



General Assembly

Distr.
GENERAL

A/52/932
26 June 1998
ENGLISH
ORIGINAL: ARABIC

Fifty-second session
Agenda item 122 (b)

FINANCING OF THE UNITED NATIONS PEACEKEEPING FORCES IN THE MIDDLE EAST: UNITED NATIONS INTERIM FORCE IN LEBANON

Report of the Fifth Committee

Rapporteur: Mr. Djamel MOKTEFI (Algeria)

I. INTRODUCTION

1. At its 4th plenary meeting, on 19 September 1997, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its fifty-second session the item entitled "Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon" and to allocate it to the Fifth Committee.
2. The Fifth Committee considered the item at its 62nd, 67th, 68th and resumed 68th meetings, on 18, 28 and 29 May and 26 June 1998. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/52/SR.62, 67, 68 and 68/Add.1).
3. For its consideration of the item, the Committee had before it the reports of the Secretary-General (A/52/804 and A/52/806 and Add.1) and the related report of the Advisory Committee on Administrative and Budgetary Questions (A/52/860/Add.6).

II. CONSIDERATION OF DRAFT RESOLUTIONS A/C.5/52/L.36 AND L.52

4. At the 67th meeting, on 28 May, the representative of Indonesia, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, introduced a draft resolution entitled "Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon" (A/C.5/52/L.52).

5. At the 68th meeting, on 29 May, the representative of Costa Rica, Vice-Chairman of the Committee and coordinator of the informal consultations on item 122 (b), informed the Committee that no agreement had been reached during the informal consultations on a draft resolution entitled "Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon" (A/C.5/52/L.36), submitted by the Vice-Chairman, which read:

"The General Assembly,

"[Reaffirming its resolution 51/233 of 13 June 1997,]

"Having considered the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon¹ and the related reports of the Advisory Committee on Administrative and Budgetary Questions,²

"Bearing in mind Security Council resolution 425 (1978) of 19 March 1978, by which the Council established the United Nations Interim Force in Lebanon, and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 1151 (1998) of 30 January 1998,

"Recalling its resolution S-8/2 of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the latest of which was resolution 51/233 of 13 June 1997,

"Reaffirming that the costs of the Force are expenses of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations,

"Recalling its previous decisions regarding the fact that, in order to meet the expenditures caused by the Force, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

"Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards such an operation,

"Bearing in mind the special responsibilities of the States permanent members of the Security Council, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963, in the financing of such operations,

"Noting with appreciation that voluntary contributions have been made to the Force,

¹ A/52/804 and A/52/806 and Add.1.

² A/52/860 and Add.6.

"Mindful of the fact that it is essential to provide the Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

"Concerned that the Secretary-General continues to face difficulties in meeting the obligations of the Force on a current basis, including reimbursement to current and former troop-contributing States,

"Concerned also that the surplus balances in the Special Account for the United Nations Interim Force in Lebanon have been used to meet expenses of the Force in order to compensate for the lack of income resulting from non-payment and late payment by Member States of their contributions,

"1. Takes note of the status of contributions to the United Nations Interim Force in Lebanon as at 15 May 1998, including the contributions outstanding in the amount of 106.2 million United States dollars, representing 3.8 per cent of the total assessed contributions from the inception of the Force to the period ending 30 June 1998, notes that some 18.3 per cent of the Member States have paid their assessed contributions in full, and urges all other Member States concerned, in particular those in arrears, to ensure the payment of their outstanding assessed contributions;

"2. Expresses concern about the financial situation with regard to peacekeeping activities, in particular as regards the reimbursement of troop contributors, which bear additional burdens owing to overdue payments by Member States of their assessments;

"[3. Expresses its deep concern that the Government of Israel did not comply with General Assembly resolution 51/233;]

"[4. Stresses once again that the Government of Israel should abide strictly by General Assembly resolution 51/233;]

"[5. Requests the Secretary-General to take the necessary measures to ensure the full implementation of paragraph 8 of General Assembly resolution 51/233, stressing that Israel shall pay the amount of 1.7 million dollars resulting from the incident at Qana on 18 April 1996;]

"6. Expresses its appreciation to those Member States which have paid their assessed contributions in full;

"7. Urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full and on time;

"8. Takes note of the observations and recommendations contained in the reports of the Advisory Committee on Administrative and Budgetary Questions;²

/...

