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PARLIAMENTARY DEBATES
(HANSARD)

HOUSE OF LORDS

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[I] indicates that the member concerned has a relevant registered interest. The full register of interests can be found at <http://www.parliament.uk/mps-lords-and-offices/standards-and-interests/register-of-lords-interests/>

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Ministers and others who make Statements or answer Questions are referred to only by name, not their ministerial or other title. The current list of ministerial and other responsibilities is as follows.

<i>Minister</i>	<i>Responsibilities</i>
Baroness Evans of Bowes Park	Leader of the House of Lords and Lord Privy Seal
Earl Howe	Minister of State, Ministry of Defence and Deputy Leader of the House of Lords
Lord Ahmad of Wimbledon	Parliamentary Under-Secretary of State, Department for Transport
Baroness Anelay of St Johns	Minister of State, Foreign and Commonwealth Office
Lord Ashton of Hyde	Parliamentary Under-Secretary of State, Department for Culture, Media and Sport, Whip
Lord Bates	Minister of State, Department for International Development
Lord Bourne of Aberystwyth	Parliamentary Under-Secretary of State, Department for Communities and Local Government, Wales Office
Lord Bridges of Headley	Parliamentary Under-Secretary of State, Department for Exiting the European Union
Baroness Chisholm of Owlpen	Whip
Earl of Courtown	Deputy Chief Whip
Lord Dunlop	Parliamentary Under-Secretary of State, Scotland Office and Northern Ireland Office
Lord Freud	Minister of State, Department for Work and Pensions
Lord Gardiner of Kimble	Parliamentary Under-Secretary of State for Department for Environment, Food and Rural Affairs
Baroness Goldie	Whip
Lord Henley	Whip
Lord Keen of Elie	Advocate-General for Scotland and Ministry of Justice Spokesperson
Lord Nash	Parliamentary Under-Secretary of State, Department for Education
Baroness Mobarik	Whip
Baroness Neville-Rolfe	Minister of State, Department for Business, Energy and Industrial Strategy
Lord Price	Minister of State, Department for International Trade
Lord Prior of Brampton	Parliamentary Under-Secretary of State, Department of Health
Baroness Shields	Parliamentary Under-Secretary of State, Home Office and Department for Culture Media and Sport
Lord Taylor of Holbeach	Chief Whip
Baroness Williams of Trafford	Minister of State, Home Office
Lord Young of Cookham	Whip
Viscount Younger of Leckie	Whip

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Written Statements

Wednesday, 23 November 2016

Autumn Statement

[HLWS277]

Lord Young of Cookham: My right honourable friend the Chancellor of the Exchequer (Philip Hammond) has today made the following Written Ministerial Statement.

Today I have published a draft updated Charter for Budget Responsibility, a copy of which has been deposited in the Libraries of both Houses. Copies are also available in the Vote Office and Printed Paper Office. The draft sets out the new fiscal framework and changes to the operation of the welfare cap.

The draft Charter includes modified guidance to the Office for Budget Responsibility and has been published in line with Section 6(4) of the Budget Responsibility and National Audit Act. This requires that if the Treasury proposes to modify the guidance to the Office for Budget Responsibility included in the Charter, a draft of the modified guidance must be published at least 28 days before the modified Charter is laid before Parliament. The updated Charter will be laid before Parliament, and a debate and vote scheduled, after the Christmas recess.

Autumn Statement: Measures with Immediate Effect

[HLWS278]

Lord Young of Cookham: My honourable friend the Financial Secretary to the Treasury has today made the following Written Ministerial Statement.

As part of Autumn Statement 2016, the government has announced that the legislation for the following measures will have immediate effect.

Petroleum Revenue Tax: cutting administration costs for the oil industry

The government is introducing legislation to change the returns process for Petroleum Revenue Tax (PRT) in order to reduce administrative burdens for the oil and gas sector. This will allow participators to opt fields out of the PRT regime completely. Operational changes will also simplify the reporting requirements for PRT. The changes will be effective from 23 November 2016 using HM Revenue and Customs' collection and management powers. This will ensure participators can take advantage of the changes as soon as possible.

