

# Public Gender Egalitarianism: A Dataset of Dynamic Comparative Public Opinion Toward Egalitarian Gender Roles in the Public Sphere

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Societal attitudes toward gender roles in the workplace and politics play a central part in theorizing on the difficulty women face in achieving political equality, but shortcomings in the available data have prevented direct examination of many implications of these theories. Drawing on recent advances in latent variable modeling of public opinion and a comprehensive collection of survey data, we present the Public Gender Egalitarianism dataset to address this need: comparable estimates of the public’s attitudes on gender equality in the public sphere across more than one hundred countries over time. These PGE scores are strongly correlated with responses to individual survey items and with women’s rates of participation in the labor force and corporate boards. We expect that the PGE data will become an invaluable source for broadly cross-national and longitudinal research on the causes and consequences of collective attitudes toward gender equality in the public sphere. [148/150 words]

*Keywords:* gender roles, gender inequality, public opinion, political culture, measurement

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Collective attitudes toward the appropriate roles of women and men in society—whether labeled culture, norms, ideology, or public opinion—constitute one of the primary explanations for women’s exclusion from the traditionally masculine public sphere of the workforce, political power, and policy influence (see, e.g., Paxton, Hughes and Barnes 2021, 113-114). Yet even a half century after Rule Krauss (1974, 1719) called for more and better data on these collective attitudes, what we have available to us remains inadequate for fully examining their causes and consequences. In the decades since, national and cross-national surveys have included a plethora of relevant questions, but sustained focus has been scant and the variety of these survey items renders the resulting data incomparable. As a consequence, cross-national research has been constrained to study countries at just one or a few time points (see, e.g., Paxton and Kunovich 2003; Alexander 2012; Glas and Alexander 2020) or to rely on proxies such as predominant religion or the percentage of women in office (see, e.g., Burns, Schlozman and Verba 2001, 340-341; Claveria 2014; Barnes and O’Brien 2018). Cross-national and longitudinal investigation of, for example, the argument that such “attitudes influence both the supply of, and demand for, female candidates” has remained persistently a topic for future research (Paxton, Hughes and Painter 2010, 47).

In this letter, we present the Public Gender Egalitarianism (PGE) dataset, which is based on

the host of national and cross-national survey data available and recent advances in latent variable modeling of public opinion that allow us to make use of this sparse and incomparable data. It provides comparable estimates of the public’s attitudes on gender equality in the public sphere of politics and paid work across countries and over time. We show that these PGE scores are strongly correlated with responses to single survey items as well as with measures of women’s participation in the workforce and in the boardroom. We expect that the PGE data will become an invaluable source for broadly cross-national and longitudinal research on the causes and effects of collective attitudes toward gender equality in the public sphere.

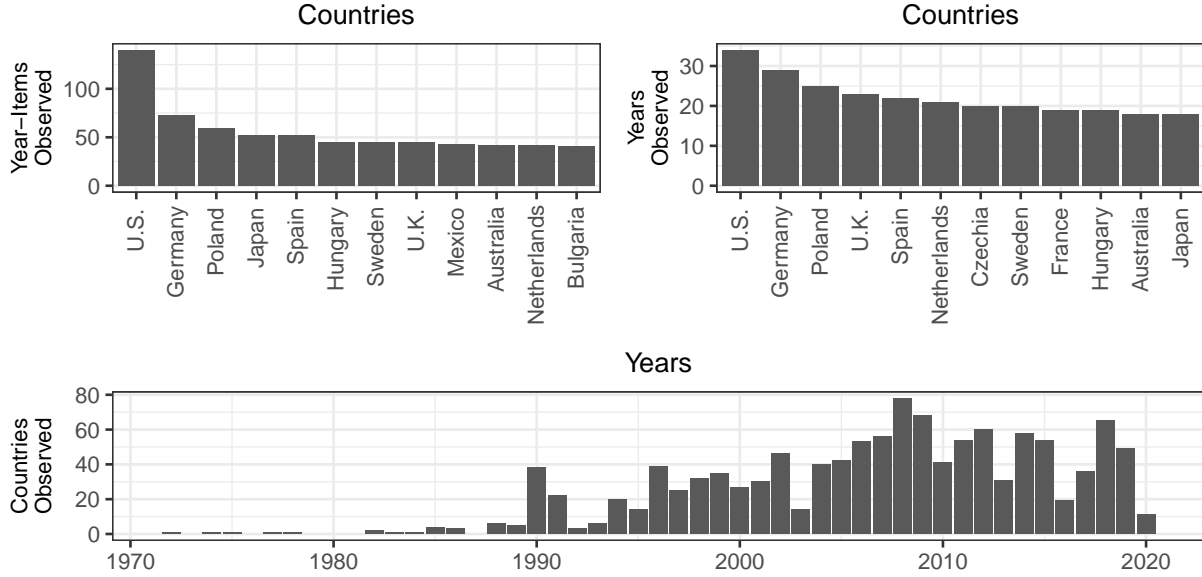
### **Examining the Source Data on Public Gender Egalitarianism**

