

# Ground-Water Resources of Saipan, Commonwealth of the Northern Mariana Islands

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**U.S. Department of the Interior  
U.S. Geological Survey**

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**COMMONWEALTH UTILITIES CORPORATION  
COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS**

**INTRODUCTION**

Saipan has an area of 48 mi<sup>2</sup> and is the largest of the 14 islands in the Commonwealth of the Northern Mariana Islands (CNMI). The island is formed by volcanic rocks overlain by younger limestone. The island is situated in the western Pacific Ocean between latitudes 15°22'N and longitude 145°45'W, 3,269 mi east-northeast of the coast of Honolulu and midway between Japan and New Guinea (fig. 1). The climate on Saipan is classified as tropical marine with an average temperature of 80°F. The natural beauty of the island and surrounding waters are the basis for a growing tourist-based economy. The resulting rapid development and increases in resident and tourist populations have added stresses to the island's limited water supplies.

Freshwater resources on Saipan are not readily observable because, aside from the abundant rainfall, most freshwater occurs as ground water. Fresh ground water is found in aquifers composed mainly of fragmental limestone. About 80 percent of the municipal water supply comes from 140 shallow wells that withdraw about 11 mgd. The chloride concentration of water withdrawn from production wells ranges from less than 100 mg/L to 1,000 mg/L. The chloride concentration of water withdrawn from production wells ranges from less than 100 mg/L to 1,000 mg/L. The chloride concentration of water withdrawn from production wells ranges from less than 100 mg/L to 1,000 mg/L.

The chloride concentrations and rates of ground-water production are not currently adequate for providing island residents with a potable 24-hour water supply and future demands are expected to be higher. To better understand the ground-water resources of the island, and water resources on tropical islands in general, the U.S. Geological Survey (USGS) entered into a cooperative program with the Commonwealth Utilities Corporation (CUC). The cooperative agreement was initiated in 1989, to assess the ground-water resources of Saipan and to make hydrogeologic information available to the CUC in support of their ongoing efforts to improve the quality and quantity of the municipal water supply.

This report presents some of the results of the program including descriptions of (1) the geography and geology, (2) the occurrence of fresh ground water in permeable limestones that extend to some distance below sea level where water-level elevation is affected by ocean tides (coastal aquifers), and in limestones that overlie volcanic basement rocks above sea level (high-level aquifers), (3) the water-table configuration and directions of ground-water flow, and (4) the rainfall, ground-water withdrawal, and chloride concentrations in well water. Also described is the relation of the changes in water-table elevations to changes in sea level, rainfall, and ground-water withdrawal.

