Deadly Debt Crises: COVID-19 in Emerging Markets

Cristina Arellano

Yan Bai

Gabriel Mihalache

Federal Reserve Bank of Minneapolis

University of Rochester and NBER

Stony Brook University

Dynamic Games in Macroeconomics and Public Finance, July 2022

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COVID-19 in Emerging Markets

- Deadly epidemic with large human and economic cost
- Limited fiscal space brings more problems Hevia-Neumeyer (2020)
 - Multiple countries have defaulted on their government debt
 Argentina, Belize, Ecuador, Lebanon, Suriname, Zambia, Ethiopia
 - Spreads on government debt spiked and remained elevated
- ▶ IMF, World Bank, IDB have developed debt relief programs to support countries

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Health Crisis + Economic Crisis + Debt Crisis

Framework with Sovereign Default and an Epidemic

- ▶ Epidemic creates a health crisis with infections and fatalities (SIR model)
- ▶ Economy mitigates pandemic, borrows internationally, can default
 - Social distance measures saves lives but depress output
 - External borrowing useful to support consumption
 - ▶ Default risk limits fiscal capacity to support consumption and investment in lives

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- Analyze debt relief policies: support consumption, prevent defaults, save lives

Debt relief policies extremely useful

Our Findings

- ► Epidemic generates debt crisis with defaults and elevated spreads (3 years)
- ➤ Sizable welfare losses from triple crisis: loss of 0.76% in consumption equivalence

- Better financial markets improve health and economic outcomes
- ▶ Large social benefit from debt relief (voluntary restructurings and default-free loans)

Literature

► Macro + COVID-19:

Atkeson (2020), Eichenbaum-Rebelo-Trabandt (2020), *Alvarez-Argente-Lippi* (2020), Glover et al. (2020), Acemoglu et al. (2020), Cakmakli-Demiralp-KalemliOzcan (2020)

Sovereign default:

Arellano-MateosPlanas-RiosRull (2019), Espino-Kozlowski-Martin-Sanchez (2020)

Debt relief:

Bulow-Rogoff-Dornbusch (1988), Hatchondo-Martinez-SosaPadilla (2014, 2022), Hatchondo-Martinez-Onder (2017), Aguiar-Amador-Hopenhayn-Werning (2019)

An Integrated SIR and Partial Default Model

SIR Framework

<u>Susceptible</u>, <u>Infected</u>, and <u>Recovered epidemiological framework:</u>

$$\mu_{t+1}^{S} = \mu_{t}^{S} - \mu_{t}^{x} \qquad \text{(Susceptible)}$$

$$\mu_{t+1}^{I} = \left(1 - \pi^{I}\right) \cdot \mu_{t}^{I} + \mu_{t}^{x} \qquad \text{(Infected)}$$

$$\mu_{t}^{x} = \beta_{t} \cdot \mu_{t}^{S} \cdot \mu_{t}^{I} \qquad \text{(New Infections)}$$

$$\mu_{t+1}^{D} - \mu_{t}^{D} = \Pi_{D}\left(\mu_{t}^{I}\right) \cdot \mu_{t}^{I} = \phi_{D,t} \qquad \text{(New Fatalities)}$$

$$\mu_{t+1}^{R} - \mu_{t}^{R} = \left[\pi^{I} - \Pi_{D}\left(\mu_{t}^{I}\right)\right] \cdot \mu_{t}^{I} \qquad \text{(Newly Recovered)}$$

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Social distancing (L_t), infectiousness (β_t), and the wedge (ψ_t):

$$\beta_t = \overline{\beta} (1 - \theta L_t)^2 \cdot \psi_t$$
 $\mathcal{R}_t = \frac{\beta_t}{\pi^I} \cdot \frac{\mu_t^S}{1 - \mu_t^D}$

Partial Default Framework

Country chooses intensity for default (d_t) and social distancing (L_t), new debt issuance (ℓ_t):

$$\begin{split} V_t \left(\mu_t, B_t \right) &= \max_{\ell_t, d_t, L_t} \left\{ u \left(c_t \right) - \chi \phi_{D,t} + \beta V_{t+1} \left(\mu_{t+1}, B_{t+1} \right) \right\} \\ \text{subject to} \\ N_t c_t &= Y_t - (1 - d_t) (\delta + r) B_t + q_t (\mu_{t+1}, B_{t+1}) \ell_t \\ B_{t+1} &= \left[1 - \delta + \kappa (\delta + r) d_t \right] B_t + \ell_t \\ Y_t &= \gamma (d_t) \left[N_t (1 - \theta_Y L_t) \right]^{\alpha} \qquad d_t \in [0, 1] \qquad L_t \in [0, \overline{L}] \\ \mu_{t+1} &\leftarrow \text{SIR} \left(\mu_t, L_t \right) \qquad N_t = \mu_t^S + \mu_t^I + \mu_t^R = 1 - \mu_t^D \end{split}$$

