# Cost-Benefit Analysis of Climate Policy

EES 3310/5310
Global Climate Change
Jonathan Gilligan

Class #29: Friday, April 1 2022

## Considerations in Economic Policy Analysis

#### 1. Compliance & Participation

If you make a policy, how many people/organizations/nations will follow it?

#### 2. Discounting

If you have to pay the costs now, and don't get the benefits for a long time, the effective benefits are smaller.

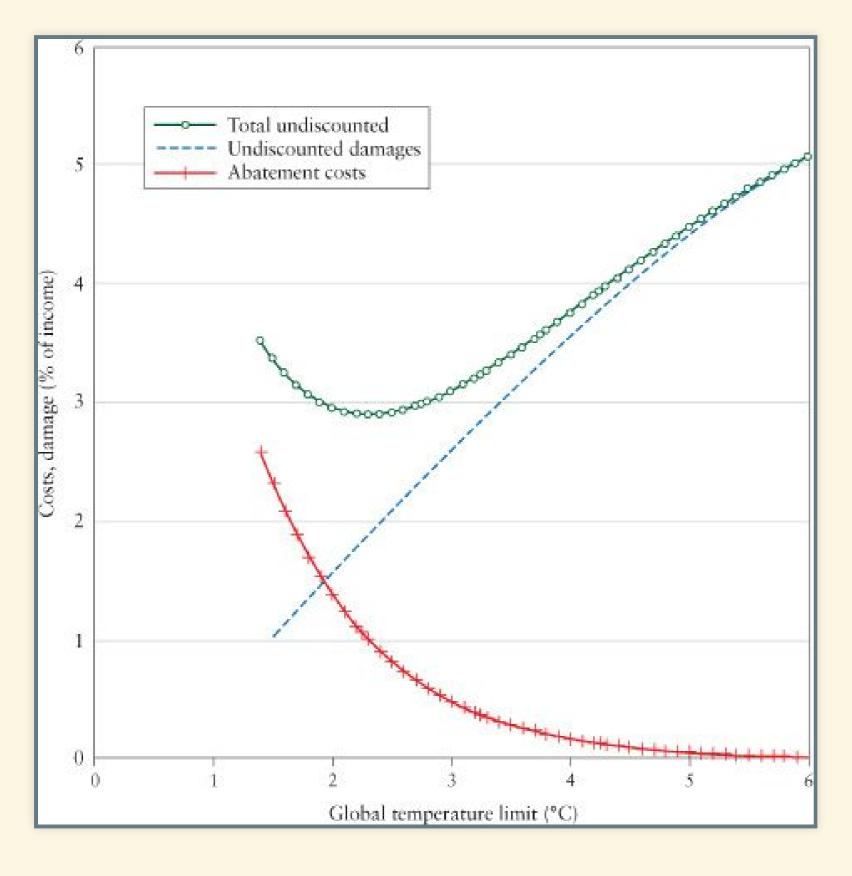
Imagine you're a musician and you're buying a guitar.

- How much would you pay today for a guitar that you can have right away?
- How much would you pay today for a guitar that will be delivered in six months?

