Vol. 778 No. 6



Monday
5 December 2016

PARLIAMENTARY DEBATES (HANSARD)

# **HOUSE OF LORDS**

# WRITTEN STATEMENTS AND WRITTEN ANSWERS

Written	Statements	1
Written	Answers	4

[I] indicates that the member concerned has a relevant registered interest. The full register of interests can be found at http://www.parliament.uk/mps-lords-and-offices/standards-and-interests/register-of-lords-interests/

Members who want a printed copy of Written Answers and Written Statements should notify the Printed Paper Office. This printed edition is a reproduction of the original text of Answers and Statements, which can be found on the internet at <a href="http://www.parliament.uk/writtenanswers/">http://www.parliament.uk/writtenanswers/</a>.

Ministers and others who make Statements or answer Questions are referred to only by name, not their ministerial or other title. The current list of ministerial and other responsibilities is as follows.

Minister	Responsibilities
Baroness Evans of Bowes Park	Leader of the House of Lords and Lord Privy Seal
Earl Howe	Minister of State, Ministry of Defence and Deputy Leader of the House of Lords
Lord Ahmad of Wimbledon	Parliamentary Under-Secretary of State, Department for Transport
<b>Baroness Anelay of St Johns</b>	Minister of State, Foreign and Commonwealth Office
Lord Ashton of Hyde	Parliamentary Under-Secretary of State, Department for Culture, Media and Sport, Whip
Lord Bates	Minister of State, Department for International Development
Lord Bourne of Aberystwyth	Parliamentary Under-Secretary of State, Department for Communities and Local Government, Wales Office
Lord Bridges of Headley	Parliamentary Under-Secretary of State, Department for Exiting the European Union
Baroness Chisholm of Owlpen	Whip
Earl of Courtown	Deputy Chief Whip
Lord Dunlop	Parliamentary Under-Secretary of State, Scotland Office and Northern Ireland Office
Lord Freud	Minister of State, Department for Work and Pensions
Lord Gardiner of Kimble	Parliamentary Under-Secretary of State for Department for Environment, Food and Rural Affairs
Baroness Goldie	Whip
Lord Henley	Whip
Lord Keen of Elie	Advocate-General for Scotland and Ministry of Justice Spokesperson
Lord Nash	Parliamentary Under-Secretary of State, Department for Education
Baroness Mobarik	Whip
Baroness Neville-Rolfe	Minister of State, Department for Business, Energy and Industrial Strategy
Lord Price	Minister of State, Department for International Trade
Lord Prior of Brampton	Parliamentary Under-Secretary of State, Department of Health
Baroness Shields	Parliamentary Under-Secretary of State, Home Office and Department for Culture Media and Sport
Lord Taylor of Holbeach	Chief Whip
<b>Baroness Williams of Trafford</b>	Minister of State, Home Office
Lord Young of Cookham	Whip
Viscount Younger of Leckie	Whip

© Parliamentary Copyright House of Lords 2016

This publication may be reproduced under the terms of the Open Parliament licence, which is published at <a href="https://www.parliament.uk/site-information/copyright/">www.parliament.uk/site-information/copyright/</a>

# Written Statements

Monday, 5 December 2016

# **Draft Public Service Ombudsman Bill**

[HLWS312]

**Baroness Chisholm of Owlpen:** My Honourable friend the Minister for the Constitution (Chris Skidmore) has made the following Written Ministerial Statement.

I am pleased today to publish the draft Public Service Ombudsman Bill.

The draft Bill sets out the Government's plans for a new Public Service Ombudsman. The Government wants to make it as simple as possible for everyone to pursue a complaint about public services. The measures in this draft Bill will ensure that anyone who makes a justified complaint can expect a rapid, effective remedy and that their voice will be heard. The new body will provide simpler access to individuals who believe they have suffered injustice or hardship and to share the learning from failures to improve services for everyone.

The draft Bill would abolish the present Parliamentary and Health Service Ombudsman and the Local Government Ombudsman and create a new organisation with strengthened governance and accountability. It would improve access to the Ombudsman's services by allowing for all complaints to be made with or without the help of a representative and in a variety of formats to meet the digital age. The draft Bill provides powers designed to allow the new Ombudsman to work more effectively including an explicit role in championing improvements in complaints handling.

I am grateful for the Public Administration and Constitutional Affairs Committee for their work in championing an improved ombudsman service. I look forward to Parliament and the public's consideration of our proposals.

# **Employment Outcomes of Drug or Alcohol Addiction, and Obesity: Review**

[HLWS317]

**Lord Freud:** My honourable Friend the Minister of State for Disabled People, Health and Work (Penny Mordaunt MP) has made the following Written Statement.

Today I am publishing Professor Dame Carol Black's independent review into the impact on employment outcomes of drug or alcohol addiction, and obesity (Cm 9336). This fulfils a manifesto commitment.

Dame Carol makes thirteen recommendations for government intended to help improve the employment rates for those with drug or alcohol addiction, and obesity.

The review does not recommend addicts should be mandated to treatment, providing evidence that this would not improve employment outcomes, or meet legal or ethical concerns. The review makes clear recommendations for improving welfare and health

services, building new evidence, and focusing on the role of employers – all with the aim of increasing job outcomes for people with addictions. There is a limited focus on obesity in the review, a reflection of the weak evidence that obesity directly causes unemployment.

The Government welcomes the report and will carefully consider its findings. The Government is grateful to Dame Carol, and her team, for the hard work that has gone into this review.

# **EU Energy Council**

[HLWS316]

**Baroness Neville-Rolfe:** Today my honourable Friend the Parliamentary Under Secretary of State for the Department of Business, Energy and Industrial Strategy has made the following statement:

The Energy Council is taking place in Brussels on 5 December. Jesse Norman will be representing the UK, and below are the agenda items to be discussed.