National and cross-national surveys have often included questions tapping attitudes toward equality for women and men in the public sphere over the past half-century, but the resulting data are both sparse, that is, unavailable for many countries and years, and incomparable, generated by many different survey items. In all, we identified 46 such survey items that were asked in no fewer than five country-years in countries surveyed at least twice; these items were drawn from 84 different survey datasets.<sup>1</sup> Together, the survey items in the source data were asked in 124 different countries in at least two time points over 48 years, from 1972 to 2020, yielding a total of 2,710 country-year-item observations. Observations for every year in each country surveyed would number 5,952, and a complete set of country-year-items would encompass 273,792 observations. Compared to this complete set of country-year-items, the available data can be seen to be very, very sparse. From a more optimistic standpoint, we note there are 1,193 country-years in which we have at least *some* information about the public gender egalitarianism of the population, that is, some 44% of the 2,695 country-years spanned by the data we collected. But there can be no denying Claveria’s (2014) observation that the many different survey items employed renders these data incomparable and difficult to use together.

Consider the most frequently asked item in the data we collected, which asks respondents whether they strongly agree, agree, disagree, or strongly disagree with the statement “On the

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<sup>1</sup>The complete list of public gender egalitarianism survey items is included in online Appendix A. A discussion of excluded survey items—those covering the related but distinct concepts of gender equality in the private sphere, how women should balance opportunities in the public sphere with their traditional duties in the private sphere, or issues of gender dominance such as sexual harassment—is found in online Appendix B.



**Figure 1: Countries and Years with the Most Observations in the PGE Source Data**

whole, men make better political leaders than women do.” Employed by the Americas Barometer, the Arab Barometer, the Eurobarometer, the Latinobarómetro, the Pew Research Center, and the World Values Survey, this question was asked in a total of 429 different country-years. That this constitutes only 16% of the country-years spanned by our data—and remember, this is the *most common* survey item—again underscores just how sparse and incomparable the available public opinion data is on this topic.

The upper left panel of Figure 1 shows the dozen countries with the highest count of country-year-item observations. The United States, with 140 observations, is far and away the best represented country in the source data, followed by Germany, Poland, Japan, and Spain. At the other end of the spectrum, three countries—Cambodia, Sri Lanka, and Suriname—have only the minimum two observations required to be included in the source dataset at all. The upper right panel shows the twelve countries with the most years observed; this group is similar, but with Czechia and France joining the list and Mexico and Bulgaria dropping off. The bottom panel counts the countries observed in each year and reveals just how few relevant survey items were asked before 1990. Country coverage reached its peak in 2008, when respondents in 78 countries were asked items about gender egalitarianism in the public sphere. In the next section, we describe how we are able to make use of all of this sparse and incomparable survey data to generate complete,

comparable time-series PGE scores using a latent variable model.

## Estimating Public Gender Egalitarianism

There has been a recent blossoming of scholarship developing latent variable models of public opinion based on cross-national survey data (see Claassen 2019; Caughey, O’Grady and Warshaw 2019; McGann, Dellepiane-Avellaneda and Bartle 2019; Kolczynska et al. 2020). To estimate public gender egalitarianism across countries and over time, we draw on the latest of these methods that is appropriate for data that is not only incomparable but also sparse, the Dynamic Comparative Public Opinion (DCPO) model presented in Solt (2020*b*). The DCPO model is a population-level two-parameter ordinal logistic item response theory (IRT) model with country-specific item-bias terms. For a detailed description of the DCPO model, see online Appendix C and Solt (2020*b*, 3-8); here, we focus on how it deals with the principal issues raised by our source data, incomparability and sparsity.

