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# White Paper: A New Settlement Layer for the Digital Age

# **Executive Summary**

This protocol replaces legacy financial infrastructure with a decentralized, compliant, and programmable alternative — enabling real-time settlement, regulatory certainty, and currency competition at the protocol level.

#### 1. Replace Fedwire and ACH

Outdated banking networks (Fedwire, ACH) are replaced with a decentralized settlement system capable of handling high-throughput, real-time transfers. This forms the new foundational "plumbing" of the financial system.

#### 2. Protocol-Level Compliance

Since anyone can access the system, compliance rules are embedded directly into the protocol:

- KYC attestations
- . Sanctions enforcement
- · Court-ordered frozen assets

Wallets are pseudo-anonymous by default, with identity available only under due process. This ensures broad access while maintaining rule-of-law protections.

#### 3. Modern Monetary Tools

The Federal Reserve gains improved visibility and a new monetary throttle:

- Staking-based liquidity controls
- Transparent yield curves
- No need for interest rate targets or opaque repo mechanics

These tools enable precision policy interventions without relying on bank balance sheets.

### 4. Multi-Currency Support

The protocol supports issuance of multiple tokens, each governed by its own declared monetary rules. This allows:

- The Federal Reserve to issue multiple tokens (e.g. USD, special-purpose instruments)
- Other institutions to issue tokens with transparent, auditable supply policies
- Market-driven currency competition within a compliant framework

#### 5. Voluntary Currency Choice & Transparent Taxation

Entities choose which currencies to hold and spend. The public ledger:

- Enables simple, automatic tax reporting
- Prevents invisible dilution or off-book transfers
- Improves auditability for governments and businesses

#### 6. QR-Cash for Physical Interoperability

Tamper-evident QR-code bearer cash integrates physical use into the digital protocol, allowing:

- Offline payments in disaster or rural areas
- Private cash-style transactions
- Treasury-managed issuance with real-time balance verification

#### 7. Custodial Banks Remain Relevant

Banks continue to operate as custodians of user funds and wallets:

- Offering synthetic balances and portfolio management
- Complying with withdrawal controls and internal risk policies
- Competing on service, not on control over money creation

#### Summary

This protocol offers:

- Modern settlement rails
- Built-in regulatory compliance
- · New monetary tools
- Currency choice with transparency
- Institutional continuity

It is not a speculative crypto project. It is a constitutional, rules-based foundation for the next era of finance.

#### Overview

This project proposes a replacement for the financial system's **settlement layer** — the foundational infrastructure used to move dollars, settle obligations, and enforce compliance.

Rather than layering innovation on top of legacy rails, this system rebuilds the rails themselves using:

- . KYC-attested wallets
- Digitally-native USD tokens
- Staking-based interbank liquidity
- Token authority separation
- Tamper-evident bearer cash
- Decentralized governance

It is designed to be legally compliant, economically sound, and technically feasible today — not a speculative crypto protocol or a closed central bank experiment.

This is not a payments app or a cryptocurrency project. It's a new foundation that can absorb, extend, and eventually obsolete systems like Fedwire and ACH — while remaining interoperable with messaging protocols like SWIFT through off-chain integration hooks.

# Why the Settlement Layer?

Most financial innovation happens at the surface: neobanks, stablecoins, DeFi apps.

But the **settlement layer**, where actual value changes hands and legal obligations clear, has barely evolved in decades.

- Fedwire operates on batch-based, closed-hour processing.
- ACH is delay-prone and fraud-sensitive.
- CBDC experiments remain siloed, non-interoperable, and centralized.

Despite trillions flowing through these systems daily, none are designed for the internet age — let alone for programmable compliance, global interoperability, or tokenized liquidity.

This project aims to fix that.

# **Key Design Principles**

- Direct wallet custody: No intermediaries. Wallets are created with KYC attestations, not by banks.
- Programmable compliance: Denylists comprising sanctions and legally frozen funds are all
  protocol-enforced.
- **Tokenized dollars**: Minted by the Federal Reserve token authority, and staked by wallet-holders to provide liquidity.
- **Decentralized governance**: Nodes operate under a multi-signature quorum, with upgrade processes defined on-chain.
- Cash interoperability: Treasury-printed QR cash functions as tamper-evident bearer instruments.
- Smart-contract free: Performance and simplicity come first. Complexity is handled off-chain when possible.

#### **Core Components**

#### **Wallets and Attestations**

Wallets must include attestation metadata signed by trusted KYC providers (supplied via the U.S. Treasury). Wallets created without valid attestations are not permitted to receive or send tokens.

- Attestation schema includes minimally required pseudo-anonymous information for validation.
- No user can create a wallet without a valid attestation from a U.S. Treasury approved source.

#### **Allowlist and Denylist**

The U.S. Treasury has full authority over the attestor allowlist the transaction denylist. To enforce compliance at the protocol level during wallet attestation and transaction time, this requires the Treasury to:

- · regulate attestors,
- freeze wallets according to justice system requests supported by a court order, and
- administration sanctions, being on individuals or country-pairs.

#### **Liquidity and Monetary Policy**

While banks may still issue synthetic dollars within their own internal ledgers, all inter-institutional settlement requires real tokens, on-chain.

Token authorities — such as the Federal Reserve — implement monetary policy by controlling **staking incentives and liquidity parameters**, rather than manipulating interest rates or fractional lending.

- Banks and institutions stake tokens to provide settlement liquidity.
- The protocol enforces withdrawal delays and protocol-bound staking rules.
- Token authorities can:
  - o Adjust minimum staking yields
  - o Define unstaking cooldown periods
  - o Mint and immediately stake new tokens (analogous to QE)
  - Burn staked tokens to **remove liquidity** (analogous to QT)
- All monetary actions are transparent and enforced at the protocol level.

This model enables **transparent**, **rules-based monetary policy** without reliance on opaque leverage or synthetic money creation outside authorized minting.

#### Paper Cash (QR Notes)

The Treasury may issue printed notes with tamper-evident QR codes:

- Each note is a wallet preloaded with a fixed amount.
- The private key is hidden inside a sealed portion.
- Cash can be opened and deposited into an on-chain wallet (invalidating it for physical spending).
- Fully interoperable with the rest of the system.

# **How This Compares**

Feature	This System	Fedwire / ACH / SWIFT	CBDCs	Ethereum / DeFi
KYC-attested wallets	<b>▼</b>	×	(centralized)	×
Tokenized settlement assets	<b>▼</b>	X (bank reserves only)	<b>~</b>	▼ (volatile)
Denylist via court order	<b>▼</b>	(opaque)	<b>~</b>	×
Smart contract free	V	V	<b>▽</b>	×
Public node governance	<b>▼</b>	×	×	(miners/validators)
Direct wallet custody	V	×	×	▼
Paper-cash interoperability	<b>▼</b>	<b>▼</b>	×	×

#### **What This Enables**

- Migration from legacy systems with full compliance
- Competition between digital currencies (once standards are set)
- Improved resilience to cyberattacks and fraud

- Simplified monetary policy via staking, not opaque leverage
- Privacy-preserving cash for in-person transactions
- Global interoperability without relying on centralized payment rails

This isn't just an upgrade — it's a **new foundation**.

"You don't fix a failing system by patching it - you replace it."

# overview.md

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# **Digital USD Infrastructure – System Overview**

This document outlines a replacement settlement infrastructure for the U.S. dollar. It provides a modern, programmable alternative to Fedwire and ACH using KYC-attested wallets and tokenized USD. It introduces staking-based liquidity management, automated compliance, and eventual support for additional currencies — all while preserving compatibility with existing financial institutions and policy.

