The case of Mexico

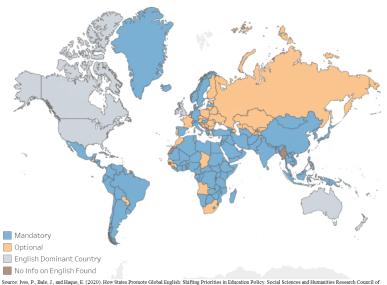
#### Oscar Galvez-Soriano

University of Houston Department of Economics

December 2022

Motivation •00000

# Motivation: Global English education policy







#### Motivation

The value of English language skills in developing non-English speaking countries

- Globalization: trade and culture (internet, news, social media, etc.)
- Mobility and labor market outcomes

I will study the expansion of English instruction in Mexico

#### Related Literature

- Returns to English language skills
  - In English-speaking countries: Bleakley and Chin (2004); Chiswick and Miller (2015)
  - In non English-speaking countries: Lang and Siniver (2009); Azam, Chin and Prakash (2013)
- English instruction in schools
  - Policy change in the medium of instruction: Angrist, Chin and Godoy (2008); Eriksson (2014)
  - Exposure in a former British colony: Chakraborty and Bakshi (2016)

I study English instruction as a subject in Mexican public primary schools



## Main contributions of this paper

#### **Research Question**

• What is the effect of exposure to English instruction on labor market outcomes in a non-English speaking country?

#### Empirical strategy

- Variation in exposure driven by a policy change in Mexico
- Rich data connecting individuals in primary school to their labor market outcomes
- Use school by cohort variation in exposure to English instruction in Mexican primary schools

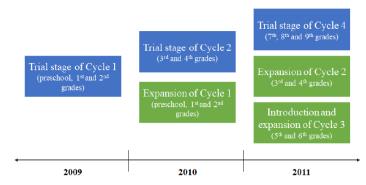


# Policy background

National English Program in Basic Education (NEPBE) launched in 2009 in Mexico

- Introduced English instruction in public primary schools
- Funded by the central government
- Implemented gradually

## Policy background: English program stages



Note: NEPBE was launched in 2009 as a trial stage with the called Cycle 1. In 2010 the program continued the trial stage with the Cycle 2 and expanded Cycle 1. Finally, in 2011 the program introduced for the first time and expanded Cycle 3, benefiting fifth and sixth graders.





# Empirical strategy

- Challenging to estimate the effect of exposure to English instruction on labor market outcomes
- Key concern: schools that offered English instruction are systematically different from those that did not
  - Likely to have positive selection bias, e.g., schools offering English instruction located in richer neighborhoods
- I address this by using a school FE approach
  - Data of the universe of primary school students, able to connect to their labor market outcomes
  - Intuition: compare students from the same school, some with more English instruction and some with less



# Measure of exposure to English instruction

Motivation

Cohort			Primary	school	l	
Col	1st	2nd	3rd	4th	5th	6th
1997						
1998						
1999						
2000						2011
2001				2010	2011	2012
2002		2009	2010	2011	2012	2013

- Using the Mexican school census, I calculate weekly hours of English instruction (per class), for each school-year
- For each school-cohort, I average the hours of English instruction from 1st to 6th grade
  - I assume students enter school at age 6 and had normal progression until grade 6th



Motivation

## Impact on labor market outcomes

I estimate the following equation to get the effect of exposure to English instruction on labor market outcomes:

$$y_{isc} = \alpha + \beta \cdot ExpEng_{sc} + X_{isc}\gamma + \zeta_c + \nu_s + \tau_t + \varepsilon_{isc}$$

where  $y_{isc}$  is the labor market outcome of individual i, who attended school s and belongs to cohort c

#### Mechanisms

Potential mechanisms of the effect of exposure to English instruction on labor market outcomes:

- English language abilities
- Other skills
  - Language (Spanish)
  - Mathematics
- Jobs requiring English skills

Motivation

#### I use three main sources of data:

- Social Security data (2018-2021)
  - Worker level
  - Formal sector
  - Individuals between 16-24 years old
- ENLACE (2006-2013): Nationwide test (Math and Language)

Data

- Student level
- From 3rd to 6th grade
- Mexican school census (2003-2013)
  - School level
  - School characteristics: weekly hours of English instruction



#### Data: Labor market outcomes

I investigate the effect of exposure to English instruction on four main labor market outcomes:

