## Measuring Tolerance of Homosexuality in the Mass Public Across Countries and Over Time

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#### Abstract

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Public attitudes toward homosexuality have been changing toward greater tolerance in many countries over the past several decades, and these often-rapid shifts have attracted sustained interest from researchers. The resulting scholarship has been hampered, however, by the limited available data on these trends in public opinion. Mirroring the coverage of the survey projects on which they were based, these works have either investigated the causes or consequences of dynamics in public opinion over time in only one country or region (see, e.g., Abou-Chadi and Finnigan 2019; Dotti Sani and Quaranta 2022), on the one hand, or differences in public opinion across a broad cross-regional sample of countries but in just a small number of years, on the other (see, e.g., Ayoub and Garretson 2017; Adamczyk 2019). Indeed, given the severe contraint of data availability on this topic, it is not at all surprising that there are also important contributions, even recently, that have been limited in both space and time (see, e.g., Lax 2009; Zhou and Hu 2020; Winkler 2021; Paradela-López, Antón, and Jima-González 2023).

The paucity of data that has shaped this literature undermines our confidence in our understanding not only because the data are scant in general but also because they are biased geographically. Naturally, the narrower the evidentiary base upon which we build our conclusions, the more susceptible these conclusions will be to collapse (see King, Keohane, and Verba 2021, 23). However, this is especially true when, as in this case, the data we have—or at least the data amenable to being used together—is geographically concentrated. There is much more work on public opinion regarding homosexuality in the relatively data-rich countries of Europe and North America than elsewhere; this geographic bias makes scope conditions difficult to discern and so potentially leaves our theories less generally applicable than typically assumed (see Wilson and Knutsen 2022, 1037).

#### Existing Research on Attitudes Toward Homosexuality

Both rights and attitudes toward homosexuality has increased over time, and this trend has been noticed by many polls and researchers. As such, studies in this field have examined what are the determinants that shape the opinion toward homosexuality. Many of these

previous studies, however, have focused on a single country due to the sparsity and incomparability of survey data with relevant questions. While a few cross-national studies help bring comparative perspective as well as identify important factors at the country-level, a scarcity of cross-national studies leave a room for necessity of confirmation of these findings (see Adamczyk and Liao 2019, XX-XX). In an ideal world, we would like to have the full time series of every country and every year with different dimensions of homosexuality rights. We are, unfortunately, not living in that universe. As a possible next best option, we propose TOL-H data which is a comprehensive dataset on the attitudes toward homosexuality based on available survey data across the world. Before introducing TOL-H, this section will provide a brief overview of studies of attitudes toward homosexuality.

Changes in attitudes over time and determinants of opinion shifts are key questions in public opinion studies. To assess these questions, it is important to have longitudinal data. United States is one of a few data rich countries in this regard, having been asked LGBTQ-related issue questions dated back more than 50 years (e.g., General Social Survey (GSS) in 1973). Based upon data availability, many initial studies have examined United States to understand what shapes the attitudes toward homosexuality.

For example, Lee and Mutz (2019) evaluated changes of attitudes toward same-sex marriage between 2008 and 2016 by using three waves of national online panel survey. Thy found that increase in level of education and interpersonal contact with LGBTQ+ community as well as decrease in religiosity increase the support for same-sex marriage. Daniels (2019) also examined the same rights but using data from the Pew Research Center and the National Opinion Research Center with temporal range between 1998 and 2014. This study found that ideology, partisanship, personnel connection, religion, and generation have impacts on forming attitudes toward homosexuality. Looking at different LGBTQ+ rights (namely, conversion therapy and denials of service based on religious beliefs), Flores, Mallory, and Conron (2020) illustrated that some of individual features—such as age, race, party affiliation, education level, and interpersonal contact—could be occasionally inconsistent with previous findings.

More recent studies opinion towards homosexuality in different countries such as Chile (paradela2023much?), Japan (Naka 2022), South Korea (Rich and Eliassen 2020), and Taiwan (Cheng, Wu, and Adamczyk 2016). Overall, these studies echo with the previous studies especially from US, which emphasizes the importance of socioeconomic features in forming tolerance toward homosexuality; these studies, however, also presented contextual differences between Western and non-Western countries in terms of opinion toward homosexuality.

Collectively, studies focused on single country over time contribute our understanding in attitudes toward homosexuality in two ways. First, they enable us to understand the over time changes in attitudes. Second, studies illustrate individual-level features that shape opinions toward homosexuality. That said, single-country-focused studies are less interested in country-level factors.

In comparison to single-country studies, a relatively small portion of studies examine cross-national over time. These studies have used regional (e.g., Eurobarometer, European Values Study, Latinobarometer) or global surveys (e.g., International Social Survey Programme, Pew Global Attitudes Project, or World Values Survey) as primary data sources and are more engaged with finding country-level characteristics that shape opinions toward homosexuality. Both poll data and studies have found that public opinion have been changed toward more liberal direction across the world (Corrales et al. 2017; Hadler 2012), although some conservative shifts have been found (Strand 2011). In addition, previous studies have illustrated that features such as economic development (Hooghe and Meeusen 2013), historical legacy (Asal, Sommer, and Harwood 2013), political context (Zhang and Brym 2019), and religious context (Van den Akker, Van der Ploeg, and Scheepers 2013) have shape opinion toward homosexuality.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup>We would like to note that studies on attitudes toward homosexuality also have examined individual-level features. Previous studies have found that individual contexts—such as age (Finke and Adamczyk 2008), education (Kozloski 2010; Lambert et al. 2006), gender (Dodge, Haider, and Hacker 2016; Rye and Meaney 2010), direct or indirect linkage (Becker 2012; Brewer 2007; Lee and Mutz 2019), and religion (Hooghe and Meeusen 2013; Sherkat, De Vries, and Creek 2010)—have an impact on shaping attitudes. However, these are not actively discussed in the main text because the current study's focus is at the country-level with comparative perspectives.

The issue, however, is that some of the previous findings conflict with each other.<sup>2</sup> For example, many cross-national studies as well as a few single-country studies have examined the postmaterialist thesis that more developed societies will have higher levels of social tolerance (Inglehart 1990; Inglehart and Baker 2000). Using the same data source (WVS) with differences in spatial and temporal coverage, Andersen and Fetner (2008) and Zhang and Brym (2019) reach different conclusions. Focusing on 35 democracies between 1990 and 2002, Andersen and Fetner (2008) found that national economic context is important factor of shaping public opinion toward homosexuality. Increasing both geographical and temporal coverage (88 countries between 1981 and 2014), however, Zhang and Brym (2019) showed that economic development is not as substantial as previous studies found. Moreover, they found that economic inequality does not affect attitudes on homosexuality.

