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## Axelar Network Findings & Analysis Report

2023-11-29

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#### Overview

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#### About C4

Code4rena (C4) is an open organization consisting of security researchers, auditors, developers, and individuals with domain expertise in smart contracts.

A C4 audit is an event in which community participants, referred to as Wardens, review, audit, or analyze smart contract logic in exchange for a bounty provided by sponsoring projects.

During the audit outlined in this document, C4 conducted an analysis of the Axelar Network smart contract system written in Solidity. The audit took place between July 12 — July 21 2023.

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#### Wardens

48 Wardens contributed reports to the Axelar Network:

- 1. immeas
- 2. nobody2018
- 3. <u>Jeiwan</u>
- 4. <u>pcarranzav</u>
- 5. OxTheCOder
- 6. nirlin
- 7. Chom
- 8. QiuhaoLi

9. <u>T1MOH</u> 10. bartle 11. Sathish9098 12. UniversalCrypto (amaechieth and tettehnetworks) 13. Shubham 14. libratus 15. Toshii 16. Rolezn 17. Emmanuel 18. Raihan 19. **Arz** 20. **SAQ** 21. SM3\_SS 22. OxnOO6e7 23. MrPotatoMagic 24. K42 25. <u>niloy</u> 26. KrisApostolov 27. <u>qpzm</u> 28. Viktor\_Cortess 29. Oxkazim 30. naman1778 31. matrix\_Owl 32. **DavidGiladi** 33. Udsen 34. Bauchibred 35. <u>banpaleo5</u>

36. MohammedRizwan

37. <u>hals</u>

- 38. <u>0x11singh99</u>
- 39. petrichor
- 40. ybansal2403
- 41. SY\_S
- 42. <u>flutter\_developer</u>
- 43. hunter\_w3b
- 44. ReyAdmirado
- 45. OxAnah
- 46. Walter
- 47. dharma09

This audit was judged by **berndartmueller** (judge).

Final report assembled by thebrittfactor.

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### Summary

The C4 analysis yielded an aggregated total of 11 unique vulnerabilities. Of these vulnerabilities, 2 received a risk rating in the category of HIGH severity and 9 received a risk rating in the category of MEDIUM severity.

Additionally, C4 analysis included 15 reports detailing issues with a risk rating of LOW severity or non-critical. There were also 21 reports recommending gas optimizations.

All of the issues presented here are linked back to their original finding.

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### Scope

The code under review can be found within the <u>C4 Axelar Network repository</u>, and is composed of 73 smart contracts written in the Solidity programming language and includes 2797 lines of Solidity code.

In addition to the known issues identified by the project team, a Code4rena bot race was conducted at the start of the audit. The winning bot, **LightChaser** from warden

ChaseTheLight, generated the <u>Automated Findings report</u> and all findings therein were classified as out of scope.

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## **Severity Criteria**

C4 assesses the severity of disclosed vulnerabilities based on three primary risk categories: high, medium, and low/non-critical.

High-level considerations for vulnerabilities span the following key areas when conducting assessments:

- Malicious Input Handling
- Escalation of privileges
- Arithmetic
- Gas use

For more information regarding the severity criteria referenced throughout the submission review process, please refer to the documentation provided on <a href="mailto:the-c4">the C4</a> website, specifically our section on <a href="mailto:Severity Categorization">Severity Categorization</a>.

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## High Risk Findings (2)

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[H-O1] expressReceiveToken can be abused using reentry Submitted by immeas, also found by nobody2018

A token transfer can be express delivered on behalf of another user when the call contains data to be executed:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L467-L487

```
File: its/interchain-token-service/InterchainTokenService.sol

467: function expressReceiveTokenWithData(
// ... params
```

```
475:
        ) external {
476:
            if (gateway.isCommandExecuted(commandId)) revert Alr
477:
478:
            address caller = msg.sender;
479:
            ITokenManager tokenManager = ITokenManager(getValid]
480:
            IERC20 token = IERC20(tokenManager.tokenAddress());
481:
482:
            SafeTokenTransferFrom.safeTransferFrom(token, caller
483:
484:
            expressExecuteWithInterchainTokenToken(tokenId, des
485:
486:
            setExpressReceiveTokenWithData(tokenId, sourceChair
487:
```

The issue here, is that check effect interactions are not followed.

There are two attack paths here with varying assumptions and originating parties:

Attacker: Anyone, assuming there are third parties providing expressReceiveTokenWithData on demand with on-chain call:

- 1. An attacker sends a large token transfer to a chain with a public mempool.
- 2. Once the attacker sees the call by Axelar to AxelarGateway::exectute in the mempool, they front-run this call with a call to the third party providing expressReceiveTokenWithData.
- 3. The third party (victim) transfers the tokens to the destinationAddress contract. Attacker is now +amount from this transfer.
- 4. expressExecuteWithInterchainToken on the destinationAddress contract does a call to AxelarGateway::exectute (which can be called by anyone) to submit the report and then a reentry call to InterchainTokenService::execute their commandId. This performs the second transfer from the TokenManager to the destinationAddress (since the setExpressReceiveTokenWithData has not yet been called). Attacker

contract is now +2x amount, having received both the express transfer and the original transfer.

5. \_setExpressReceiveTokenWithData is set, but this commandId has already been executed. The victims funds have been stolen.

AxelarGateway operator, assuming there are third parties providing expressReceiveTokenWithData off-chain call:

The operator does the same large transfer as described above. The operator then holds the update to AxelarGateway::execute and instead, sends these instructions to their malicious destinationContract. When the expressReceiveTokenWithData is called, this malicious contract will do the same pattern as described above. Call AxelarGateway::execute then InterchainTokenService::execute.

The same attacks could work for tokens with transfer callbacks (like ERC777) with just the expressReceiveToken call, as well.

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With a very large cross chain token transfer, a malicious party can use this to steal the same amount from the express receive executor.

If this fails, since it relies on front-running and some timing, the worst thing that happens for the attacker is that the transfer goes through and they've just lost the transfer fees.

∾ Note to judge/sponsor

This makes some assumptions about how trusted an operator/reporter is and that there are possibilities to have expressReceiveTokens to be called essentially on demand ("ExpressReceiveAsAService"). If these aren't valid, please regard this as a low; just noting the failure to follow checks-effects-interactions in expressReceiveToken / WithData.

The existence of expressReceive implies though, that there should be some kind of service providing this premium service for a fee.

**Proof of Concept** 

Test in tokenService.js:

```
const [token, tokenManager, tokenId] = await deployE
                await token.transfer(tokenManager.address, amount);
                const expressPayer = (await ethers.getSigners())[5];
                await token.transfer(expressPayer.address, amount);
                await token.connect(expressPayer).approve(service.ac
                const commandId = getRandomBytes32();
                const recipient = await deployContract(wallet, 'Expr
                    [gateway.address, service.address, service.address
                const data = '0x'
                const payload = defaultAbiCoder.encode(
                    ['uint256', 'bytes32', 'bytes', 'uint256', 'byte
                    [SELECTOR SEND TOKEN WITH DATA, tokenId, recipie
                ) ;
                const params = defaultAbiCoder.encode(
                    ['string', 'string', 'address', 'bytes32', 'byte
                    [sourceChain, sourceAddress, service.address, ke
                ) ;
                await recipient.setData(params, commandId);
                // expressPayer express pays triggering the reentrar
                await service.connect(expressPayer).expressReceiveTc
                        tokenId,
                        sourceChain,
                        service.address,
                        recipient.address,
                        amount,
                        data,
                        commandId,
                    ) ;
                // recipient has gotten both the cross chain and exp
                expect(await token.balanceOf(recipient.address)).to.
            });
And its/test/ExpressRecipient.sol:
    // SPDX-License-Identifier: MIT
   pragma solidity ^0.8.0;
    import { MockAxelarGateway } from './MockAxelarGateway.sol';
```

```
import { IInterchainTokenExpressExecutable } from '../interfaces
import { AxelarExecutable } from '../../gmp-sdk/executable/Axela
import { AddressBytesUtils } from '../libraries/AddressBytesUtil
contract ExpressRecipient is IInterchainTokenExpressExecutable{
    using AddressBytesUtils for address;
    bytes private params;
    MockAxelarGateway private gateway;
    AxelarExecutable private interchainTokenService;
   bytes32 private commandId;
    string private sourceAddress;
    constructor(MockAxelarGateway gateway , AxelarExecutable i
        gateway = gateway ;
        interchainTokenService = its;
        sourceAddress = sourceAddress;
    }
    function setData(bytes memory params, bytes32 commandId) r
        params = params;
        commandId = commandId;
    function expressExecuteWithInterchainToken(
        string calldata sourceChain,
        bytes memory sadd,
        bytes calldata data,
        bytes32 tokenId,
        uint256 amount
    ) public {
        // this uses the mock call from tests but a real reporte
        // have all data needed to make this call the proper way
        gateway.approveContractCall(params, commandId);
        bytes memory payload = abi.encode(uint256(2),tokenId,adc
        // do the reentrancy and execute the transfer
        interchainTokenService.execute(commandId, sourceChain, s
    function executeWithInterchainToken(string calldata , bytes
```

#### **Recommended Mitigation Steps**

Consider using \_setExpressReceiveTokenWithData before external calls.

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Assessed type

Reentrancy

#### berndartmueller (judge) commented:

Besides being very difficult to follow and understand, there are many assumptions on trust assumption violations.

#### deanamiel (Axelar) confirmed and commented:

This vulnerability has been addressed. See PR here.

#### berndartmueller (judge) commented:

After a more thorough review, it is evident that the

InterchainTokenService.expressReceiveTokenWithData, and, under certain conditions such as the use of ERC-777 tokens,

InterchainTokenService.expressReceiveToken functions are vulnerable to reentrancy due to violating the CEI-pattern.

Consequently, funds can be stolen by an attacker from actors who attempt to fulfill token transfers ahead of time via the express mechanism. Thus, considering this submission as a valid high-severity finding.

Hats off to the wardens who spotted this vulnerability!

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## [H-O2] ERC777 and similar token implementations allow a stealing of funds when transferring tokens

Submitted by Jeiwan, also found by nobody2018

A malicious actor can trick a TokenManager into thinking that a bigger amount of tokens were transferred. On the destination chain, the malicious actor will be able to

receive more tokens than they sent on the source chain.

ত Proof of Concept

<u>TokenManagerLockUnlock</u> and <u>TokenManagerLiquidityPool</u> are TokenManager implementations that transfer tokens from/to users when sending tokens crosschain. The low-level takeToken function

(TokenManagerLiquidityPool.\_takeToken, TokenManagerLockUnlock.\_takeToken) is used to take tokens from a user on the source chain before emitting a cross-chain message, e.g. via the <u>TokenManager.sendToken</u> function. The function computes the difference in the balance of the liquidity pool or the token manager before and after the transfer, to track the actual amount of tokens transferred. The amount is then <u>passed in the cross-chain message</u> to tell the <u>InterchainTokenService</u> contract on the destination chain <u>how many tokens to give to the recipient</u>.

The \_takeToken function, however, is not protected from reentrance, which opens up the following attack scenario:

- 1. A malicious contract initiates transferring of 100 ERC777 tokens by calling <u>TokenManager.sendToken</u>.
- 2. The \_takeToken function calls transferFrom on the ERC777 token contract, which calls the <u>tokensToSend</u> hook on the malicious contract (the sender).
- 3. In the hook, the malicious contract makes another call to TokenManager.sendToken and sends 100 more tokens.
- 4. In the nested \_takeToken call, the balance change will equal 100 since, in ERC777, the balance state is updated only after the tokensToSend hook, so only the re-entered token transfer will be counted.
- 5. The re-entered call to TokenManager.sendToken will result in 100 tokens transferred cross-chain.
- 6. In the first \_takeToken call, the balance change will equal 200 because the balance of the receiver will increase twice during the transferFrom call; once for the first call and once for the re-entered call.
- 7. As a result, the malicious contract will transfer 100+100 = 200 tokens, but the TokenManager contract will emit two cross-chain messages; one will transfer 100 tokens (the re-entered call) and the other will transfer 200 tokens (the first

call). This will let the malicious actor to receive 300 tokens on the destination chain, while spending only 200 tokens on the source chain.

Since the protocol is expected to support different implementations of ERC20 tokens, including custom ones, the attack scenario is valid for any token implementation that uses hooks during transfers.

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**Recommended Mitigation Steps** 

Consider adding re-entrancy protection to the

TokenManagerLiquidityPool. takeToken and

TokenManagerLockUnlock. takeToken functions, for example by using the

ReentrancyGuard from OpenZeppelin.

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Assessed type

Reentrancy

#### <u>deanamiel (Axelar) confirmed and commented:</u>

We have added a separate token manager for fee on transfer tokens, which is protected from reentrancy.

Link to the public PR: <a href="https://github.com/axelarnetwork/interchain-token-service/pull/96">https://github.com/axelarnetwork/interchain-token-service/pull/96</a>.

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## Medium Risk Findings (9)

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[M-O1] Interchain token transfer can be dossed due to flow limit

Submitted by nirlin, also found by QiuhaoLi

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Lines of code

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/token-manager/TokenManager.sol#L83-L173

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/interchain-token/InterchainToken.sol#L1-L106

ര Impact

A large token holder can send back and forth tokens using the flow limit to the capacity in the start of every epoch, making the system unusable for everyone else.

ত Proof of Concept

Interchain tokens can be transferred from one chain to another via the token manager and interchain token service. There is a limit imposed for both the flow out and flow in.

Flow out happens when you send the token from one chain to another. Lets say arbitrum to optimism and you are sending USDC. So in this case, in context of arbitrum, it will be flow out and in context of optimism. Then, it will be flow in and the receiver on optimism will get the tokens via the token manager <code>giveToken()</code> callable by the inter chain token service; however, there is a flow limit imposed per epoch.

One Epoch = 6 hours long.

So there cannot be more than a certain amount of tokens sent between the chain per 6 hours. This is done to protect from the uncertain conditions, like a security breach, and to secure as many of the tokens as possible. However, the problem with such a design, is a big token holder or whale could easily exploit it to DOS the other users.

Consider the following scenario:

- 1. The Epoch starts.
- 2. Limit imposed for the flow is 10 million USDC (considering USDC to be interchain token for ease of understanding).
- 3. A big whale transfer 10 million USDC at the start of the epoch. Those are there, but may or may not receive them on other end right away.

- 4. But the limit has been reached for the specific epoch. Now, no other user can use the axelar interchain token service to transfer that particular token on the dossed lane.
- 5. Now, an attacker can repeat the process across multiple lanes on a multiple chain or one, in the start of every epoch, making it unusable for everyone with a very minimum cost.

