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HOT TOPIC

Is Someone Listening to \forall

THE MAIN EVENT

Bush's decision to allow the National Security Agency not to obtain warrants before eavesdropping on Americans communicating with people overseas has stirred up a firestorm.

HE 2002 DECISION, reported by the New York Times last month, has put one of the American government's most secretive agencies in an uncomfortable spotlight and the

sh administration on the defensive. It not only /ites criticism from Democrats; it also exacerbates a rift in the Republican ranks between civil libertarians and defenders of national security.

Mr. Bush says the program is legal and is necessary to protect Americans from terrorist attack. Critics say it violates rights to privacy guaranteed in the Constitution's Fourth Amendment,

For The Wall

Street Journal

editorial board's

view, see

REVIEW & OUTLOOK

on page A6.

as well as the 1978 Foreign Intelligence Surveillance Act, or FISA. Here are some of the issues:

What did the president do? After the Sept. 11, 2001 terrorist attacks, Mr. Bush signed a secret directive allowing the NSA to wiretap certain telephone conversations without warrants. Hundreds of people in the U.S. have been tracked by the program, which monitors

conversations between people within the U.S. and people overseas with suspected links to terrorism. Recent media reports say the NSA also has agreements with U.S. telecom companies to mine telephone and Internet data in an effort to spot terror suspects.

What is allowed under the law? The NSA is charged with monitoring foreign—not domestic—communication. The 1978 FISA law requires intelligence agencies to obtain a warrant through a special court called the Foreign Intelligence Surveillance Court before tapping calls of people on U.S. soil FISA was passed to prevent wiretapping

es by intelligence agencies. Just a few years her, a Senate committee had revealed that the YNSA and the Federal Bureau of Investigation had been using wiretaps to gather information on U.S. citizens considered threats to national security.

Bush says we are at war; does that waive the law? That's the central question. Mr. Bush maintains that Article II of the Constitution gives the president inherent authority to use wiretaps when



NSA Director Lt. Gen. Keith B. Alexander

the target is a terrorist suspect or has ties to a potential terrorist. He also says post-9/11 congressional authorization that allowed him to "use all necessary and appropriate force" to fight the war on terror extends to wiretapping—even though

Congress rejected language proposed by the administration that would have specifically authorized such wiretaps.

Why did the president bypass the FISA process? Since FISA was passed, more than 18,000 warrant applications have been presented to the court. Of those, just four were rejected. But the administration says that the process is cum-

bersome and that it might also rule out the sort of broad scale "data mining" effort that the NSA wanted to undertake because a warrant is supposed to be obtained for every person monitored.

What are the repercussions? Mr. Bush says the wiretaps have already been integral in prosecuting at least two al Qaeda cases—those of Iyman Faris of Ohio, who was sentenced to 20 years in prison after admitting to involvement in a plot to destroy the Brooklyn Bridge, and Mohammed Junaid Babar of New York, who was implicated in a failed plot to bomb British targets.

One of the 11 FISA court judges, U.S. District Judge James Robertson, resigned from the court after the wiretapping revelations, apparently out of concern that the president was undercutting the court. Sen. Arlen Specter (R., Pa.) and other members of Congress have called for a bipartisan investigation into the spying program. The Justice Department has begun an investigation into who leaked the program to the media:

-Compiled by Lauren Etter

POINTS OF VIEW

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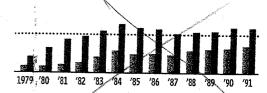
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BY THE NUMBERS

Expanding use of FISA

Congress passed the Foreign Intelligence Surveillance Act in 1978 to govern electronic surveillance used for foreign intelligence gathering. While the number of domestic federa wiretaps has remained steady over the past decade, wiretaps authorized under FISA have jumped.



FISA-authorized wiretaps

compared with the most common offenses specified in other federal wiretaps in 2004

FISA 1,754

Narcotics 646

Racketeering 51

Other 33

Public opinion

Q: Should the pres the authority to us methods such as a to identify and apprehend suspected terrorists?



Note: Poll conducted Dec 20-27, 2005 by telephone survey of 1,085 at Sources: Annual reports to Congress (FISA); Administrative Office of the U.S.G

HOT TOPIC

stening to Your Phone Calls?

POINTS OF VIEW

"If somebody from al Qaeda is calling you, we'd like to know why."

-President Bush

"If we had been able to do that before 9/11, we might have been able to pick up on two of the hijackers who were in San Diego in touch overseas with al Qaeda."

-Vice President Dick Cheney

"This administration is playing fast and loose with the law in national security. The issue here is whether the president of the United States is putting himself above the law, and I believe he has done so."

-Sen. Russ Feingold (D., Wis.)

"We are at war, and I applaud the president for being aggressive. But we cannot set aside the rule of law in a time of war."

-Sen. Lindsey Graham (R., S.C.)

"I don't agree with the libertarians. I want my security first. I will deal with all the details after that."

-Sen. Trent Lott (R., Miss.)

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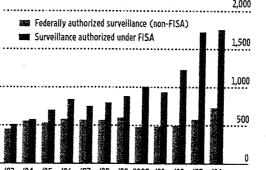
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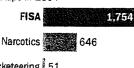
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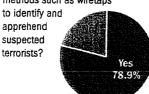


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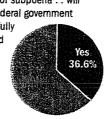
Public opinion on wiretapping and court authorization

Q: Should the president have the authority to use surveillance methods such as wiretaps



Q: Do you believe the need to obtain a court order or subpoena ... will prevent the federal government from successfully

identifying and apprehending suspected terrorists?



FACTS



Some 38,000 people work of the NSA, almost double the number at the Central Intelligence Agency. The N

is the largest employer of U.S. mathematicians. Because it is so secret the NSA is nicknamed 'No Such Agencand 'Never Say Anything.'



From 1945 to 1975, the NS 'Operation Shamrock' intercepted 150,000 telegral messages every month sent

Americans, and its 'Operation Minare assembled 'watch lists' of U.S. citizens



In 1968, private investigat Hal Lipset showed the Sen how to bug a martini olive disguising a tiny micropho

as a pimento and an antenna as the toothpick. The same year, Congress pas the first federal law restricting wiretap



Article 2 of the impeachme against President Nixon so he illegally authorized ages 'to conduct or continue

electronic surveillance or other investigations for purposes unrelated to national security ... or any other lawfu function of his office.'



Some 4,056 people were arrested in 2004 based on non-FISA wiretaps initiat that year, up 10% from 200

The arrests resulted in 634 convictions 16% of all such arrests.



Starting in 2007, all Internet-service providers including universities and libraries, must upgrade thei

Internet systems so law enforcement can

Note: Poll conducted Dec. 20-27, 2005 by telephone survey of 1,085 adults; margin of error of +/-2 percentage points Sources: Annual reports to Congress (FISA); Administrative Office of the U.S. Courts (wiretag reports); Ponemon Institute (poli)