

TESTIMONY OF
VINCENT PACE
ASSOCIATE GENERAL COUNSEL
EVERSOURCE ENERGY
Energy and Technology Committee
March 6, 2018

Good afternoon and thank you for the opportunity to speak with you today. My name is Vincent Pace and I am Associate General Counsel, for Connecticut State Regulatory matters, for Eversource Energy. I am offering Eversource's testimony in **opposition to S.B. Nos. 332, 334, 336 and 337**, that have been raised for public hearing.

Eversource transmits and delivers electricity to 1.2 million customers in 149 cities and towns and provides natural gas to 222,000 customers in 72 communities in Connecticut. Eversource harnesses the commitment of its approximately 8,000 employees, 3,300 in CT, across three states to build a single, united company around the mission of delivering reliable energy and superior customer service. Significant progress has been made in Connecticut for a cleaner, more resilient system and Eversource has been a committed partner in the deployment of renewable technologies through several programs and initiatives.

RE: OPPOSITION TO S.B. No. 332, AN ACT CONCERNING SOLICITATION FOR NATURAL GAS TRANSPORTATION CAPACITY

Eversource **opposes S.B. 332** because it repeals the existing authority of the Commissioner of DEEP – acting in consultation with the State's energy procurement manager, the Office of Consumer Counsel and the Attorney General – to voluntarily elect to evaluate proposals to increase natural gas pipeline capacity to help ensure there is sufficient natural gas to meet the needs of (1) residential, commercial and industrial customers, who are increasingly switching to natural gas, and (2) owners of natural gas-fired power plants, which fuels an existing power plant in Middletown, a newly constructed (but not yet commissioned) power plant in Oxford, and other New England power plants that help serve Connecticut.

As the Committee is aware, the attached February 27, 2018 report in Attachment 1 from ISO New England ("ISO-NE") entitled "State of the Grid: 2018" confirms that natural gas is the primary fuel source for New England's fleet of power plants.¹ The fragile nature of the ISO-NE electric grid is described in another ISO-NE reported dated January 17, 2018 entitled "Operational Fuel-Security Analysis", which indicates that New England "could be headed for significant levels of emergency actions, particularly during major fuel or resource outages"² and that "limitations on the regions natural gas delivery infrastructure are the most significant component of New England's fuel security risk".³

The Eversource report in Attachment 2 dated January 2018 entitled "Winter Cold Snap Review" demonstrates that – during three of the past five winters – there has been severe cold weather in New England.⁴ During these cold periods – due to constraints on the existing natural gas pipeline system serving

¹ Attachment 1, ISO-NE Report, "State of the Grid: 2018", at Slides 12-13.

² ISO-NE Report, "Operational Fuel-Security Analysis", January 17, 2018, at Page 9. A copy of this report is publicly available at: https://iso-ne.com/static-assets/documents/2018/01/20180117_operational_fuel-security_analysis.pdf

³ Id. at Page 11.

⁴ See Attachment 2. In addition, Slides 23-27 of the ISO-NE report in Attachment 1 describes the impact of the recent two week cold snap in January 2018.

Connecticut and other New England states – natural gas-fired power plants have had to use more expensive and higher carbon emitting oil because natural gas was unavailable due to pipeline constraints.⁵

The ISO-NE Report in Attachment 1 demonstrates that – during the 13-day cold snap of January 2018 alone – the lack of sufficient natural gas pipeline capacity:

- Increased New England’s energy costs by approximately \$747 million.⁶
- New England power plant owners burned 84 million gallons of oil in that 13-day period, which is more than twice the amount of oil they burned during the 12 months of calendar year 2016.⁷
- “[D]uring the cold spell . . . the prices [of natural gas] in New England were the highest in the world.”⁸

ISO-NE concluded that the “ISO has conducted multiple studies of the region’s natural gas capacity and all have concluded the capacity will not be sufficient to meet future peak demand”;⁹ and one of the most important factors affecting the New England energy market is “the limited expansion of natural gas delivery capacity”¹⁰

For these reasons, the existing statute correctly recognizes that DEEP’s Commissioner should continue to have the ability – either acting on our own or in coordination with other states – to elect to evaluate proposals to expand gas pipeline capacity (as well as other potential options) to help mitigate this important problem. Because S.B. 332 repeals the Commissioner’s existing authority in this area, Eversource opposes S.B. 332.

RE: OPPOSITION TO S.B. 336, AN ACT CONCERNING COMMUNITY SHARED SOLAR

Although Eversource supports Connecticut’s clean energy goals, it respectfully **opposes S.B. 336** because there is insufficient information, at this time, concerning the three shared solar pilot program proposals DEEP approved in June 2017¹¹ and the Public Utilities Regulatory Authority (“PURA”) approved on November 8, 2017 in Docket No. 17-06-28. None of those projects has achieved commercial operation.

Eversource respectfully recommends that that the most appropriate approach would be to wait until a report on the pilot program is filed at the end of the three-year program (on or before January 1, 2019) so that DEEP, PURA and other stakeholders can evaluate the results and identify lessons learned from the pilot program before deciding whether an expansion to the community shared solar program is warranted.

Additionally, Eversource opposes S.B. 336 because (i) this program’s costs would exceed the pricing for solar projects that have been selected by DEEP in competitive RFPs allowed by other statutes, and (ii) this

⁵ See Attachment 2.

⁶ Attachment 1, ISO-NE Report, at Slide 27 (stating “wholesale electricity costs for that two-week cold spell total about \$990 million, or about four times more than the \$243 million incurred during the same two-week period last year.) \$990 million minus \$243 million = \$747 million.

⁷ Attachment 1, ISO-NE Report, at Slide 25.

⁸ Attachment 1, ISO-NE Report, at Slide 23.

⁹ Attachment 1, ISO-NE Report, at Slide 30.

¹⁰ Attachment 1, ISO-NE Report, at Slide 29.

¹¹ DEEP selected two projects in Eversource territory totaling 3.6 MW and one project in The United Illuminating Company (UI) territory that is 1.6 MW. See <http://www.ct.gov/deep/cwp/view.asp?A=4918&Q=594296>

program does not allow for competitive solicitations, which are an important mechanism that enables DEEP to promote renewables while simultaneously mitigating bill impacts for all customers.

RE: OPPOSITION TO S.B. No. 334, AN ACT CONCERNING MUNICIPAL AND STATE COMPETITIVE PROCUREMENT OF ELECTRICITY, NATURAL GAS, RENEWABLE ENERGY, TELECOMMUNICATIONS SERVICE AND OTHER ENERGY-RELATED PRODUCTS BY NONPROFIT ENERGY BUYING CONSORTIA

Eversource **opposes S.B. No. 334** because it appears to allow for, among other things, municipal aggregation purchases for standard electric service and last resort electric service. Standard service and last resort service are the energy offerings made available by the state's two electric distribution companies ("EDCs") to those customers that do not purchase energy from a competitive retail electric supplier. Municipal aggregation is currently allowed in Massachusetts where it has contributed to the increased cost of the standard electric service EDCs sell to those customers who purchase their energy from an EDC (instead of from a retail electric supplier).¹² The Massachusetts process allows municipalities to purchase their standard electric service on behalf of their residents on an opt-out basis on relatively short notice. The impact of this program in Massachusetts is that the "wholesale" energy suppliers, who sell standard electric service power, cannot accurately predict what the demand for electricity will be since municipalities have the ability to opt-out of this service on short notice. In order to mitigate this financial risk, wholesale suppliers build-in a risk premium into the prices they charge to supply standard electric service, which is then passed onto the customers who purchase standard electric service. For these reasons, Eversource opposes this program because – based on our experience in Massachusetts – it has the potential to increase the amount standard service customers in Connecticut will pay for electricity.

RE: OPPOSITION TO S.B. No. 337, AN ACT CONCERNING A RENEWABLE PORTFOLIO STANDARD, A PROCUREMENT PROCESS AND THE ESTABLISHMENT OF A QUALITY STANDARD FOR RENEWABLE NATURAL GAS AND THE PROCUREMENT OF ELECTRICITY GENERATED FROM A BIOMASS FACILITY

Eversource **opposes S.B. No. 337** because, among other things, it requires the EDCs to enter into a contract to purchase 7.5 megawatts of power from a biomass facility that began operation after December 1, 2013 and to attempt to use that power to serve standard electric service customers. This bill is problematic because (i) its proposal to utilize a long-term energy purchase contract for this biomass facility is inconsistent with the methodology that is currently used for purchasing energy for standard electric service using a portfolio of short-term contracts so that standard electric service pricing reflects then-current market conditions; and (ii) it is silent on which approach or formula will be utilized to determine the price that will be paid for this power, and there is no text in the bill that requires the pricing to be in the best interests of customers.

