Central Bank Swap Lines as Bilateral Sovereign Debt

Francisco Roldán IMF César Sosa-Padilla Notre Dame

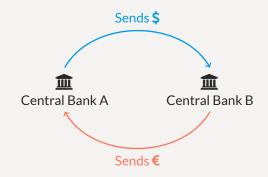
Society for Economic Dynamics
June 2023

The views expressed herein are those of the authors and should not be attributed to the IMF, its Executive Board, or its management.

What is a Central Bank swap?

Swaps are symmetric currency exchanges

- A swap line is a contract between two Central Banks
- When activated, each institution provides an amount of its currency to the counterparty
- · At maturity, positions are undone



Symmetric swaps (AE-AE) potentially very different from asymmetric ones (AE-EM)

What is a Central Bank swap?



which can be asymmetric in practice

- The Fed doesn't really want Mexico's pesos
 - ... treats them more like collateral
- Mexican authorities may need dollars for their BoP
 - ... more similar to borrowed reserves

Symmetric swaps (AE-AE) potentially very different from asymmetric ones (AE-EM)

What is a Central Bank swap?

Swaps are symmetric currency exchanges

- A swap line is a contract between two Central Banks
- When activated, each institution provides an amount of its currency to the counterparty
- At maturity, positions are undone

which can be asymmetric in practice

- The Fed doesn't really want Mexico's pesos
 - ... treats them more like collateral
- Mexican authorities may need dollars for their BoP
 - ... more similar to borrowed reserves
- Symmetric swaps (AE-AE) potentially very different from asymmetric ones (AE-EM)

How are Central Bank Swap Lines different from Sovereign Debt?

For an EM using the swap line to borrow from an AE

Regular debt (bond markets)

- Defaultable
- Many different lenders
- Interest rate (spreads) mainly reflects default risk

Bilateral loan (swap line)

- Non-defaulteable (Central Bank)
- No coordination issues
- · Can be used to curb default risk
- Interest rate?

How do Central Bank Swap Lines interact with Sovereign Debt?

Main findings

- One type of debt affects borrowing conditions for the other
 - Borrowing from the market serves as explicit threat in swap negotiations
 - · Swap can be used when spreads on the market are high
- · Lending around or in default maximizes surplus for bilateral loans
- · Without restricting swaps in default, welfare losses for government
- Bilateral debt worsens the debt dilution problem

Literature

Roadmap

Model with Swaps only

Model with Swaps and Debt

Concluding remarks

Model with Swaps only

Environment

The government of a small open economy borrows from a monopolist

- Income $y(z_t)$ follows an AR(1) process in logs
- · Renegotiate the swap *m* each period
 - ... Involves a transfer x and a new loan size m'
- The swap is non-defaultable
 - ... Repaying the whole amount is a natural threat point
- Should expect
 - ... Interest rate to vary over time
 - ... Interest rate to reflect market power
 - ... Interest rate to reflect outside options

$$x = \frac{1}{1+r}m' - m$$

5

Environment

The government of a small open economy borrows from a monopolist

- Income $y(z_t)$ follows an AR(1) process in logs
- · Renegotiate the swap *m* each period
 - ... Involves a transfer x and a new loan size m'
- · The swap is non-defaultable
 - ... Repaying the whole amount is a natural threat point
- Should expect
 - ... Interest rate to vary over time
 - ... Interest rate to reflect market power
 - ... Interest rate to reflect outside options

$$x = \frac{1}{1+r}m' - m$$

5

• At income state z and loan m, solve

$$\max_{x,m'} \mathcal{L}(x,m,m',z)^{\theta} \times \mathcal{B}(x,m,m',z)^{1-\theta}$$

Government (borrower) surplus

$$\mathcal{B}(\mathsf{x}, \mathsf{m}, \mathsf{m}', \mathsf{z}) = \underbrace{u(\mathsf{y}(\mathsf{z}) + \mathsf{x}) + \beta \mathbb{E}\left[v(\mathsf{m}', \mathsf{z}') \mid \mathsf{z}\right]}_{\mathsf{agreement: receive} \, \mathsf{x}, \, \mathsf{owe} \, \mathsf{m}'} - \underbrace{\left(u(\mathsf{y}(\mathsf{z}) - \mathsf{m}) + \beta \mathbb{E}\left[v(\mathsf{0}, \mathsf{z}') \mid \mathsf{z}\right]\right)}_{\mathsf{threat point: repay} \, \mathsf{m}, \, \mathsf{clean slate}}$$