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#### I. Core Protocol Architecture

#### 1. Digital USD as the Base Settlement Layer

- The Federal Reserve is the sole token authority for digital USD.
- The U.S. Treasury sells bonds to the Fed and receives digital USD tokens in return.
- All real reserves are token-based; there is no support for synthetic dollar creation at the protocol level

#### 2. KYC-Attested Wallets

- All wallets must include a Know Your Customer (KYC) attestation issued by an approved identity attestor
- Attestations include metadata such as jurisdictional origin (e.g. country code).
- This enables:
  - Regulatory compliance
  - Sanctions enforcement
  - o Transparency for audits and reporting
- Wallets are **pseudo-anonymous**: their identity is protected unless revealed by legal process.

#### 3. Transaction Layer

- Protocol-level API includes:
  - o transfer(from, to, amount)
  - o currency\_swap(tokenA, tokenB)
  - get\_attestation(wallet)
  - o check\_sanctions(from, to)
- Application-layer developers are responsible for:

- Recurring payments
- Payroll processing
- User-facing scheduling or batch logic

#### 4. Public Transaction History

- All token transfers are permanently auditable.
- Enables third-party software to monitor for:
  - o AML: Anti-Money Laundering triggers
  - SAR: Suspicious Activity Report conditions
  - o CTR: Currency Transaction Report thresholds

# III. Banking & Transitional Design

See Transitional Banking

# IV. Monetary Policy Design

The system enables each token authority to define its own policy logic. However, Federal Reserve policy receives special handling to support transitional compatibility.

#### 1. General Features

- All currencies operate with real, token-based reserves.
- The protocol itself has no built-in support for synthetic lending, money multiplication, or shadow issuance.

#### 2. Yield & Liquidity Controls

- Staking provides a mechanism for token velocity control.
- The authority may mint yield to incentivize or disincentivize token retention or circulation.
- This replaces interest rates, reserve ratios, and other indirect levers.
- Staking does not provide liquidity for swaps or lending it only locks supply."

#### 3. Fed-Specific Analogues

- The Fed uses staking rates instead of Fed Funds Rate or IORB.
- Digital USD tokens held by banks are actual reserves.
- Interbank lending becomes a staking mechanism rather than an informal overnight repo system.

See monetary policy for more details

# V. Taxation & Accounting

# 1. External Tax Handling

- Tax compliance is **not** enforced by the protocol.
- Capital gains, income classification, FX-like gains, and offsets are calculated by third-party tools.
- Protocol provides full historical data to support audit and calculation.

### 2. Auditable Cost Basis

- Public ledger allows tax software to:
  - o Determine holding periods

- Reconstruct cost basis
- Calculate FIFO/LIFO scenarios
- Protocol does not embed tax rules or cost basis metadata.

# **VI. System Design Principles**

#### 1. Protocol-Level Neutrality

- Core protocol handles:
  - Token movement
  - Currency swaps
  - Sanctions and compliance enforcement
- UI/UX, banking apps, payroll tools, and internal ledgers are left to integrators.

#### 2. Replacement of Legacy Infrastructure

- Designed to fully replace Fedwire and ACH functionality.
- Includes near-instant settlement, public auditability, and centralized compliance hooks.
- Retains backward compatibility through bank-led synthetic systems during transition.

#### 3. KYC and Pseudonymity

- Wallets are pseudonymous to users and third parties.
- Identities are only resolvable through the original KYC attestor via court order.

# VII. Multi-Currency Expansion

This protocol is designed to support multiple currencies beyond digital USD, including both corporate and sovereign tokens. Each token is issued by a token authority responsible for supply and policy, while swap functionality and liquidity are provided by independent, fee-incentivized nodes.

#### 1. Token Authorities

- A token authority is responsible for minting and redeeming its own currency.
- Authorities are not required to operate validator nodes or provide swap liquidity.
- Examples include: the Federal Reserve (USD), Walmart (WMT), or third-party synthetic issuers.

#### 2. Currency Swap Infrastructure

- Swaps occur through token liquidity pools, each backed by real reserves in both tokens.
- Pools are created by **liquidity providers** who deposit two-token pairs (e.g., WMT/SBX) into a swap transaction.
- Swap fees are distributed to pool providers proportional to usage.
- There is no default routing through USD direct pairs must exist to support a swap.
- Support for multi-token expansion; see Currency Swaps and Liquidity for mechanics.
- Token authorities may seed liquidity pools with reserves to bootstrap adoption.

Note: Swap liquidity is not provided by staking.

- Staking: Locks tokens to slow monetary velocity and earn yield set by token authorities.
- **Liquidity Provisioning**: Deposits tokens into swap pools to enable trades and earn variable swap fees.

These are separate mechanisms with distinct incentives, cooldown rules, and monetary effects. All swap liquidity is provided by independent token holders who voluntarily deposit into two-token pools. The protocol does not stake or route user funds.

#### 3. Liquidity Dynamics

- Only the Fed (as a token authority) can mint USD; all USD liquidity must be staked by holders.
- Swap failure is possible when no liquidity path exists, which is surfaced to users at transaction time.
- Stakers are incentivized by yield, which is set by token authorities as a tool to throttle monetary velocity.

#### 4. Monetary Competition

- Swap patterns create natural pressure on token policies.
- Well-governed currencies will be easier to trade and more useful, while poorly managed tokens will
  face liquidity scarcity.

# IX. Implementation Notes

A complete implementation of this protocol requires:

- Forking the Heiro token service open-source ledger codebase
- Replacing HBAR with a base-layer USD token
- Supporting SDK-based integration for financial core providers
- Integrating Treasury-controlled QR-code note issuance

For details, see: Implementation Notes

# protocol-compliance.md

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# Why Compliance Must Be Protocol-Level

This document explains the regulatory burden placed on banks in today's financial system, the risks introduced by decentralization, and why compliance must be embedded directly in the protocol for a legally safe, scalable system.

# I. Traditional Compliance Burden on Banks

In the legacy ACH/Fedwire systems, banks are the primary intermediaries. They are legally responsible for:

- Performing Know Your Customer (KYC) checks
- Screening transactions against sanctions lists (e.g. OFAC's SDN list)
- Monitoring Anti-Money Laundering (AML) patterns
- Filing Suspicious Activity Reports (SARs) and Currency Transaction Reports (CTRs)
- Maintaining audit logs and being able to respond to subpoenas

The payment networks themselves (e.g. ACH) do not enforce compliance directly.

### **II. The New Role of Wallet Holders**

In a decentralized monetary system, wallet holders can act as their own bank.

That introduces a dangerous shift:

- Every individual becomes a potential **regulated entity**.
- Without enforcement tools, individuals could inadvertently violate sanctions laws, AML regulations, or unknowingly send funds to restricted entities.

This is unacceptable for legal and practical reasons.

# III. Protocol-Enforced Compliance Is the Only Viable Path

To restore legal safety for individuals and reduce institutional overhead, the Digital USD protocol enforces:

#### **KYC-Attested Wallets**

- Every wallet must include a signed attestation from an approved identity attestor.
- KYC attestations are permanently attached to wallets.
- They cannot be revoked, deleted, or purged after issuance.

#### **Attestor Whitelisting**

- Transfers only succeed if the attestation comes from an approved attestor\_id.
- Approved attestor lists are synced hourly from a U.S. Treasury API service.