First year allowances for charge point infrastructure

The government is introducing legislation to incentivise investment in Ultra Low Emissions Vehicles (ULEVs). The 100 per cent first-year allowance will allow businesses to deduct charge-point investments from their pre-tax profits in the year of purchase. The relief is designed to encourage the use of electric vehicles by increasing charge-point availability. The changes will

take effect from 23 November 2016 to avoid delays to planned investments.

Employee Shareholder status

The government is introducing legislation to remove the Capital Gains Tax exemption and Income Tax reliefs associated with shares awarded under Employee Shareholder status. This is in response to evidence suggesting that the status is primarily being used for tax planning. The legislation will have effect in relation to Employee Shareholder agreements entered into on or after 1 December 2016 in order to prevent forestalling, whilst allowing outstanding agreements to be finalised. Due to the requirement that 7 days must pass between an employee receiving independent advice on an offer and becoming an employee shareholder, this will allow any individual who has received advice before 23 November 2016 the opportunity to finalise the outstanding arrangement. The effective date is to be 2 December where advice is received on 23 November prior to 1.30pm. Existing Employee Shareholder agreements will not be affected.

Further details on the measures listed above are contained in the draft legislation, explanatory notes and tax information and impact notes published on the gov.uk website.

As part of Autumn Statement 2016, the government has announced that the legislation for the following measures will take effect before the introduction of Finance Bill 2017.

Enterprise Investment Scheme share conversions

The government is introducing legislation to amend the qualifying requirements for the Enterprise Investment Scheme and the Seed Enterprise Investment Scheme to clarify the application of the rules to share conversion rights. This change will be effective for shares issued on or after 5 December 2016. This is a wholly relieving measure to enable the government to provide customers with certainty of treatment and enable the processing of a backlog of cases. Further detail on this measure will be contained in the draft legislation, explanatory note and tax information and impact note to be published on the gov.uk website on 5 December 2016.

Hybrids and other mismatches

The government is issuing a technical note in relation to legislation that was passed as part of the Finance Act 2016, in order to improve the new hybrid mismatch regime. Following consultation with stakeholders, it was agreed that further technical modifications were required in two areas of the legislation. These were with regard to financial sector timing claims and the rules concerning deductions for amortisation. The technical note will set out the detail of the changes required and will be published on the gov.uk website on 5 December 2016. These modifications will take effect along with the new regime on 1 January 2017. Corresponding legislation will be introduced in Finance Bill 2017.

As part of the Autumn Statement 2016, the government has made an amendment to Public Notice 733: Flat rate scheme for small businesses.

VAT Flat Rate Scheme

To counter abuse of the VAT Flat Rate Scheme (FRS), the government is introducing a new 16.5% rate for businesses with limited costs. The new rate will be introduced by Statutory Instrument and will come into effect on 1 April 2017 with draft legislation published on 5 December 2016. In order to prevent forestalling, HM

Revenue and Customs has amended Public Notice 733: Flat rate scheme for small businesses. The relevant sections (sections 8.2 and 9.7) have force of law and ensure that businesses cannot avoid the new rate by arranging to issue invoices, or receive payments, before 1 April 2017 for services to be performed on or after that date. The amended Public Notice will be published on 23 November 2016 on the gov.uk website and the relevant rules will take effect from 24 November 2016.

Written Answers

Wednesday, 23 November 2016

Care Homes: Standards

Asked by **Lord Taylor of Warwick**

To ask Her Majesty's Government what steps they are taking to ensure that care homes have sufficient facilities to function adequately. [[HL3338](#)]

Lord Prior of Brampton: The Care Quality Commission (CQC) is the independent regulator of health and adult social care providers in England. All providers of regulated activities must register with the CQC and follow a set of fundamental standards of safety and quality.

The fundamental standards describe the basic requirements that care providers, including care homes, should always meet, and set out the outcomes that services users should always expect.

The standards include requirements regarding the facilities and equipment care homes must have. One refers to premises and equipment, and requires that the provider must ensure that all premises and equipment are clean, secure, suitable for the purpose used, properly maintained and appropriately located for the purpose for which they are used.