The DCPO model accounts for the incomparability of different survey questions with two parameters. First, it incorporates the *difficulty* of each question’s responses, that is, how much public gender egalitarianism is indicated by a given response. That each response evinces more or less of our latent trait is most easily seen with regard to the ordinal responses to the same question: strongly agreeing with the statement “both the husband and wife should contribute to household income,” exhibits more public gender egalitarianism than responding “agree,” which in turn is more egalitarian than responding “disagree,” which is a more egalitarian response than “strongly disagree.” But this is also true across questions. For example, strongly disagreeing that “on the whole, men make better business executives than women do” likely expresses even more egalitarianism than strongly agreeing merely that both spouses should have paying jobs. Second, the DCPO model accounts for each question’s *dispersion*, its noisiness with regard to our latent trait. The lower a question’s dispersion, the better that changes in responses to the question map onto changes in public gender egalitarianism. Together, the model’s difficulty and dispersion estimates work to generate comparable estimates of the latent variable of public gender egalitarianism from the available but incomparable source data.

To address the sparsity of the source data—the fact that there are gaps in the time series of

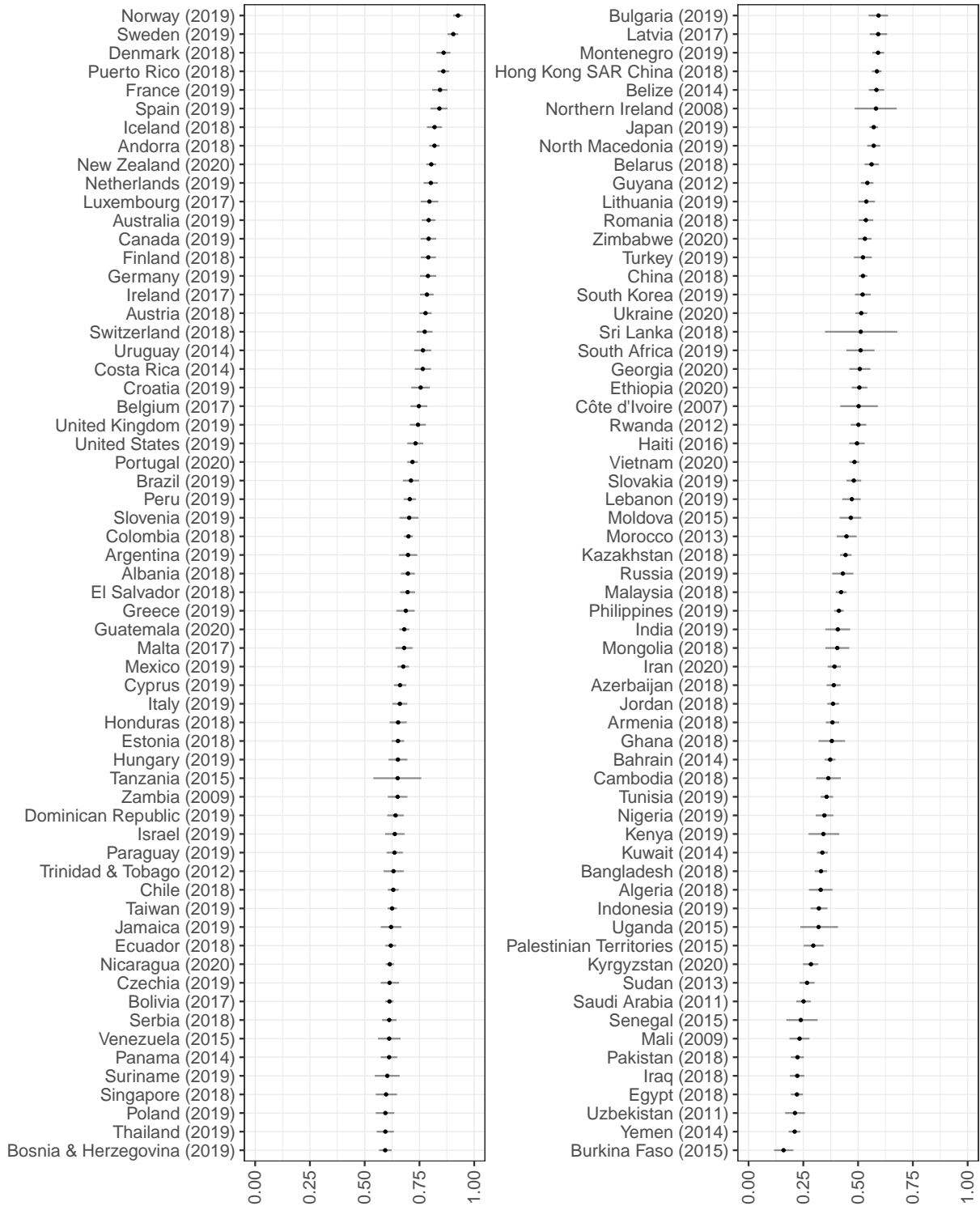
each country, and even many observed country-years have only one or few observed items—DCPO uses simple local-level dynamic linear models, i.e., random-walk priors, for each country. That is, within each country, each year’s value of public gender egalitarianism is modeled as the previous year’s estimate plus a random shock. These dynamic models smooth the estimates of public gender egalitarianism over time and allow estimation even in years for which little or no survey data is available, albeit at the expense of greater measurement uncertainty.

