# MINUTES OF THE REGULAR CITY COUNCIL MEETING TUESDAY- -APRIL 3, 2012- -7:00 P.M.

Mayor Gilmore convened the meeting at 7:04 p.m. Vice Mayor Bonta led the Pledge of Allegiance.

ROLL CALL - Present: Councilmembers Bonta, deHaan, Tam and Mayor

Gilmore – 4.

Absent: Councilmember Johnson – 1.

# **AGENDA CHANGES**

None.

# PROCLAMATIONS, SPECIAL ORDERS OF THE DAY & ANNOUNCEMENTS

(12-142) Proclamation Declaring April 3, 2012 as the Isle of Flicka Day.

Mayor Gilmore read and presented the proclamation to Fredericka Von Stade.

Ms. Von Stade thanked the Council for the proclamation.

(<u>12-143</u>) Proclamation Declaring the Week of April 9 -15 as Alameda Education Foundation Appreciation Week.

Mayor Gilmore read and presented the proclamation to Alameda Education Foundation Members Steve McAdams, Katie Wolfe, Judy Blank, and Tam Chang.

(<u>12-144</u>) Announcement Regarding the Need for Election Workers for the June 5, 2012 Election.

The City Clerk made a brief announcement.

### ORAL COMMUNICATIONS, NON-AGENDA

(<u>12-145</u>) Gretchen Lipow, Alameda, submitted information and discussed teacher salary issues.

(12-146) Carol Gottstein, Restoration Advisory Board (RAB), discussed the March 8<sup>th</sup> RAB meeting.

(<u>12-147</u>) Carolina Salazar, Senator Loni Hancock District Representative, introduced herself and provided business cards to Councilmembers.

#### CONSENT CALENDAR

Mayor Gilmore announced that the minutes [paragraph no. <u>12-148</u>] and the resolution amending the Alameda City Employees Association Salary Schedule [paragraph no. <u>12-150</u>] were pulled for discussion.

Vice Mayor Bonta moved approval of the remainder of the Consent Calendar.

Councilmember Tam seconded the motion, which carried by unanimous voice vote – 4. [Absent: Councilmember Johnson – 1.] [Items so enacted or adopted are indicated by an asterisk preceding the paragraph number.]

(12-148) Minutes of the Special and Regular City Council Meetings Held on March 6, 2012 and Special City Council Meeting Held on March 7, 2012. Approved.

Councilmember deHaan inquired why the [March 7, 2012] minutes do not reflect his request for a project summary and cost breakdown for the proposed ballot measure.

The City Clerk responded page 2 of the minutes notes estimated costs for the Carnegie and 50-meter swimming pool, and lists other proposed projects totaling \$12.5 million.

Mayor Gilmore inquired whether Councilmember deHaan is requesting a cost breakdown on a separate sheet, to which Councilmember deHaan responded in the affirmative.

Vice Mayor Bonta stated the minutes read that "Councilmember deHaan inquired whether a greater breakdown would be provided if the measure goes forward" and "The City Manager responded in the affirmative"; inquired whether said statements are what Councilmember deHaan is referencing, to which Councilmember deHaan responded in the affirmative.

Councilmember deHaan moved approval of the minutes.

Mayor Gilmore inquired whether Councilmember deHaan was expecting the cost breakdown to be part of the minutes.

Councilmember deHaan responded in the negative; stated the request for a cost breakdown was a separate direction.

Vice Mayor Bonta seconded the motion.

Under discussion, the City Manager stated the proposed special tax would exclusively pay for capital items, equipment, facilities, and an Emergency Operations Coordinator salary; that he had advised Council there would be a greater breakdown if the measure went forward, meaning if the measure wins; twenty frequently asked questions regarding the measure were posted to the City's website at the close of business yesterday; staff has recommended certain projects, which are premature at this time; \$5