This attack is pretty simple and easy to achieve and also very cheap to do; specifically, on the L2's or other cheap chains due to low gas prices.

The functions using the flow limit utility in tokenManager.sol are the following:

```
function sendToken(
    string calldata destinationChain,
   bytes calldata destinationAddress,
   uint256 amount,
   bytes calldata metadata
) external payable virtual {
   address sender = msg.sender;
   amount = takeToken(sender, amount);
   addFlowOut(amount);
    interchainTokenService.transmitSendToken{ value: msg.val
        getTokenId(),
        sender,
        destinationChain,
        destinationAddress,
        amount,
       metadata
    );
}
/**
* @notice Calls the service to initiate the a cross-chain t
* @param destinationChain the name of the chain to send to
* @param destinationAddress the address of the user to send
* @param amount the amount of tokens to take from msg.sende
* @param data the data to pass to the destination contract.
function callContractWithInterchainToken(
    string calldata destinationChain,
   bytes calldata destinationAddress,
   uint256 amount,
   bytes calldata data
```

```
) external payable virtual {
   address sender = msg.sender;
   amount = takeToken(sender, amount);
   addFlowOut(amount);
   uint32 version = 0;
   interchainTokenService.transmitSendToken{ value: msg.val
        getTokenId(),
        sender,
        destinationChain,
        destinationAddress,
        amount,
        abi.encodePacked(version, data)
   ) ;
}
/**
* @notice Calls the service to initiate the a cross-chain t
* @param sender the address of the user paying for the cros
* @param destinationChain the name of the chain to send to
* @param destinationAddress the address of the user to send
* @param amount the amount of tokens to take from msg.sende
* /
function transmitInterchainTransfer(
    address sender,
    string calldata destinationChain,
   bytes calldata destinationAddress,
   uint256 amount,
   bytes calldata metadata
) external payable virtual onlyToken {
    amount = takeToken(sender, amount);
   addFlowOut(amount);
    interchainTokenService.transmitSendToken{ value: msg.val
        getTokenId(),
        sender,
        destinationChain,
        destinationAddress,
       amount,
       metadata
   );
}
/**
* @notice This function gives token to a specified address.
* @param destinationAddress the address to give tokens to.
* @param amount the amount of token to give.
* @return the amount of token actually given, which will or
```

```
*/
function giveToken(address destinationAddress, uint256 amour
    amount = _giveToken(destinationAddress, amount);
    _addFlowIn(amount);
    return amount;
}

/**
    * @notice This function sets the flow limit for this TokenN
    * @param flowLimit the maximum difference between the toker
    */
function setFlowLimit(uint256 flowLimit) external onlyOperat
    _setFlowLimit(flowLimit);
}
```

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#### **Recommended Mitigation Steps**

There could be many solutions for this. But two solutions are:

- Do the Chainlink CCIP way, Chainlink recently launched cross chain service that solved a similar problem by imposing the token bps fee. By imposing such a fee along with a gas fee, the cost of attack becomes way higher and the system can be protected from such an attack.
- 2. Introduce the mechanism of limit per account instead of whole limit. But that can be exploited too by doing it through multiple accounts.

Chainlink's way would be the better solution to go with IMO.

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Assessed type

DoS

#### deanamiel (Axelar) disagreed with severity and commented:

Corrected Severity: QA

This behavior is intentional. If an attacker tries to block one way (either in or out), the operator can respond by increasing the <code>flowLimit</code> (or setting it to <code>0</code>, meaning there's no limit at all) to help handle the attack. We prefer to keep fees as low as possible, so we would not want to use the Chainlink method that was suggested.

#### berndartmueller (judge) decreased severity to Medium and commented:

Even though this is intentional, the demonstrated issue can cause temporary availability (inability to transfer tokens) issues for the token service. This qualifies for medium severity, according to the <u>C4 judging criteria</u>:

Assets not at direct risk, but the function of the protocol or its availability could be impacted

#### milapsheth (Axelar) commented:

We consider this QA for the following reasons:

- 1. Rate limits are intended to reduce availability/liveness on large transfers, so liveness concern by itself isn't applicable to judge this issue.
- 2. Rate limits are opt-in and updatable, operators are recommended to choose the parameters carefully to determine the risk/liveness trade-off, and take operational responsibility to maintain it.
- 3. The design is intentional. We consider other proposed designs to have worse trade-offs. A bps fee introduces a fee-on-transfer behaviour, and a high cost to otherwise honest large transfers. Per account limits are not Sybil resistant. We're happy to consider other designs if they're better, but the report doesn't cover that.

[M-O2] TokenManager 's flow limit logic is broken for ERC777 tokens

Submitted by bartle, also found by nobody2018 and immeas

ত Lines of

Lines of code

https://github.com/code-423n4/2023-07-

axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/token-

manager/implementations/TokenManagerLockUnlock.sol#L60-L67

https://github.com/code-423n4/2023-07-

<u>axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/token-manager/implementations/TokenManagerLiquidityPool.sol#L94-L101</u>

#### ত Vulnerability details

TokenManager implementations inherit from the FlowLimit contract that keeps track of flow in and flow out. If these two values are too far away from each other, it reverts:

```
function addFlow(
   uint256 flowLimit,
   uint256 slotToAdd,
   uint256 slotToCompare,
   uint256 flowAmount
) internal {
   uint256 flowToAdd;
   uint256 flowToCompare;
   assembly {
        flowToAdd := sload(slotToAdd)
        flowToCompare := sload(slotToCompare)
    }
    if (flowToAdd + flowAmount > flowToCompare + flowLimit)
   assembly {
        sstore(slotToAdd, add(flowToAdd, flowAmount))
    }
}
```

Flow in and flow out are increased when some tokens are transferred from one blockchain to another. There are 3 different kinds of TokenMaganer:

- Lock/Unlock
- Mint/Burn
- Liquidity Pool

Let's see how Lock/Unlock and Liquidity Pool implementations handle cases when they have to transfer tokens to users:

```
function _giveToken(address to, uint256 amount) internal overric
    IERC20 token = IERC20(tokenAddress());
    uint256 balance = IERC20(token).balanceOf(to);

    SafeTokenTransfer.safeTransfer(token, to, amount);
```

```
return IERC20(token).balanceOf(to) - balance;
}

function _giveToken(address to, uint256 amount) internal overric
    IERC20 token = IERC20(tokenAddress());
    uint256 balance = IERC20(token).balanceOf(to);

    SafeTokenTransferFrom.safeTransferFrom(token, liquidityI
    return IERC20(token).balanceOf(to) - balance;
}
```

As can be seen, they return a value equal to a balance difference before and after token transfer. This returned value is subsequently used by the <code>giveToken</code> function in order to call <code>addFlowIn</code>:

The problem arises when token is ERC777 token. In that case, the token receiver can manipulate its balance in order to increase flow in more than it should be; see POC section for more details.

There is no mechanism that will disallow someone from creating TokenManager with ERC777 token as an underlying token, so it's definitely a possible scenario and the protocol would malfunction if it happens.

Note that it's not an issue like "users may deploy TokenManager for their malicious tokens that could even lie about balanceOf". Users may simply want to deploy TokenManager for some ERC777 token and bridge their ERC777 tokens and there is nothing unusual about it.

It is possible to manipulate flow in when there is TokenManager of type Lock/Unlock or Liquidity Pool and the underlying token is ERC777 token. It could be used to create DoS attacks, as it won't be possible to transfer tokens from one blockchain to another when the flow limit is reached (it may be possible to send them from one blockchain, but it will be impossible to receive them on another one due to the revert in the addFlow function).

In order to recover, <code>flowLimit</code> could be set to <code>0</code>, but the feature was introduced in order to control flow in and flow out. Setting <code>flowLimit</code> to <code>0</code> means that the protocol won't be able to control it anymore.

Here, the availability of the protocol is impacted, but an extra requirement is that there has to be TokenManager of Lock/Unlock or Liquidity Pool kind with ERC777 underlying token, so I'm submitting this issue as Medium.

#### ত Proof of Concept

Consider the following scenario:

- 1. TokenManager of type Lock/Unlock was deployed on blockchain X with underlying ERC777 token (like FLUX, for example). Let's call this token T.
- 2. Assume that blockchain x has low gas price (not strictly necessary, but will be helpful to visualize the issue).
- 3. Alice wants to move their tokens ( T ) from blockchain Y to X, so they call sendToken from TokenManagerLockUnlock in order to start the process.
- 4. Bob sees that and they also call <code>sendToken</code>, but with some dust amount of token <code>T</code>, they schedules that transaction from their smart contract called <code>MaliciousContract</code>.
- 5. Bob's transaction is handled first and finally

  TokenManagerLockUnlock: \_\_giveToken is called in order to give that dust

  amount of T to Bob's contract (MaliciousContract).
- 6. giveToken:

```
uint256 balance = IERC20(token).balanceOf(to);

SafeTokenTransfer.safeTransfer(token, to, amount);

return IERC20(token).balanceOf(to) - balance;
}
```

MaliciousContract::tokensReceived hook.

7. MaliciousContract::tokensReceived hook looks as follows:

```
function tokensReceived(
   address operator,
   address from,
   address to,
   uint256 amount,
   bytes calldata data,
   bytes calldata operatorData
) external
{
   if (msg.sender == <TOKEN_MANAGER_ADDRESS>)
       maliciousContractHelper.sendMeT();
   else
      return;
}
```

Where <TOKEN\_MANAGER\_ADDRESS> is the address of the relevant TokenManager and maliciousContractHelper is an instance of MaliciousContractHelper. That exposes the sendMeT function, which will send all tokens that it has to the MaliciousContract instance that called it.

- 8. maliciousContractHelper has a lot of tokens T, so when tokensReceived returns, T.balanceOf (MaliciousContract) will increase a lot despite the fact that only a dust amount of T was sent from TokenManager.
- 9. The execution will return to \_giveToken and returned value will be huge, since IERC20 (token).balanceOf(to) balance will now be a big value, despite

the fact that amount was close to 0.

10. Flow in amount will increase a lot, so that flowLimit is reached and Alice's transaction will not be processed.

In short, Bob has increased the flow in amount for <code>TokenManager</code> by sending to their contract a lot of money in <code>ERC777 tokensReceived</code> hook from their other contract. It didn't cost them much since they sent only a tiny amount of <code>T</code> between blockchains. Hence they could use almost all of their <code>T</code> tokens for the attack.

Of course Bob could perform this attack without waiting for Alice to submit their transaction. The scenario presented above was just an example. In reality, Bob can do this at any moment.

It also seems possible to transfer tokens from the same blockchain to itself (by specifying wrong destinationChain in sendToken or just by specifying destinationChain = <CURRENT\_CHAIN>), so Bob can have their tokens T only on one blockchain.

If gas price on that blockchain is low, Bob can perform that attack a lot of times. All they need to do is to send tokens back to MaliciousContractHelper after each attack (so that it can send it to MaliciousContract as described above). Finally, they will reach flowLimit for TokenManager and will cause denial of service.

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**Tools Used** 

VS Code

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#### **Recommended Mitigation Steps**

I would recommend doing one of the following:

- Acknowledge the issue and warn users that the protocol doesn't support
   ERC777 tokens (possibly even check and if TokenManager with ERC777
   underlying token is to be deployed just revert)
- Correct the value returned by \_giveTokens to ensure that it doesn't exceed amount , as follows:

```
uint currentBalance = IERC20(token).balanceOf(to);
if (currentBalance - balance > amount)
    return amount;
return currentBalance - balance;
```

#### deanamiel (Axelar) confirmed and commented:

Fixed so that the amount returned can never be higher than the initial amount.

Public PR link: <a href="https://github.com/axelarnetwork/interchain-token-service/pull/102">https://github.com/axelarnetwork/interchain-token-service/pull/102</a>

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[M-O3] RemoteAddressValidator can incorrectly convert addresses to lowercase

Submitted by Jeiwan, also found by Shubham and Chom

The validateSender and addTrustedAddress functions of

RemoteAddressValidator can incorrectly handle the passed address arguments,
which will result in false negatives. E.g. a valid sender address may be invalidated.

#### ত Proof of Concept

The <u>RemoteAddressValidator.\_lowerCase</u> function is used to convert an address to lowercase. Since the protocol is expected to support different EVM and non-EVM chains, account addresses may have different format, thus the necessity to convert them to strings and to convert the strings to lowercase when comparing them. However, the function only converts the hexadecimal letters, i.e. the characters in ranges A-F:

```
if ((b \ge 65) \&\& (b \le 70)) bytes(s)[i] = bytes1(b + uint8(32));
```

Here, 65 corresponds to A, and 70 corresponds to F. But, since different EVM and non-EVM chains are supported, addresses can contain other characters. For example, Cosmos uses bech32 addresses and Evmos supports both hexadecimal and bech32 addresses.

If not all alphabetical characters of an address are converted to lowercase, then the address comparison in the <u>validateSender</u> can fail and result in a false revert.

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#### **Recommended Mitigation Steps**

In the \_lowerCase function, consider converting all alphabetical characters to lowercase, e.g.:

#### deanamiel (Axelar) disagreed with severity and commented:

Corrected Severity: QA

This was originally meant to cover the EVM addresses, but we implemented a fix to account for non-EVM addresses as well.

Public PR link: <a href="https://github.com/axelarnetwork/interchain-token-service/pull/96">https://github.com/axelarnetwork/interchain-token-service/pull/96</a>

#### berndartmueller (judge) commented:

I'm maintaining the medium severity for this issue as it prevents using any non-EVM addresses.

#### milapsheth (Axelar) commented:

We consider this finding QA or Low severity since the scope of the implementation is for EVM chains (even though Axelar's cross-chain messaging API is generic). Non EVM chains require further consideration that wasn't the focus for this version.

# [M-O4] Proposal requiring native coin transfers cannot be executed

Submitted by Jeiwan, also found by libratus, KrisApostolov, Toshii, nobody2018, immeas, qpzm, Emmanuel (1, 2), Viktor\_Cortess, Oxkazim, UniversalCrypto, and T1MOH

G)

Lines of code

Proposals that require sending native coins in at least one of their calls cannot be executed.

#### ত Proof of Concept

The InterchainProposalExecutor.\_execute executes cross-chain governance proposals. The function extracts the list of calls to make under the proposal and calls \_executeProposal . \_executeProposal , in its turn, makes distinct calls and sends native coins along with each call as specified by the call.value argument:

```
(bool success, bytes memory result) = call.target.call{ value:
```

However, InterchainProposalExecutor.\_execute is called from a non-payable function, AxelarExecutable.execute, and thus native coins cannot be passed in the call. As a result, proposal calls that have the value argument greater than 0 cannot be executed.