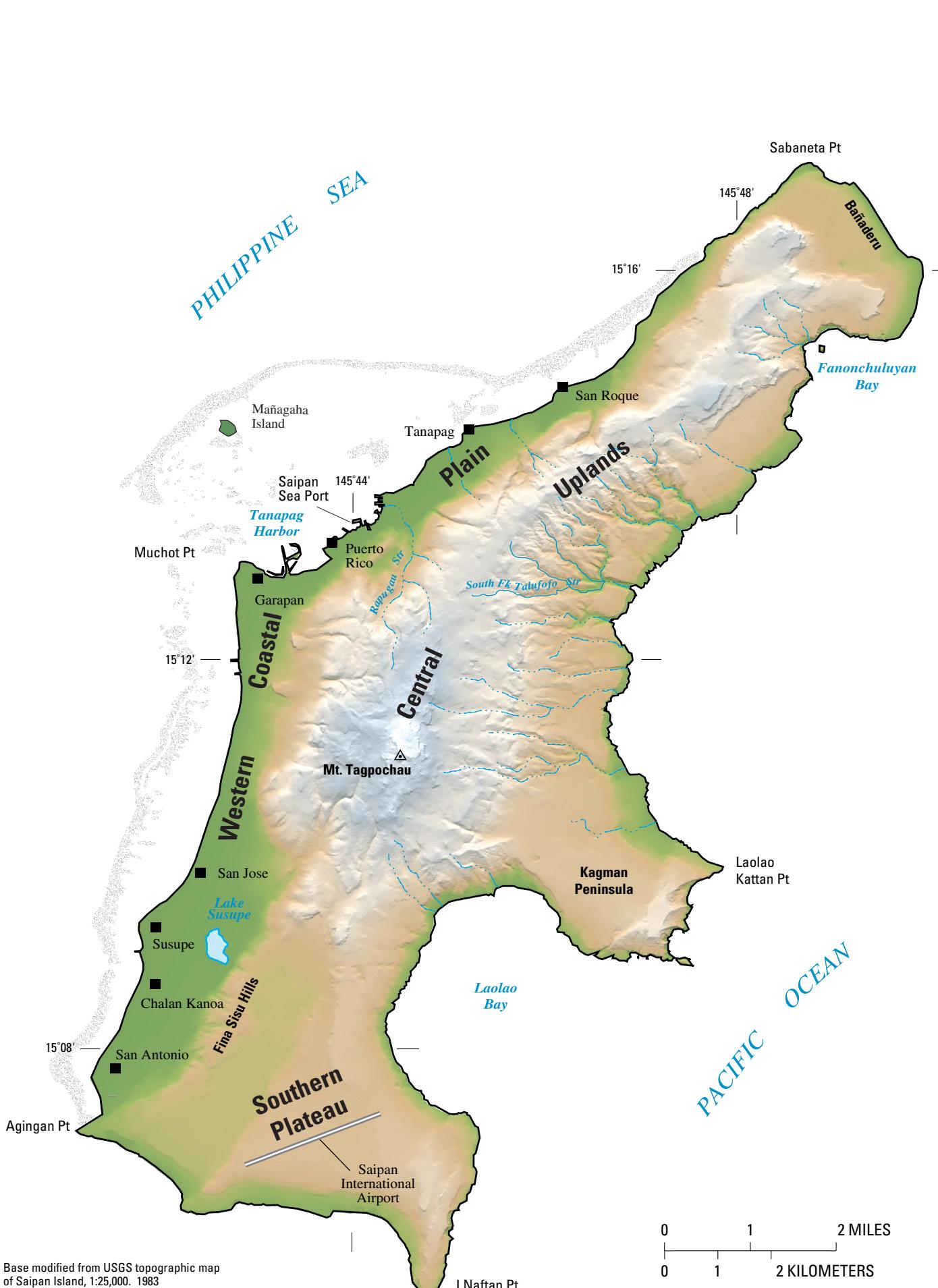
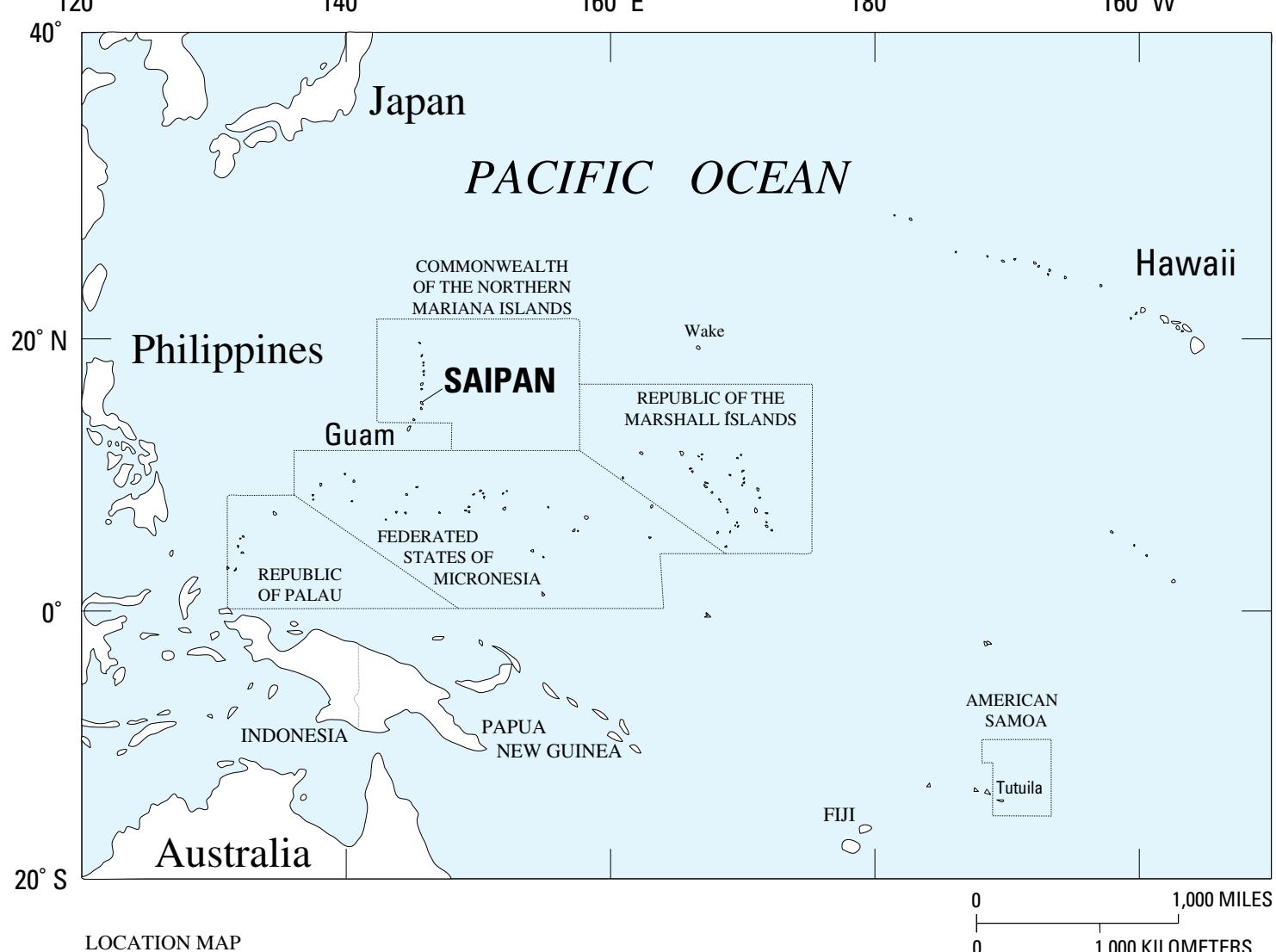


Figure 1. Location map and shaded relief of Saipan.

**LAND USE**

The population of Saipan resides primarily on and adjacent to the western coastal plain and the plateau areas at the southern end of the island and the Kagman Peninsula. The interior of the island and most of the northern and eastern uplands are less populated. Parts of the central uplands and the northern region of the island contain undeveloped secondary forest and grassland, and small pockets of primary forest. Land uses include hotel resorts, golf courses, garment manufacturing, food businesses, agriculture, and residential activities. Several quarries, a solid-waste dump, septic systems, and commercial activities may present a potential for ground-water contamination.