Less intense but still important discrepancies are found with different country-level factors. For instance, many of previous studies have highlighted the importance of religion as an important feature that shapes attitudes toward homosexuality both at the individual level (adamczyk2017cross?; Adamczyk, Boyd, and Hayes 2016; Finke and Adamczyk 2008; Sherkat, De Vries, and Creek 2010; Van den Akker, Van der Ploeg, and Scheepers 2013) and the country level (adamczyk2017cross?; Asal, Sommer, and Harwood 2013; Finke and Adamczyk 2008). Specifically, studies have shown that a country's dominant religion or overall level of religiosity can have important impacts (Adamczyk and Pitt 2009a; Finke and Adamczyk 2008; Van den Akker, Van der Ploeg, and Scheepers 2013). Some studies, however, have noticed the declining role of the religion (see Lee and Mutz 2019) and the importance of considering cultural differences (e.g., impact of cultural taboos or cultural orientation) with religious impact (Adamczyk and Pitt 2009a).

On top of conflicting findings, two limitations further stand out from previous studies. First, from our knowledge, there is no comprehensive cross-national longitudinal data available to researchers. As discussed earlier, a few countries are rich on single country over time data, but most countries do not have that benefits. Obtaining cross-country over time data is much harder, and therefore, many cross-country studies have examined a handful of

<sup>&</sup>lt;sup>2</sup>Conflicting conclusions are also found from the studies that focused on individual-level factors.

countries with a small time span. More recent studies take the advantage of survey data across the world (e.g., Zhang and Brym 2019), although these are exceptional cases.

In addition, most of available cross-national survey data have a regional focus. This leads to researchers focusing more on data-rich regions such as North America and Europe. This is concerning because it will only grants a partial picture of attitudes toward homosexuality. For example, the phases of tolerance toward homosexuality and developing legal rights of same sex couples vary across countries as well as regions such as Asian vs. Western European countries or even Eastern and Central European countries vs. Western European countries (Štulhofer and Rimac 2009). With regionally focused data, it is difficult to see broader change in attitudes cross-nationally. In other words, limitations in data, in terms of both temporal and spatial scope, hampers comprehensive understanding of attitudes toward homosexuality.

Second, it is difficult to properly address the impact of phrases used in the survey. Even when researchers acknowledge the limitations of relying on one data source (e.g, WVS) for cross-national studies, it is difficult or even potentially erroneous to simply utilize different survey data in one study. Studies and polls have used different terms—such as gay, lesbian, same-sex, or homosexuality—to indicate LGBTQ-related issues (Adamczyk and Liao 2019). Putting aside whether the public can distinguish the terms, certain phrases—namely gay and homosexuality—are more exposed to and used by the public than the others. Given that question wording can have an impact on the responses (Clifford, Sheagley, and Piston 2021; Zaller et al. 1992), not dealing with question difficulty that stems from wordings is concerning. Smith et al. (2018), for instance, examined the wording impact between "homosexual" and "gay and lesbian". The study found that the survey participants respond differently about their attitudes toward "homosexual rights" and "gay and lesbian rights" based on the group identity and social attitude. Other studies also echo the impacts of phrasing on public support (Hill and Willoughby 2005; Husser and Fernandez 2016; Lewis et al. 2017). Therefore, dealing with question wordings is another hurdle that needs to be properly addressed.

Acknowledging disagreements of previous studies' findings and limitations in terms of

data, this paper aims to introduce TOL-H data for those who are interested in attitudes toward homosexuality. We expect to achieve two goals. First, TOL-H data will facilitate more cross-national studies in this field. TOL-H is a cross-national overtime data from available public opinion survey data from various countries across the world; therefore, it opens more opportunity to explore questions that couldn't be answered with a single country data or a longitudinal data with a few countries. Using the IRT adds additional merits because it helps deal with the usage of different terms across surveys. Second, attitudes toward homosexuality are multifaceted. Like other issue areas, LGBTQ-related issues are composed of different topics such as individual comfortability/tolerance (Monto and Supinski 2014), employment (Becker 2014), marriage (Baunach 2012), and parenting (Webb and Chonody 2014); these are primary issues that have been asked by pollsters. Previous studies, however, mostly examined only one dimension. Using our TOL-H data, researchers can easily access to different LGBTQ-related issues at one venue that covers a wide range of temporal and geographical scopes.

#### Examining the Source Data on Tolerance of Homosexuality

Surveys have often included questions about homosexuality over the past half-century, but the resulting data are both sparse and incomparable. That is, these data are unavailable for many countries and years, and they are generated by many different survey items. In all, we identified 45 items that were asked in no fewer than five country-years in countries surveyed at least three times; these items were drawn from 405 different national and cross-national survey datasets.<sup>3</sup> Together, these items were asked in 119 different countries in at least three time points over the 49 years from 1973 to 2022, yielding a total of 3,467 country-year-item observations. Observations for every year in each country surveyed would total 5,831, and a complete set of country-year-items would include 262,395 observations. Viewed from this complete-data perspective, the available data can be seen to be very, very sparse. On the other hand, we do have in the source data 1,479 country-years for which we have at least

<sup>&</sup>lt;sup>3</sup>The complete list of survey items is included in the Appendix.

some information about the extent of tolerance of homosexuality in the population, that is, very nearly 50% of the 2,976 country-years spanned by the data we collected. Still, the many different survey items employed render these data incomparable and make them difficult to use together.

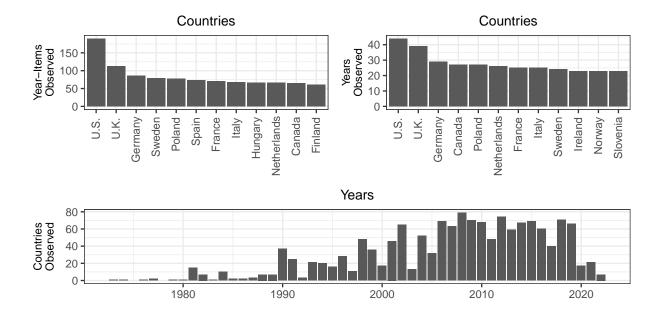


Figure 1: Countries and Years with the Most Observations in the Source Data

Consider the most frequently asked item in the data we collected, which asks respondents whether they think homosexuality "can always be justified, never be justified, or something in between," using a ten-point scale. Employed by the Asia Barometer, the European Values Survey, the Latinobarómetro, and the World Values Survey, this question was asked in a total of 527 different country-years. Even this question, the *most common* survey item asked, constitutes only 18% of the country-years spanned by our data. The available public opinion data on this topic are very sparse as well as incomparable.