#### **Sanctions Screening**

- The protocol checks each transfer against:
  - jurisdiction pair deny lists (from\_country) → to\_country)
  - ( attestor\_id , attestation\_id ) sanctions lists
- Deny lists are synced hourly from a U.S. Treasury API service.

#### **Freeze & Legal Reporting**

• Wallets can be frozen using a sanctions-style deny list.

#### **Immutable Public Ledger**

- Enables external audit tooling and compliance monitoring (e.g. SAR triggers) without requiring wallet-holders to self-report.
- DOJ and regulatory agencies (e.g. FinCEN) are responsible for monitoring the public ledger for AML patterns, SARs, and CTR thresholds replacing institutional reporting with direct observation.

# **IV. Benefits of Protocol-Level Enforcement**

Benefit	Description
Legal Safety	Individuals cannot unknowingly break the law — noncompliant transactions are rejected at the protocol level.
Reduced Liability	Removes compliance burdens from wallet software and application-layer developers.

Auditability	Enforcement decisions and ledger activity are permanently visible and reproducible.
Decentralization without Anarchy	Enables direct access to money without undermining necessary legal structures.

#### Fraud Deterrence and Social Engineering Defense

Protocol-level identity enforcement significantly reduces the surface area for scams, including social engineering attacks like romance fraud or business email compromise.

Unlike traditional systems, every wallet that can receive funds must be KYC-attested by an approved entity. This creates a transparent and verifiable chain of responsibility:

- Scammers cannot receive funds without an attested wallet.
- Attestors are accountable for the identities they vouch for.
- Victim-facing custodians can trace the recipient wallet, identify the attestation, and escalate fraud claims immediately.
- The Treasury or regulatory authorities can suspend or denylist attestors that issue fraudulent attestations, closing off abuse vectors quickly.

While this cannot prevent emotional manipulation, it raises the cost of fraud, shrinks the anonymity space, and provides a much faster path to legal and operational redress than legacy systems.

The system protects privacy by default but ensures accountability when due process is invoked.

### V. Summary

Without protocol-level compliance, every wallet holder becomes a bank — and every transaction becomes a legal minefield.

The Digital USD system preserves **legal clarity**, **user safety**, and **institutional compatibility** by encoding compliance directly into transaction logic. This approach:

- Mirrors what banks do today
- Removes the need for custom enforcement software
- Guarantees baseline legal compliance for every transfer

It's not just more programmable money — it's safer money by default.

# monetary-policy.md

title: Monetary Policy nav\_order: 3

# **Token Authority & Monetary Policy Specification**

This document defines the role and powers of a token authority within the ledger and outlines how monetary policy is enacted through staking, yield controls, and token issuance mechanics. Token authorities are responsible for managing the supply, velocity, and monetary behavior of their issued tokens — but have no authority over swap functionality or market-driven price mechanisms.

# I. What Is a Token Authority?

A **token authority** is an entity with the power to issue, burn, and manage a specific digital currency on the ledger.

#### Examples include:

- The Federal Reserve (USD)
- The European Central Bank (EUR)
- Corporations (e.g., Walmart for WMT tokens)

Token authorities **do not operate validator nodes**, **do not control swap routing**, and **do not participate in consensus**. Their role is limited to managing the monetary characteristics of their token.

# **Unbacked Tokens and Fixed Supply Models**

Token authorities are not required to back their tokens with external assets (e.g. treasuries, commodities, or fiat). Instead, a token may be issued with a **declared, immutable issuance policy** that serves as its credibility foundation.

A valid monetary policy may include:

- A hard cap on supply (e.g. 21 million tokens)
- A fixed decimal precision
- No minting or burning beyond initial issuance
- Transparent rules around wallet allocation or launch phases

These rules must be:

- Declared at the time of token creation
- Publicly accessible via attestation metadata
- Enforced through legal means, such as SEC filings (if applicable)

Example: A token modeled after Bitcoin, with a hard 21 million supply cap and no collateral backing, may still be trusted and adopted if its rules are enforced and transparent.

Such tokens compete on **credibility and governance**, not backing alone.

#### **II. Protocol-Level Permissions**

Token authorities have access to a limited set of protocol functions:

Capability	Description
mint(token, amount)	Mint new tokens into the authority's own wallet
burn(token, amount)	Destroy tokens held by the authority
stake(token, amount)	Lock tokens to reduce circulating supply and earn yield
unstake(token, amount)	Begin release of previously staked tokens after cooldown period
setMinimumYield(token, rate)	Establish a floor for staking reward rates
setCooldownPeriod(token, duration)	Define the required lock-up time for staked tokens

Token authorities **cannot freeze wallets**, **denylist users**, or interfere with transactions. All sanctions enforcement must be routed through the U.S. Treasury and enforced by protocol-wide denylist data.

# **III. Staking as Monetary Policy**

Staking allows token authorities to influence the velocity and effective supply of their currency.

Staking does **not** provide swap liquidity, nor is it tied to trading. Instead, it acts as a macroeconomic throttle — encouraging users to hold rather than spend.

Lever	Description	Effect on Velocity
minimum_yield	Minimum guaranteed return for staking	Higher yield = more tokens locked
cooldown_period	Delay before staked funds can be withdrawn	Longer delay = reduced responsiveness
mint_and_stake()	Authority mints tokens directly into stake	Analogous to QE: increases reserves but locks supply
burn_staked()	Removes staked tokens from circulation	Analogous to QT: reduces supply without market shock

Yield paid to stakers is minted according to protocol rules and must respect any inflation cap defined at token creation.

### IV. Boundaries and Limitations

Rule	Explanation
No control over swaps	Token authorities cannot register pairs, adjust swap fees, or seed pools
No forced transfers	Authorities can only move funds held in their own wallets
No synthetic supply	All tokens are explicitly minted; no fractional reserves or lending built-in
Transparent actions	All token authority actions are logged on-chain with public visibility

# V. Design Philosophy

Token authorities in the ledger act as **monetary stewards**, not market participants. Their role is to:

- Define supply growth constraints
- Set basic incentives for saving vs. spending
- Respond to macroeconomic conditions with predictable, rules-based levers

They do **not** set interest rates in the traditional sense, and they do **not** have privileged access to liquidity markets. This design ensures:

- A level playing field across competing currencies
- Transparent monetary governance
- Strict separation between policy and price discovery

### VI. Summary

Token authorities use staking and yield to influence monetary behavior:

- . Stake tokens to slow velocity
- · Mint tokens to increase supply
- Burn tokens to remove excess liquidity
- · Set yield floors to incentivize holding
- Set cooldowns to delay liquidity re-entry

These tools form the basis of a **transparent, programmable monetary policy** that can coexist with other currencies in a competitive, rule-bound environment.

# **VII. Multi-Currency Authorities (bonus!)**

#### **Central Banks with Multiple Tokens**

In the settlement system, token issuance is not restricted to one currency per authority. A single token authority — such as the Federal Reserve or a regional central bank — may issue multiple distinct tokens, each governed by its own monetary policy, mint/burn rules, and operational constraints.

This departs from the traditional model where central banks are monopoly issuers of a single national currency. Instead, the protocol supports a modular structure in which:

- Each token is a standalone unit of account and settlement.
- Token parameters are declared and enforced at issuance.
- · Market participants determine which tokens to use based on trust, liquidity, and policy quality.

Examples of multi-token issuance by a single authority might include:

- A core USD token.
- A **gold-pegged token** for reserve diversification.
- An **experimental token** with NGDP-targeted mint/burn logic.
- An SDR clone token backed by other token holdings.

