Central Bank Swap Lines as Bilateral Sovereign Debt

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- · Swap line: two lines of credit involving two central banks
 - ... Each makes available some of its own currency to the other, for a fixed term
 - ... Short-term arrangements (typically one year, typically renewed)
- Used to mainly involve AEs
 Fed-ECB-BoE-BoJ-SNB
 - ... to support lender-of-last-resort functions with multinational firms
- Large increase in bilateral swaps and loans involving EMs since early 2000s
 - ... for EM, swap resources are hard currency
 - ... for EM, swap can be used for financing BoP (or as borrowed reserves)
 - ... EMs borrowing from swap lines tend to use different counterparts

Question

How do swap lines interact with sovereign debt?

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How do Central Bank Swap Lines affect the Market Structure of Sovereign Debt?

We abstract from currencies, collateral, and focus on the borrowing

Tradeoff

- Borrowing with bonds
 - ... interest rate reflects default risk
- Borrowing from the swap line
 - ... interest rate and drawings negotiated
- !! Defaulting on the debt does not mean defaulting on the swap

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A New Landscape for Sovereign Borrowing



- · Swap lines are an example of a new type of sovereign borrowing arrangement
 - · Short maturity but rolled over, with renegotiation
 - Difficult to default on Central bank ≠ Treasury
 - · Cheaper than borrowing on the market
- · Other examples: Central bank deposits, bilateral loans, IMF programs...

The Dangers of Borrowing through Swap Lines

Main findings

- Swap drawings small relative to debt, but
 - Presence of swaps affects sovereign debt markets
 - ... can provide financing when other sources dry up
 - ... can increase risk-taking
- Lending around or in default maximizes surplus in swap negotiations
 - Availability of swaps in default:
 - ... raises the value of default
 - ... which increases the default frequency
 - ... and worsens borrowing terms in bond markets
 - · Without restricting swaps in default, welfare losses for the government
- Swap lines induce relational overborrowing similar to the debt dilution problem
 - Surplus requires spreads spreads require risk

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Literature

- · Central Bank swaps among advanced economies
 - ... Bahaj and Reis (2021); Cesa-Bianchi, Eguren-Martin, and Ferrero (2022)
- · Data on Central Bank swaps for EMs
 - ... Perks, Rao, Shin, and Tokuoka (2021); Horn, Parks, Reinhart, and Trebesch (2023); Bahaj, Fuchs, and Reis (2024)
- · Sovereign debt/default with interactions from 'official' debt
 - ... Boz (2011), Hatchondo, Martinez, and Onder (2014), Arellano and Barreto (2023), Hatchondo, Martinez, and Sosa-Padilla (2024), Liu, Liu, and Yue (2024)



Environment

The government of a small open economy borrows from a monopolist and from markets

- · Income $y(z_t)$ follows an AR(1) process in logs
 - ... Only one good, representative risk-averse household, expected utility
- · Renegotiate the swap *m* each period
 - ... Involves a transfer x and a new loan size m'
 - ... Swap is non-defaultable \implies Repaying m is the natural threat point
- Should expect

 $x = \frac{1}{1+r}m' - n$

- ... Implicit interest rate r to vary over time
- ... Interest rate to reflect market power
- ... Interest rate to reflect outside options

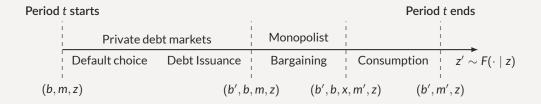
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Timeline of events



Borrowing from markets

Debt is a geometrically-decaying coupon

... for each unit, get q, pay
$$\kappa$$
, $(1-\rho)\kappa$, ... $(1-\rho)^{s-1}\kappa$

· Government enters first stage owing b in debt, m in swaps, income state z

$$v(b, m, z) = \max \{v_R(b, m, z) + \epsilon_R, v_D(m, z) + \epsilon_D\}$$
$$v_R(b, m, z) = \max_{b'} w_R(b', b, m, z)$$