The upper left panel of Figure 1 shows the dozen countries with the highest count of country-year-item observations. The United States, with 190 observations, is far and away the best represented country in the source data, followed by United Kingdom, Germany, Sweden, and Poland. At the other end of the spectrum, four countries—Cambodia, Côte d'Ivoire, Sri Lanka, and Tajikistan—have only the minimum two observations required to

be included in the source dataset at all. The upper right panel shows the twelve countries with the most years observed; this group is similar, but with Ireland, Norway, and Slovenia joining the list and Spain, Hungary, and Finland dropping off. The bottom panel counts the countries observed in each year and reveals just how few relevant survey items were asked before 1990. Country coverage reached its peak in 2008, when surveys in 79 countries included items on homosexuality.

Figure 2 displays the most recent available TOL-H score for each of the 119 countries and territories in the dataset. Iceland, the Netherlands, Belgium, and the Scandinavian countries are the places where the public is most accepting of homosexuality. The latest scores for Ethiopia, Uganda, Armenia, Egypt, and Mali indicate there is very little tolerance in those countries.

Figure 3 displays how TOL-H scores have changed over time in sixteen countries. It further underscores what is already evident in Figure 2: the cross-regional scope of the TOL-H dataset allows comparison of countries too often neglected in political science analyses (see Wilson and Knutsen 2022). The figure also shows that while public opinion toward homosexuality has grown rapidly more tolerant in some countries, such as Sweden and the United States, attitudes have changed much more gradually over time in others, like Poland and China. Tolerance has advanced and retreated somewhat as in Taiwan and more completely as in Russia. And in countries such as Nigeria and Uganda, the extent of tolerance of homosexuality in the public has been steadily scant. The breadth of these differences stand as a challenge to our explanations for the causes and consequences of public tolerance of homosexuality.

#### Validating the Tolerance of Homosexuality Scores

Before these estimates can be used, however, they must be validated: the mere fact that we can generate estimates for tolerance of homosexuality does not automatically mean that they are suitable for analysis. Just as with any other new measure, validation tests of crossnational latent variables are crucially important (see, e.g., Hu et al. 2023). Figure 4 and

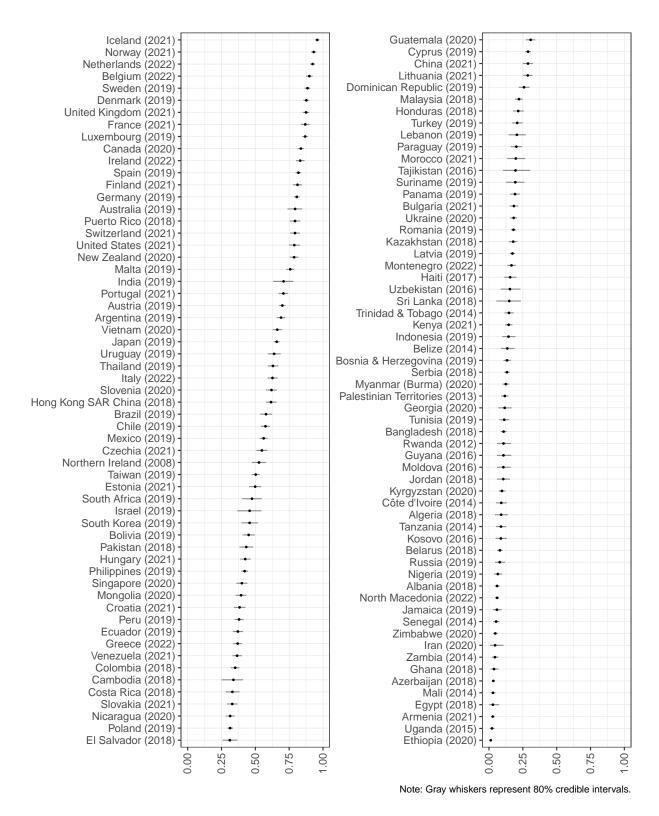


Figure 2: TOL-H Scores, Most Recent Available Year

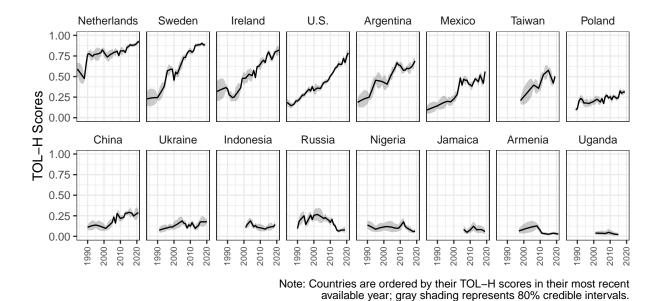


Figure 3: Tolerance Over Time Within Selected Countries

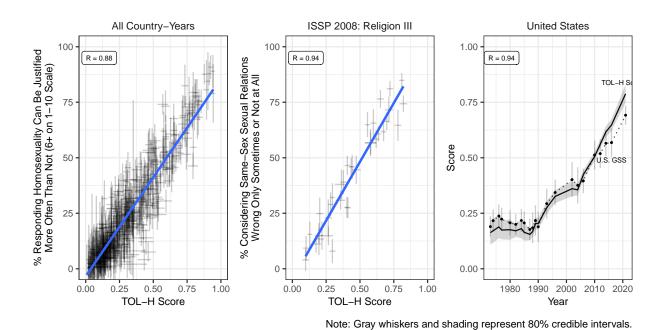
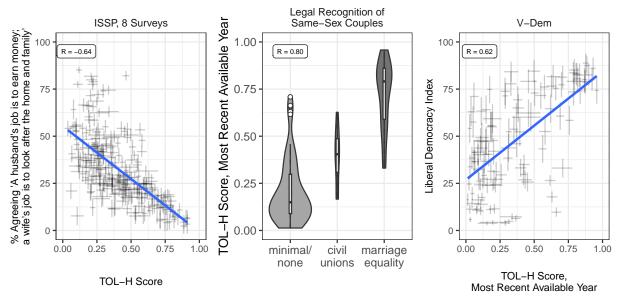