The Council will hold a policy debate on the proposal for a Regulation of the European Parliament and of the Council concerning measures to safeguard the security of gas supply and repealing Regulation (EU) No 994/2010. This will focus on possible alternative approaches for regional co-operation, exchange of information on commercial contracts and solidarity. The Council will consider the structure of core regions or groups of countries working together to address specific risks. The debate will also cover the role of competent authorities and the Commission in accessing contract information on security of supply issues and whether a solidarity mechanism should be harmonised or reflect Member State specificities.

The Commission introduced the 'Winter Package' on 30 November. As expected this is comprised of legislative proposals for the update of the Energy Efficiency, Energy Performance of Buildings and Renewable Energy Directives together with new legislative proposals on electricity market design and governance of the Energy Union.

The Commission will update the Council on progress on developing the external dimension of the EU energy policy. This will be followed by an exchange of views on whether progress has been made on strengthening the common voice of the EU in relations with partners beyond its borders; which countries or regions are the most relevant for the EU; and the tools to be used to enhance mutual cooperation. It will also cover how the EU should best approach the ongoing transformation of the global energy system, and respond to reform processes within international energy organisations.

The Presidency will provide an update on the 'state of play' on the proposal for a regulation of the European Parliament and of the Council, setting a framework for energy efficiency labelling. This will focus on the delays in the trilogue negotiations between European Parliament, Council and the Commission.

The Presidency will also provide a short 'state of play' update on the Proposal for a Decision of the European Parliament and of the Council on establishing an information exchange mechanism with regard to intergovernmental agreements and non-binding instruments between Member States and third countries in the field of energy.

The Commission will update the Council on recent developments in the field of external energy relations.

Finally, Malta will inform the Council of the priorities for their Presidency in the first half of 2017.

# **Finance Bill 2017 (Draft Clauses)**

HLWS318

**Lord Young of Cookham:** My hounourable friend the Financial Secretary to the Treasury (Jane Ellison) has today made the following Written Ministerial Statement.

The government has consulted on a number of tax policies following announcements made at Budget 2016 and previously.

Today, the government is publishing draft clauses for Finance Bill 2017, along with associated responses to consultations. This fulfils our objective to consult, where possible, on draft clauses for the Finance Bill at least three months in advance of the introduction of the Bill.

The government will publish draft legislation for the following measures in January 2017:

- · Making Tax Digital
- Social Investment Tax Relief
- Clarification of tax treatment for partnerships

The remaining draft legislation for tax deductibility of corporate interest expense and loss relief reform will also be published in January 2017.

Further detail on the clauses published today can be found in the Overview of Legislation in Draft, which includes corresponding Tax Information and Impact Notes. All publications will be available on the gov.uk website.

# Hillsborough: Operation Resolve

[HLWS315]

**Baroness Williams of Trafford:** My rt hon Friend the Secretary of State for the Home Department (Amber Rudd) has today made the following Written Ministerial Statement:

Following the decision of Assistant Commissioner Jon Stoddart OBE to stand down as head of Operation Resolve on 5 September 2016, I am pleased to inform Parliament that I have appointed Assistant Commissioner Rob Beckley QPM as the head of Operation Resolve.

Operation Resolve, established in December 2012, is examining the full circumstances surrounding the planning and preparation for and the events on the day of the FA Cup semi-final on 15 April 1989 at Hillsborough, Sheffield at which 96 Liverpool Football Club supporters

died. It is an IPCC managed investigation, its terms of reference can be found at: http://www.ipcc.gov.uk/sites/default/files/Documents/Hillsborough/Terms\_of\_Reference\_Hillsborough\_Managed\_I nv\_April2016.pdf

Rob Beckley has been appointed to the Metropolitan Police as Assistant Commissioner to carry out the investigation. Most recently he was Chief Operating Officer, College of Policing, retiring on 30 March 2016, having previously served in the Metropolitan Police Service, Thames Valley, Hertfordshire Constabulary and Avon and Somerset Police, where he was Deputy Chief Constable.

# **Opportunity and Integration**

[HLWS319]

Lord Bourne of Aberystwyth: My rt Hon Friend the Secretary of State for Communities and Local Government (Sajid Javid) has today made the following Written Ministerial Statement.

Dame Louise Casey has today released her report on how to boost opportunity and integration in isolated communities. A copy of the report has been placed in the Library of the House, and it is also available through my department's website.

Dame Louise was commissioned to carry out her review by the then Prime Minister in July 2015. The review conducted through a combination of written consultation, visits and engagement across the country with members of the public and statutory agencies, round tables with academics, faith leaders and analysis of research and data. I am most grateful to Dame Louise for the thoroughness of her review and the comprehensive report.

This country has long been home to many different cultures and communities, but all of us have to be part of one, British, society. It is right that we celebrate the positive contribution that diverse groups make to British life, but we also need to recognise that more needs to be done to make sure nobody is excluded or left behind. To do that, we need to take a serious look at the evidence and must not shy away from the challenges we face. Dame Louise's report is a crucial step in that process, and I will be studying her findings very closely.

The report considers population change, patterns of residential and school segregation, social interactions between different groups in society, public attitudes and values, social and economic exclusion, equality impacts of cultural and religious practices, hate and extremism, past approaches and the role of leadership. It concludes with a series of recommendations to government for promoting integration that could be implemented as a new programme across government.

I will carefully consider the findings in this review, in consultation with my government colleagues and faith and community leaders and will bring forward proposals in due course.

# **Police Leadership**

[HLWS314]

**Baroness Williams of Trafford:** My rt hon Friend the Secretary of State for the Home Department (Amber Rudd) has today made the following Written Ministerial Statement:

I am pleased to inform Parliament that Her Majesty the Queen has approved a two year extension to the appointment of Craig Mackey QPM, Deputy Commissioner of Police of the Metropolis.

