



Environment
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**Environment Canada
Canadian Wildlife Service's**

**National Wildlife Emergency Response
Contingency Plan**

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Canada

ABSTRACT

Environment Canada Canadian Wildlife Service National Wildlife Emergency Response Contingency Plan (NWERCP) forms a blueprint to address emergency response requirements to enable and optimize the most appropriate and scalable Wildlife response actions during pollution and non-pollution incidents at national, regional and geographic levels. The NWERCP focuses on the critical planning issue and establishes standards and guidelines to facilitate the coordination of wildlife emergency response options to ensure that existing science and expertise is accessible, and input is provided in a timely and coordinated manner in order to support sound decisions to address environmental concerns, priorities and strategies. The NWERCP identifies EC-CWS engagement, coordination and integration for on-site wildlife response nationally, regionally and geographically, with response planning to provide consistent advice to Lead Agencies (LA), Responsible Parties (RP) and other response partners, and to ensure that skilled and certified core responders are available to provide incident-specific support regionally and nationally.

The NWERCP outlines the emergencies notification process, provides operational and procedural guidelines for Departmental staff and identifies procedures for compiling and making available an administrative record for wildlife response actions. The plan incorporates the principles of protection for the welfare and conservation of wildlife threatened and/or impacted by pollution and non-pollution incidents, and prioritizes the health and safety of wildlife emergency response staff to ensure that staff are adequately prepared to work safely during pollution and non-pollution incidents affecting wildlife. The NWERCP allows for flexibility in contingency planning, respecting the natural and political variability at international, national, regional and geographic levels. It provides for the establishment of landscape, regional and area contingency plans where appropriate and identifies standard operating procedures for the participation of other government and non-government organizations in wildlife response actions.

In general, most industries in Canada must have emergency response plans in place as required through different legislation and the associated regulations. The best approach to minimize environmental impacts caused by pollution and non-pollution incidents is to have multiple response options available. The NWERCP outlines the initial and ongoing requirements

to support any Wildlife response objectives during a pollution or non-pollution incident in Canada. The NWERCP can be used as a supplement to support the development incident specific contingency plans or to support the development of Wildlife emergence response plan requirements of the Incident Command System for pollution and non-pollution incidents affecting Wildlife.

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216	LIST OF ACRONYMS	
217		
218	BC	British Columbia
219		
220	BCR	Bird Conservation Region
221		
222	CANUSCENT	Canadian-United States Joint Inland Contingency Plan for Pollution
223		Incidents along the inland borders between the Province of Ontario,
224		Canada, and the States of New York, Minnesota, and Michigan, USA
225		
226	CANUSDIX	Canadian-United States Joint Marine Contingency Plan, Dixon Entrance
227		Geographical Entrance
228		
229	CANUSEAST	Canadian-United States Joint Inland Contingency Plan for Pollution
230		Incidents along the inland borders between the Province of New
231		Brunswick, Canada, and the State of Maine, USA
232		
233	CANUSLAK	Canadian-United States Joint Marine Contingency Plan, Great Lakes
234		Operational Supplement
235		
236	CANUSLANT	Canadian-United States Joint Marine Contingency Plan, Atlantic-
237		Geographical Annex
238		
239	CANUSNORTH	Canadian-United States Joint Marine Contingency Plan, Beaufort Sea
240		Geographical Annex
241		
242	CANUSPAC	Canadian-United States Joint Marine Contingency Plan, Pacific-
243		Geographical Annex
244		
245		
246	CANUSPLAIN	Canadian-United States Joint Inland Contingency Plan for Pollution
247		Incidents along the inland borders between the Provinces of Alberta,
248		Saskatchewan and Manitoba, Canada, and the States of Montana,
249		Minnesota, and North Dakota, USA
250		
251	CANUSQUE	Canadian- United States Joint Inland Contingency Plan for Pollution
252		Incidents along the inland boundary between the Province of Québec,
253		Canada, and the States of Vermont, New Hampshire, Maine, and New
254		York, USA
255		
256	CANUSWEST	Canadian-United States Joint Inland Contingency Plan, Western States
257		Annex
258		
259	CCG	Canadian Coast Guard
260		
261	CWHC	Canadian Wildlife Health Cooperative
262		
263	DFO	Department of Fisheries and Oceans
264		
265	EC	Environment Canada

266		
267	EC-CWS	Environment Canada – Canadian Wildlife Service
268		
269	EEP	Environmental Emergencies Program
270		
271	GoC	Government of Canada
272		
273	IBA	Important Bird Area
274		
275	LA	Lead Agency
276		
277	MBCA	<i>Migratory Birds Convention Act, 1994</i>
278		
279	MBR	Migratory Birds Regulations
280		
281	MBU	Marine Biogeographic Unit
282		
283	NEEC	National Environmental Emergencies Centre
284		
285	NWERC	National Wildlife Emergency Response Contingency Plan
286		
287	PNR	Prairie Northern Region
288		
289	RP	Responsible Party
290		
291	SARA	Species at Risk Act
292		
293	US	United States
294		
295	WOVI	Winter Oil Vulnerability Indices
296		
297	YT	Yukon Territory
298		

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DEFINITIONS

Coordinator: a person who will lead and implement emergency response on behalf of EC-CWS in co-operation with and represent EC-CWS's interests in liaising and integrating with other federal and provincial government departments and other organizations involved in the response during pollution and non-pollution incidents affecting Wildlife.

Environmental Emergencies Science Table (Science Table): the Science Table brings together relevant experts in the field of environmental resource protection in the event of an emergency response. It is a Table of experts that provides consolidated scientific and technical advice on environmental concerns, priorities, and strategies, thus enabling and optimizing the environmental response.

Incident: any uncontrolled or unexpected event or environmental occurrence that may result in an immediate or long-term harmful effect on the life or health of Wildlife.

Lead Agency: identifies a department as the Lead Agency according to legislative responsibilities. The department that has authority over the activity from which the emergency originates is generally designated as the Lead Agency.

Migratory Bird: means migratory birds as defined in the *Migratory Birds Convention Act, 1994* (Canada). *Migratory Bird Convention Act* (S.C. 1994, c.22). Retrieved from the Department of Justice Canada website: <http://laws-lois.justice.gc.ca/eng/acts/M-7.01/>.

Non-pollution Incident: any uncontrolled or unexpected event or environmental occurrence, including disease related incidents that may result in the mass mortality of Wildlife.

Pollution Incident: an uncontrolled or unexpected incident involving the release, or the likelihood thereof, of a polluting substance into the marine or terrestrial environment that results or may result in an immediate or long-term harmful effect on the life or health of Wildlife. It may be caused by an industrial activity, natural emergency, or by a willful act.

Responder: emergency response personnel who will provide on-site support on behalf of EC-CWS during emergency response incidents affecting Wildlife.

341
342 **Response Organization:** any qualified person or organization that has been given a certificate
343 of designation by the Minister of Transport to carry out emergency response activities (as per
344 the revised *Canada Shipping Act* (2001)). In Canada, there are four Response Organizations
345 (ROs) as follows: Atlantic Emergency Response Team, Eastern Canada Response Corporation
346 Ltd., Western Canada Marine Response Corporation, and Point Tupper Marine Services Ltd.
347
348 **Responsible Party:** in Canada, the Responsible Party (RP) — the polluter — is required to
349 take responsibility for the damages they cause to the environment and to assume responsibility
350 for any related costs. Following an environmental emergency, the polluter is required to take all
351 reasonable environmental protection actions to mitigate environmental effects and to repair any
352 resulting environmental damage. This is known as the **Polluter Pays Principle**. It is a key
353 principle of Canada's environmental emergencies management approach (as per the *Canada*
354 *Shipping Act*, 2001 (S.C. 2001, c. 26). Retrieved from the Department of Justice Canada
355 website: <http://laws-lois.justice.gc.ca/eng/acts/s-9/>. If the RP is unable to cover the costs
356 associated with the damage they have caused, they are eligible to seek compensation from the
357 established international compensation regimes to recover the costs that any claimant has
358 made against them.
359
360 **Species at Risk:** species at risk as defined in the *Species at Risk Act*, 2003. *Species at Risk*
361 *Act* (S.C. 2002, c.29). Retrieved from the Department of Justice Canada website: [http://laws-](http://laws-lois.justice.gc.ca/eng/acts/S-15.3/)
362 [lois.justice.gc.ca/eng/acts/S-15.3/](http://laws-lois.justice.gc.ca/eng/acts/S-15.3/).
363
364 **Wildlife:** means all Migratory Birds as defined in the *Migratory Birds Convention Act*, 1994
365 (Canada) and Species at Risk as defined by the *Species at Risk Act* on federal lands in the
366 provinces and territories and on lands under the authority of the Minister of the Environment,
367 with the exception of lands under the authority of Parks Canada Agency.

1.0 STRATEGY

1.1 INTRODUCTION

"Wildlife is an integral and vital component of Canada's heritage" (*A Wildlife Policy for Canada* (1990). Among the guiding principles for conservation of this heritage the maintenance of viable natural populations of wildlife always takes precedence over their use by people; and, all Canadians share the costs of conserving wildlife. Those whose actions result in additional costs should bear them.

EC-CWS is charged with the administration of the *Migratory Birds Convention Act, 1994* (Canada) and the *Species at Risk Act*, a responsibility that requires management and conservation of all Migratory Birds and Species at Risk under its jurisdiction (Species at Risk on federal lands in the provinces and territories, and on lands under the authority of the Minister of the Environment, with the exception of lands under the authority of Parks Canada Agency). The *Canada Wildlife Act*, also administered by EC-CWS, broadens the responsibility by providing mechanisms to protect key wildlife habitat within designated Migratory Bird Sanctuaries and National Wildlife Areas.

The context of EC-CWS' role in response to pollution and non-pollution incidents which affect wildlife is largely set by the legislation and practices of other government agencies. The National Wildlife Emergency Response Contingency Plan (NWERCP) specifies how EC-CWS will discharge its responsibilities in the context of emergency response involving wildlife in Canada. For the purposes of this plan, hereafter Wildlife is defined as all Migratory Birds listed in the *Migratory Birds Convention Act, 1994* and Species at Risk on federal lands in the provinces and territories, and on lands under the authority of the Minister of the Environment, with the exception of lands under the authority of Parks Canada Agency. Non-pollution incidents include but are not limited to mass Wildlife mortalities associated with diseases.

1.1.1 Roles and Responsibilities during an Emergency Response

1.1.1.1 Lead Agency (LA) Concept

In all circumstances where a Responsible Party (RP) is identified, the burden of implementing effective actions to counteract and monitor an environmental emergency lies with the RP. The RP also has financial responsibility for all aspects of the response incurred as a result of the environmental emergency, including activities related to monitoring, mitigating and assessing damage to Wildlife. In Canada, this is referred to as the “Polluter Pays” Principle. This responsibility is subject to any liability arrangements or limitations provided by statute or court decisions. However, responsibility for government overview of a response depends on the source of the incident. The identified Lead Agency (LA) has the responsibility to monitor the incident and take control if an appropriate response is not undertaken by a polluter or other agent.

Consistent with EC’s Environmental Notification System, when receiving notification of environmental emergencies under EC’s jurisdiction, including pollution and non-pollution incidents affecting Wildlife, the National Environmental Emergencies Centre (NEEC) of EC’s Environmental Emergencies Program (EEP) is activated. The NEEC responds to potential, imminent and ongoing environmental emergencies when EC is designated as the LA, or when incidents of major size or of federal interest occur. Following NEEC’s Standard Operating Procedures, information with regards to pollution and non-pollution incidents affecting Wildlife will be directed to EC-CWS.

The LA has the responsibility to monitor an incident response and to take control if an appropriate response is not undertaken by a RP or their agent. The LA, whether it is a municipal, provincial, territorial, or federal organization, is generally described as the authority that regulates or has authority from which the emergency originates. Table 1 identifies the organization identified as LA during typical emergency response situations.

Table 1: Agencies identified as Lead Agency in the most frequent types of pollution incidents (reproduced from EC-CWS Environmental Emergencies Program Environmental Emergencies Response Operations Plan 2013, p. 16).

Department identified as the Lead Agency	Pollution Incident
Aboriginal Affairs and Northern Development Canada (AANDC)	<ul style="list-style-type: none"> Spills occurring on First Nations land
Any Federal Department	<ul style="list-style-type: none"> Spills caused by a third party on their federal property
Canadian Coast Guard (CCG)	<ul style="list-style-type: none"> Ship source spills (other than CCG vessels) Oil Handling Facility source spills (unless land-based and does not involve a vessel) Oil spills of unknown source (mystery spills) in Canadian water Transboundary marine spills as per the Canada-US Joint Marine Pollution Contingency Plan
Environment Canada	<ul style="list-style-type: none"> International transboundary spills when the Canada-US Joint Inland Pollution Contingency Plan (2009) is activated When a designated federal department or agency is also recognized as a Responsible Party for spills to any receiving environment, including CCG and Canadian Forces vessels except spills from any other federally operated vessels (e.g., RCMP, etc.) When the environment is not appropriately protected, there are no other agencies with relevant authorities, and the event is under EC's jurisdiction (FA, CEPA, 1999 and MBCA, 1994) Where there is an agreement in place
Health Canada	<ul style="list-style-type: none"> Nuclear and radiological spills and releases
National Energy Board	<ul style="list-style-type: none"> National, transboundary, and interprovincial pipeline spills Offshore industry related spills in Canada (except the ones under the responsibility of Offshore Boards)
Offshore Boards	<ul style="list-style-type: none"> Spills related to all oil rigs, platforms and activities while involved in exploration or exploitation of offshore oil and gas within their jurisdiction
Provincial / Territorial (P/T) Governments	<ul style="list-style-type: none"> Land-based spills under P/T jurisdiction Spills from industries which are regulated by P/Ts Spills on roads, highways and rail tracks managed by P/Ts Spills from pipelines regulated by P/Ts
Transport Canada	<ul style="list-style-type: none"> Transboundary and interprovincial rail source spills Ship incident that does not involve immediate or potential release of polluting substances Aviation source spills

EC-CWS is the LA only when pollution and non-pollution incidents occur on lands under the authority of EC-CWS (e.g., most National Wildlife Areas, Migratory Bird Sanctuaries).

In all instances, EC-CWS is the lead authority on setting Wildlife emergency response standards and guidelines related to Migratory Birds and Species at Risk under its jurisdiction and to engage appropriate organizations and facilitate response for non-pollution incidents involving Wildlife for which the cause is not immediately obvious.

1.1.1.2 EC-CWS' Authorities and Responsibilities during an Emergency Response

During pollution and/or non-pollution incidents affecting Wildlife, EC-CWS has the responsibility for authorizing, where relevant, any activities that involve the handling or disturbance of Wildlife. EC-CWS also provides advice to other agencies, responders, and the RP on Wildlife priorities in the affected areas. Specifically, EC outlines emergency response standards and provides guidelines for the collection of information on Wildlife, oversees monitoring programs to ensure appropriate information is collected to assess potential Wildlife impacts on a case by case basis. In non-pollution incidents involving Wildlife disease related mortality, EC-CWS is the lead authority to engage appropriate organizations and facilitate response.

Throughout Canada, EC-CWS input to an emergency response is mediated through an Environmental Emergencies Science Table (Science Table). The Science Table, chaired by EEP, is a centrally delivered advisory mechanism that brings together EC's (including EC-CWS) expertise and abilities to identify environmental protection priorities. The Science Table provides a venue to facilitate interface and collaboration with other EC and GoC Directorates and serves to consolidate scientific and technical advice on environmental concerns, priorities and strategies to the LA and RP, thus enabling and optimizing the environmental response. In each region, EC-CWS has designated and trained Wildlife emergency response coordinators to represent EC-CWS' interests at the Science Table, oversee, lead or implement emergency response on behalf of EC-CWS, and liaise and integrate with other federal and provincial government departments and other organizations involved in response activities during and after pollution and non-pollution incidents affecting Wildlife. Figure 1 provides an overview of EC-CWS's response process for Wildlife-related emergencies.