Figure 4: Convergent Validation: Correlations Between TOL-H Scores and Individual Source-Data Survey Items

Figure 5 provide evidence of this measure's validity with tests of convergent validation and construct validation. Convergent validation refers to tests of whether a measure is empirically associated with alternative indicators of the same concept (Adcock and Collier 2001, 540). In Figure 4, the TOL-H scores are compared to responses to individual source-data survey items that were used to generate them; this provides an 'internal' convergent validation test (see, e.g., Caughey, O'Grady, and Warshaw 2019, 689; Solt 2020b, 10). The left panel is a scatterplot of country-years in which the TOL-H scores are plotted against the percentage of respondents who gave an accepting response to the most commonly asked item in the source data: whether homosexuality can always be justified, scored ten, never be justified, scored zero, or something in between. For this plot, responses six or greater are considered as indicating that whether respondents consider homosexuality justified more often than not. The middle panel shows responses to the question with the most data-rich cross-section, "And what about sexual relations between two adults of the same sex, is it always wrong, almost always wrong, wrong only sometimes, or not wrong at all?" in the International Social Survey Program's 2008 module on Religion, plotting our latent variable of tolerance against the percentage who responded "wrong only sometimes" or "not at all." Finally, in the right panel, the U.S. General Social Survey's series on this same item—the longest of any item in any single country in the source data—was used to evaluate how well the TOL-H scores capture change over time. The correlations, estimated taking into account the uncertainty in the measures, are very strong in all three cases.

Figure 5 moves on, then, to construct validation. Construct validation refers to demonstrating, for some *other* concept believed causally related to the concept a measure seeks to represent, that the measure being tested is empirically associated with measures of that other concept (Adcock and Collier 2001, 542). More traditional attitudes toward gender roles are often argued to yield more intolerance of homosexuals (see, e.g., Brown and Henriquez 2008). The left panel compares traditional gender attitudes, measured as the percentage of those agreeing or strongly agreeing with the statement, "A husband's job is to earn money; a wife's job is to look after the home and family," in eight ISSP surveys (Family and Changing



Note: Gray whiskers represent 80% credible intervals.

Figure 5: Construct Validation: Correlations Between TOL-H Scores and tolerance of Homosexuality Survey Items

Gender Roles in 1988, 1994, 2002, and 2012; and Religion in 1991, 1998, 2008, and 2018), with the TOL-H scores.

As a result of policy responsiveness, that is, the influence of public opinion on policy (see, e.g., Lax 2009), and policy feedback, the influence of policy on public opinion (see, e.g., Abou-Chadi and Finnigan 2019; Earle et al. 2021), public tolerance of homosexuality is expected to be closely related to policies recognizing same-sex relationships. The figure's center panel presents violin plots of the distribution of TOL-H scores in the most recent available year across three groups of countries: those that currently have no or minimal legal recognition of same-sex relationships, those that recognize civil unions, and those with marriage equality. The gray-shaded 'violins' depict mirrored kernal density plots of the observations in each group; their areas are proportional to the number of observations. The violins are inset with box-and-whisker plots showing the 25th percentile, median, and 75th percentile as horizontal lines in a box; the dashed vertical whiskers then extend to the farthest observation within 1.5 times the interquartile range, that is, the height of the box; and all observations beyond

that distance are shown individually as white circles (see Tukey 1977).

A third oft-theorized relationship is that liberal democracies promote generally more tolerant attitudes that lead to greater tolerance of homosexuality (see, e.g., Adamczyk 2019). The right panel of Figure 5 plots the TOL-H score of the most recent available year for each country against the V-Dem Liberal Democracy Index for that country-year. In each of these three cases, the relationship is in the expected direction and strong to very strong. The evidence of convergent validation in Figure 5, together with the evidence of construct validation in Figure 4, demonstrates the validity of the TOL-H scores as measures of the public's tolerance of homosexuality.

# Testing Theories on the Tolerance of Homosexuality: Revisiting 'Economic Inequality and Intolerance'

As an example of the utility of the TOL-H data, we revisit Andersen and Fetner's (2008) foundational work on economic inequality and intolerance. The piece argues that postmaterialist theory (see, e.g., Inglehart and Welzel 2005) implies that greater inequality should be expected to yield greater intolerance of homosexuality: if economic prosperity is what provides societies with the security needed to leave such traditional biases behind, then when a society's prosperity (and security) is not broadly shared, more tolerant attitudes will not be broadly shared either.<sup>4</sup> Supporting this view, its analysis found that more economic inequality leads to more intolerance of homosexuality. Despite the article's influence, it was flagged in a recent review of the literature as a study for which "more research is needed to replicate and confirm [its] findings" (Adamczyk and Liao 2019, 415). Indeed, one recent work finds no support at all for the hypothesized relationship between inequality and tolerance of homosexuality (Zhang and Brym 2019, 515).

One difference between these two works that is potentially important to their diverging conclusions is the sample employed. Both works draw on World Values Survey data, but the

<sup>&</sup>lt;sup>4</sup>An alternate, possibly complementary, theory would be that greater inequality gives wealthier individuals both greater means and enhanced motive to promote religiosity among their fellow citizens (see, e.g., Solt, Habel, and Grant 2011; Solt 2014), and more religiosity in turn works to decrease tolerance (see, e.g., Adamczyk and Pitt 2009b). We leave distinguishing between these two theories to future research.

group of countries each examines differs in size and in kind. Noting the particular importance to democracies of tolerance of social and political difference, Andersen and Fetner (2008) examined only democratic countries. Its analyses included 35 countries, observed in just one to four years each, for a total of 63 country-years, that is, a mean of 1.8 years observed per country. The sample analyzed in Zhang and Brym (2019), on the other hand, incorporated a wider range of cases including non-democracies. This broader scope—along with the additional WVS survey waves conducted in the time between the two pieces' writing—yielded 88 countries and 214 country-year observations for an increased mean number of years observed of 2.4 per country. So although the different conclusion reached by Zhang and Brym (2019) may reflect the larger number of countries that study included (see Zhang and Brym 2019, 517), it may have also resulted from the inclusion of non-democratic countries.