- Probability of working in formal sector
  - Dummy for being in social security data among the universe of students
- 2 Wages (average monthly wage)
- Geographical mobility (distance from home county to working county)



# Estimation results: sample selection

Table 2: Exposure to English instruction and labor market outcomes (Social Security data)

	(1)	(2)	(3)	(4)
	In SS	ln(wage)	ln(distance)	Move
	Data			State
Panel A: Full samp	le			
Hrs English	-0.013***	-0.015***	-0.035***	-0.004***
	(0.001)	(0.002)	(0.008)	(0.001)
Observations	16,938,183	4,055,434	4,055,434	4,055,434
Adjusted $\mathbb{R}^2$	0.105	0.270	0.477	0.555

- Concern about selection into social security data
- Possibly because individuals are still enrolled in school
- Use counties where it is less likely that they are enrolled



Motivation



- Using the 2020 Mexican Population Census, I construct a county-enrollment rate variable
  - Enrollment rates in first year of college (2002 cohort)
- ② I keep the data with 38 percent (or less) of individuals enrolled in school

→ How?



# Labor market outcomes with low-enrollment sample

Table 2: Exposure to English instruction and labor market outcomes (Social Security data)

	(1)	(2)	(2)	/ 4)		
	(1)	(2)	(3)	(4)		
	In SS	ln(wage)	ln(distance)	Move		
	Data			State		
Panel B: Low enrollment sample						
Hrs English	-0.012	-0.005	-0.058	0.015**		
	(0.008)	(0.011)	(0.044)	(0.007)		
Observations	1,554,827	259,666	259,666	259,666		
Adjusted $\mathbb{R}^2$	0.123	0.312	0.677	0.727		
Panel C: Low enroll	ment sample	(Men)				
Hrs English $(\beta^M)$	-0.016	-0.002	-0.130**	0.004		
	(0.011)	(0.016)	(0.057)	(0.012)		
Observations	750,812	166,165	166,165	166,165		
Adjusted $\mathbb{R}^2$	0.149	0.315	0.680	0.729		
Panel D: Low enroll	ment sample	(Women)				
Hrs English $(\beta^W)$	-0.010	-0.022	$0.063^{*}$	$0.033^{**}$		
	(0.010)	(0.015)	(0.034)	(0.012)		
Observations	804,015	93,501	93,501	93,501		
Adjusted $\mathbb{R}^2$	0.107	0.363	0.700	0.756		
$\beta^M = \beta^W$ [p-value]	[0.012]	[0.448]	[0.190]	[0.090]		
State of work FE	NO	YES	YES	YES		



# Labor market outcomes with low-enrollment sample

Table 2: Exposure to English instruction and labor market outcomes (Social Security data)

	(1)	(2)	(3)	(4)
	In SS	ln(wage)	ln(distance)	Move
	Data			State
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	(0.011)	(0.016)	(0.057)	(0.012)	
Observations	750,812	166,165	166,165	166,165	
Adjusted $\mathbb{R}^2$	0.149	0.315	0.680	0.729	
Panel D: Low enrol	lment sample	(Women)			
Hrs English $(\beta^W)$	-0.010	-0.022	$0.063^*$	0.033**	
	(0.010)	(0.015)	(0.034)	(0.012)	
Observations	804,015	93,501	93,501	93,501	
Adjusted $\mathbb{R}^2$	0.107	0.363	0.700	0.756	
$\beta^M = \beta^W$ [p-value]	[0.012]	[0.448]	[0.190]	[0.090]	
State of work FE	NO	YES	YES	YES	

# Labor market outcomes by abilities

Table 3: Exposure to English instruction and labor market outcomes by abilities

(Social Security data)

(Social Security data)				
	(1)	(2)	(3)	(4)
	In SS	ln(wage)	ln(distance)	Move
	Data			State
Panel A: Low enre	$ollment \ sam$	ple		
Hrs English	-0.007	-0.013	-0.079	0.021**
	(0.009)	(0.012)	(0.049)	(0.010)
$\text{Eng} \times \text{Q2}$	-0.003	-0.003	-0.018	-0.011
	(0.006)	(0.009)	(0.047)	(0.008)
$Eng \times Q3$	-0.005	0.031***	0.012	-0.017
	(0.006)	(0.009)	(0.036)	(0.011)
$Eng \times Q4$	-0.013**	0.012	0.106***	0.001
	(0.006)	(0.012)	(0.040)	(0.012)
Observations	1,554,827	259,666	259,666	259,666
Adjusted $\mathbb{R}^2$	0.123	0.312	0.677	0.727