A further standard refers to safe care and treatment and includes a requirement that equipment used by the provider is safe, used in a safe way and that sufficient quantities are available to ensure the safety of service users and to meet their needs.

The CQC inspects against the standards and has a range of enforcement powers that it can employ if it finds a provider is not following them.

Following inspection, the CQC rates providers on a four point scale - outstanding, good, requires improvement and inadequate. These ratings give patients and the public a fair, balanced and easy to understand assessment of performance and quality. Services rated inadequate receive help to improve, but any that are unable or unwilling to do so face closure.

Cats: Tagging

Asked by **Baroness Jones of Whitchurch**

To ask Her Majesty's Government whether they will consider introducing microchipping for cats to address the issue of lost and abandoned animals. [[HL3141](#)]

Lord Gardiner of Kimble: The Government recommends that owners identify their cats by a microchip, and recognises the advantages of doing so. However, there are no proposals to make microchipping of cats compulsory.

Counter-terrorism

Asked by **Lord Hylton**

To ask Her Majesty's Government what steps they are taking to ensure that the CONTEST strategy and the Prevent programme earn the confidence and cooperation of immigrant communities and of relevant professionals in health, education and other disciplines called upon to implement them. [[HL3216](#)]

Baroness Williams of Trafford: The aim of the UK's counter-terrorism strategy (CONTEST) is to reduce the risk to the UK and its interests overseas from terrorism, so that people can go about their lives freely and securely. Prevent is a key part of CONTEST. It is delivered in partnership with communities. In 2015/16 we delivered 142 community-based projects reaching over 42,000 participants.

We regularly consult with partners in education and health to ensure that the prevent duty is presented as one of the many duties public bodies have to safeguard children and/or vulnerable people from exploitation.

The Prevent strategy is just one of a number of programmes designed to safeguard people from all forms of exploitation – sexual, criminal or terrorist.

County Councils

Asked by **Baroness Kennedy of Cradley**

To ask Her Majesty's Government what assessment they have made of the independent research commissioned for the County Councils Network on restructuring two-tier areas. [[HL3172](#)]

Lord Bourne of Aberystwyth: Whilst the Government has not undertaken any detailed analysis of the two papers published by the County Councils Network on restructuring two-tier areas, it considers that they will make a useful contribution to the debate on future governance structures across the country.

Dogs: Animal Breeding

Asked by **Baroness Jones of Whitchurch**

To ask Her Majesty's Government, in the light of the recent consultation on animal licensing, whether they intend to bring forward regulations to ensure that all dog breeders are licensed. [[HL3143](#)]

Asked by **Baroness Jones of Whitchurch**

To ask Her Majesty's Government whether they are planning to introduce constraints on the third party sale of puppies. [[HL3144](#)]

Lord Gardiner of Kimble: The Government consulted on changes to the regulations on the breeding and sale of dogs earlier this year and proposed that all dog breeders that breed and sell three or more litters of puppies per year should hold a licence. The Government did not propose in the consultation banning third party sales.

Such a ban is not supported by many of the major animal welfare organisations.

The Government published a summary of replies to the consultation on 15 September this year. The Government's response to the consultation will be published in due course.

Floods: Business

Asked by Lord Patten

To ask Her Majesty's Government what is their estimate of the number of businesses of all kinds in England that are at significant risk of flooding. [HL3252]

Lord Gardiner of Kimble: The Environment Agency estimates the number of non-residential properties in England, in areas at high risk of flooding, to be:

- 102,000 properties in areas at high risk of flooding from rivers and the sea
- 85,000 properties in areas at high risk of flooding from surface water

High risk means there is a greater than a 3.3% chance of flooding in any given year. Non-residential also includes properties such as churches, public houses, schools and offices.