¹² In Massachusetts, their standard service electric offering is labeled "basic" electric service.

ATTACHMENT 1

FEBRUARY 27, 2018



State of the Grid: 2018

ISO on Background

Gordon van Welie

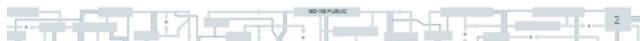
PRESIDENT & CEO, ISO NEW ENGLAND INC.



Slide 2—About the *ISO on Background* Series

About the *ISO on Background* Series

- Informal opportunity for media to learn more about trends affecting New England's electricity industry
- Hosted by ISO New England senior management
- **Content is on the record**
- Please hold questions until the Q&A session at the end of the presentation
- Presentation and remarks will be posted at www.iso-ne.com>About Us>News and Media>Press Releases



Good morning, everyone. My name is Ellen Foley and I am the Director of Corporate, Media & Web Communications at ISO New England. I'm joined today by Gordon van Welie, president and CEO of ISO New England. Welcome to our 11th "ISO on Background" session.

ISO New England offers these media briefings periodically to provide an in-depth look at the trends affecting New England's electricity industry. We call these sessions *ISO on Background*, but the content is **on the record**, and may be quoted and attributed to the speaker.

www.iso-ne.com

ISO-NE PUBLIC

1 of 25

After the briefing concludes, the presentation and remarks will be posted in the press release section on the ISO New England website.

Slide 3—Agenda

Agenda

- 10:30 to 10:35 a.m. **Welcome**
Ellen Foley, director, Corporate,
Media, and Web Communications
- 10:35 to 11:05 a.m. **State of the Grid: 2018**
Gordon van Welie, president
and CEO
- 11:05 to 11:30 a.m. **Question-and-Answer Session**



Today's briefing will last about 40 minutes, with time at the end for questions from the media.

Slide 4—Overview of Presentation

Overview of State of the Grid: 2018

- New England's Power System
Today
- The Changing Grid
- Fuel Security
 - 2017/2018 Arctic Cold Spell
 - *Operational Fuel-Security Analysis*
- Setting the Stage for the Future
- Conclusions
- Q & A
- Appendix: Additional Data



During today's briefing, Gordon van Welie will update you on the state of the grid today and look ahead to New England's future power system. He'll outline the challenges the ISO's system operators faced during the cold spell earlier this year. These challenges underscored the concerns examined in the *Operational Fuel-Security Analysis* released last month. The presentation will also touch on some of the ISO's work to prepare for the future grid.

Finally, the posted presentation will include an appendix with more data on New England's power system landscape in 2018.

Now I'll turn the briefing over to Gordon van Welie to update you on the state of New England's power grid.

Slide 5—Title Slide—Key Takeaways

STATE OF THE GRID: KEY TAKEAWAYS



Slide 6—Key Takeaways

State of the Grid 2018: Key Takeaways

- **New England's power grid is operating reliably and competitive markets are working, but challenges are looming**
- **Competitive wholesale markets:**
 - **Benefits**
 - **Reliability:** Market revenues are sufficient to retain and attract the resources needed
 - **Competitively priced, clean energy:** Competition incentivizes efficiency
 - Fewer emissions
 - Lower operating costs
 - **Investment risk:** Private developers bear the impacts of poor decisions, not ratepayers
 - **Challenges**
 - **Fuel security:** Constraints aren't priced
 - **Price formation:** Resources with state contracts have above-market revenue



Thank you, Ellen, and thanks to all of you for calling in today. A lot has happened since our last briefing, and 2018 looks to be another busy year.

The state of New England's power grid is this: The power system continues to operate reliably and competitive markets are working, but significant challenges are on the horizon.

First, the power system infrastructure is solid. There are enough power plants and demand-side resources on the system to meet peak consumer demand, and extensive transmission system upgrades are bolstering reliability. However, there are challenges to the timely delivery of the fuels needed to produce electricity. This growing fuel security risk is making reliable operations more

tenuous.

The wholesale electricity markets are providing competitive prices, spurring investment in new resources, and facilitating the shift to cleaner energy and lower emissions. At the same time, initiatives by the New England states to develop more renewables and clean-energy resources are posing challenges to competitive pricing in the markets, which could ultimately weaken resource adequacy—that is, the assurance that the region has enough resources to meet demand. Further, the markets don't always show the true costs of inadequate fuel security.

Slide 7—Key Takeaways, continued

State of the Grid 2018: Key Takeaways *(continued)*

- **Fuel security is the greatest challenge to continued power system reliability**
 - 2017/2018 cold snap and the *Operational Fuel-Security Analysis*
 - Taking action will be costly; inaction will also come at a cost
- **Transmission investments bring benefits**
- **ISO New England and stakeholders will build on the region's history of strong collaboration**



Because the region's fuel-security risks pose a challenge to continued power system reliability, we'll take a closer look at the ISO's year-long study on fuel security as well as the extended period of cold weather at the end of December and beginning of January. That cold spell underscored some of the very real challenges to reliability posed by fuel-security risks.

I'll also note the benefits of the ISO's collaborative transmission planning process, including a robust transmission system that has improved reliability, lowered congestion costs, and set the stage for new resources to compete.

Along the way, I'll point out some of the work the ISO has accomplished with industry stakeholders and the states to address challenges and to keep improving on the critical services we provide to New England's 14 million residents.

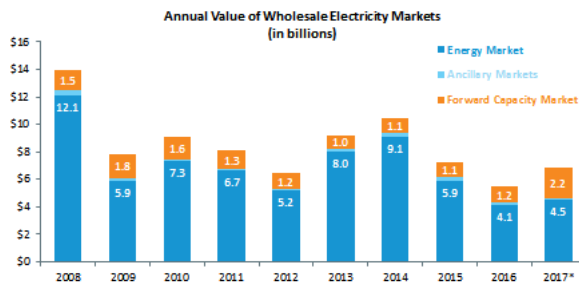
STATE OF THE GRID: NEW ENGLAND'S POWER SYSTEM TODAY



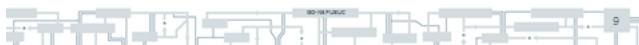
Slide 9—2017: Second-Lowest Wholesale Prices Since 2003

2017: Second-Lowest Energy Prices Since 2003

Competitive markets produce low prices when low-priced fuel can be delivered, and a robust transmission system provides access to the lowest-cost resources



Source: 2018 Report of the Consumer Energy Group. *2017 data is preliminary and subject to recalculation.
Note: Forward Capacity Market values shown are based on auctions held roughly three years prior to each calendar year.



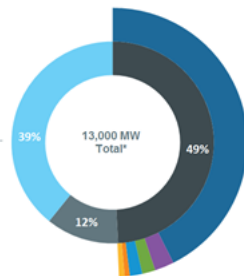
In an efficient wholesale market, low fuel prices will translate into low wholesale power prices. Natural gas is the main fuel used to generate electricity in New England and in 2017, the price of natural gas was very low. And when the natural gas delivery system is not constrained, New England's fleet of newer, highly efficient natural gas generators can produce electricity at lower prices. As a result, at \$4.5 billion, the preliminary value of New England's daily electricity markets in 2017 was the second-lowest since the current markets were launched in 2003. The lowest energy market value was recorded the year before, in 2016. Low natural gas prices were possible due to mild weather for most of the year, which dampened overall demand for both natural gas and electricity. When natural gas demand is low, there's room in the region's natural gas pipelines for low-cost shale gas to flow into New England.

Slide 10—The Forward Capacity Market Is Attracting New Resources Amid Retirements

The Forward Capacity Market Is Attracting New Resources Amid Retirements

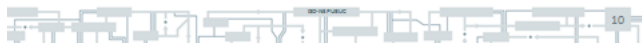
New Regional Power Resources Procured in FCAs #1–12*

- New natural gas (5,100 MW)
- New oil, coal, jet fuel, & kerosene (1,500 MW)
- Renewables & other new resource types (6,400 MW)*
- New EE & other demand resources (5,500 MW)
- New wind (300 MW)
- Other new renewables (200 MW)
- New hydro (200 MW)
- New nuclear (80 MW)
- New solar (90 MW)



Note: Numbers are rounded.

*FCA #12 data are preliminary. Not included as new capacity here are imports (because most existing imports must requalify as new for each FCA) and the demand-resource type once known as real-time emergency generation.