million has been recommended for a 50-meter swimming pool with lockers and shower facilities; staff hopes to build a greater aquatic facility in partnership with the swim community in keeping with the City's commitment to public/private partnerships; clarified the following estimated costs are in contrast to costs posted on a blog that sites what purports to be a City document, but is not a City document: 1) \$1 million is estimated for a lighted, all-weather multi-purpose playing field, not \$1.9 million; the sporting community would be challenged to come up with the balance; 2) \$300,000 could be advanced through a bond for the Library, not \$600,000; \$125,000 to \$150,000 could be used for a second elevator; the balance could be used to dramatically improve equipment, the electronic book collection, and computers; 3) the Carnegie estimate is between \$3.5 million and \$3.6 million with a contingency for cost overruns, not \$4.1 million; the 2007 estimate [\$3.5 million] was projected at the peak of the housing real estate boom; staff does not believe the cost would be more than the 2007 estimate; he asked the architect, who is the author of the report, whether the Carnegie could be completed for \$3.5 million today and the answer was absolutely for sure given the decline in construction and labor costs; 4) \$4.5 is estimated for Fire Station 3 with a Emergency Operations Center, not \$5.6 million; stated a dramatic amount of misinformation has been circulated regarding the measure; apologized if staff has been unclear; stated no one should be unclear about numbers after tonight; stated the finance people believe that the City could safely float a bond at a low interest rate and that \$15 million to \$16 million could be generated in bond revenues; an extra \$1 million would be left over for any unforeseen circumstances; other items would be funded with the balance of the sales tax revenue on an as needed, ongoing basis; urged everyone to visit the website and review the frequently asked questions; stated any further questions should be directed to him personally.

On the call for the question, the motion carried by unanimous voice vote -4. [Absent: Councilmember Johnson -1.]

(\*12-149) Ratified bills in the amount of \$1,564,465.18.

(12-150) Resolution No. 14664, "Amending the Alameda City Employees Association (ACEA) Salary Schedule Establishing the Classification of Recreation Services Specialist." Adopted.

The Assistant City Manager gave a brief presentation.

Mayor Gilmore inquired whether employees would have bumping rights, to which the Assistant City Manager responded in the negative.

Councilmember Tam requested an explanation of the Athletic Trust Fund.

The Recreation and Park Director stated the Athletic Trust Fund is a portion of the budget that covers all revenue producing programs.

Councilmember Tam inquired whether the proposed position would be funded through

program fees, to which the Assistant City Manager responded in the affirmative.

In response to Councilmember deHaan inquiry, the Assistant City Manager stated the General Fund contribution would be reduced by \$400,000.

Councilmember deHaan stated the Athletic Trust Fund is fee based; inquired whether an additional \$400,000 would need to be generated.

The Recreation and Park Director responded in the negative; stated staff took a look at the actual figures for the last two years; projections amount to approximately \$185,000; cities that operate under a similar model generally experience a 5%-7% increase in revenue right away.

Councilmember deHaan inquired whether any fee increases are anticipated, to which the Assistant City Manager and Recreation and Park Director responded in the negative.

Councilmember deHaan inquired whether special events would be cut back or eliminated.

The Recreation and Park Director responded scopes would be reduced, particularly the tree lighting ceremony.

Councilmember deHaan inquired how much would be saved [by reducing tree lighting ceremony costs].

The Assistant City Manager responded \$15,000; stated \$15,000 was spent on an employee picnic, which will be scaled back dramatically.

Councilmember deHaan inquired whether the Recreation and Park Commission is aware of the proposed cuts.

The Recreation and Park Director responded the matter would be discussed at the Recreation and Park Commission meeting next Thursday.

The Assistant City Manager stated the issue is operational and is not under the purview of the Recreation and Park Commission; the matter would be presented as a courtesy.

<u>Urged youth services not be cut</u>: John Orla Bukowski, Alameda Soccer Club and Futsal Club.

<u>Expressed concerns with the proposal</u>: Christina Hanson, Alameda, Sandra Soares Bertero, Employee; and Marc Ames, Alameda Soccer Club.

Councilmember deHaan inquired what is the Recreation and Park Department operational budget, to which the Recreation and Park Director responded \$4 million.

Councilmember deHaan inquired what percentage is cost recovery, to which the Recreation and Park Director responded approximately 50%.

Councilmember deHaan inquired what is the percentage of cost recovery for other cities, to which the Recreation and Park Director responded the goal is 60%.

Councilmember deHaan inquired what programs, if any, would be lost.

The Recreation and Park Director responded programs would remain in tack because most services are provided by part time staff; stated park maintenance and field scheduling would not be affected; the change would be at the full time supervisory level.

Councilmember deHaan inquired what is the Recreation and Park Department's General Fund budget, to which the Recreation and Park Director responded \$2 million, including parks.

Councilmember deHaan inquired what was the Recreation and Park Department's cut last year, to which the Recreation and Park Director responded 7 ½ percent.

The Assistant City Manager stated five of the ten playground sites were closed and a position was cut.

Councilmember deHaan stated things need to be looked at as a whole; not all departments can be cut at the same level.