Trade-offs:

- ▶ Default d_t : reduce debt service, arrears, productivity loss $\gamma(\cdot)$
- \triangleright Social distancing L_t : output loss, reduce new infections

Partial Default Penalty Function

Output in period *t*:

$$Y_t = \gamma(d_t) \left[N_t (1 - \theta_Y L_t) \right]^{\alpha}$$

Partial default penalty function:

$$\gamma\left(d_{t}\right) = \left[1 - \gamma_{0}\left(d_{t}\right)^{\gamma_{1}}\right] \left[1 - \gamma_{2} \mathbb{1}\left\{d_{t} > 0\right\}\right]$$

- Fixed cost: γ_2
- Convex cost: $\gamma_1 > 1$
- ▶ Share of productivity lost at $d_t = 1$, full default intensity: $\approx \gamma_0 + \gamma_2$

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$$d_{t} = \left[\frac{\delta + r}{\gamma_{0}\gamma_{1}(1 - \gamma_{2})} \cdot \frac{1 - \kappa q_{t}}{(1 - \theta_{V}L_{t})^{\alpha}} \cdot B_{t} \right]^{1/(\gamma_{1} - 1)}$$
(Interior FOC)

Bond Pricing

Competitive, risk-neutral lenders break even. Price the bond in period *t*

$$q_{t}\left(\mu_{t+1}\left(\mu_{t}, L_{t}\right), B_{t+1}\right) = \frac{1}{1+r}\left\{\left(\delta + r\right)\left(1 - \frac{d_{t+1}}{d_{t+1}}\right) + \left[1 - \delta + \kappa(\delta + r)\frac{d_{t+1}}{d_{t+1}}\right]q_{t+1}\left(\mu_{t+2}, B_{t+2}\right)\right\}$$

Price at t reflects future equilibrium policies

- $d_{t+1} = d_{t+1} (\mu_{t+1}, B_{t+1})$
- $L_{t+1} = L_{t+1} (\mu_{t+1}, B_{t+1})$
- $ightharpoonup B_{t+2} = B_{t+2} (\mu_{t+1}, B_{t+1})$

and the equilibrium evolution of the disease $\mu_{t+2} \leftarrow SIR(\mu_{t+1}, L_{t+1})$.

Analytic Results in Two-Period Model

Simple model: Health crisis with default risk

Two-period setup

$$\max [u(c_0) - \chi \phi_{D,0}] + \beta [u(c_1) - \chi \phi_{D,1}(L_0)]$$

subject to SIR and budget constraints

$$N_{0}c_{0} = N_{0} (1 - L_{0}) + q_{0} (B_{1}) B_{1},$$

$$N_{1}c_{1} + (1 - d_{1}) B_{1} = [1 - \gamma (d_{1})] N_{1} (1 - L_{1})$$

Optimal behavior in period 1 (interior solution & convex $\gamma(\cdot)$)

$$L_1 = 0 \qquad \qquad \gamma'(d_1)N_1 = B_1$$

Proposition 1 Epidemic generates default risk

- ▶ Epidemic induces social distancing, which lower period 0 output
- Low period 0 output increases borrowing B_1 and thus default

Simple model: Health crisis with default risk

$$u'(c_0) = \beta \chi \left(-\frac{\partial \phi_{D,1}(L_0)}{\partial L_0} \right)$$
 (MB=MC for L_0)

Consumption is share of wealth (lockdown L_0 , default loss $\gamma(d_1)$, domestic rate $r^d(B_1)$ reflecting default)

$$c_0 = rac{1}{1 + rac{1}{1 + r} \left[eta \left(1 + r^d \left(B_1
ight)
ight)
ight]^{1/\sigma}} \left(\left(1 - L_0
ight) + rac{1}{1 + r} \left[1 - \gamma \left(d_1
ight)
ight]
ight)$$

Proposition 2 Deaths are higher with default risk than in an economy with perfect financial markets

- lacktriangle Future default lowers life-time income, increases borrowing rate \Rightarrow lower c_0
- Low consumption increases MC of lockdown, which reduces its intensity (default risk leads to *underinvestment* in lives)