Sending native funds to the contract in advance cannot be a solution because such funds can be stolen by back-running and executing a proposal that would consume them.

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Consider implementing an alternative AxelarExecutable contract (i.e.

AxelarExecutablePayable) that has the execute function payable and consider inheriting in InterchainProposalExecutor from this alternative implementation, not from AxelarExecutable.

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Assessed type

Payable

#### deanamiel (Axelar) disputed and commented:

The intention is for the contract that executes the proposal to have been already funded with native value. Native value is not meant to be sent with the call to AxelarExecutable.execute().

#### berndartmueller (judge) commented:

The InterchainProposalExecutor contract, in line 20, states that this contract is abstract. The only derived contract in the repository is the TestProposalExecutor intended for testing purposes. @deanamiel - can you show the concrete implementation for such a derived contract that is going to be deployed?

Given the code in scope, there would not be a receive function to be able to fund the contract with native tokens. This would render this submission valid.

#### deanamiel (Axelar) commented:

So it would be the contract that inherits AxelarExecutable that would need to be funded with native value for proposal execution. If we look at InterchainGovernance as an example, this contract does contain a receive function <a href="here">here</a>. Does this answer your question?

#### berndartmueller (judge) commented:

@deanamiel - the issue is that the InterchainProposalExecutor contract can not be funded with native funds, but attempts to execute proposals (target contracts) that potentially require native funds (see <u>L76</u>).

I'm inclined to leave this submission as medium severity, as it does not allow using the InterchainProposalExecutor contract in conjunction with proposals that require native funds.

#### milapsheth (Axelar) commented:

We acknowledge the severity. The solution is to add a receive function as mentioned in #344, since the design expects to fund tokens to the contract and then execute. This funding + execution can be done within a contract atomically if there's a concern of another proposal stealing tokens.

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## [M-05] Gas fees are refunded to a wrong address when transferring tokens via

InterchainToken.interchainTransferFrom

Submitted by Jeiwan, also found by Toshii, immeas, and pcarranzav

In a case when gas fees are refunded for a token transfer made via the InterchainToken.interchainTransferFrom function, the fees will be refunded to the owner of the tokens, not the address that actually paid the fees. As a result, the sender will lose the fees paid for the cross-chain transaction and will not receive tokens on the other chain; the owner of the token will have their tokens and will receive the fees.

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#### **Proof of Concept**

The InterchainToken.interchainTransferFrom function is used to transfer tokens cross-chain. The function is identical to the ERC20.transferFrom function: an approved address can send someone else's tokens to another chain. Since this is a cross-chain transaction, the sender also has to pay the additional gas fee for executing the transaction:

- 1. The function calls tokenManager.transmitInterchainTransfer;
- 2. tokenManager.transmitInterchainTransfer calls interchainTokenService.transmitSendToken;
- interchainTokenService.transmitSendToken calls \_callContract;
- 4. \_callContract uses the msg.value to pay the extra gas fees.

Notice that the gasService.payNativeGasForContractCall call in \_callContract takes the refundTo address, i.e. the address that will receive refunded gas fee. If we return up on the call stack, we'll see that the refund address is the sender address that's passed to the

tokenManager.transmitInterchainTransfer call. Thus, the gas fees will be refunded to the token owner, not the caller; however, it's the caller who pays them.

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#### **Recommended Mitigation Steps**

The TokenManager.transmitInterchainTransfer and the

InterchainTokenService.transmitSendToken functions, besides taking the sender / sourceAddress argument, need to also take the "refund to" address. In the InterchainToken.interchainTransferFrom function, the two arguments will be set to different addresses: the sender / sourceAddress argument will be set to the token owner address; the new "refund to" argument will be set to msg.sender. Thus, while tokens will be taken from their owner, the cross-chain gas fees will be refunded to the actual transaction sender.

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Assessed type

ETH-Transfer

#### deanamiel (Axelar) disagreed with severity and commented:

Corrected Severity: QA

In most cases, it will have been called by the sender anyway, so having the sender be refunded is the desired effect. Sometimes this will not be the case though, depending on the use case. Therefore, we have added a parameter to keep track of where the funds need to be refunded.

Link to public PR: <a href="https://github.com/axelarnetwork/interchain-token-service/pull/96">https://github.com/axelarnetwork/interchain-token-service/pull/96</a>

### berndartmueller (judge) decreased severity to Medium and commented:

Considering this medium severity as per:

"...In most cases it will have been called by the sender anyway" (sponsors statement above).

Nevertheless, in the cases where an approved address transfers the tokens, the gas is incorrectly refunded.

milapsheth (Axelar) commented:

We acknowledge the severity.

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# [M-06] Deployer wallet retains ability to spoof validated senders after ownership transfer

Submitted by pcarranzav, also found by immeas

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Lines of code

https://github.com/code-423n4/2023-07-

<u>axelar/blob/9f642fe854eb11ad9f18feO28e5a8353c258e926/contracts/its/remote</u> -address-validator/RemoteAddressValidator.sol#L72-L74

https://github.com/code-423n4/2023-07-

<u>axelar/blob/9f642fe854eb11ad9f18fe028e5a8353c258e926/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L83</u>

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#### **Impact**

The InterchainTokenService is deployed using <u>create3</u>. This means, that its address depends on the address of the deployer wallet, the address of the

Create3Deployer contract, and the salt that is extracted from a deployment key.

It should be feasible for the same deployer wallet to deploy a <code>Create3Deployer</code> with the same address on a new chain and use the same deployment key to deploy a contract with the same address as the <code>InterchainTokenService</code>, but with arbitrary implementation. A team member has confirmed on Discord that "the address will be the <code>interchainTokenServiceAddress</code> which is constant across EVM chains.".

However, at deployment time, only a subset of all the possible EVM chains will be supported, and more may be added in the future. When that happens, it is possible that the original deployer wallet is compromised or no longer available.

On the other hand, the addTrustedAddress function validates that the sender is the owner of the RemoteAddressValidator contract. This owner is originally the deployer wallet, but ownership may be transferred (and it would be a good practice to transfer it to a more secure governance multisig immediately after deployment). After ownership transfer, the previous owner should not be allowed to add trusted addresses.

However, the validateSender function will treat any address that is the same as the current chain's InterchainTokenService as valid. A malicious contract deployed by the deployer wallet after the ownership transfer could be treated as valid and would have the ability to deploy token managers and standardized tokens, or perform arbitrary token transfers. This is a form of centralization risk but is also a serious privilege escalation, as it should be possible to strip the deployer of the ability to perform these actions. This gives them virtually unlimited power even after an ownership transfer.

#### ত Proof of Concept

- A deployer account is used to deploy all contracts on chain A.
- Ownership of the RemoteAddressValidator and all other contracts is transferred to governance multisigs. After this point, the deployer should have no ability to add trusted addresses.
- The deployer account is compromised (which is easier to do than compromising a governance multisig), or a team member with access to the deployer account becomes compromised or malicious.
- The deployer repeats the same steps used for the deployment, starting from the same wallet nonce on chain B, but replaces the InterchainTokenService contract with a contract that allows arbitrary messages, e.g. by adding this function to a regular InterchainTokenService:

```
function callContract(
    string calldata destinationChain,
    bytes memory payload,
    uint256 gasValue,
    address refundTo
) external onlyOwner {
        callContract(destinationChain, payload, gasValue, refunctionChain, payload, gasValue, refunctionChain
```

- The deployer then uses this contract to send a payload with SELECTOR\_SEND\_TOKEN and using the deployer address as destination to the InterchainTokenService on chain A.
- When running validateSender on the RemoteAddressValidator on chain A, this check will pass and the address will be treated as valid:

```
if (sourceAddressHash == interchainTokenServiceAddre
    return true;
}
```

Therefore, the tokens will be transferred to the deployer address on chain A.

#### ত Recommended Mitigation Steps

The assumption that the InterchainTokenService address is valid in any chain is dangerous because of how the contract is created and the possibility that new EVM chains may exist in the future. A deployer EOA should not have this amount of permission for an indefinite time. I would recommend breaking that assumption and requiring that all addresses are added as trusted addresses explicitly.

A check can therefore be added to only treat the interchain token service's address as valid if the source chain is also the same chain where the

RemoteAddressValidator is deployed. The following diff shows a way to do this:

```
diff --git a/contracts/its/remote-address-validator/RemoteAddress
index bb101e5..c2e5382 100644
--- a/contracts/its/remote-address-validator/RemoteAddressValidate++ b/contracts/its/remote-address-validator/RemoteAddressValidate
00 -4,6 +4,7 00 pragma solidity ^0.8.0;
import { IRemoteAddressValidator } from '../interfaces/IRemote/import { AddressToString } from '../../gmp-sdk/util/AddressStriimport { Upgradable } from '../../gmp-sdk/upgradable/Upgradable+import { StringToBytes32 } from '../../gmp-sdk/util/Bytes32Striimport {
```

```
@@ -11,23 +12,25 @@ import { Upgradable } from '../../gmp-sdk/up
 contract RemoteAddressValidator is IRemoteAddressValidator, Upc
     using AddressToString for address;
    using StringToBytes32 for string;
    mapping(string => bytes32) public remoteAddressHashes;
    mapping(string => string) public remoteAddresses;
     address public immutable interchainTokenServiceAddress;
    bytes32 public immutable interchainTokenServiceAddressHash;
    mapping(string => bool) public supportedByGateway;
    bytes32 public immutable currentChainName;
+
    bytes32 private constant CONTRACT ID = keccak256('remote-ac
     /**
      * @dev Constructs the RemoteAddressValidator contract, bot
      * @param interchainTokenServiceAddress Address of the int
    constructor(address interchainTokenServiceAddress) {
    constructor(address interchainTokenServiceAddress, string
         if ( interchainTokenServiceAddress == address(0)) rever
         interchainTokenServiceAddress = interchainTokenService
         interchainTokenServiceAddressHash = keccak256(bytes( lc
        currentChainName = chainName.toBytes32();
     /**
@@ -69,7 +72,7 @@ contract RemoteAddressValidator is IRemoteAddr
     function validateSender(string calldata sourceChain, string
         string memory sourceAddressLC = lowerCase(sourceAddres
        bytes32 sourceAddressHash = keccak256(bytes(sourceAddre
         if (sourceAddressHash == interchainTokenServiceAddressH
         if (sourceAddressHash == interchainTokenServiceAddressF
            return true;
         return sourceAddressHash == remoteAddressHashes[source(
```

### ত Assessed type

Access Control

pcarranzav (warden) commented:

@berndartmueller - I'd like to point out this one, which was marked as duplicate of <a href="Issue 348">Issue 348</a> which is marked as invalid. The argumentation in my submission is different, as it is framed as a privilege escalation of the deployer wallet, which persists after ownership transfer and in the hypothetical of a new EVM chain being added to the Axelar network.

This modifies the trust assumptions of the protocol, as users can reasonably expect to trust the multisig Owner, but not a deployer EOA, for an indefinite time. In the closed issue, @deanamiel commented "It would be impossible to deploy a different contract at this address because the address will depend on the deployer address and salt." However, there is a different level of "impossible" when comparing an EOA to a multisig and users now need to trust that nobody with access to that EOA is compromised or that it is disposed of properly.

The probability of this being exploited is low (requires deployer EOA compromise and new chain added to the network), but the impact would be *huge*, which is why I honestly believe it warrants a Medium severity and is a valid finding to surface in the report so that users are aware.

#### berndartmueller (judge) commented:

@pcarranzav - thanks for pointing this out! I've marked your submission as the primary report due to pointing out the deployer privilege escalation. But I also consider #348 a duplicate, as the recommended fix would also fix the underlying issue.

Overall, I agree with the outlined privilege escalation. Even though the likelihood of this to happen is low, the impact would be critical. Thus, I consider medium severity to be appropriate.

#### deanamiel (Axelar) acknowledged and commented:

We acknowledge the severity, and while we've considered using a deployer multisig contract which reduces this risk, our operations team is planning on whitelisting explicitly to minimize the impact of the deployer or a non-whitelisted chain being compromised. Note that RemoteAddressValidator is deployed on the destination chain, so the recommendation to compare the source chain to the chain in remote address validator won't work.

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## [M-07] Multisig can execute the same proposal repeatedly

Submitted by pcarranzav, also found by immeas

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Lines of code

https://github.com/code-423n4/2023-07-

<u>axelar/blob/aeabaa7086eb35e8614e58b42f0d50728e023881/contracts/cgp/auth/MultisigBase.sol#L44-L77</u>

https://github.com/code-423n4/2023-07-

<u>axelar/blob/9f642fe854eb11ad9f18fe028e5a8353c258e926/contracts/cgp/governance/Multisig.sol#L30-L36</u>

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**Impact** 

In MultisigBase and its use in Multisig, the onlySigners modifier will reset the vote count and execute the external call when the vote threshold is met. This means that if many signers send their transactions during the same block, the votes that are executed after the call execution will start a new tally, potentially re-executing the same external call if the votes are enough to meet the threshold again. This is probably low-likelihood for multisigs where the threshold is high relative to the number of signers, but could be quite likely if the threshold is relatively low.

In the general case, users of Multisig may not be aware of this behavior and have no good way of avoiding this other than off-chain coordination. An accidental double execution could easily lead to a loss of funds.

This doesn't affect AxelarServiceGovernance because of the additional requirement of an interchain message, but it might still leave behind unwanted votes; which reduces the overall security of the governance mechanism.

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**Proof of Concept** 

Arguably, this unit test is a PoC in itself.

But the following example might be a better illustration. The following test passes (when based on the explanation above, it shouldn't), and is a modification of the above test but using threshold 1:

```
it('executes the same call twice, accidentally', async () =>
    const targetInterface = new Interface(['function callTar
    const calldata = targetInterface.encodeFunctionData('cal
    const nativeValue = 1000;
    // Set the threshold to 1
    await multisig.connect(signer1).rotateSigners(accounts,
    await multisig.connect(signer2).rotateSigners(accounts,
    // Say these two signers send their vote at the same tin
    await expect (multisig.connect (signer1).execute (targetCor
        targetContract,
        'TargetCalled',
    );
    await expect(multisig.connect(signer2).execute(targetCor
        targetContract,
        'TargetCalled',
    ) ;
    // The call was executed twice!
});
```

### ত Recommended Mitigation Steps

Consider adding an incrementing nonce to each topic, so that repeating the call requires using a new nonce. If the intent is to allow arbitrary-order execution, then using a random or unique topic ID in addition to the topic hash could be used instead (like you did with the commandId in AxelarGateway).