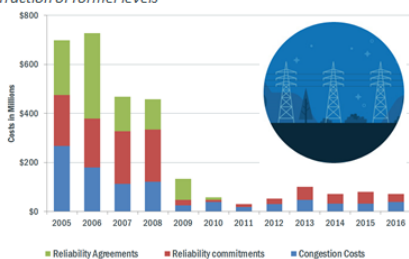
In addition to the daily market where electricity is bought and sold, the ISO operates the Forward Capacity Market where resources compete to provide the capacity to produce electricity three years in the future. The most recent capacity auction, held earlier this month, concluded at the lowest price in five years. Capacity prices in previous auctions were higher after a wave of retirements ended in a slight capacity shortfall in 2014. But those higher prices attracted new resource investments to New England. The robust competition among existing and new resources in recent auctions is bringing prices back down, as you can see on Slide 45 in the Appendix. Over time, capacity prices can be expected to rise as renewable resources lower energy market revenues.

The mix of new resources that will receive capacity revenues includes natural gas, wind, and solar generators, and energy-efficiency measures. Natural gas and energy efficiency make up the biggest portion of new resources.

Slide 11—Transmission Investments Improve Reliability

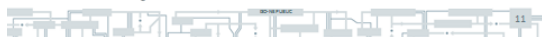
Transmission Investments Improve Reliability

\$10 billion invested, reliability enhanced, congestion & reliability costs
a fraction of former levels



Note: Reliability agreements have not been used in the region since 2010.

Source: ISO New England



Since 2001, the ISO has led a collaborative, regional transmission planning process that identifies

weaknesses and bottlenecks on the high-voltage transmission grid, and then develops the most cost-effective solutions.

As a result, New England has invested \$10 billion to complete about 750 transmission projects in all six states. These upgrades were necessary to shore up the system's reliability, but they have benefits beyond reliability. They also enable electricity to flow freely around the region so the lowest-cost resources can be used to meet demand, no matter where they're located.

These transmission investments enabled congestion and other reliability costs to shrink from nearly \$700 million in 2005 to about \$57 million last year.

Generally, the lowest-cost resources are more efficient and cleaner than some of the older, less-efficient generators that have retired in this more competitive landscape. As a result, emissions have dropped significantly, as you can see on slide 47 in the appendix.

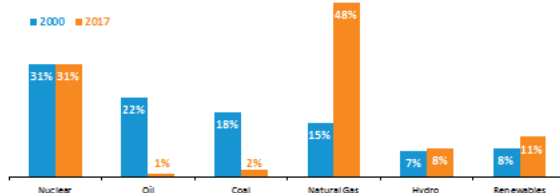
New England's transmission investments bring less risk of blackouts, lower wholesale energy costs, and less air pollution. They also provide the foundation for a greener and more flexible power system.

Slide 12—Dramatic Changes in the Energy Mix

Dramatic Changes in the Energy Mix

The fuels used by New England's power plants to generate electricity have shifted as a result of economic and environmental factors

Percent of Total Electric Energy Production by Fuel Type
(2000 vs. 2017)



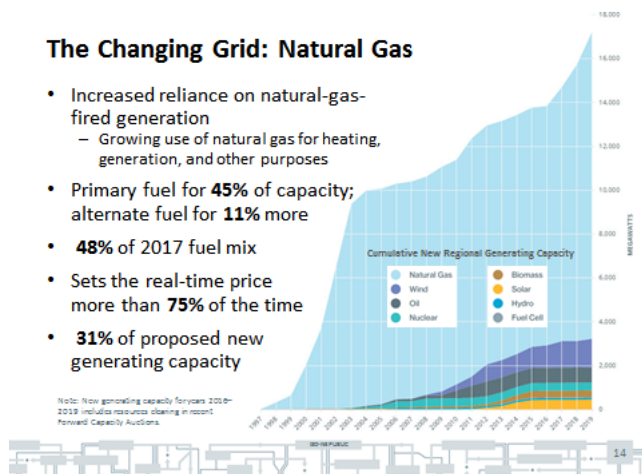
Sources: ISO New England, *Net Energy and Peak Load by Source*
Renewables include landfill gas, biomass, other biomass gas, wind, solar, municipal solid waste, and miscellaneous fuels

With the competitive markets, the ISO dispatches the lowest-cost resources first to meet demand. Because natural gas is typically less expensive than coal or oil, natural-gas power plants are used most often to generate electricity. Last year, 48% of the electricity generated by New England power plants came from natural gas. If imported electricity is added to the mix, natural gas generated 41% of the energy used here last year.

STATE OF THE GRID: THE CHANGING GRID



Slide 14—The Changing Grid: Natural Gas

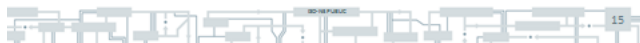


Immense growth in new natural-gas power plants has been the biggest factor in the evolution of New England's power grid to date. Natural gas is the primary or secondary fuel for more than half of the existing power plant fleet, and almost a third of the proposed new capacity would use natural gas.

Natural gas demand continues to grow, for both heating and power generation, but the infrastructure that delivers natural gas to New England has only expanded incrementally. Recent pipeline expansion projects were built specifically for natural gas utilities to serve their heating customers.

The Changing Grid: Retirements of Coal, Oil, and Nuclear Resources

- 4,600 MW of coal, oil, & nuclear resources have or will retire 2013-2021—16% of total generating capacity
- Oil- & coal-fired plants produced just 3% of NE's generation in 2017, but still make up 26% of generating capacity
 - Still needed when demand peaks or natural gas is in short supply or more costly
- Nuclear plants make up 14% of capacity, but produced 31% of NE's generation
 - Pilgrim (680 MW) will retire by 2019
- More than 5,000 MW of remaining coal- & oil-fired generation is at risk



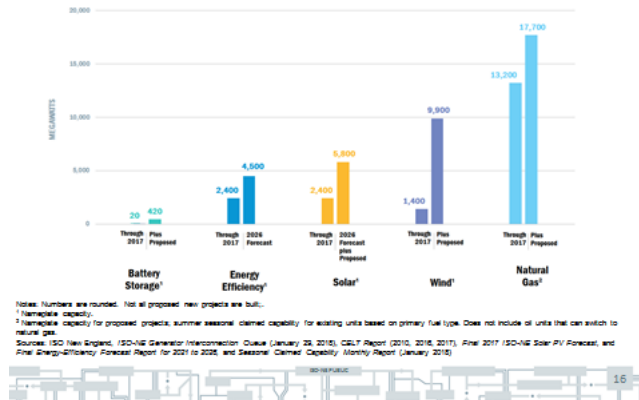
Power plants fueled by coal and oil, as well as some nuclear stations, are being edged out by low-priced natural gas. Between 2013 and 2021, a full 16% of New England's non-gas generating capacity has retired or will retire. The retiring resources include two of the region's four nuclear stations, as well as coal and oil generators.

More than 5,000 megawatts of the remaining coal- and oil-fired generators are at risk of retirement because of low revenues in the energy markets as well as environmental restrictions. But these are the resources we rely on in winter.

As more oil, coal and nuclear plants seek to retire in the coming years, keeping the lights on could become even more tenuous. To avoid greater reliability risks, we soon may need to make sure replacement energy from new resources will be online before non-gas resources can be allowed to retire.

Slide 16—The Changing Grid: Wind, Solar, Energy Efficiency, & Energy Storage

The Changing Grid: Wind, Solar, Energy Efficiency, & Energy Storage



Wind, sun, energy efficiency, and energy storage are rapidly expanding on the New England grid.

Their growth is driven by federal and state incentives, as well as advances in technology resulting in falling development costs. The opportunity to compete and earn money in ISO New England's wholesale power markets is also a factor.

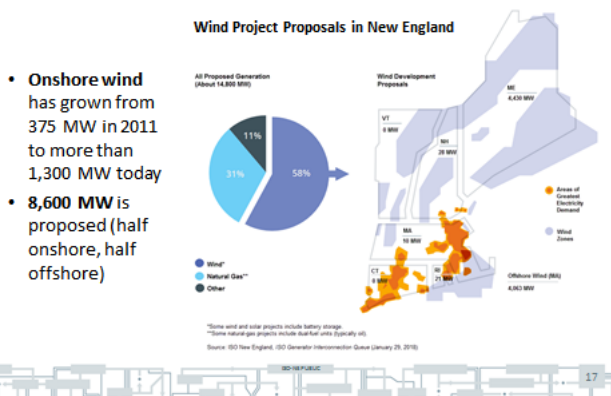
This chart shows where we stand today with each of those resource types, and illustrates their potential growth. Because the attrition rate of new projects in the ISO interconnection queue is nearly 70% of all the megawatts proposed, many of these projects may not get built. For some perspective, the chart also shows the region's natural-gas capacity and projected growth.