"9. Requests the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy;

"10. Also requests the Secretary-General, in order to reduce the cost of employing General Service staff, to continue efforts to employ locally recruited staff for the Mission against General Service posts, commensurate with the operational requirements of such posts;

"11. Decides to appropriate to the Special Account for the United Nations Interim Force in Lebanon the amount of _____ dollars gross (_____ dollars net) for the maintenance of the Force for the period from 1 July 1998 to 30 June 1999, inclusive of the amount of _____ dollars for the support account for peacekeeping operations and the amount of _____ dollars for the United Nations Logistics Base at Brindisi, to be assessed on Member States at the monthly rate of _____ dollars gross (_____ dollars net) in accordance with the composition of groups set out in paragraphs 3 and 4 of General Assembly resolution 43/232 of 1 March 1989, as adjusted by the Assembly in its resolutions 44/192 B of 21 December 1989, 45/269 of 27 August 1991, 46/198 A of 20 December 1991, 47/218 A of 23 December 1992, 49/249 A of 20 July 1995, 49/249 B of 14 September 1995, 50/224 of 11 April 1996, 51/218 A, B and C of 18 December 1996 and 52/230 of 31 March 1998 and its decisions 48/472 A of 23 December 1993 and 50/451 B and 50/471 A of 23 December 1995, and taking into account the scale of assessments for the years 1998 and 1999, as set out in its resolution 52/215 A of 22 December 1997, subject to the decision of the Security Council to extend the mandate of the Force beyond 31 July 1998;

"12. Decides also that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 11 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of _____ dollars approved for the period from 1 July 1998 to 30 June 1999;

"13. Decides further that there shall be set off against the apportionment among Member States, as provided for in paragraph 11 above, their respective share in the estimated other income of 20,000 dollars for the period from 1 July 1998 to 30 June 1999;

"14. Decides that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against their apportionment, as provided for in paragraph 11 above, their share of the unencumbered balance of 3,098,190 dollars in respect of the reserve account for the third-party liability insurance of helicopters;

"15. Decides also that, for Member States that have not fulfilled their financial obligations to the Force, their share of the unencumbered balance of 3,098,190 dollars for the reserve account for the third-party liability insurance of helicopters shall be set off against their outstanding obligations;

/...

"[16. Decides further that the additional requirement of 639,356 dollars, which relates to the incident at Qana for the period from 1 July 1996 to 30 June 1997, will be treated in accordance with the terms of General Assembly resolution 51/233;]

"17. Invites voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

"18. Decides to include in the provisional agenda of its fifty-third session, under the item entitled 'Financing of the United Nations peacekeeping forces in the Middle East', the sub-item entitled 'United Nations Interim Force in Lebanon'."

6. At the same meeting, the representative of the United States of America requested that a single vote be taken on the first preambular paragraph and operative paragraphs 3, 4, 5 and 16 of draft resolution A/C.5/52/L.52. Statements before the vote were made by the representatives of the Syrian Arab Republic, Cameroon and Uganda (see A/C.5/52/SR.68).

7. Also at the same meeting, the Committee adopted the first preambular paragraph and operative paragraphs 3, 4, 5 and 16 of draft resolution A/C.5/52/L.52 by a recorded vote of 51 to 2, with 38 abstentions. The voting was as follows:

In favour: Algeria, Argentina, Armenia, Bangladesh, Belarus, Bhutan, Botswana, Brazil, Brunei Darussalam, Chile, China, Colombia, Côte d'Ivoire, Cuba, Democratic People's Republic of Korea, Egypt, India, Indonesia, Iran (Islamic Republic of), Jordan, Kenya, Kuwait, Lao People's Democratic Republic, Lebanon, Libyan Arab Jamahiriya, Madagascar, Malawi, Malaysia, Mauritius, Mexico, Morocco, Namibia, Nepal, Oman, Pakistan, Peru, Qatar, Russian Federation, Saudi Arabia, Singapore, South Africa, Sudan, Syrian Arab Republic, Thailand, Tunisia, Uganda, Ukraine, United Arab Emirates, United Republic of Tanzania, Viet Nam, Zimbabwe.

Against: Israel, United States of America.

Abstaining: Australia, Austria, Bahamas, Belgium, Bulgaria, Cameroon, Canada, Costa Rica, Cyprus, Czech Republic, Denmark, Dominican Republic, Finland, France, Germany, Ghana, Greece, Hungary, Ireland, Italy, Jamaica, Japan, Latvia, Lithuania, Netherlands, New Zealand, Norway, Poland, Portugal, Republic of Korea, Romania, Slovakia, Slovenia, Spain, Sweden, Turkey, United Kingdom of Great Britain and Northern Ireland, Uruguay.