യ Assessed type

**Access Control** 

### <u>berndartmueller (judge) commented:</u>

Referencing the comment in <u>Issue #333</u>:

it is assumed that the signers are trusted

Isn't the purpose of a multisig *not* to trust individual signers or even N-1 signers, but only trust when N of them sign?

I would argue that a multisig meets it's purpose if and only if the configured threshold is the absolute minimum number of signers that must be compromised to execute a proposal maliciously. The fact that overvotes can leave a spurious proposal with N-1 votes being sufficient for execution breaks one of the core assumptions when using a multisig.

(I'd also note #116 and #245 could be considered duplicates. The impact descriptions are slightly different but the underlying issue is the same)

After careful consideration, I'd like to change my stance on the validity and severity of the outlined issue of overcounting proposal votes. Let me elaborate on my reasoning:

First of all, there's an underlying trust assumption on the used multisig. All signers, initially chosen by the deployer of the multisig contract (MultisigBase or the derived Multisig contract), are trusted. Rotating signers, i.e., adding/removing signers and changing the threshold (quorum), is also voted on by the existing signers. Thus, assuming the new set of signers (and threshold) is reasonable and trustworthy.

However, a multisig is purposefully used to ensure proposals only get executed once the quorum of the signers is reached.

Given the outlined issue in the submission, overvoting by signers can occur. For example, if the signing transactions get executed within the same block. Moreover, it can be assumed that the Multisig.execute function is intended to be executed multiple times with the same arguments (calldata). For instance, to repeatedly perform certain token transfers on a regular basis. Adding some kind of "nonce" or additional data to the arguments to achieve a new and unique proposal (specifically, a unique topic) to be voted on is not reasonable as the Multisig.execute function does not provide such parameters. Contrary to OpenZeppelin's Governor contract, which allows specifying a (unique) proposal description (see Governor.sol#L268-L289). Additionally, in OZ's Governor contract, casting votes is only possible on pending proposals and reverts otherwise.

I consider "overvoting" as a bug worth mitigating as it leaves proposals in an inconsistent state, leading to unpredictable outcomes.

### Given C4's judging criteria and severity categorization

2 — Med: Assets not at direct risk, but the function of the protocol or its availability could be impacted or leak value with a hypothetical attack path with stated assumptions, but external requirements.

I'm considering this submission valid and the chosen Medium severity to be appropriate.

### deanamiel (Axelar) disputed and commented via duplicate issue #333:

Perhaps for a generic multi-sig in which signers are not trusted this would be true. However, for the multi-sig that we have designed for our governance purposes, signers will be part of Axelar governance and therefore, will be trusted. It is the signer's responsibility to ensure that a proposal exists before voting on it. We still wish to dispute validity.

### berndartmueller (judge) commented via duplicate issue #333:

@deanamiel - I understand your point. Nevertheless, overvoting is possible (even if not done with malicious intent), and it can be fixed to prevent any future, while unlikely, issue.

I acknowledge that the sponsor disagrees with the validity. The validity and severity are certainly close to being invalid and QA, respectively. Still, I lean more towards being valid and Medium severity.

### milapsheth (Axelar) commented:

This was an intentional design decision. It's designed for internal use and will have low usage frequency with a coordinated participation such that this issue is Low impact, but we acknowledge the concern for general use.

[M-O8] Insufficient support for tokens with different decimals on different chains lead to loss of funds on cross-chain bridging

Submitted by OxTheCOder

According to the <u>docs</u>, the Axelar network supports cross-chain bridging of external ERC20 tokens, as well as their own StandardizedToken (using lock/unlock, mint/burn or liquidity pools).

- However, there exists legitimate ERC20 tokens like USDT and USDC that have 6 decimals on Ethereum (see <u>USDT on Etherscan</u> and <u>USDC on Etherscan</u> but 18 decimals on Binance Smart Chain (see <u>USDT on BSCScan</u> and <u>USDC on BSCScan</u>), just to name an example. So there are tokens which have different decimals on different chains.
- Furthermore, the Axelar network allows to deploy and register

  StandardizedToken with the same TokenId but different decimals on different chains, see PoC.

### യ Bug description

A cross-chain bridging can be performed using the <u>TokenManager.sendToken(...)</u> method, which correctly collects the source tokens from the sender and subsequently calls the <u>InterchainTokenService.transmitSendToken(...)</u> method that generates the <u>payload</u> for the remote ContractCall and also emits the <u>TokenSent</u> event.

However, this payload, as well as the subsequently emitted ContractCall and TokenSent events (see InterchainTokenService:L512-L514) contain the unscaled source amount with respect to the source token's decimals.

Next, this exact payload (actually it's keccak256 hash) gets relayed on the remote chain as it is via AxelarGateway.approveContractCall(...) and the ContractCall is now approved to be executed with the source amount irrespective of the remote token's decimals.

Therefore, the bridged amounts are off by a factor of 10^abs (sourceDecimals - remoteDecimals).

Note that there are also other ways/entry points to reproduce this issue with the current codebase.

This leads to a loss of funds for user/protocol/pool when source token decimals are lower/higher than remote token decimals, because the token amount is just passed through instead of being scaled accordingly.

### ত Proof of Concept

The first part of the PoC demonstrates the following:

- The Axelar network allows to deploy and register StandardizedToken with the same TokenId but different decimals on different chains. In this example, 18 decimals on source chain and 16 decimals on remote chains.
- The sendToken method creates the aforementioned payload (to be relayed) and the respective ContractCall / TokenSent events with the unscaled source amount.

Just apply the diff below and run the test with npm run test

```
test/its/tokenServiceFullFlow.js:
```

```
diff --git a/test/its/tokenServiceFullFlow.js b/test/its/tokenSe
index c1d72a2..3eb873b 100644
--- a/test/its/tokenServiceFullFlow.js
+++ b/test/its/tokenServiceFullFlow.js
@@ -31,6 +31,7 @@ describe('Interchain Token Service', () => {
    const name = 'tokenName';
    const symbol = 'tokenSymbol';
    const decimals = 18;
   const otherDecimals = 16;
    before(async () => {
         const wallets = await ethers.getSigners();
@@ -151,13 +152,13 @@ describe('Interchain Token Service', () =>
        });
     });
     describe ('Full standardized token registration, remote depl
     describe.only('Full standardized token registration, remote
         let token;
         let tokenId;
         const salt = getRandomBytes32();
         const otherChains = ['chain 1', 'chain 2'];
         const gasValues = [1234, 5678];
```

```
const tokenCap = BigInt(1e18);
+
         const tokenCap = BigInt(10000e18);
         before(async () => {
             tokenId = await service.getCustomTokenId(wallet.adc
00 - 184, 7 + 185, 7 00 describe ('Interchain Token Service', () => {
                     salt,
                     name,
                     symbol,
                     decimals,
+
                     otherDecimals, // use other decimals on ren
                     '0x',
                     wallet.address,
                     otherChains[i],
@@ -197,19 +198,19 @@ describe('Interchain Token Service', () =>
             const params = defaultAbiCoder.encode(['bytes', 'ac
             const payload = defaultAbiCoder.encode(
                 ['uint256', 'bytes32', 'string', 'string', 'uir
                 [SELECTOR DEPLOY AND REGISTER STANDARDIZED TOKE
+
                 [SELECTOR DEPLOY AND REGISTER STANDARDIZED TOKE
             );
             await expect(service.multicall(data, { value }))
                 .to.emit(service, 'TokenManagerDeployed')
                 .withArgs(tokenId, LOCK UNLOCK, params)
                 .and.to.emit(service, 'RemoteStandardizedToken/
                 .withArgs(tokenId, name, symbol, decimals, '0x'
                 .withArgs(tokenId, name, symbol, otherDecimals,
+
                 .and.to.emit(gasService, 'NativeGasPaidForContr
                 .withArgs(service.address, otherChains[0], serv
                 .and.to.emit(gateway, 'ContractCall')
                 .withArgs(service.address, otherChains[0], serv
                 .and.to.emit(service, 'RemoteStandardizedToken/
                 .withArgs(tokenId, name, symbol, decimals, '0x'
                 .withArgs(tokenId, name, symbol, otherDecimals,
+
                 .and.to.emit(gasService, 'NativeGasPaidForContr
                 .withArgs(service.address, otherChains[1], serv
                 .and.to.emit(gateway, 'ContractCall')
@@ -217,30 +218,32 @@ describe('Interchain Token Service', () =>
         });
         it('Should send some token to another chain', async ()
             const amount = 1234;
             const amountSrc = BigInt(1234e18); // same amount c
             const amountDst = BigInt(1234e16); // just scaled \epsilon
+
             const destAddress = '0x1234';
             const destChain = otherChains[0];
```

```
const gasValue = 6789;
             const payload = defaultAbiCoder.encode(
                 ['uint256', 'bytes32', 'bytes', 'uint256'],
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
             ) ;
             const payloadHash = keccak256(payload);
             await expect (token.approve (tokenManager.address, an
             await expect(token.approve(tokenManager.address, an
+
                 .to.emit(token, 'Approval')
                 .withArgs(wallet.address, tokenManager.address,
             await expect(tokenManager.sendToken(destChain, dest
                 .withArgs(wallet.address, tokenManager.address,
             // call succeeds but doesn't take into account remo
+
             await expect(tokenManager.sendToken(destChain, dest
+
                 .and.to.emit(token, 'Transfer')
                 .withArgs(wallet.address, tokenManager.address,
                 .withArgs(wallet.address, tokenManager.address,
+
                 .and.to.emit(gateway, 'ContractCall')
                 .withArgs(service.address, destChain, service.a
                 .withArgs(service.address, destChain, service.a
                 .and.to.emit(gasService, 'NativeGasPaidForContr
                 .withArgs(service.address, destChain, service.a
                 .withArgs(service.address, destChain, service.a
+
                 .to.emit(service, 'TokenSent')
                 .withArgs(tokenId, destChain, destAddress, amou
                 .withArgs(tokenId, destChain, destAddress, amou
+
         });
         // For this test the token must be a standardized toker
```

The second part of the PoC demonstrates that the aforementioned payload is relayed/approved as it is to the remote chain and the source token amount is received on the remote chain irrespective of the remote token's decimals.

Just apply the diff below and run the test with npm run test test/its/tokenService.js:

```
index f9843c1..161ac8a 100644
--- a/test/its/tokenService.js
+++ b/test/its/tokenService.js
@@ -797,10 +797,10 @@ describe('Interchain Token Service', () =>
     });
     describe('Receive Remote Tokens', () => {
     describe.only('Receive Remote Tokens', () => {
+
         const sourceChain = 'source chain';
         let sourceAddress;
         const amount = 1234;
         const amount = 1234; // this unscaled source amount get
+
         let destAddress;
        before(async () => {
             sourceAddress = service.address.toLowerCase();
@@ -813,7 +813,7 @@ describe('Interchain Token Service', () => {
             const payload = defaultAbiCoder.encode(
                 ['uint256', 'bytes32', 'bytes', 'uint256'],
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
             );
             const commandId = await approveContractCall(gateway
@@ -825,11 +825,11 @@ describe('Interchain Token Service', () =>
         });
         it ('Should be able to receive mint/burn token', async
             const [token, , tokenId] = await deployFunctions.mi
             const [token, , tokenId] = await deployFunctions.mi
+
             const payload = defaultAbiCoder.encode(
                 ['uint256', 'bytes32', 'bytes', 'uint256'],
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
                 [SELECTOR SEND TOKEN, tokenId, destAddress, amc
+
             );
             const commandId = await approveContractCall(gateway
@@ -841,11 +841,11 @@ describe('Interchain Token Service', () =>
         });
         it ('Should be able to receive liquidity pool token', as
             const [token, , tokenId] = await deployFunctions.li
             const [token, , tokenId] = await deployFunctions.li
+
             (await await token.transfer(liquidityPool.address,
```

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**Tools Used** 

VS Code, Hardhat

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### **Recommended Mitigation Steps**

This issue cannot be solved easily since the remote chain doesn't know about the token decimals on the source chain and vice versa. I suggest the following options:

- 1. Explicitly exclude tokens with different decimals on different chains and emphasize this in the documentation. However, this would be a loss of opportunity and against the mantra "Axelar is a decentralized interoperability network connecting all blockchains, assets and apps through a universal set of protocols and APIs."
- 2. Normalize all bridged token amounts to e.g. 18 decimals (beware of loss of precision) before creating the aforementioned payload and the respective ContractCall / TokenSent events at all instances. De-normalize token amounts on the remote chain accordingly.

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Assessed type

Decimal

### deanamiel (Axelar) disagreed with severity and commented:

Corrected Severity: QA

We might account for this if a better approach is found than rounding off decimals. For pre-existing tokens with different decimals, a wrapper can be made by the deployer that does the decimal handling, which is the current intended use for such tokens.

### berndartmueller (judge) decreased severity to QA and commented:

This is a very well-written submission!

However, I agree with the sponsor that wrapper tokens are supposed to be used in case of different decimals across chains. For instance, see the wrapper ERC-20 token for USDC on BNB chain, Axelar Wrapped USDC (axlusdo),

https://bscscan.com/address/0x4268B8F0B87b6Eae5d897996E6b845ddbD99Adf3#readContract.

Thus, I'm downgrading to QA (Low).

### OxTheCOder (warden) commented:

@berndartmueller - Please be aware that the sponsor's comment and severity suggestion is **only** about the first part of the issue (pre-existing tokens) and therefore not conclusive for the whole report.

### 1. Pre-existing tokens:

Even if the mentioned wrapper tokens were in scope of this audit (please correct me if I am mistaken and they are), they are not sufficiently mitigating the issue, since the codebase does not explicitly enforce their usage, nor does it require the *source* and *destination* decimals to be equal (should revert with error). Furthermore, the <u>docs</u> explicitly mention the use of external ERC20 tokens but do not mention the wrappers; therefore, the issue is unmitigated as of now. As a result, pre-existing tokens, as well as potentially wrong wrappers with *different decimals on different chains*, can be used and subsequently lead to a loss of funds for the user or token pool.

### 2. StandardizedToken (not mentioned by the sponsor):

The Axelar network allows to deploy and register StandardizedToken with the same TokenId but different decimals on different chains, see first part of PoC about (remote) deployment and InterchainTokenService.getCustomTokenId(...). This should not be possible in the first place as long as the transfer amount does not get scaled according to decimals automatically, i.e. it's a bug which is even more severe than the above issue also leading to loss of funds.