The City Manager stated not all departments would be cut at the same percentage; Executive Management's theory is that cuts should be focused away from programs; management operations would need to be streamlined for each department; management would be cut instead of playground staff whenever possible; no additional cuts would be made to the Recreation and Park Department unless staff comes back with a figure much higher than \$4.4 million [budget deficit]; the goal is to rebuild the Recreation and Park Department through a more entrepreneurial, fee-based approach.

Mayor Gilmore requested clarification for the timing of the proposed reorganization and possible impacts to the public.

The Recreation and Park Director stated staff would like to have the reorganization completed by May 1<sup>st</sup>, which would allow six weeks before summer programs begin; the public should not be impacted.

Mayor Gilmore inquired whether field scheduling would be in place, particularly for fall sports, to which the Recreation and Park Director responded the transition should be seamless.

Vice Mayor Bonta stated that staff does not think the matter needs to go to the

Recreation and Park Commission; inquired whether the proposed timeline could be met if the Recreation and Park Commission weighs in on the matter.

The Assistant City Manager responded the proposed reorganization would need to be approved now in order to be in place by May 1<sup>st</sup>; recruitment would take time; a sixweek transition process would be needed.

The City Manager stated the issue is administrative; a change in City policy is not proposed; staff would be supporting City policy by focusing cuts away from public service and programs; any change in fees would need to come to the Recreation and Park Commission and then to Council.

Vice Mayor Bonta stated cutting programs was a concern before tonight's discussion; Council has heard assurances about what the proposal is and is not in terms of impacts; that he agrees with the concept of moving cuts away from street level services and programs; inquired whether involving the new Recreation and Park Director in the decision has been feasible.

The City Manager responded the new Recreation and Park Director would be one of the three interviewers.

The Assistant City Manager stated the new Recreation and Park Director is on board with the staff recommendation and feels that it is the right direction in order to preserve services to the community.

Mayor Gilmore stated that she met with the Assistant City Manager and Recreation and Park Director to be assured there would be no disruption to the community before the summer programs begin; that she does not want to see a group of angry parents camped out at the Recreation and Park Department because of snafus going forward; over the years, staff has risen to the challenge of having to do more with less; preserving community programs is important because programs are what makes Alameda, Alameda.

Councilmember Tam concurred with Mayor Gilmore's comments; stated staff is listening to Council; the proposal is responsive to past discussions regarding maximizing cost recovery, ensuring that front line services are not cut, and making cuts at the top before impacting the community; initially, the proposed ballot measure [Measure C] did not include an all-weather field until Council requested that the City Manager include one.

Councilmember Tam moved adoption of the resolution.

Vice Mayor Bonta seconded the motion, which carried by the following voice vote: Ayes: Councilmembers Bonta and Tam and Mayor Gilmore – 3. Abstention: Councilmember deHaan – 1. [Absent: Councilmember Johnson – 1.]

Councilmember deHaan stated discussing the matter at the budget hearing would be

more appropriate; less than 3% of the total budget is for the Recreation and Park Department; that he wants to ensure that programs would not be impacted.

(\*12-151) Resolution No. 14665, "Resolution Reclassifying Deputy City Attorney I Position to Assistant City Attorney II Position." Adopted.

(\*12-152) Introduction of Ordinance Amending the Alameda Municipal Code by Repealing in Its Entirety Subsection 2-14 (Housing Commission) from Article II (Boards and Commissions) of Chapter II (Administration). Introduced.

## **REGULAR AGENDA ITEMS**

(<u>12-153</u>) Public Hearing to Consider <u>Resolution No. 14666</u>, "Designating the Bruton House at 1240 Saint Charles Street City Monument #30." Adopted.

Mayor Gilmore recused herself.

The Planner II submitted a handout and gave a brief presentation.

In response to Councilmember deHaan's request, Woodruff Minor gave a brief history of the house.

Councilmember Tam noted that Mr. Minor wrote an article in the Alameda Preservation Press recognizing the Bruton House.

Vice Mayor Bonta inquired what the proposed designation would mean.

The Planner II responded designating the house as an Alameda Historical Monument would afford protection; stated any future changes would need to be approved by the Historical Advisory Board.

Councilmember Tam moved adoption of the resolution.

Councilmember deHaan seconded the motion, which carried by unanimous voice vote – 3. [Absent: Councilmember Johnson and Mayor Gilmore – 2.]

(<u>12-154</u>) Receive Presentations by KemperSports and Greenway Golf and Provide Direction on Negotiations for the Long-term Lease of the Chuck Corica Golf Complex.