8. Also at the 68th meeting, the Chairman orally amended draft resolution A/C.5/52/L.52 as follows:

/...

(a) Footnote 2, which had read "A/52/860 and Add.6" was replaced by "A/52/860/Add.6";

(b) In operative paragraph 8, the word "Endorses" was replaced by the words "Takes note of";

(c) In operative paragraph 11, the words "as an ad hoc arrangement", were inserted after the word "Decides" and the words "and the amount of _____ dollars for the United Nations Logistics Base at Brindisi" were deleted after the words "support account for peacekeeping operations".

9. At the same meeting, the Chairman made a statement (see A/C.5/52/SR.68).

10. The representative of the United States of America requested a recorded vote on draft resolution A/C.5/52/L.52 as a whole, as amended.

11. At its 68th meeting, on 29 May and 26 June, the Committee adopted draft resolution A/C.5/52/L.52 as a whole, as amended, by a recorded vote of 89 to 2, with 1 abstention (see para. 14). The voting was as follows:

In favour: Algeria, Argentina, Armenia, Australia, Austria, Bahamas, Bangladesh, Belarus, Belgium, Bhutan, Botswana, Brazil, Brunei Darussalam, Bulgaria, Cameroon, Canada, Chile, China, Colombia, Costa Rica, Côte d'Ivoire, Cuba, Cyprus, Czech Republic, Democratic People's Republic of Korea, Denmark, Dominican Republic, Egypt, Finland, France, Germany, Ghana, Greece, Hungary, India, Indonesia, Ireland, Italy, Jamaica, Japan, Jordan, Kazakhstan, Kenya, Kuwait, Lao People's Democratic Republic, Latvia, Lebanon, Libyan Arab Jamahiriya, Lithuania, Madagascar, Malawi, Malaysia, Mauritius, Mexico, Morocco, Namibia, Nepal, Netherlands, New Zealand, Norway, Oman, Pakistan, Peru, Poland, Portugal, Qatar, Republic of Korea, Romania, Russian Federation, Saudi Arabia, Singapore, Slovakia, Slovenia, South Africa, Spain, Sudan, Sweden, Syrian Arab Republic, Thailand, Tunisia, Turkey, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Uruguay, Viet Nam, Zimbabwe.

Against: Israel, United States of America.

Abstaining: Iran (Islamic Republic of).

12. After the adoption of the draft resolution, statements were made by the representatives of Indonesia (on behalf of the States Members of the United Nations that are members of the Group of 77 and China), the Islamic Republic of Iran, the United States of America, the United Kingdom of Great Britain and Northern Ireland (on behalf of the States Members of the United Nations that are members of the European Union and Bulgaria, Cyprus, the Czech Republic, Estonia, Hungary, Latvia, Lithuania, Poland, Romania, Slovakia and Slovenia, as well as Iceland), Saudi Arabia, Lebanon, New Zealand, Australia, Yemen, Japan and Kuwait (see A/C.5/52/SR.68).

/...

13. In the light of the adoption of draft resolution A/C.5/52/L.52, the Chairman withdrew draft resolution A/C.5/52/L.36.

III. RECOMMENDATION OF THE FIFTH COMMITTEE

14. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon

The General Assembly,

Reaffirming its resolution 51/233 of 13 June 1997,

Having considered the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon³ and the related report of the Advisory Committee on Administrative and Budgetary Questions,⁴

Bearing in mind Security Council resolution 425 (1978) of 19 March 1978, by which the Council established the United Nations Interim Force in Lebanon, and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution 1151 (1998) of 30 January 1998,

Recalling its resolution S-8/2 of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the latest of which was resolution 51/233 of 13 June 1997,

Reaffirming that the costs of the Force are expenses of the Organization to be borne by Member States in accordance with Article 17, paragraph 2, of the Charter of the United Nations,

Recalling its previous decisions regarding the fact that, in order to meet the expenditures caused by the Force, a different procedure is required from that applied to meet expenditures of the regular budget of the United Nations,

Taking into account the fact that the economically more developed countries are in a position to make relatively larger contributions and that the economically less developed countries have a relatively limited capacity to contribute towards such an operation,

Bearing in mind the special responsibilities of the States permanent members of the Security Council, as indicated in General Assembly resolution 1874 (S-IV) of 27 June 1963, in the financing of such operations,

³ A/52/804 and A/52/806 and Add.1.

⁴ A/52/860/Add.6.