▶ Distribution



## English instruction and economic industries

Table 4: Exposure to English instruction and economic industries (Social Security data)

	(1)	(2)	(3)	(4)
	Agri-	Con-	Manu-	Serv-
	culture	struction	facture	ices
Panel B: Low enroll	ment sampl	le		
Hrs English	-0.012**	-0.025**	0.040**	-0.003
	(0.006)	(0.010)	(0.017)	(0.016)
Observations	259,666	259,666	259,666	259,666
Adjusted $\mathbb{R}^2$	0.402	0.388	0.342	0.292
Panel C: Low enroll	ment sampl	le (Men)		
Hrs English $(\beta^M)$	-0.005	-0.026*	0.040**	-0.010
	(0.008)	(0.014)	(0.020)	(0.020)
Observations	166,165	166,165	166,165	166,165
Adjusted $\mathbb{R}^2$	0.424	0.424	0.352	0.273
Panel D: Low enroll	ment samp	le (Women)		
Hrs English $(\beta^W)$	-0.024***	-0.006	0.043**	-0.012
	(0.008)	(0.006)	(0.021)	(0.024)
Observations	93,501	93,501	93,501	93,501
Adjusted $\mathbb{R}^2$	0.446	0.139	0.383	0.383
$\beta^M = \beta^W$ [p-value]	[0.955]	[0.000]	[0.003]	[0.974]
Shares	0.04	0.08	0.35	0.53

Motivation

- Mechanism 1: English abilities
  - Exploiting the implementation of state English programs before the NEPBE
  - Galvez-Soriano (2022) shows that exposure to English instruction increases the acquisition of English skills
- Mechanism 2: Cognitive abilities
  - Test score data
- Mechanism 3: Jobs requiring English skills
  - Social security data



# Mechanism 2: Cognitive abilities

Effect of exposure to English instruction on student achievement:

$$test\_score_{isc} = \theta + \phi \cdot ExpEng_{sc} + X_{isc}\gamma + \zeta_c + \nu_s + \varepsilon_{isc}$$

where  $test\_score_{isct}$  is the 6th grade test score of student i, who attended school s and belongs to cohort c

> Data

Motivation



#### Estimation results: exposure to Eng and test scores

Table 7: Exposure to English instruction and student achievement

	(1)	(2)	(3)	(4)
	Language 6th	Language 6th	Math 6th	Math 6th
Panel C: Low enrol	lment sample			
Hrs English	0.0476	0.0548	0.0094	0.0128
	(0.0470)	(0.0867)	(0.0344)	(0.0652)
Observations	259,666	259,666	259,666	259,666
Adjusted $R^2$	0.351	0.444	0.381	0.478
Panel D: Low enrol	lment sample (M	(Ien)		
Hrs English $(\beta^M)$	0.0637	0.0824	0.0147	0.0104
	(0.0531)	(0.0928)	(0.0386)	(0.0794)
Observations	166,165	166,165	166,165	166,165
Adjusted $R^2$	0.310	0.426	0.369	0.481
Panel E: Low enroll	lment sample (W	Vomen)		
Hrs English $(\beta^W)$	0.0162	-0.0085	-0.0003	0.0080
	(0.0385)	(0.0968)	(0.0325)	(0.0673)
Observations	93,501	93,501	93,501	93,501
Adjusted $R^2$	0.371	0.487	0.398	0.521
$\beta^M = \beta^W$ [p-value]	[0.3015]	[0.4168]	[0.9693]	[0.9358]
State FE	YES	NO	YES	NO
School FE	NO	YES	NO	YES

# Mechanism 3: Are workers moving to jobs requiring English abilities?

- Mexican Subjective Well-being Survey (BIARE) has information of English abilities in 2014
- Using BIARE, I construct an index of English skills by economic industries
  - These industries are classified according to the North American Industry Classification System (NAICS) at four-digit code
- I classify industries in "high English" and "low English" intensive jobs



# Estimation results: industries requiring English skills

Table 6: Exposure to English instruction and economic industries (Social Security data)