#### **Implications**

This architecture enables:

- Central banks to **segment monetary roles** without entangling them.
- Interoperability between currencies without compromising policy autonomy.
- Competitive evolution of monetary instruments, even within a single issuing authority.
- The potential to treat currency as a portfolio, not a monopoly.

In this system, credibility, governance, and transparency — not legal monopoly — determine adoption.

# transitional-banking.md

title: Transitional Banking nav\_order: 4

# **Transitional Banking Model in the Digital USD System**

This document outlines how traditional bank lending, deposit capture, and custodial services can persist during the transition to a token-based settlement system. It preserves user-friendly interfaces and synthetic balances while enforcing strict monetary discipline at the protocol level.

#### I. Overview

In the Digital USD system:

- All real value is represented by tokenized USD issued by the Federal Reserve.
- Banks cannot create real dollars only synthetic balances in their internal systems.
- The protocol does **not** support delegated wallets. Every on-chain wallet is owned directly by a single entity holding its private key.

Custodial banking becomes an **off-chain abstraction**: users deposit tokens into a bank's wallet, and the bank reflects that balance in its own internal ledger. All lending, yield distribution, and portfolio services happen within that custodial system.

# **II. How Synthetic Loans Work**

#### 1. Loan Origination

- o Bank creates a synthetic balance in the borrower's custodial account.
- No on-chain tokens are transferred at this stage.

# 2. Loan Usage

- When borrower initiates a withdrawal or payment:
  - Bank must settle using actual tokenized USD from its reserves.
  - Settlement is executed via protocol-level transfer.

#### 3. Loan Repayment

- Borrower repays in real tokens.
- Bank reduces the synthetic debt entry off-chain and absorbs tokens back into reserves.

#### **III. Sources of Reserves**

Banks must hold enough on-chain tokens to meet their real settlement obligations. Reserve sources include:

#### 1. Customer Deposits

- Users may deposit digital USD into bank-owned wallets.
- Once deposited, custody is transferred users interact with a synthetic balance.

#### 2. Central Bank Staking (Monetary Tool)

- Token authorities may choose to offer protocol-level staking yield.
- Yield is funded via **controlled minting**, not by redistributing user funds.
- This mechanism is intended as a monetary policy lever, not a lending pool.

There is no peer-to-peer or interbank lending functionality in the protocol. Any such arrangements must be implemented entirely at the application layer.

#### 3. Loans from the Federal Reserve

- The Fed may lend tokens against acceptable collateral.
- Token minting must follow existing legal constraints:
  - o Purchase of Treasury bonds
  - o Collateralized lending facilities

#### IV. Role of the Federal Reserve

The Fed remains lender of last resort, but must operate under transparent and rule-bound conditions:

- · Cannot mint arbitrarily
- Must receive collateral or assets in exchange
- May directly inject tokens into reserves or participate in staking mechanisms under monetary authority rules

#### V. Risk & Profit Structure

In the absence of synthetic money creation, banks evolve toward true financial intermediation:

Function	Explanation
Credit Risk	Still taken on loans, but defaults reduce real reserves
Liquidity Risk	Must hold enough real tokens to meet withdrawals
Yield Services	Optional staking or portfolio products generate non-lending revenue

# VI. Custodial Portfolio Management

To retain deposits and add user value, banks may offer wallet portfolio management services:

- Users deposit real tokens into a custodial account
- Bank offers:
  - Currency diversification
  - o Yield-seeking strategies
  - Rebalancing and staking
- Bank may operate as a **fiduciary** or traditional custodian

These services are off-chain and optional. The protocol enforces no delegation, and only one entity may own any given wallet.

# **VII. Transition Toward Self-Custody**

Over time, users may:

- Shift from bank-led custodial interfaces to self-custodied wallets
- · Directly stake tokens via protocol, if offered by token authorities

• Opt into third-party financial services that interface with protocol APIs

This gradual transition preserves continuity while aligning incentives toward monetary realism.

# VIII. ATMs and QR-Cash in a Tokenized System

In the legacy system, ATMs serve as custodial endpoints for withdrawing physical cash from bank accounts, often enforcing withdrawal limits or delays during periods of financial stress. They are a key tool for **capital control** in the traditional model.

In a tokenized settlement architecture, **ATMs continue to exist**, but their role fundamentally changes. They become **access points for tamper-evident QR-cash**, which represents bearer tokens issued by the Treasury and tied to wallet-based balances.

#### **Operated by Banks or Private Networks**

ATMs may be operated by:

- Banks, integrated with their internal systems of synthetic dollars, reconciling withdrawals and deposits through existing customer accounts
- Independent entities, whose business model is to:
  - o Purchase QR-cash from the U.S. Treasury or a designated token distributor
  - Load and distribute QR-cash via physical ATM terminals
  - o Collect fees per withdrawal or issuance

Independent operators do **not** need to interface with any bank systems — they communicate directly with the settlement layer to verify and dispense valid QR-cash. Some may choose to integrate with institutional systems for user convenience, but it is not required.

Independent operators may impose withdrawal limits — not as systemic capital controls, but to protect inventory from machine draining or sabotage.

#### **Capital Control Workarounds**

Unlike legacy ATMs:

- There are no protocol-level withdrawal restrictions
- QR-cash is fully portable and peer-transferable
- Wallet-based redemptions ensure unmediated access to funds

Governments and banks may still apply limits within their own services, but the protocol guarantees liquidity — and QR-cash provides an escape hatch from institutional constraints.

In this model, ATMs are no longer tools of monetary enforcement. They are **optional service nodes**, making digital dollars physically accessible, whether operated by a global bank or a convenience store chain. The power shifts from the institution to the protocol — and from permission to access.

# IX. Summary of Transitional Model

This model allows:

- Traditional bank-led lending to continue via synthetic balances
- Custodial portfolio services to emerge without protocol changes
- Real-value enforcement through token-based settlement

• The Fed to operate transparently under strict constraints

All credit behavior, portfolio management, and customer service is moved to the **application layer**. The protocol layer remains strict, minimal, and auditable — ensuring monetary clarity during the transition.

In the long term, some banks may exit custodial services entirely, evolving into digital financial service providers that interact with wallet holders via competitive API-driven offerings.

# qr-cash.md

title: QR Code Cash nav\_order: 5

# **QR Code Cash**

# 1. Tamper-Evident Tear-Open QR Code Cash

- Physical bills are printed by the U.S. Treasury and each corresponds to a **unique wallet** containing a fixed amount of digital USD tokens.
- Each note has a **tamper-evident seal** hiding the **private key**, and a **visible QR code** showing the public wallet address.
- These notes function exactly like physical cash: whoever possesses the paper, possesses the funds.

# 3. Treasury-Managed Issuance

- The U.S. Treasury creates a new wallet for every note printed.
- The treasury creates a unique wallet containing digital USD tokens in advance.
- The private key is printed and sealed inside the note at the time of issuance.
- Denominations are fixed and printed directly on the note (e.g., \$1, \$5, \$20).
- Treasury can actually see exactly how much cash exists

### 4. Usage Behavior

- **Spending** a note does *not* require opening it.
- The bearer physically hands the note to the recipient, just like cash.
- **Transferring** the funds to a digital wallet **does** require opening the seal and scanning the private key.
- Once opened, the note is considered void for further physical transfer, as its private key is exposed.

### 5. Offline Utility and Finality

- Notes enable offline peer-to-peer payments, disaster recovery, and unbanked commerce.
- Value is **inherent to the physical item**, similar to bearer instruments.
- Finality is physical until the wallet is drained or the note is opened.