Lenders in competitive markets need to anticipate interactions with the monopolist

$$q(b', b, m, z) = \beta_{L} \mathbb{E} \left[(1 - 1_{\mathcal{D}}(b', m', z')) \left(\kappa + (1 - \rho)q(b'', b', m', z') \right) \mid z \right]$$

$$m' = m'(b', b, m, z)$$

$$b'' = b'(b', m', z')$$

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 same sdf as monopolist
$$b'' = b'(b',m',z')$$

Bargaining stage with monopolist

· At state z, owing debt b bonds and m on the swap and having issued b'

$$\max_{x,m} \mathcal{L}_R(b',x,m,m',z)^\theta \times \mathcal{B}_R(b',b,x,m,m',z)^{1-\theta}$$
Lender surplus

Lender's surplus

$$\mathcal{L}_{R}(b',x,m,m',z) = \underbrace{(a-x+\beta_{L}\mathbb{E}\left[h(b',m',z')\mid z\right])}_{\text{agreement}} - \underbrace{(a+m+\beta_{L}\mathbb{E}\left[h(b',0,z')\mid z\right])}_{\text{threat point}}$$

$$\mathcal{B}_{R}(b',b,x,m,m',z) = \underbrace{u\big(y(z) + B(b',b,m,z) + x\big) + \beta \mathbb{E}\left[v(b',m',z') \mid z\right]}_{\text{agreement}}$$

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with
$$B(b', b, m, z) = q(b', b, m, z)(b' - (1 - \rho)b) - \kappa b$$

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Bargaining: intuition

Lender's surplus

$$\mathcal{L}_{R}(b', \mathbf{x}, \mathbf{m}, \mathbf{m}', \mathbf{z}) = (a - \mathbf{x} + \beta_{L} \mathbb{E} \left[h(b', \mathbf{m}', \mathbf{z}') \mid \mathbf{z} \right]) - (a + \mathbf{m} + \beta_{L} \mathbb{E} \left[h(b', \mathbf{0}, \mathbf{z}') \mid \mathbf{z} \right])$$

· When $\mathbb{E}\left[h(b',m',z')-h(b',0,z')\right]$ is high: monopolist willing to lend at low rates

$$\mathcal{B}_{R}(b', b, x, m, m', z) = u(y(z) + B(b', b, m, z) + x) + \beta \mathbb{E} [v(b', m', z') \mid z] - (u(y(z) + B(b', b, m, z) - m) + \beta \mathbb{E} [v(b', 0, z') \mid z])$$

- If default risk is low, not much role for monopolist
- When m B(b', b, m, z) is large: government willing to borrow at high rates

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Quantitative Effects of Swap Lines

Calibration

· Calibrate to Argentina without swaps (as in Roch & Roldán, 2023)

	Parameter	Value
Sovereign's discount factor	β	0.9504
Sovereign's risk aversion	γ	2
Preference shock scale parameter	χ	0.02
Lender's bargaining power	θ	0.5
Risk-free interest rate	r	0.01
Duration of debt	ρ	0.05
Income autocorrelation coefficient	$ ho_{z}$	0.9484
Standard deviation of y_t	σ_{z}	0.02
Reentry probability	ψ	0.0385
Default cost: linear	d_0	-0.24
Default cost: quadratic	d_1	0.3

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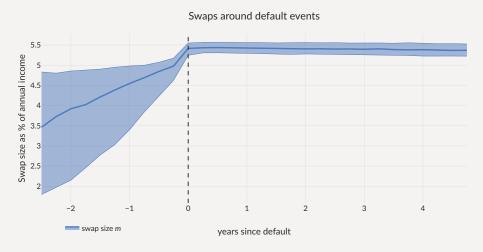
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How do swaps affect equilibrium?