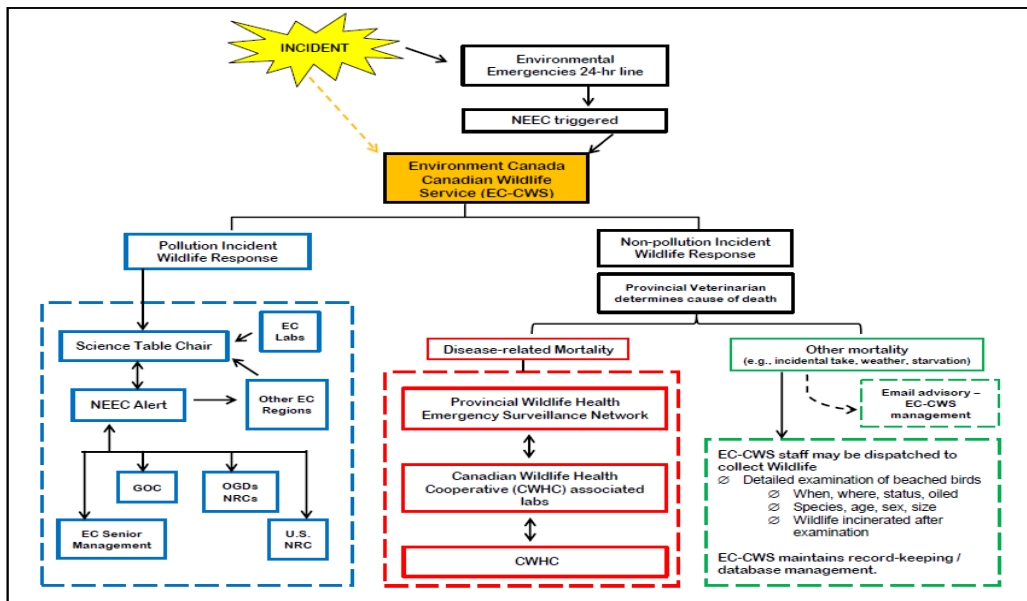


Figure 1: Overview of EC-CWS' response process for pollution and non-pollution emergencies involving Wildlife.

EC's Communication Branch is also a member of the Science Table and supports EEP through the management of all communications and media issues that may emerge from an environmental emergency in which EEP is involved.

Through the Science Table, EC-CWS:

- Will present practical, informed and timely advice on Wildlife populations and Wildlife response priorities to the LA and RP;
- Will provide input and guidance on the coordination and implementation of Wildlife response activities;
- May require surveys of Wildlife resources in the area of pollution and non-pollution incidents;
- May require the collection of Wildlife, as authorized under the MBCA and Migratory Bird Regulations, for pollution and non-pollution incidents, for further diagnostic evaluation and/or to evaluate the impact of the incident on affected Wildlife populations.

1.1.1.3 Resource Agencies

499 Many agencies, in addition to EC-CWS, have an interest in the protection of Wildlife in the event
500 of an emergency response. These include government agencies with legislated mandates for
501 wildlife and habitat management, and wildlife interest groups.

502
503 *Provincial Agencies* - While EC-CWS is charged with the administration of the *Migratory Birds*
504 *Convention Act* (MBCA), provinces and territories are responsible for habitat critical to migratory
505 birds and species at risk and for other terrestrial wildlife and non-migratory bird species that are
506 not covered by the MBCA, and/or the *Species at Risk Act* (SARA). Provincial wildlife and
507 environment agencies also have widely distributed field staff who can play an important role in
508 incident reporting, investigation and response. It is therefore necessary that during a Wildlife
509 response, EC-CWS work closely with provincial wildlife agencies to coordinate federal/provincial
510 actions and promote free exchange of information.

511
512 *Parks Canada* - Parks Canada is a public service organization dedicated to the protection and
513 presentation of Canada's national parks, national historic sites and related heritage areas.
514 National parks are established to protect and present outstanding representative examples of
515 natural landscapes and protect the habitats, wildlife and ecosystem diversity representative of
516 the natural regions. Parks Canada is responsible for both protecting the ecosystems of these
517 magnificent natural areas and managing them for visitors to understand, appreciate, and enjoy
518 in a way that does not compromise their integrity. Under this premise, each national park will
519 have a contingency plan detailing that park's response commitments and strategy. In general,
520 park staff will be extensively involved in a response that has a real or potential impact on any
521 national park. In the event of a major incident (e.g., oil spill in the vicinity of a park), it is
522 expected that park staff will become involved in the response and that park equipment such as
523 boats and snowmobiles may be mobilized to assist.

524
525 *Oil Spill Response Organizations* - Amendments to the *Canada Shipping Act* in 1994 confirmed
526 that the responsibility for responding to marine oil spills lies with the polluter. Fees levied on oil
527 transshipments are directed to financing private oil spill response organizations and it has
528 become a legal requirement for all ships over 400 tones, and shippers of oil to have a
529 contractual arrangement with a response organization for oil spill clean-up. These organizations
530 contract their services to a polluter, and EC-CWS dealings with them will be primarily through
531 the Science Table. Response organizations are mandated to provide wildlife response capability
532 to a polluter by contracting with a wildlife response agency. If a response organization, through
533 its contracted wildlife responder, wishes to mount a bird cleaning and rehabilitation operation

534 EC-CWS may license that operation if the contractor has a demonstrated capability. EC-CWS
535 will supervise the bird rescue operation to ensure that it is carried out effectively, humanely and
536 in accordance with the terms of the permit. EC-CWS responders will work with wildlife response
537 agency crews on the beaches, supervising their activities and ensuring that there is appropriate
538 documentation of birds removed from the beach.

539
540 *Canadian Wildlife Health Cooperative* - The Canadian Wildlife Health Cooperative (CWHC) is a
541 collection of highly qualified people within a cross-Canada network of partners and collaborators
542 dedicated to wildlife health. At the core of the CWHC is a partnership linking Canada's five
543 veterinary colleges and the British Columbia Animal Health Centre. Branching from that core is
544 a network that stretches into the public and private sectors that allows access to critical
545 expertise needed to detect and assess wildlife health issues and make sure results find their
546 way to people who need to make decisions on wildlife management, wildlife use, public health
547 and agriculture. EC-CWS personnel may support CWHC during an emergency response for
548 non-pollution incidents involving Wildlife caused by disease. Furthermore, unless the cause of
549 death during the collection phase is known, it should be assumed that dead birds may have a
550 zoonotic (infectious) disease, and for this reason, the investigation would generally be led by the
551 Province's Department of Natural Resources and/or the CWHC.

552
553 *Offshore Petroleum Boards* - Currently, two offshore petroleum boards have been established,
554 both located in the Atlantic Region. The first was established by the *Canada-Newfoundland*
555 *Offshore Petroleum Resources Accord Implementation Act of 1987* and the second by the
556 *Canada-Nova Scotia Offshore Petroleum Resources Accord Implementation Act of 1988*. These
557 boards were set-up to provide industry with a "single window" to government allowing cost and
558 revenue sharing agreements to be implemented and development of offshore resources be
559 expedited. They have the responsibility to develop agreements with agencies which have
560 administrative and regulatory responsibilities in the offshore, and assuming administration of
561 environmental, engineering, safety and labour codes. Oil spills and other environmental
562 emergencies from offshore petroleum facilities will be the responsibility of the polluter, but their
563 clean-up response will be monitored by the offshore board and by EC.

564
565 *Non-Government Wildlife Response Organizations* - Oil spill response organizations may
566 contract wildlife response organizations to provide for the treatment of activities affecting oiled
567 wildlife. EC-CWS supports the rehabilitation of Wildlife to qualified organizations authorized to
568 carry out these activities. Authorizations for activities affecting or the rehabilitation of oiled

migratory birds will be issued under the MBCA, even if these migratory birds are listed under SARA (although additional requirements may need to be met). Other, non-migratory bird wildlife that is listed under the SARA will generally require provincial authorizations for handling, unless the impacted wildlife is on federal land.

Canadian Hunting Associations and Foundations - These groups advocate many issues concerning non-commercial hunting and are at the forefront of educating the public on the value of protecting the environment and making sure that the next generations enjoy the benefits of harvested wildlife. These hunting associations and foundations are also active in linking with government agencies and other groups regarding various issues affecting the environment. Hunters can play an important role in detecting a pollution incident and collecting affected Wildlife for incidents affecting harvested Wildlife and which occur during a regulated hunt.

Wildlife Interest Groups - Pollution and non-pollution incidents, especially those involving Wildlife, are events that draw a lot of attention from wildlife interest groups that wish to help with the response and cleanup efforts. Local bird or naturalist organizations or other committees (e.g., Ducks Unlimited) often have an extensive knowledge of local bird distributions and coastal wetlands which may be affected by pollution and non-pollution incidents.

Volunteers - Volunteers are individuals who desire to assist with a response out of free will and therefore are involved as members of an unpaid work force and not as employees. Although it may not be possible or desirable for EC-CWS to train and supervise volunteers that wish to help with response and cleanup efforts during pollution and non-pollution incidents affecting Wildlife, there may be a role for volunteers to participate with non-government organizations that have infrastructure in place for recruiting, training and supervising volunteers and are authorized to carry out activities affecting Wildlife.

Note that during both pollution and non-pollution incidents, the public, including volunteers, members of local bird or naturalist organizations, as well as local committees, are advised not to approach or handle affected Wildlife. Rather, individuals are encouraged to report on the location of affected Wildlife to the local Environmental Emergencies line. EC-CWS works closely with the Canadian Coast Guard (CCG) to collect this information and to ensure that incidents are dealt with in a timely and efficient manner.

1.1.2 Interface and Integration with Provincial, Territorial, and International Plans

The federal government will work with provinces/territories, non-governmental organizations, and the private sector to respond to emergencies that may escalate from the local and/or provincial/territorial level to the national level. If the RP or LA is not capable or unwilling to manage the response and recovery activities, the different levels of government have the power to take charge of the response. Municipal, provincial/territorial and federal governments can also step in if their resources, expertise, response capabilities or even legislative powers are needed to control and mitigate the situation.

Canada and the United States (US) have established, through bilateral Joint Pollution Contingency Plans (inland and marine), a coordinated system for planning, preparedness, and responding to pollution incidents in the contiguous waters along the shared borders between the two countries. These joint contingency plans supplement each country's national response system and coordinate the interface of these systems for various geographic boundary areas between Canada and the US. The joint contingency plans specify response procedures and are the responsibility of the Assistant Commissioners of the CCG and District Commanders of the US Coast Guard:

Canada-United States Joint Inland Pollution Contingency Plans:

- CANUSWEST covers the shared border of the Yukon Territory and British Columbia with Washington, Idaho, Montana, and Alaska.
- CANUSPLAIN covers the shared border of Alberta, Saskatchewan, and Manitoba with Montana, Minnesota, and North Dakota.
- CANUSCENT covers the shared border of Ontario with Minnesota and New York.
- CANUSQUE covers the shared border of Québec with New York, Vermont, New Hampshire, and Maine.
- CANUSEAST covers the shared border of New Brunswick with Maine.

Canada-United States Joint Marine Contingency Plans:

- CANUSLAK covers the internal waters of each party on the Great Lakes.
- CANUSLANT covers Atlantic waters under the national jurisdiction of each party, and seaward in the Gulf of Maine to latitude 40°27'05"N, longitude 65°41'59"W.
- CANUSPAC covers the marine boundary waters of each party between British Columbia and the State of Washington.

- CANUSNORTH covers the Beaufort Sea waters of each party between the State of Alaska and the Yukon Territory seaward to the limit of fishery management and natural resource exploitation of the continental shelf.
- CANUSDIX (Dixon Entrance) covers the marine boundary waters of each party between British Columbia and the State of Alaska.

Canada also has international agreements with other countries that share borders on contiguous waters, such as France for the waters surrounding St. Pierre et Miquelon and Denmark for the waters surrounding Greenland.

1.1.3 Geographic Scope

There are five regions to facilitate the implementation of the NWERCP (Fig. 2):

Insert Figure 2.

Comment [W11]: Figure to be inserted once created.

Pacific and Yukon Region - The Pacific and Yukon region, located on Canada's west coast, includes one provincial jurisdiction - British Columbia (BC), and one territorial jurisdiction – Yukon Territory (YT), and has international border relationships with the United States, including the states of Alaska and Washington. The region is home to 198 First Nations in BC and 14 First Nations in YT, with many engaged in changing governance systems, including self-government agreements, land claim and land management processes, and treaty negotiations. The region includes two DFO regions (Pacific and a small section of Central and Arctic), and four (4)? Parks Canada Agency Field Units, each with their own unique characteristics and attributes and sometimes conflicting environmental priorities and issues.

This vast region includes portions of six (6) of the twelve (12) Bird Conservation Regions (BCR) terrestrial units occurring in Canada (BCR 5 – Northern Pacific Rainforest, BCR 9 – Great Basin, BCR 10 – Northern Rockies, BCR 4 – Northwestern Interior Forest, BCR 6 – Boreal Taiga Plains, and BCR 3 – Arctic Plains and Mountains. BCR conservation strategies have been developed for each unit in each province and territory across Canada, characterizing each regions landscape and highlighting its unique set of priority species and their habitats <http://www.ec.gc.ca/mbc-com/default.asp?lang=En&n=1D15657A-1> . The region is surrounded by five (5) of the twelve (12) marine biogeographic units (MBU 1 – Strait of Georgia, MBU 2-

672 Southern Shelf, MBU 3 – Offshore Pacific, MBU 4 – Northern Shelf, MBU 5 – Arctic Basin, MBU
673 6 – Western Arctic, with each unit possessing unique habitat and wildlife characteristics.

674
675 *Prairie and Northern Region* - The Prairie and Northern Region (PNR) encompasses an area of
676 over five million square kilometers, and has a coastline stretching over 162,000 km in length,
677 more than half of the Canadian totals respectively. This is Environment Canada's largest region
678 and it is subdivided into North (Northwest Territories and Nunavut) and South (Alberta,
679 Saskatchewan, Manitoba) sub-regions. The region has a population of over five million people
680 and has the largest Aboriginal population in Canada. There are 7 signed comprehensive land
681 claim and self-government agreements in the region and several others currently under
682 negotiation. PNR overlaps one Fisheries and Oceans Canada region and six Parks Canada
683 Agency Field Units.

684
685 The Prairie and Northern Region overlaps eight Bird Conservation Regions (BCR 3 – Arctic
686 Plains and Mountains, BCR 4 – Northwestern Interior Forest, BCR 6 – Boreal Taiga Plains,
687 BCR 7 – Taiga Shield and Hudson Plains, BCR 8 – Boreal Softwood Shield, BCR 10 – Northern
688 Rockies, BCR 11 – Prairie Potholes, and BCR 12 – Boreal Hardwood Transition). The region
689 also includes five Marine Biogeographic Units (MBU 5 – Arctic Basin, MBU 6 – Western Arctic,
690 MBU 7 – Arctic Archipelago, MBU 8 – Eastern Arctic and MBU 9 – Hudson Bay Complex).
691 There are 33 Migratory Bird Sanctuaries (MBS) and 19 National Wildlife Areas within the region.
692 Last Mountain Lake MBS, located in Saskatchewan, is North America's first bird sanctuary and
693 Queen Maud Gulf MBS, located in Nunavut, is Canada's largest protected area with an area of
694 over 6 million hectares.

695
696 *Ontario Region.* -

697
698 *Québec Region.* -

699
700 *Atlantic Region* - The Atlantic region, located on Canada's east coast, has international border
701 relationships with three (3) countries: United States, France (St. Pierre et Miquelon) and
702 Denmark (Greenland). This region includes four (4) overlapping provincial jurisdictions: Nova
703 Scotia, New Brunswick, Prince Edward Island, and Newfoundland and Labrador, three (3)
704 overlapping DFO regions and seven (7) Parks Canada Agency Field Units, each with their own
705 unique characters and attributes and sometimes conflicting environmental priorities/issues. This
706 region also includes, one (1) land claim government, Nunatsiavut Government (Labrador Inuit),

Comment [W[J2]]: Ontario Region to populate.