All these renewable and clean-energy resources are growing rapidly, but it will be many years before New England can rely on these sources for all its power needs.

Slide 17—The Changing Grid: Wind

The Changing Grid: Wind

More than half of the proposed new projects in the region are wind

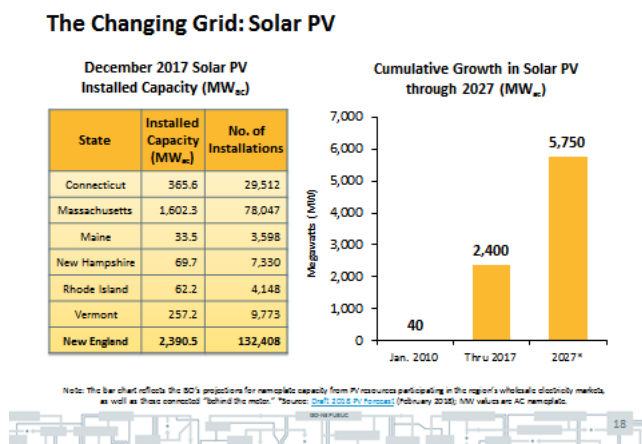


Wind energy resources have grown significantly, from 375 megawatts in 2011 to more than 1,300 megawatts today. That's due in large part to state and federal incentives. About 8,600 megawatts of new wind is proposed for New England, which for the first time is more than the proposed natural gas generation. However, half of the wind projects would be sited in remote areas of northern New England. Tapping into this onshore wind would require a sizeable investment in transmission lines to carry their energy to load centers in southern New England.

The ISO recently developed new rules to allow clusters of these onshore wind proposals to be studied together to potentially share in the transmission costs. Offshore wind projects would be located closer to population centers and need less transmission, but are more costly to build.

To aid wind's integration into markets and operations, the ISO also developed a regional wind forecast and has changed market rules.

Slide 18—The Changing Grid: Solar PV



Solar PV has exploded in New England, largely because of state incentives. Solar has grown from just 250 megawatts to 2,400 megawatts in just five years. Almost all of that comes from more than 130,000 small installations on homes or businesses. They're on the low-voltage distribution system, which the ISO does not operate, and this can create challenges in operating the high-voltage transmission system. In the aggregate, all of these tiny facilities can cause deep dips in consumer demand on sunny days, with steep increases in demand as the sun goes down. Slide 49 in the appendix illustrates that effect.

To address PV's growing impacts on demand, the ISO has participated in national and regional studies to enhance daily and hourly forecasting of wind and solar output. The ISO has also developed a long-term forecast of PV growth. This year's preliminary forecast projects New England

will have more than 5,700 megawatts of behind-the-meter solar by 2027.

Slide 19—The Changing Grid: Energy Storage

The Changing Grid: Energy Storage

- Battery storage projects totaling more than 400 MW of capacity have requested interconnection to the regional power system
 - Currently 20 MW of battery storage on the system
- New England has benefited from grid-scale electrical energy storage capabilities for more than 40 years
 - Two pumped-storage facilities built in the 1970s can supply 1,800 MW within 10 minutes, for up to seven hours

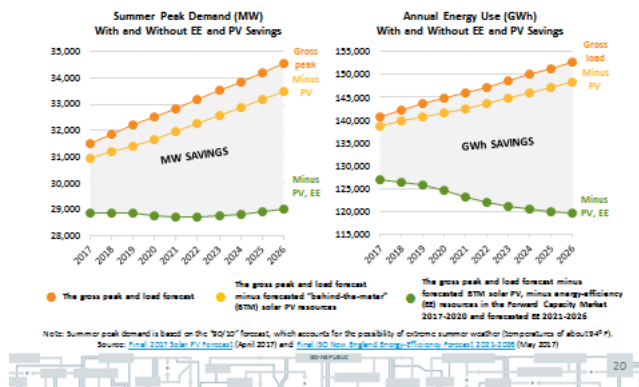


Expanding **energy storage** on the grid is a priority for several states. Currently, the New England power system has about 20 megawatts of battery storage, with another 400 megawatts proposed. Advanced energy storage will be a key to balancing the variable output of renewable resources. Current battery technology can provide a few hours of electricity before recharging is required. However, New England also needs more large-scale storage that can help the system ride through longer periods, such as an entire winter when natural gas or oil is in short supply, or after more non-gas power plants have retired. Today's advanced storage technologies can't provide the scale or duration of energy needed to cover long-term energy shortfalls. The region's pumped hydroelectric storage facilities are capable of large energy injections for up to seven hours. The ISO has worked for years to integrate advanced storage technologies, with their unique characteristics, into operations and markets. Batteries and other advanced storage resources have been able to participate in the ISO's regulation market for several years. By the end of this year, they will also be able to compete in the daily energy markets as dispatchable resources, just like conventional generators.

Still, for the foreseeable future, New England will be dependent on stored and imported fossil fuels and imported electrical energy, which includes energy from hydro generators in Canada, to ensure system reliability when gas pipelines are constrained.

Slide 20—The Changing Grid: Energy Efficiency, PV, Annual Usage and Peak Demand

The Changing Grid: Energy Efficiency, PV, Annual Usage and Peak Demand

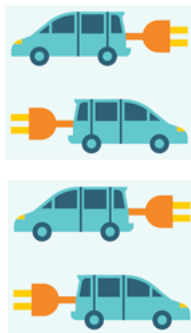


The New England states are national leaders in **energy efficiency, or EE**. Four are ranked in the top 10, including Massachusetts at number one. The states have invested nearly a billion dollars a year in EE, and the ISO's EE forecast estimates they'll spend another \$7.2 billion by 2026. The ISO's 2017 PV and EE forecasts show that, because of these resources, peak demand is growing, but slightly, and total annual electricity consumption is projected to drop.

Slide 21—The Changing Grid: Decarbonization

The Changing Grid: Decarbonization

- New England states have decarbonization goals
- Decarbonization of transportation and heating could impact the grid
- Increased adoption of electric vehicles (EVs) across the region and greater use of electric heating could increase demand for power
- The ISO plans to start working this year with regional stakeholders to quantify the impact of the states' decarbonization policies on long-term demand



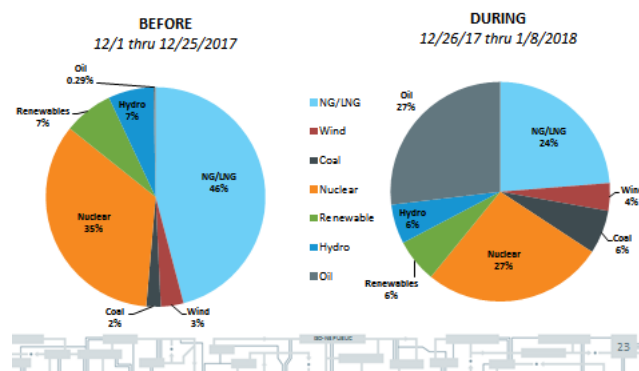
Some New England states are pursuing policies to reduce carbon emissions from other sectors, which has the potential to reverse declining demand for electricity. As the use of fossil fuels for transportation and heating declines, more electricity will be needed to keep all those electric vehicles charged and heat pumps going. The ISO plans to begin discussions with its stakeholders this year about the potential future impacts of economy-wide decarbonization in New England.

**STATE OF THE GRID: FUEL SECURITY –
2017/2018 ARCTIC COLD SPELL**



Slide 23—Shifting Generation Mix Before and During the Two-Week Outbreak of Arctic Cold

**Shifting Fuel Mix Before and During the
Two-Week Outbreak of Arctic Cold**



The last week of December and the first week of January were among the coldest stretches of extreme winter weather in New England in decades. The extended cold spell caused demand for natural gas to spike, raising prices so dramatically that natural-gas generators were more expensive to run than the older coal and oil plants. The region's wholesale markets, which select the lowest-cost resources, turned to these aging generators to meet the demand for power. From December 1 until the cold spell began, oil and coal plants contributed just 2% of the energy generated by New England power plants. During the cold spell, from December 26 through January 8, they contributed a full third of the energy. Natural gas dropped from generating almost half the energy to just 24% during the cold stretch.

This illustrates something I said earlier—that coal and oil power plants rarely run most of the year, but they are still needed during extreme weather events. Nuclear power is also a key contributor.

The ISO's system operators did a superb job of operating the power system through the cold spell.