· Lender surplus

$$\mathcal{L}(x, m, m', z) = \underbrace{a - x + \beta_L \mathbb{E}\left[h(m', z') \mid z\right]}_{\text{agreement}} - \underbrace{\left(a + m + \beta_L \mathbb{E}\left[h(0, z') \mid z\right]\right)}_{\text{threat point}}$$

· Value functions v(m, z) and h(m, z) encode expected outcomes of future rounds

• At income state z and loan m, solve

$$\max_{x,m'} \mathcal{L}(x,m,m',z)^{\theta} \times \mathcal{B}(x,m,m',z)^{1-\theta}$$

· Government (borrower) surplus

$$\mathcal{B}(x,m,m',z) = \underbrace{u(y(z)+x) + \beta \mathbb{E}\left[v(m',z') \mid z\right]}_{\text{agreement: receive } x, \text{ owe } m'} - \underbrace{\left(u(y(z)-m) + \beta \mathbb{E}\left[v(0,z') \mid z\right]\right)}_{\text{threat point: repay } m, \text{ clean slate}}$$

Lender surplus

$$\mathcal{L}(x, m, m', z) = \underbrace{a - x + \beta_L \mathbb{E}\left[h(m', z') \mid z\right]}_{\text{agreement}} - \underbrace{\left(a + m + \beta_L \mathbb{E}\left[h(0, z') \mid z\right]\right)}_{\text{threat point}}$$

· Value functions v(m, z) and h(m, z) encode expected outcomes of future rounds

• At income state z and loan m, solve

$$\max_{x,m'} \mathcal{L}(x,m,m',z)^{\theta} \times \mathcal{B}(x,m,m',z)^{1-\theta}$$

Government (borrower) surplus

$$\mathcal{B}(x,m,m',z) = \underbrace{u(y(z)+x) + \beta \mathbb{E}\left[v(m',z') \mid z\right]}_{\text{agreement: receive } x, \text{ owe } m'} - \underbrace{\left(u(y(z)-m) + \beta \mathbb{E}\left[v(0,z') \mid z\right]\right)}_{\text{threat point: repay } m, \text{ clean slate}}$$

Lender surplus

$$\mathcal{L}(x, m, m', z) = \underbrace{a - x + \beta_L \mathbb{E}\left[h(m', z') \mid z\right]}_{\text{agreement}} - \underbrace{\left(a + m + \beta_L \mathbb{E}\left[h(0, z') \mid z\right]\right)}_{\text{threat point}}$$

· Value functions v(m,z) and h(m,z) encode expected outcomes of future rounds

• At income state z and loan m, solve

$$\max_{x,m'} \mathcal{L}(x,m,m',z)^{\theta} \times \mathcal{B}(x,m,m',z)^{1-\theta}$$

Government (borrower) surplus

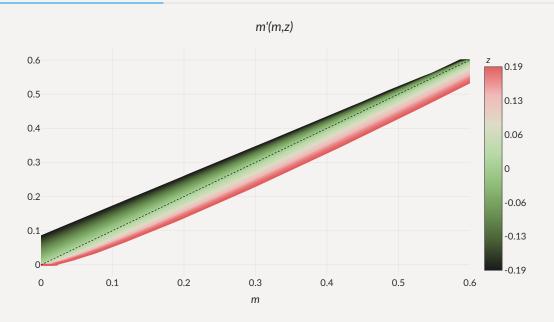
$$\mathcal{B}(x,m,m',z) = \underbrace{u(y(z)+x) + \beta \mathbb{E}\left[v(m',z')\mid z\right]}_{\text{agreement: receive } x, \text{ owe } m'} - \underbrace{\left(u(y(z)-m) + \beta \mathbb{E}\left[v(0,z')\mid z\right]\right)}_{\text{threat point: repay } m, \text{ clean slate}}$$