Floods: Housing

Asked by Lord Patten

To ask Her Majesty's Government what is their estimate of the number of homes in England that are at significant risk of flooding. [HL3251]

Lord Gardiner of Kimble: The Environment Agency estimates the number of residential properties in England in areas at high risk of flooding to be:

- 169,000 properties in areas at high risk of flooding from rivers and the sea
- 239,000 properties in areas at high risk of flooding from surface water

High risk means there is a greater than a 3.3% chance of flooding in any given year

Foreign Investment in UK

Asked by Lord Shipley

To ask Her Majesty's Government, in the light of Brexit, what targets will be set by the Department for International Trade for inward investment into (1) the English regions, (2) London, (3) Scotland, (4) Wales, and (5) Northern Ireland. [HL3159]

Lord Price: The Department for International Trade takes a whole of the UK approach to trade and investment. We do monitor regional performance and results from 2015/16 are available in our Inward Investment Results on gov.uk

(<https://www.gov.uk/government/publications/dit-inward-investment-results-for-the-tax-year-2015-to-2016/departments-for-international-trade-inward-investment-results-2015-to-2016>)

The Answer includes the following attached material:

DIT Inward Investment Results 2015/16 [DIT_Investment.pdf]

The material can be viewed online at:

<http://www.parliament.uk/business/publications/written-questions-answers-statements/written-question/Lords/2016-11-09/HL3159>

GCE A-level

Asked by Lord Renfrew of Kaimsthorn

To ask Her Majesty's Government what is their assessment of whether the current A-level examinations in archaeology and history of art have educational and social value; and what steps, if any, they will take to discourage the relevant examination board from implementing proposals to omit them from the examination curriculum. [HL3154]

Lord Nash: It is disappointing that AQA will stop developing qualifications in History of Art and Archaeology, in view of the value of having a broad range of high-quality choices available to A level students.

The Government published content for both subjects in January 2016. It is for individual exam boards to decide which qualifications to offer, and the option for AQA or another exam board to develop specifications in future will remain open. We are in discussion with the exam boards on this issue.

Neither subject is a pre-requisite for degree level study, and both are taken by a relatively small number of students. In 2015/16, there were 340 entries to A level Archaeology, and 776 entries to A level History of Art.

Great Western Railway Line

Asked by Lord Berkeley

To ask Her Majesty's Government what is the additional cost of installing diesel motors in all the new Intercity Express Programme trains due to operate on the Great Western lines to Swansea, Bristol and Hereford. [HL3132]

Lord Ahmad of Wimbledon: The financial provisions of the Intercity Express Programme contracts are commercially sensitive and cannot be released. The Secretary of State for Transport remains committed to making sure the full range of passenger benefits of these new trains are delivered as soon as possible.

Asked by Lord Berkeley

To ask Her Majesty's Government by how much journey times between London Paddington and (1) Bristol, (2) Cardiff, and (3) Swansea, will be greater than expected due to the decision to defer electrification on parts of the route, the increased weight of new trains

and the reduced power output of diesel motors. [HL3133]

Lord Ahmad of Wimbledon: Timetables whilst the Great Western is being modernised are under development as part of the industry's timetable bidding process. We are investing in this route to deliver better services and new trains with thousands more seats. This is an ambitious and challenging undertaking, but real progress is being made. We are committed to improving services for passengers on the Great Western line and once complete journey times between London, Bristol, Cardiff and Swansea are expected to reduce by around 15 minutes.

Greyhounds: Animal Welfare

Asked by Baroness Jones of Whitchurch

To ask Her Majesty's Government, further to the report by the House of Commons Environment, Food and Rural Affairs Committee on greyhound welfare, whether they have considered introducing a centralised database to enable retired greyhounds which are no longer able to race to be traced. [HL3145]

Lord Gardiner of Kimble: The House of Commons Environment, Food and Rural Affairs Committee's report on greyhound welfare suggested that the introduction of the Microchipping of Dogs (England) Regulations 2015 should improve the traceability of greyhounds when they finish racing. The Committee called on the industry to be transparent about the destiny of retired greyhounds. The main industry regulatory body, the Greyhound Board of Great Britain (GBGB), maintains a database of all greyhounds registered to run on GBGB tracks and records when and how a greyhound leaves GBGB regulated racing. The Government does not consider that it is necessary to introduce a centralised database to trace retired greyhounds.