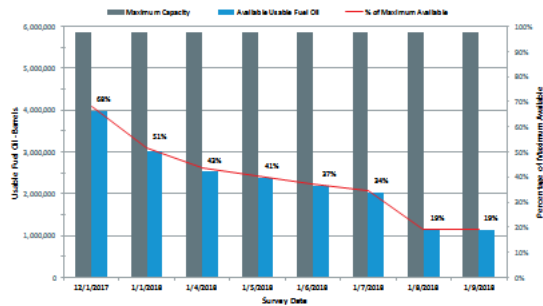
As a result, some observers have suggested that the absence of emergencies shows that the power system is fine, it can handle extreme cold weather, and new energy infrastructure is not needed.

This view misses several significant factors. First, generators that use coal and oil are retiring in greater numbers. In the future, many of the resources we relied on this winter may not be around when extreme weather limits natural gas availability. Liquefied natural gas, or LNG, was a key component of the fuel used by natural gas plants this time, but LNG is a global commodity and may only be available at very high prices. As it happens, LNG cargoes were drawn to New England during the cold spell because the prices in New England were the highest in the world.

Slide 24—Fuel Oil Inventories Declined Rapidly in Two Weeks

Fuel Oil Inventories Declined Rapidly in Two Weeks

December 1, 2017, to January 9, 2018



This chart is the ISO's best approximation of usable oil, discounting unit outages, reductions, or emissions



Because oil plants were used heavily throughout the cold spell, their oil inventories declined rapidly, as you can see from the red line in this chart. Toward the end, several large oil-fired generators had just enough fuel for a few more days of operation, and deliveries of more oil were several days away. Fortunately, the cold weather broke before they ran out of fuel.

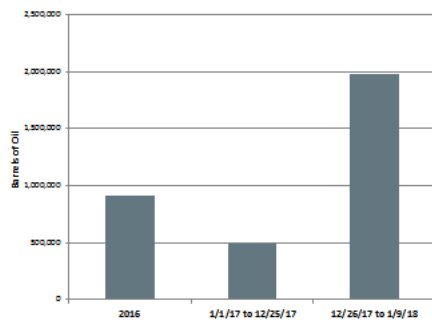
This highlights the logistics of replenishing oil inventories in winter. New England imports almost all its fuel, so delivery logistics are a fundamental factor in reliable operations during winter.

Winter storms can delay deliveries of oil by road, and LNG by sea; tanker truck drivers can run up against restrictions on driving time; heating oil customers get priority for deliveries; and oil deliveries can be delayed when rivers ice up or there aren't enough oil barges when the entire East Coast is seeking oil deliveries.

Slide 25—Generator Oil Burn: Two Weeks vs Twelve Months

Generator Oil Burn: Two Weeks vs Twelve Months

NE generators burned 2 million barrels of oil in 2 weeks—more than twice the amount of oil used in all of 2016



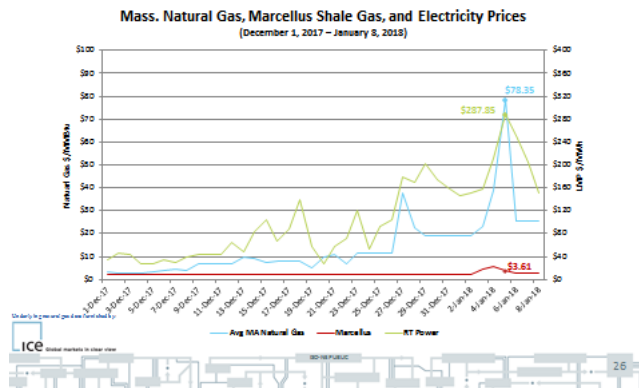
During the two weeks of Arctic cold, New England generators burned through about 2 million barrels of oil. That's about 84 million gallons. That's more than twice as much as all the oil used by New England power plants during the entire year of 2016.

The contribution of other types of generators was crucial. For instance, electricity produced by the Millstone nuclear station during the cold spell is equivalent to what could be produced by about 880,000 barrels of oil, and the power from the Mystic 8 and 9 units in Boston, which are fueled by LNG from the nearby Distrigas import facility, was the equivalent of more than 360,000 barrels of oil.

While oil plants help keep the lights on, they also contribute to higher emissions. Just one week into 2018, several oil-fired generators were already nearing their annual emissions limits. Although we hope that state regulators would approve requests to waive those limits to maintain power system reliability during a cold spell, the region could find itself in a similar situation during the summer when demand is peaking, but some generators have already hit their limits earlier in the year.

Slide 26—Natural Gas Prices Outside New England, In New England, and Wholesale Power Prices

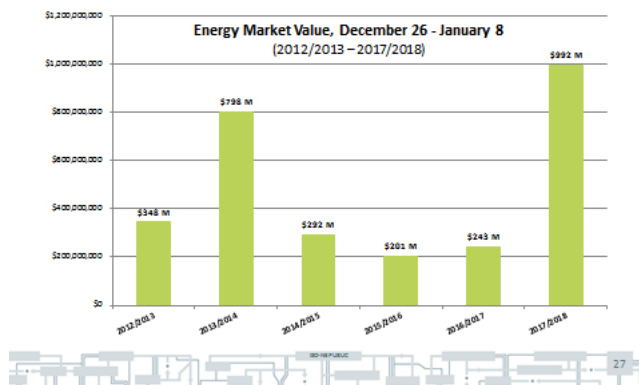
Natural Gas Prices Outside New England, In New England, and Wholesale Power Prices



The premium paid in New England for natural gas pipeline constraints is significant. The red line at the bottom of this chart shows the prices of Marcellus shale gas at the source, in Pennsylvania. Marcellus gas was \$3.61 per million Btus on January 5th. The blue line shows that the natural gas price in Massachusetts rose to \$78 that day. The green line shows real-time, wholesale power prices in New England, which tracked the Massachusetts gas price.

Slide 27—Two-Week Cold Spell: Nearly \$1 Billion in Total Market Cost

Two-Week Cold Spell: Nearly \$1 Billion in Total Market Cost



Wholesale electricity costs for that two-week cold spell total about \$990 million, or about four times more than the \$243 million incurred during the same two-week period last year.

**STATE OF THE GRID: FUEL SECURITY –
OPERATIONAL FUEL-SECURITY ANALYSIS**



Slide 29—Fuel Security



Fuel Security

- Based on the ISO's experiences during winter as the grid operator, as well as long-standing trends, the ISO conducted a fuel-security analysis
- Ensuring adequate fuel for the region's generators is New England's most pressing challenge
- December 2017-January 2018 cold outbreak reinforced fuel security concerns



The ISO's concerns about fuel security are well-established. This has been a focus since January 2004 when another brutal cold spell, with natural gas pipeline constraints, challenged the reliable operation of the grid.

The three major trends affecting the power system are likely to make operating conditions more tenuous unless they are addressed. Briefly, these trends are: first, the increasing reliance on natural gas for heating and power generation; second, the limited expansion of natural gas delivery capacity; and third, the retirements of power plants that use fuels other than natural gas. Additional renewable resources can help meet demand and maintain reliability when they are running, but because their output is dependent on the weather, they may not be available when needed.

Fuel security is the ability of power plants to have or get fuel when needed. Based on the ISO's

experiences operating the grid through challenging winter conditions over the last two decades, fuel security is the greatest challenge to continuing power system reliability. What we saw during this winter's cold spell reinforced those concerns.

Slide 30—Operational Fuel-Security Analysis

Operational Fuel-Security Analysis

- Conducted to improve the ISO's and the region's understanding of risks to reliable operations
- Analyzed 23 possible resource combinations and outage scenarios in winter 2024/2025
- Measured number and duration of energy shortfalls that would require emergency procedures, including rolling blackouts
- Accounted for growth in EE and PV; assumed no additional natural gas pipeline capacity to serve generators would be added



The ISO has conducted multiple studies of the region's natural gas capacity and all have concluded the capacity will not be sufficient to meet future peak demand. However, expansion of the region's natural gas pipeline capacity is unlikely anytime soon, so the ISO decided to study how the system could be operated with the fuel available under a wide range of resource scenarios. The study focused on an entire cold winter in 2024/2025.