The population of Saipan, about 62,400 people in 2000 (U.S. Census Bureau, 2001), resides primarily in rural village areas along the western coast, on the southern plateau, and on the Kagman Peninsula, occupying about 70 percent of the island. Residential areas are located along the coast, in the interior, and in the northern uplands. Residential land is about 30 percent, public land about 20 percent, and residential land about 35 percent. Public land use includes the airport, sea port, schools, cemetery, agricultural cooperatives, Lake Susupe and adjacent wetland areas, parks, and beaches. Commercial land use includes hotel resorts, golf courses, garment manufacturing, and small businesses. Residential land use includes small-scale farming and grazing, and homebased developments. The remaining 30 percent of the island consists of unused grassland, secondary forest, and isolated regions of primary forest.

Land uses that may affect the potential for ground-water contamination include (1) quarries used for the extraction of limestone building materials, (2) an old solid-waste dump site near Puerto Rico, (3) small-scale sewage-waste disposal sites, (4) industrial facilities, (5) fuel storage facilities, and (6) businesses such as gasoline stations, dry cleaners, and automotive repair and painting facilities. In the past, all solid waste, including toxic materials, was dumped at the unfilled solid-waste dump located along the coast at Puerto Rico; however, in February 2003, the dump was closed and a new landfill constructed to U.S. Environmental Protection Agency (USEPA) specifications was opened at Bahadenu on the northern end of the island.

**GEOGRAPHY**

The surface terrain of Saipan is dominated by a succession of nearly horizontal limestone platforms and terraces, separated by steep scarps, that trend from the sea towards central uplands in the northern three-fourths of the island. The eastern, southern, and northern coasts are backed by limestone cliffs of varying relief separated intermittently by small beaches and coves. The western coast is formed by a narrow coastal plain of limestone. Toward the southern end of the coastal plain is a small brackish lake surrounded by an extensive marshy area. Several rivers and streams are fed by runoff derived by a combination of precipitation and groundwater discharge.

Although not the largest of the CNMI, Saipan is about 13 mi long north to south and averages less than 4 mi wide. The 48 mi<sup>2</sup> island has a maximum elevation of 1,555 ft above sea level at Mount Tagpochau, a little south of center, and 942 ft at the top of the Kalabera cliffs (Laderan Kalabera Lichen), toward the northern end. The surface landforms of Saipan were separated into six principal physiographic subdivisions by Cloud and others (1956) (fig. 2).

Of the six principal physiographic subdivisions, the central uplands cover the largest land area and most of the elevation range (about 300 ft). The central uplands encompass northern and southern limestone uplands that are separated by a coastal plain ridge with slopes that are dissected by erosion into short, rugged valleys and steep hills. To the southeast of Mount Tagpochau, the central uplands are bordered by a group of high volcanic hills that culminate at Mount Laulau.

The central uplands are bordered by a set of limestone platforms and terraced benches that form a terraced pattern downward to the sea. The limestone platforms are conspicuous, broad, and relatively flat areas at the southern, southeast-central, and northern margins of the central uplands. The elevations of the limestone platforms range from about 120 to 240 ft. The terraced benches occur around and between the limestone platforms. The southeastern coastal plain is the lowest area, extending from the eastern coast in a narrow belt extending northward from Mount Laulau as their abrupt topographic rise is over 400 ft. The Donni clay hills belt extends northward from Mount Laulau as an irregularly narrow strip about 3 mi long with an average width of 1/2 mi. The area is marked by short and rounded west ridges separated by steep-sided ravines at elevations from about 100 to 500 ft.

The western coastal plain extends continuously south from the beaches at San Roque to Agigian Point and ranges in width from 1/8 to over 1 mi. The western coastal plain is predominately composed of emerged calcium carbonate sandstone that is generally too elevated to allow marine inundation, ranging in elevation from 15 to 20 ft. Part of the western coastal plain is the largest area which contains brackish-water Lake Malapig. The lake has an area of about 45 acres at normal water levels and ground water flows into the lake during periods of low lake stage (Wong and Hill, 2000). Southeast of the long west-coast beach is a shallow lagoon which is separated from the Philippine Sea by a barrier reef (fig. 3).

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**GROUND-WATER RESOURCE: SATURATED LIMESTONES**

The primary municipal water supply for the island of Saipan comes from ground water. Saturated limestones form the principal aquifers on the island. Rainwater infiltrates the high-permeability limestones and maintains a high-water table. The water table on Saipan is at or near sea level. Fresh ground water on Saipan is underlain by saltwater. Some fraction of the fresh ground water can be withdrawn by wells, but freshwater availability can be affected by overpumping or sustained periods of dry weather.

On Saipan, the position of the volcanic basement rocks relative to sea level and the overlying limestone affects the occurrence of ground water. Most of the recoverable fresh ground water in Saipan is found in limestones that extend from the land surface to some distance below sea level (fig. 5). A smaller amount of recoverable fresh ground water is found in limestones below volcanic basement rocks above sea level. Test drilling has shown the volcanic basement rocks to be relatively impermeable, and therefore little fresh ground water is found in them. This is because of their low permeability (permeability describes the ease with which water can move through rock). In contrast, the limestone generally has high permeability resulting from intergranular pores and spaces between the accumulated material as well as larger voids, which formed when the limestone was deposited or developed later by dissolution.