Comment [W[J3]]: Quebec Region to populate.

and changing Aboriginal governances (active land claim, treaty and land management negotiations) in 39 Aboriginal communities.

This vast region spans four (4) of the twelve (12) Bird Conservation Regions (BCR) terrestrial units (BCR 3 - Arctic Plains and Mountains, BCR 7 - Taiga Shield, BCR 8 - Boreal Softwood Shield, BCR 14 - Atlantic Northern Forests) and is surrounded by three (3) of the twelve (12) marine biogeographic units (MBU 12 - Gulf of St. Lawrence, MBU 11 - Scotian Shelf and Bay of Fundy, and MBU 10 - Newfoundland- Labrador Shelves), with each unit possessing unique characteristics. BCR conservation strategies have been developed for each unit in each province and territory across Canada, characterizing each sub-region's landscape and highlighting its unique set of priority species and their habitats <http://www.ec.gc.ca/mbc-com/default.asp?lang=En&n=1D15657A-1>. Six (6) BCR conservation strategies developed for the Atlantic Region include: BCR 3 Newfoundland and Labrador; BCR 7 and MBU 10 Newfoundland and Labrador; BCR 8 and MBU 10 and 12 Newfoundland and Labrador; BCR 14 and MBU 11 and 12 Nova Scotia; BCR 14 and MBU 12 Prince Edward Island; and, BCR 14 and MBU 11 and 12 New Brunswick.

1.2 EFFECTS OF POLLUTION AND NON-POLLUTION INCIDENTS ON WILDLIFE

1.2.1 Pollution Incidents

The release of oils, hydrocarbons, or other hazardous materials into the marine or terrestrial environment may result in serious adverse effects to Wildlife. These hazardous materials may include, but are not limited to:

Crude Oil - Crude oil is a naturally occurring, unrefined petroleum product that is extracted from underground oil reserves and processed into usable petroleum products such as gasoline, diesel, asphalt, and other petrochemicals. Crude oils can be categorized as "light" or "heavy", depending on their viscosity, and can also vary in toxicity and persistence depending on the composition. Because of the fairly rigorous refining process, crude oil must be transported from the initial drill site to chemical refineries, which are often thousands of kilometers away, in order to be processed into usable products that are then shipped to consumers all over the world. Billions of barrels of crude oil are shipped over marine and terrestrial landscapes on an annual basis using a variety of transportation methods (Fig. 3). Each method is controlled by a different

regulatory organization that is responsible for ensuring that business is conducted in a manner that is safe for the public and the environment.

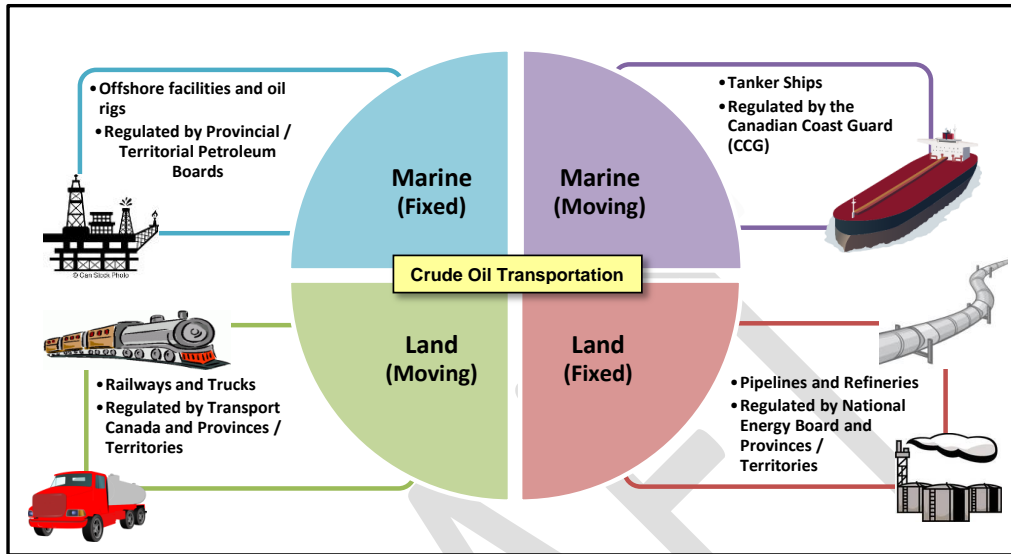


Figure 3: Methods used to transport crude oil over long distances.

Bitumen / Dilbit - Bitumen, the heaviest of all of the crude oils, is a semi-solid, extremely thick and sticky product that is mixed with sand and water and found in natural oil sand deposits, the largest of which can be found in Canada, Kazakhstan, and Russia. Bitumen does not flow freely unless it is heated to a high temperature or diluted with lighter hydrocarbons (typically a natural gas condensate), where it becomes known as "dilbit" (i.e. diluted bitumen). In Canada, most of the bitumen that is extracted from the Alberta Oil Sands is shipped to refineries in the United States for processing, using a variety of transportation methods (Fig. 4). When bitumen is shipped in bulk via railway or tanker, the viscosity of the product is not as important as when it is shipped via pipeline; however regulations must still be followed to ensure that the process is completed safely. Bitumen that is transported over long distances by pipeline requires constant heating and dilution to make it fluid enough to flow freely along the length of the pipeline. The process of bitumen transportation by pipeline is highly regulated by the National Energy Board and has strict safety regulations.

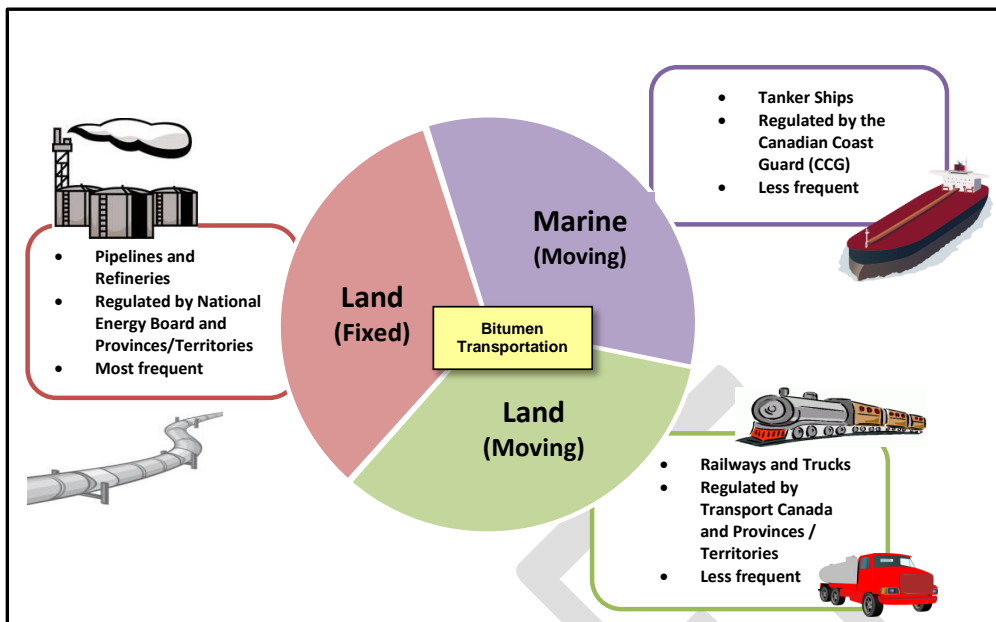


Figure 4: Methods used to transport bitumen / dilbit over long distances.

If bitumen (or dilbit) is unintentionally released into a marine or terrestrial landscape, the cleanup process is very time consuming and strenuous, and there are many implications for wildlife that come into contact with the product. Because of its thickness and persistence, wildlife coated with bitumen are often rendered immobile by the weight of the product, and will often smother or suffocate if ingested. Additionally, although dilbit will temporarily float in water, the lighter components of the compound, including the natural gas condensate used for dilution and any oil from the product, will eventually separate from the heavier components and these toxic hydrocarbons will often cause additional issues for wildlife.

Edible Fats and Oils - Edible fats and oils, including fish oil, canola oil, lard and other vegetable and cooking oils, are typically extracted from animals (e.g. fish) or plants (e.g., nuts, seeds, or fruit) to produce unrefined and/or refined products. Besides providing humans with the necessary “essential oils” required for a healthy diet, edible oils and fats can also be used to create hygiene products such as soap and make-up. These oils are traded and transported in bulk over a variety of landscapes worldwide, a process that is regulated internationally by the *Codex Alimentarius Commission’s* “Codex Committee on Fats and Oils”. The most common method for transporting bulk edible oils and fats is the use of sea-going tankers; however land-based moving and fixed methods are also employed (Fig. 5). The most important aspect of bulk edible oil transportation is ensuring that the cargo remains heated to a liquefied temperature

using heating coils, in most cases, which makes the entire process more hazardous in the case of a pollution incident, since semi-solid oils are much less harmful to wildlife and the environment.

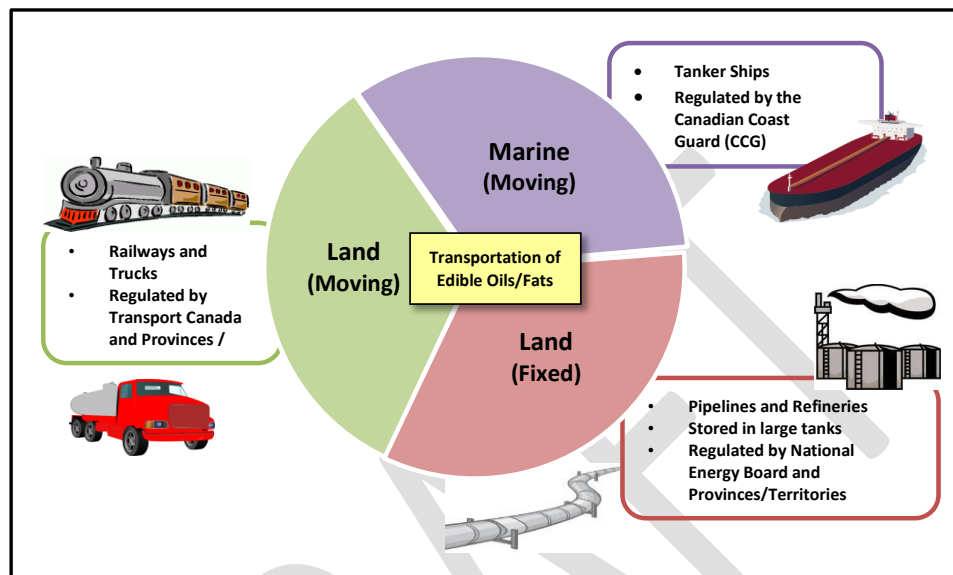


Figure 5: Methods of transportation of edible fats and oils over long distances.

Similarly to petroleum based oils, edible oils such as canola and vegetable oils have similar effects on wildlife and the environment. Most edible oils are liquefied to certain temperatures during transportation and have high concentrations of hydrophobic monounsaturated fatty acids, allowing them to persist in the environment. Because these oils are practically clear in color, spills in marine and terrestrial landscapes are often quite difficult to detect, leaving wildlife vulnerable to inadvertent oiling.

Tailings Ponds - Tailings ponds are wet storage areas for accumulated mining materials, known as tailings, which have no economic relevance to a mining operator. These tailings are pumped into a pond (either natural or engineered) which allows the solid compounds to settle in the water and minimizes the possibility that they will be susceptible to movement by the wind. In Canada, the mining industry will conduct environmental assessments before depositing tailings into the environment; under this process, **industry is responsible for mitigating small-scale incidents by discouraging Wildlife from utilizing tailings ponds as part of their Wildlife Response Plans.** Some examples of tailings ponds that have been approved in Canada

include the deposits of by-products for the mining of bitumen, nickel, antimony, copper, and gold deposits. Tailings ponds can have detrimental effects to aquatic wildlife, birds and plants that come into contact with them due in part to the possibility of them generating acid/alkaline compounds and accumulation of heavy metals, which can cause health and behavioural issues that are similar to those seen in oil-affected Wildlife (see Section 1.2.3). These issues include feather or fur coating, and various internal symptoms caused when the toxic compounds are ingested, but can also include death in more severe situations. In the Alberta Oil Sands, a fine layer of oil may also exist on the surface of the pond, in addition to the tailings sedimenting below, which may pose an additional risk to waterfowl and other birds that land on the tailings ponds.

1.2.2 Non-pollution incidents

Many non-pollution incidents exist that can lead to mass mortalities of Wildlife (Fig. 6). These non-pollution incidents include but are not limited to common diseases, challenging environmental conditions, and industry-related activities.

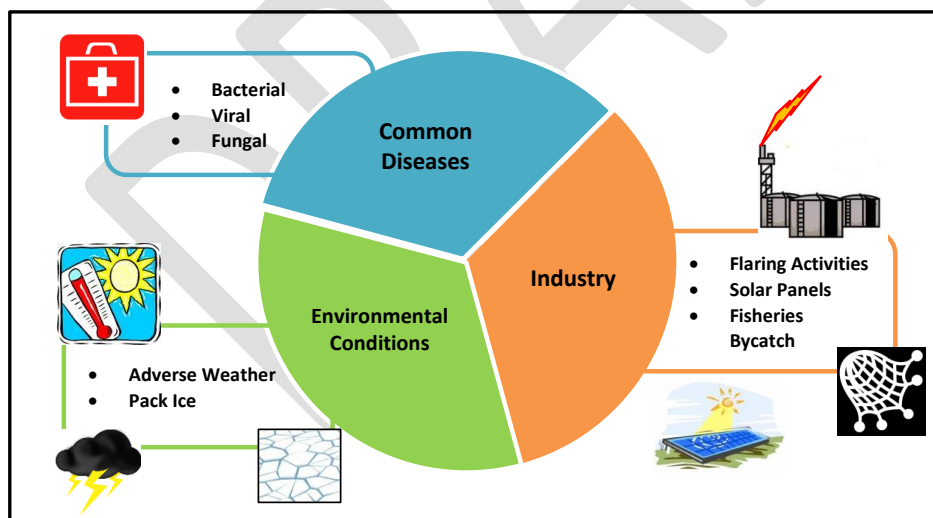


Figure 6: Non-pollution incidents commonly affecting Wildlife.