Lender surplus

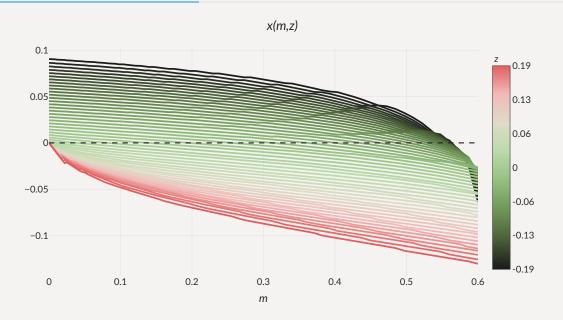
$$\mathcal{L}(x, m, m', z) = \underbrace{a - x + \beta_L \mathbb{E}\left[h(m', z') \mid z\right]}_{\text{agreement}} - \underbrace{\left(a + m + \beta_L \mathbb{E}\left[h(0, z') \mid z\right]\right)}_{\text{threat point}}$$

· Value functions v(m, z) and h(m, z) encode expected outcomes of future rounds

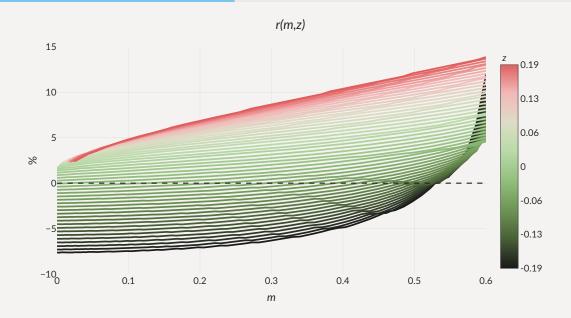
Swap Line Terms: Loan Dynamics



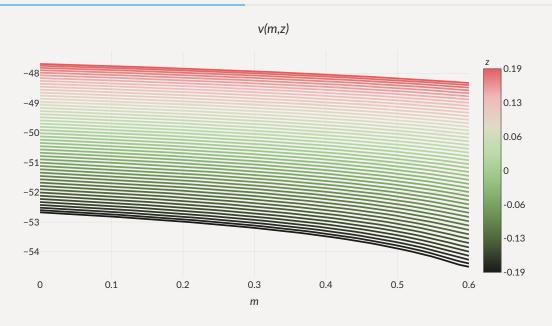
Swap Line Terms: Transfers



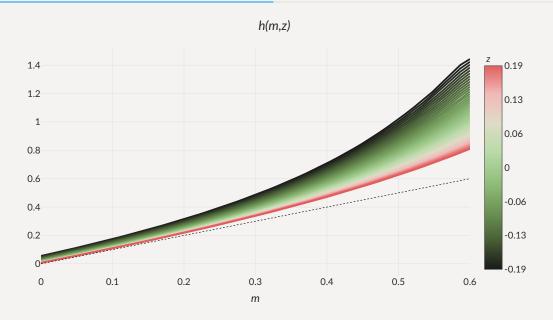
Swap Line Terms: Interest rate



Swap Line Terms: Borrower's value function



Swap Line Terms: Lender's value function



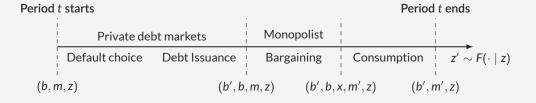
Swap Line Terms: Takeaways

The threat point is less 'credible' when m is large

- · This creates convexity in the lender's value function
 - ... making the lender act 'as if' risk-loving
- · The lender initially subsidizes the loan to induce indebtedness and high profits
 - Gamble for debt overhang
- · Initial subsidy and high rates consistent with B's risk aversion 'Participation constraint'

Model with Swaps and Debt

Timeline of events



Borrowing from markets

Debt is a geometrically-decaying coupon

... get 1, pay
$$\kappa, (1 - \rho)\kappa, ... (1 - \rho)^{s-1}\kappa$$

· Government enters first stage owing b in debt, m in swaps, income state z

$$v(b, m, z) = \max \{v_R(b, m, z) + \epsilon_R, v_D(m, z) + \epsilon_D\}$$
$$v_R(b, m, z) = \max_{b'} w_R(b', b, m, z)$$