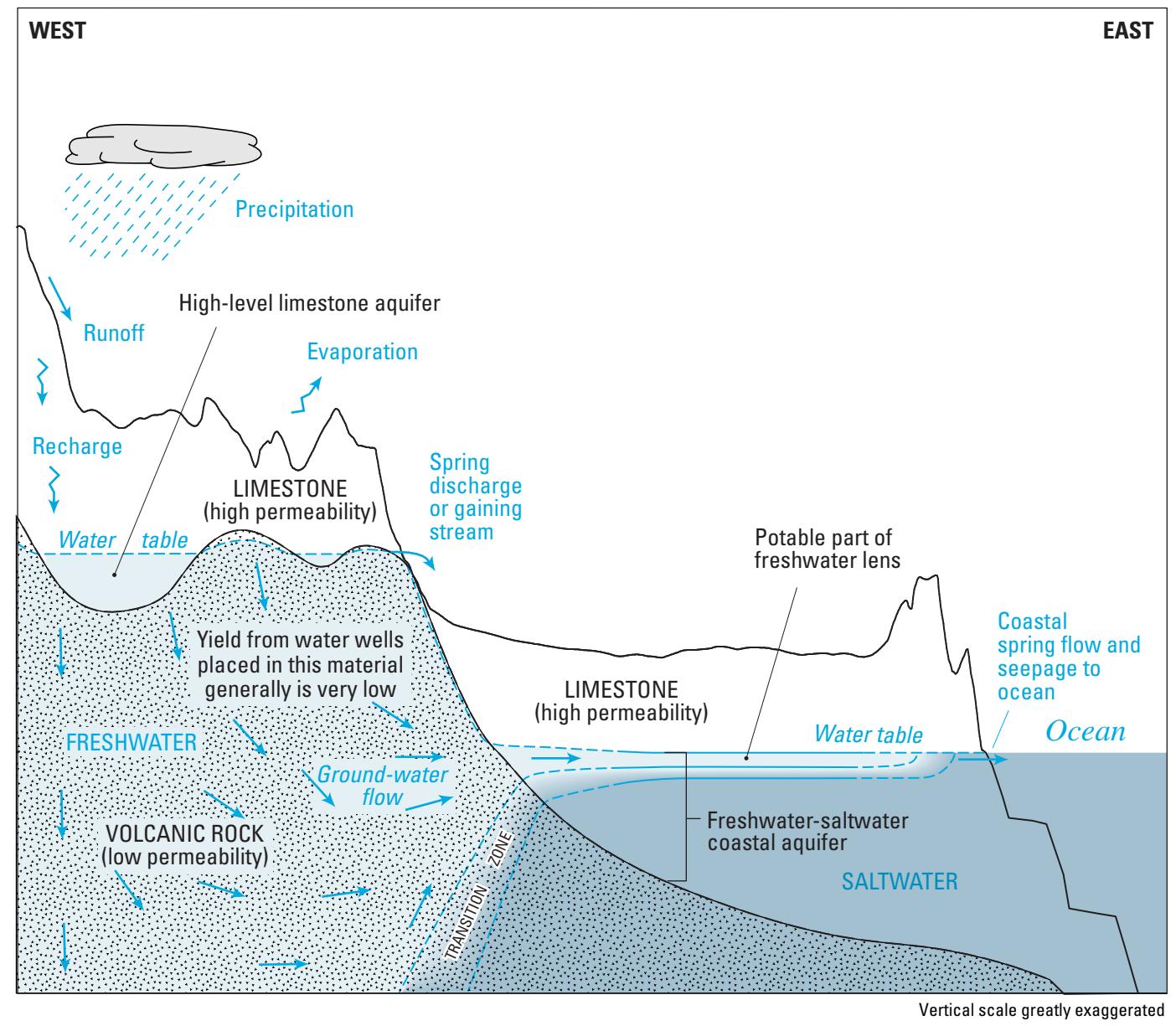


Figure 5. Schematic hydrogeologic section through part of Saipan showing ground-water flow pattern and salinity structure. Line of section shown on figure 8.

**Aquifers where water-level elevation is affected by ocean tides (coastal aquifers)**—As in other small oceanic islands, most of the available fresh ground water in Saipan is in a freshwater-saltwater coastal-aquifer system where a lens-shaped body of fresh and brackish ground water on denser saltwater lies beneath the island (fig. 5). Most ground-water withdrawal on Saipan is from the Mariana Limestone aquifer, a coastal aquifer composed of well-indurated, porous pisolites, fragmental limestones that locally contain fossiliferous lenses.

**Aquifers that overlie volcanic basement rocks that extend above sea level (high-level aquifers)**—In the central uplands of Saipan, fresh ground water is found in limestone aquifers that overlie lower-permeability volcanic basement rocks that extend above sea level (fig. 5). Ground water in these high-level limestone aquifers is above the influence of short-term sea-level fluctuations and has a low salinity, originating entirely from rainfall. The horizontal extent and thickness of these aquifers are limited and overpumping or sustained periods of dry weather can affect the water levels in these aquifers. Ground water in the high-level limestone aquifers in the central uplands, Capital Hill well fields, Additionally, many low-discharge springs and seeps partially drain high-level aquifers in the central uplands. Water from Donni Spring, Tanapag I and II Springs, and Achagua Spring contributes to the municipal supply. Water level in the high-level aquifers and flow from springs that partially drain these aquifers fluctuate seasonally and are sensitive to periods of low rainfall. Water level and springflow are highest during the wet season and decline throughout the dry season, reaching their lowest levels during sustained periods of below normal rainfall.