	No swap	Unrestricted, $\theta = 0.25$	Unrestricted, $\theta = 0.5$
Avg spread (bps)	804	1,841	2,396
Std spread (bps)	470	1,099	1,541
$\sigma(c)/\sigma(y)$ (%)	111	111	110
Debt to GDP (%)	21.4	20.8	20.2
Swap to GDP (%)	0	3.74	3.32
Corr. swap & spreads (%)	-	53.8	62.2
Default frequency (%)	6.53	13	14.7
Welfare gains (rep)	-	-0.082%	-0.41%

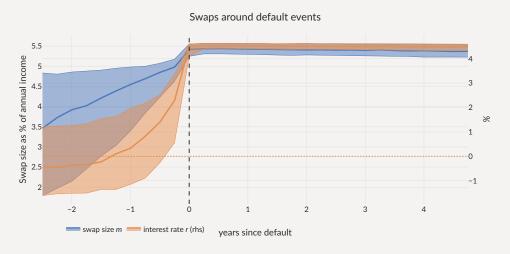


· Swaps shoot up before and during defaults



· Also consider Limited versions: $m' \leq \Gamma(m)$ while in default

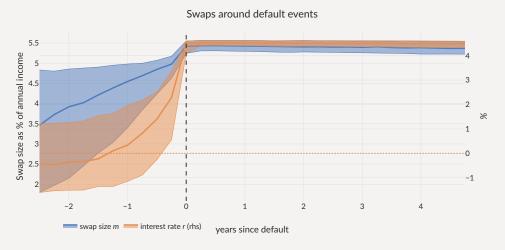
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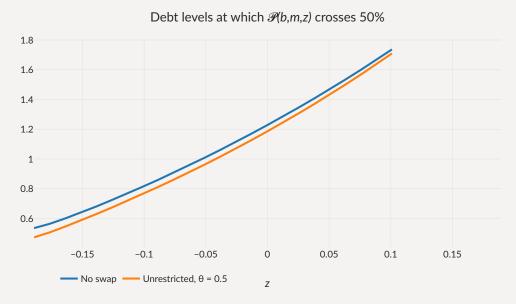
Limiting swaps in default

· Limited: entire swap must be repaid while in default $\Gamma(m) = 0$

	No swap	Unrestricted, $\theta = 0.5$	Limited, $\theta = 0.5$
Avg spread (bps)	804	2,396	1,216
Std spread (bps)	470	1,541	779
$\sigma(c)/\sigma(y)$ (%)	111	110	113
Debt to GDP (%)	21.4	20.2	21.7
Swap to GDP (%)	0	3.32	1.05
Corr. swap & spreads (%)	-	62.2	69.4
Default frequency (%)	6.53	14.7	9.34
Welfare gains (rep)	-	-0.41%	-0.084%

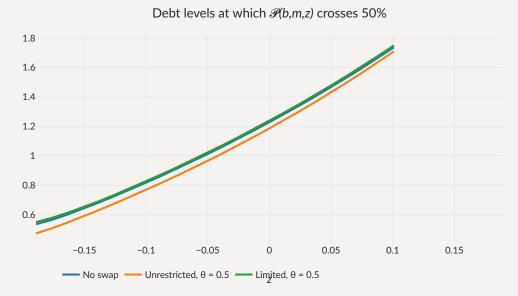
Default Barriers with Swaps

· Unrestricted: default barrier moves inward, Limited: marginal impact



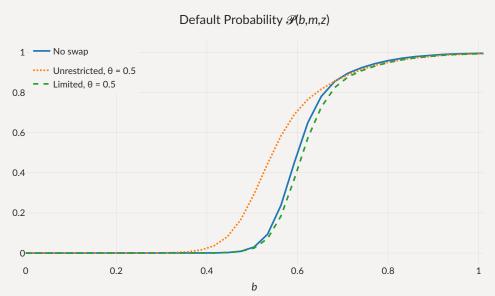
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Debt Tolerance with Swaps