We estimated the model using the `DCPO` package for R (Solt 2020a), running four chains for 4,000 iterations each, discarding the first half as warmup, and thinning the remainder by eight, which left us with 1,000 samples. The  $\hat{R}$  diagnostic had a maximum value of 1.02, indicating the model converged.

The dispersion parameters of the survey items indicate that all of them load well on the latent variable (see online Appendix A). The result is estimates, in all 2,695 country-years spanned by the source data, of mean public gender egalitarianism, what we call PGE scores. Figure 2 displays the most recent available PGE score for each of the 124 countries and territories in the dataset.

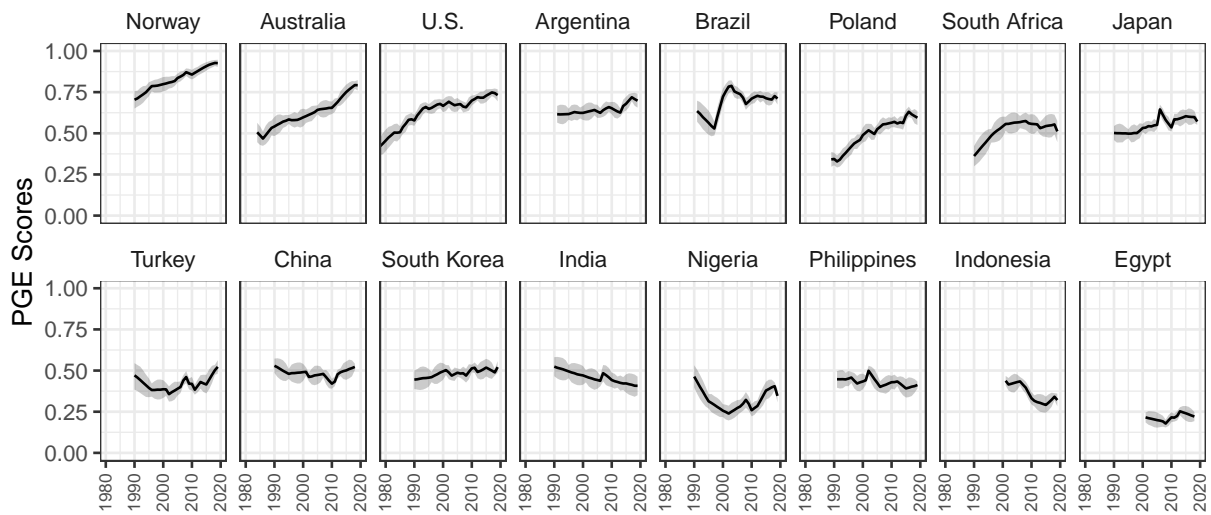
The Scandinavian countries and France are at the top of this list, along with Puerto Rico, which has had women of both of its major parties serve as chief executive and as recently as 2020 had a woman from each party holding the two most prominent elected offices on the island. The latest scores for Burkina Faso, Yemen, Uzbekistan, Egypt, and Iraq have them as the places where public opinion is least favorable to gender equality in the public sphere.

Figure 3 displays how PGE scores have changed over time in sixteen countries. Like Figure 2, it underscores the geographic breadth of the PGE dataset, which allows the study of countries and regions too often neglected in political science research (see Wilson and Knutsen 2020). The figure also shows that while public opinion favoring gender equality in the public sphere has risen steadily in some countries, such as Norway and Australia, attitudes have changed little over time in others, like South Korea and the Philippines, or fallen, as in Indonesia. They have even advanced and retreated as in Brazil or have declined and recovered as in Nigeria. There is much to do to explain the causes and consequences of these trends in public gender egalitarianism.