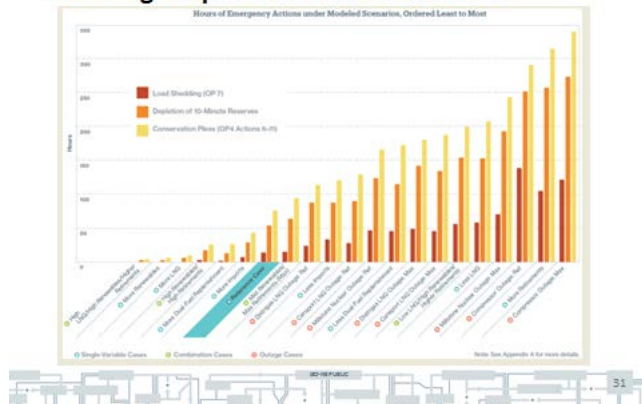
The study examined 23 possible resource combinations with five key variables. They are LNG, oil, imports, renewable resources, and retirements of non-gas generators. The study also looked at the impact of outages at four major energy facilities. The study assumed that no additional pipeline capacity would be built in New England, and accounted for growth in energy-efficiency measures and behind-the-meter solar. There were several scenarios that met or exceeded state procurement goals for renewable resources.

Examining fuel availability over an entire winter enabled us to quantify several crucial reliability factors. These include the operational impact of dwindling oil supplies, the region's dependency on LNG and electricity imports as winter progresses and, in particular, the sensitivity of reliable system operations to these factors as non-gas generators retire and renewable generation grows.

The study measured how often there would be energy shortfalls requiring emergency actions, including rolling blackouts, to ensure reliability and preserve the integrity of the system.

Slide 31—Operational Fuel-Security Analysis: Load Shedding Required in 19 of 23 Scenarios

Operational Fuel-Security Analysis: Load Shedding Required in 19 of 23 Scenarios

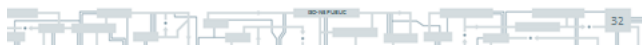


The study found that rolling blackouts would be needed in 19 out of the 23 scenarios. The reference case is a reasonable approximation of how the system could look in seven years, given current trends, and 14 hours of load shedding were required in that scenario.

Slide 32—Operational Fuel-Security Analysis: Findings Suggest Six Major Conclusions for Winter 2024/25

Operational Fuel-Security Analysis: Findings Suggest Six Major Conclusions for Winter 2024/25

- **Outages:** The region is vulnerable to the season-long outage of any of several major energy facilities.
- **Stored fuels:** Power system reliability is heavily dependent on LNG and electricity imports; more dual-fuel capability is also a key reliability factor, but permitting for construction and emissions is difficult.
- **Logistics:** Timely availability of fuel is critical, highlighting the importance of fuel-delivery logistics.
- **Risk trends:** All but four scenarios result in fuel shortages requiring load shedding, indicating current trends may intensify fuel-security risk.
- **Renewables:** More renewable resources can help lessen fuel-security risk but are likely to drive coal- and oil-fired generator retirements, requiring higher LNG imports to counteract the loss of stored fuels.
- **Positive outcomes:** Higher levels of LNG, imports, and renewables can minimize system stress and maintain reliability; delivery assurances as well as transmission expansion will be needed.



The results show that the trends affecting the regional power system, particularly the retirements of oil generators, could worsen fuel-security risk unless they are addressed. Extended outages, or retirements, of the remaining nuclear plants would have significant detrimental effects.

The study showed that having stored fuels like LNG and oil at dual-fuel units, combined with imports from Canadian hydro facilities, could be one key to maintaining reliability. However, building new energy infrastructure in New England is difficult, and emissions restrictions are tightening dual-fuel

generators' ability to use oil.

Non-gas generator retirements can be countered with more renewable energy, but the region will become more reliant on LNG imports as a result. High levels of LNG, renewables, and imports could minimize system stress. But as with all fuels, firm delivery assurances would be required.

The study also outlines the uncertainties around fuel delivery logistics, which I mentioned earlier.

The study does not propose solutions or address costs, but it's clear that solving these fuel-security challenges will be costly. All options are costly, whether the region chooses to invest in renewable energy with the related transmission, or in fuel infrastructure with long-term contracts, or in further measures to reduce demand for wholesale electricity and natural gas.

However, inaction also comes at a cost, including greater risks to reliability and higher emissions when it's more economical to burn oil than natural gas. The financial cost could include chronic price spikes during cold weather. And if reliability risks are imminent, the ISO will take steps to avoid them. That could include paying non-gas resources not to retire. However, the ISO does not have the authority to seek to delay resource retirements when fuel security is jeopardized; currently, that authority extends only to resources whose retirements would jeopardize transmission security.

In other words, the region can pay the bill for its fuel-security risks periodically, in spiking wintertime prices and potential energy shortages, or the region can pay the costs proactively and avoid reliability risks by investing in infrastructure, firm fuel contracts, and other incentives. In this regard, infrastructure could include further efficiency measures, electric transmission and new renewable energy resources, storage facilities for liquid fossil fuels, and gas pipeline infrastructure.

Slide 33—Title slide—State of the Grid: Setting the Stage for the Future

STATE OF THE GRID: SETTING THE STAGE FOR THE FUTURE



Slide 34—Goal is to Maintain Markets that are Competitive

Goal is to Maintain Markets that are Competitive

States have clean-energy goals and requirements



- Above-market contracts for renewables offset their costs, so these resources can sell at artificially low prices in the capacity market
- Existing and new, non-state-sponsored resources needed for reliability are put at a disadvantage
 - Any resource without an above-market contract
- Competitive capacity pricing is essential to retain existing non-sponsored resources and attract investment in new non-subsidized new resources when needed



The New England states, particularly Massachusetts, Connecticut and Rhode Island, are focused on getting more renewable and clean energy. They're requiring their regulated utilities to enter into long-term contracts for clean energy.

New resources with above-market, state-sponsored contracts can participate in the markets at artificially low prices. That would reduce the revenues of other resources that are needed to keep the lights on. It wouldn't only affect the finances of existing fossil-fuel generators. That price suppression would also affect other new resources that don't qualify for the states' initiatives or don't win the state contracts.

Slide 35—ISO Proposal: Competitive Auctions for Sponsored Policy Resources (CASPR)

ISO Proposal: Competitive Auctions for Sponsored Policy Resources (CASPR)



- CASPR coordinates retirements of existing resources & entry of new, sponsored resources through the capacity market
 - Retiring resources get paid
 - Sponsored resources get capacity payments
- CASPR will:
 - Maintain competitive prices in the capacity market
 - Maintain resource adequacy while helping states achieve their clean-energy goals
 - Enable state-sponsored (clean energy) resources to receive capacity payments
 - Maintain certainty for the market and attract investment when resources are needed



As the ISO considers the future of the wholesale energy and capacity markets, it's taking the states' ambitious clean-energy goals and requirements into account.

The ISO has proposed a major market innovation to enable state-sponsored resources to get into the capacity market and earn revenues without affecting other resources. It will also boost the incentive for struggling resources to retire. This proposal is currently under review by our regulator, the Federal Energy Regulatory Commission.

Slide 36—Other Major Market Initiatives in 2018

Other Major Market Initiatives in 2018

- **FCM “pay-for-performance” incentives go into effect beginning June 1, 2018**
 - Rewards resources that make investments to improve performance during periods of system stress; resources that don’t perform will forfeit a portion of capacity payments
- **Demand-response resource integration begins June 1, 2018**
 - ISO New England will become the first US grid operator to incorporate demand resources into the daily energy dispatch and reserves process, comparable to generators’ participation
 - Demand-response resources have been able to participate in the capacity market from the beginning
- **The ability of new technologies to participate in the markets expands further**
 - Advanced storage technologies already participate in the regulation market; later this year, emerging energy-storage technologies can also participate as dispatchable resources in the energy market



Two major projects that have been years in the making are scheduled for implementation on June 1 this year.

The first, “pay-for-performance,” will provide incentives for power producers to deliver on their promises to produce electricity during times of system stress. If they underperform, they’ll pay the resources that over-performed to make up for their failure.

The second initiative will fully integrate demand-response resources, or DR, into the competitive energy and reserves markets, where they can compete with conventional generators. ISO New England will be the first in the country to fully integrate DR into energy dispatch, building on its longstanding commitment to DR. The ISO has had DR programs for almost twenty years, and DR has been able to compete and earn revenues in the capacity market since its inception.