I recommended this extension to Her Majesty having had regard to a recommendation from the Commissioner of Police of the Metropolis and a representation from the Mayor of London as occupant of the Mayor's Office for Policing and Crime.

My recommendation recognises the important contribution the Deputy Commissioner has made both nationally and to the Metropolitan Police Service as it has been undergoing a period of transformation.

The extension to 22 January 2019 provides stability for the Metropolitan Police Service and enables the Deputy Commissioner to continue to play a vital role in cutting crime and keeping Londoners safe.

# **World Trade Organisation**

[HLWS313]

**Lord Price:** My Rt Hon Friend the Secretary of State for International Trade and President of the Board of Trade has today made the following statement:

The United Kingdom is a founding member of the World Trade Organization (WTO). In addition to the general obligations of membership, all WTO members undertake specific commitments in their goods and services schedules: WTO members' goods schedules set out upper limits for tariffs and detail any tariff rate quotas, and WTO members' services schedules set out commitments and reservations across all sectors and list specific sectoral commitments and reservations.

The UK's WTO commitments currently form part of the European Union's schedules. When we leave the EU we will need UK-specific schedules. In order to minimise disruption to global trade as we leave the EU, over the coming period the Government will prepare the necessary draft schedules which replicate as far as possible our current obligations. The Government will undertake this process in dialogue with the WTO membership. This work is a necessary part of our leaving the EU. It does not prejudge the outcome of the eventual UK-EU trading arrangements.

# Written Answers

Monday, 5 December 2016

# A1: Dual Carriageways

Asked by Lord Steel of Aikwood

To ask Her Majesty's Government what discussions they have had with the government of Scotland concerning dualling the remaining parts of the A1 between Newcastle and Edinburgh which are not already dual-carriageway. [HL3622]

Lord Ahmad of Wimbledon: This government is taking forward a package of investments to improve the A1 between Newcastle and the Scottish border, as announced in the Road Investment Strategy in December 2014. This includes dualling the A1 between Morpeth and Ellingham. Highways England is currently updating the route strategy for the A1, bringing together information from stakeholders, local communities and partners to gain a better understanding of its performance to help prioritise investment beyond 2020. The Scottish Government has been invited to contribute its views on the A1 as part of this process.

#### A12: A14

# Asked by Lord Marlesford

To ask Her Majesty's Government what plans they have to deal with congestion at the junction of the A12 and A14 trunk roads. [HL3578]

**Lord Ahmad of Wimbledon:** Highways England has no current improvement plans within the roads investment period (2015-2020) to alleviate congestion at the Copdock Interchange, where the A12 and A14 trunk roads meet in Suffolk.

Highways England is now updating its East of England route strategy in preparation for the second Roads Investment Strategy (2020-2025) and options for improvement at this busy interchange will be considered.

# Armed Forces Compensation Scheme and War Pensions: Appeals

Asked by Lord Craig of Radley

To ask Her Majesty's Government, in the light of the consultation on Transforming our Justice System: panel composition in tribunals, whether they intend to preserve the use of tripartite panels, including Service members, in War Pensions and Armed Forces Compensation Appeals. [HL3366]

**Lord Henley:** The government is consulting on proposals to amend existing legislation to provide the Senior President of Tribunals with greater flexibility in his determination of panel composition in the unified tribunals, including the War Pensions and Armed Forces Compensation Tribunal.

We believe our proposals will lead to a more proportionate, targeted approach to panel composition, with non-legal members being used in cases where their knowledge or expertise is really needed.

Decisions on the composition of tribunal panels are, and will continue to be, made by the Senior President of Tribunals independently of my department.

# Asylum: Children

# Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government, further to the statement by the Home Secretary on 24 October (HC Deb, col 56) that "the French Government [had] requested that we did not transfer children outside of the Dublin regulation process", what rationale they received from the government of France for that request. [HL3289]

Baroness Williams of Trafford: The UK continues to work closely with the French authorities to ensure eligible children under the Dublin Regulation and section 67 of the Immigration Act 2016 are transferred to the UK as soon as possible. Since 10 October we have transferred over 300 children, and as the Home Secretary told Parliament last month, we expect several hundred more children will be brought to the UK in the coming days and weeks. Prior to the camp clearance operation the Government focused on transferring those children with close family links to the UK under the Dublin Regulation and transferred over 80 asylum seeking children from France since the beginning of the year. Since the clearance operation was announced and upon agreement with the French, the Government has worked at pace to process the children who are eligible for transfer to the UK. We continue to work closely with the French to ensure those children who were in the camp at the time of the clearance operation are interviewed to assess their eligibility to be transferred to the UK. We also must ensure that the proper safeguarding, age assessment and security checks are carried out, and that it is in each child's best interests to come to the UK. unaccompanied asylum seeking children who have been brought to the UK are entitled to legal advice supported by legal aid. The Home Office is continuously monitoring its response to the migrant situation in France.

# Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government when they will provide a definitive figure for the total number of unaccompanied asylum-seeking children to be transferred to the UK under section 67 of the Immigration Act 2016. [HL3499]

# Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government whether, and if so why, they are excluding unaccompanied asylumseeking children over the age of 12 who are not of Syrian or Sudanese origin, given the terms of section 67 of the Immigration Act 2016 and the proportion of the

children in the Calais camp at the time of demolition who were of Eritrean or Afghan nationality. [HL3500]

# Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government what assessment they have made of whether excluding from transfer to the UK of unaccompanied asylum-seeking children over the age of 12 who are not of Syrian or Sudanese origin is compatible with Article 2 of the UN Convention on the Rights of the Child. [HL3501]

#### Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government why the guidance on transferring children under section 67 of the Immigration Act 2016 excludes 16-, 17- and 18-year olds unless they are an accompanying sibling of a child meeting one of the other three criteria. [HL3502]

#### Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government what training is provided to immigration officials conducting Best Interest Determination interviews under section 67 of the Immigration Act 2016. [HL3503]

**Baroness Williams of Trafford:** We will specify in due course the number of unaccompanied refugee children to be transferred to the UK under section 67 of the Immigration Act 2016.