Iraq: Islamic State

Asked by Lord Hodgson of Astley Abbotts

To ask Her Majesty's Government whether British special forces operating in Iraq have been issued with a list containing the names of British citizens fighting for so-called Islamic State, whom they have been ordered to kill or capture. [HL3313]

Earl Howe: The Government has a long-standing policy not to comment on the activities of our Special Forces.

Local Government: Procurement

Asked by Lord Kennedy of Southwark

To ask Her Majesty's Government what assessment they have made of the operation of social value in the local government procurement process. [I] [HL3177]

Lord Ashton of Hyde: In 2014/2015, Lord Young conducted a review of the Public Services (Social Value) Act 2012. The scope included local government.

The review findings and recommendations can be found on GOV.UK at

<https://www.gov.uk/government/consultations/social-value-act-review> and are attached.

The Answer includes the following attached material:

CO to Lord Young Letter 12022015

[Rob_Wilson_to_Lord_Graffham_12-2.pdf]

Social Value Act Review report

[Social_Value_Act_review_report_150212.pdf]

The material can be viewed online at:

<http://www.parliament.uk/business/publications/written-questions-answers-statements/written-question/Lords/2016-11-09/HL3177>

Middle East: Military Aid

Asked by Lord Hodgson of Astley Abbotts

To ask Her Majesty's Government to which groups in Iraq and Syria UK armed forces are providing training. [HL3315]

Earl Howe: In Iraq, UK military personnel are training Iraqi Security forces (including Kurdish Peshmerga). UK forces are also participating in a US-led Train and Equip programme to train selected members of vetted moderate Syrian opposition forces at locations outside Syria.

Middle East: Peacekeeping Operations

Asked by Lord Blencathra

To ask Her Majesty's Government whether they will publish the names of all the investigators who have been recruited to investigate alleged abuses by soldiers and former soldiers whilst serving in Afghanistan and Iraq. [HL3267]

Earl Howe: It is our policy that the names of individuals below Senior Civil Service level are withheld under section 40(2) of the Freedom of Information Act. All investigators who have been recruited to investigate alleged abuses by soldiers and former soldiers in Afghanistan and Iraq are below this level.

Norfolk Island

Asked by Lord Northbrook

To ask Her Majesty's Government what assessment they have made of the situation of the people of Norfolk Island and of the legality of the actions which have been carried out by the Commonwealth of Australia on the island to absorb it into the State of New South Wales. [HL3183]

Baroness Anelay of St Johns: As a Territory of Australia, the governance of Norfolk Island is a matter for the Australian Government.

Overseas Trade: Central America

Asked by Lord Northbrook

To ask Her Majesty's Government what plans they have to promote trade between the UK and the countries of the Central American Integration System. [HL3181]

Lord Price: The Department for International Trade (DIT) has trade promotion officers working in Panama, Costa Rica and the Dominican Republic.

Supported by DIT sector resources, they are focused on identifying high value opportunities for UK exporters in sectors including Financial Services, Mining, Railways and Water.

DIT commits resources to markets that hold the biggest potential for UK companies to export to, and to attract investment from. DIT is also exploring ways to work more proactively other countries that make up the Central American Integration System, specifically Belize, El Salvador, Guatemala, Honduras and Nicaragua. This as part of DIT's developing regional approach to Latin America, where today we have an established DIT presence in a total of 12 markets.

Palestinians: Overseas Aid

Asked by Lord Hylton

To ask Her Majesty's Government whether British aid to Palestine has been frozen in whole or in part; and if so, to what extent, and on what grounds. [HL3215]

Lord Bates: The UK remains firmly committed to providing aid to the Occupied Palestinian Territories. The Secretary of State is conducting a full examination of DFID's programme in the Occupied Palestinian Territories to ensure that UK taxpayers' money is spent in the right places and in the right way.

Railway Stations: Access

Asked by Baroness Randerson

To ask Her Majesty's Government which stations will be affected by Network Rail's decision to defer works on the Access for All programme from Control Period 5 until Control Period 6. [HL3151]

Lord Ahmad of Wimbledon: Sir Peter Hendy's report into the Network Rail enhancement delivery portfolio recommended that around £50 million of Access for All funding should be deferred beyond 2019. Most of the stations in the programme will be delivered as planned but where construction of stations is deferred, design work will still continue to ensure work can start on site as soon as possible. We remain committed to funding the programme in full.

