Policy Delegation: Political Business Cycles and Central Bank Independence

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Introduction

- Previous Lecture: Established a rationale for Central Bank Independence:
 - Reduces the problem of 'Inflation Bias' (predicted in the Barro-Gordon model)
- Evidence Alesina and Summer (1993)
 - Lower inflation with increased CBI
 - No output volatility cost in contrast to the B-G model.

Introduction

Introduction

Another rationale for increased CBI

Which potentially explains the lack of increased real economic volatility.)

Reduced Politically-Induced macroeconomic volatility.

Introduction

'Opportunistic Political Business Cycles'

'Pre-electoral booms'

- 1. Do they exist? (Actually surprisingly little systematic evidence.)
- 2. Do voters respond to the economy? Yes but in a qualified way.
 - E.g. see Maloney and Pickering (2015). Voting and the Economic Cycle, *Public Choice*.

'Partisan Political Business Cycles'

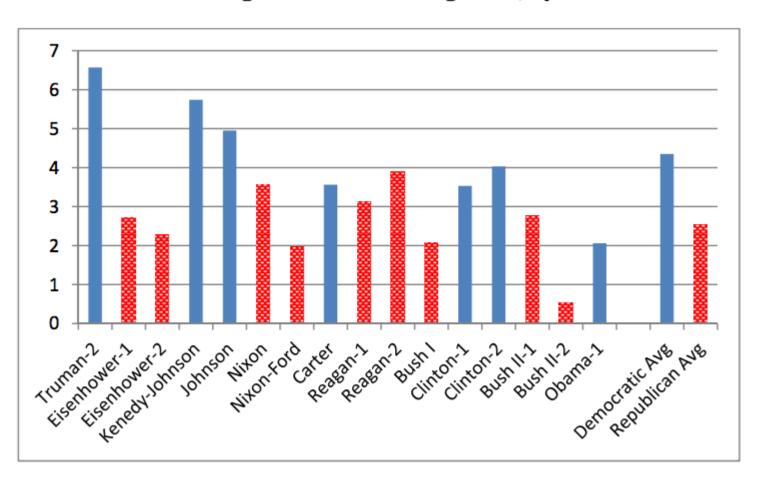
Idea that macroeconomic outcomes depend on the party of office:

e.g. see http://

<u>www.vox.com/2014/7/29/5945583/the-us-economy-grows-faster-under-democratic-presidents-is-that-just</u>

(Though note that differences of these magnitude are likely to be due to other factors)

A. Average annualized GDP growth, by term



'Rational Partisan Political Business Cycles'

- Post-Electoral Fluctuations
- Pre-Electoral Fluctuations

Fluctuations depend on

- Wage contracts overlapping elections
- Uncertainty and expectations of election results

(This discussion follows Maloney, Pickering and Hadri, 2003)

The government's objective (loss) function:

 $L_s^i = 0.5\alpha (\pi_s - \pi^i)^2 + 0.5y_s^2$

where:

 α is the relative importance of inflation over output; π_s is the inflation rate;

 π^i is the partisan preferred inflation rate;

i = *L*, *R* (hence Left- or Right-wing);

 y_s is the deviation in output from the natural rate.

The aggregate supply (Phillips Curve) constraint:

$$y_{t} = \rho y_{t-1} + \theta (\pi_{t} - \hat{W}_{t}) + z_{t}$$

where

 $0 < \rho < 1$ captures persistence;

 z_t is a supply shock with expected value zero;

 \hat{W}_t is average nominal wage growth at time t.

Outcomes

Medium-run: output gap = 0, higher inflation under the left-wing regime.

Short-run: for given \hat{W}_t and z_t , inflation and output both higher under the left-wing regime.

Source of Political Volatility:

Overlapping wage contracts of N-period duration. Means that nominal wage growth in any period *t* depends on expectations of government preferences:

$$\hat{W}_{t} = (1 - M_{t})\pi^{R} + M_{t}\pi^{L}$$

Where M_t depends on the perceived probability the Left will be in power.

Outcome:

$$y_t = b_0 + b_1 y_{t-1} + b_2 \pi_{t+1} + b_3 L_t + b_4 M_t + u_t$$

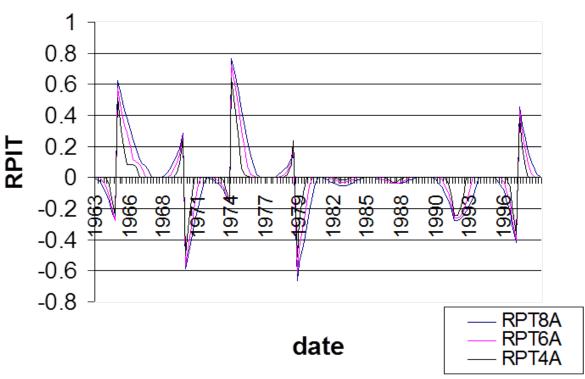
We expect $b_3 > 0$ and $b_4 < 0$.

Predictions:

Politically induced uncertainty increases volatility (when *L* and *M* differ).

Need to estimate election-win probabilities to construct *M*. (See MPH on this.) See next slide for L-M in the case of the UK.