1.2.2.1 Common Diseases (Bacterial, Viral, and Fungal)

The most common non-pollution incident causing harm to Wildlife in Canada is the transmission of common bacterial, viral, and fungal diseases (Table 2). These diseases can cause injury to a single individual or can cause a mass mortality event in thousands of individuals, depending on the severity of the infection. Diseases affecting Wildlife are usually limited to specific geographic boundaries and environmental conditions that prevent their transmission over large geographic areas, however, the unpredictability and unbiased nature of many of the diseases causes vulnerability in a large variety of species. Common diseases that are likely to affect Wildlife in Canada include, but are not limited to:

Table 2: Common diseases affecting Wildlife in Canada

Disease	Information	Implications
Bacterial Diseases		
Avian Botulism	<ul style="list-style-type: none"> <i>Clostridium botulinum</i> releases toxin Primarily affects waterfowl, waterbirds and shorebirds. Toxin is paralytic, affects the nervous system and hinders a bird's ability to move. Eventual death. 	<ul style="list-style-type: none"> Widespread across Canada and the United States Common disease causing mass mortalities Extremely difficult to detect before an outbreak occurs May affect thousands of birds at a time Large number of carcasses
Avian Cholera*	<ul style="list-style-type: none"> <i>Pasteurella multocida</i> Commonly affects poultry, waterfowl, also gulls, corvids and other scavengers Highly contagious Lethargy, confusion, mobility issues Rapid death upon infection (6-12 hrs) 	<ul style="list-style-type: none"> Rapid incidence of infection among populations High transmissibility and contagious nature Large scale impact all over North America Huge die-offs in poultry populations and other wild birds
Salmonella*	<ul style="list-style-type: none"> <i>Salmonellosis</i> Most common in birds that frequent feeders Different symptoms in different individuals, no particularly distinctive signs Lethargy, diarrhea, weight loss, droopy appearance Death in more severe cases 	<ul style="list-style-type: none"> Does not cause significant mortalities but infections do occur nationwide Variety of strains make a lot of species susceptible to infection Some birds may just be carriers (remain healthy), while others die No medical treatment will completely cure the infection
Viral Diseases		
Avian Influenza*	<ul style="list-style-type: none"> Primarily affects poultry and waterfowl Neurological symptoms (tremors, opisthotonus) Gastrointestinal symptoms (diarrhea) 	<ul style="list-style-type: none"> Some birds may just be carriers (remain healthy), while others die Does not cause significant mortalities Massive outbreak of flu-like symptoms and deaths in humans worldwide Huge global concern for humans

Duck Virus Enteritis	<ul style="list-style-type: none"> • <i>Duck herpesvirus 1</i> • Primarily affects ducks, geese and swans • Loss of appetite and muscle coordination • Diarrhea, tremors, droopy appearance in head and wings • Blood-tinged nasal discharge • Eventual but quite rapid death 	<ul style="list-style-type: none"> • High global mortality • Many individuals are asymptomatic carriers • Only two large outbreaks in North America (1973, 1993)
West Nile Virus	<ul style="list-style-type: none"> • Birds (mostly passerines) are common hosts for the virus • Over 300 species of birds • Symptoms basically non-existent until last stages of the disease • Brain inflammation • Disorientation, unbalance, confusion, inability to fly • Eventual death 	<ul style="list-style-type: none"> • Transmitted through the bite of infected mosquitos • Many individuals are carriers but do not get sick • Also affects humans, other mammals, reptiles, etc. • Not congregated in specific areas and not particularly risky to populations
Fungal Diseases		
White Nose Syndrome	<ul style="list-style-type: none"> • <i>Pseudogymnoascus destructans</i> • Affects hibernating bat species • White growth around muzzles and/or wings • Cause early arousal from hibernation, weight loss, irregular flight patterns • Eventual death due to starvation or predation 	<ul style="list-style-type: none"> • Massive die-offs in Canada and the United States • Global impact as well • Primary threat to bat populations • Large numbers of individuals affected, due to contagious nature • No treatment/cure at this time
*Zoonotic diseases that can be transmitted to humans. Wildlife infected with these diseases are handled differently than others.		

1.2.2.2 Challenging Environmental Conditions

In Canada, challenging environmental conditions generally include unfavorable conditions such as extreme climate events (i.e., unusual cold or hot ambient and/or water temperatures), hurricane-force winds, rain/ice storms, and high concentrations of packed ice in the marine environment. These conditions may affect the quality of the food that is available to Wildlife, altering foraging behaviour or preventing Wildlife from being able to forage at all, and causing individuals to starve and/or succumb to hyper- or hypothermia. Certain weather conditions (storms, high winds) may push individuals away from their migration routes or usual foraging areas, causing mass strandings or “wrecks”. Individuals in a population that are at a pre-existing disadvantage (i.e., young, old, weak, and/or injured) may be more susceptible to mortality caused by challenging environmental conditions, however, all individuals are at least somewhat vulnerable to the possibility of death due to a challenging environment.

907

908 **1.2.2.3 Industry-related Mortality**

909

910 *Incineration due to flaring activities* - In the oil and gas industry, flaring is a technique that is
911 used to burn off any flammable gas that is released from an oil well during the extraction/refining
912 process to prevent the accumulation of dangerous levels of gas that could pose a hazard to
913 personnel. While it does mitigate the risk of gas explosions in refineries, it also poses quite a
914 risk to the environment, in particular due to the anthropogenic emissions of carbon dioxide and
915 methane gas that are released into the atmosphere, but also due to the enormous risk to
916 wildlife. Vulnerability to flaring is emerging as a great risk to migratory bird populations and other
917 wildlife, particularly because Wildlife can be attracted to the light that is emitted from the vertical
918 stacks, especially at night and during conditions of low visibility (e.g., fog), which can lead to
919 large numbers of Wildlife to get incinerated when passing through the flare. Flaring activity in
920 the vicinity of colonies of nocturnal breeding migratory birds (e.g., storm-petrels) and during the
921 migration period of passerines have led to significant migratory bird mortalities.

922

923 *Fisheries bycatch* - Commercial fisheries deploying gillnets, longlines, and bottom otter trawls
924 can lead to mass mortalities of marine Wildlife, primarily seabirds, in Canadian waters, as a
925 result of birds getting caught and drowning in the submerged fishing gear. Large numbers of
926 individuals can get caught with relatively little fishing effort when fishing activities occur in areas
927 of high seabird concentrations (e.g., near breeding colonies or in foraging hotspots). Drowned
928 birds retrieved from fishing gear are discarded from the vessel, and may wash up on beaches or
929 shorelines.

930

931 *Incineration due to solar panel* - The use of vast “solar panel fields” are an emerging issue for
932 Wildlife as these have been observed to incinerate large numbers of birds as they fly over the
933 fields. These parks are large areas of thousands (in some cases, hundreds of thousands) of
934 mirrored solar panels that are used to generate clean energy to power various forms of
935 infrastructure, such as the Sarnia Photovoltaic Power Plant in southwestern Ontario. The scale
936 of such solar panel parks gives off such a high intensity of concentrated heat that birds or
937 insects may be incinerated in mid-air, and passing birds are being referred to as “streamers”,
938 due to the puff of smoke that is emitted as the individual comes into contact with the radiation;
939 many birds that do not die instantly due to incineration may succumb to internal injuries at a
940 later time.

941

1.2.3 Effects of Oil on Wildlife

The specific implications that oil has on Wildlife can vary depending on a number of factors, including, but not limited to, the composition of the oil product, the duration of contact with the oil, the persistence and weathering of the oil, and the vulnerability of the species. In particular, crude oils tend to be more threatening to Wildlife because they can remain viscous in the environment for a longer period of time. Crude oils are also highly toxic, which can cause damaging effects to Wildlife both externally and internally. The most dramatic external effect is when oil coats the individual's fur or feathers, disrupting the ability for Wildlife to thermo-regulate and removing their waterproofing capabilities. This affects Wildlife's ability to swim, fly and/or float, leading to drowning, starvation, hypothermia or hyperthermia, and vulnerability to predation. Many will seek shelter to stay alive, and for marine Wildlife, often means coming to shore and are thus unable to feed. Internal effects result primarily from ingesting oil through preening or ingesting contaminated food or water, causing organ damage, gastrointestinal irritation, and hematological changes. While such internal effects may not be lethal to some individuals, they may affect the individual's ability to reproduce successfully in the future by causing abnormal behaviours, decreased fertility, and/or premature death of offspring. The combination of direct mortality of individuals and suppressed reproductive output of affected individuals that survived being oiled can lead to population-wide effects such as declines in the abundance of breeding adults for species that are highly vulnerable to coming into contact with oil, and decreased genetic diversity, especially for species at risk.

1.2.4 Identification of Vulnerable Resources

1.2.4.1 Important Wildlife areas

Canada hosts nationally and internationally important populations of migratory birds from all bird groups (seabirds, shorebirds, landbirds and waterfowl). Although migratory birds are highly mobile and ubiquitous, many find refuge from human activities at some point in their life cycle in formally protected areas, including National and Provincial Parks, National Wildlife Areas, Migratory Bird Sanctuaries, Wildlife Reserves, and Ecological Reserves (see Fig. 7).

Protected areas, Canada, 2013



Figure 7: Distribution and size of terrestrial and marine protected areas in 2013 (reproduced from <https://www.ec.gc.ca/indicateurs-indicators>).

Canada's Important Bird Areas (IBA) Program coordinated by Bird Studies Canada and Nature Canada identifies additional sites that provide essential habitat (i.e., breeding, over-wintering and/or migratory stop-overs) for Canada's bird populations. There are close to 600 IBAs identified in Canada (see Fig. 8).

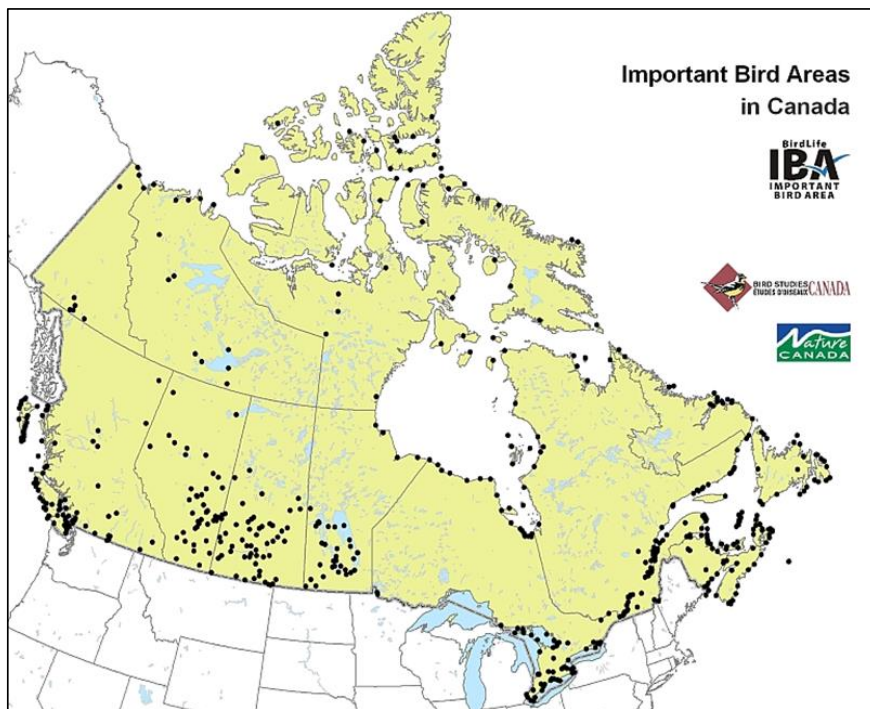


Figure 8: Distribution of Important Bird Areas across Canada (reproduced from www.ibacanada.com).

1.2.4.2 Species at Risk

All SAR species within the geographic scope of an incident are considered highly vulnerable due to the potentially high or irreversible impacts on a population even if only a few individuals are affected. The [Government of Canada](http://www.governmentofcanada.ca) maintains a list of all [plant](#) and [animal species](#), or [designatable units](#) thereof, federally recognized as special concern, [threatened](#), [endangered](#), [extirpated](#), and [extinct](#) in Canada under Schedule I of SARA. This List of Wildlife Species At Risk in Canada is available online at the [Species at Risk Registry](#) website. Regional EC-CWS SAR biologists maintain detailed information on the abundance and distribution of SAR species and their associated critical habitat.

1.2.4.3 Vulnerable Non-SAR Migratory Birds

Although there are a wide range of incidents that potentially impact migratory birds, the most visible response involving Wildlife are pollution-related incidents occurring in the marine or open

1004 water environment. A pollution incident occurring in this landscape during the breeding season
1005 will render all colonial waterbird and waterfowl species breeding within the affected area as
1006 vulnerable. However, waterbird and waterfowl species which spend most of their lives on the
1007 surface of the water have a higher vulnerability to pollution incidents that occur outside of the
1008 breeding season. Winter Oil Vulnerability Indices (WOVI) have been developed for common
1009 species over-wintering in the northwest Atlantic (Wiese and Ryan 2003) and the North Sea
1010 (Camphuysen 1998), which take into account each species' distribution and behaviour at sea.
1011 Typically, species with a high WOVI are those that roost on open water, forage and escape by
1012 swimming and diving, and/or have a geographically defined wintering area. In Canada, species
1013 meeting these criteria would include those from the alcid family (e.g., murres, razorbills,
1014 guillemots, murrelets, auklets, puffins and dovebies), loons, and diving ducks (e.g., eiders,
1015 Harlequin ducks, long-tailed ducks, scoters and mergansers). Regional EC-CWS biologists
1016 maintain detailed information on the abundance and distribution of vulnerable colonial
1017 waterbirds and waterfowl during the breeding (i.e., distribution and size of colonies) and non-
1018 breeding (i.e., abundance and distribution at sea) periods.

1019
1020 Alcids appear to be more susceptible to non-pollution incidents related to challenging
1021 environmental conditions during the winter, whereby individuals cannot find sufficient food and
1022 causing mass strandings often over a large geographic area. Mass strandings of storm-petrels
1023 can occur outside of the breeding season following high onshore hurricane-force winds.

1024
1025 Disease-related mass mortalities can affect a wider range of migratory bird groups. For
1026 example, avian cholera outbreaks have been observed in eiders, gulls, geese and murres, both
1027 at the breeding colonies and/or in their over-wintering habitats. Gulls are also more susceptible
1028 to outbreaks of botulism as a result of their foraging habits in landfills and sewer outflows.

1029
1030 In Canada, mass mortalities linked to industry-related activities have been observed in landbirds
1031 and storm-petrels attracted to flares and in alcids drowned in commercial fisheries gillnets
1032 placed in the vicinity of colonies.

1033

1034 **1.3 WILDLIFE RESPONSE PLAN**

1035

1036 **1.3.1 Objectives of a Wildlife Response**

1037

1038 EC-CWS is the lead authority on setting wildlife emergency response standards and guidelines
1039 related to migratory birds and species at risk under its jurisdiction. The objectives of a Wildlife
1040 response must include:

- 1041 • Identifying Wildlife at risk of being affected by the incident and quantify affected Wildlife;
- 1042 • Minimizing further damage to Wildlife;
- 1043 • Facilitating the removal of affected Wildlife *if* this will minimize further damage or support
1044 appropriate response strategies for the humane treatment of affected Wildlife;
- 1045 • Conducting post-incident damage assessments to evaluate the impact of an incident on
1046 Wildlife populations.

1047
1048 Health and safety are of primary importance in any Wildlife response effort. The earliest phases
1049 of a response are generally the most hazardous to human health and safety. Wildlife response
1050 efforts will not be initiated unless responders can conduct activities safely. EC-CWS abides to
1051 the standards and criteria outlined in *EC-CWS National Wildlife Emergency Response State of*
1052 *Preparedness Manual* (Goulet et al. 2015) to ensure that Coordinators and Responders tasked
1053 with Wildlife emergency response duties will have nationally consistent training and personal
1054 protection equipment in order to carry out their tasks effectively, safely, and professionally.

1055

1056 **1.3.2 Tiered Response**

1057
1058 Incidents affecting Wildlife and responses required will vary greatly depending on the source
1059 and location of the incident, as well as the number of Wildlife affected. As such, Wildlife
1060 response strategies are developed in a way that allows them to be escalated as required for
1061 each incident. The tiered response concept is widely accepted and allows this flexibility in scale.
1062 For a Wildlife response, the application of this concept can be based on relative distance of
1063 qualified Wildlife responders to the location where a Wildlife incident is developing and by the
1064 risk of the incident negatively affecting Wildlife populations. A Tier 1 response is immediately
1065 activated for small-scale incidents with overall low risk to Wildlife populations, using local
1066 resources; a Tier 2 response is activated for ongoing incidents affecting a larger geographic
1067 area or occurring in more remote areas, posing some risk to Wildlife populations, and/or
1068 requiring resources from other regions; a Tier 3 response is activated when the ongoing incident
1069 poses a high risk to Wildlife populations, and/or crosses the Canadian border, and therefore
1070 requires assistance from other regions and/or international resources (Fig. 9).