Settle-Carlisle Railway Line

Asked by Lord Greaves

To ask Her Majesty's Government what plans they have, and what discussions they have had and are planning to have with train operators and local campaign groups, about (1) the improvement of services on the Settle and Carlisle line, and (2) extending Midland Main Line or East Coast Main Line services from Leeds to Carlisle and Glasgow via the Settle and Carlisle line. [HL3171]

Lord Ahmad of Wimbledon: Through the Northern Rail franchise, the Settle & Carlisle line will benefit from an extra departure from Leeds between 1600 and 1900 and two extra Sunday services.

The trains will also be fully refurbished including:-

- o Re-seating and re-cushioning
- o LED lighting
- o WiFi
- o CCTV
- o New floor coverings
- o Toilet with baby-change facility.

There will also be investment in station improvements on the line

No discussions have, or are planned to, occur with relevant train operators on those routes (East Midlands Trains and Virgin East Coast Trains) or local campaign groups to extend services from Leeds to Carlisle and Glasgow via the Settle and Carlisle line.

However, the work to specify the next East Midlands franchise has commenced and a vital part of meeting the Department for Transport's ambitions involves asking stakeholders and passengers what they would like to see from the new East Midlands franchise. As with all franchise competitions, a public consultation exercise will be launched shortly through which aspirations for future facilities and rail services can be submitted to the Department.

Slaughterhouses: CCTV

Asked by Baroness Jones of Whitchurch

To ask Her Majesty's Government what is their response to the Food Standards Agency's recommendation that all slaughterhouses should have CCTV cameras installed. [HL3142]

Lord Gardiner of Kimble: The Food Standards Agency has a long standing policy of support for the installation of CCTV in slaughterhouses as a tool to protect animal welfare.

The Farm Animal Welfare Committee (FAWC) was commissioned to produce an independent assessment of the benefits of CCTV in slaughter houses and its report was published in February 2015. It concluded that CCTV can offer some real benefits but it cannot replace the need

for businesses to have proper monitoring procedures in place.

This is an issue which we are keeping under review.

Terrorism

Asked by Lord Blencathra

To ask Her Majesty's Government, further to the Written Answer by Baroness Williams of Trafford on 3 November (HL2483), alongside which experienced practitioners and non-governmental organisations the Home Office will work. [HL3165]

Baroness Williams of Trafford: The practitioners involved were selected following a rigorous and open procurement exercise, and have considerable experience working in this area.

Tuberculosis

Asked by Baroness Suttie

To ask Her Majesty's Government how many people were treated for latent tuberculosis in the UK in each of the last five years. [HL3236]

Lord Prior of Brampton: Unlike active tuberculosis (TB), latent TB infection (LTBI) is not a public health risk and is not statutorily notifiable. LTBI treatment

records are held locally and because there is no nationally available data, it is not possible to state how many people were treated for latent TB in the United Kingdom in each of the last five years.

A systematic latent TB testing and treatment programme for a defined group of individuals is one of the ten key 'areas for action' in the *Collaborative Tuberculosis Strategy for England 2015 to 2020*, and is currently being rolled out. A monitoring and evaluation system for this new programme is being established which aims to collate national data on LTBI and early data has been published in this year's *Tuberculosis in England: 2016 report*. The first figures available for the LTBI programme recorded 256 individuals starting latent TB treatment for the time period of April 2015 to July 2016, although this is likely to be an underestimate. Copies of the *Tuberculosis in England* report and *Collaborative Tuberculosis strategy* are attached.

The Answer includes the following attached material:

Collaborative TB Strategy for England
[Collaborative_TB_Strategy_for_England_2015_2020_.pdf]

TB Annual Report [TB_annual_report_2016.pdf]

The material can be viewed online at:
<http://www.parliament.uk/business/publications/written-questions-answers-statements/written-question/Lords/2016-11-15/HL3236>

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