- 353 Kroodsma, D. A., J. Mayorga, T. Hochberg, N. A. Miller, K. Boerder, F. Ferretti, A. Wilson,
354 B. Bergman, T. D. White, B. A. Block, P. Woods, B. Sullivan, C. Costello, and B. Worm (2018,
355 feb). Tracking the global footprint of fisheries. *Science* 359(6378), 904–908.
- 356 Maxwell, S. M., E. L. Hazen, R. L. Lewison, D. C. Dunn, H. Bailey, S. J. Bograd, D. K. Briscoe,
357 S. Fossette, A. J. Hobday, M. Bennett, S. Benson, M. R. Caldwell, D. P. Costa, H. Dewar,
358 T. Eguchi, L. Hazen, S. Kohin, T. Sippel, and L. B. Crowder (2015, aug). Dynamic ocean
359 management: Defining and conceptualizing real-time management of the ocean. *Marine Policy* 58,
360 42–50.
- 361 McDermott, G. R., K. C. Meng, G. G. McDonald, and C. J. Costello (2018, aug). The blue paradox:
362 Preemptive overfishing in marine reserves. *Proc Natl Acad Sci USA*.
- 363 Murawski, S., S. Wigley, M. Fogarty, P. Rago, and D. Mountain (2005, jul). Effort distribution and
364 catch patterns adjacent to temperate MPAs. *ICES Journal of Marine Science*.
- 365 Ortuño-Crespo, G., D. C. Dunn, G. Reygondeau, K. Boerder, B. Worm, W. Cheung, D. P. Tittensor,
366 and P. N. Halpin (2018, aug). The environmental niche of the global high seas pelagic longline
367 fleet. *Sci. Adv.* 4(8), eaat3681.
- 368 PNA (2018). Parties to the nauru agreement.
- 369 R Core Team (2018). *R: A Language and Environment for Statistical Computing*. Vienna, Austria:
370 R Foundation for Statistical Computing.
- 371 Sala, E., J. Lubchenco, K. Grorud-Colvert, C. Novelli, C. Roberts, and U. R. Sumaila (2018, may).
372 Assessing real progress towards effective ocean protection. *Marine Policy* 91(2), 11–13.
- 373 Sala, E., J. Mayorga, C. Costello, D. Kroodsma, M. L. D. Palomares, D. Pauly, U. R. Sumaila, and
374 D. Zeller (2018, jun). The economics of fishing the high seas. *Sci Adv* 4(6), eaat2504.
- 375 Schiller, L., M. Bailey, J. Jacquet, and E. Sala (2018, aug). High seas fisheries play a negligible role
376 in addressing global food security. *Sci Adv* 4(8), eaat8351.
- 377 Singleton, R. L. and C. M. Roberts (2014, oct). The contribution of very large marine protected
378 areas to marine conservation: giant leaps or smoke and mirrors? *Mar Pollut Bull* 87(1-2), 7–10.
- 379 Smith, M. D. and J. E. Wilen (2003, sep). Economic impacts of marine reserves: the importance of
380 spatial behavior. *Journal of Environmental Economics and Management* 46(2), 183–206.
- 381 Stevenson, T. C., B. N. Tissot, and W. J. Walsh (2013, apr). Socioeconomic consequences of fishing
382 displacement from marine protected areas in hawaii. *Biological Conservation* 160, 50–58.
- 383 Sumaila, U. R., V. W. Y. Lam, D. D. Miller, L. Teh, R. A. Watson, D. Zeller, W. W. L. Cheung,
384 I. M. Côté, A. D. Rogers, C. Roberts, E. Sala, and D. Pauly (2015, jul). Winners and losers in a
385 world where the high seas is closed to fishing. *Sci Rep* 5(1), 8481.
- 386 Toonen, R. J., T. A. Wilhelm, S. M. Maxwell, D. Wagner, B. W. Bowen, C. R. C. Sheppard, S. M.
387 Taei, T. Teroroko, R. Moffitt, C. F. Gaymer, L. Morgan, N. Lewis, A. L. S. Sheppard, J. Parks,
388 A. M. Friedlander, and B. O. T. Tank (2013, dec). One size does not fit all: the emerging frontier
389 in large-scale marine conservation. *Mar Pollut Bull* 77(1-2), 7–10.

- ³⁹⁰ White, C. and C. Costello (2014, mar). Close the high seas to fishing? *PLoS Biol* 12(3), e1001826.
- ³⁹¹ White, T. D., A. B. Carlisle, D. A. Kroodsma, B. A. Block, R. Casagrandi, G. A. De Leo, M. Gatto,
³⁹² F. Micheli, and D. J. McCauley (2017, mar). Assessing the effectiveness of a large marine protected
³⁹³ area for reef shark conservation. *Biological Conservation* 207, 64–71.
- ³⁹⁴ Wood, L. J., L. Fish, J. Laughren, and D. Pauly (2008, jul). Assessing progress towards global
³⁹⁵ marine protection targets: shortfalls in information and action. *Oryx* 42(03).