The Immigration Act states that we will relocate unaccompanied refugee children. Our criteria under section 67 of the Immigration Act 2016 are intended to ensure that we are focusing on the most vulnerable children. In France, we will be considering those aged 12 and under of any nationality, children referred to us by the French authorities as being at a high risk of sexual exploitation of any nationality, and those nationalities most likely to qualify for refugee status in the UK, aged 15 and below. The criteria for relocating children to the UK from France, under section 67 of the Immigration Act 2016, are based on the reasonable likelihood of their qualifying for refugee status and achieving long-term stability. The criteria are therefore in line with the UN Convention on the Rights of the Child.

The guarantee of rights in relation to children, and the delivery of appropriate services to individual children, is currently provided by the French State. Our policies do not deprive any child of access to these benefits and therefore are fully in line with the UN Convention of the Rights of the Child. Furthermore, Section 55 of the Borders, Citizenship and Immigration Act 2009 requires the Secretary of State to carry out their immigration and asylum functions in a way that takes into account the need to safeguard and promote the welfare of children in the UK. Where a child is outside the UK, the spirit of the duty should be applied. Social workers, rather than Home Office staff, are carrying out best interest determinations in France.

# **Asylum: Children in Care**

#### Asked by Lord Roberts of Llandudno

To ask Her Majesty's Government what is the average yearly cost of supporting an unaccompanied asylum-seeking child in the UK. [HL3377]

Baroness Williams of Trafford: The Government significantly increased the funding provided to local authorities looking after Unaccompanied Asylum Seeking Children (UASC) in July. These rates are based on a detailed analysis of financial information sent to the Home Office by local authorities about their actual cost of caring for Unaccompanied Asylum Seeking Children. The analysis showed that the average cost across all local authorities of looking after an Unaccompanied Asylum Seeking Child aged under 16 was approximately £41,610 per annum and the average cost of supporting those aged 16 and 17 was approximately £33,215 per annum.

On 1 November myself and my hon. Friend, the Minister for Vulnerable Children and Families, made a statement to Parliament on safeguarding unaccompanied asylum seeking and refugee children where we committed to regularly review funding to support and care for unaccompanied asylum-seeking and refugee children, working closely with the Local Government Association and local authorities.

#### **BBC**

# Asked by Lord Porter of Spalding

To ask Her Majesty's Government what representations they have made to the BBC as part of its Charter renewal to ensure that local government is represented on the BBC's coverage of local elections and across the BBC's current affairs programmes. [I] [HL3691]

**Lord Ashton of Hyde:** How the BBC covers local elections is an editorial matter for the BBC. The Government's reform to the BBC's public purposes ensure that they provide impartial news and information to help people understand and engage with the world around them.

# **Civil Partnerships**

## Asked by Baroness Gould of Potternewton

To ask Her Majesty's Government what is their response to the petition presented to the Minister for Women and Equalities calling for the extension of civil partnerships to different sex couples. [HL3455]

# Asked by Baroness Gould of Potternewton

To ask Her Majesty's Government when they intend to made a decision on the future status of civil partnerships. [HL3456]

**Lord Nash:** The Government received a petition on extending civil partnerships to opposite sex couples from the Equal Civil Partnerships Campaign on 17 November.

We are currently waiting for a judgment from the Court of Appeal on this matter and are unable to comment whilst legal action is ongoing.

The Government is committed to equality, and we will provide an update on the Government's position on civil partnerships once legal proceedings have concluded.

# **Flood Control: Finance**

#### Asked by Baroness McIntosh of Pickering

To ask Her Majesty's Government, further to the remarks by Lord Young of Cookham on 23 November, what criteria are used to allocate the £2.5 billion available for flood defence schemes. [HL3510]

**Lord Gardiner of Kimble:** Funding is allocated to projects on the basis of the economic benefits the scheme could achieve in terms of the flood damages it would avoid, including damage to businesses, and the number of homes that would be better protected from flooding or coastal erosion.

# Food: Self-sufficiency

## Asked by Lord Empey

To ask Her Majesty's Government whether the UK is self-sufficient in staple foodstuffs; and if not, whether they plan to make the UK self-sufficient. [HL3477]

**Lord Gardiner of Kimble:** The UK's current production to supply ratio is 76% for indigenous-type foods and 61% for all foods. This has remained steady over the last decade and is not low in the context of the last 150 years.

Global food security is dependent on a number of factors including increasing production sustainably, reducing waste and ensuring open markets around the world to facilitate trade.

The Government remains committed to publishing a 25 Year Food and Farming Plan. The Plan aims to increase the competitiveness and productivity of British producers, enabling them to compete more effectively in domestic and overseas markets.

# **High Speed 2 Railway Line: Scotland**

# Asked by Lord Steel of Aikwood

To ask Her Majesty's Government what discussions they have had with the government of Scotland about extending the HS2 route to Edinburgh. [HL3623]

Lord Ahmad of Wimbledon: HS2 will serve Edinburgh on completion of the Y network in 2033, with journey times reduced to 3 hours 40 minutes. In line with the joint ministerial statement on 21 March 2016, the Department for Transport, Transport Scotland, Network Rail and HS2 Ltd, are working together to identify any

and all options with strong business cases that could further improve journey times, capacity, resilience and reliability, with the ultimate aim of 3 hour journeys between London and Scotland's central belt.