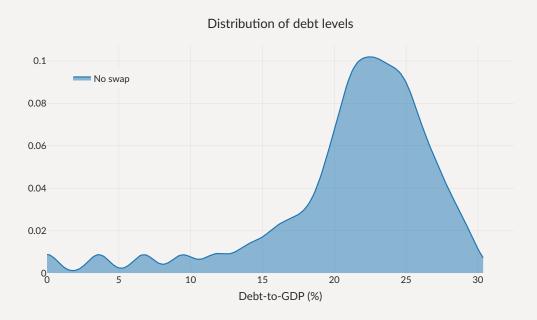
· Unrestricted: default more often, Limited: marginal impact



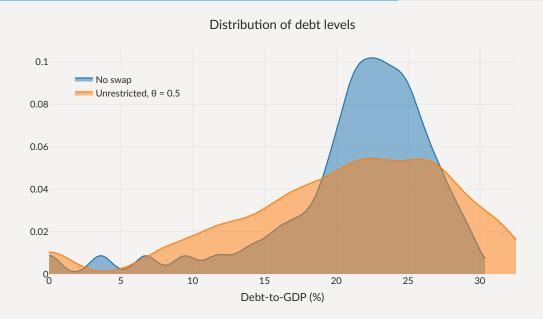
If **Limited** swaps help repay the debt,

Why are there more defaults with swaps?

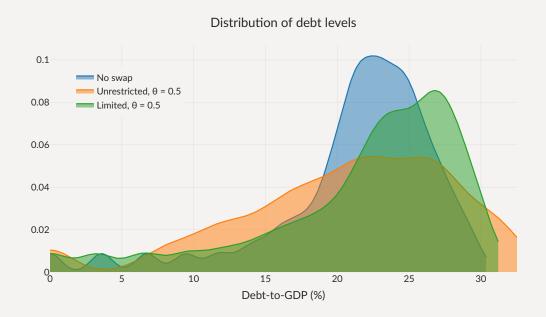
Debt Levels with Swaps



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Debt Levels with Swaps



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- Low rates when $\mathbb{E}\left[h(b', \mathbf{m'}, \mathbf{z'}) h(b', \mathbf{0}, \mathbf{z'})\right] \gg 0$ (e.g. when > m')
- High rates when $m B(b', b, m, z) \gg 0$
- Lender surplus today $\mathbb{E}\left[h(b',m',z')-h(b',0,z')\right]$ is high (>m') when
 - high rates in the future
 - $\cdot m' \gg B(b'',b',m',z')$
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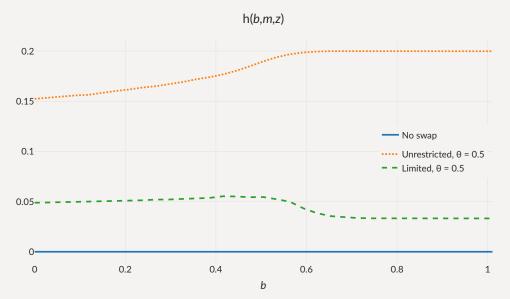
$$\mathcal{B}_{R}(b', b, x, m, m', z) = u(y(z) + B(b', b, m, z) + x) + \beta \mathbb{E} [v(b', m', z') \mid z]$$

$$- (u(y(z) + B(b', b, m, z) - m) + \beta \mathbb{E} [v(b', 0, z') \mid z])$$

- Low rates when $\mathbb{E}\left[h(b', m', z') h(b', 0, z')\right] \gg 0$ (e.g. when > m')
- High rates when $m B(b', b, m, z) \gg 0$
- · Lender surplus today $\mathbb{E}\left[h(b',m',z')-h(b',0,z')\right]$ is high (>m') when
 - high rates in the future
 - · $m' \gg B(b'', b', m', z')$
 - q(b'', b', m', z') is low
 - $\cdot b' \gg 0$