The TOL-H data allow us to revisit the Andersen and Fetner (2008) hypothesis with many, many more observations of economic inequality and tolerance from a broader sample of countries than either of these two previous works and also to assess whether tolerance in democratic countries is distinctively sensitive to income inequality. Our sample of democracies includes the 36 democratic countries of the OECD, each observed in 21 (Costa Rica) to 49 (the United States) consecutive years (mean: 33.4 years, median: 31.5 years), a total of 1203 country-year observations. The broader sample of all countries includes 114 countries, observed in 2 to 49 consecutive years each, for a total of 2623 country-year observations. That is, the TOL-H dataset provides a number of country-years observations for our sample of democracies that is some 19 times greater than that considered in Andersen and Fetner (2008), and it gives us a number of country-years in our sample of all countries that is about 12 times greater than that in the sample employed in Zhang and Brym (2019). This much larger evidentiary base provides us with a much firmer basis for drawing conclusions (see, e.g., King, Keohane, and Verba 2021, 23).

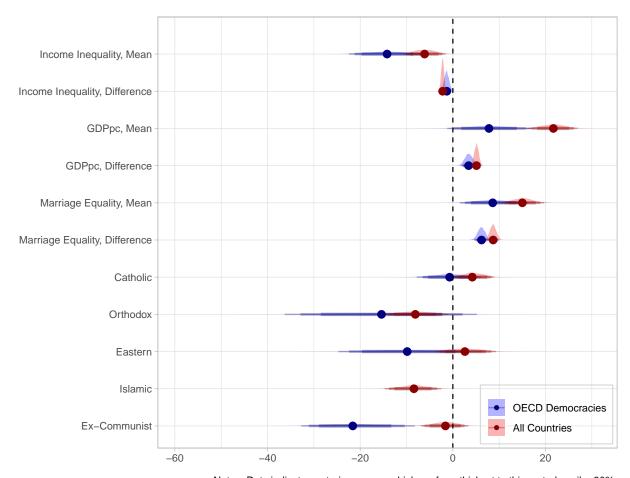
The independent variable, economic inequality, is measured using the Gini index of disposable income inequality. The Gini index ranges from 0, indicating perfect equality in the distribution, in this case, of income after taxes and government transfers, to 100, indicating

a perfectly unequal distribution in which a single household receives all such income. The data are drawn from the Standardized World Income Inequality Database (Solt 2020a).

We also include the country-year- and country-level control variables included in the analysis in Andersen and Fetner (2008). Data on GDP per capita (in thousands of constant 2015 U.S. dollars) are provided by the World Bank's World Development Indicators (World Bank 2023). A series of dichotomous country-level variables identify a country's religious heritage—countries are coded as having alternately a Catholic, Orthodox, Eastern, or Islamic heritage, with those with a Protestant heritage treated as the reference category—and countries with a Communist history are also identified with such a variable (see Inglehart and Welzel 2005). Finally, although its presence does not impact the conclusions drawn below, we add a dichotomously-coded variable for the presence of marriage equality, which takes on a value one in country-years where same-sex marriage was legal and zero otherwise (at the time of publication of Andersen and Fetner (2008), only five countries had legalized same-sex marriage, and the data analyzed in that piece ended before any of those policy adoptions).

Shor et al. (2007) shows that the best way to analyze such pooled time series is by using a Bayesian multilevel model that includes varying intercepts for each country and for each year. Varying intercepts for each country account for heteroskedasticity across space due to, e.g., omitted variable bias, while permitting the inclusion of time-invariant predictors such as religious heritage and communist past. Varying intercepts for each year take into account 'time shocks' that operate on all countries simultaneously (Shor et al. 2007, 171–72). We further employ the 'within-between random effects' specification, meaning each of the time-varying predictors is decomposed into its time-invariant country mean and the time-varying difference between each country-year value and this country mean. The time-varying difference variables capture the short-term effects of the predictors, while the time-invariant country-mean variables reflect their—often different—long-run, "historical" effects (Bell and Jones 2015, 137). This specification has been shown superior for addressing omitted variable bias and endogeneity to fixed effects and other commonly used specifications for time-series

cross-sectional data like these (see Bell and Jones 2015). The measurement uncertainty in the data for both tolerance of homosexuality and income inequality was incorporated into the analysis as well (see Tai, Hu, and Solt 2022). The model was estimated using the brms R package (Bürkner 2017).



Notes: Dots indicate posterior means; whiskers, from thickest to thinnest, describe 80%, 90%, and 95% credible intervals; shading depicts the posterior probability density function.

Figure 6: Predicting Tolerance of Homosexuality

The results are presented in Figure 6. Greater income inequality is associated with less tolerance of homosexuality, both in the long run and in the short term, in both samples of countries. Looking at the 'historical,' long-run effect of income inequality, we see that in the democratic sample, a two-standard deviation increase in a country's mean inequality is associated with 14.2 points less tolerance (95% credible interval: -22.4 to -5.1 points), while

across all countries this estimated difference was -6.1 (95% c.i.: -10.6 to -1.6) points. In the short run, a two-standard-deviation year-to-year change was found to decrease tolerance 1.3 points (95% c.i.:-2.3 to -0.3) among democracies. If anything, the estimated decline in tolerance was even larger when all countries are considered: 2.2 (95% c.i.: -2.8 to -1.6) points. Having much more data provides strong evidence that income inequality decreases tolerance of homosexuality and that democracies are not particularly sensitive to this effect.

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### Measuring Tolerance of Homosexuality in the Mass Public Across Countries and Over Time

June 12, 2023 Appendices

#### Appendix A: Survey Items Used to Estimate tolerance of Homosexuality

National and cross-national surveys have often included questions tapping interest in politics over the past four decades, but the resulting data are both sparse, that is, unavailable for many countries and years, and incomparable, generated by many different survey items. In all, I identified 45 such survey items that were asked in no fewer than five country-years in countries surveyed at least three times; these items were drawn from 405 different survey datasets. These items are listed in the table below, along with the dispersion ( $\alpha$ ) and difficulty ( $\beta$ ) scores estimated for each from the DCPO model. Lower values of dispersion indicate questions that better identify publics with a higher level of trust from those with lower. Items have one less difficulty score than the number of response categories. Survey dataset codes correspond to those used in the DCPOtools R package (Solt, Hu, and Tai 2019); they appear in decreasing order of country-years contributed.

Together, the survey items in the source data were asked in 119 different countries in at least two time points over 49 years, from 1973 to 2022, yielding a total of 3,467 country-year-item observations. The number of items observed in the source data for each country-year is plotted in Figure A1 below. The estimates of tolerance in country-years with more observed items are more precise. In country-years with fewer observed items, the estimates rely more heavily on the random-walk prior and are therefore more uncertain, and when there are no observed items, the estimates rely entirely on the random-walk prior and so uncertainty increases still further.