# Human Fertilisation and Embryology Authority

# Asked by Lord Alton of Liverpool

To ask Her Majesty's Government, further to the Written Answers by Lord Prior of Brampton on 11 July (HL1098), 7 November (HL2544) and 21 November 2016 (HL3076), when Professor Peter Braude was a member of the expert panel convened by the Human Fertilisation and Embryology Authority. [HL3452]

**Lord Prior of Brampton:** The Human Fertilisation and Embryology Authority has advised that the expert panel has sat on four occasions since 2011. Professor Peter Braude has been a member of all four panels.

# **Israel: Palestinians**

#### Asked by Baroness Tonge

To ask Her Majesty's Government what representations they have made to the government of Israel concerning the reported demolition of the Bab al-Rahmeh cemetery in East Jerusalem. [HL3391]

**Baroness Anelay of St Johns:** We have not raised this issue with the Israeli authorities. We understand the demolition of the graves in question seem to have been outside the cemetery's boundaries.

# Asked by Baroness Tonge

To ask Her Majesty's Government what representations they have made to the government of Israel concerning the use of rubber, and rubber-coated, bullets against civilians. [HL3393]

**Baroness Anelay of St Johns:** The UK has repeatedly made clear to Israel our longstanding concerns about the manner in which the Israel Defence Forces polices nonviolent protests and the border areas, including use of lethal and non-lethal ammunition.

# **Lake District**

# Asked by Lord Patten

To ask Her Majesty's Government what is their assessment of progress in the attempt to gain UNESCO World Heritage status for the Lake District. [HL3632]

**Lord Ashton of Hyde:** The Lake District's bid for World Heritage Site status is now in the advanced stages. The evaluation mission to the site took place in October 2016, with HMG in attendance, and the expert evaluators are currently compiling their report. DCMS has provided further information to assist with this, and will continue to do so as requested. The final decision will be taken by the World Heritage Committee in July 2017.

#### **Mobile Phones**

#### Asked by Lord Browne of Belmont

To ask Her Majesty's Government what steps they are taking to ensure the improvement of the mobile phone network infrastructure to cover existing gaps in coverage on main transport routes. [HL3520]

Lord Ashton of Hyde: The Government recognises the importance of fitting out trains with new Wi-Fi equipment and improving mobile on rail networks in England and Wales. The Government is encouraging Train Operating Companies to develop innovative approaches to ensure good mobile coverage on their lines, and to see how best to eliminate not spots on their routes. The Department for Transport (DfT) have also introduced obligations for free Wi-Fi across all our rail passenger franchises, and this is now secured in 10 (out of 15) franchises. DfT forecast that 90% of passenger journeys will have access to free Wi-Fi by the end of 2018, with nearly 100% by 2020.

# **Motor Vehicles: Testing**

# Asked by Lord Marlesford

To ask Her Majesty's Government what is the net annual cost to public funds of the MoT vehicle testing scheme; and whether they will review the requirement for new cars to have an MoT test after three years on the road. [HL3579]

Lord Ahmad of Wimbledon: The cost to the Driver and Vehicle Standards Agency (DVSA) of providing the MOT service in 2015/16 was £49,024k which was fully covered by charges made to garages through the MOT slot fee. The Government is intending to consult on changing the date of the first MOT for new cars. An announcement will be made when the consultation is launched.

# **Motorways**

# Asked by Lord Condon

To ask Her Majesty's Government what plans they have to extend the use of smart motorways; and what criteria will be used to assess the safety and operational efficiency of the existing smart motorways. [HL3605]

Lord Ahmad of Wimbledon: The Government is increasing road capacity as outlined in the Road Investment Strategy (RIS) for 2015 to 2020 and includes the ongoing conversion of the motorway hard shoulder into a running lane, known as the Smart Motorways. Following construction, all smart motorway schemes are monitored to assess their safety and operational performance by measuring changes in journey times, congestion and journey time reliability, as well as safety figures.

England's motorways are among the safest roads in the world and Highways England is confident that smart motorways will maintain this. On sections of the most recently completed schemes on the M25, the monitoring

shows that collision and casualty rates are down, congestion is reduced and there are fewer unexpected delays.

# **Neonicotinoids**

#### Asked by Lord Marlesford

To ask Her Majesty's Government whether they plan to make representations to the EU to change existing rules prohibiting the use of neonicotinoid pesticides as a seed dressing. [I] [HL3667]

**Lord Gardiner of Kimble:** The Government remains of the view that decisions on the use of neonicotinoids and other pesticides should be based on a careful scientific assessment of the risks. Pesticides that carry unacceptable risks to pollinators should not be authorised.

The European Food Safety Authority (EFSA) is carrying out a review of the evidence on the effects of neonicotinoids on pollinators, including evidence that has emerged since the current restrictions were put in place. The Commission will then consider whether to propose changes to the existing restrictions. Government experts will participate in the EFSA review and our approach to the subsequent EU negotiations will be based on our view of the evidence.

# **Occupied Territories: Housing**

#### Asked by Baroness Tonge

To ask Her Majesty's Government, in the light of reported statements made by an adviser to the US President-elect, what assessment they have made of future US policy regarding Israeli settlements and its impact on the peace process. [HL3394]

**Baroness Anelay of St Johns:** The UK Government is in regular contact with the US on a range of Middle East matters, including Israeli settlements and their impact on the Middle East Peace Process. We expect to continue this engagement with the incoming US administration.