#### 6. Anti-Fraud and Verification

- Public QR code allows anyone to verify the balance of a note in real time.
- · Scanning the public key reveals:
  - Amount

- Status (unspent/spent)
- Wallet history (if transferred digitally)
- Tamper-evident seals prevent covert access to the private key.

# 7. Bill Format and Print Specifications

- Standard U.S. bill size (156mm x 66mm)
- · Public QR (wallet address) printed visibly
- Private key hidden under tamper-evident tear seal
- Paper composition similar to cotton-linen cash

# 8. Treasury Workflow

- Each note corresponds to a unique wallet
- Treasury creates a unique wallet at print time and does not store private keys
- Printed denomination matches wallet balance
- Enables precise public tracking of all outstanding cash inventory

### 9. Lifecycle

- An unopened note can be handed off as cash and retains its bearer-value characteristics.
- An opened note allows the recipient to digitally redeem the tokens, after which the physical note is void.
- Anyone can scan the public QR to check its balance at any time.

# implementation-notes.md

title: Implementation Notes nav\_order: 6

# **Tokenized Settlement System – Implementation Notes**

This document provides implementation-level guidance for deploying the Direct Settlement Protocol on the Heiro ledger. It outlines how to configure a high-performance distributed ledger for real-value token settlement, staking-based monetary policy, and interoperable multi-token operation.

While the first production token is expected to be a digital USD issued by the Federal Reserve, the protocol is explicitly designed to support additional sovereign, corporate, or institutional tokens with independent governance and monetary rules.

# I. Project Scope

- Replace legacy settlement networks (e.g., Fedwire, ACH) with a programmable, auditable ledger system
- Launch with a single token issued by a founding token authority (e.g., the Federal Reserve issuing digital USD)
- Establish core primitives for:
  - Token issuance and burning
  - Protocol-enforced compliance
  - Wallet creation with attestation

- Velocity control via staking
- Support for multi-token expansion; see <u>Currency Swaps and Liquidity</u> for mechanics.
- Preserve compatibility with existing financial institutions (e.g., core banking software, Treasury workflows)
- Serve as a general-purpose foundation for other tokens with custom monetary policies

# II. Bootstrapping the Ledger and Token Authority

#### 1. Fork Heiro Ledger Token Service

- Clone: https://github.com/hiero-ledger/hiero-consensus-node
- License: Apache 2.0
- Remove legacy HBAR-specific logic:
  - o Eliminate hbarBalance fields
  - o Replace default fee and staking logic with token-specific parameters
  - o Strip system reward features unrelated to the token layer

#### 2. Define and Initialize the First Token

The founding token authority (e.g., the Federal Reserve) should first create its primary wallet, which will be used for minting, staking, and reserve operations.

To launch the first system token, the authority performs two steps:

1. Create the token via createToken() :

The createToken() method returns a token\_id assigned by the system.

- 2. Mint the initial supply via mintTokens(wallet, amount, fee\_wallet, fee\_token)
- Minting to a wallet is explicit. It does **not** stake automatically.
- The first mint (when system token count is zero) is free.
- All subsequent mints require a **fee**, deducted from fee\_wallet , in the specified fee\_token .
- Node operators must publish a list of accepted fee tokens. The protocol will reject any mint
  request that attempts to pay fees in unsupported tokens. Applications should call
  getAcceptedFeeTokens() before submitting.

This token becomes the **first system-reserved settlement asset**, with special handling in SDK defaults and liquidity pools.

Additional tokens may be created using the same two-step process by other authorized entities, using their own policies and parameters.

#### III. Wallets and Attestations

#### 1. Wallet Creation Flow

- User creates keypair via app
- Submits KYC to approved attestation provider (e.g. Socure, Alloy) and recieves attestation.
- Wallet attestation endpoint is called, during which attestation is verified via public attestor validation endpoint referenced from US Treasury allowlist.
- Attestation is signed and stored on-chain or as verifiable credential

#### 2. Attestation Schema

```
{
  "wallet": "0xABC...", // wallet identifier - 256-bit hash of public key
  "attestor_id": "attestor:us:001", // any string identifier supplied by US treasury
  "attestation_id": "4f3e8c51-d3c7-44f4-b77a-0123efabfa9a", // can be any string
identifier
  "jurisdiction": "US", // All jurisdictional country codes in attestations follow
**ISO 3166-1 alpha-2** (2-letter format)
  "issued_at": "2025-07-08T12:15:00Z" // standard ISO date format in GMT
}
```

# VI. Banking Integration & Cutover

#### 1. Core Banking Providers

- Fiserv, Jack Henry, Finastra, etc. integrate SDK
- see (SDK Specification)[/sdk-specification]

#### 2. Treasury Conversion Flow

 Banks create wallets, Federal reserve sends bank wallets digital USD upon surrendering physical reserve balances via Fedwire or Fed account adjustment

See (monetary policy)[/monetary-policy] for more info

# VII. Performance and Scalability

### 1. Expected Load

- U.S. daily settlement volume ~300M transactions
- Target: 3,000-5,000 sustained TPS (with room for growth)

### 2. Heiro Ledger Token Service Benchmarks

- Transfers: >10,000 TPS
- Token mints: ~1,000 TPS (not frequent)

# 3. Optimization Plan

- Strip unused Heiro ledger services (e.g., Consensus Service)
- · Streamline ledger state for multi-token flat structure
- Future: validator parallelization, state sharding

#### **VIII. Protocol Governance**

#### 1. Node Operators

Operated by a trusted consortium of regulated infrastructure providers

- Validator selection is initially coordinated by a founding council using a quorum-based model
  adapted from Hedera's governance architecture. Validators must meet operational, regulatory, and
  geopolitical neutrality standards. Over time, onboarding and rotation rules may be published to
  support transparency and resilience.
- Initial operators may include payment processors, core banking vendors, tax platforms, and compliance service firms. Banks may run into BHCA issues if attempting to run nodes.
- Must meet strict operational, security, and availability requirements
- Validator set is fixed, with quorum-based upgrade governance

#### 2. Protocol Roles

Role	Description
Wallet Holders	Includes banks, businesses, individuals — hold and transact in USD
Token Authorities	Entities with permission to mint, burn, and stake tokens (e.g., the Federal Reserve for USD)
Attestors	Approved identity providers who issue KYC attestations used for compliance
U.S. Treasury	Supplies attestator allowlist and denylist data; prints physical QR cash
Validators	Trusted nodes that run the protocol, enforce transaction rules, compliance, and attestations

#### 3. Software Update Process

- Proposed by validators or protocol developers
- Requires multi-signature approval from quorum of node operators
- Scheduled into an upgrade window
- Rolled out across nodes during synchronized protocol update

# IX. Deployment Plan (Phased)

#### Phase 1 - Testnet

- Internal testnet with Treasury + SDK
- Simulate USD issuance, QR cash
- Staking enabled

#### Phase 2 - Pilot Network

- · Onboard banks to testnet
- Mirror real ACH and Fedwire activity

### Phase 3 - Production Cutover (MVP)

- Treasury publishes genesis ledger snapshot
- Middleware redirects to SDK

- Paper USD surrendered for QR cash
- ACH & Fedwire turned off

# **Phase 4 – Competing Currencies (Post-MVP)**

- Token registry opened
- Currency swaps enabled
- · Corporate/state tokens permitted

### X. Final Notes

- MVP is single-token only ( USD )
- The goal is **neutral infrastructure**: programmable, auditable, and permissioned, but open to competition
- This platform is the new foundation of direct settlement. Once live, everything else is software.