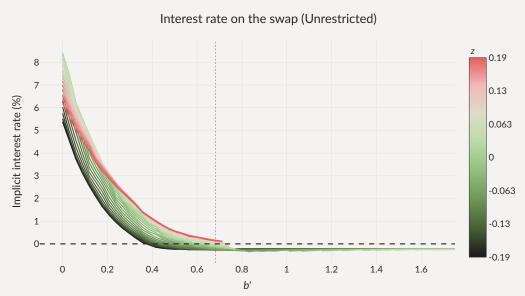
Monopolist's profits

Monopolist's profits increasing in debt (cond. on repayment) – surplus requires spreads



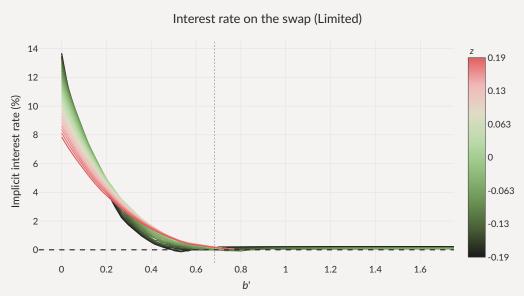
Risk-taking incentives

Surplus on swap requires spreads: relationship creates incentives for risk taking



Risk-taking incentives

Surplus on swap requires spreads: relationship creates incentives for risk taking



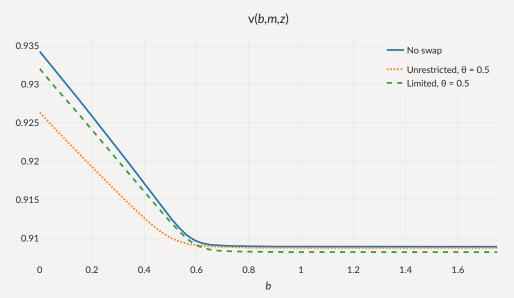
Debt Prices with Swaps

Equilibrium dynamics worsen prices: relational overborrowing similar to debt dilution



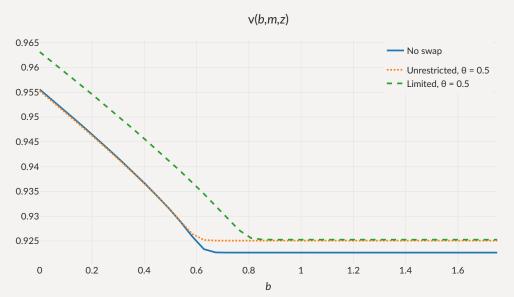
Welfare effects of swap lines

 $Limited \succcurlyeq Unrestricted, but...$



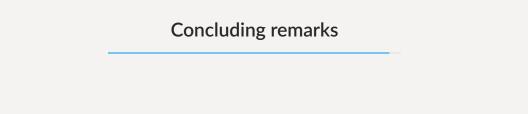
Welfare effects of swap lines — Short-term debt

Short-term debt: swaps beneficial – interest on the swap small wrt to whole debt stock



Welfare effects of swap lines — Short-term debt (cont'd)

	No swap, ST	Unrestricted, $\theta = 0.5$, ST	$\begin{array}{c} \textbf{Limited,} \\ \theta = 0.5, \textbf{ST} \end{array}$
Avg spread (bps)	80.7	377	247
Std spread (bps)	110	373	197
$\sigma(c)/\sigma(y)$ (%)	129	130	138
Debt to GDP (%)	19	18.7	23.5
Swap to GDP (%)	0	3.13	3.65
Corr. swap & spreads (%)	-	54.9	50.3
Default frequency (%)	0.574	3.14	1.97
Welfare gains (rep)	-	-0.074%	0.8%