# **Pakistan: Religious Freedom**

#### Asked by Lord Alton of Liverpool

To ask Her Majesty's Government, further to the Written Answers by Lord Bates on 17 November (HL2963, 2965, 2966, 3010 and 3077) concerning religious freedom and education in Pakistan, what assessment they have made of the policies implemented in the Khyber Province in this regard. [HL3360]

Lord Bates: The DFID-funded Khyber Pakhtunkhwa Education Support Programme is assisting the government of Khyber Pakhtunkhwa to develop policies to address inequality and improve educational outcomes for all children in the province. The government of Khyber Pakhtunkhwa implements the 2006 national curriculum which has been independently assessed to be based on the values of democracy, pluralism and peace. DFID is also supporting the government to revise its

textbooks which will include replacing any content that promotes prejudice and discrimination against religious or other minorities.

# **Plastics: Recycling**

#### Asked by Lord Greaves

To ask Her Majesty's Government what is their assessment of the findings of the Recoup UK Household Plastics Collection survey that (1) only a third of recyclable plastic was recycled by consumers in 2015, (2) consumers are confused about what plastic products and types of plastic can be recycled, and (3) there is considerable variation in the plastic products and types of plastic that can be recycled by different local authorities; and what action they intend to take to increase the amount of plastic that is recycled by consumers. [HL3527]

**Lord Gardiner of Kimble:** The Government welcomes the Recoup UK Household Plastic Collection Survey as a helpful contribution to our knowledge on plastics collection and recycling.

The total amount of plastic material collected from waste from households for recycling has increased from 279 kilotonnes (kt) in 2010, to over 420kt in 2014. This performance has been down to the hard work of local authorities and residents to recycle more. Around 99% of local authorities covering 97% of households (low rise and flats) in England offer a collection service for plastic bottles. Seventy-two per cent of local authorities covering 67% of households also offer a collection service for plastic packaging (pots, tubs and trays).

The Government recognises that there are still challenges and is working with the Waste and Resource Action Programme (WRAP) to improve the recyclability of plastics and to help residents to recycle more. WRAP recently published new recycling guidelines agreed with local authorities, waste management companies and reprocessors. These set out in detail what can and cannot be collected for recycling and how householders can help to reduce contamination and increase recycling, including plastics recycling.

The Government has also been working with WRAP on developing and delivering activities in support of the use of recycled plastics in new products, and on activities to stimulate demand. For example, the Plastics Industry Recycling Action Plan has identified key actions that need to take place across the whole supply chain to ensure that recycling plastics packaging can be done sustainably. This includes design for recyclability, collections and sorting, reprocessing and development of sustainable end markets.

In September this year, WRAP and an industry advisory group published a framework for greater consistency in recycling collections. This framework aims to identify opportunities to rationalise packaging formats (in particular plastic packaging) to those that are recyclable and for which there is a steady market and to help local authorities to recycle a greater variety of plastics. A

working group from this project is looking at the opportunities to rationalise plastic packaging, where practical and environmentally sensible to do so. This includes new communications materials and messages from Recycle Now and work on developing new end markets and applications for recycled plastics. Other work in the consistency framework seeks to promote comprehensive collection services, including for plastic packaging.

# **Prisons: Drugs**

#### Asked by Baroness Smith of Basildon

To ask Her Majesty's Government which individuals and organisations were consulted prior to the publication of the Ministry of Justice's White Paper Prison Safety and Reform, with particular regard to the formulation of drug policy. [HL3389]

Lord Henley: Prior to the publication of the White Paper we consulted with a wide range of stakeholders, both within and outside of government. Drug policy proposals were developed with the Home Office, Department of Health, NHS England and Public Health England, as well as prison governors and local health commissioners.

We will continue to consult with a range of stakeholders as we further develop and implement policy.

# **Roads: Capital Investment**

# Asked by Lord Bradshaw

To ask Her Majesty's Government how many major trunk and motorway road investment schemes were announced between 2005 and 2015. [HL3361]

#### Asked by Lord Bradshaw

To ask Her Majesty's Government how many contracts for construction and building of the trunk and motorway investment schemes announced between 2005 and 2015 have been agreed, not including planning and appraisal work; when those schemes were started; and when those schemes were, or are anticipated to be, completed. [HL3362]

**Lord Ahmad of Wimbledon:** A total of 126 new schemes were announced between 2005 and 2015, comprising:

- 9 schemes announced by Labour between 2005 and 2010;
- 117 schemes announced by the Coalition between 2010 and 2015, comprising:

10 schemes announced at SR2010 (note – the two other SR2010 schemes, A23 Handcross and A11 Fiveways, were entered into the Roads Programme in 2004 and 2000 respectively)

6 schemes at AS2011

5 schemes at AS2012

27 schemes at SR2013 and the December 2013 National Infrastructure Plan update

69 schemes at AS2014 and the announcement of the Roads Investment Strategy (RiS1)

In addition, a further 15 schemes were announced in the Roads Investment Strategy in 2014 for development so they are ready to start construction in the second road period (after 2019/20).

Of the 126 schemes, HM Government contracts have been awarded for:

- Labour schemes 8 of the 9, with the remaining scheme (A21 Baldslow junction) being cancelled at SR2010:
- SR2010 schemes All 10;
- AS2011 schemes All 6;
- AS2012 schemes 4 of the 5, with the remaining AS2012 scheme (A30 Temple to Carblake) being delivered by Cornwall County Council and so it isn't Highways England that has let a contract;
- SR2013 schemes 16 contracts (including one scheme split into two contracts), with 11 still to be awarded. The remaining SR2013 scheme A50 Uttoxeter is being delivered by Staffordshire County Council and so it isn't Highways England that has let a contract:
- AS14 / RiS1 schemes Taking account of some of these schemes subsequently being merged for delivery, the 69 schemes comprise 64 schemes for contract award and delivery. Two of these schemes A43 Abthorpe and M5 jns 5 to 7 have had works start but no separate contract has been awarded since both schemes are being delivered through an existing contract with the respective Delivery Partner. None of the remaining 62 schemes have yet had contracts awarded.