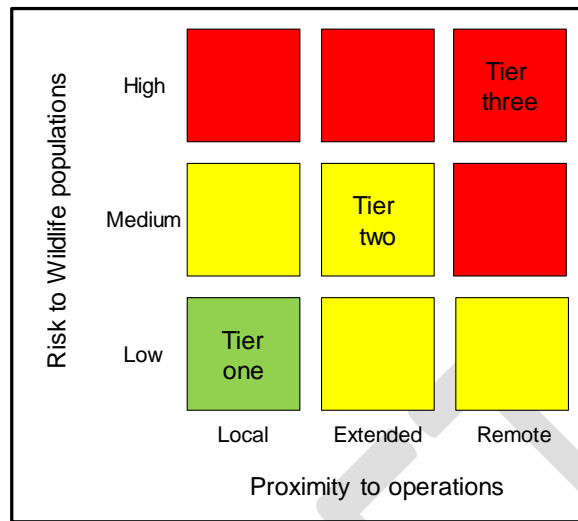


Figure 9: The concept of a tiered Wildlife response (adapted from IPIECA Volume 14: *Guide to Tiered Preparedness and Response*). Tier 1 avails of regional resources which can be quickly mobilized (12-36 hours); Tier 2 avails of National resources requiring intermediate mobilization time (24-48 hours); and Tier 3 avails of international resources requiring longer mobilization time (48-72 hours).

1.3.3 Identifying Vulnerable Wildlife Using Existing Information

The first stage of the response is to identify what Wildlife is potentially at risk. EC-CWS strategically prioritizes the collection of baseline information on the distribution and abundance of Wildlife in known or potential high risk areas to ensure that EC-CWS is able to engage effectively in the development of appropriate response strategies and mitigation measures with respect to emergency response preparedness. As a primary responsibility EC-CWS will assess the threat to Wildlife based on factors such as sensitive habitats, the size of the affected area during a pollution or non-pollution incident, numbers of migratory birds affected, presence of species at risk, time of year and location. This information is used to identify Wildlife in the general area of a given pollution or non-pollution incident, helps guide the mitigation measures of a response, and assists in assessing the impact of pollution or non-pollution incidents on Wildlife populations.

1.3.4 Monitoring Wildlife in Affected Area

Wildlife monitoring and reconnaissance surveys required during and after pollution or non-pollution incidents provide the information on the current abundance and distribution of Wildlife within the general area of the incident. These activities identify Wildlife potentially at risk of being affected by a specific pollution or non-pollution incident, and provide the necessary information to quantify and assess specific pollution or non-pollution incident damage incurred on Wildlife populations. The approach used will be case-specific and will depend on numerous factors, such as mortality source (e.g., oil versus disease), species affected, type of landscape (e.g., marine versus terrestrial), location within landscape (e.g., inshore versus offshore), and available resources. An adaptive approach may be necessary during an emergency response, to account for unforeseen changes, such as weather conditions. EC-CWS uses the guidelines and protocols to conduct Wildlife surveys as outlined in *Technical Guidance and Protocols for Migratory Bird Surveys for Emergency Response in Canada* (Wilhelm et al. 2015). To date, protocols have been developed to be applied in any incident in a marine landscape to facilitate consistent data collection for migratory birds impacted by pollution or non-pollution incidents. Standardized protocols to conduct Wildlife surveys in other landscape types (terrestrial and wetlands) are under development.

To ensure high accuracy and reliability of data collected during an emergency response, observers conducting migratory bird surveys are required to have expertise in Wildlife identification and be familiar with survey protocols. Furthermore, observers should have required certifications and training to operate equipment and/or undertake the tasks associated with appropriate activities, and be aware of any certification and training requirements to access certain platforms, which may be made available during an emergency response, as outlined in *EC-CWS National Wildlife Emergency Response State of Preparedness Manual* (Goulet et al. 2015).

1.3.5 Minimizing Damage to Wildlife

A Wildlife response strategy must initially focus on preventing or reducing the contamination source to non-contaminated individuals and their habitats and to prevent interactions with ongoing operations. This is especially critical during an oiling incident, where the RP or LA will focus their efforts on controlling the release and spread of oil at the source and by removing released oil through mechanical recovery (e.g., booming and skimming), on-water *in-situ* burning, and possibly by spraying chemical dispersants from aircrafts or vessels. Chemical dispersants contain surfactants that break down the oil into small droplets that are then

1146 dispersed into the water column, where they are subjected to natural attenuation. While
1147 applying dispersants helps minimize Wildlife from encountering oil on the surface of the water,
1148 direct exposure of dispersants can compromise the waterproofing of feathers and be toxic to
1149 Wildlife. EC-CWS is in the process of developing a policy on the use of dispersants during
1150 emergency response involving Wildlife.

1151
1152 During emergency response operations, it is important to keep Wildlife outside of the affected
1153 area. This can be accomplished through the following activities:

1154 **1.3.5.1 Deterrence and Dispersal**

1155

1156 Deterrent and dispersal activities should be initiated as soon as possible to prevent Wildlife from
1157 using contaminated areas. Deterrent devices used to disperse Wildlife include both visual and
1158 auditory techniques and range in their effectiveness depending on the species as well as the
1159 landscape where the incident is unfolding. Wildlife can also be dispersed from the affected area
1160 by attracting individuals to nearby non-affected habitat. Careful consideration should be given
1161 in the selection of dispersal activities and placement of deterrent devices to increase the
1162 likelihood of effective dispersement of individuals and to prevent the driving of unaffected
1163 Wildlife into affected areas. EC-CWS uses the guidelines and protocols outlined in *EC-CWS*
1164 *Guidelines for Deterrence and Bird Dispersal Techniques used during pollution and non-*
1165 *pollution incidents in Canada* (Beaumont et al., *in prep*).

1166 **1.3.5.2 Pre-emptive Capture**

1167

1168 Pre-emptive capture aims to capture Wildlife before they have the opportunity to become
1169 affected during a pollution incident. Such an undertaking, however, is complex and pre-
1170 planning requirements include the capture, transport, holding and release strategies for the
1171 Wildlife potentially at risk of being affected during a pollution incident. If a pre-emptively
1172 captured species will need to be held in captivity, a suitable organization authorized to carry out
1173 these activities must be identified to provide the species with appropriate housing, substrate,
1174 nutritional support, and medical care (if necessary) for a potentially extended period. This may
1175 be the wildlife treatment facility caring for oiled Wildlife if one has been established.

1176
1177 Pre-emptive capture is a strategy that may be considered for the following:

- 1178
- 1179 • Pre-emptive capture of vulnerable adults (e.g., species at risk)
 - 1180 • Pre-emptive capture of hatchlings

- Relocation of nests

EC-CWS uses the criteria as outlined in *EC-CWS Guidelines for the Capture, Transport, Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et al. 2015a) for guidance on capturing and caring for Wildlife during a pollution incident.

1.3.5.3 Carcass Collection

The collection of carcasses may be required to remove sources of contamination and prevent secondary oiling or additional contamination of Wildlife as a result of predation and scavenging. Collecting carcasses during an emergency response can also help determine the geographic scale of the incident, determine the cause of an incident if the source is unknown, and helps obtain minimum number of casualties for damage assessment purposes. The collection of contaminated carcasses is also considered as a response strategy to minimize further damage to uncontaminated Wildlife. It is important to note that only those organizations authorized under the MBCA can carry out the various activities associated with minimizing damage to Wildlife (see Section 2.2).

EC-CWS has the responsibility to communicate to all agencies involved in a response the importance of: i) monitoring migratory bird impact through bird collection surveys; ii) ensuring that no undocumented birds are removed from beaches or shorelines; iii) everyone collecting migratory birds is authorized to do so through a valid authorization under the MBCA and Migratory Bird Regulations (see Section 2.2 for permits and authorizations), and iv) examining and documenting all migratory birds collected throughout the duration of the incident, including live affected birds that died at a rehabilitation facility. EC-CWS uses the guidance outlined in *Technical Guidance and Protocols for Migratory Bird Surveys for Emergency Response in Canada* (Wilhelm et al. 2015) for the collection, management and proper disposal of carcasses.

1.3.6 Managing Live Oiled Wildlife

Response strategies for live oiled Wildlife are guided by principles outlined in *EC-CWS' National Policy on Wildlife Emergency Response* (Environment Canada 2015b). Treatment of live captured Wildlife may include rehabilitation and release back into the wild; but it may also include euthanasia to reduce suffering. Criteria considered when prioritizing Wildlife species for rescue and rehabilitation will include world population size, productivity, vulnerability, demographic status and local numbers, sporting value, non-consumptive value and probability

1216 of rehabilitation success. EC-CWS uses the criteria as described in the *EC-CWS' National*
1217 *Policy on Wildlife Emergency Response* (Environment Canada 2015) when determining which
1218 approach is best suited during a pollution incident.

1219
1220 When the capture, rehabilitation and release of Wildlife is a strategy considered for
1221 implementation during a pollution incident, EC-CWS uses the criteria as outlined in *EC-CWS'*
1222 *Guidelines for the Capture, Transport, Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et
1223 al. 2015a) for guidance on capturing and caring for Wildlife during a pollution incident. EC-CWS
1224 supports the rehabilitation of oiled Wildlife by qualified organizations authorized under the
1225 MBCA and Migratory Bird Regulations (MBR) to carry out these authorized activities. EC-CWS
1226 will maintain a functional relationship with the certified response organizations, **as directed by**
1227 **the condition of the authorization for these activities**, to advise on activities and species
1228 priorities for response.

1229
1230 Information on requirements and safety protocols when setting up an oiled wildlife treatment
1231 facility are detailed in the *EC-CWS' Guidelines for Establishing and Operating Treatment*
1232 *Facilities for Oiled Wildlife* (Wheeler et al. 2015b).

1233

1234 **1.3.7 Assessing Impact of Incidents on Wildlife**

1235
1236 EC-CWS may require impact assessments to Wildlife populations and/or habitat, and assess
1237 socio-economic impacts for restoration plans, legal action, claims from court damage awards or
1238 insurance companies and cost recovery.

1239
1240 EC-CWS will advise and/or assist with estimating the minimum number of individuals confirmed
1241 to be affected by the incident (i.e., collected through carcass collection surveys, transported to
1242 rehabilitation facilities, or observed during Wildlife surveys but were not collected), as well as
1243 the estimated number of individuals likely to be affected but were not observed nor recovered.

1244
1245 For a pollution incident occurring in marine or open water, EC-CWS may require, and in such
1246 circumstances will advise and/or assist with, the release and tracking of labelled drift blocks or
1247 marked carcasses during the early phases of the response. Drift experiments during an ongoing
1248 incident can help determine the likelihood of recovering affected individuals onshore. Planning
1249 for a drift experiment prior to an incident is good practice and easily done by stock-piling
1250 labelled drift blocks or marked carcasses of representative species likely to be involved in an
1251 incident. If a drift experiment is required, blocks and carcasses should be deployed within the

1252 affected area as soon as possible following the onset of the incident and search effort along the
1253 shoreline should occur at regular intervals during the drift experiment.

1254

1255 EC-CWS will advise and/or assist with the identification of source colonies or populations
1256 impacted by the incident.

1257

1258 EC-CWS will advise and/or assist with monitoring programs to assess the long-term impacts of
1259 the incident on Wildlife populations and/or their habitats.

1260

1261 **1.3.8 Habitat Considerations and Development of Landscape-based Contingency** 1262 **Plans for Pollution Incidents** 1263

1264 The various habitats occupied by Wildlife require different considerations with regards to
1265 response planning. Specific to an emergency response involving pollutants such as oil, the key
1266 variable in a response plan is the presence of bodies of water which may act as a carrier for oil
1267 discharged into the environment, causing oil to quickly spread over large areas where Wildlife
1268 may become impacted. In Canada, habitats occupied by Wildlife requiring standardized
1269 response approaches during an emergency response involving oil or similar pollutants can be
1270 grouped into the following three main landscape categories: 1) marine and open water, 2)
1271 wetlands, and 3) terrestrial.

1272

1273 While each EC-CWS region will have unique approaches to manage an incident based on
1274 inherent differences (e.g., accessibility to resources, types of incidents, prevalent threats, public
1275 pressure, etc.), a response will be overall similar across regions based on the landscape in
1276 which an incident is unfolding. Therefore, generic landscape-based contingency plans for each
1277 of the three identified landscapes will be developed based on the Wildlife response strategies
1278 outlined in this section. Each region will subsequently develop an annex which will identify
1279 regional priorities for Wildlife resources as well as prevailing threats to Wildlife, and provide
1280 regional contact information for people identified filling functional roles during a Wildlife
1281 emergency response (see Section 1.4).

1282

1283

1284 **1.3.8.1 Marine and Open Water** 1285

Comment [WJ4]: Noting here that we are open to other categories to be provided by the working group.

1286 Pollution incidents that occur in the marine environment or large bodies of open water tend to
1287 affect marine Wildlife that spend a high proportion of their time on the water, such as alclids and
1288 waterfowl. The impact on Wildlife has little to do with the amount of contaminants discharged,
1289 but rather depends on the location of the incident, persistence and toxicity of the contaminants,
1290 and duration of the incident. In seasons and areas of high concentrations of vulnerable Wildlife,
1291 the number of impacted individuals may reach the thousands, even when a relatively low
1292 volume of contaminant is discharged. Affected Wildlife may eventually come ashore either alive
1293 or dead, requiring systematic search and collection effort on accessible shorelines. Oil
1294 discharged offshore may eventually travel inshore and reach the coastline, impacting other
1295 suites of Wildlife associated with wetland habitats (see section 1.3.8.3). A Wildlife response in
1296 the marine and open water landscape focuses on excluding Wildlife from utilizing the affected
1297 area, recovery of affected individuals if these come to shore, and assessing the impact of the
1298 incident on Wildlife.

1299

1300 **1.3.8.2 Terrestrial**

1301

1302 Hazardous materials discharged into a terrestrial landscape where a body of water is absent will
1303 be limited in spread and affect a small area in relation to the released volume, although volumes
1304 can be considerable. Pollution incidents on a terrestrial landscape are usually limited to a point
1305 source (e.g., truck, train, pipeline, oil storage facility). While terrestrial Wildlife within the
1306 affected area may be diverse, including birds, mammals, reptiles and amphibians, the number
1307 of vulnerable species will probably be low. A Wildlife response strategy would focus on
1308 excluding Wildlife from affected area, pre-emptive capture of breeding SAR, recovery of affected
1309 individuals, and assessing the impact of the incident on Wildlife.

1310

1311 **1.3.8.3 Wetlands**

1312

1313 Wetlands consist of any saturated land, such as tidal flats, salt marshes, lagoons and bogs, but
1314 also include small ponds, rivers, marshes and reedbeds, or any combination of such categories.
1315 Unlike the other landscapes, wetlands are vulnerable to activities that occur on both land and
1316 the marine environment. During an oil spill response, wetlands are priority areas for protection
1317 as they can trap large quantities of oil, are difficult to clean, and can take years or decades to
1318 recover. Because of the large variety of wetland environments and biotypes that they
1319 accommodate, removing oil or other contaminants from the environment and operationalizing a
1320 Wildlife response may be complex. Rivers will carry and spread the oil potentially over large

1321 distances, and shorelines may be inaccessible. Wildlife diversity may be high, and include a
1322 mix of aquatic (waterfowl, shorebirds, inland waterbirds), and terrestrial (landbirds) migratory
1323 bird species, and SAR from a variety of groups, including mammals, birds, amphibians, and fish.
1324 High effort may be required for reconnaissance and monitoring surveys as well as collecting
1325 affected individuals. Small lakes and ponds may be attractive for migratory birds during
1326 migration periods, and may require extended resources to exclude Wildlife from the area. In
1327 addition to deterrence activities, a Wildlife response in wetland habitats will also focus on: pre-
1328 emptive capture to relocate breeding species, recovery of affected individuals, and assessing
1329 the impact of the incident on Wildlife.