 \cdot Lenders in competitive markets need to anticipate interactions with the monopolist

$$\begin{aligned} q(b',b,m,z) &= \frac{1}{1+r} \mathbb{E} \left[(1-1_{\mathcal{D}}(b',m',z')) \left(\kappa + (1-\rho)q(b'',b',m',z') \right) \mid z \right] \\ m' &= m'(b',b,m,z) \\ b'' &= b'(b',m',z') \end{aligned}$$

Borrowing from markets

Debt is a geometrically-decaying coupon

... get 1, pay
$$\kappa$$
, $(1-\rho)\kappa$, ... $(1-\rho)^{s-1}\kappa$

• Government enters first stage owing b in debt, m in swaps, income state z

$$v(b, m, z) = \max \{v_R(b, m, z) + \epsilon_R, v_D(m, z) + \epsilon_D\}$$
$$v_R(b, m, z) = \max_{b'} w_R(b', b, m, z)$$

· Lenders in competitive markets need to anticipate interactions with the monopolist

$$q(b',b,m,z) = \frac{1}{1+r} \mathbb{E} \left[(1 - 1_{\mathcal{D}}(b',m',z')) \left(\kappa + (1-\rho)q(b'',b',m',z') \right) \mid z \right]$$

$$m' = m'(b',b,m,z)$$

$$b'' = b'(b',m',z')$$

Bargaining stage

• Similar to the case with swaps only with extra state variables (b, b')

$$\mathcal{L}_{R}(b', x, m, m', z) = (a - x + \beta_{L}\mathbb{E} [h(b', m', z') \mid z]) - (a + m + \beta_{L}\mathbb{E} [h(b', 0, z') \mid z])$$

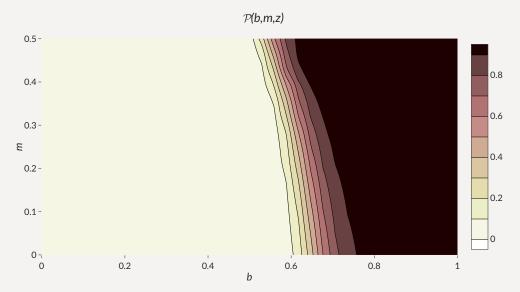
$$\mathcal{B}_{R}(b', b, x, m, m', z) = u(y(z) + B(b', b, m, z) + x) + \beta\mathbb{E} [v(b', m', z') \mid z] - (u(y(z) + B(b', b, m, z) - m) + \beta\mathbb{E} [v(b', 0, z') \mid z])$$

$$\mathcal{B}(b', b, m, z) = a(b', b, m, z)(b' - (1 - \rho)b) - \kappa b$$

$$B(\mathbf{b'}, \mathbf{b}, \mathbf{m}, \mathbf{z}) = q(\mathbf{b'}, \mathbf{b}, \mathbf{m}, \mathbf{z})(\mathbf{b'} - (1 - \rho)\mathbf{b}) - \kappa \mathbf{b}$$

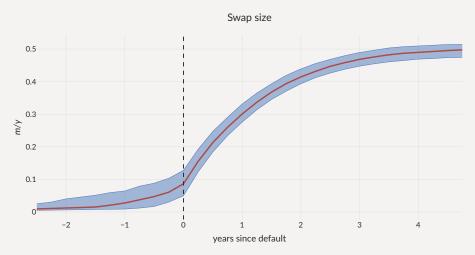
Default probability

Both types of debt are clearly complements



When is the Swap Used?

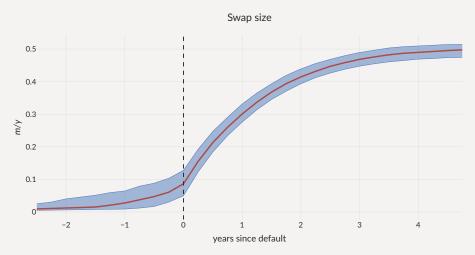
- In repayment, average swap = 1.2% of GDP with s.d. 2.9%
- · In default,



· Also consider Limited version: $m' \leq m$ while in default

When is the Swap Used?