The attached Appendix 1 details the start and completion dates.

The Answer includes the following attached material:

HL3361, HL3362 - Appendix 1 [HL3361, HL3362 - Appendix 1.docx]

The material can be viewed online at: http://www.parliament.uk/business/publications/written-questionsanswers-statements/written-question/Lords/2016-11-21/HL3361

#### Asked by Lord Bradshaw

To ask Her Majesty's Government what assessment they have made of the sensitivity of the WebTAG system in making financial appraisals of the reliability of journey time. [HL3363]

**Lord Ahmad of Wimbledon:** Journey time reliability impacts are a key component of the WebTAG appraisal system, and their assessment is recommended for all scheme appraisals where relevant and proportionate to the decision at hand.

WebTAG includes a robust methodology for monetising reliability impacts, drawing on the best

available evidence base on the benefits to travellers of more reliable journeys. The Department's value for money assessments take into account reliability benefits when considering the economic worth of a project.

The relative size of reliability benefits compared to other impacts, such as travel time savings, varies significantly from scheme to scheme. For example, smart motorway schemes typically have a high proportion of reliability benefits, reflecting the fact they specifically target journey time reliability.

#### Asked by **Lord Bradshaw**

To ask Her Majesty's Government what allowance the WebTAG assessment system makes for disruption and delays during construction of road investment schemes. [HL3364]

Lord Ahmad of Wimbledon: WebTAG recommends that costs to existing users due to disruption and delays during road construction projects are included in the appraisal. Standard traffic modelling approaches, as outlined in WebTAG units M1 to M3, are used to model the impacts of construction on the road network, which are typically longer journeys, increased vehicle operating costs and more accidents. These are then appraised using standard values of time, fuel and car maintenance costs, and the costs (both economic and human) of road accidents presented in WebTAG.

#### Asked by Lord Bradshaw

To ask Her Majesty's Government, when assessing road investment schemes using WebTAG, what proportion of the economic benefits were attributed to savings of two minutes or less. [HL3396]

Lord Ahmad of Wimbledon: Road investment decisions are supported with a five-part business case. The economic case aims to provide a comprehensive overview of a proposal's impacts. These include a wide range of social and environmental factors, as well as time savings and economic impacts. The proportion of time saving benefits which are attributed to average time savings per trip of two minutes or less varies between projects, depending on the nature of the scheme, and is not centrally held.

# **Skipton-Colne Railway Line**

## Asked by Lord Greaves

To ask Her Majesty's Government what discussions they have had during 2016 with local authorities, campaign groups, train operators, potential investors and any other interested parties on reinstating the rail link between Colne and Skipton. [HL3529]

Lord Ahmad of Wimbledon: Interested parties have raised reinstatement of this link in correspondence and in meetings with Ministers and officials in the Department for Transport on a number of occasions this year. In particular, my Ministerial colleague Andrew Jones, Member of Parliament for Harrogate, met the Member for

Pendle (Andrew Stephenson) and representatives of the SELRAP campaign group in July.

In line with our devolution policies, it is for the relevant local transport authorities and Local Enterprise Partnerships to decide whether to take forward reinstatement of this link to support regional economic connectivity and growth, and to secure appropriate funding. The Government makes substantial funding available to local bodies, including through the Local Growth Fund, to support them in delivering their priorities. The Department, and Rail North/Transport for the North, are ready to work with these local bodies should they wish to progress this scheme.

## **Small Businesses: Taxation**

#### Asked by Lord Vinson

To ask Her Majesty's Government, in the light of the fact that most small businesses assess their profits annually in arrears, whether it is the intention of HM Revenue and Customs to make small businesses report their income and expenditure quarterly; and what assessment they have made of the feasibility of this requirement. [HL3465]

Lord Young of Cookham: HM Revenue and Customs published a consultation document setting out the Government's proposals on 15 August 2015 entitled "Making Tax Digital: Bringing business tax into the digital age". The consultation included an initial assessment of the impacts on businesses. The consultation closed on 7 November. The government is currently considering the responses to the Making Tax Digital consultations and will publish its response and draft legislation in January, together with an updated Tax Impact Assessment.

# **Social Enterprises: Tax Allowances**

#### Asked by Lord Balfe

To ask Her Majesty's Government when they expect the application for EU state aid clearance for an enlarged social investment tax relief scheme, announced in the Autumn Statement in 2014, to be given clearance from the European Commission; and why there has been a delay of over two years. [HL3514]

Lord Young of Cookham: At Autumn Statement 2016 the Government announced the enlargement of Social Investment Tax Relief. From 6 April 2017 the investment limit will increase to £1.5 million for enterprises aged up to seven years old. Other changes will ensure the scheme is well targeted, and the relief will be reviewed within two years of its enlargement. The scheme is the first of its kind in Europe and therefore discussions with the European Commission on the nature of the State aid issues have taken some time to conclude.

# **Social Rented Housing: Rural Areas**

# Asked by Lord Kennedy of Southwark

To ask Her Majesty's Government whether they have plans to reform the income tax relief system to encourage the building of social housing on rural exception sites; and if so, what are those plans. [I] [HL3569]

#### Asked by Lord Kennedy of Southwark

To ask Her Majesty's Government whether they have plans to look at reform of the rollover relief provisions for Capital Gains Tax to encourage the building of social housing on rural exception sites; and if so, what are those plans. [I] [HL3570]

**Lord Young of Cookham:** The Government currently has no plans to reform the income tax relief system or rollover relief provisions for Capital Gains Tax in order to encourage the building of social housing on rural exception sites.

# **Social Security Benefits: Children**

# Asked by Baroness Smith of Basildon

To ask Her Majesty's Government what assessment has been made of the impact that the lowering of the benefit cap will have on vulnerable children. [HL3388]

**Lord Freud:** The Government carefully considered the impact of the reduced benefit cap on children as part of the policy making process.