Ben Blake, Steve Skinner, and Jay Blasi of KemperSports gave a Power Point presentation.

Council asked questions and commented on the proposal.

George Kelley, Greenway Golf, gave a Power Point presentation.

Council asked questions and commented on the proposal.

<u>In favor of selecting Greenway Golf</u>: Jim Strehlow, Alameda; Mark Massara; and Karen Bey, Alameda.

Opposed to selection KemperSports: Joe Van Winkle, Alameda.

In favor of selecting KemperSports: Victor Quintell, Alameda; and Tim Skates, Alameda.

Commented on both companies: Ray Gaul, Alameda.

The City's Golf Consultant, David Sams, provided and reviewed a staff handout comparing the finances of the proposals.

Mayor Gilmore stated both entities expect the City to invest \$1 million; inquired whether Greenway Golf would be investing more of its own money than KemperSports.

Mr. Sams responded Greenway Golf would be investing approximately \$5.7 million versus KemperSports investing \$5 million.

Councilmember Tam stated Greenway Golf's projected rounds are higher; inquired whether the number of rounds is reasonable.

Mr. Sams responded in the affirmative; stated 105,000 rounds are played now; 135,000 rounds were played six or seven years ago.

The City Manager noted 200,000 rounds were played ten years ago.

Councilmember Tam inquired whether KemperSports' projected rounds are conservative.

The City Manager responded neither assumption is overly aggressive; stated Greenway Golf's theory is to have a signature course which would create interest and drive rounds and leave the north course pretty much; KemperSports' theory is that people do not want a lot of change; courses would be upgraded and would be more challenging; both firms want to fix infrastructure.

Mayor Gilmore stated the City would be a partner with an entity for 20-30 years; that she has a concern with the KemperSports proposal because the City and KemperSports would be investing approximately \$6 million for a golf course that would be similar to what the City had fifteen to twenty years ago; questioned how a similar golf course would pencil out twenty years from now; inquired whether golfers would want to play the same style course or whether the Greenway Golf proposal would future proof the City.

The City Manager responded one path shows that golfers love their home course and

would like to restore the course; stated Greenway Golf wants to change the south course into a links course on the theory that a links course would drive traffic and bring in more golfers; Council needs to make a psychological and financial determination; Council needs to determine what would make golfers happy and which golfers would be happy.

Mayor Gilmore stated the issue goes back to how to increase revenue; a links course might provide a marketing edge because of being new and different; some local golfers might be unhappy but having the convenience of driving five minutes to the Golf Course cannot be beat.

Mr. Sams stated playing conditions are important; however; the most important thing is where golfers' friends play; many residents play with non-resident friends; golf courses have lost a lot of resident players because non-resident rates went up so high; both firms do an outstanding job maintaining golf courses.

The City Manager stated the whole process has been different because plans for the Golf Course have been kicked around for at least six years; staff intends to bring a report to Council for a decision on May 15<sup>th</sup>.

Councilmember deHaan stated that he understood that the next step would be to submit the proposals to the review committee.

The City Manager stated the proposals would be presented to the review committee [prior to May 15th].

Councilmember Tam stated the process started because Council wanted to find a way to preserve the golfing experience with a municipal golf course for residents and youth; Council had to find a way to generate revenue in order to preserve the golfing experience; having a golfing experience that benefits residents is important; that she would like to see a lower rate for residents and preserve lower rates for youth and seniors; the golf issue is similar to what the City experienced with the theater; people commented that they would be happy with just one screen and that multiple screens were not needed; however, multiple screens were necessary to make marketing viable; that she will rely upon staff to advise which option would be the best for the future.

\* \* \*

Mayor Gilmore called a recess at 10:12 p.m. and reconvened the meeting at 10:18 p.m.

Vice Mayor Bonta thanked KemperSports and Greenway Golf for good presentations; stated both presentations are strong; the chart presented by Mr. Sams is excellent and clarifies projections; that he would like to have staff provide a similar chart comparing "green" management; ensuring that both companies would have the ability to fulfill promises is important, particularly on delivering front end capital improvements; Greenway Golf has a distinct vision, which is new and bold; that he has no idea whether

Regular Meeting Alameda City Council April 3, 2012 the vision is right for a successful financial operation; he would like to learn more about what a link style course could mean to the community and whether the risk could be assessed.

Mayor Gilmore stated that she wants to know the associated cost for each of Kemper's "green" levels; the City is in a very fortunate position of having two excellent operators competing to operate the Golf Course; that she does not see that a wrong decision could be made; either operator would be excellent; Council has the happy but difficult decision to pick the firm that would be the best operator for the City.