# sdk-specification.md

title: SDK Specification nav\_order: 7

# **Digital USD SDK Specification**

This SDK provides programmatic access to the core functionality of the Direct Settlement Protocol

### **Core Methods**

Method	Description
transfer(from, to, amount)	Transfers tokens between wallets, enforcing KYC and sanctions checks
createWallet(attestation)	Creates a new wallet, requires a valid attestation object
getWallet(address)	Returns wallet metadata including balances and attached attestation
<pre>createToken(params)</pre>	Creates a new token with metadata and token authority attestation
mintTokens(token, amount)	Mints new tokens into the token authority's wallet
burnTokens(token, amount)	Burns a specified quantity of tokens from the caller's wallet
stake(token, amount)	Locks tokens to provide swap liquidity and earn fees or yield
unstake(token, amount)	Begins the unlock process for staked tokens
getStakingStatus(wallet)	Returns staked balances and unlock state for a wallet

<pre>swap(tokenA, tokenB, amount, options)</pre>	Performs a currency swap using liquidity pools
<pre>getSwapQuote(tokenA, tokenB, amount)</pre>	Returns expected output and fee for a proposed token swap

# **Notes on Staking**

- Staking is not tied to nodes; it is a protocol-wide liquidity signal.
- Tokens staked are used to provide liquidity for swaps and earn protocol-defined fees.
- Highly inflationary tokens may face low voluntary staking participation.
- Token authorities may mint and stake reserves to ensure minimum liquidity.
- Staking is also used as a monetary velocity throttle, replacing interest rate levers.
- Protocol enforces that staked funds cannot be transferred until unstaked.

# **Security and Enforcement**

All methods automatically enforce:

- Attestation validity ( attestor\_id whitelisted)
- · Jurisdictional compliance
- Sanctions list checks against ( attestor\_id , attestation\_id )

Wallets without valid attestations cannot participate in transfers or staking.

# swap-liquidity.md

title: Currency Swaps & Liquidity nav\_order: 8

# **Currency Swaps and Liquidity Provisioning**

This document defines how token swaps are performed within the Digital USD system using permissionless liquidity pools. It describes how users provide liquidity, how fees are earned, and how swaps are executed — including optional multi-hop routing.

This functionality is built independently of the Heiro ledger base and does **not** exist in the default fork. It must be implemented separately as a decentralized application or protocol extension.

# I. Purpose

- Enable on-chain token-to-token swaps (e.g. USD ↔ EUR)
- Facilitate decentralized price discovery
- Allow voluntary liquidity provisioning by any participant
- Support eventual multi-currency interoperability

Token authorities **do not control or approve** swap behavior. Once tokens are issued, the market determines their utility and price.

# **II. Liquidity Pool Structure**

Each swap pair is managed by a **dedicated liquidity pool**, with a canonical system-created wallet. Pools are created dynamically on first use.

#### **Pool Creation**

```
provideLiquidity(tokenA, tokenB, amountA, amountB, feeBps)
```

- Creates a pool if it does not exist
- Enforces a canonical token order (e.g., lexicographic)
- LP must deposit both tokens
- feeBps defines the **basis point fee** (e.g., 30 = 0.3%)
- · Optionally, a flat fee may also be defined later

First liquidity provider sets the initial price. This is a known risk.

#### **Pool Ownership**

- LPs may receive a proportional share receipt (e.g., LP token or metadata)
- Withdrawals return both tokens in ratio to the pool balance
- Impermanent loss applies when prices shift post-deposit

# **III. Swap Execution**

```
swap(tokenIn, tokenOut, amountIn, options?)
```

• Uses a constant product AMM model (x \* y = k)

Upon further analysis, this will probably be an AMM/matching hybrid. This supports slippage control and lets users reject unfair trades. You could extend this to a quote-broadcasting model, where:

User submits swapIntent with desired amount and fee cap

Nodes or LPs respond with offers (quoteID, expected output)

User selects best quote and finalizes swap

That's quasi-matching without needing an on-chain order book. It's stateless, competitive, and front-running-resistant if timed correctly (e.g., using signed commitments with timeouts). But definitely needs more research.

- Charges the specified pool fee (basis points + optional flat)
- Sends amountOut to recipient wallet

# **Options:**

```
{
  allowMultiHop: true,
  maxHops: 3,
```

```
minimizeFees: true
}
```

- Multi-hop routing is used only when a direct pair lacks sufficient liquidity
- Path selection aims to minimize effective fee impact

# IV. Multi-Hop Routing

Multi-hop swaps enable price discovery and passive liquidity balancing across pools. For example:

```
WMT → USD → EUR
```

If WMT↔EUR is undersupplied but WMT↔USD and USD↔EUR are healthy, the system finds the optimal route — balancing both price and fee load.

Complex routing is opt-in and should only be invoked when direct swaps fail.

#### V. Fee Structure

Liquidity providers earn:

- Basis point fee: A percentage of the input or output amount
- Optional flat fee: Prevents spam and ensures minimum compensation

#### Fees are:

- Collected into the pool
- Claimed proportionally by LPs upon withdrawal or distribution interval

Token authorities have no say in fee setting, routing, or swap approval.

# VI. Permissionless Design

- Any wallet may create or fund a liquidity pool
- No allowlists, registrations, or external permissions are required
- Pools exist as smart wallets with predictable addresses and public state

This supports decentralized markets, composability, and autonomous token ecosystems.

#### VII. Risks & Considerations

Risk	Description
Price bootstrapping	First LP defines price. Early deposits can be exploited.
Impermanent loss	LPs lose relative value when token prices diverge after deposit.
Failed swaps	If no liquidity path exists, swap will fail.
Route complexity	Multi-hop swaps require efficient routing algorithms to avoid excess fees.

Advanced pricing mechanisms (e.g., oracles or dynamic curves) are intentionally omitted to avoid complexity, external dependencies, and governance issues.

# VIII. Summary

- Currency swaps are powered by user-funded liquidity pools
- Swaps use a constant product AMM, with optional flat and variable fees
- Multi-hop swaps are supported, but opt-in and fee-aware
- Token authorities do not control or influence swaps in any way
- All functionality is built off-chain and must be implemented by application developers

This system provides a simple but extensible foundation for decentralized price discovery, FX interoperability, and market-driven monetary dynamics.

# geopolitical-implications.md

# title: Potential Geopolitical Implications nav\_order: 9

#### Important Note:

The geopolitical implications outlined below are not sudden or explosive. If they occur, they will emerge gradually, giving institutions, regulators, and governments ample time to observe, respond, and adapt. This document outlines potential shifts over years, not days.

Participation in the system is gated by several layers of verification and access:

- Users must obtain attested wallets through U.S. Treasury-approved attestors.
- These attestors perform full KYC checks, often requiring government-issued ID and crossjurisdictional compliance.
- Users in firewalled or capital-controlled regions may circumvent local restrictions via VPNs or tamper-evident USD QR-cash notes, but access is still limited by attestation and liquidity pathways.
- Adoption is likely to follow a slow arc: diaspora → OTC channels → wealthy individuals → institutions → mass retail.

The protocol does not bypass sovereignty through force; it simply offers an alternative based on credibility and trust.

# **Potential Geopolitical Implications**

The introduction of a compliant, programmable USD settlement layer—backed by tokenized reserves, governed by verifiable attestations, and operated by a trusted validator set—has profound implications not only for banking infrastructure, but for global geopolitics. By disintermediating legacy payment rails and embedding economic principles directly in protocol logic, this system alters the landscape of monetary trust, capital control, and currency competition.