Both, the <u>InterchainTokenService.deployAndRegisterStandardizedToken(...)</u> method as well as the

<u>InterchainTokenService.deployAndRegisterRemoteStandardizedToken(...)</u> method are lacking underlying checks to ensure that there is no other token

with the same TokenId but different decimals already registered on another chain.

I am looking forward to more fact-based opinions about this and fair judgment considering the proven impacts, see also second part of PoC that demonstrates a loss of funds (wrong transfer of funds by factor 100).

### berndartmueller (judge) commented:

@OxTheCOder - According to the <u>Interchain token service docs</u>, there are two types of bridges:

- 1. Canonical bridges
- 2. Custom bridges

Canonical bridges are used to enable bridging pre-existing ERC-20 tokens across chains. Such bridges are deployed via

InterchainTokenService.registerCanonicalToken on the source chain and InterchainTokenService.deployRemoteCanonicalToken for the remote (destination) chains. Here, the trust assumption is that anyone can create canonical bridges - the resulting StandardizedToken on the remote chains will have matching decimals with the pre-existing ERC-20 token (see InterchainTokenService.sol#L334. Thus, there is no such issue with non-matching decimals for canonical bridges.

In regards to *custom bridges*, the trust assumption is different (docs):

Users using Custom Bridges **need to trust the deployers** as they could easily confiscate the funds of users if they wanted to, same as any ERC20 distributor could confiscate the funds of users.

In the submission's PoC, the described issue is demonstrated by deploying a StandardizedToken with 18 decimals on the source chain and deploying corresponding StandardizedToken tokens with 16 decimals on remote chains (via deployAndRegisterRemoteStandardizedToken. In this case, it truly shows a mismatch of token decimals between the source and remote chain, leading to a loss of bridged funds.

Even though the docs mention that the deployer of such a custom bridge has to be trusted, implementing the warden's second mitigation recommendation (normalizing token transfer amounts to, e.g., 18 decimals) certainly helps mitigate this issue and reduces the surface for potential errors (malicious or non-malicious) when deploying custom bridges. For example, the Wormhole bridge does this as well by <u>normalizing the token transfer amounts to 8 decimals</u>.

Ultimately, this leads me to acknowledge the outlined issue and medium severity chosen by the warden.

I kindly invite the sponsor's feedback before changing the severity back to medium - @deanamiel.

berndartmueller (judge) increased severity to Medium

### deanamiel (Axelar) commented:

The standardized token scenario would still not lead to a loss of funds. One could still bridge tokens back and get the same amount, the amounts seen would be mismatched (when divided by 10<sup>^</sup> decimals) but this is only a cosmetic issue. We still believe this is a QA level issue.

### berndartmueller (judge) commented:

Loss of funds may not be permanent, indeed. Still, it presents an issue for users bridging StandardizedToken tokens and the token pools themselves. Such tokens with mismatching decimals on the source- and destination chains can also be purposefully bridged to steal funds.

### milapsheth (Axelar) commented:

We consider this QA or Low severity. As mentioned before, there is no actual loss of funds since you can always bridge the same amount back. Furthermore, Standardized tokens still require trusting the deployer, unlike Canonical tokens. Tokens deployed and whitelisted via the UI will make sure the same decimals are used for deployments. Users are not recommended to interact with arbitrary Standardized tokens given that the deployer can still be malicious in various ways.

The ERC20 <u>spec</u> does not require the presence of name, symbol, decimals. While commonly supported, these are still optional fields, so we left it flexible in the main protocol.

You can also build deployer contracts on top of this that do enforce various checks such as using the on-chain name, symbol, decimals before deploying.

[M-09] InterchainProposalExecutor.sol doesn't support non-evm address as caller or sender

Submitted by T1MOH, also found by Chom and UniversalCrypto

Axelar is supposed to support different chains, not only EVM. And these chains can have a different address standard like Polkadot or Tron. These addresses can't be whitelisted in InterchainProposalExecutor.sol to execute proposal. Thus, InterchainProposalSender implementation from non-EMV chain can't interact with InterchainProposalExecutor.sol on the EVM chain.

### യ Proof of Concept

Here, you can see that sourceAddress is represented as address, not string:

```
// Whitelisted proposal callers. The proposal caller is the
mapping(string => mapping(address => bool)) public whitelist
// Whitelisted proposal senders. The proposal sender is the
mapping(string => mapping(address => bool)) public whitelist
. . .
/**
 * @dev Set the proposal caller whitelist status
 * @param sourceChain The source chain
 * @param sourceCaller The source caller
 * @param whitelisted The whitelist status
 * /
function setWhitelistedProposalCaller(
    string calldata sourceChain,
    address sourceCaller,
    bool whitelisted
) external override onlyOwner {
```

```
whitelistedCallers[sourceChain][sourceCaller] = whitelis
   emit WhitelistedProposalCallerSet(sourceChain, sourceCal
}

/**
   * @dev Set the proposal sender whitelist status
   * @param sourceChain The source chain
   * @param sourceSender The source sender
   * @param whitelisted The whitelist status
   */
function setWhitelistedProposalSender(
     string calldata sourceChain,
     address sourceSender,
     bool whitelisted
) external override onlyOwner {
     whitelistedSenders[sourceChain][sourceSender] = whitelis
     emit WhitelistedProposalSenderSet(sourceChain, sourceSer
}
```

### $\Theta$

### **Recommended Mitigation Steps**

Don't convert sourceAddress to address, use string instead.

```
// Whitelisted proposal callers. The proposal caller is the
mapping(string => mapping(address => bool)) public whitelist
mapping(string => mapping(string => bool)) public whiteliste

// Whitelisted proposal senders. The proposal sender is the
mapping(string => mapping(address => bool)) public whitelist
mapping(string => mapping(string => bool)) public whitelist
```

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### Assessed type

Invalid Validation

### deanamiel (Axelar) confirmed and commented:

Support has been added for non-EVM addresses.

Public PR links:

https://github.com/axelarnetwork/interchain-governance-executor/pull/21

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# [M-10] Contracts are vulnerable to fee-on-transfer accounting-related issues

Submitted by ChaseTheLight

Note: this finding was reported via the winning Automated Findings report. It was declared out of scope for the audit, but is being included here for completeness.

There are 4 instances of this issue.

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### Resolution

The below-listed functions use <code>transferFrom()</code> to move funds from the sender to the recipient but fail to verify if the received token amount matches the transferred amount. This could pose an issue with fee-on-transfer tokens, where the post-transfer balance might be less than anticipated, leading to balance inconsistencies. There might be subsequent checks for a second transfer, but an attacker might exploit leftover funds (such as those accidentally sent by another user) to gain unjustified credit. A practical solution is to gauge the balance prior and post-transfer, and consider the differential as the transferred amount, instead of the predefined amount.

Findings are labeled with <= FOUND.

# https://github.com/code-423n4/2023-07-axelar/tree/main/contracts/cgp/AxelarGateway.sol#L542-L546

```
function burnTokenFrom(
529:
530:
             address sender,
531:
             string memory symbol,
             uint256 amount
532:
533:
         ) internal {
             address tokenAddress = tokenAddresses(symbol);
534:
535:
536:
             if (tokenAddress == address(0)) revert TokenDoesNot
537:
             if (amount == 0) revert InvalidAmount();
538:
539:
             TokenType tokenType = getTokenType(symbol);
```

```
540:
541:
             if (tokenType == TokenType.External) {
542:
                 IERC20 (tokenAddress).safeTransferFrom(sender, a
543:
             } else if (tokenType == TokenType.InternalBurnableF
544:
                 IERC20(tokenAddress).safeCall(abi.encodeWithSel
545:
             } else {
546:
                 IERC20(tokenAddress).safeTransferFrom(sender, 1
                 IBurnableMintableCappedERC20(tokenAddress).burr
547:
548:
549:
```

https://github.com/code-423n4/2023-07-axelar/tree/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L451-L451

```
439:
         function expressReceiveToken(
440:
             bytes32 tokenId,
441:
             address destinationAddress,
442:
             uint256 amount,
443:
             bytes32 commandId
444:
         ) external {
445:
             if (gateway.isCommandExecuted(commandId)) revert Al
446.
447:
             address caller = msg.sender;
448:
             ITokenManager tokenManager = ITokenManager(getValic
449:
             IERC20 token = IERC20(tokenManager.tokenAddress());
450:
451:
             SafeTokenTransferFrom.safeTransferFrom(token, calle
452:
453:
             setExpressReceiveToken(tokenId, destinationAddress
454:
```

https://github.com/code-423n4/2023-07-axelar/tree/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L482-L482

```
function expressReceiveTokenWithData(
bytes32 tokenId,
string memory sourceChain,
bytes memory sourceAddress,
address destinationAddress,
```

```
472:
             uint256 amount,
473:
             bytes calldata data,
             bytes32 commandId
474:
475:
         ) external {
476:
             if (gateway.isCommandExecuted(commandId)) revert Al
477:
478:
             address caller = msg.sender;
479:
             ITokenManager tokenManager = ITokenManager(getValic
480:
             IERC20 token = IERC20(tokenManager.tokenAddress());
481:
482:
             SafeTokenTransferFrom.safeTransferFrom(token, calle
483:
484:
             expressExecuteWithInterchainTokenToken(tokenId, de
485:
486:
             setExpressReceiveTokenWithData(tokenId, sourceChai
487:
```

### deanamiel (Axelar) commented:

Invalid, we have a dedicated token manager for fee-on-transfer tokens that takes this into account. **Here** is TokenManagerLockUnlockFee for reference.

### berndartmueller (judge) commented:

Agree with the sponsor that there is a special token manager for such fee-on-transfer tokens. However, the identified instances in the report are still affected by the issue. Consequently, I consider Medium severity to be appropriate.

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## Low Risk and Non-Critical Issues

For this audit, 15 reports were submitted by wardens detailing low risk and non-critical issues. The <u>report highlighted below</u> by <u>immeas</u> received the top score from the judge.

The following wardens also submitted reports: Rolezn, naman1778, Udsen, Bauchibred, matrix\_Owl, Jeiwan, banpaleo5, MohammedRizwan, Emmanuel, hals, MrPotatoMagic, T1MOH, DavidGiladi, and Sathish9098.

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# Low Issue Summary

| ID         | Title  |
|------------|--|
| [L-<br>O1] | FinalProxy can be hijacked by vulnerable implementation contract   |
| [L-<br>02] | A users tokens can be stolen if they don't control msg.sender address on all chains                        |
| [L-<br>03] | No event emitted when a vote is cast in MultisigBase   |
| [L-<br>04] | InterchainTokenService non-remote deploy calls accept eth but are not using it                             |
| [L-<br>05] | Default values for deployAndRegisterStandardizedToken can make it complicated for third party implementers |
| [L-<br>06] | InterchainTokenServiceProxy is FinalProxy  |
| [L-<br>07] | Low level call will always succeed for non existent addresses  |
| [L-<br>08] | <pre>InterchainTokenService::getImplementation returns address(0) for invalid types</pre>                  |
| [L-<br>09] | Consider a two way transfer of governance  |
| [L-<br>10] | Consider a two way transfer of operator and distributor  |

(Q)

# Suggested Issue Summary

| ID     | Title   |
|--------|---|
| [S-01] | Consider adding a version to upgradable contracts |

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# Refactor Issue Summary

| ID     | Title   |
|--------|---|
| [R-01] | sourceAddress means two different things in InterchainTokenService        |
| [R-02] | InterchainTokenService::_validateToken could have a more descriptive name |
| [R-03] | AxelarGateway::onlyMintLimiter could have a more descriptive name         |

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| ID     | Title   |
|--------|---|
| [N-01] | RemoteAddressValidator::_lowerCase will not work for Solana addresses |
| [N-02] | InterchainGovernance can be abstract                                  |
| [N-03] | eta in ProposalCancelled event can be misleading                      |
| [N-04] | Incomplete NatSpec  |
| [N-05] | Erroneous comments  |
| [N-06] | Typos and misspellings  |

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# [L-O1] FinalProxy can be hijacked by vulnerable implementation contract

FinalProxy is a proxy that can be upgraded, but if owner calls finalUpgrade it will deploy the final upgrade using Create3 and it can no longer be upgraded. To determine if it has gotten the final upgrade or not, the function finalImplementation is called:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/gmp-sdk/upgradable/FinalProxy.sol#L18

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/gmp-sdk/upgradable/FinalProxy.sol#L57-L64

The issue is that if the implementation supports deploying with <code>Create3</code>, a user could use the salt (<code>keccak256('final-implementation')</code>) and deploy a final implementation without calling <code>finalImplementation</code>, since <code>Create3</code> only uses <code>msg.sender</code> and <code>salt</code> to determine the address.

InterchainTokenService, which is the only implementation in scope using FinalProxy, does however not appear to be vulnerable to this, since all the salts used for deploys are calculated, not supplied. But future implementations/other contracts using FinalProxy might be.

```
യ
PoC
```

Test in proxy.js:

```
it('vulnerable FinalProxy implementation', async () => {
    const vulnerableDeployerFactory = await ethers.getCc
    const maliciousContractFactory = await ethers.getCor
    const vulnerableImpl = await vulnerableDeployerFacto
    const proxy = await finalProxyFactory.deploy(vulnera
    expect(await proxy.isFinal()).to.be.false;
    const vulnerable = new Contract(await proxy.address,
    // steal final-implementation salt
    const salt = keccak256(toUtf8Bytes('final-implementa')
    // someone deploys to the final-implementation addre
    const bytecode = await maliciousContractFactory.getI
    await vulnerable.vulnerableDeploy(salt,bytecode);
    // proxy is final without calling finalUpgrade
    expect(await proxy.isFinal()).to.be.true;
    const malicious = new Contract(await proxy.address,
    expect(await malicious.maliciousCode()).to.equal(4);
});
```

VulnerableDeployer.sol:

```
// SPDX-License-Identifier: MIT
```

```
pragma solidity ^0.8.0;
import { Create3 } from '../deploy/Create3.sol';

contract MaliciousContract {
    function setup(bytes calldata params) external {}

    function maliciousCode() public pure returns(uint256) {
        return 4;
    }
}

contract VulnerableDeployer {

    function setup(bytes calldata params) external {}

    function vulnerableDeploy(bytes32 salt, bytes memory bytecod return Create3.deploy(salt, bytecode);
    }
}
```

### ত Recommendation

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Have the user deploy the final implementation and then upgrade to it without using Create3. That way, a vulnerable implementation contract cannot be abused and taken over.