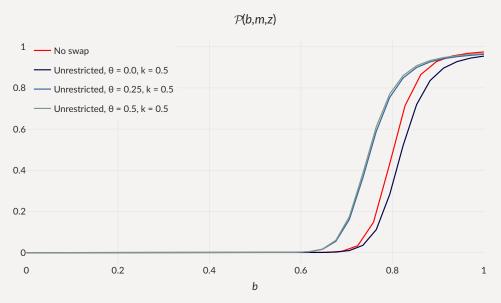
- In repayment, average swap = 1.2% of GDP with s.d. 2.9%
- · In default,



• Also consider Limited version: $m' \le m$ while in default

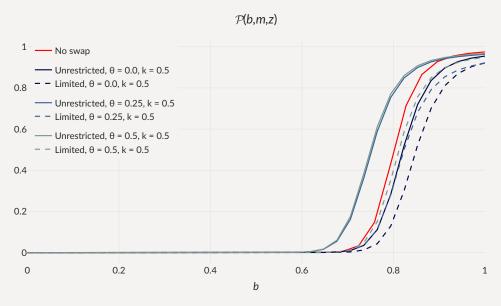
Debt Tolerance with Swaps

More repayment with Limited and with bargaining power



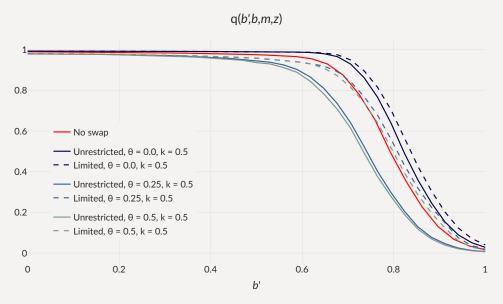
Debt Tolerance with Swaps

More repayment with Limited and with bargaining power



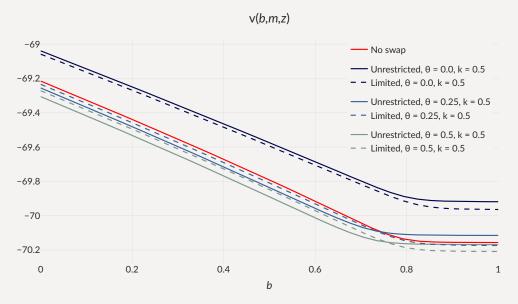
Debt Prices with Swaps

More repayment with Limited but still lower prices — Tell-tale sign of debt dilution



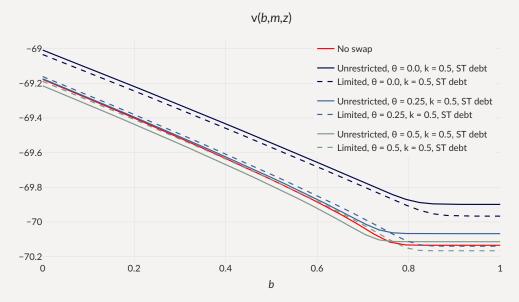
Welfare effects of swap lines

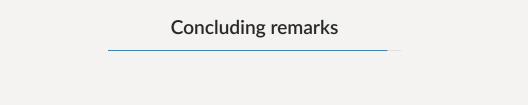
with interior bargaining power, Limited \succcurlyeq Unrestricted, but...



Welfare effects of swap lines — Debt dilution

Solving model with short-term debt: gains of swaps (but not for all θ)





Concluding remarks

- Simple model with monopolist/fringe structure
- Strong interaction between two markets for sovereign debt
 - ... even if swaps are **not** used intensely on the equilibrium path
- Market power crucial in model
 - ... how to discipline in model?
 - ... how to affect in reality?
- · Large welfare effects, policy challenges
 - How to limit their use during defaults?
 - Strengthen debt dilution more gains from fiscal rules, state-contingent debt?