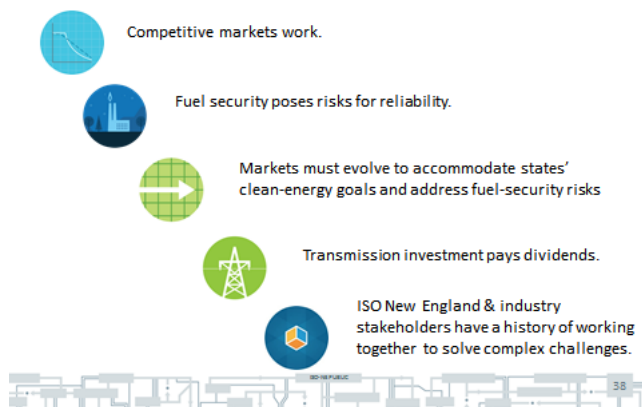
The ISO continually reviews and enhances its rules for operations and the markets to enable new types of resources, with new operating characteristics, to participate in the markets on a comparable basis as conventional generators. The project to further integrate advanced storage into the energy market by the end of this year is an example of that.

STATE OF THE GRID: KEY TAKEAWAYS



Slide 38—Today's Key Takeaways

Today's Key Takeaways



The ISO's daily, reliable operation of the grid is possible because the region's competitive markets are working today to ensure both resource adequacy and resource performance.

But the continued reliability of the power system is challenged by fuel security risks, and competitive markets are challenged by above-market contracts for state-sponsored resources. These challenges could impact both resource adequacy and resource performance.

Fuel security is the greatest risk to continued power system reliability. Taking action to address that risk will be costly, but inaction also has costs—and reliability would be at risk.

Long-term reliability depends on the region's well-established, collaborative planning process. The result has been a robust transmission system that enables more resources to connect and compete. Long-term reliability also depends on a properly functioning capacity market that ensures we have

adequate resources to produce electricity when we need it.

Maintaining competitive pricing in the markets and addressing fuel security risks are the ISO's highest priorities.

The ISO will continue working to improve competitive pricing in the wholesale markets. The goal is to ensure fuel-security risks are appropriately valued, while also accommodating state goals for more renewables and clean energy resources. The ISO's focus in the coming years is to develop market and operational solutions to the region's fuel-security challenges, but the ISO cannot direct construction of new natural gas infrastructure.

We look forward to discussing these important issues with the states, market participants, consumer advocates, and all regional stakeholders. New England has a long history of working together to solve challenges on the power system. We also stand ready to support regional policymakers as they consider difficult investment decisions or regulatory changes that can help New England meet its need for competitively priced, clean, and reliable power.

Thanks again for calling in today. I'll be happy to take questions now. Ellen will explain how you can submit questions.

SLIDE 39—For More Information

For More Information...

- Subscribe to the **ISO Newswire**
 - [ISO Newswire](#) is your source for regular news about ISO New England and the wholesale electricity industry within the six-state region
- Log on to **ISO Express**
 - [ISO Express](#) provides real-time data on New England's wholesale electricity markets and power system operations
- Follow the ISO on Twitter
 - [@isoneengland](#)
- Download the **ISO to Go App**
 - [ISO to Go](#) is a free mobile application that puts real-time wholesale electricity pricing and power grid information in the palm of your hand



ISO-NE PUBLIC 39

See posted State of the Grid: 2018 presentation for *Appendix: Additional Data*.

ATTACHMENT 2

Winter Cold Snap Review – Reversal Of The Region's GHG Emissions Reduction Progress

January 2018

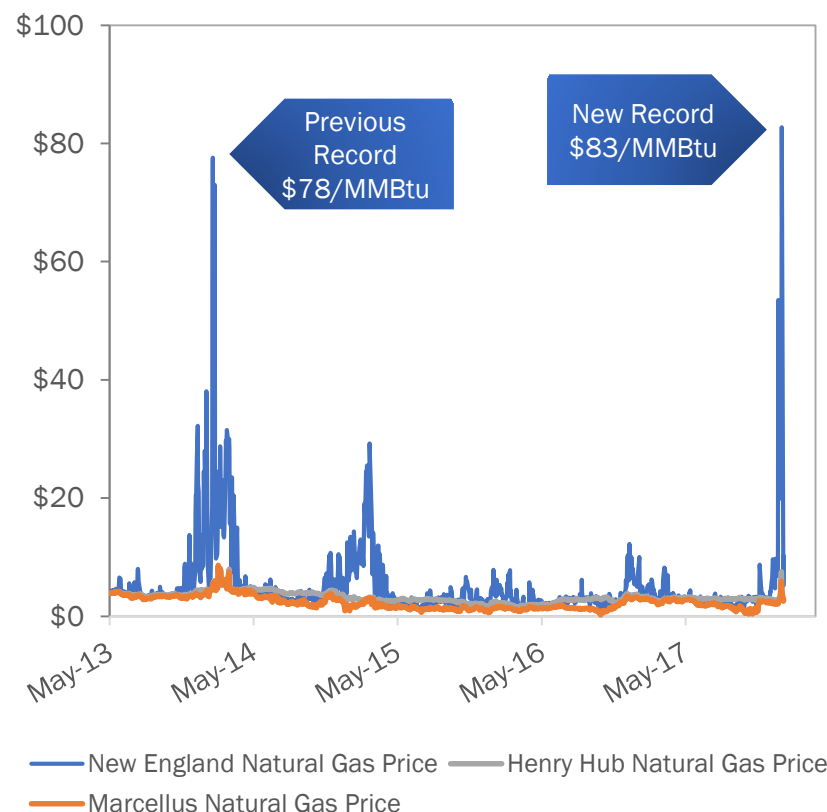
EXECUTIVE SUMMARY

2018 Cold Snap By The Numbers

Major cold weather events have occurred in 3 of the past 5 winters including the 2014 Polar Vortex and the 2018 Cold Snap

2018 Cold Snap – 13 Days

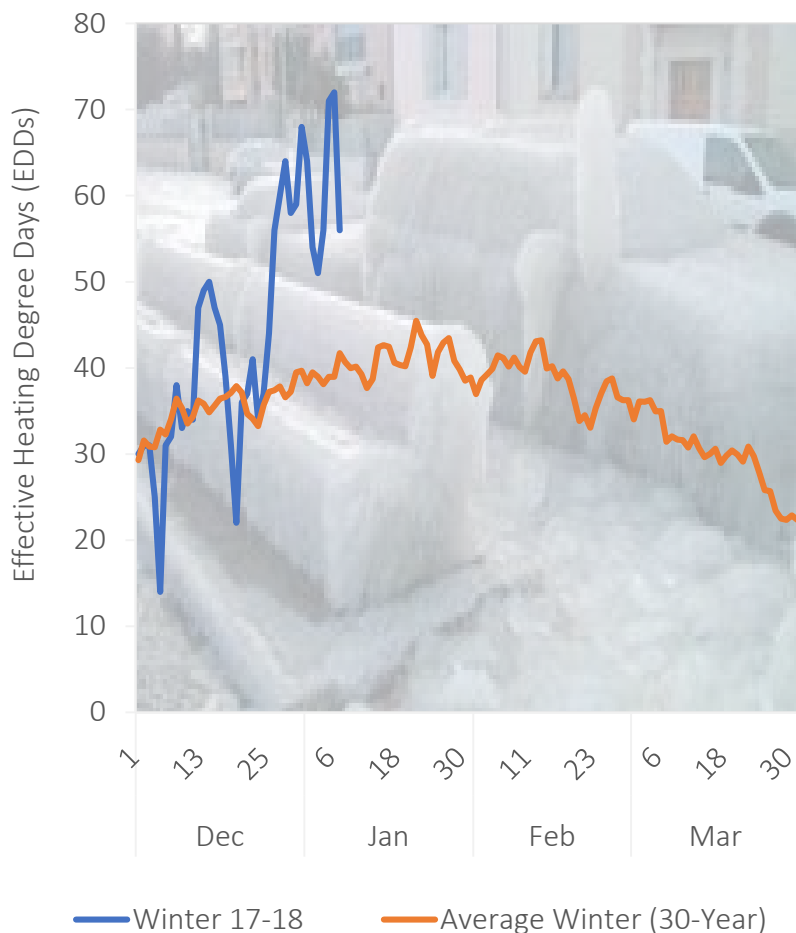
- Sufficient natural gas was available for just 2,500 MWs of generation
- Resulted in:
 - \$500 million of additional energy costs to the region
 - 100 million gallons of oil burned as a substitute for natural gas
 - 1 million tons of additional carbon emissions; equivalent to 6 million additional cars during the cold snap
- Meanwhile, gas at 1/10th the cost was available just 200 miles away