**Theoretical freshwater lens and actual conditions on Saipan**—The Ghyben-Herzberg principle commonly is used to relate the thickness of a freshwater lens in an ocean-island aquifer to the density difference between freshwater and saltwater. The principle states that the theoretical interface between freshwater and saltwater is at a depth below sea level that is 40 times the elevation of the water table above mean sea level (Todd, 1980). In reality, instead of a sharp freshwater-saltwater interface, freshwater is separated from saltwater by a transition zone in which salinity increases gradually from zero at the top to a maximum at the bottom. The Ghyben-Herzberg interface depth has been found to correspond to the depth of about a 50-percent mix of freshwater and saltwater. Under equilibrium flow conditions in permeable aquifer systems, the Ghyben-Herzberg principle may provide a reasonable estimate of freshwater depth if the transition zone is thin relative to the thickness of the freshwater lens.

**Definition of potable freshwater**—Salinity in a freshwater lens is gradational, from an upper freshwater core through the underlying freshwater core to saltwater. A chloride concentration of 250 mg/L is the maximum contaminant level (MCL) for drinking water recommended as a secondary standard by the USEPA U.S. Environmental Protection Agency (USEPA, 1999). The MCL is set to establish limits for constituents that may affect the aesthetic qualities of drinking water (taste and color, for example). In this report, the possible part of the freshwater lens is defined as water having a chloride concentration less than or equal to 250 mg/L. Scawtner has a chloride concentration of about 19,200 mg/L (Thurman, 1990).

**Ground-water flow, recharge, and temporal variations in lens size**—Water flows continuously in a freshwater lens. Rainfall infiltrates and recharges the aquifer; where frictional resistance to flow causes the water to accumulate and a lens to form. Freshwater flows by gravity to the shore, where it discharges as diffuse seepage and as springs at elevations above sea level (fig. 6). On Saipan, the freshwater lens fluctuates naturally, mainly from tidal fluctuations superimposed on the gravity-driven flow of freshwater toward the shore. Under conditions of steady recharge and no pumping, the lens would have a fixed size. In reality, rainfall (and therefore recharge) is episodic and seasonal, and lens volume fluctuates naturally with time. The lens discharges continuously throughout the year, but shrinks during dry periods when recharge diminishes or ceases. The lens expands during high recharge episodes, which commonly occur within a definable wet season.

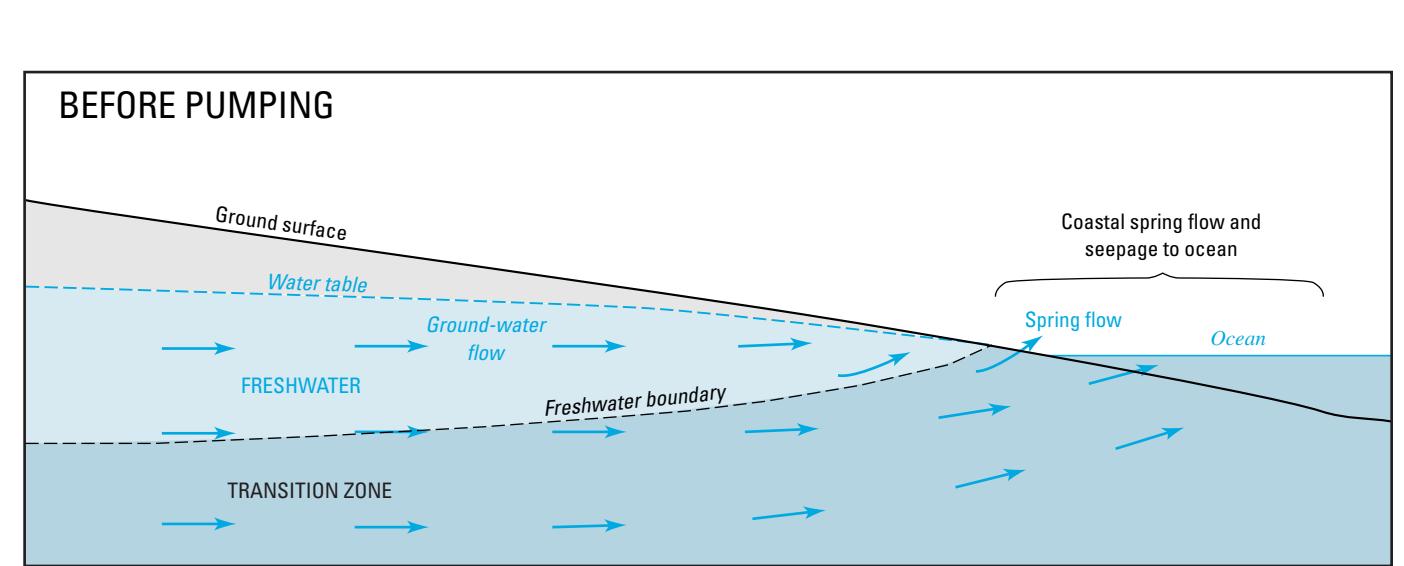


Figure 6. Effects of ground-water withdrawal on the potable part of the freshwater lens in a high-permeability island aquifer.