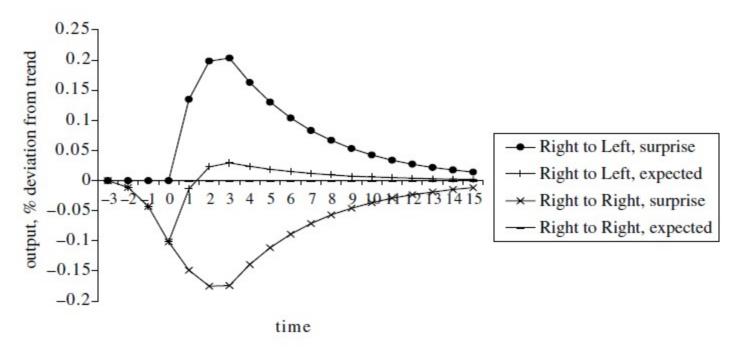
United Kingdom Rational Partisan Intervention Terms



Estimates (using a panel of 20 OECD countries, 1960-1998):

Maximum correction	Likelihood	Estimation	after	ARCH(1-4)	Estimate (Std Error) {p-value]
Political Variables	L _t		= 0.0011 (0.0002) {0.000}		
	M_t				= -0.0018 (0.0003) {0.000}

Average political volatility implications:



Does Central Bank Independence Reduce the PBC?

- Measures of Central Bank Independence:
 - Cukierman (1992) updated by Kilponen, Mayes and Vilmunen (2000).
 - Objections Forder (1998)

LVAU – Cukierman's Legal index

PERI - Personnel Independence

POLI – Political Independence

OBJE - Objective Independence

FINI - Financial Independence

KMV - Composite Measure

Does Central Bank Independence Reduce the PBC?

Estimation:

$$y_{it} = b_{0i} + b_{1}\pi_{it-1} + \sum_{k=1}^{\infty} b_{2k}y_{it-k} + b_{3}L_{it} + b_{4}M_{it} + b_{5}DO_{t} + b_{6}D90_{t} + b_{7}CBI_{it} + b_{8}DF_{it}$$
$$+ b_{9}L_{it}CBI_{it} + b_{10}M_{it}CBI_{it} + b_{11}L_{it}DF_{it} + b_{12}E_{it}DF_{it} + u_{t}$$

Key parameters: b_3 and b_4 (as before), but now also b_9 and b_{10} . These should have the *opposite* sign to b_3 and b_4 respectively.

Does Central Bank Independence Reduce the PBC?

		Regression coefficients (standard errors) [p-values]									
CBI Measure	b_3	b_4	b_7	b_8	b_9	b_{10}	b_{11}	b_{12}	Function Value		
LVAU	0.46	-0.20	0.33	-0.025	-0.97	0.19	-0.090	0.004	9895.35		
	(0.056)	(0.048)	(0.065)	(0.025)	(0.17)	(0.18)	(0.074)	(0.09)			
	[0.000]	[0.000]	[0.000]	[0.324]	[0.000]	[0.299]	[0.227]	[0.966]			
PERI	0.27	-0.13	0.12	-0.052	-0.41	0.18	0.006	-0.07	9885.15		
	(0.083)	(0.068)	(0.09)	(0.031)	(0.16)	(0.17)	(0.09)	(0.11)			
	[0.001]	[0.05]	[0.163]	[0.095]	[0.010]	[0.290]	[0.951]	[0.541]			
POLI	0.16	-0.15	0.26	-0.076	-1.04	1.33	-0.007	-0.05	9887.94		
	(0.05)	(0.05)	(0.13)	(0.026)	(0.50)	(0.58)	(0.08)	(0.10)			
	[0.002]	[0.002]	[0.040]	[0.4]	[0.039]	[0.022]	[0.935]	[0.597]			
OBJE	0.40	-0.24	0.20	0.02	-0.56	0.056	-0.17	-0.002	9909.54		
	(0.042)	(0.042)	(0.033)	(0.03)	(0.097)	(0.11)	(0.12)	(0.07)			
	[0.000]	[0.000]	[0.000]	[0.356]	[0.000]	[0.604]	[0.181]	[0.968]			
FINI	0.24	-0.14	0.045	-0.028	-0.41	0.26	-0.055	-0.056	9890.93		
	(0.05)	(0.054)	(0.036)	(0.030)	(0.11)	(0.13)	(0.084)	(0.10)			
	[0.000]	[0.009]	[0.216]	[0.361]	[0.000]	[0.05]	[0.517]	[0.576]			
KMV	0.42	-0.16	0.30	-0.023	-0.91	0.11	-0.12	0.004	9900.45		
	(0.052)	(0.046)	(0.066)	(0.025)	(0.16)	(0.18)	(0.07)	(0.09)			
	[0.000]	[0.000]	[0.000]	[0.365]	[0.000]	[0.514]	[0.109]	[0.966]			

Central Bank Independence

RPBCs depend on expectation of election result.

Evidence from the OECD supports the existence of RPBCs.

Central Bank Independence reduces Political Business Cycles – perhaps explaining why Alesina and Summers (1993) find no relationship between CBI and (overall) output volatility.