1330

1331 **1.3.9 Wildlife Response Plan for Incidents with Identified RP**

1332

1333 For incidents where an RP has been identified, the RP has the first responsibility for initiating
1334 effective actions to counteract an environmental emergency and has financial responsibility for
1335 damage and cleanup costs incurred during an incident. Incident-specific Wildlife Emergency
1336 Response Plans (WERP) are a requirement of the Incident Command System for pollution and
1337 non-pollution incidents affecting Wildlife and must address all of the various procedures and
1338 strategies required to mount an effective Wildlife response. EC-CWS will provide response
1339 standards and guidelines to inform organizations responsible for response activities of the
1340 minimum requirements to effectively respond to pollution or non-pollution incidents affecting
1341 Wildlife, as described in *EC-CWS' Guidance for Developing Beneficial Management Practices*
1342 *and Emergency Response Plans for Industries or Stakeholders Whose Activities May Affect*
1343 *Wildlife* (Worthman et al., *in prep*).

1344

1345 The RP will provide planned activities associated with Wildlife to the LA and EC-CWS (*as lead*
1346 *authority on setting wildlife emergency response standards and guidelines related to migratory*
1347 *birds and species at risk under its jurisdiction*). EC-CWS has representation at the Science
1348 Table through its Coordinators (see section 1.4.1). Planned activities are vetted through the
1349 appropriate expertise in the region and input is brought back to the Science Table to the LA to
1350 deal with the RP to ensure appropriate communications and Government of Canada response.

1351

1352 If the pollution or non-pollution incident involves the treatment of or activities involving affected
1353 Wildlife by response organizations (authorized under the MBCA and Migratory Bird
1354 Regulations), EC-CWS will maintain a functional relationship with the certified response

1355 organizations, as directed by the condition of the authorization for these activities, to advise on
1356 activities and species priorities for response.

1357
1358 EC-CWS may monitor the effectiveness of any Wildlife response activities. The EC-CWS
1359 Coordinator will inform the Chair of the Science Table, who in turn will inform the RP about the
1360 required changes. If the response plan implemented by the RP or others does not meet EC-
1361 CWS standards, EC-CWS may take control and supervise any aspect of an emergency
1362 response involving Wildlife; EC-CWS may do this through organizations which have the
1363 expertise, logistic capability and equipment to mount such operations. Costs for such operations
1364 will be recovered from the RP or may be recovered through recognized compensation regimes
1365 available for activities associated with pollution related incidents in Canada, as outlined in *EC-
1366 CWS Guide to Cost Recovery for Wildlife and Natural Resource Response Activities During and
1367 After Pollution Incidents in the Marine System in Canada* (Worthman et al. 2015).

1368

1369 **1.4 FUNCTIONAL ROLES AND RESPONSIBILITIES IN WILDLIFE RESPONSE** 1370 **ORGANIZATIONS**

1371

1372 **1.4.1 EC-CWS Coordinators**

1373

1374 EC-CWS Coordinators receive reports of an incident from NEEC and will have the responsibility
1375 to facilitate an appropriate EC-CWS response. Coordinators lead and implement Wildlife
1376 emergency response on behalf of EC-CWS and represent EC-CWS' interests in liaising and
1377 integrating with other federal and provincial government departments and other organizations
1378 involved in a response during pollution and non-pollution incidents affecting Wildlife.

1379

1380 Each EC-CWS region is to have a minimum of two Coordinators (primary and alternate) that are
1381 trained according to criteria and guidelines set in *EC-CWS National Wildlife Emergency
1382 Response State of Preparedness Manual* (Goulet et al. 2015).

1383

1384 **1.4.2 EC-CWS Responders**

1385

1386 Responders support the RP or LA by providing information on Wildlife and sensitive habitats
1387 potentially impacted by an incident, through the Science Table. Responders will also, under
1388 direction of the Coordinator, provide technical support in the field in response to an incident and
1389 may be called upon to assist with making field assessments, supervise Wildlife response

1390 activities of response organizations and those working under them, monitor of Wildlife in the
1391 area of the incident, ensure that accurate information on affected Wildlife are gathered, and brief
1392 Coordinators of all activities. Each EC-CWS region is to have sufficiently trained Responders,
1393 according to criteria and guidelines set in *EC-CWS' National Wildlife Emergency Response*
1394 *State of Preparedness Manual* (Goulet et al. 2015), to ensure Wildlife emergency response
1395 activities are carried out safely, consistently, and professionally.

1396
1397 EC-CWS responders may also be deployed to assess that authorized response organizations
1398 are complying with conditions of activities authorized under the MBCA and Migratory Bird
1399 Regulations. **EC-CWS Responders do not deal directly with the RP or their**
1400 **contractors.** Rather, EC-CWS Responders will inform EC-CWS Coordinator if regimes
1401 deployed are deficient during an incident.

1402

1403 **1.4.3 Communications**

1404

1405 Throughout Canada, all EC Branches and Services, including EC-CWS, input to an emergency
1406 response is mediated through the Science Table. EC's Communication Branch is also a
1407 member of the Science Table and supports EEP through the management of all
1408 communications and media issues that may emerge from an environmental emergency in which
1409 EEP is involved.

1410 Communications Officers will plan and coordinate any media requirements and communications
1411 specific to Wildlife during pollution and non-pollution incidents, in consultation with the EC-CWS
1412 Coordinator and EC-CWS Regional Director. The Communications Officer's role is not to
1413 restrict information flow to the media, but to ensure that EC-CWS concerns and actions are
1414 presented to the public. To do this effectively, it is necessary that the Officer be aware of and
1415 involved in all media contacts to the greatest extent possible. The Officer will work with all EC-
1416 CWS personnel involved to ensure that those interviewed by media are able to reflect the
1417 broader concerns and objectives of our organization, and present a balanced summary of the
1418 situation.

1419

1420

1421

1422

1423 **1.4.4 Permits and Authorizations**

1424
1425 During pollution or non-pollution incidents affecting Wildlife, EC-CWS has the responsibility for
1426 authorizing, where relevant, any activities that involve the handling or disturbance of Wildlife.

1427 Activities requiring permits and authorization include:

- 1428
- 1429 • preventing Wildlife from utilizing a specific area (i.e., deterring, pre-emptive capture),
 - 1430 • Removing dead Wildlife from the environment,
 - 1431 • Removing live affected Wildlife for treatment or euthanasia.
- 1432

1433 Participation in any of these activities during pollution and non-pollution incidents is identified
1434 through the Permits group to the lead response organization associated with the incident.

1435
1436 Contact information for EC-CWS regional permits offices are:

1437

1438 **British Columbia and Yukon**

1439 5421 Robertson Road
1440 Delta British Columbia
1441 V4K 3N2
1442 Telephone: 604-350-1950
1443 Fax: 604-946-7022

1444

1445 **Northwest Territories, Nunavut, Alberta, Saskatchewan and Manitoba**

1446 115 Perimeter Road
1447 Saskatoon SK
1448 S7N 0X4
1449 Telephone: 306-975-4090
1450 Fax: 306-975-4089

1451

1452 **Ontario**

1453 867 Lakeshore Road
1454 P.O. Box 5050
1455 Burlington ON
1456 L7R 4A6
1457 Telephone: 905-336-4464
1458 Fax: 905-336-4587

1459

1460 **Québec**

1461 1141 Route de l'Église
1462 P.O. Box 10100
1463 Sainte-Foy QC

1464 G1V 4H5
1465 Téléphone: 418-648-3683
1466 Fax: 418-648-4871
1467

1468 **Newfoundland and Labrador, Prince Edward Island, Nova Scotia, and New Brunswick**
1469 17 Waterfowl Lane
1470 Sackville NB
1471 E4L 1G6
1472 Telephone: 506-364-5068
1473 Fax: 506-364-5062
1474

1475 *Taken from: <http://www.ec.gc.ca/mbc-com/default.asp?lang=En&n=2BD78769-1>*

1476 **2.0 OPERATIONS AND PROCEDURES**

1477

1478 **2.1 NOTIFICATION AND ACTIVATION OF A WILDLIFE RESPONSE**

1479

1480 In accordance with established procedures and criteria between NEEC and the 24-hour
1481 Authorities, the response process is only activated when NEEC receives a verbal notification
1482 from the Authorities through the EC emergency line. Note that activation can be triggered by
1483 citizens, EC's Communications Branch, Enforcement Branch, EC-CWS, other federal
1484 departments or agencies, different levels of government or any other source having credible
1485 information. In all cases, activation must be verbal. NEEC officers then evaluate the initial
1486 notification and conduct an assessment to determine if the environmental emergency falls within
1487 EC's mandate.

1488
1489 Following NEEC's standard operating procedures, an Advisory providing information on the
1490 details and severity of pollution or non-pollution incidents, are directed to appropriate
1491 stakeholders (Fig. 10).

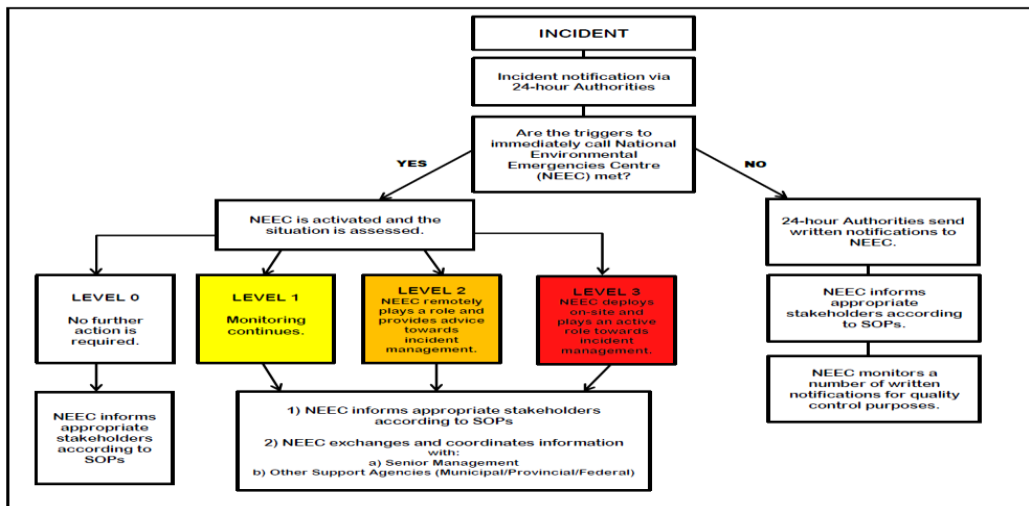


Figure 10: Schematic of the EC's National Environmental Emergencies Center (NEEC) incident notification process.

Under this notification process, EC-CWS is advised of all pollution and non-pollution incidents affecting or potentially affecting Wildlife or their habitats. For any pollution-related Wildlife incident, EC-CWS will provide Wildlife information as requested by NEEC.

Notifications for minor non-pollution Wildlife incidents (impact on small numbers of migratory birds or federally managed wildlife, <5 individuals), with no effect on conservation at the population level, will be developed by EC-CWS' Coordinator and distributed by EC-CWS' Regional Director.

Notifications for moderate (impact on small numbers of migratory birds or federally managed wildlife (5-10 individuals) or major (>10 individuals)) non-pollution Wildlife incidents will be developed by NEEC, with content provided by EC-CWS (drafted by Coordinator and by Regional Director).

EC's significant Wildlife Event Criteria and Notification Protocols (see Appendix I) provides: 1) a description of the categorization of impacts for each of the three significant event levels for affected species, habitat, and links to human health (see Table 3), 2) clearly outlines EC-CWS' roles and responsibilities for each of the three significant event levels (see Table 4), and 3) provides a template for the contents of the Advisory (i.e., incident type, date and time, details of incident, initial assessment and updates of impacts and risk to wildlife, and actions planned or underway).

1517
1518
1519
1520

Table 3: Levels of NEEC's Wildlife Notification System as assessed through impacts on Wildlife species.

NEEC Advisory Level	Impact to Wildlife	Notification System
Minor – Level 1	<ul style="list-style-type: none"> Little likelihood of incident expanding beyond known impacts in a limited area Impact on small numbers of Wildlife (<5 individuals) with no effect on conservation at population level No threatened or endangered species are affected 	EC-CWS e-mail Advisory
Moderate – Level 2	<ul style="list-style-type: none"> Incident has potential effects on local or regional populations of Wildlife or protected areas There is risk to threatened or endangered species or their habitats Possibility of broader impacts on Wildlife such as disease or unknown die-offs affecting large numbers of individuals 	NEEC Advisory
Major – Level 3	<ul style="list-style-type: none"> Incident has a high to certain probability for effects on populations of Wildlife A population or smaller management units of populations of threatened or endangered species are impacted 	NEEC Advisory

1521
1522
1523
1524

Table 4: Levels of NEEC's Wildlife Notification System as assessed through impacts on Wildlife species.

NEEC Advisory Level	EC-CWS' roles and responsibilities
Minor – Level 1	<ul style="list-style-type: none"> Regional response Coordinator provides information to Regional Director Regional Director advises key contacts via e-mail (see below)
Moderate – Level 2	<ul style="list-style-type: none"> Regional Director determines whether a NEEC Advisory is to be generated based on criteria, and if yes, verbally notifies NEEC Regional response coordinator provides Wildlife knowledge input when requested by NEEC Regional Director approves Wildlife knowledge input content if Advisory is solely a Wildlife event Communications prepares media lines in consultation with regional response Coordinator and Regional Director
Major – Level 3	<ul style="list-style-type: none"> Same as Level 2

1525 ***Note: Incidents involving small numbers of Wildlife (< 5 individuals) through industrial***
1526 ***activities (e.g., oiling in tailing ponds, incineration at flares) do not activate the NEEC***
1527 ***notification system, as industries are responsible for mitigating small-scale incidents as***
1528 ***part of their Wildlife Response Plans. Rather, these incidents are reported directly to EC-***
1529 ***CWS as a condition of their permit.***

1530
1531 The EC-CWS Regional Director will forward a copy of the EC-CWS e-mail or NEEC Advisory to
1532 all EC-CWS senior management in the department and relevant key contacts (incident specific):

- 1533 • Provincial/Territorial Wildlife Director
- 1534 • Director Wildlife Research – S&T
- 1535 • Director Wildlife Toxicology – S&T
- 1536 • Canadian Cooperative Wildlife Health Centers (Veterinary Colleges)
- 1537 • Canadian Food Inspection Agency
- 1538 • Canadian Public Health Agency
- 1539 • Provincial/Territorial Chief Veterinary Officer
- 1540 • Provincial/Territorial Chief Medical Officer
- 1541 • Federal and provincial departments involved in the response
- 1542 • Non-government Response organizations involved in this response (e.g. Alert)

1543
1544 Updates to the Advisory are issued as required, when impacts or actions are modified as the
1545 incident unfolds or when new information is acquired, following the same notification procedure
1546 as the original Advisory.

1547
1548 EC-CWS will make available designated personnel to provide expert advice through the
1549 Science Table and where appropriate, to monitor activities regarding Wildlife impacted by a
1550 pollution or non-pollution incident. As a primary responsibility, EC-CWS will assess the threat to
1551 Wildlife based on factors such as sensitive habitats, the size of affected area during a pollution
1552 or non-pollution incident, number of migratory birds affected or potentially affected, presence of
1553 species at risk, time of year, and location.

1554

1555 **2.2 STANDARDIZED EXISTING WILDLIFE KNOWLEDGE INPUT**

1556

1557 EC-CWS strategically prioritizes the collection of baseline information on the distribution and
1558 abundance of Wildlife in known or potential high risk areas to ensure that EC-CWS is able to
1559 engage effectively in the development of appropriate strategies and mitigation measures with

1560 respect to emergency response preparedness. When a Wildlife response is activated, EC-
1561 CWS' first response is to develop a summary of existing information on Wildlife potentially
1562 impacted by the incident. It is the duty of the EC-CWS Coordinator to solicit details of the
1563 incident to regional biologists for each of the Wildlife or habitat groups (i.e., landbirds,
1564 shorebirds, colonial waterbirds, pelagic seabirds, waterfowl, species at risk, protected areas),
1565 who in turn mine existing databases and provide information on the species composition,
1566 abundance and distribution of vulnerable Wildlife.