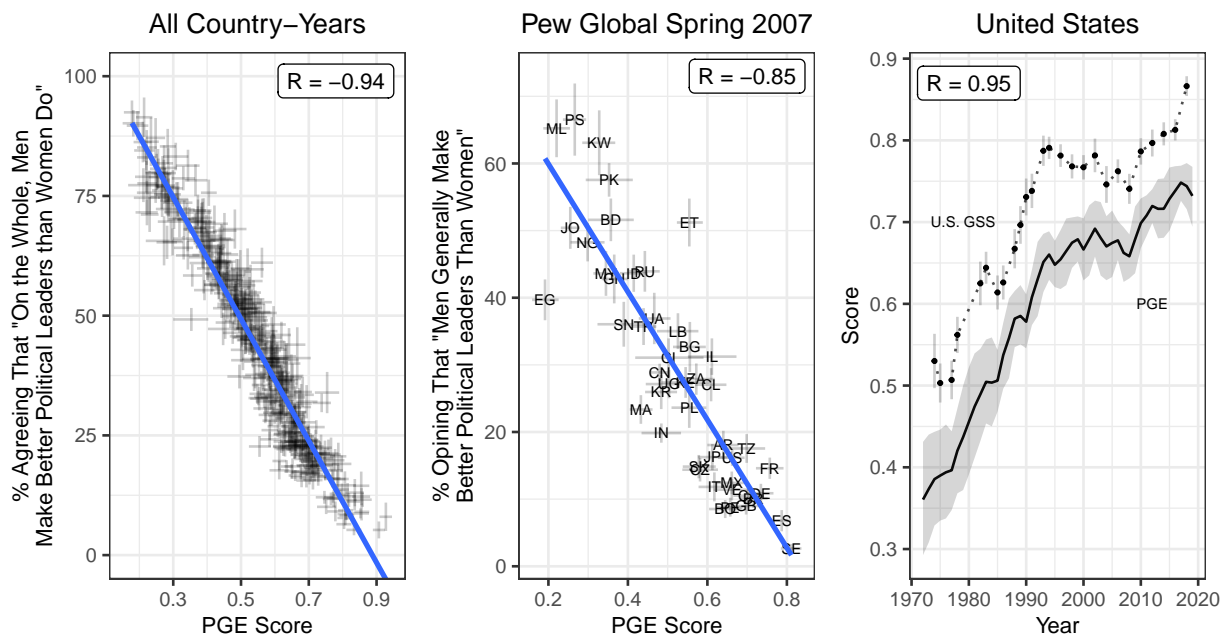
Note: Gray whiskers represent 80% credible intervals.

**Figure 2: PGE Scores, Most Recent Available Year**



Note: Countries are ordered by their PGE scores in their most recent available year; gray shading represents 80% credible intervals.

**Figure 3: PGE Scores Over Time Within Selected Countries**



Note: Gray whiskers and shading represent 80% credible intervals.

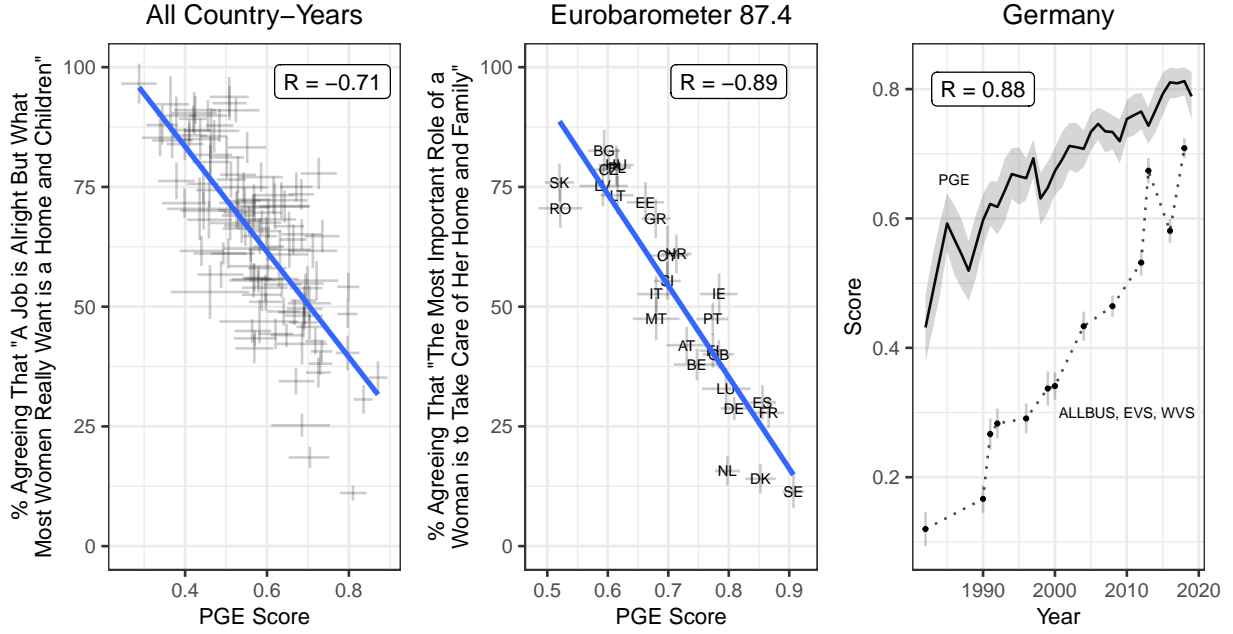
**Figure 4: Convergent Validation: Correlations Between PGE Scores and Individual PGE Source Data Survey Items**