# [L-02] A users tokens can be stolen if they don't control msg.sender address on all chains

When a user wants to register a token for use across chains they first call InterchainTokenService::deployAndRegisterStandardizedToken on the
"local" chain. This will use a user provided salt together with the msg.sender to
create the tokenId which is used as the salt to create both the
StandardizedToken and the TokenManager.

They can then use this to deploy their token to any chain that Axelar supports.

Relying on msg.sender across chain comes with some security considerations though. If the user/protocol don't control the address used as msg.sender across

all chains that are supported by Axelar ITS, they are susceptible to the same hack that affected <u>wintermute</u>; where an old gnosis wallet was used that had an address that could be stolen on another chain.

If an attacker controls the <code>msg.sender</code> address on another chain, they can simply create a token and manager with the same salt that they control. This will give them the same <code>tokenId</code>. They can then send a message to the chain where the real token is and get funded real tokens. All they've done is burn/lock their fake token on their <code>sourceChain</code>.

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### Recommendation

I recommend this is highlighted as a risk in the documentation so third party protocols building on top of Axelar are aware of this risk.

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# [L-O3] No event emitted when a vote is cast in MultisigBase

To vote in MultisigBase a signer submits the same data as the proposal. Then, this data is hashed into a <u>proposal id (topic)</u> which has its votes tracked. When enough votes are cast the proposal passes:

# https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/auth/MultisigBase.sol#L51-L63

```
File: cgp/auth/MultisigBase.sol
           if (voting.hasVoted[msg.sender]) revert AlreadyVoted
51:
52:
53:
           voting.hasVoted[msg.sender] = true;
54:
           // Determine the new vote count.
55:
           uint256 voteCount = voting.voteCount + 1;
56:
57:
           // @audit no event emitted to track votes
58:
           // Do not proceed with operation execution if insuffi
           if (voteCount < signers.threshold) {</pre>
59:
               // Save updated vote count.
60:
61:
               voting.voteCount = voteCount;
```

```
62: return;
63: }
```

However, there is no event emitted for when a vote is cast. This makes it difficult to track voting off-chain, which is important for transparency and for users and signers to know what topics are going on. topics can also only be tracked by their hashed value, hence, emitting this will help users to query on-chain for specific votes.

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Recommendation

Add an event for when a vote is cast, containing signer, topic and voteCount.

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[L-04] InterchainTokenService non-remote deploy calls accept eth, but are not using it

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L309

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L347

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L395

In InterchainTokenService, the calls to deploy on the local chain are payable but do not use the eth provided. deployCustomTokenManager as an example:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L343-L352

343:

```
File: its/interchain-token-service/InterchainTokenService.sol
```

function deployCustomTokenManager(

```
344:
            bytes32 salt,
345:
            TokenManagerType tokenManagerType,
            bytes memory params
346:
        ) public payable notPaused returns (bytes32 tokenId) { /
347:
            address deployer = msg.sender;
348:
            tokenId = getCustomTokenId(deployer , salt);
349:
            deployTokenManager(tokenId, tokenManagerType, paran
350:
            emit CustomTokenIdClaimed(tokenId, deployer, salt);
351:
352:
```

However, none of the deploy functions use any eth. A user could accidentally send eth here that would be stuck in the contract.

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### Recommendation

Consider removing payable from registerCanonicalToken

deployCustomTokenManager and deployAndRegisterStandardizedToken.

payable could also be removed from

TokenManagerDeployer::deployTokenManager and

StandardizedTokenDeployer::deployStandardizedToken, as they also do not consume any eth.

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### [L-05] Default values for

deployAndRegisterStandardizedToken can make it complicated for third party implementers

When calling InterchainTokenService to deploy a StandardizedToken, a user supplies some parameters for the setup.

As mintTo for a possible initial mint when setting up the token and operator for the TokenManager; however, msg.sender is used:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L395-L402

```
395:
        ) external payable notPaused {
396:
            bytes32 tokenId = getCustomTokenId(msg.sender, salt)
397:
            deployStandardizedToken(tokenId, distributor, name,
            address tokenManagerAddress = getTokenManagerAddress
398:
399:
            TokenManagerType tokenManagerType = distributor == t
400:
            address tokenAddress = getStandardizedTokenAddress(t
            //
                               here msg.sender is used for `oper
            deployTokenManager(tokenId, tokenManagerType, abi.e
401:
402:
```

This can make it more complicated for third parties to develop on top of the InterchainTokenService, as they have to keep in mind that the contract calling will be operator and possibly the receiver of any initial mint.

### ତ Recommendation

Consider adding mintTo and operator as parameters that can be passed to the call.

# [L-O6] InterchainTokenServiceProxy is FinalProxy

InterchainTokenServiceProxy inherits from FinalProxy. This makes it possible for owner to accidentally upgrade InterchainTokenService to an un-upgradable version.

### ര PoC

Test in tokenService.js:

```
expect(await upgradedITS.foo()).to.equal(4);
           });
       });
UpgradedITS.sol:
   // SPDX-License-Identifier: MIT
   pragma solidity ^0.8.0;
   import { Upgradable } from '../../gmp-sdk/upgradable/Upgradable.
   contract UpgradedITS is Upgradable {
       bytes32 private constant CONTRACT ID = keccak256('interchair
       function contractId() external pure returns (bytes32) {
           return CONTRACT ID;
       }
       function setup(bytes calldata ) internal override {}
       function foo() public pure returns(uint256) {
           return 4;
   }
```

 $^{\circ}$ 

### Recommendation

Consider inheriting from Proxy instead of FinalProxy.

 $^{\circ}$ 

# [L-07] Low level call will always succeed for non-existent addresses

https://docs.soliditylang.org/en/latest/control-structures.html#error-handling-assert-require-revert-and-exceptions:

The low-level functions call, delegatecall and staticcall return true as their first return value if the account called is non-existent, as part of the design of the EVM. Account existence must be checked prior to calling if needed.

Calls are done in these instances:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/util/Caller.sol#L18

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/interchain-governance-executor/InterchainProposalExecutor.sol#L76

```
File: interchain-governance-executor/InterchainProposalExecutor.

76: (bool success, bytes memory result) = call.target
```

This is mentioned in the <u>Automated findings report</u> but the instances identified are wrong.

ഗ

### Recommendation

Where applicable, consider adding a check if there is code on the target.

 $^{\circ}$ 

[L-O8] InterchainTokenService::getImplementation returns address(0) for invalid types

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L223-L233

```
File: its/interchain-token-service/InterchainTokenService.sol

223: function getImplementation(uint256 tokenManagerType) ext

224: // There could be a way to rewrite the following usi

225: // but accessing immutable variables and/or enum val

226: if (TokenManagerType(tokenManagerType) == TokenManagerType) tokenManagerType(tokenManagerType) == TokenManagerType)

228: } else if (TokenManagerType(tokenManagerType) == TokenManagerType)
```

```
229: return implementationMintBurn;
230: } else if (TokenManagerType(tokenManagerType) == Token
231: return implementationLiquidityPool;
232: }
233: }
```

Other integrations can rely on this and returning address (0) for the implementation contract can break their integrations.

ശ

#### Recommendation

Consider reverting with Invalid TokenManagerType or similar.

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# [L-09] Consider a two way transfer of governance

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/AxelarGateway.sol#L254-L258

```
File: cgp/AxelarGateway.sol

254:     function transferGovernance(address newGovernance) exter
255:         if (newGovernance == address(0)) revert InvalidGover
256:
257:         _transferGovernance(newGovernance);
257: }
```

The governance address has complete control over the AxelarGatway since it can do upgrades.

 $\mathcal{O}$ 

### Recommendation

Consider implementing a two way (propose/accept) change procedure for it to avoid accidentally handing it over to the wrong address.

⊕

# [L-10] Consider a two way transfer of operator and

distributor

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/utils/Distributable.sol#L51-L53

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/utils/Operatable.sol#L51-L53

```
File: its/utils/Operatable.sol

51:    function setOperator(address operator_) external onlyOper
52:        _setOperator(operator_);
53: }
```

The exact same code is in Distributable as well, as these are powerful roles in for tokens/token managers.

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### Recommendation

Consider implementing a two way (propose/accept) change procedure for it to avoid accidentally handing it over to the wrong address.

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# [S-01] Consider adding a version to upgradable contracts

That way, a user can query a contract and see if it is upgraded or not.

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# [R-O1] sourceAddress means two different things in

InterchainTokenService

In the function \_execute, which is the entry point from AxelarExecutor, sourceAddress means the source for the cross-chain call, i.e the sourceChain address of that InterchainTokenSerivce contract:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L575-L579

Elsewhere in the code, in \_processSendTokenWithDataPayload,

transmitSendToken and expressReceiveTokenWithData, the meaning of
sourceAddress has changed to which address the transferred tokens originate
from:

https://github.com/code-423n4/2023-07axelar/blob/main/contracts/its/interchain-tokenservice/InterchainTokenService.sol#L622-L640

```
File: its/interchain-token-service/InterchainTokenService.sol
622:
        function processSendTokenWithDataPayload(string calldat
623:
            bytes32 tokenId;
624:
            uint256 amount;
625:
            bytes memory sourceAddress; // <-- `sourceAddress` i</pre>
. . .
633:
                bytes memory destinationAddressBytes;
634:
635:
                 (, tokenId, destinationAddressBytes, amount, sou
636:
                     payload,
637:
                     (uint256, bytes32, bytes, uint256, bytes, by
638:
                 );
                destinationAddress = destinationAddressBytes.to/
639:
640:
```

This can cause confusion and as sourceAddress in the context of \_execute, is a critical for security checks to trust the call it could be risky if these are confused for each other.

Consider changing the token transfer source to tokenSenderAddress for it to be clear what it means.

(R-O2) InterchainTokenService::\_validateToken could have a more descriptive name

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L726-L738

```
File: its/interchain-token-service/InterchainTokenService.sol
726:
        function validateToken(address tokenAddress)
727:
            internal
728:
            returns (
. . .
732:
            )
733:
734:
            IERC20Named token = IERC20Named(tokenAddress);
735:
            name = token.name();
            symbol = token.symbol();
736:
737:
            decimals = token.decimals();
738:
       }
```

\_validateToken doesn't do any actual validation. Could be renamed to getTokenData or similar.

 $\Theta$ 

[R-O3] AxelarGateway::onlyMintLimiter could have a more descriptive name

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/AxelarGateway.sol#L87-L88

```
File: cgp/AxelarGateway.sol

87: modifier onlyMintLimiter() {

88: if (msg.sender != getAddress(KEY MINT LIMITER) && msc
```

onlyMintLimiter could be named onlyMintLimiterOrGov since this is what it verifies.

N-01 RemoteAddressValidator::\_lowerCase will not work
for Solana addresses

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L54-L61

```
File: its/remote-address-validator/RemoteAddressValidator.sol
       function lowerCase(string memory s) internal pure return
54:
           uint256 length = bytes(s).length;
55:
           for (uint256 i; i < length; i++) {</pre>
56:
57:
               uint8 b = uint8(bytes(s)[i]);
               if ((b \ge 65) \&\& (b \le 70)) bytes(s)[i] = bytes1
58:
59:
60:
           return s;
61:
      }
```

This converts an address to lowercase (65-70 -> A-F). Solana addresses are base58 encoded versions of a 32 byte array. Thus, they first have more letters and converting it to lowercase will make it another address.

ര Recommendation

Consider changing this before adding Solana as a supported chain.

N-02 InterchainGovernance can be abstract

As the contract is not complete on its own, I recommend making it abstract to convey that it is supposed to be extended.

[N-O3] eta in ProposalCancelled event can be misleading https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/governance/InterchainGovernance.sol#L135

# https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/governance/AxelarServiceGovernance.sol#L94

```
File: cgp/governance/AxelarServiceGovernance.sol

94: emit ProposalCancelled(proposalHash, target, call
```

The eta here can be misleading, as it might not be the eta of the event. The user can send what they want here and if it is the correct eta that the user used to schedule, it can still have been changed when scheduling the Timelock.

#### ക

### Recommendation

Consider either reading the eta before clearing it in \_cancelTimeLock or don't include the eta in the event at all.

### ക

# [N-04] Incomplete NatSpec

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L411-L424

```
File: its/interchain-token-service/InterchainTokenService.sol
411:
         * @param distributor the address that will be able to n
412:
         * @param destinationChain the name of the destination of
413:
         * @param gasValue the amount of native tokens to be use
414:
         * specified needs to be passed to the call
415:
         * @dev `gasValue` exists because this function can be r
416:
417:
        function deployAndRegisterRemoteStandardizedToken(
418:
            bytes32 salt,
            string calldata name,
419:
420:
            string calldata symbol,
421:
            uint8 decimals,
422:
            bytes memory distributor,
            bytes memory operator, // <-- operator missing from
423:
            string calldata destinationChain,
424:
```

```
@param operator is missing from NatSpec
```

ക

# [N-05] Erroneous comments

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TokenManagerProxy.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/proxies/TokenManagerProxy.sol#L8-L13

```
File: its/proxies/TokenManagerProxy.sol

8:/**

9: * @title TokenManagerProxy

10: * @dev This contract is a proxy for token manager contracts.

11: * inherits from FixedProxy from the gmp sdk repo

12: */

13:contract TokenManagerProxy is ITokenManagerProxy {
```

It does not inherit from FixedProxy.

 $^{\circ}$ 

InterchainProposalExecutor.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/interchain-governance-executor/InterchainProposalExecutor.sol#L19-L22

```
File: interchain-governance-executor/InterchainProposalExecutor.

19: *
20: * This contract is abstract and some of its functions need t 21: */
22:contract InterchainProposalExecutor is IInterchainProposalExecutor
```

The contract is not abstract at all.

ക

AxelarGateway.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/cgp/AxelarGateway.sol#L40-L41

```
File: cgp/AxelarGateway.sol

40: /// @dev Storage slot with the address of the current gov
41: bytes32 internal constant KEY_MINT_LIMITER = bytes32(0x62)
```

Should say address of the current mint limiter not governance.

```
® RemoteAddressValidator.sol:
```

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L24-L27

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L40-L41

```
File: its/remote-address-validator/RemoteAddressValidator.sol

24:  * @dev Constructs the RemoteAddressValidator contract, k
...

27:  constructor(address _interchainTokenServiceAddress) {
...

40:  function _setup(bytes calldata params) internal override
41:  (string[] memory trustedChainNames, string[] memory t
```

both array parameters must be equal in length should be for the \_setup call not the constructor.