# 1. First-to-Implement Advantage

The first nation to implement this protocol effectively exports its monetary system as programmable infrastructure. That settlement layer becomes:

• The default **reserve interface** for foreign citizens, companies, and even central banks

- The clearing rail for cross-border token swaps and FX markets
- The compliance benchmark for wallet attestations and sanctions enforcement

Because of its global accessibility, performance, and auditability, the protocol develops its own economic gravity. Just as the U.S. dollar became the world's reserve currency through trade dominance, this system could achieve protocol-level dominance through liquidity, credibility, and programmable rules.

# 2. Undermining Capital Controls

Most developing economies maintain their currency pegs and monetary policy autonomy via bank-level controls: correspondent account access, SWIFT messaging permissions, and informal capital gates.

In a tokenized system:

- USD tokens can be held peer-to-peer
- · Wallet creation is governed by attested identity, not institutional permission
- Liquidity pools provide price transparency and optionality for exits

Individuals in capital-restricted regimes can deposit into the USD protocol directly, bypassing domestic banking entirely. Access via VPNs or cash-based channels (e.g., tamper-evident QR cash) is difficult to prevent at scale.

This creates an irreversible pressure valve on peg maintenance and centralized control.

# 3. Destabilizing Fragile Pegs

In the current system, pegs are enforced through:

- FX interventions
- Central bank reserves
- Trust in opaque policymaking

In this new system, pegs become observable, contestable, and volatile:

- Liquidity pool imbalances expose unsustainable pegs
- · Arbitrage bots reflect real prices instantly
- Individuals can exit soft currencies with a single swap call

Countries that rely on inflated balance sheets or political confidence games will find their pegs challenged not by traders—but by protocol logic.

# 4. Loss of Monetary Sovereignty

For weaker currencies, the domestic monetary system becomes optional:

- Imports can be priced in USD and settled via protocol
- Treasury obligations can be swapped into USD tokens to manage risk
- Domestic saving collapses into digital dollars

Central banks lose the ability to inflate quietly, redirect lending through moral suasion, or misprice capital through regulatory manipulation.

# 5. Misalignment with Authoritarian Monetary Regimes

China's monetary model relies on:

- · Centralized control of FX reserves
- · Surveillance and reversibility of payments
- · Party-controlled banking institutions

This protocol makes all of those assumptions difficult to maintain:

- Denylist enforcement is transparent and rule-based
- Attestations are issued independently and verifiably
- Validator nodes must be neutral and globally observable

China **would** be able to identify wallets attested with Chinese nationality or residency (e.g., country: "CN"), as these country codes are embedded in the attestation metadata for sanctions compliance. However, it would still lack the ability to:

- Compel U.S.-approved foreign attestors to reveal underlying identity information
- Prevent its citizens from using VPNs or QR-cash to access the protocol
- Prevent wallet creation using foreign attestors unless those attestors operate within its legal jurisdiction

This creates a visibility-without-authority dilemma:

- China may observe protocol usage by its citizens
- · But it cannot meaningfully act unless it fully walls off the protocol and arrests users
- Even then, enforcement becomes a domestic surveillance challenge rather than a protocol limitation

Thus, participation is technically possible—but controlling it is politically and operationally expensive. Authoritarian regimes can join, but they cannot dominate.

### 6. Realignment of Global Currency Trust

The protocol does not require nations to use USD—but it does force them to compete on monetary credibility:

- Any issuer may create a token and attempt to build trust through policy and participation
- Pricing, risk, and peg maintenance happen on open liquidity curves
- Protocol adoption creates a market for good governance

This is economic Darwinism: trust earns flows, and flows become power.

# 7. Strategic Risk and First-Mover Responsibility

Because this system exports monetary logic, the first mover bears enormous responsibility:

- To preserve compliance, privacy, and legal boundaries
- To minimize financial contagion from rapid de-pegs
- To coordinate internationally on credible attestation and denylist infrastructure

If done right, it could lay the foundation for a new era of interoperable monetary cooperation. If mishandled, it could accelerate global monetary fragmentation.

#### Conclusion

The deployment of a protocol-level settlement layer for USD does more than modernize Fedwire and ACH. It reshapes the foundation of international finance by making trust measurable, governance contestable, and control opt-in.

The geopolitical implications are enormous. And first to market wins more than adoption—they win architecture-level control over the next century of global commerce.

# what-is-needed.md

# title: Deployment Requirements for Digital USD Protocol nav\_order: 11

# **Deployment Requirements for the Digital USD Protocol**

This document outlines the technical, operational, and institutional resources required to deploy the Digital USD settlement protocol at national scale. It assumes a full replacement of legacy interbank settlement systems (Fedwire, ACH) with a decentralized, attestation-based token infrastructure governed by the U.S. Treasury and supported by a validator network.

# 1. Protocol Engineering Team

- · Core protocol developers
- · Ledger logic and consensus implementation
- · Wallet creation and attestation enforcement
- Network ops and validator node orchestration
- Cryptography experts (QR-cash, tamper-evidence, signatures)
- · QA, simulation, and stress testing

# 2. SDK and Tooling Team

- Language-specific SDKs (TypeScript, Java, Python, Swift, Kotlin)
- Wallet SDKs with attestation, denylist enforcement, staking, and swap support
- · Documentation and reference integrations
- · Testnet and sandbox environments

### 3. Integration Coordination Teams

## A. Payments Ecosystem

- ACH originators (payroll processors, payment providers)
- Fedwire endpoints (banks, settlement hubs)
- Card networks (for interoperability bridging)
- Point-of-sale and merchant hardware/software vendors

#### **B. Bank Integration**

- Coordination with ~4,000-5,000 U.S. banks holding Fed reserves
- · Custodial wallet onboarding and reconciliation systems
- · Internal system mapping to synthetic balance models
- Legal/compliance liaison support for onboarding

# 4. U.S. Treasury Responsibilities

#### A. KYC Attestor Oversight Team

- Approves and certifies attestors (domestic and international)
- Maintains public list of attestor identities and validation endpoints
- Ensures attestor compliance with U.S. identity schema standards
- Provides revocation and renewal mechanisms for attestor credentials

#### **B. Denylist Administration Team**

- Maintains a cryptographically signed, publicly accessible denylist
- · Accepts court orders and law enforcement inputs for denylist updates
- Coordinates with OFAC and FinCEN for sanctions-related entries
- Provides administrative UI and a versioned API for protocol access

Note: The software for denylist management is straightforward: admin website + versioned API + auditable storage. The operational effort lies in collecting and vetting denylist entries.

#### C. U.S. Mint: QR-Cash Design and Coordination

- Designs tamper-evident, tear-open QR-cash notes
- Embeds private keys in physical instruments securely
- Coordinates with ATM vendors and distributors for rollout
- · Establishes redemption and verification tooling for QR-cash lifecycle

# 5. Department of Justice Responsibilities

# A. AML/SAR/CTR Monitoring and Enforcement Team

- Monitors on-chain activity using existing blockchain analytics tools
- Flags suspicious patterns, structuring, or wash behaviors
- Files subpoenas or court orders to attestors for identity resolution
- · Refers cases for prosecution or further enforcement

DOJ does not interact with the protocol directly. Instead, it operates in the application layer and judicial system — using chain data as evidence and leveraging attestors for identity correlation.