	/1)	(0)	(2)	(4)
	(1)	(2)	(3)	(4)
	Manufa	cturing	Ser	vices
	High	Low	High	Low
	English	English	English	English
Panel B: Low enrollment sample				
Hrs English	0.060***	-0.026**	0.046***	-0.039***
	(0.013)	(0.012)	(0.014)	(0.011)
Observations	259,666	259,666	259,666	259,666
Adjusted $R^2$	0.175	0.189	0.145	0.116
Panel C: Low enroll	ment samp	le (Men)		
Hrs English $(\beta^M)$	0.075***	-0.035**	0.033**	-0.035**
	(0.016)	(0.016)	(0.015)	(0.014)
Observations	166,165	166,165	166,165	166,165
Adjusted $R^2$	0.175	0.202	0.163	0.111
Panel D: Low enroll	ment samp	le (Women)		
Hrs English $(\beta^W)$	0.038*	-0.011	$0.047^{*}$	-0.039*
	(0.020)	(0.018)	(0.027)	(0.023)
Observations	93,501	93,501	93,501	93,501
Adjusted $R^2$	0.226	0.229	0.191	0.173
$\beta^M = \beta^W$ [p-value]	[0.058]	[0.070]	[0.454]	[0.594]
Shares	0.17	0.17	0.29	0.24

## Takeaway and discussion

- Exposure to English instruction
  - Does not have an overall effect on wages
    - But positive returns among high-achieving kids
  - Improves working conditions
- Mechanism: acquisition of English skills
  - Evidence from previous state English programs (Galvez-Soriano, 2022)
  - No effect on other cognitive skills
- Exposure increases the likelihood to choose jobs in industries requiring English abilities

More on my research here:





# Measuring hours of English instruction



Benito Juarez Elementary School

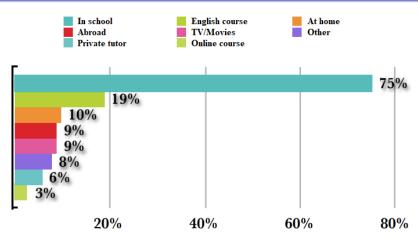
Weekly hours of English instruction		
Number of classes	6	
Hours of English instruction (per class)	3	







# Where did you learn English?



*Note:* This question was answered only by individuals who reported having English abilities. The answers are independent, i.e. do not sum 100 percent.

Source: CIDAC (2008). Encuesta CIDAC sobre Capital Humano en México. México.





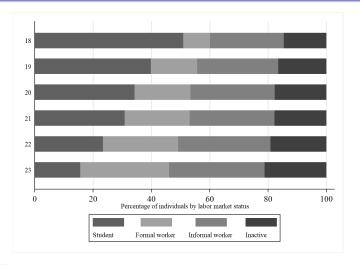
# Descriptive statistics (matched data sets)

Table 1: Descriptive statistics

14510 11 2000	riperve seams	ereb		
Variable	Mean	SD	Min	Max
Individual characteristics				
Female	0.39	0.49	0	1
Age	20.42	1.27	16	22
Language test score	-0.06	0.97	-2.84	3.49
Math test score	-0.05	0.97	-2.69	3.40
School characteristics				
Hours of English instruction	0.26	0.70	0	29.18
English teachers	0.02	0.06	0	1.33
Number of students (6th grade)	28.82	9.51	1	119
Number of teachers with college	0.86	0.21	0	3
Number of teachers with masters	0.06	0.08	0	1
Rural	0.27	0.44	0	1
Labor characteristics				
Wage (monthly pesos)	6,038	2,862	2,510	65,160
Permanent	0.81	0.39	0	1
Number of jobs (in a year)	1.43	0.79	1	17
Number of permanent jobs	1.15	0.80	0	14
Distance home-work (km)	106.53	261.15	0	2,029
Observations	2,999,443			



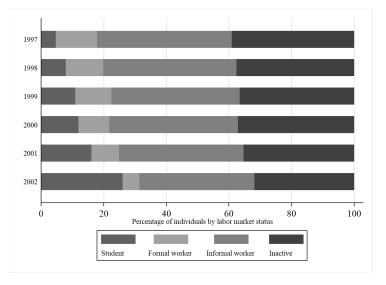
# Potential problem: many 16-22 year olds are enrolled in school (2020 Mexican census)