## Validating Public Gender Egalitarianism

Such future research, however, depends on the validity of the PGE scores. Like Caughey, O’Grady and Warshaw (2019, 684-685), we provide evidence of our measure’s validity with convergent validation and construct validation. Figure 4 displays our demonstrations of convergent validation. Convergent validation refers to showing that a measure is empirically associated with alternative indicators of the same concept (Adcock and Collier 2001, 540). Here, we compare PGE scores to responses to individual survey items that were included in the source data, that is, we provide an ‘internal’ validation test (see, e.g., Caughey, O’Grady and Warshaw 2019, 689; Solt 2020*b*, 10). In the left panel, we examine the four-point question on political leaders mentioned above, the most common item in the source data across all country-years. Then, in the center panel, we look at the question that provides the most data-rich cross-section, which asked whether respondents felt “men generally make better political leaders than women” and was included in Pew Global’s Spring 2007 survey. Finally, in the right panel, to evaluate how well the PGE scores capture change over time, we focus on the item with the largest number of observations for a single country, which asked respondents to the U.S. General Social Survey whether they agreed or disagreed that “most men are better suited emotionally for politics than are most women.” In every case, the correlations—estimated taking into account the uncertainty in the measures—are in the expected direction and very strong.

We continue, then, to construct validation, which refers to demonstrating, for some *other* concept believed causally related to the concept a measure seeks to represent, that the measure is empirically associated with measures of that other concept (Adcock and Collier 2001, 542). In Figure 5, we look to individual survey items from a related category of gender egalitarianism, namely questions that ask how women should balance opportunities in the public sphere with their traditional duties in the private sphere. Assuming that attitudes that women should prioritize housework and childcare over paid employment and politics—or convictions that there will be negative consequences if they do not—will lead to less gender egalitarian opinions with regard to these latter, public-sphere activities, evidence for this theoretical relationship will provide construct validation for the PGE scores. Exemplars of such items across all available country-years (“a job is alright but what most women really want is a home and children” from the WVS and EVS), in