Noting with appreciation that voluntary contributions have been made to the Force,

Mindful of the fact that it is essential to provide the Force with the necessary financial resources to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Concerned that the Secretary-General continues to face difficulties in meeting the obligations of the Force on a current basis, including reimbursement to current and former troop-contributing States,

Concerned also that the surplus balances in the Special Account for the United Nations Interim Force in Lebanon have been used to meet expenses of the Force in order to compensate for the lack of income resulting from non-payment and late payment by Member States of their contributions,

1. Takes note of the status of contributions to the United Nations Interim Force in Lebanon as at 15 May 1998, including the contributions outstanding in the amount of 106.2 million United States dollars, representing 3.8 per cent of the total assessed contributions from the inception of the Force to the period ending 30 June 1998, notes that some 18.3 per cent of the Member States have paid their assessed contributions in full, and urges all other Member States concerned, in particular those in arrears, to ensure the payment of their outstanding assessed contributions;

2. Expresses concern about the financial situation with regard to peacekeeping activities, in particular as regards the reimbursement of troop contributors, which bear additional burdens owing to overdue payments by Member States of their assessments;

3. Expresses its deep concern that Israel did not comply with General Assembly resolution 51/233;

4. Stresses once again that Israel should strictly abide by General Assembly resolution 51/233;

5. Requests the Secretary-General to take the necessary measures to ensure the full implementation of paragraph 8 of General Assembly resolution 51/233, stressing that Israel shall pay the amount of 1,773,618 dollars resulting from the incident at Qana on 18 April 1996;

6. Expresses its appreciation to those Member States which have paid their assessed contributions in full;

7. Urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full and on time;

8. Takes note of the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions;⁴

9. Requests the Secretary-General to take all necessary action to ensure that the Force is administered with a maximum of efficiency and economy;

/...

10. Also requests the Secretary-General, in order to reduce the cost of employing General Service staff, to continue efforts to employ locally recruited staff for the Mission against General Service posts, commensurate with the operational requirements of such posts;

11. Decides, as an ad hoc arrangement, to appropriate to the Special Account for the United Nations Interim Force in Lebanon the amount of 142,984,560 dollars gross (139,133,160 dollars net) for the maintenance of the Force for the period from 1 July 1998 to 30 June 1999, inclusive of the amount of 7,152,660 dollars for the support account for peacekeeping operations, to be apportioned among Member States at the monthly rate of 11,915,380 dollars gross (11,594,430 dollars net), in accordance with the composition of groups set out in paragraphs 3 and 4 of General Assembly resolution 43/232 of 1 March 1989, as adjusted by the Assembly in its resolutions 44/192 B of 21 December 1989, 45/269 of 27 August 1991, 46/198 A of 20 December 1991, 47/218 A of 23 December 1992, 49/249 A of 20 July 1995, 49/249 B of 14 September 1995, 50/224 of 11 April 1996, 51/218 A, B and C of 18 December 1996 and 52/230 of 31 March 1998 and its decisions 48/472 A of 23 December 1993 and 50/451 B and 50/471 A of 23 December 1995, and taking into account the scale of assessments for the years 1998 and 1999, as set out in its resolution 52/215 A of 22 December 1997, subject to the decision of the Security Council to extend the mandate of the Force beyond 31 July 1998;

12. Decides also that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 11 above, their respective share in the Tax Equalization Fund of the estimated staff assessment income of 3,831,400 dollars approved for the period from 1 July 1998 to 30 June 1999;

13. Decides further that there shall be set off against the apportionment among Member States, as provided for in paragraph 11 above, their respective share of the estimated other income of 20,000 dollars for the period from 1 July 1998 to 30 June 1999;

14. Decides that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against the apportionment, as provided for in paragraph 11 above, their share of the unencumbered balance of 3,098,190 dollars in respect of the reserve account for the third-party liability insurance of helicopters;

15. Decides also that, for Member States that have not fulfilled their financial obligations to the Force, their share of the unencumbered balance of 3,098,190 dollars in respect of the reserve account for the third-party liability insurance of helicopters shall be set off against their outstanding obligations;

16. Decides further that the additional requirement of 639,356 dollars, which relates to the incident at Qana for the period from 1 July 1996 to 30 June 1997, will be treated in accordance with the terms of General Assembly resolution 51/233;

17. Invites voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

18. Decides to include in the provisional agenda of its fifty-third session, under the item entitled "Financing of the United Nations peacekeeping forces in the Middle East", the sub-item entitled "United Nations Interim Force in Lebanon".