Source: S&P Global Market Intelligence

COLD SNAP OVERVIEW

Winter 2017/18 Cold Snap – It Happened Again



Major cold weather events have occurred in 3 of the past 5 winters

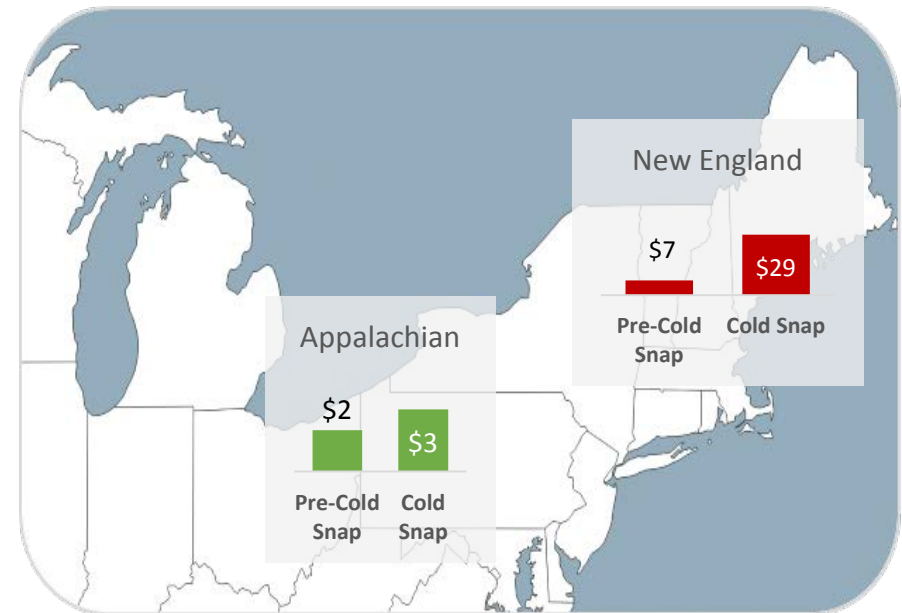
- 60% colder than normal for the time of year
- Twice As Long And 24% Colder Than The Polar Vortex (2013/14)
- Two coldest days were 10% colder than the Polar Vortex
- 10-Day average temperature was 17% colder than the Polar Vortex

“Cold snap makes New England the world’s priciest gas market”

- Bloomberg (Dec. 27, 2017)

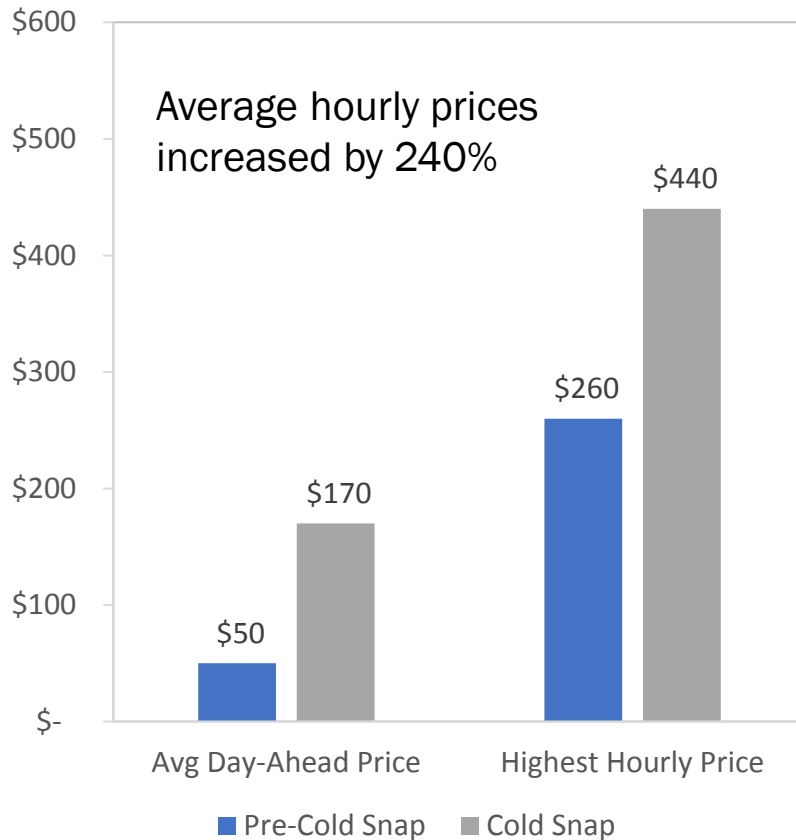
New England experienced the highest prices in the world despite that some of the lowest prices were available just 200 miles away

- New England natural gas prices increased more than 300% on average
 - Firm heating demand consumed New England’s pipeline capacity
 - Interruptible loads including power generators competed for scarce available gas
- Prices in the nearby Appalachian basin were generally stable during the same period



Cold Snap Cost The Region More Than \$500 Million In Just 2 Weeks

New England Real Time Hourly Prices



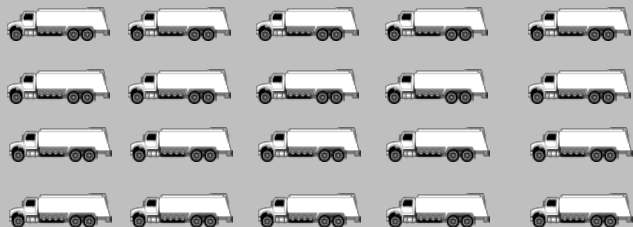
Natural gas expansion would have been paid for in just the two week cold snap


- Average day-ahead prices increased by more than 240%.
- The highest real-time hourly price experienced in each period doubled
- 5-minute real-time prices often exceeded \$750/MWh
- A 50 percent decline in oil prices since 2013/14 likely saved New England from even greater costs

Without Natural Gas New England Turned To Coal & Oil Power Plants

- New England burned nearly 100 million gallons of oil for power generation during the cold snap
- $\frac{3}{4}$ of the region's oil-fired power plants were within 3 days of running out of fuel
- The region remains at risk of future outages given that this level of fuel oil is unlikely to be replenished before the end of the winter

Equivalent to 10,000 Oil
Truck Deliveries



*  represents 500 tanker trucks

2%

Proportion of total electricity produced by oil & coal power plants prior to the cold snap

33%

Proportion of total electricity produced by oil & coal power plants during the cold snap

The Cold Snap Is A Major Setback In Meeting New England's GHG Goals



1 Million Tons of Incremental Carbon Emissions – The incremental emissions due to the increased use of oil and coal to produce electricity



6 MM Additional Cars – The incremental emissions during the 13 day cold snap are equivalent to adding 6 million cars to our roads during that same period



More Than Double The Cars In Massachusetts – The incremental emissions during the 13 day cold snap were equivalent to more than doubling the number of cars registered in Massachusetts

The Same Power Plants New England Relied On To Keep The Lights On Are Retiring

- Nearly 1/3 of New England's generating capacity is at-risk of retirement
- Most of the retiring power plants use fuels other than natural gas.
- Pilgrim Nuclear Power Plant is a key non-natural gas resource retiring in 2019
- Natural gas-fired power plants will replace these retiring power plants
- The region must improve its natural infrastructure to fuel these new plants while supporting the transition hydro and renewable power

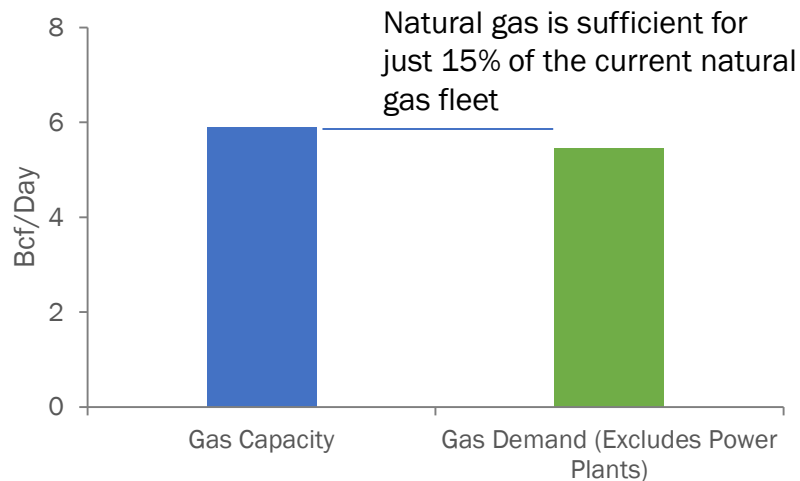


“Fuel-Security Risk...Is The Foremost Challenge To A Reliable Power Grid In New England”

- ISO-NE (Jan. 18, 2018)

- 22 of 23 scenarios - resulted in emergency actions to manage the power system
- 19 of 23 scenarios - resulted in rolling or controlled blackouts

Natural Gas Supply & Demand Balance



Renewable & Import Resource Assumptions