The City Manager stated the two firms will have until April 10<sup>th</sup> to make any final, written changes to the proposals; the review committee consists of the Golf Commission Chair, Junior Golf Chair, the Assistant City Manager, Mr. Sams, and the Recreation and Park Director; the review committee will review changes on or about April 13<sup>th</sup> and communicate any final questions to the two firms; the two firms will have until April 20<sup>th</sup> to address said questions; the review committee will make recommendations to the City Manager by April 25<sup>th</sup>; the Golf Commission will hold a special meeting the last week of April to discuss policy questions regarding any major or minor changes to the Golf Course; staff will report recommendations of the review committee, Golf Commission, and staff to Council on May 3<sup>rd</sup>; the final proposals will be presented to Council at the May 15<sup>th</sup> City Council meeting; that his intention is to complete negotiations by the end of June in order to present Council with a lease in July.

# **CITY MANAGER COMMUNICATIONS**

(12-155) The City Attorney gave a brief presentation on the first Oversight Board meeting.

# ORAL COMMUNICATIONS, NON-AGENDA

None.

#### COUNCIL REFERRALS

None.

#### COUNCIL COMMUNICATIONS

(<u>12-156</u>) Consideration of Mayor's Nomination for Appointment to the Transportation Commission.

Mayor Gilmore nominated Sandy Wong for appointment to the Transportation Commission.

(12-157) Councilmember deHaan discussed an airport meeting; questioned when the Open Government Commission would meet.

The City Clerk stated the Open Government Commission would meet on May 7<sup>th</sup>.

Councilmember deHaan questioned how the Training Center, new fire station, and vehicle replacement would be funded [from Measure C].

The City Manager stated there is a difference between the total amount of money that would be raised over thirty years by the Measure and the amount that would be advanced through floating a bond; the City needs to reserve the right not to be locked into a project if a problem occurs such as a major problem with draining or ground water for the all-weather, multipurpose field; the City would only bond up to 50% of the \$1.86 million that should be brought in per year; between \$900,000 to \$1 million would pay the bond depending upon the rate; the remaining \$900,000 to \$1 million should be available every year; the City would partner with other agencies for the Training Center; the entire fleet would not be replaced in one year; the Police and Fire Departments are now required to start depreciating to ensure that the City will not be in the same position in the future; the question is what would be done with the first \$15 million generated by the bond, as opposed to what to leverage out of the rest of the funds that would come to the City over the thirty-year period.

(<u>12-158</u>) Councilmember Tam announced that she attended the League of California Cities Policy Committee Meeting.

(12-159) Mayor Gilmore made an announcement regarding the US Coast Guard ship christening.

## **ADJOURNMENT**

(12-160) There being no further business, Mayor Gilmore adjourned the meeting at 10:46 p.m. in a moment of silence in memory of the seven students killed at the Oikos University.

Respectfully submitted,

Lara Weisiger City Clerk

The agenda for this meeting was posted in accordance with the Sunshine Ordinance.

# MINUTES OF THE SPECIAL CITY COUNCIL MEETING TUESDAY- -APRIL 3, 2012- -6:00 P.M.

Mayor Gilmore convened the meeting at 6:06 p.m.

Roll Call - Present: Councilmembers Bonta, deHaan, Tam and Mayor Gilmore -

4.

[Note: Vice Mayor Bonta arrived at 6:08 p.m.]

Absent: Councilmember Johnson – 1.

The meeting was adjourned to closed session to consider:

(12-140) Conference with Legal Counsel - Existing Litigation (54956.9); Name of Case: Liz Williams v. City Council, et al; Superior Court of California, Alameda County; Case No. RG12622649. Not heard.

(<u>12-141</u>) Conference with Legal Counsel - Existing Litigation (54956.9); Name of Case: City of Alameda, et al. v. <u>Al Bouraq Aviation, Inc.</u>, et al; Superior Court of California, Alameda County; Case No. RG 08386940.

Following the closed session, the meeting was reconvened and Mayor Gilmore announced that regarding Al Bouraq Aviation, Inc., Council authorized settlement accepting \$130,000 cash in exchange for full release of claims; a copy of the settlement is available upon request.

### Adjournment

There being no further business, Mayor Gilmore adjourned the special meeting at 6:31 p.m.

Respectfully submitted,

Lara Weisiger City Clerk

The agenda for this meeting was posted in accordance with the Sunshine Ordinance.