Table A1: Indicators Used in the Tolerance of Homosexuality Latent Variable Model

Survey Item Code	Country- Years	Question Text	Response Categories	Dispersion	Difficulties	Survey Dataset Codes
just10	527	Please tell me for each of the following statements whether you think it can always be justified, or something in between, using this card. READ OUT STATESMENTS. COME ONE ANSWEWR FOR EACH[Homosexuality]	[1-10]1 Never Justifiable 10 Always justifiable	0.42	0.01, 0.30, 0.54, 0.75, 1.39, 1.70, 1.98, 2.35, 2.63	evs, wvs, asiab, lb, caucasusb
neigh2	520	Homosexuals. Would you mind having them as neighbors?	0 Do not have a problem with having them as neighbors / 1 Do not want them as neighbors	0.86	-0.33	evs, wvs, lits, cid, lb, fsdreligion, amb
free5	264	Homosexuality is a personal behavior, others should not blame	1 Strongly disagree / 2 disagree / 3 Neither / 4 Agree / 5 Strongly Agree	1.23	-3.08, -1.54, -0.08, 2.69	ess, ress, seessp,
accept2	211	And which one of these comes closer to your opinion?	1 homosexuality is a way of life that should be accepted by society / 2 homosexuality is a way of life that should not be accepted by society	0.62	0.63	uspew, gallup, pew, pewrel
approve4	209	A sexual relationship between two adults of the same sex	1 Very bad 2 Fairly bad 3 Not so bad 4 Definitely not bad	0.21	0.55, 1.00, 1.58	usgss, issp, lat, bsa, allbus, pgss, isshr, chcep, seessp, jgss, nsss, twscs
run10	177	And now, changing the topic and thinking of homosexuals, how strongly do you approve or disapprove of such people being permitted to run for public office?	1 Strongly Disapprove 2 3 4 5 6 7 8 9 10 Strongly Approve	0.56	-0.67, -0.32, -0.05, 0.21, 0.65, 0.95, 1.27, 1.66, 1.99	amb
hioff10	140	Using a scale from 1 to 10, please tell me how you would feel about having a person from each of the following groups in the highest elected political position in	1 Not at all comfortable / 23456789 / 10 Totally comfortable	0.16	-0.83, -0.53, -0.22, 0.02, 0.50, 0.76, 1.06, 1.44, 1.75	eb
approve3	92	Is homosexual behavior morally acceptable, morally wrong, or is it not a moral issue?	1 morally acceptable / 2 morally wrong / 3 not a moral issue	0.44	0.86, 2.00	uspew, pew, pewrel
marry4a	90	Overall, do you support or oppose allowing gays and lesbians to marry legally?	1 Support strongly 2 Support somewhat 3 Oppose somewhat 4 Oppose strongly	0.82	-0.59, 1.06, 3.36	nbcwsj, lat, uspew, prri, abcwapo, pewrel, pew, lb, aes
marry4e	85	For each of the following propositions, tell me if you Homosexual marriages should be allowed throughout Europe?	Totally agree 1 totally disagree 4	0.09	-0.01, 0.84, 2.06	eb
marry10	80	How strongly do you approve or disapprove of same-sex couples having the right to marry?	1 Strongly disapprove / 23456789 / 10 Strongly approve	0.24	0.18, 0.48, 0.68, 0.86, 1.17, 1.36, 1.58, 1.82, 2.07	amb

(continued)