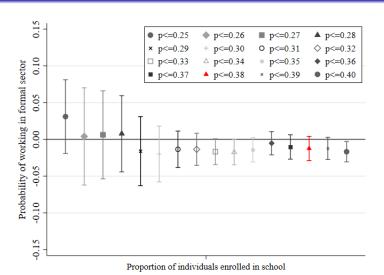
# Statuses with low-enrollment sample





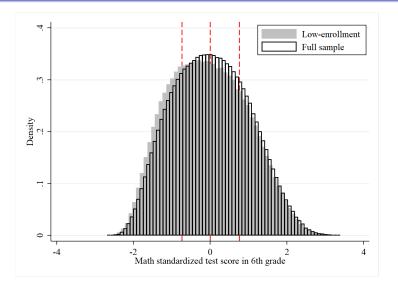


# How I chose the 38 percent enrollment rate?





# Abilities distribution (full vs. low-enrollment sample)







## High-English intensive manufacturing industries

Table A.6: Economic Manufacturing Industries

4-digit	Industry name	5-digit	Industry name
code		code	
3110	Animal food manufacturing	31131	Sugar and confectionery product manufacturing
		31141	Fruit and vegetable preserving manufacturing
		31151	Dairy product manufacturing
		31161	Animal slaughtering and processing
3120	Beverage and tobacco industries	31211	Beverage manufacturing
3150	Apparel manufacturing	31511	Apparel knitting mills
		31521	Cut and sew apparel manufacturing
3160	Leather and hide tanning and	31611	Leather and hide tanning and finishing
	finishing	31621	Footwear manufacturing
3220	Paper industry	32211	Pulp, paper, and paperboard mills
3250	Chemical industry	32511	Basic chemical manufacturing
		32521	Resin, synthetic rubber, and artificial and synthetic fibers
		32541	Pharmaceutical and medicine manufacturing
		32551	Paint, coating, and adhesive manufacturing
		32591	Other chemical product and preparation manufacturing
3270	Nonmetallic mineral products	32711	Clay product and refractory manufacturing
		32731	Cement and concrete product manufacturing
3320	Metal products manufacturing	33241	Boiler, tank, and shipping container manufacturing
		33251	Hardware manufacturing
		33281	Coating, engraving, heat treating, and allied activities
3340	Manufacturing of computer	33461	Manufacturing and reproducing magnetic and optical media
3350	Electric appliances and electric	33511	Electric lighting equipment manufacturing
	power generation	33521	Household appliance manufacturing
		33531	Electrical equipment manufacturing
3360	Transportation equipment	33611	Motor vehicle manufacturing
		33641	Aerospace product and parts manufacturing
		33651	Railroad rolling stock manufacturing
		33661	Ship and boat building
3370	Household furniture	33710	Nonupholstered wood household furniture manufacturing





Table A.7: Economic Services Industries

4-digit	Industry name	5-digit	Industry name
code		code	
4310	Wholesale trade of groceries, food,	43111	Grocery merchant wholesalers
	beverages and tobacco	43112	Tobacco and alcoholic beverage merchant wholesalers
4350	Wholesale trade of industrial machinery	43522	Wholesale trade of manufacturing machinery and equipment
	and equipment	43541	Computer and software merchant wholesalers
4620	Retail trade in self-service shops and	46211	Retail trade in self-service shops
	department stores	46221	Retail trade in department stores
4641	Retail trade of health care items	46412	Optical goods and other health care stores
4651	Retail trade of perfumery and jewelry	46511	Cosmetics, beauty supplies, and perfume stores
4661	Retail trade of household furniture	46611	Furniture stores
4682	Automotive parts and accessories	46821	Automotive parts, accessories, and tire stores
4841	Freight truck transportation	48410	General freight trucking
4931	Warehousing services	49310	Warehousing and storage
5170	Telecommunications	51731	Wired and wireless telecommunications carriers
5324	Commercial and industrial machinery	53242	Office machinery and equipment rental and leasing
5610	Administrative and support services	56160	Investigation and security services
		56170	Services to buildings and dwellings
7100	Artistic, cultural and sporting services	71121	Spectator sports
		71311	Amusement parks and arcades
7211	Traveler accommodation	72111	Hotels and motels
7223	Special food services	72231	Food and beverage preparation services
7224	Drinking places (alcoholic beverages)	72241	Nightclubs, bars and similar drinking places
8114	Personal and household goods repair	81140	Personal and household goods repair and maintenance
8131	Religious organizations	81311	Religious organizations
9314	Justice, public order, and safety	93141	Justice, public order, and safety activities