## ∾ [N-06] Typos and misspellings

© InterchainTokenService.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L380

File: its/interchain-token-service/InterchainTokenService.sol

380: \* can be calculated ahead of time) then a mint/burn Tok

### Also appears at:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L406

ი ThterchainToken.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token/InterchainToken.sol#L28

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token/InterchainToken.sol#L40

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token/InterchainToken.sol#L76

File: its/interchain-token/InterchainToken.sol

28: \* TokenManager specifically to do it permissionlesly.
-> permissionlessly

40: \* @param amount The amount of token to be transferred.
-> transferred

76: \* @param amount The amount of token to be transferred.
-> transferred

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InterchainTokenService.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L159

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L496

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L500

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interchain-token-service/InterchainTokenService.sol#L559

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TokenManager.sol:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/token-manager/TokenManager.sol#L78

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/token-manager/TokenManager.sol#L103

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/token-manager/TokenManager.sol#L159

```
78: * @notice Calls the service to initiate the a cross-chain .

103: * @notice Calls the service to initiate the a cross-chain .

159: * @return the amount of token actually given, which wil

TokenManagerProxy.sol:

https://github.com/code-/23n//2023-07-
```

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/proxies/TokenManagerProxy.sol#L73

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interfaces/IInterchainTokenExecutable.sol#L16

```
File: its/interfaces/IInterchainTokenExecutable.sol

16: * @param tokenId the tokenId of the token manager managi
```

Same in:

https://github.com/code-423n4/2023-07-axelar/blob/main/contracts/its/interfaces/IInterchainTokenExpressExecutable.sol#L18

deanamiel (Axelar) commented:

InterchainProposalExecutor is not abstract. We updated the NatSpec documentation.

See PR here.

#### berndartmueller (judge) commented:

Excellent and thorough QA report submitted by the warden! I agree with the outlined findings and their chosen severity.

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### **Gas Optimizations**

For this audit, 21 reports were submitted by wardens detailing gas optimizations. The <u>report highlighted below</u> by Sathish9098 received the top score from the judge.

The following wardens also submitted reports: Raihan, Arz, SAQ, SM3\_SS, Oxn006e7, Rolezn, naman1778, Ox11singh99, petrichor, ybansal2403, SY\_S, flutter\_developer, hunter\_w3b, ReyAdmirado, matrix\_Owl, OxAnah, K42, Walter, dharma09, and DavidGiladi.

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### Gas Optimization Issue Summary

|           | -  |               |                            |  |
|-----------|--|---------------|----------------------------|--|
| lte<br>m  | Issue  | Insta<br>nces | Gas Saved                  |  |
| [G-<br>1] | Multiple address mappings can be combined into a single mapping of an address to a struct, where appropriate | 1             | 21018                      |  |
| [G-<br>2] | Using calldata instead of memory for read-only arguments in external functions saves gas                     | 8             | 2820                       |  |
| [G-<br>3] | Avoiding the overhead of bool storage  | 6             | 100600                     |  |
| [G-<br>4] | Avoid contract existence checks by using low level calls   | 37            | 3700                       |  |
| [G-<br>5] | Use calldata pointer. Saves more gas than memory pointer   | 2             | 600 GAS<br>(Per Iteration) |  |
| [G-<br>6] | IF's/require() statements that check input arguments should be at the top of the function                    | 2             | 300                        |  |
|           |  |               |                            |  |

| lte<br>m   | Issue  | Insta<br>nces | Gas Saved |
|------------|--|---------------|-----------|
| [G-<br>7]  | Functions guaranteed to revert when called by normal users can be marked payable                                 | 11            | 231       |
| [G-<br>8]  | Optimize names to save gas   | 27            | -         |
| [G-<br>9]  | Default value initialization   | 4             | 80        |
| [G-1<br>0] | Use constants instead of type (uintX).max  | 7             | 91        |
| [G-1<br>1] | Splitting require()/if() statements that use && saves gas  | 4             | 52        |
| [G-1<br>2] | Caching global variables is more expensive than using the actual variable (use msg.sender instead of caching it) | 10            | -         |

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## [G-O1] Multiple address mappings can be combined into a single mapping of an address to a struct, where appropriate

We can combine multiple mappings below into structs. We can then pack the structs by modifying the uint type for the values. This will result in cheaper storage reads since multiple mappings are accessed in functions and those values are now occupying the same storage slot, meaning the slot will become warm after the first SLOAD. In addition, when writing to and reading from the struct values, we will avoid a Gsset (20000 gas) and Gcoldsload (2100 gas), since multiple struct values are now occupying the same slot.

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RemoteAddressValidator.sol:

Struct can be used for remoteAddressHashes and remoteAddresses since they are using same string as key. Also both mapping always used together in a same functions like addTrustedAddress() and removeTrustedAddress(). So struct is more efficient than mapping. As per gas tests, this will save 21018 GAS.

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L15-L16

# [G-02] Using calldata instead of memory for read-only arguments in external functions saves gas

Saves 2820 GAS in 8 instances.

When a function with a memory array is called externally, the abi.decode() step has to use a for-loop to copy each index of the calldata to the memory index. Each iteration of this for-loop costs at least 60 gas (i.e. 60 \* <mem\_array>.length). Using calldata directly, obliviates the need for such a loop in the contract code and runtime execution. Note that even if an interface defines a function as having memory arguments, it's still valid for implementation contracts to use calldata arguments instead.

If the array is passed to an internal function, which passes the array to another internal function where the array is modified and therefore memory is used in the external call, it's still more gas-efficient to use calldata when the external function uses modifiers; since the modifiers may prevent the internal functions from being called. Structs have the same overhead as an array of length one.

[G-03] Avoiding the overhead of bool storage

Saves 120600 GAS in 6 instances.

```
// Booleans are more expensive than uint256 or any type that // word because each write operation emits an extra SLOAD to // slot's contents, replace the bits taken up by the boolear // back. This is the compiler's defense against contract upo // pointer aliasing, and it cannot be disabled.
```

https://github.com/OpenZeppelin/openzeppelincontracts/blob/58f635312aa21f947cae5f8578638a85aa2519f5/contracts/security/ /ReentrancyGuard.sol#L23-L27

Use uint256(1) and uint256(2) for true/false to avoid a Gwarmaccess (100 gas) for the extra SLOAD, and to avoid Gsset (20000 gas) when changing from false to true, after having been true in the past.

```
FILE: 2023-07-axelar/contracts/cgp/auth/MultisigBase.sol

15: mapping(address => bool) hasVoted;
21: mapping(address => bool) isSigner;
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/auth/MultisigBase.sol#L15

```
FILE: 2023-07-axelar/contracts/cgp/governance/AxelarServiceGover
22: mapping(bytes32 => bool) public multisigApprovals;
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/governance/AxelarServiceGovernance.sol#L22

```
24: mapping(string => mapping(address => bool)) public whitelist 27: mapping(string => mapping(address => bool)) public whitelist
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/interchain-governance-executor/InterchainProposalExecutor.sol#L24

```
FILE: 2023-07-axelar/contracts/its/remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote-address-validator/Remote
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L19

## © [G-04] Avoid contract existence checks by using low level calls

Saves 3700 GAS in 37 instances.

Prior to 0.8.10, the compiler inserted extra code, including EXTCODESIZE (100 gas), to check for contract existence for external function calls. In more recent solidity versions, the compiler will not insert these checks if the external call has a return value. Similar behavior can be achieved in earlier versions by using low-level calls, since low level calls never check for contract existence.

```
FILE: Breadcrumbs2023-07-axelar/contracts/its/interchain-token-s

102: deployer = ITokenManagerDeployer(tokenManagerDeployer_).dep

162: tokenManagerAddress = deployer.deployedAddress(address(this)

172: if (ITokenManagerProxy(tokenManagerAddress).tokenId() != to

182: tokenAddress = ITokenManager(tokenManagerAddress).tokenAddress tokenAddress = deployer.deployedAddress(address(this), tokenAddress).tokenAddress = deployer.deployedAddress(address(this), tokenAddress).tokenAddress = deployer.deployedAddress(address(this), tokenAddress).tokenAddress = deployer.deployedAddress(address(this), tokenAddress).tokenAddress
```

```
277: flowLimit = tokenManager.getFlowLimit();
287: flowOutAmount = tokenManager.getFlowOutAmount();
297: flowInAmount = tokenManager.getFlowInAmount();
311: if (gateway.tokenAddresses(tokenSymbol) == tokenAddress) re
331: tokenAddress = ITokenManager(tokenAddress).tokenAddress();
445: if (gateway.isCommandExecuted(commandId)) revert AlreadyExe
476: if (gateway.isCommandExecuted(commandId)) revert AlreadyExe
480: IERC20 token = IERC20(tokenManager.tokenAddress());
539: tokenManager.setFlowLimit(flowLimits[i]);
566: if (ITokenManager(implementation).implementationType() !=
610: amount = tokenManager.giveToken(destinationAddress, amount)
653: amount = tokenManager.giveToken(expressCaller, amount);
657: amount = tokenManager.giveToken(destinationAddress, amount)
658: IInterchainTokenExpressExecutable(destinationAddress).execu
713: string memory destinationAddress = remoteAddressValidator.c
723: gateway.callContract(destinationChain, destinationAddress,
735: name = token.name();
736: symbol = token.symbol();
737: decimals = token.decimals();
888: IInterchainTokenExpressExecutable (destinationAddress).expre
            sourceChain,
            sourceAddress,
            data,
            tokenId,
            amount
        );
```

## https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/interchain-token-service/InterchainTokenService.sol#L102

```
FILE: Breadcrumbs2023-07-axelar/contracts/cgp/AxelarGateway.sol
287: if (AxelarGateway (newImplementation).contractId() != contra
317: IAxelarAuth (AUTH MODULE) .transferOperatorship (newOperatorsI
329: bool allowOperatorshipTransfer = IAxelarAuth(AUTH MODULE).
449: depositHandler.destroy(address(this)
496: IAxelarAuth (AUTH MODULE).transferOperatorship (newOperatorsI
524: IERC20 (tokenAddress).safeTransfer(account, amount);
526: IBurnableMintableCappedERC20 (tokenAddress).mint(account, an
543: IERC20 (tokenAddress).safeTransferFrom(sender, address(this)
545: IERC20 (tokenAddress).safeCall (abi.encodeWithSelector (IBurna
547: IERC20 (tokenAddress).safeTransferFrom(sender, IBurnableMint
FILE: 2023-07-axelar/contracts/interchain-governance-executor/Ir
101: gateway.callContract(interchainCall.destinationChain, inter
```

## [G-05] Use calldata pointer. Saves more gas than memory pointer

Saves 600 GAS in per Loop Iterations.

Calling calldata instead of memory in the loop you have shown will save gas. This is because calldata is a read-only data structure, which means that it does not have to be copied into memory each time it is accessed.

```
ত
InterchainProposalExecutor.sol:
```

Use calldata instead of memory: Saves 250-300 GAS per iteration.

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/interchain-governance-executor/InterchainProposalExecutor.sol#L75

call value is not changed anywhere inside the loop. So calldata is more efficient than memory to save gas.

```
FILE: Breadcrumbs2023-07-axelar/contracts/interchain-governance-
74: for (uint256 i = 0; i < calls.length; i++) {
- 75:
                 InterchainCalls.Call memory call = calls[i];
+ 75:
                 InterchainCalls.Call calldata call = calls[i];
76:
               (bool success, bytes memory result) = call.target
77:
78:
               if (!success) {
79:
                   onTargetExecutionFailed(call, result);
80:
               } else {
81:
                   onTargetExecuted(call, result);
82:
```

```
∾
AxelarGateway.sol:
```

Use calldata instead of memory: Saves 250-300 GAS per iteration.

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/AxelarGateway.sol#L270-L277

symbol value is not changed anywhere inside the loop. So calldata is more efficient than memory to save gas.

# © [G-06] IF's/require() statements that check input arguments should be at the top of the function

Saves 300 GAS in 2 instances.

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Checks that involve constants should come before checks that involve state variables, function calls, and calculations. By doing these checks first, the function is able to revert before wasting a Gcoldsload (2100 gas) in a function that may ultimately revert in the unhappy case.

Cheaper to check the function parameter before making check. Saves 200- 300 GAS:

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/auth/MultisigBase.sol#L172-L173

```
FILE: 2023-07-axelar/contracts/cgp/auth/MultisigBase.sol

169: address account = newAccounts[i];

170:

171: // Check that the account wasn't already set as a signer for the signer of the signers and the signers account of the signers of the signers.isSigner[account] revert DuplicateSigner(account of the signers of the signer (account of the signers of the signers of the signer (account of the signer (account of the signers of the signer (account of the signer (account of the signer of the signer (account of the signer of the signer (account of the signer of the s
```

tokenAddresses (symbol) == address(0) should be checked before
limit to avoid unnecessary variable creation. After variable creation if any
fails, it's a waste of gas:

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/AxelarGateway.sol#L271-L274

```
FILE: 2023-07-axelar/contracts/cgp/AxelarGateway.sol

271: string memory symbol = symbols[i];
+ 274: if (tokenAddresses(symbol) == address(0)) revert TokenDoe
272: uint256 limit = limits[i];
273:
- 274: if (tokenAddresses(symbol) == address(0)) revert TokenDoe
```

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## [G-07] Functions guaranteed to revert when called by normal users can be marked payable

Saves 231 GAS in 11 instances.

If a function modifier such as <code>onlyOwner</code> is used, the function will revert if a normal user tries to pay the function. Marking the function as <code>payable</code> will lower the gas cost for legitimate callers because the compiler will not include checks for whether a <code>payment</code> was provided. The extra opcodes avoided are <code>CALLVALUE(2)</code>, <code>DUP1(3)</code>, <code>ISZERO(3)</code>, <code>PUSH2(3)</code>, <code>JUMPI(10)</code>, <code>PUSH1(3)</code>, <code>DUP1(3)</code>, <code>REVERT(0)</code>, <code>JUMPDEST(1)</code> and <code>POP(2)</code>, which costs an average of about 21 gas per call to the function, in addition to the extra deployment costs.

#### Details

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### [G-08] Optimize names to save gas

Saves 27 instances.