30					Codes
	How acceptable or unacceptable do you consider the following issues? That homosexual and lesbian couples have the right to adopt children	1 completely unacceptable 2 unacceptable 3 neither acceptable nor unacceptable 4 acceptable 5 completely acceptable	0.76	-0.61, 0.74, 1.77, 3.37	bsa, ess, belgiumes, dkes, nores, icenes
79	How much do you agree or disagree with this statement? Homosexual couples are as good parents as other couples	Agree strongly1 strongly disagree 5	0.88	-1.52, 0.30, 1.53, 3.49	wvs, evs
73	If a close family member was a gay man or a lesbian, I would feel ashamed.	Agree strongly 1 Disagree strongly 5	1.01	-2.55, -0.88, 0.39, 2.30	ess
69	What is your view on same-sex marriage?	1 Favour same-sex marriage / 2 Oppose same-sex marriage, but would accept civil unions / 3 Oppose entirely same-sex marriage	0.97	-0.74, 0.90	ipsos, cgeis
57	To what extent do you agree or disagree with each of the following statements? Gay, lesbian and bisexual people should have the same rights as heterosexual people	Totally agree 1 totally disagree 4	0.72	-1.31, -0.12, 1.67	eb, itanes
56	To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex	Totally agree 1 totally disagree 4	0.71	-0.93, 0.34, 2.00	eb
55	Same-sex couples' right to adopt is a good thing	1 strongly agree / $2$ somewhat agree / $3$ somewhat disagree / $4$ strongly disagree	0.55	0.01, 1.03, 2.31	prri, ipsos, prriatlantic, fsdelection, ptvs
53	How would you feel about the following statement? Do you agree or disagree with them? Homosexual couples should be able to adopt children	Agree strongly1 strongly disagree 5	1.70	-0.90, 1.41, 3.01, 5.61	evs, som, snes, ptvs
51	Do you favor or oppose allowing gay or lesbian couples to adopt a child?	1 Favor 2 Oppose 8 DK/No opinion 9 NA/Refused	0.10	1.60	gallup, anes, cnn, psra, abcwapo, bsa, eb, pew, angus
17	Same-sex marriage is or could be harmful to society	1 strongly disagree / 2 somewhat disagree / 3 somewhat agree / 4 strongly agree	0.45	-0.77, 0.33, 1.48	ipsos
39	Do you think homosexuals should or should not have equal rights to marry one another?	1 Should have equal rights to marry 2 Should not have equal rights to marry 8 DK/No opinion 9 NA/Refused	0.88	1.20	cnn, abcwapo, psra, ap, gallup, uspew, cces, eb, angus aes
39	same sex female couple can bring up a child as well as a male-female	1 Strongly agree / 2 Agree / 3 Neither agree nor disagree / 4 Disagree / 5 Strongly disagree	0.74	-0.73, 0.87, 1.62, 3.67	issp
	73 69 57 56 53 51	and lesbian couples have the right to adopt children  How much do you agree or disagree with this statement? Homosexual couples are as good parents as other couples  If a close family member was a gay man or a lesbian, I would feel ashamed.  What is your view on same-sex marriage?  To what extent do you agree or disagree with each of the following statements? Gay, lesbian and bisexual people should have the same rights as heterosexual people  To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex  Same-sex couples' right to adopt is a good thing  How would you feel about the following statement?  Do you agree or disagree with them? Homosexual couples should be able to adopt children  Do you favor or oppose allowing gay or lesbian couples to adopt a child?  Same-sex marriage is or could be harmful to society  Do you think homosexuals should or should not have equal rights to marry one another?  same sex female couple	and lesbian couples have the right to adopt children  How much do you agree or disagree with this statement? Homosexual couples are as good parents as other couples  If a close family member was a gay man or a lesbian, I would feel ashamed.  What is your view on same-sex marriage?  To what extent do you agree or disagree with each of the following statements? Gay, lesbian and bisexual people should have the same rights as heterosexual people  To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex  Same-sex couples' right to adopt is a good thing  How would you feel about the following statement? Do you agree or disagree with them? Homosexual couples should be able to adopt children  Do you favor or oppose allowing gay or lesbian couples to adopt a child?  Same-sex marriage is or could be harmful to society  Same-sex female couple  1 Strongly agree for strongly 1 Disagree strongly 5  Agree strongly 1 Disagree strongly 5  Agree strongly 1 Disagree strongly 5  Agree strongly 2 Totally agree 1 totally disagree  Totally agree 1 totally disagree 4  Totally agree 1 totally disagree 4  Agree strongly disagree 4  Agree strongly agree / 2 somewhat agree / 3 somewhat disagree / 3  If a trongly disagree / 3 somewhat disagree / 3 somewhat disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 3 gree / 2 somewhat agree / 4 strongly disagree / 3  Agree strongly 1 Disagree / 3  Totally agree 1 totally disagree / 4   Totally agree 1 totally disagree / 4  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally agree 1 totally disagree / 3  If a strongly 5  Totally	and lesbian couples have the right to adopt children How much do you agree or disagree with this statement? Homosexual couples are as good parents as other couples If a close family member was a gay man or a lesbian, I would feel ashamed.  Agree strongly 1 Disagree Strongly 5  Agree strongly 1 Disagree  Agree strongly 1 Disagree  Agree strongly 1 Disagree  Strongly 5  Agree strongly 1 Disagree  Tour same-sex marriage, but would accept civil unions / 3 Oppose same-sex marriage, but would accept civil unions / 3 Oppose entirely same-sex marriage, but would accept civil unions / 3 Oppose entirely same-sex marriage To what extent do you agree or disagree with each of the following statements? Gay, lesbian and bisexual people should have the same rights as heterosexual people To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex  Same-sex couples right to adopt is a good thing  Agree strongly 1 Disagree  Totally agree 1 totally disagree  1 Strongly agree 1 totally disagree  4  Agree strongly 1 disagree  7  To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex  Agree strongly 1 disagree  Agree strongly 1 disagree  1 Strongly agree 1 totally disagree  Agree 1 totally disagree  7  Totally agree 1 totally disagree  8  Agree strongly 1 disagree  1 Strongly agree 2 somewhat agree / 2 somewhat agree / 3 somewhat disagree / 3 strongly disagree  1 Favor 2 Oppose 8 DK/No opinion 9 NA/Refused  1 Favor 2 Oppose 8 DK/No opinion 9 NA/Refused  1 Should have equal rights to marry 8 DK/No opinion 9 NA/Refused  1 Should not have equal rights to marry 8 DK/No opinion 9 NA/Refused  1 Should not have equal rights to marry 8 DK/No opinion 9 NA/Refused	and lesbian couples have the right to adopt children  How much do you agree or disagree with this statement? Homosexual couples are as good parents as other couples  If a close family member was a gay man or a lesbian, I would feel ashamed.  What is your view on same-sex marriage?  To what extent do you agree or disagree with each of the following statements? Gay, lesbian and bisexual people should have the same rights as heterosexual people  To what extent do you agree or disagree with each of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex sunding way agree of disagree with the following statements? There is nothing wrong in a sexual couples should be able to adopt children  Do you agree or disagree with the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex with the adopt is a good thing of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex couples' right to adopt is a good thing of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex couples' right to adopt is a good thing of the following statements? There is nothing wrong in a sexual relationship between two persons of the same sex couples' right to adopt is a good thing of the following statements? The same sex couples' the following statement?  Same-sex couples' right to adopt children  To you agree or disagree with them? Homosexual couples should be able to adopt children  To you agree or disagree with the following statement?  To be you favor or oppose allowing ago or lesbian couples to adopt a child?  Same-sex marriage is or could be harmful to somewhat agree / 4 strongly disagree / 2 somewhat disagree / 3

(continued)