1567
1568 Biologists provide the information to the Coordinator in a standardized format, namely: 1) a brief
1569 narrative summarizing vulnerable Wildlife in the vicinity of the affected area, potential impacts to
1570 Wildlife, and source/quality of information, 2) a map or other visual representation of the
1571 abundance and distribution of vulnerable Wildlife in the vicinity of the affected area supporting
1572 the narrative, and 3) raw data used to generate the visual representation, in the event that there
1573 is a need to generate an amalgamated map of all data sources. It is the Coordinator's
1574 responsibility to merge the information from all relevant Wildlife groups into one summarized
1575 document that clearly describes potential impacts of the incident to Wildlife, required to support
1576 EC-CWS input to the Science Table.

1577

1578 **2.3 RESPONSE ACTIONS DURING A POLLUTION INCIDENT**

1579

1580 The pattern of an EC-CWS response to a pollution incident will vary depending upon whether a
1581 RP has been identified. When a RP has been identified, the RP is responsible for developing
1582 and implementing a WERP. EC-CWS will provide response standards and guidelines to inform
1583 response organizations of minimum requirements to effectively respond to pollution incidents
1584 affecting Wildlife, as described in *EC-CWS' Guidance for Developing Beneficial Management*
1585 *Practices and Emergency Response Plans for Industries or Stakeholders Whose Activities May*
1586 *Affect Wildlife* (Worthman et al., *in prep*). The RP will provide the planned activities associated
1587 with Wildlife to the LA, who in turn will provide to EC-CWS for input through the Science Table.

1588

1589 When the source of the pollution is unknown, CCG will be the LA. In such situations, EC-CWS
1590 will develop and carry out an Wildlife response in cooperation with CCG through the Science
1591 Table. In all cases, an appropriate WERP will include the following strategies:

1592

1593 **2.3.1 Monitoring Wildlife in Affected Area**

1594

1595 Depending on the nature and severity of an incident, EC-CWS may recommend the
1596 implementation of surveys which are designed to monitor the abundance and distribution of
1597 affected and non-affected Wildlife in and around the area where the incident is unfolding. Such
1598 Wildlife surveys help determine the real-time impact of an incident on Wildlife and assess
1599 vulnerable resources. Through the Science Table, EC-CWS:

1600
1601 Will provide advice on survey protocols, survey design and observer requirements, as described
1602 in *EC-CWS Technical Guidance and Protocols for Migratory Bird Surveys for Emergency*
1603 *Response in Canada* (Wilhelm et al. 2015);

1604
1605 May collaborate with the RP, response organizations or lead agencies to conduct Wildlife
1606 surveys.

1607

1608 **2.3.2 Minimizing Impact to Wildlife**

1609
1610 During a pollution incident, every effort must be made to keep the contamination source away
1611 from unaffected Wildlife to minimize the overall impact of an incident on Wildlife. Through the
1612 Science Table, EC-CWS:

1613
1614 Will authorize, where relevant, any activities that involve the handling or disturbance of Wildlife;
1615

1616 Will recommend activities to be implemented that aim at excluding unaffected Wildlife from
1617 affected Wildlife, the affected area and response activities (e.g., deterrence and dispersal, pre-
1618 emptive capture);

1619

1620 May provide advice on techniques to exclude unaffected Wildlife that may be required to
1621 prevent or limit damage to Wildlife populations, as described in *EC-CWS Guidelines for*
1622 *Deterrence and Bird Dispersal Techniques used during pollution and non-pollution incidents in*
1623 *Canada* (Beaumont et al., in prep) and *EC-CWS' Guidelines for the Capture, Transport,*
1624 *Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et al. 2015a);

1625

1626 Will recommend the recovery of oil-affected Wildlife carcasses, as described in *Technical*
1627 *Guidance and Protocols for Migratory Bird Surveys for Emergency Response in Canada*
1628 (Wilhelm et al. 2015), to avoid further contamination, for public safety, and determine the impact
1629 on Wildlife populations;

1630

1631 Will authorize under the MBCA and Migratory Bird Regulations the collection and treatment of
1632 oiled live Wildlife by certified organizations if treatment of oiled Wildlife is deemed a viable
1633 option as described in *National Policy on Wildlife Emergency Response* (Environment Canada
1634 2015);

1635
1636 May collaborate with agencies authorized under the MBCA and Migratory Bird Regulations to
1637 remove live oil-affected Wildlife from the environment following guidelines outlined in *EC-CWS’*
1638 *Guidelines for the Capture, Transport, Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et
1639 al. 2015a);

1640
1641 Responders may provide on-site support on behalf of EC-CWS:

- 1642 • To assess that authorized response organizations are complying with conditions of
- 1643 activities authorized under the MBCA and Migratory Bird Regulations.
- 1644 • To assist with the collection of Wildlife, collection of samples, and response activities
- 1645 following protocols outlined in *EC-CWS’ Technical Guidance and Protocols for Migratory*
- 1646 *Bird Surveys for Emergency Response in Canada* (Wilhelm et al. 2015).
- 1647 • When an On-site Response Trigger is activated (see Section 2.5).
- 1648 • If opportunity and internal resources allow.

1649

1650 **2.3.3 Wildlife Data Capture**

1651
1652 EC-CWS maintains a daily tally of affected Wildlife that are reported: 1) by the public (including
1653 reports through NEEC, by telephone, or through social media), 2) observed through Wildlife
1654 surveys, and 3) collected for examination (carcasses) or for treatment in an authorized facility.
1655 All reports are centralized to one designated Responder who maintains a database containing
1656 the following information:

- 1657 • Date observed/collected
- 1658 • Location observed/collected
- 1659 • Species
- 1660 • Number of affected individuals
- 1661 • Status (i.e., live or dead)
- 1662 • Name and contact information of observer

1663

1664 EC-CWS will examine carcasses collected during pollution incidents or non-disease non-
1665 pollution incidents for scientific purposes. EC-CWS abides to the guidelines and protocols for

1666 collecting information on examined carcasses outlined in *Technical Guidance and Protocols for*
1667 *Migratory Bird Surveys for Emergency Response in Canada* (Wilhelm et al. 2015).
1668 Accurate record keeping of affected Wildlife is critical for developing post-incident reports,
1669 impact assessment and recovering costs (see section 2.8).
1670

1671 **2.4 RESPONSE ACTIONS DURING A NON-POLLUTION INCIDENT**

1672
1673 EC-CWS' response actions during a non-pollution incident depends on whether the source of
1674 the mass mortality is disease-related or not.
1675

1676 **2.4.1 Disease-related Mass Mortalities**

1677
1678 For disease-related incidents, a Science Table will likely be called. Under these circumstances,
1679 EC-CWS' primary roles are:

- 1680
1681 1) Coordination
1682
1683 • EC-CWS facilitates appropriate engagement of other agencies who are leading the
1684 investigation (e.g., Canadian Food Inspection Agency, Canada Public Health Agency,
1685 CWHC, Province's Department of Natural Resources)
1686 • EC-CWS may engage other local federal/provincial organizations in the areas of the
1687 incident to facilitate the collection of affected Wildlife for evaluation
1688 • EC-CWS will authorize agencies to collect affected Wildlife under the MBCA and
1689 Migratory Bird Regulations, for sampling and diagnosis

1690 1691 2) Communication

1692
1693 EC-CWS will develop joint communications/advisories where appropriate
1694

1695 **2.4.2 Other Non-pollution Mass Mortalities**

1696
1697 For non-pollution mass mortalities not related to disease (e.g., weather-related, fisheries
1698 bycatch, botulism), EC-CWS does not advocate the collection of carcasses. However, EC-CWS
1699 will provide authorization (under the MBCA and MBRs) for the removal of affected Wildlife for
1700 scientific purposes. **Note that in most non-disease/ non-pollution mortalities, a Science**
1701 **Table would likely not be called (although EC-CWS retains the option), with the exception**
1702 **of major mass avian mortalities (> 10 individuals) that are industry-related (e.g., flaring).**
1703

1704 During any non-pollution incident, Responders may provide on-site support on behalf of EC-
1705 CWS:

- 1706 • To assess that authorized response organizations are complying with conditions of
1707 activities authorized under the MBCA and MBRs.
- 1708 • To assist with the collection of Wildlife, collection of samples, and response activities
1709 following protocols outlined in *Technical Guidance and Protocols for Migratory Bird*
1710 *Surveys for Emergency Response in Canada* (Wilhelm et al. 2015).
- 1711 • When an On-site Response Trigger is activated (see Section 2.5).
- 1712 • If opportunity and internal resources allow.

1713

1714 **2.5 EC-CWS ON-SITE RESPONSE TRIGGERS**

1715

1716 For some environmental emergencies involving Wildlife, support to response and delivery of
1717 EC-CWS' mandate can be done remotely. However, in some cases, being on-site is required to
1718 conduct an effective assessment of the situation and mitigation efforts. This on-scene presence
1719 enables the provision of well-informed expert scientific advice that can significantly reduce the
1720 environmental impacts of an incident on Wildlife.

1721

1722 An environmental emergency involving Wildlife that meets one or more of the following triggers
1723 could lead to a decision for an on-site response by EC-CWS:

- 1724 • The LA or any other organization having jurisdiction is requesting EC-CWS presence on
1725 site;
- 1726 • Coordination and delivery of EC's response would be enhanced by EC-CWS on-site
1727 response (e.g., collection and sampling of oil from Wildlife for the purpose of source
1728 analysis on behalf of EPOD, or to support wildlife enforcement activities on behalf of
1729 Wildlife Enforcement Division) and, as warranted, with support from other EC programs;
- 1730 • On-site response would fulfill training needs for EC-CWS personnel.

1731

1732 **2.6 DAILY LOGS AND MANAGEMENT REPORTS (RESPONDERS AND** 1733 **COORDINATORS)**

1734

1735 During pollution and non-pollution incidents, Responders are responsible for maintaining daily
1736 logs of activities conducted during a Wildlife response. Details of activities must include date,
1737 duration, objective, and outcome. At the end of each day, logs are sent to the Coordinator, who
1738 will use this information to track activities and associated costs, develop daily reports to brief
1739 EC-CWS managers and update the Advisory if required.

1740

1741 **2.7 TIER-BASED RESPONSE**

1742

1743 **2.7.1 Tier 1**

1744

1745 Following EC's Significant Wildlife Event Criteria and Notification Protocols, a Tier 1 response
1746 may be activated for **local Minor – Level 1** and will be immediately activated for **local**
1747 **Moderate – Level 2** incidents.

1748

1749 During a Tier 1 response, local EC-CWS Coordinators, Responders and resources (response
1750 kits, and equipment) can be engaged and may be mobilized within 12-36 hours to support
1751 Wildlife response efforts;

1752

1753 A Tier 1 response may be escalated to a Tier 2 response if the incident is ongoing or increasing
1754 in severity (e.g., increased geographic area or increased number of affected Wildlife) and
1755 additional resources are required to supplement local Tier 1 capacity.

1756

1757 **2.7.2 Tier 2**

1758

1759 Following EC's Significant Wildlife Event Criteria and Notification Protocols, a Tier 2 response
1760 may be activated for **Moderate – Level 2 incidents occurring beyond local geographic**
1761 **response radius** (or area) and will be immediately activated for **local Major – Level 3**
1762 **incidents** posing medium to high risk to Wildlife populations and/or their habitats

1763

1764 During a Tier 2 response, EC-CWS Coordinators, Responders and resources from other
1765 regions, other EC departments, or outside agencies may be mobilized within 24-48 hours to
1766 assist with Wildlife response operations;

1767

1768 A Tier 2 response may be escalated to a Tier 3 response if the incident is ongoing or increasing
1769 in severity (e.g., increased geographic area or increased number of affected Wildlife) and
1770 international resources are required to supplement existing Tier 1 and Tier 2 capacity.

1771

1772 **2.7.3 Tier 3**

1773

1774 Following EC's Significant Wildlife Event Criteria and Notification Protocols, a Tier 3 response
1775 may be activated for **Major – Level 3 incidents occurring beyond local geographic**
1776 **response radius** (or area).

1777
1778 During a Tier 3 response the incident is posing medium to high risk to Wildlife populations
1779 and/or their habitats;
1780 International resources may be mobilized within 48-72 hours to supplement regional and
1781 national capacity to assist with Wildlife response operations.

1782

1783 **2.8 POST-INCIDENT ACTIVITIES FOR POLLUTION INCIDENTS**

1784

1785 **2.8.1 Development of Post-incident Reports**

1786

1787 Following the incident, the EC-CWS Coordinator will develop a written report focusing solely on
1788 the Wildlife response aspect of the incident. Information in the report includes:

- 1789 • Details of reported incident
- 1790 • Summary of vulnerable Wildlife in vicinity of affected area
- 1791 • Details of Wildlife response plan activated
- 1792 • Details of daily activities conducted by EC-CWS
- 1793 • Documented impact to Wildlife based on Wildlife data capture
- 1794 • Planned EC-CWS activities moving forward (e.g., impact assessment)

1795

1796 The EC-CWS Coordinator will provide this report to EC-CWS management and, upon request,
1797 to other government agencies, non-government organizations, institutions, or any other
1798 interested outside parties, including the public.

1799

1800 **2.8.2 Release of Treated Wildlife**

1801

1802 The release of any Wildlife that has received care at an authorized treatment facility must be
1803 planned, coordinated and approved by the LA, as outlined in *EC-CWS' Guidelines for the*
1804 *Capture, Transport, Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et al. 2015a). EC-
1805 CWS will maintain a functional relationship to advise on banding procedures, release sites for
1806 treated Wildlife, and post-release monitoring strategies to improve the processes and criteria
1807 associated with emergency Wildlife care.

1808

1809 **2.8.3 Assessing Impacts of Incident on Wildlife Populations**

1810
1811 If required, EC-CWS will advise and/or assist in assessing the impact an incident has on Wildlife
1812 populations, which is based on: 1) total number of affected individuals, 2) species, age, and sex
1813 composition, 3) identification of source populations, and 4) monitoring productivity and/or
1814 population trends in affected populations.

1815

1816 ***2.8.3.1 Estimating total number of affected individuals***

1817
1818 The total number of affected individuals is estimated by summing two assessments: 1) minimum
1819 number of affected individuals, and 2) estimated number of affected individuals not recovered.

1820 The minimum number of affected individuals is derived from the total number of affected Wildlife
1821 collected through carcass collection surveys and Wildlife transported to treatment facilities, and
1822 are supplemented with the number of affected Wildlife observed during Wildlife surveys but that
1823 were not collected, as detailed in Section 2.3.3 (Wildlife data capture).

1824

1825 Estimating the number of affected individuals not recovered during an incident requires
1826 information on the probability of an affected individual being recovered, which in turn is
1827 influenced by numerous variables, including removal by predation/scavenging; low detectability
1828 due to small size, colour, obstruction by vegetation/substrate, or search method; natural
1829 displacement by currents or tides; live affected individuals able to travel considerable distances.
1830 Determining recovery rates requires well-designed studies that are specific to the impacted
1831 species or groups of species with similar characteristics, landscape and source of incident. As
1832 such:

1833

1834 If a drift experiment was executed during an incident in open water, EC-CWS will abide to the
1835 results of that experiment to determine the likelihood of affected Wildlife of being recovered.

1836

1837 In other circumstances, EC-CWS will abide to methods and standards presented in peer-
1838 reviewed literature to determine recovery rates and suitable approaches to estimate number of
1839 affected individuals not recovered during an incident.

1840

1841 If no applicable peer-reviewed studies are available, EC-CWS will collaborate with researchers
1842 from EC's Science and Technology Branch to determine reliable recovery rates and suitable
1843 approaches to estimate number of affected individuals not recovered during an incident.

1844

1845 If applicable, EC-CWS will provide information on the abundance and distribution of Wildlife
1846 likely present during the course of the incident to estimate the total number of affected
1847 individuals not recovered during an incident.