**Ground-water withdrawal from wells, saltwater upconing, and regional lens depletion**—Some fraction of fresh ground-water recharge can be withdrawn continuously by wells, in effect capturing a fraction of the natural discharge. The most efficient means of developing freshwater from a thin lens is to locate widely spaced wells near the water table where the lens is thick and to maintain low, uniform pumping rates at each well (fig. 6). This fraction of recharge that can be withdrawn with salinity acceptable for drinking purposes is termed saltwater upconing. When the lens is too thin, if wells are too deep (too close to the transition zone), or too much water is withdrawn from a small area, even if wells are designed and placed to minimize local upconing, the lens will gradually shrink to a size that is in balance with the withdrawal. This regional shrinkage raises the transition zone closer to the lens, potentially close enough to increase the salinity of pumped water. Shrinkage of the freshwater lens due to dry weather also contribute to high salinity in wells.

**RAINFALL, GROUND-WATER WITHDRAWAL, AND CHLORIDE CONCENTRATIONS IN WELL WATER**  
Saipan receives about 80 in. of rainfall annually and has distinct wet and dry seasons. All fresh ground water on Saipan originates as rainfall. About 11 Mg/d is withdrawn from 140 continuously operated municipal wells located primarily in the southern, east-central, and central regions of the island. Most production comes from well fields in southern Saipan accounting for about 6.4 Mg/d. The volume-weighted chloride concentration of pumped water from municipal well fields ranges from less than 100 mg/L in the Akgak and Capital Hill well fields to over 2,000 mg/L in the Matu area, Marpi Quarry, and Marpi Quarry well fields. Chloride-concentration data from all wells and wells that penetrate the saturated portion of the transition zone is a major constraint on well location, spacing, depth, and pumping rate.

**Rainfall**—Seasonal differences in rainfall define distinct wet and dry seasons on Saipan (fig. 7). The months of July through November (the wet season) receive about 67 percent (53 in.) of the annual rainfall; January through May (the dry season) receive 21 percent (17 in.) of the rainfall; and December and June (transition months) receive 12 percent (10 in.) of the rainfall. Rainfall records for Saipan are available for years since 1901 from German, 1983, and 1987. Rainfall data for several stations on Saipan are available from the USGS. Long-term rainfall records are available for any one location (unpublished rainfall data on file at the USGS Saipan Field Office). From 1901 to 2000, the annual total of rainfall ranged from a low of 34.23 in. in 1998 to the highest recorded rainfall in 1997 (145.07 in. in 1978 at the former Hakkamang Communication Center on the Kagman Peninsula). Rainfall from tropical storms makes up a significant percentage of the total annual rainfall and a lack of storms may significantly contribute to drought conditions.

Rain that falls on Saipan is evaporated, consumed by plants, run directly off the land surface into the ocean, or seeped into the soil. Rainwater infiltration is calculated by subtracting ground-water losses on several factors, including soil type and thickness, geology, climate, vegetation, and topography. Estimates of ground-water recharge from previous studies range from about one quarter to one third of the annual rainfall (Mink, 1987). Using a water-budget accounting procedure on daily rainfall data at the Saipan airport from 1987 to 1997, about 30 percent (23 in.) of rainfall is estimated to recharge ground water on Saipan (S.B. Gingerich, USGS, written commun., 2000). Gingerich's (2002) calculation procedure is described in a hydrologic study of Tinian where the same procedure was used for 1987–1997 Total rainfall data.

**Ground-water withdrawal**—Ground water is pumped and distributed by the CUC, the municipal water purveyor for the CNMI. On Saipan, about 140 municipal production wells are active continuously. Pumps typically are operated at maximum capacity 24 hours per day, except when one or more pumps are turned off for maintenance or replacement. The production wells are unequally divided into 15 well fields (fig. 8). Accurate records of ground-water production rates are sparse. In October 1998, a synoptic survey was done to meter and record production rates at all municipal wells and developed springs. A summary of the results of the survey to determine municipal ground-water production rates is presented in table 1. The total municipal ground-water production rate at each well field at each well was determined by multiplying the instantaneous meter reading in gallons per minute by 1,440 minutes per day; this method of estimating daily withdrawal is considered reasonable over short periods of time because all production wells were operated continuously. Municipal ground-water withdrawal in October 1998 for the entire island was about 11.15 Mg/d, and withdrawal from southern Saipan well fields accounted for about 57 percent of the total. From a review of available records at the CUC, estimated withdrawal and chloride-concentration data for 1995–2000 are shown in figure 7. Increases in withdrawal correlate to the activation of new wells or well fields.