# 6. Federal Reserve Token Authority Team

- Token issuance governance and mint authorization logic
- · Implementation of monetary policy via staking yields
- Emergency response protocols and monetary backstops
- Participation in protocol governance and upgrades

# 7. Regulatory Coordination Team

- Liaison roles with:
  - Federal Reserve Board of Governors
  - o OCC, FDIC, CFPB, FinCEN
  - o Congressional oversight (as needed)
- Legal carve-out and amendment work

• Elimination of duplicative compliance burdens

# 8. Security, Audit, and Privacy Infrastructure

- · Formal verification of ledger rules
- · Network security and validator hardening
- · Red-team adversarial testing
- · Audit and forensic support tooling
- Attestation fraud handling and dispute resolution

# 9. Communications and Adoption Strategy

- Bank and fintech onboarding campaigns
- Public wallet and QR-cash usage education
- · Legal and regulatory explainer materials
- · Messaging around compliance, privacy, and accountability

# 10. Regulatory Oversight

Token authorities will likely be subject to legal and regulatory scrutiny depending on their structure, purpose, and user base. In particular:

- The **U.S. Securities and Exchange Commission (SEC)** is expected to regulate many non-government token authorities, especially if:
  - Tokens are offered to the public as investments
  - o Tokens claim to be backed by real-world assets
  - There is any expectation of yield or appreciation

Compliance may require:

- Registration as a securities issuer
- Public disclosure of backing assets, governance, and issuance schedules
- · Ongoing financial reporting and audits

All of this happens off-chain. The protocol itself does not enforce securities law.

#### **Federal Reserve Exception**

The **Federal Reserve**, as a sovereign entity and issuer of USD tokens, is **not regulated by the SEC**. Its operations are governed by:

- The Federal Reserve Act
- · Oversight from Congress and the U.S. Treasury
- Its legal mandate as central bank

This distinction allows the Fed to act as a token authority without SEC registration or reporting requirements.

Only **non-sovereign** token authorities (corporates, consortiums, startups, etc.) fall under securities law compliance.

# **Optional but Recommended**

- Academic and technical advisory group
- Disaster recovery and monetary continuity simulations
- International outreach for FX and cross-border adoption

# **Congressional Authority — Required?**

#### Not necessarily:

 Treasury and DOJ already have the mandate to enforce sanctions, conduct financial investigations, and issue secure currency.

#### But likely in practice:

- Treasury may request:
  - New funding for attestor and denylist teams
  - o Authorization for identity resolution APIs
  - o Explicit mandate to participate in global digital infrastructure
- DOJ may require:
  - Expanded authority to act on wallet-based pseudonymity
  - Budget reallocation for permanent blockchain surveillance units

Even if not legally required, congressional buy-in provides political support, ensures budget continuity, and reduces institutional hesitation.

### **Summary**

This deployment spans cryptographic engineering, legal infrastructure, bank coordination, and policy design. With focused leadership and institutional buy-in, a national rollout of the Digital USD protocol could be achieved within 18–36 months.

# analyst-faq.md

title: Analyst FAQ nav\_order: 100

# **Analyst FAQ – Design Rationale & Common Objections**

This document collects key questions, concerns, and critiques from economists, policymakers, and engineers. It explains the rationale behind core design choices and clarifies what the system does—and does not—attempt to solve.

The Digital USD platform is not a payments app or a speculative crypto project. It is a protocol-level replacement for the settlement infrastructure underlying Fedwire, ACH, and synthetic commercial money. It introduces new monetary and compliance primitives that shift power away from opaque intermediaries and toward rules-based transparency.

# Q1: Why not use smart contracts or general-purpose VMs?

#### Concern:

Smart contracts offer flexibility for financial logic, composability, and decentralized innovation. Why restrict the platform?

#### Response:

Smart contracts add performance overhead, security risk, and developer complexity. This platform is designed to be **minimal**, **auditable**, **and policy-aligned**. Flexibility belongs at the application layer, not the core ledger. Simplicity is a feature.

# Q2: How does monetary policy work without interest rates?

#### Concern:

Staking yield seems like a poor substitute for the Fed Funds Rate. Can it actually influence behavior?

#### Response:

The protocol replaces rate targeting with explicit yield controls:

- Token authorities can mint yield to incentivize holding
- · Cooldown periods limit exit velocity
- Staking is transparent and rules-based

This is more direct and observable than the legacy rate transmission chain. It doesn't rely on bank lending or shadow money multipliers.

# Q3: Don't banks lose power in this model?

#### Concern:

Banks can't create money. Is this a threat to their business model?

#### Response:

Banks lose special privileges—but gain a path forward:

- They can offer custodial wallets
- They can provide portfolio management and yield strategies
- They can issue off-chain synthetic balances backed by real token reserves

Credit behavior remains off-chain. Banks evolve from money creators to regulated service providers. Those offering real value will thrive.

# Q4: How does the Fed respond to crises if it can't just mint?

#### Concern:

What tools does the central bank have during a liquidity crunch?

#### Response:

The Fed can:

- Mint tokens against collateral, just like it lends reserves today
- Inject tokens into staking pools to stabilize yield
- Raise staking rewards to reduce velocity

All actions are logged and constrained by protocol logic. Emergency liquidity is still possible—but transparent, rule-bound, and auditable.

# Q5: Isn't this system vulnerable to speculative volatility?

#### Concern:

Without a single currency, won't competing tokens introduce instability?

#### Response:

Yes—and that's by design. Poorly managed tokens will lose users. Well-managed ones will gain them. Competition replaces monopoly enforcement with market feedback.

The protocol does not try to stabilize token prices. It provides the infrastructure for stable rules. Price and trust are left to issuers and users.

# Q6: How do swaps work without oracles or fixed pricing?

### Concern:

Without pricing oracles, how are exchange rates determined?

#### Response:

All swaps are handled via **constant product AMMs**. There is:

- No oracle
- · No central price feed
- · No protocol-level rate-setting

Prices are emergent, based on pool ratios. First LPs set initial price, and arbitrage keeps them aligned. This is simple, fair, and avoids governance complexity.

# Q7: Doesn't this make wallet management too hard for users?

#### Concern:

Users don't want to manage portfolios or choose between currencies.

#### Response:

Most users will opt for **custodial wallets** managed by banks or fintechs. These institutions can act as fiduciaries or synthetic issuers.

The protocol supports both models:

- · Self-custody with direct staking
- Bank custody with off-chain balances

Nothing prevents banks from offering portfolio optimization, yield harvesting, or staking-as-a-service.

# Q8: Isn't protocol-level compliance rigid and dangerous?

#### Concern:

If attestations expire or authorities are delisted, users could be locked out.

#### Response:

KYC attestations are permanent once attached. If an attestation provider is removed, the wallet is frozen—not deleted. Users can:

- · Seek re-attestation
- Recover via legal process
- Move funds upon approval

This is safer and more predictable than arbitrary bank account closures.

# Q9: What happens if QR cash is counterfeited?

#### Concern:

Isn't tamper-evident QR cash vulnerable to forgery or copying?

### Response:

Each note includes:

- A visible public QR (the wallet address)
- A sealed private key (the spend authority)
- Real-time balance verification via scan

If a note has been opened, it's void. If the wallet is drained, it's empty. Forgery doesn't work. This mimics physical bearer cash with enhanced digital transparency.

### **Summary**

This system is:

- Simple by design
- · Transparent by default
- · Permissionless at the edges
- · Rule-bound at the core

It doesn't solve every problem—but it gives the economy better tools. The rest is up to markets, institutions, and users.