1848

1849 **2.8.3.2 Species, age and sex composition**

1850

1851 Collecting information on the species, age, and sex composition of affected Wildlife is critical to
1852 determine the biological impact of the incident on Wildlife populations. EC-CWS will examine
1853 carcasses recovered during pollution incidents or non-disease non-pollution incidents for
1854 scientific purposes, to obtain such information for impact assessment purposes. EC-CWS
1855 abides to the guidelines and protocols for collecting information on examined carcasses outlined
1856 in *EC-CWS Technical Guidance and Protocols for Migratory Bird Surveys for Emergency*
1857 *Response in Canada* (Wilhelm et al. 2015). Response organizations authorized to bring Wildlife
1858 to treatment facilities are also required to collect such information, as detailed in *EC-CWS'*
1859 *Guidelines for the Capture, Transport, Cleaning and Rehabilitation of Oiled Wildlife* (Wheeler et
1860 al. 2015a).

1861

1862 In the absence of carcasses, or if EC-CWS deems that carcasses recovered are not
1863 representative of all affected individuals, additional information on the species, age, and sex
1864 composition may be available through data collected during Wildlife surveys, as detailed in *EC-*
1865 *CWS Technical Guidance and Protocols for Migratory Bird Surveys for Emergency Response in*
1866 *Canada* (Wilhelm et al. 2015).

1867

1868 **2.8.3.3 Identification of source populations**

1869

1870 In Canada, incidents unfolding during the breeding season (April-August) will likely primarily
1871 impact local breeding Wildlife for which the source population can be readily determined, with
1872 the exception of species that breed in the southern hemisphere and "over-winter" in Canadian
1873 waters during the summer (e.g., shearwaters). For incidents unfolding outside of the breeding
1874 season, determining the source population of impacted Wildlife can be facilitated by:

1875

1876 Looking for markers (e.g., bands, tags) when examining carcasses as outlined in *EC-CWS*
1877 *Technical Guidance and Protocols for Migratory Bird Surveys for Emergency Response in*
1878 *Canada* (Wilhelm et al. 2015) and requesting the information as directed on the marker;

1879

1880 Collecting relevant morphometric information from carcasses, as outlined in *EC-CWS Technical*
1881 *Guidance and Protocols for Migratory Bird Surveys for Emergency Response in Canada*
1882 (Wilhelm et al. 2015), which can be compared to existing information from possible source
1883 populations;

1884
1885 Referring to existing information on known population sources in vicinity of affected area.

1886 1887 **2.8.3.4 Monitoring productivity and/or population trends in affected populations**

1888
1889 If required, EC-CWS will advise on monitoring methods and/or assist in monitoring productivity
1890 and/or population trends of Wildlife which are known to have been affected, and for which pre-
1891 incident baseline information exists.

1892 1893 **2.8.4 Recovering Costs for Activities Associated with Wildlife Response**

1894
1895 In all circumstances where a polluter is identified during a ship-source pollution incident, the RP
1896 has financial responsibility for damage and cleanup costs incurred during the incident and for
1897 costs of remedial measures and for compensation for impairment of the environment. A RP will
1898 in turn seek to recover costs for response activities as eligible candidates through recognized
1899 cost recovery mechanisms (e.g., International Oil Pollution Compensation Fund, International
1900 Oil Pollution Compensation Supplementary Fund or Canada's Ship-source Oil Pollution Fund),
1901 all of which have general claim requirements that can be found in *EC-CWS's Guide to Cost*
1902 *Recovery for Wildlife and Natural Resource Response Activities During and After a Pollution*
1903 *Incident in the Marine System in Canada* (Worthman et al. 2015). EC-CWS may take control
1904 and supervise any aspect of Wildlife response if activities initiated by the RP or others are
1905 deemed inadequate. The costs for such operations are billed to the RP. During an incident
1906 where there is no identified RP or the RP chooses not to take complete financial responsibility
1907 for Wildlife response efforts, there is an expectation for the various departments to self-finance
1908 Government of Canada activities.

1909
1910 Cost recovery for cleanup operations and other concomitant activities (e.g., surveillance,
1911 monitoring, impact assessment, etc.) associated with Wildlife and natural resource response
1912 carried out during and after ship-source pollution incidents in Canada has proven difficult in the
1913 absence of established guidance for eligible activities and the availability of substantiating
1914 documentation to support recommended response activities. As such, cost recovery for these
1915 activities is usually determined on a case-by-case basis and has often been unsuccessful. To

1916 facilitate the investigation and assessment of claims to recover costs for response activities, EC-
1917 CWS emphasizes the need that comprehensive and accurate records are kept from the outset
1918 of a response. EC-CWS has also developed a general claim form that should satisfy all of the
1919 requirements of the relevant cost recovery mechanisms that can be found in Worthman et al.
1920 (2015).

1921
1922 For pollution incidents involving land-based sources (i.e., pipelines, railways, refineries, etc.),
1923 there is a different approach to cost recovery, and in general, EC-CWS and EC are not as
1924 involved. In general, the RP is still financially responsible for environmental damage that they
1925 cause, based on the “Polluter Pays Principle”. If a pollution incident involving a pipeline occurs
1926 in Canada, the National Energy Board (NEB) holds the liable company financially responsible
1927 for clean-up and remediation measures, however there are limits to the liability. If the operator is
1928 determined to be at fault, there is currently no limit on the amount of money that a pipeline
1929 company may be required to compensate in order to remediate the adverse environmental
1930 effects of the spill (i.e. ultimate liability). New regulations have also been written in 2015 that
1931 operate on the basis of absolute liability in that all companies will be required to maintain a cash
1932 reserve of at least \$100 million to ensure that sufficient resources are readily available to cover
1933 clean-up costs should an incident occur. If the response and cleanup efforts are deemed
1934 inadequate, the NEB will take control of the incident and self-finance the response.

1935
1936 For railway-based pollution incidents, Transport Canada requires that railway companies
1937 possess sufficient insurance to compensate for environmental damages caused by construction
1938 and operation of a railway, based upon the polluter-pays-principle. In 2015, new legislation was
1939 proposed to increase the range of minimum insurance requirements for railway companies to
1940 \$25 million to \$1 billion, depending on the type and volume of goods being carried. Additionally
1941 this legislation plans to create a supplemental compensation fund financed by a \$1.65/tonne
1942 levy on crude oil companies to provide compensation to victims and pay for environmental
1943 cleanup in the event of an incident. In the current regime, if the RP is unable or unwilling to
1944 finance the response, Canadian taxpayers bear the brunt of the financial burden.

1945

1946 **3.0 CUSTODIAN**

1947

1948 The custodian for the National Wildlife Emergency Response Contingency Plan and any
1949 amendments thereto is the:

1950 Director General
1951 Canadian Wildlife Service
1952 Environmental Stewardship Branch
1953 Environment Canada
1954
1955 The approval of future updates is vested to the Director General, Canadian Wildlife Service.
1956 The National Wildlife Emergency Response Contingency Plan will be reviewed and updated, as
1957 necessary.

1958 **4.0 LITERATURE CITED**

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APPENDIX I: ENVIRONMENT CANADA’S SIGNIFICANT WILDLIFE EVENT CRITERIA AND NOTIFICATION PROTOCOLS - NEEC ADVISORY (Wildlife)

Last Updated: December 2013

Types of event could include: **Mortalities, die-offs and injury** caused by **human activity** (e.g. pollution, poison & chemical spills), **infrastructure**; **Natural hazards** (storms, extreme weather, floods); **Wildlife Disease** (e.g. west nile virus); **Biological stressors** (e.g. botulism)

- Incidents are ranked at a level if they meet one or more of the criteria listed at that level.
- If an incident satisfies only one criterion in a given level and several at a lower level, the incident is ranked at the higher level.

MINOR – LEVEL 1	MODERATE – LEVEL 2	MAJOR – LEVEL 3
CWS EMAIL ADVISORY	NEEC ADVISORY	NEEC ADVISORY
<p>Wildlife Species</p> <ul style="list-style-type: none">• <i>There is little likelihood of the incident/event expanding beyond known impacts in a limited area.</i>• Impact on small numbers of migratory birds or federally managed wildlife (<5 individuals) with no effect on conservation at the population level.• No Threatened or Endangered species are affected. <p>Habitat</p> <ul style="list-style-type: none">• Impact on habitat and ecological function is minor and/or reversible. <p>Link to Human Health</p> <ul style="list-style-type: none">• The event is not associated with any suspected disease which could affect humans. <p>Link to Domestic Animal Health</p> <ul style="list-style-type: none">• The event is not associated with any suspected disease which could affect domestic animals. <p>Public interest</p> <ul style="list-style-type: none">• The event has the potential or is generating some local media and/or public interest. <p>EC response</p> <ul style="list-style-type: none">• On a case by case basis, there may be a response by CWS and/or wildlife enforcement.• Other agencies or levels of government need not yet be involved.	<p>Wildlife Species</p> <ul style="list-style-type: none">• <i>The event has potential effects on local or regional populations of migratory birds or federally managed wildlife or protected areas. It may be due to known or unknown causes</i>• There is a risk to endangered or threatened species or their habitat.• The possibility of broader impacts on wildlife such as a disease or unknown die-off affecting large numbers of individuals. <p>Habitat</p> <ul style="list-style-type: none">• Some habitat elements and ecological function have been impacted e.g. more than two breeding seasons or possibly irreversibly.• The event has occurred in an ecologically sensitive area such as a wildlife protected area. <p>Link to Human Health</p> <ul style="list-style-type: none">• There may be potential for human health impacts if the incident involves diseases which could affect humans (e.g. West Nile virus, some strains of avian influenza, salmonella etc) <p>Link to Domestic Animal Health</p> <ul style="list-style-type: none">• There may be potential for domestic animal health impacts. <p>Public Interest</p> <ul style="list-style-type: none">• The event is or is expected to generate local and some national media and public interest.• Public sensitivity has been heightened by previous similar incidents. <p>EC response</p> <ul style="list-style-type: none">• There is an active response by the department - personnel in the field – may include CWS and/or wildlife enforcement or CWS personnel.• Other agencies or levels of government may be involved.	<p>Wildlife Species</p> <ul style="list-style-type: none">• <i>The event has a high to certain probability for effects on populations of migratory birds or federally managed wildlife.</i>• A population or smaller management units of populations of threatened or endangered species are impacted <p>Habitat</p> <ul style="list-style-type: none">• Large areas of habitat and ecological function are likely irreversibly affected.• Critical Habitat for species at risk is impacted. <p>Link to Human Health</p> <ul style="list-style-type: none">• Likely human health impacts with a zoonotic disease which is transferable to humans. <p>Link to Domestic Animal Health</p> <ul style="list-style-type: none">• Likely domestic animal health impacts with a disease which is transferable to domestic animals. (e.g. notifiable diseases, foreign animal disease). <p>Public Interest</p> <ul style="list-style-type: none">• The incident is or is expected to generate high levels of regional and national media and public interest. <p>EC response</p> <ul style="list-style-type: none">• There is a vigorous response by the department i.e. many staff in the field to assist in response.• The situation necessitates the coordination of several federal departments/agencies as well as provincial or territorial agencies.

<p>MINOR – LEVEL 1</p> <p>CWS EMAIL ADVISORY (CWS Sends the Advisory)</p>	<p>MODERATE – LEVEL 2</p> <p>NEEC ADVISORY (CWS determines need and content for a NEEC Advisory, NEEC disseminates the Advisory)</p>	<p>MAJOR – LEVEL 3</p> <p>NEEC ADVISORY ← Same as Level 2</p>
<ul style="list-style-type: none"> Notification of event may come through: <ul style="list-style-type: none"> NEEC via the 24/7 environmental emergencies reporting number 1-866-283-2333 Regional CWS office (directed to CWS regional emergency response coordinator) Provincial or territorial emergency reporting lines Regional CWS emergency response coordinator to provide information to Regional Director CWS. If the event is first brought to the Department's attention through the NEEC 24/7 Emergency reporting number, but is solely a wildlife (i.e. non-pollution) event, the on-call NEEC Environmental Emergencies Officer (EEO) will notify the regional CWS emergency response coordinator, who will notify the Regional Director CWS. Regional Director CWS to advise key contacts via email. Key Contacts (select appropriate contacts): <ul style="list-style-type: none"> Regional Directors CWS (other regions) Regional Director General & Associates Communications Regional Wildlife Enforcement Director Director General CWS CWS national director (habitat, migratory birds, species at risk) Provincial/Territorial Wildlife Director Director Wildlife Research – S&T Director General Wildlife and Landscape Science – S&T Director Wildlife Toxicology – S&T Environment Canada wildlife disease specialists – S&T Provincial/Territorial wildlife veterinarians Canadian Cooperative Wildlife Health Centers (Veterinary Colleges) <p>CC:</p> <ul style="list-style-type: none"> National Environmental Emergencies Center 	<ul style="list-style-type: none"> The Regional Director CWS determines whether a NEEC Advisory (Wildlife) is to be generated based on the criteria. The Regional Director CWS or an assigned CWS employee verbally notifies the National Environmental Emergencies Centre that an Advisory is required. 1-866-283-2333. Following the verbal notification, the NEEC Wildlife Advisory, following the template, is forwarded via email to the NEEC email account cnue_neec@ec.gc.ca If the event is first brought to the Department's attention through the NEEC 24/7 Emergency reporting number, the relevant information can be transcribed to NEEC via the on-call NEEC Environmental Emergencies Officer (EEO), but the need for and crafting of the Wildlife Alert is to remain with CWS under the approval of the Regional Director. If the wildlife event already involves NEEC personnel as a pollution related NEEC Advisory – the regional CWS emergency response coordinator will contribute wildlife information when requested by NEEC. If it is clear that it is solely a wildlife event, the Advisory content is under the approval of the Regional Director CWS. Upon receipt of a Wildlife Advisory, a NEEC Duty Officer may recommend modifications to the content to the CWS originator for quick approval through NEEC processes. This is to ensure continuity and consistency of all NEEC reports. Communications prepares media lines and media notifications in consultation with CWS emergency response district coordinator and Regional Director and will cc NEEC. <p>Emergencies Center (NEEC) sends the Advisory to a predetermined distribution list including all CWS senior management in the department</p> <ul style="list-style-type: none"> The CWS Regional Director to forward a copy of the NEEC Advisory to relevant key contacts (incident specific): <p>Key Contacts (select appropriate contacts):</p> <ul style="list-style-type: none"> Provincial/Territorial Wildlife Director Director Wildlife Research – S&T Director Wildlife Toxicology – S&T Canadian Cooperative Wildlife Health Centers (Veterinary Colleges) Canadian Food Inspection Agency Canadian Public Health Agency Provincial/Territorial Chief Veterinary Officer Provincial/Territorial Chief Medical Officer Federal and provincial departments involved in the response Non-government Response organizations involved in this response (e.g. Alert) 	<p>← Same as Level 2</p>

NEEC: National Environmental Emergencies Center

Tel: 1-866-283-2333 (24 Hour Emergency line) (collect calls are accepted)

Fax: (819) 953-5361 Secure Fax: (819) 953-0495; email: cnue_neec@ec.gc.ca

Provincial/Territorial Environmental Emergency reporting numbers: Numbers available at ec.gc.ca: <http://www.ec.gc.ca/ee-ue/default.asp?lang=En&n=EED2E58C-1#X-201105101035542>

DRAFT

(edited from National Environmental Emergencies Center documentation)

B) Version (of Advisory):

Date-time: Month xx, 201x; xxxxh timezone

C) Incident:

Source of information: / Source d'information: Who was the source of the information (title and organization)?

Date-Time:

- Date-Time:

- List in reverse chronological order with Date/time as appropriate*

- Contacts:**

Canadian Wildlife Service – Region
CWS wildlife response coordinator

Name
Tel
Cell
Email

Issued by:

Regional Director, CWS

Region	
Name	
Tel	
Cell	
Email	