Quantitative Analysis

Parametrization and baseline economy

 Use Latin American data (IHME) on fatalities and social distancing, good fit (Argentina, Brazil, Chile, Colombia, Ecuador, Mexico, Paraguay, Peru, Uruguay)

The role of financial conditions

Better financial markets improved epidemic outcomes

Debt relief programs have large social value

- ▶ Room for voluntary restructurings between country and private lenders
- ▶ Intl financial assistance leads to better mitigation policies and reduced debt crisis

Model Parameters, External

Parameters Set Externally	Value	Comment
$\begin{array}{c} \textit{Preferences} \\ \textit{Intertemporal elasticity } 1/\sigma \\ \textit{Discounting } \beta \end{array}$	0.5 $\sqrt[52]{0.98}$	Standard value EM domestic real rate, 2%
Epidemiological Infection length π^I Soc distancing effectiveness θ	0.721 0.5	Mean recovery 6 days, CDC estimates Mossong et al. (2008)
Debt and Default Risk free rate r Debt duration δ Recovery factor κ	1% 0.0037 0.54	International real rate, annualized Macaulay duration 5 years Cruces-Trebesch (2013)

- ▶ Use IHME data and CDC estimates to set external and internal parameters
- Pre-pandemic debt duration and recovery rates estimates
- ► Effectiveness of social distancing: infections at work & school versus at home

Model Parameters, Internal

Parameters Set Internally	Value	Moment
Fatalities		
Value of statistical life χ	3500	Cumulative deaths, 2020
Fatalities, baseline π_0^D	0.0085	Case fatality rate
Fatalities, congestion π_1^D	0.08	Cumulative deaths, 2021
Default and Social Distancing Costs		
Linear γ_0	0.04	Debt increase, 2020
Exponent γ_1	1.62	Consumption growth, 2020
Fixed γ_2	0.0178	Initial debt level
Output cost of social distancing θ_Y	0.8	Peak spread
Epidemiological		
Asymptotic β^{end}	1.35	Social distancing, 2020
Decay rate ρ	0.99	Social distancing, 2021

- \triangleright χ in range of VSL estimates from LatAm, 10 years residual life
- ▶ Data fatalities and CFR discipline $\Pi_D(\cdot)$, debt and consumption default costs
- Eventual disease infectiousness impacts overall social distancing effort

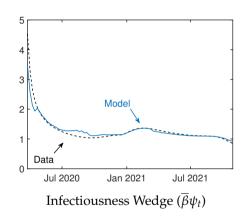
Recovering the Wedge in the Data

Starting with data on new fatalities and social distancing, $\left\{\phi_{D,t}^{\text{data}}, L_t^{\text{data}}\right\}_t$ from IHME:

- 1. Given parameters, invert $\phi_{D,t}^{\mathrm{data}} = \Pi_D\left(\mu_t^{I,\mathrm{data}}\right)$ to recover the infected $\left\{\mu_t^{I,\mathrm{data}}\right\}_t$
- 2. Given initial condition, recover stock of susceptible each week, $\left\{\mu_t^{S, \text{data}}\right\}_t$
- 3. Use new infections to recover infectiousness, $\left\{\beta_t^{\rm data}\right\}_t$
- 4. Purge impact of social distancing: $\psi_t^{\rm data} = \beta_t^{\rm data}/(1-\theta L_t^{\rm data})^2$
- 5. Feed $\{\psi_t^{\mathrm{data}}\}$ to model. Solve and compare with equilibrium infectiousness
 - Fixed point: model generates the same pattern of fatalities and social distancing

Model Fit

	Data	Model
Fatalities		
Case fatality rate	0.64	0.62
Cumulative, 2020	0.07	0.16
Cumulative, 2021	0.27	0.30
Social Distancing		
Mean, 2020	0.32	0.25
Mean, 2021	0.12	0.05
Max, 2020	0.68	0.74
Max, 2021	0.30	0.23
Debt, Consumption, and Spreads		
Initial debt level	60.0	60.0
Debt increase, 2020	8.0	8.4
Consumption growth, 2020	-7.0	-7.2
Peak spread	5.50	5.61
Mean spread, 2020	2.24	4.63



- Model matches CFR and deaths through 2021
- ➤ Social distancing in 2020 and 2021
- ▶ Debt and spreads increase to support consumption