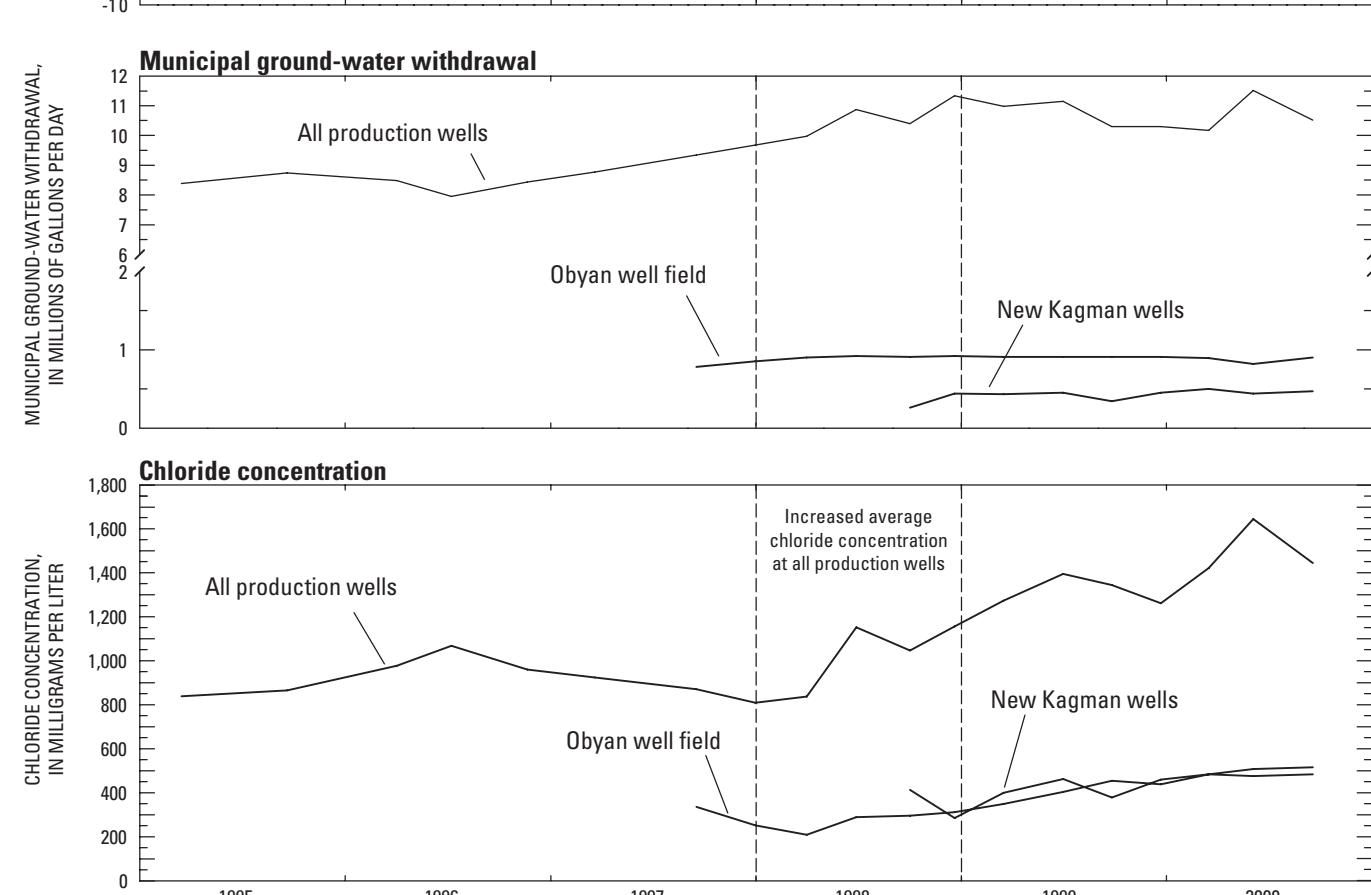
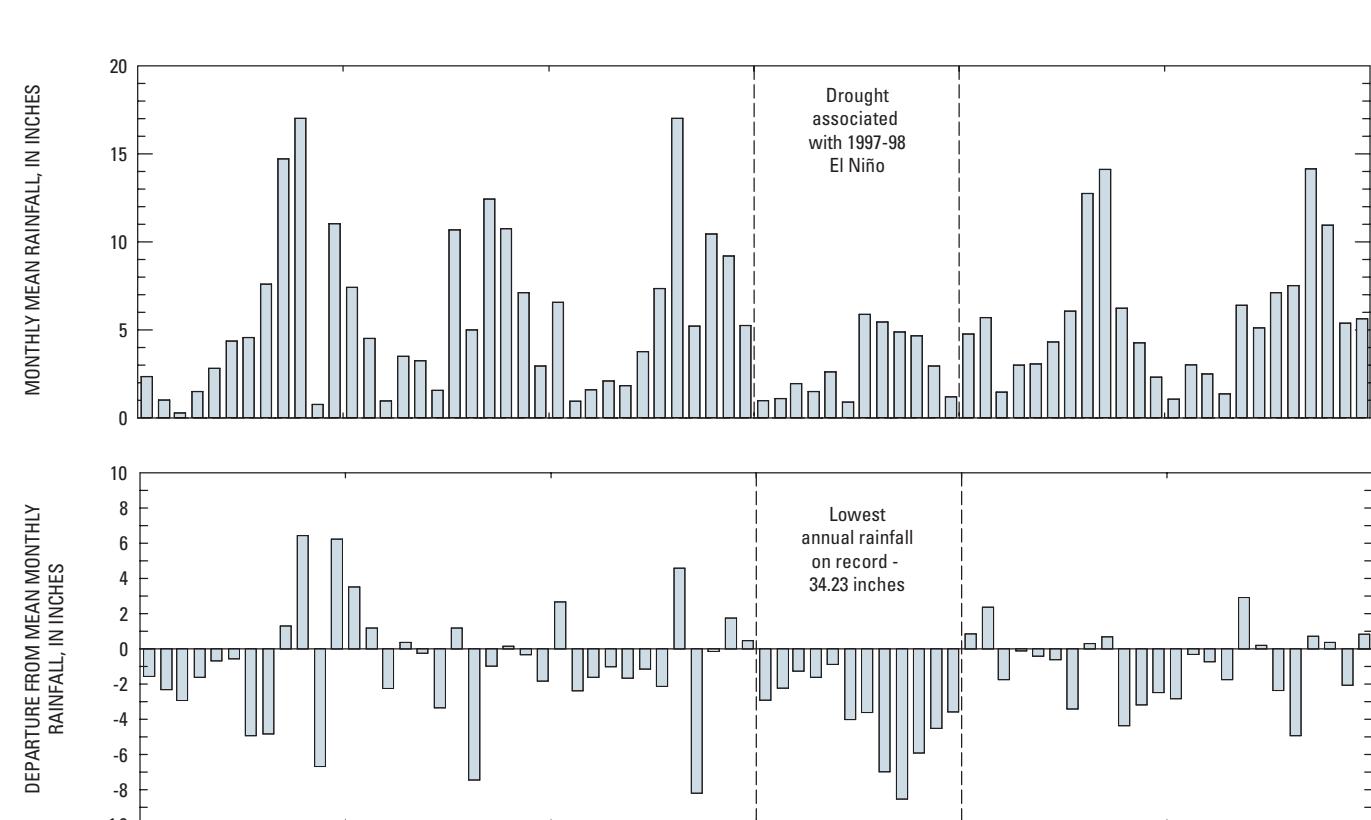