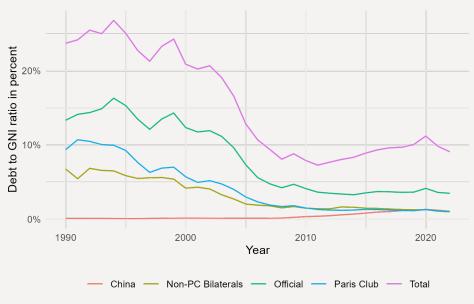
Concluding remarks

- Simple model with monopolist/fringe structure
- Strong interaction between two markets for sovereign debt
 - ... even if swaps are **not** used intensely on the equilibrium path
- · Market power crucial in model
 - ... how to discipline in model?
 - ... how to affect in reality?
- · Large welfare effects, policy challenges
 - · How to limit their use during defaults?
 - · Relational overborrowing more gains from fiscal rules, state-contingent debt?

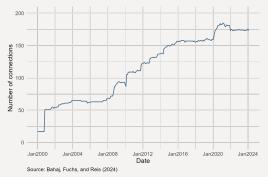


Scan to find the paper



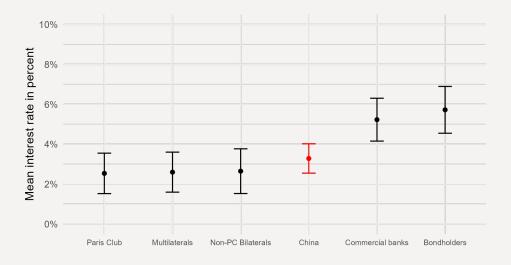


Source: World Bank International Debt Statistics.





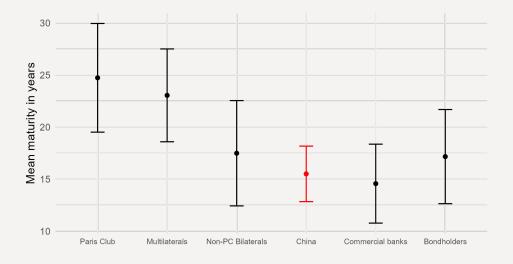




Commitment-weighted average interest rate — Standard deviation

Source: World Bank International Debt Statistics.





Commitment-weighted average maturity — Standard deviation

Source: World Bank International Debt Statistics.

Motivating Evidence: Correl. btw bilateral rates and market rates



$$r_{i,t}^{\mathsf{X}} = r_{i,t}^{\mathsf{Bond}\,\mathsf{Mkt}} + \gamma_i + \epsilon_{i,t}, \qquad \mathsf{X} \in \{\mathsf{CHN},\mathsf{Paris}\,\mathsf{Club}\}$$

Interest on loans from:		
0.140**		
52		
200	682	
0.825	0.777	
	China 0.140** (0.063) 52 200 Yes	

^{*}p<0.1; **p<0.05; ***p<0.01

Motivating Evidence: Correl. btw bilateral rates and market rates



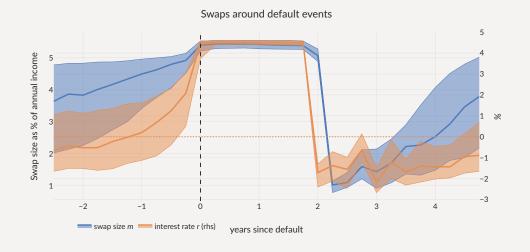
$$r_{i,t}^{x} = r_{i,t}^{\mathsf{Bond\,Mkt}} + \gamma_{i} + \epsilon_{i,t}, \qquad x \in \{\mathsf{CHN}, \mathsf{Paris\,Club}\}$$

Dep. Variable	Interest on loans from:	
	China	Paris Club
r ^{Bond Mkt}	0.140**	0.380***
	(0.063)	(0.033)
No. countries	52	70
Observations	200	682
Country FEs	Yes	Yes
Adjusted R ²	0.825	0.777
	*n/0.1·**n/0.05·***n/0.01	

^{*}p<0.1; **p<0.05; ***p<0.01



· Further conditioning on default events lasting exactly two years





• With Limited: $\Gamma(m) = m$