The Role of Financial Markets

Perfect Financial Markets

Eliminate default option and replace b.c. by time-zero, lifetime-income constraint:

$$\sum_{t=0}^{\infty} \frac{1}{1+r} N_t c_t = -B_0 + \sum_{t=0}^{\infty} \frac{1}{1+r} \left[N_t (1 - \theta L_t) \right]^{\alpha}$$

Keep same β and r, for comparable welfare:

$$\frac{u'(c_t)}{u'(c_{t+1})} = \beta(1+r) < 1$$

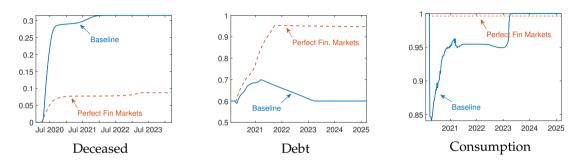
Pandemic has *level* effect on consumption path. Report relative to pre-pandemic trend.

Epidemic Outcomes and Fin Markets

	Baseline	Perfect Fin. Markets
Health Crisis		
Fatalities (% pop)	0.315	0.087
Length (months)	32.0	40.5
Debt Crisis		
Peak debt increase	9.9	35.3
Peak spread	5.6	_
Length (months)	39.0	_
Economic Crisis		
Cumulative output loss	32.4	35.8
from social distancing	16.6	35.8
from default cost	16.7	_
Length (months)	39.0	19.3
Welfare Loss (% output)		
Ćountry	37.4	27.2
Lenders	12.9	_

- ➤ 72% fewer fatalities with perfect fin markets, more prolonged fight against the disease
- Extensive use of debt to smooth consumption, larger loss of income from social distancing
- ► Large welfare cost of epidemic, reported as PV of Consumption Equivalent measure, as % of yearly output. Default risk worsens cost of epidemic

Financial Markets



- Deadlier epidemic with default risk
- ► Ample access to credit enables
 - aggressive mitigation of disease
 - consumption smoothing

International Financial Assistance

The Value of Outstanding Debt & Intl Assistance

Market unit value of outstanding debt upon the unexpected *outbreak* of the epidemic:

$$\tilde{q}(\mu_0, B_0) = (1 - d_0(\mu_0, B_0))(\delta + r) + [1 - \delta + \kappa(\delta + r)d_0(\mu_0, B_0)]q_0(\mu_1, B_1)$$

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Voluntary Restructuring: $\tilde{q}(\mu_0, B_0)B_0$ decreasing in B_0 (room for vol restructuring) if the resulting equilibrium default path $\{d_0, d_1, \dots\}$ and debt $\{B_1, B_2, \dots\}$ imply a lower haircut.

$$\tilde{q}\left(\mu_0, B_0^{\text{high}}\right) B_0^{\text{high}} = \tilde{q}\left(\mu_0, B_0^{\text{low}}\right) B_0^{\text{low}}$$

Lenders are indifferent, country is better off.

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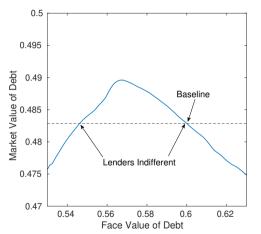
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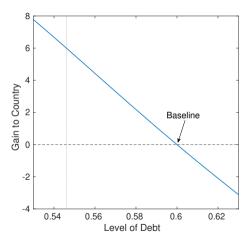
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International Assistance Loan: Receive lump-sum assistance now (at t = 0), worth 10% of annual output, start repaying with a perpetuity 3 years later. Assume no default on this official loan. *PV of zero to official lender.*

Voluntary Restructuring



Value to Lenders of Outstanding Debt Upon Epidemic Outbreak ($\tilde{q}(\mu_0, B_0) \cdot B_0$)



Gain to Country from Debt Reduction

Debt Relief & Intl Financial Assistance

	Loan Program		Voluntary	
	50%	60%	70%	Restructuring
Country welfare gain (% output)	6.2	7.5	7.2	6.2
Debt crisis: length reduction (months) Debt crisis: reduction in spread (%)		22.0	33.0	13.0
		3.6	7.3	2.4
Health crisis: deaths prevented (% deaths)	18.9	10.6	0.1	3.4
Lenders gain (% output)		7.6	12.4	0.0

- ▶ Loan: 10% of output now, repay with default-free perpetuity starting in 3 years
- ▶ Use of loan funds varies w/ debt level: fight health crisis vs debt crisis?
- ▶ Large gains to country from loan or vol restructuring with no (extra) costs to foreigners