Figure 7. Rainfall at CPA Tower rain gauge, departure from mean monthly (van der Brug, 1985) rainfall, municipal ground-water withdrawal, and chloride concentration at municipal well fields, Saipan. Chloride and pumpage data from Commonwealth Utilities Corporation. Rainfall data from Commonwealth Ports Authority (CPA).

Table 1. Summary of synoptic survey to determine municipal ground-water production and mean daily volume-weighted chloride concentration at municipal well fields, Saipan, 1998.

Well field location	Well field name	Number of pumped wells	Pumpage <sup>a</sup> (Mg/d)	Mean daily volume-weighted chloride concentration <sup>b</sup> (mg/L)
Southern	Isey Field	35	2,53	849
Saipan	Obyan	13	0.91	296
	Koblenz	20	1.32	1,425
	Dan Dan	6	0.41	710
	San Vicente	4	0.31	1,116
	Chalan Kaya	2	0.12	1,990
		80	6.41	...
				985
				Mean daily volume-weighted chloride-concentration value for all southern Saipan well fields
Central	Kagman	15	1.07	1,017
Saipan	Sablan Quarry	11	0.84	557
	Achagua	6	0.50	453
	Capital Hill	5	0.38	63
	Caheon (Navy Hill)	2	0.35	1,421
	Matu IV area	3	0.29	2,853
	Puerto Rico	2	0.11	2,900
	Gualo Rai	2	0.09	1,074
	Donti Springs	...	0.36	73
		44	4.12	...
				843
				Mean daily volume-weighted chloride-concentration value for all northern Saipan well fields
Northern	Mari Quarry (Ac-Matua)	3	0.40	2,044
Saipan	Tanapag I and II	3	0.22	91
	Achagua Springs	...		
		5	0.62	...
				1,343
				Mean daily volume-weighted chloride-concentration value for all northern Saipan well fields
Total		157	11.15	...
				983

<sup>a</sup>Daily well-field production determined by multiplying the cumulative discharge in gallons per minute by 1,440 minutes per day; the method is considered reasonable because all wells are operated continuously.

<sup>b</sup>Calculated with chloride and pumpage data from Commonwealth Utilities Corporation.

**Chloride concentration in well water**—Chloride concentration is used as a quantitative measure of salinity, and a concentration of 250 mg/L (about 1.3 percent salinity) is the USEPA recommended limit for drinking water. A summary of mean daily volume-weighted chloride concentration at municipal well fields in October 1998 is shown in table 1. The volume-weighted average chloride concentrations account for well withdrawal rate and weights chloride concentrations measured at each well by the volume of water pumped at that well. The volume-weighted average chloride concentration at the municipal ground-water withdrawal sites in October 1998 was 1,017 mg/L in the Kagman well field, and 1,421 mg/L in the Capital Hill well field. The volume-weighted chloride concentration of water from production wells, analyzed quarterly by the CUC, are shown with estimated withdrawal data for 1999–2000 in figure 7.

Specific conductance was measured by the USGS throughout the water column in six deep-profiling monitor wells using a down-the-hole sampler. The samples were analyzed for chloride concentration by the CUC laboratory. All deep-profiling monitor wells are completed and screened into the freshwater-saltwater transition zone or near the bottom of the freshwater layer. At new well fields in the central uplands, the CUC gave careful consideration to well depth relative to the water table, well spacing, pumping rates, and the results of a study of groundwater occurrence and estimated well yield from the Mariana Limestone (Hoffmann and others, 1998). The chloride concentration of water from the new well fields in Obyan and Kagman has remained low compared to the volume-weighted average chloride concentration of 250 mg/L, and most produce water with over 1,000 mg/L.

The chloride concentration of water pumped by production wells depends on the position of the transition zone relative to the pump intake in the well. The transition zone will rise when the wells are pumped (fig. 9). Many production wells in the coastal aquifers were completed and screened into the freshwater-saltwater transition zone or near the bottom of the freshwater layer. At new well fields in the central uplands, the CUC gave careful consideration to well depth relative to the water table, well spacing, pumping rates, and the results of a study of groundwater occurrence and estimated well yield from the Mariana Limestone (Hoffmann and others, 1998). The chloride concentration of water from the new well fields in Obyan and Kagman has remained low compared to the volume-weighted average chloride concentration of 250 mg/L, and most produce water with over 1,000 mg/L.

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