Public/external function names and public member variable names can be optimized to save gas. See this <u>link</u> for an example of how it works. Below are the interfaces/abstract contracts that can be optimized so that the most frequently-called functions use the least amount of gas possible during method lookup. Method IDs that have two leading zero bytes can save 128 gas each during deployment, and renaming functions to have lower method IDs will save 22 gas per call, <u>per sorted position shifted</u>.

```
///@audit getProposalEta(),executeProposal(),
FILE: 2023-07-axelar/contracts/cgp/governance/InterchainGovernar
///@audit executeMultisigProposal(),
FILE: 2023-07-axelar/contracts/cgp/governance/AxelarServiceGover
///@audit getChainName(),getTokenManagerAddress(),getValidTokenN
FILE: 2023-07-axelar/contracts/its/interchain-token-service/Inte
```

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### [G-09] Default value initialization

Saves 80 GAS in 4 instances

If a variable is not set/initialized, it is assumed to have the default value (0, false, 0x0 etc depending on the data type). Explicitly initializing it with its default value is an anti-pattern and wastes gas.

Saves 15-20 GAS per instance.

```
FILE: 2023-07-axelar/contracts/interchain-governance-executor/Ir
- 63: for (uint256 i = 0; i < interchainCalls.length; ) {
+ 63: for (uint256 i; i < interchainCalls.length; ) {
- 105: uint256 totalGas = 0;
+ 105: uint256 totalGas ;

- 106: for (uint256 i = 0; i < interchainCalls.length; ) {
+ 106: for (uint256 i; i < interchainCalls.length; ) {</pre>
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/interchain-governance-executor/InterchainProposalSender.sol#L63

```
FILE: 2023-07-axelar/contracts/interchain-governance-executor/Ir

- 74: for (uint256 i = 0; i < calls.length; i++) {
+ 74: for (uint256 i ; i < calls.length; i++) {
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/interchain-governance-executor/InterchainProposalExecutor.sol#L74

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[G-10] Use constants instead of type (uintX) .max

Saves 91 GAS in 7 instances.

Using constants instead of type(uintX).max saves gas in Solidity. This is because the type(uintX).max function has to dynamically calculate the maximum value of a uint256, which can be expensive in terms of gas. Constants, on the other hand, are stored in the bytecode of your contract, so they do not have to be recalculated every time you need them. Saves 13 GAS.

```
FILE: 2023-07-axelar/contracts/its/interchain-token/InterchainTc

56: if (allowance_ != type(uint256).max) {

57: if (allowance_ > type(uint256).max - amount) {

58: allowance_ = type(uint256).max - amount;

88: if (_allowance != type(uint256).max) {

95: if (allowance_ != type(uint256).max) {

96: if (allowance_ > type(uint256).max - amount) {

97: allowance_ = type(uint256).max - amount;
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/interchain-token/InterchainToken.sol#L56-L58

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[G-11] Splitting require()/if() statements that use && saves gas

Saves 52 GAS in 4 instances.

This <u>issue</u> describes the fact that there is a larger deployment gas cost, but with enough runtime calls, the change ends up being cheaper by 13 gas.

```
FILE: 2023-07-axelar/contracts/its/remote-address-validator/Remote if ((b >= 65) && (b <= 70)) bytes(s)[i] = bytes1(b + uint8)
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/remote-address-validator/RemoteAddressValidator.sol#L58

```
FILE: 2023-07-axelar/contracts/cgp/AxelarGateway.sol

88: if (msg.sender != getAddress(KEY_MINT_LIMITER) && msg.sender

446: if (!success || (returnData.length != uint256(0) && !abi.de

635: if (limit > 0 && amount > limit) revert ExceedMintLimit(syn
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/cgp/AxelarGateway.sol#L88

## [G-12] Caching global variables is more expensive than using the actual variable (use msg.sender instead of caching it)

The msg.sender variable is a special variable that always refers to the address of the sender of the current transaction. This variable is not stored in memory, so it is much cheaper to use than a cached global variable.

```
FILE: Breadcrumbs2023-07-axelar/contracts/its/interchain-token-s

- 348: address deployer_ = msg.sender;

- 349: tokenId = getCustomTokenId(deployer_, salt);

+ 349: tokenId = getCustomTokenId(msg.sender, salt);

350: __deployTokenManager(tokenId, tokenManagerType, paran

- 351: emit CustomTokenIdClaimed(tokenId, deployer_, salt

+ 351: emit CustomTokenIdClaimed(tokenId, msg.sender, sal
```

```
address deployer = msg.sender;
          tokenId = getCustomTokenId(deployer , salt);
          tokenId = getCustomTokenId(msg.sender, salt);
+
        deployRemoteTokenManager(tokenId, destinationChain, gas
         emit CustomTokenIdClaimed(tokenId, deployer, salt);
         emit CustomTokenIdClaimed(tokenId, msg.sender, salt);
 address caller = msg.sender;
        ITokenManager tokenManager = ITokenManager(getValidToker
        IERC20 token = IERC20(tokenManager.tokenAddress());
         SafeTokenTransferFrom.safeTransferFrom(token, caller, c
         SafeTokenTransferFrom.safeTransferFrom(token, msg.sende
         setExpressReceiveToken(tokenId, destinationAddress, an
    setExpressReceiveToken(tokenId, destinationAddress, amount,
+
- address caller = msg.sender;
        ITokenManager tokenManager = ITokenManager(getValidToker
        IERC20 token = IERC20(tokenManager.tokenAddress());
         SafeTokenTransferFrom.safeTransferFrom(token, caller, c
         SafeTokenTransferFrom.safeTransferFrom(token, msg.sende
        expressExecuteWithInterchainTokenToken(tokenId, destina
         setExpressReceiveTokenWithData(tokenId, sourceChain, s
         setExpressReceiveTokenWithData(tokenId, sourceChain, s
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/interchain-token-service/InterchainTokenService.sol#L372-L375

```
uint256 allowance_ = allowance[sender][address(toke

uint256 allowance_ = allowance[msg.sender][address(t

if (allowance_ != type(uint256).max) {
    if (allowance_ > type(uint256).max - amount) {
        allowance_ = type(uint256).max - amount;
    }

_approve(sender, address(tokenManager), allowar
    _approve(msg.sender, address(tokenManager), all)
```

https://github.com/code-423n4/2023-07-axelar/blob/2f9b234bb8222d5fbe934beafede56bfb4522641/contracts/its/interchain-token/InterchainToken.sol#L49

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### **Audit Analysis**

For this audit, 7 analysis reports were submitted by wardens. An analysis report examines the codebase as a whole, providing observations and advice on such topics as architecture, mechanism, or approach. The <u>report highlighted below</u> by pcarranzav received the top score from the judge.

The following wardens also submitted reports: <u>libratus</u>, <u>Sathish9098</u>, <u>MrPotatoMagic</u>, <u>K42</u>, <u>Jeiwan</u>, and <u>niloy</u>.

**©**Summary of the contracts in scope

The audited contracts are part of Axelar Network's interchain general message passing, governance and token transfer services. The assets in scope implement a few new features:

- In AxelarGateway, a new upgrade mechanism (that uses interchain decentralized governance) is introduced. Additionally, a mint limiter role is added, setting limits to the amounts that can be minted for any token that supports interchain minting.
- Related to the above, a general interchain governance mechanism is introduced, that allows a combination of interchain messages and

multisignature wallet transactions to execute arbitrary governance proposals across chains.

A general interchain token service. This service allows users to permissionlessly
deploy new token managers that act as bridges for arbitrary tokens, using a
variety of patterns, e.g. a typical mint/burn bridge or a lock/unlock bridge.

The codebase also includes helpers that allow deploying contracts using the CREATE3 pattern, that produces a deployment address which is solely dependent on the sender address and a chosen salt, not the bytecode.

#### യ Methodology and time spent

I spent about 11 hours diving deep into the codebase, then a couple more cleaning up the reports, thinking through the proofs of concept, and preparing the submissions (including this report). My approach was straightforward: visual inspection of the codebase, cross-checking with unit tests and documentation, and thinking through potential edge cases related to timing, reentrancy, ordering of transactions, etc.

I believe I did a thorough review of the governance-related changes, but a slightly less in-depth review of the interchain token service. The following summarizes my findings and thoughts from what I could gather in this time.

I focused on High/Medium severity issues (though I only found Medium ones) and this Analysis, so it's likely that I won't be submitting a QA or gas report. The audit bots seem to have caught some of the usual QA issues, so I will highlight some things that are not covered in bot output, and affect the code in a broader way, in "Other recommendations" below.

### New/unexpected things

- I wasn't familiar with the CREATE3 pattern, and it looks very useful. It does introduce some risks, as it makes it easier to deploy contracts with the same address in other chains, which could have unintended consequences (this relates to one of the Medium severity issues I submitted).
- Even though it's out of scope, the EternalStorage pattern is an interesting approach that I wasn't familiar with either. I can see how it adds flexibility to handle storage during upgrades. However, it also increases the complexity as it requires specific getters for each variable, and it's unclear to me if the benefits

outweigh the increased attack surface and potential for errors. I'd be curious to hear how this has worked out for this team so far.

• The express token transfer mechanism is impressive; the idea that someone can send the tokens to the destination ahead of time and then be paid back when the message is received is a great way to do fast bridging, in a mostly trustless way.

#### ত Architecture feedback

Generally, the codebase looks clean and the architecture seems sound. Interchain governance and generalized token bridging are massive problems to tackle and the developers have approached them in a straightforward, simple way.

I've raised a couple Medium issues that relate to timing and ordering of messages and transactions on the multisig and the interchain governance contracts. This would prompt me to suggest taking a closer look at potential timing conditions with interchain messages, and the impact of messages getting delayed due to gas. This is one of the trickiest things to get right when doing cross-chain messaging, so I wouldn't be surprised if there are a few other edge cases where this could cause issues.

A general suggestion I have for the architecture is on the amount of proxy contracts that are defined in the codebase. A lot of different proxies are available, and in some cases there is very little difference between each type. This leads to some duplication, e.g. proxy fallback functions re-implemented in several places, which increases the attack surface and risk of errors. I would suggest, on a future iteration, to attempt to combine some of these into fewer contracts to improve maintainability. For instance, proxies that differ only in the <code>contractId()</code> could have the ID be defined as an immutable and set at proxy deployment time.

#### ତ Centralization risks

Some of the contracts in scope present upgrade mechanisms, but use decentralized governance with timelocks. The cases are where multisigs are used are a form of centralization risk (especially if the number of signers is low).

AxelarServiceGovernance requiring both an interchain approval and a multisig execution provides some additional security against compromised signers.

In general, token projects using the Axelar gateway token transfer service are trusting the Axelar network and its governance mechanism with minting power for their tokens. This governance is decentralized and is part of the core trust assumption when using Axelar. It's worth noting that the mint limiter is a separate, more centralized role (according to the docs, to be handled through a multisig).

For the interchain token service, an important centralization risk is noted in DESIGN.md:

Users using Custom Bridges need to trust the deployers as they could easily confiscate the funds of users if they wanted to, same as any ERC20 distributor could confiscate the funds of users.

This is an important consideration and ideally it should be mentioned in the user documentation or user interfaces. Luckily, not all bridges suffer this risk, just like not all ERC20s allow confiscation. In particular, canonical tokens, and bridges using standardized tokens where the distributor is the token manager, are less susceptible to the deployer doing arbitrary confiscations or minting. This is something that could be surfaced in documentation or UI as well, so that users can know what trust assumptions they are working with when they bridge with each particular token and bridge combination.

In the interchain token service, Axelar governance is able to add trusted addresses that can perform arbitrary token transfers on the InterchainTokenService, so this should be noted as an important centralization risk that affects both canonical and custom bridges. I have also raised a Medium severity issue related to this, where the deployer address retains this ability even after the ownership is transferred to a governance account.

### Systemic risks

As mentioned above, timing and gas are some things that are tricky to handle in any protocol that uses cross-chain messaging, and this additional complexity introduces some risk from the possibility of stalling/deadlocks and also simply from the fact that it's a bigger attack surface.

In general, users of these services that are, for instance, extending a DAO or token with interchain governance or bridging, would be plugging their tokens or DAOs into a multiple-chain, multiple-consensus, multiple-VM super-system, so this should

always be done with care. Such a system, going beyond a single chain's consensus, can suddenly be exposed to unexpected issues like reorgs or consensus problems (e.g. forking) in a separate chain causing an impact in token supply in the token's "native" chain.

Luckily, it seems the team has considered these risks and at first sight Axelar Network has mechanisms to mitigate them (as mentioned in section 5.2 of the **Axelar whitepaper**), but I'd need to do a deeper dive into the rest of the codebase to assert this with more confidence that all the potential risks stemming from this are covered.

#### ତ Other recommendations

- Comments in a lot of the contracts are sparse; spending some time adding NatSpec to all functions, storage variables and modifiers could really help with maintainability. Even just having a @notice on all external/public functions would be a big improvement. This is especially important for things like this. This audit note is important enough that including it in the NatSpec for the function would be useful. But in general, the meaning of all parameters and return values is valuable information. Similarly, it is not clear in TokenManagerDeployer and StandardizedTokenDeployer that these are meant to be used through delegatecalls. Without some documentation, it looks like someone could try to deploy tokens or managers by calling these directly.
- I've noticed the project is not using any external dependencies (e.g. OpenZeppelin libraries) that could greatly simplify the codebase; the project could reuse token contracts or even rely on a third-party multisig implementation. I assume this is a conscious choice, and would love to hear more about the rationale for this. It's worth pointing out as a tradeoff where it's unclear if the risk of bugs in third-party code outweighs the risks from lots of additional custom code.
- The use of <code>commandId</code> := <code>calldataload(4)</code> in some command processing functions suggests that it would be cleaner to pass the <code>commandId</code> to the internal <code>\_execute</code> functions explicitly to avoid the need to use assembly. This assignment is a sort of "out-of-band" parameter-passing mechanism and could be prone to errors, as it obscures the fact that the params for <code>\_execute</code> are not everything that the function needs from the caller. If there is a concern for

backward compatibility, a separate \_executeWithCommandId or similar could be added to AxelarExecutable.

Interchain calls add complexity to any codebase, and are hard to reason out, so
I strongly suggest adding automated end-to-end tests if you don't have them
already. Ideally, these tests would run on a testnet or local but real nodes for at
least two different chains, and test running governance actions or token
transfers between the two. I appreciate this is very time consuming, but it helps
mitigate a lot of the risks.

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Time spent:

13 hours

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### **Disclosures**

C4 is an open organization governed by participants in the community.

C4 Audits incentivize the discovery of exploits, vulnerabilities, and bugs in smart contracts. Security researchers are rewarded at an increasing rate for finding higher-risk issues. Audit submissions are judged by a knowledgeable security researcher and solidity developer and disclosed to sponsoring developers. C4 does not conduct formal verification regarding the provided code but instead provides final verification.

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