Survey Item Code	Country- Years	Question Text	Response Categories	Dispersion	Difficulties	Survey Dataset Codes
mm5	39	same sex male couple can bring up a child as well as a male-female couple	1 Strongly agree / 2 Agree / 3 Neither agree nor disagree / 4 Disagree / 5 Strongly disagree	0.72	-0.38, 1.17, 1.94, 3.80	issp
marry5a	33	Here are some statements about general social concerns. Please say whether you strongly agree, agree, disagree or strongly disagree with each of these statements. Same-sex marriages should be prohibited by law	1 Strongly agree / 2 Agree / 3 Neither agree nor disagree / 4 Disagree / 5 Strongly disagree	0.65	-0.71, 0.39, 1.15, 2.56	ees, ptvs, ines, aes
approve5	30	What about sexual relations between two adults of the same sex?	1 Always wrong 2 Mostly wrong 3 Sometimes wrong 4 Rarely wrong 5 Not wrong at all	0.11	0.46, 0.80, 1.32, 1.65	bsa, cgss
adopt4	29	For each of the following propositions, tell me if you Adoption of children should be authorised for homosexual couples throughout Europe	Totally agree 1 totally disagree 4	0.76	0.67, 1.81, 3.31	eb
marry5	28	Agree: The law should recognise same-sex relationships	1 Strongly agree / 2 Agree / 3 Neither agree nor disagree / 4 Disagree / 5 Strongly disagree	0.56	-0.26, 0.69, 1.51, 2.96	issp, usgss, bsa som, chcep, nsss, aussa, kgss
marry11	28	I would like you to tell me your views on various issues: same-sex marriage	0 fully in favour of same sex marriage $/$ 123456789 $/$ 10 fully opposed to same sex marriage	1.13	-0.41, -0.15, 0.17, 0.46, 0.67, 1.57, 1.82, 2.15, 2.50, 2.91	ees
neigh10	27	Having a homosexual	1 Not at all comfortable / 23456789 / 10 Totally comfortable	0.86	-2.37, -1.94, -1.50, -1.20, -0.55, -0.23, 0.14, 0.68, 1.21	eb
civil2	22	.Allowing homosexual couples to have the same benefits as married heterosexual couples, such as health benefits inheritance rights and Social Security survivor benefits	1 Support 2 Oppose 8 DK/No opinion 9 NA/Refused	0.86	0.61	abcwapo, eb, politbarometer gallup
accept4	20	Homosexuals are people who should be accepted like anybody else	Agree completely 1 Disagree completely 4	0.90	-2.04, -0.92, 0.91	cdcee
pension4	16	Couples of the same sex should be entitled to a widow's/widower's pension as if they had lived with a partner of the opposite sex	1 strongly agree / 2 agree / 3 disagree / 4 strongly disagree	0.82	-0.75, 0.20, 2.04	eb
marry4d	13	Gays and lesbians should be allowed to get married	1 strongly agree / $3$ somewhat agree / $5$ somewhat disagree / $7$ strongly disagree	0.20	0.44, 1.15, 2.42	uspew, fsdelection, cnes, poc, canadianes, twscs
neigh5	13	For each of the following types of people, please tell me whether you would like having people from this group as neighbors, dislike it, or not care: Homosexuals	1 strongly dislike / 2 somewhat dislike / 3 would not care / 4 somewhat like / 5 strongly like	0.45	-0.38, 0.19, 1.54, 2.20	afrob
		not care. Homosexuais				

#### (continued)

Survey Item Code	Country- Years	Question Text	Response Categories	Dispersion	Difficulties	Survey Dataset Codes
legal2	12	Do you think homosexual relations between consenting adults should or should not be legal	1 should be legal / 2 should not be legal	0.70	-0.21	gallup, abcwapo, cbsnyt, cnn, uswapo, anpas, aes
teacher4	12	School boards ought to have the right to fire teachers who are known homosexuals	1 completely agree / 2 mostly agree / 3 mostly disagree / 4 completely disagree	0.75	-1.56, -0.48, 1.18	uspew
legal2a	9	Do you think gay or lesbian relations between consenting adults should or should not be legal?	$1\ {\rm should}\ {\rm be}\ {\rm legal}\ /\ 2\ {\rm should}\ {\rm not}$ be legal	1.68	-0.03	gallup
accept2a	7	Do you feel that homosexuality should be considered an acceptable alternative lifestyle or not?	1 acceptable / 2 not acceptable	1.40	0.43	gallup, usnwr, cbsnyt
accept5	7	Homosexuals are people just like others	1 Disagree completely / 2 Disagree / 3 Neither agree nor disagree / 4 Agree / 5 Completely agree	0.46	-2.18, -1.25, -0.41, 0.79	eb, fsdimm
marry4b	6	Do you think it should be LEGAL or ILLEGAL for homosexual couples to get married?	1 Legal, STRONGLY 2 Legal, SOMEWHAT 3 Illegal, SOMEWHAT 4 Illegal, STRONGLY 8 DK/No opinion 9 NA/Refused	0.84	0.40, 0.91, 1.95	abcwapo
approve5a	6	Homosexual relations are always wrong	1 strongly agree / 2 agree to some extent / 3 hard to say / 4 disagree to some extent / 5 strongly disagree	0.51	-1.24, -0.36, 1.06, 2.43	bsa, nzes
strength5	6	Strengthen the position of homosexuals, bisexuals and transsexuals in society	1 very good suggestion 2 pretty good suggestion 3 neither good nor bad suggestion 4 pretty bad suggestion 5 very bad suggestion	0.80	-0.35, 0.51, 2.70, 4.16	som
legal5	6	Homosexuals are no better than criminals and should be punished in the extreme	1 agree strongly / 2 agree / 3 neither agree nor disagree / 4 disagree / 5 disagree strongly	0.40	-1.95, -1.04, -0.39, 1.06	seessp
marry3a	5	Do you favour or oppose same-sex marriage, or do you have no opinion on this?	1 favor / 3 oppose / 8 no opinion	0.51	0.72, 2.25	canadianes

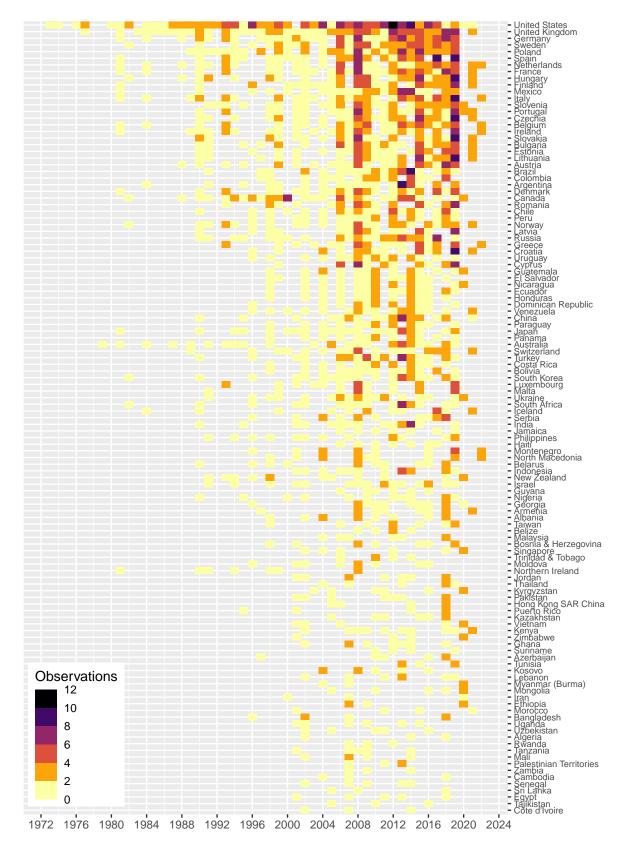


Figure A1: Source Data Observations by Country and Year  $^{\Lambda}6$