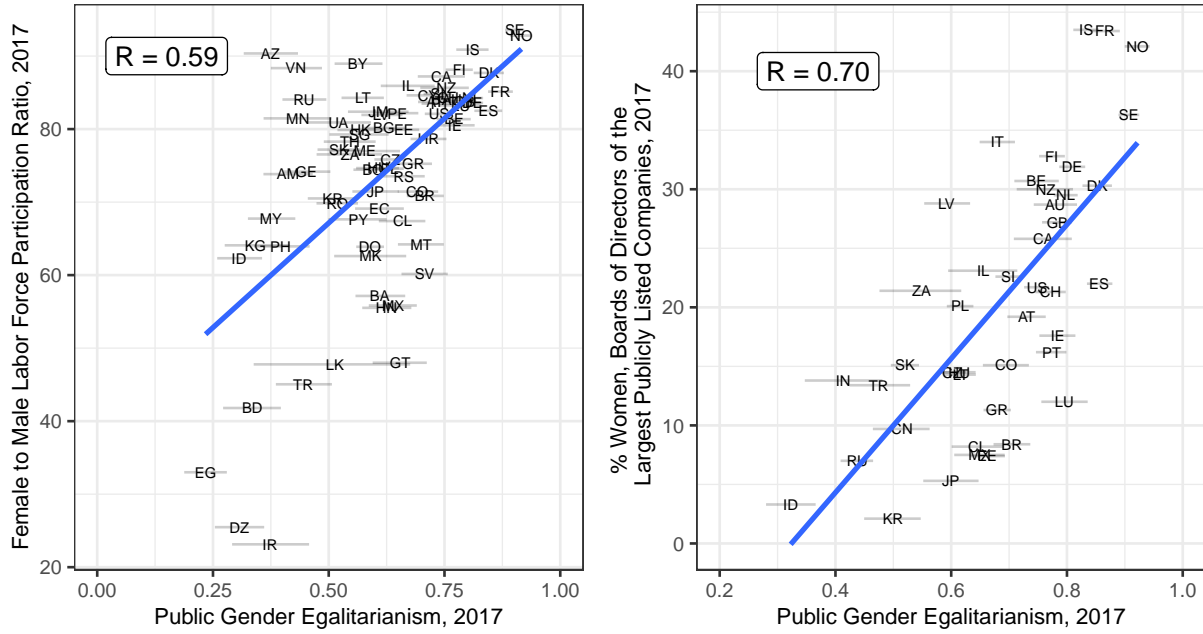


Note: Gray whiskers and shading represent 80% credible intervals.

**Figure 5: Construct Validation: Correlations Between PGE Scores and Individual ‘Balancing’ Gender Egalitarianism Survey Items**

cross-section (“the most important role of a woman is to take care of her home and family” from the Eurobarometer 87.4), and in time series (“a pre-school child is likely to suffer if his or her mother works” from the German ALLBUS, WVS, and EVS) all show strong correlations with the PGE scores.

Finally, Figure 6 shows additional tests of construct validation. As attitudes toward gender egalitarianism in the public sphere plausibly both cause and are caused by women’s gains in the workplace, strong relationships between the PGE scores and measures of workplace gender equality provide construct validation for our measure. In the left panel of Figure 6, we compare the PGE scores to the ratio of women’s to men’s labor force participation rates in 62 countries in 2017, drawing on data compiled by the Statistics Division of the UN Department of Economic and Social Affairs (2020). In the right panel, we plot the PGE scores against the percentage of women on the boards of directors of the largest publicly listed companies in 43 countries, also in 2017 (see OECD 2020). Both correlations are strong. Together, this evidence of construct validation and convergent validation attests to the validity of the PGE scores as measures of public opinion towards gender equality in the public sphere.



Note: Gray whiskers represent 80% credible intervals.

**Figure 6: Construct Validation: Correlations Between PGE Scores and Indicators of Workplace Gender Equality**

### Using the Public Gender Egalitarianism Dataset

Version 1.0 of the PGE dataset includes PGE scores for 124 countries for as many years as possible from 1972 to the present, a total of 2,695 country-years. It can be accessed in two ways: via a user-friendly web application on the PGE website, which plots scores for as many as four countries for easy comparison of levels and trends, and via the Harvard Dataverse, where the entire dataset is available for download for use in statistical analysis.

One aspect of latent-variable estimates of public opinion like the PGE dataset that is easy for researchers to overlook is the quantified uncertainty in the estimates. But neglecting to incorporate this uncertainty by using only the mean estimate for each country-year in an analysis can lead one to mistakenly conclude that the analysis supports the hypothesis (see Tai, Hu and Solt 2021) as well as to mistakenly conclude that it does *not* support the hypothesis (see Crabtree and Fariss 2015). Therefore, taking the uncertainty in the PGE scores into account is crucial to reaching well-grounded conclusions. Step-by-step instructions for doing this via simulations, with examples, are included in the data download.

The PGE dataset will allow researchers to not only better address such long-standing questions as how collective attitudes on gender roles have influenced the election of women to national legislatures and vice versa (see, e.g., Paxton and Kunovich 2003; Alexander 2012) but also, for example, to pursue both new and more nuanced lines of inquiry on issues of policy responsiveness and policy feedback (cf., Kittilson 2008; Busemeyer, Abrassart and Nezi 2021). We will revise and update the dataset as new survey data on public gender egalitarianism becomes available, and we look forward to a rapid growth in research that advances our understanding of the relationships between collective attitudes on gender roles and a wide range of other political phenomena.

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