## NAICS codes in my classification

Industries	NAICS code	Industry Title		
Agriculture	11	Agriculture, Forestry, Fishing and Hunting		
	21	Mining		
Construction	22	Utilities		
	23	Construction		
Manufacturing 31-33 Manufactur		Manufacturing		
	42	Wholesale Trade		
	44-45	Retail Trade		
	48-49	Transportation and Warehousing		
	51	Information		
	52	Finance and Insurance		
	53	Real Estate Rental and Leasing		
	54	Professional, Scientific, and Technical Services		
Services	55	Management of Companies and Enterprises		
	56	Administrative and Support and Waste Management		
	61	Educational Services		
	62	Health Care and Social Assistance		
	71	Arts, Entertainment, and Recreation		
	72	Accommodation and Food Services		
	81	Other Services (except Public Administration)		
	92	Public Administration		



#### Data: Student achievement

- I look at test scores as one of the mechanisms
- ② I standardize test scores,  $ts_{isct}$ , of each student i in school s at time t using the following formula:

$$test\_score_{ist} = \frac{ts_{isct} - \mu_t}{\sigma_t}$$

where  $test\_score_{ist}$  is the standardized test score, while  $\mu_t$  and  $\sigma_t$  are the mean and standard deviation of test scores, respectively, pooling all Mexican students by grade and by each observed year





## Estimation results: exposure to Eng and test scores

Table 7: Exposure to English instruction and student achievement

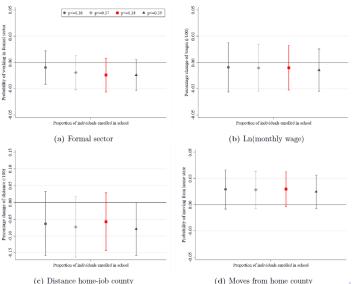
	(1)	(2)	(3)	(4)				
	Language 6th	Language 6th	Math 6th	Math 6th				
Panel A: Full sample in ENLACE database								
Hrs English	0.0335***	0.0099*	0.0155***	-0.0081				
	(0.0033)	(0.0054)	(0.0036)	(0.0062)				
Observations	16,938,183	16,938,183	16,938,183	16,938,183				
Adjusted $\mathbb{R}^2$	0.426	0.472	0.429	0.482				
Panel B: Full sample in Social Security data								
Hrs English	0.0284***	-0.0015	0.0105***	-0.0225***				
	(0.0033)	(0.0075)	(0.0037)	(0.0086)				
Observations	4,055,434	4,055,434	4,055,434	4,055,434				
Adjusted $R^2$	0.404	0.453	0.413	0.470				

# Robustness Checks: different exposure variable

Table 8: English instruction and labor market outcomes (Alternative exposure variable)

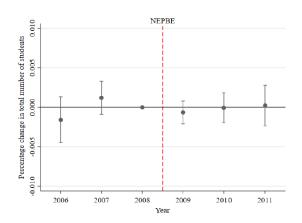
	(1)	(2)	(3)	(4)		
	In SS	ln(wage)	ln(distance)	Move		
	Data			State		
Panel B: Low enrollment sample						
Eng Teachers	-0.202*	-0.127	-0.772	0.072*		
	(0.120)	(0.196)	(0.751)	(0.040)		
Observations	1,554,827	259,666	259,666	259,666		
Adjusted $R^2$	0.123	0.312	0.677	0.727		
Panel C: Low enrollment sample (Men)						
Eng Teachers $(\beta^M)$	-0.140	-0.290	-1.644*	-0.086		
	(0.173)	(0.294)	(0.983)	(0.226)		
Observations	750,812	166,165	166,165	166,165		
Adjusted $\mathbb{R}^2$	0.149	0.315	0.680	0.729		
Panel D: Low enrollment sample (Women)						
Eng Teachers $(\beta^W)$	-0.273*	0.078	0.866	$0.295^{*}$		
	(0.149)	(0.306)	(1.106)	(0.169)		
Observations	804,015	93,501	93,501	93,501		
Adjusted $\mathbb{R}^2$	0.107	0.363	0.700	0.756		
$\beta^M = \beta^W$ [p-value]	[0.023]	[0.757]	[0.083]	[0.084]		
State of work FE	NO	YES	YES	YES		

# Robustness Checks: solution to sample selection





# Robustness Checks: no-changes in private school enrollment



# Robustness Checks: changes in number of teachers