The government believes that work is the best route out of poverty and it is not in the best interests of children to live in workless households. The benefit cap is expected to encourage more parents to work which is in the best interests of children.

A wide range of help and support has been put in place to assist parents, including budgeting and employment support and support with child care. DHPs are also available to assist those affected by the measure. The Government has allocated a total of £870m for DHP payments for five years from 2016/17.

Exemptions apply where someone in the household is entitled to a disability benefit such as Personal Independence Payment or Disability Living Allowance. We have introduced new exemptions for households where someone is entitled to Carer's Allowance, the carer's element of Universal Credit, or Guardian's Allowance.

Parents affected by the benefit cap will still be entitled to £23,000 p.a. in Greater London and £20,000 p.a. outside Greater London which is more than the earnings of many working households.

The Government published an updated Impact Assessment on 25 August, 2016 which is available on the Gov.Uk website. An Equality Analysis was published on the legislation.gov.uk website on the same page as Statutory Instrument Number 2016/909.

# **Supreme Court: Judges**

# Asked by Lord Lamont of Lerwick

To ask Her Majesty's Government whether the Lord Chancellor has any responsibility for enforcing that section of the Supreme Court Guide to Judicial Conduct which concerns political activity by a close member of a justice's family. [HL3374]

Lord Henley: The Lord Chancellor has no immediate responsibility. In accordance with the published Supreme Court Judicial Complaints Procedure, the President of the Supreme Court, or his deputy, or the next senior Justice, is responsible for considering complaints about the conduct of Justices depending on who it is about. If formal action is required a tribunal is convened to report to the Lord Chancellor. It would then be for the Lord Chancellor to consider whether to take further action.

# Textbooks: Saudi Arabia

# Asked by Lord Alton of Liverpool

To ask Her Majesty's Government, in the light of reports by the BBC's Panorama programme in 2010 that approximately 5,000 pupils in the UK are being taught the Saudi national curriculum, what action has been taken to ensure that school text books originating in Saudi Arabia which propagate hate speech and religious intolerance are not being used in schools, clubs and weekend schools in the UK. [HL3557]

Lord Nash: The Government is committed to ensuring that all children learn in a safe environment, protected from extremist or hateful views wherever they are receiving education. We are taking firm action where concerns arise, and have taken a number of steps to strengthen regulation in schools. Ofsted now inspects schools on the requirement to actively promote the fundamental British values of democracy, the rule of law, individual liberty and respect and tolerance of those with different faiths and beliefs, as well as on the breadth of the curriculum, which should prepare pupils for life in modern Britain. In addition, we have provided further resources to Ofsted to allow them to increase their

investigative work into unregistered independent schools. Wherever such schools are found to be teaching hate or intolerance, we are taking action to close them and prosecute those operating them.

Ofsted have not found any evidence of the text books referred to in the programme being used in schools that they have inspected.

We have also taken steps to increase oversight of out-of-school settings, such as clubs and weekend schools. Prevent duty statutory guidance sets out the expectations on local authorities to take steps to understand the range of out-of-school settings in their areas and to ensure that children attending such settings are safeguarded, including from the risk of being drawn into extremism and terrorism. We set out plans to introduce a new system of regulation for out-of-school settings in our call for evidence which closed earlier this year. The proposed system would allow Ofsted to close such settings where there was evidence that they were engaging in extremist teaching or failing to adequately safeguard the children in their care. We received a large number of responses and will set out next steps in due course.

# **Tunnels: Pennines**

## Asked by Lord Berkeley

To ask Her Majesty's Government, in the light of the updated interim report on the Trans-Pennine tunnel strategic study published on 18 August, what is the maximum length of tunnel being considered; what assumptions are being made as to the hourly maximum capacity of HGV and car traffic that such a tunnel could carry safely; what rules about spacing between vehicles, maximum speeds are being considered, and how these compare with current and planned rules in the Mont Blanc and Gotthard road tunnels; and whether they will include in the study the option of building a rail tunnel and operating a rail freight shuttle for heavy goods vehicles to piggyback on rail wagons. [HL3603]

Lord Ahmad of Wimbledon: The results of the study have been published and are available on the gov.uk website, including potential routes and tunnel lengths, and consideration of alternative rail options. Detailed arrangements for operation of the tunnel will be developed at the appropriate point in the design process.

# Index to Statements and Answers

Written Statements1
Draft Public Service Ombudsman Bill1
Employment Outcomes of Drug or Alcohol Addiction, and Obesity: Review1
EU Energy Council1
Finance Bill 2017 (Draft Clauses)2
Hillsborough: Operation Resolve2
Opportunity and Integration2
Police Leadership3
World Trade Organisation3
Written Answers4
A1: Dual Carriageways4
A12: A144
Armed Forces Compensation Scheme and War Pensions: Appeals4
Asylum: Children4
Asylum: Children in Care5
BBC5
Civil Partnerships5
Flood Control: Finance6
Food: Self-sufficiency6
High Speed 2 Railway Line: Scotland6
Human Fertilisation and Embryology Authority6
Israel: Palestinians6
Lake District6
Mobile Phones7
Motor Vehicles: Testing7
Motorways7
Neonicotinoids7
Occupied Territories: Housing7
Pakistan: Religious Freedom7
Plastics: Recycling8
Prisons: Drugs8
Roads: Capital Investment8
Skipton-Colne Railway Line9
Small Pusinesses: Toyotion 10

Social Enterprises: Tax Allowances	10
Social Rented Housing: Rural Areas	10
Social Security Benefits: Children	10
Supreme Court: Judges	11
Textbooks: Saudi Arabia	11
Tunnels: Pennines	11