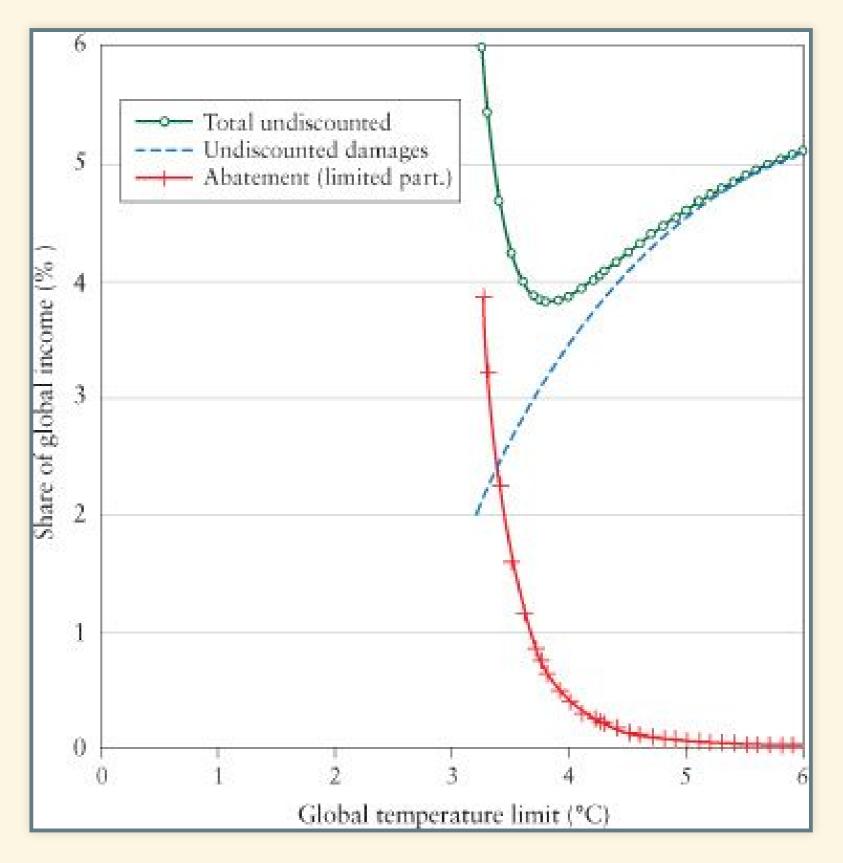
Much more detail on this next week (Fri. Apr. 8)

#### 3. Tipping points

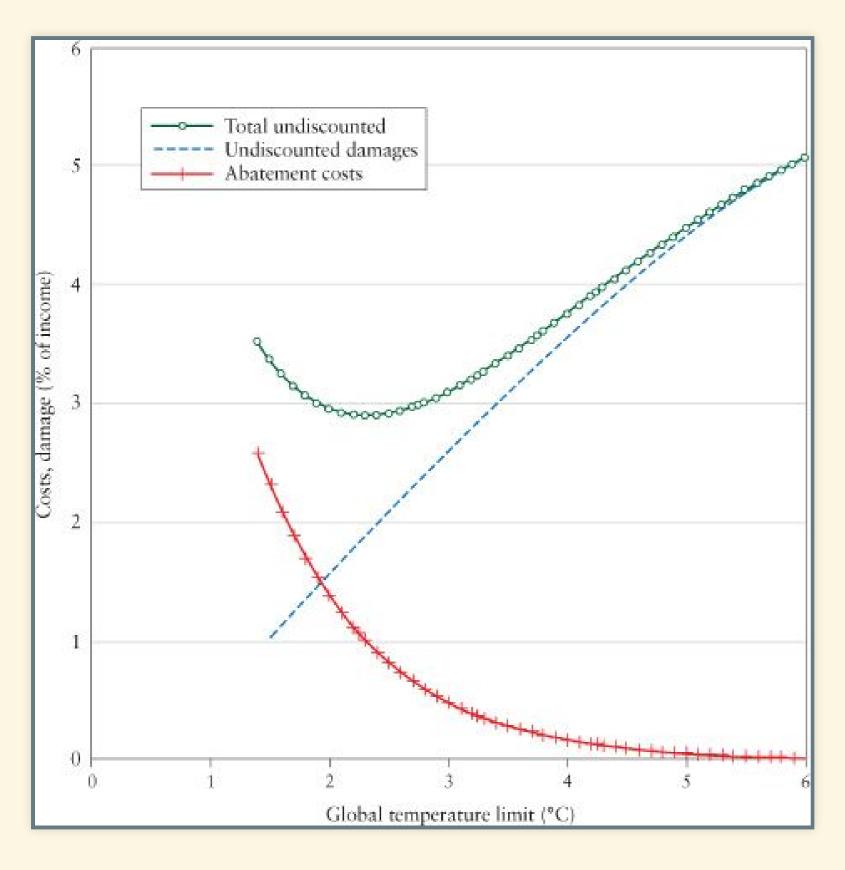
# Optimal Policy: 100% efficient



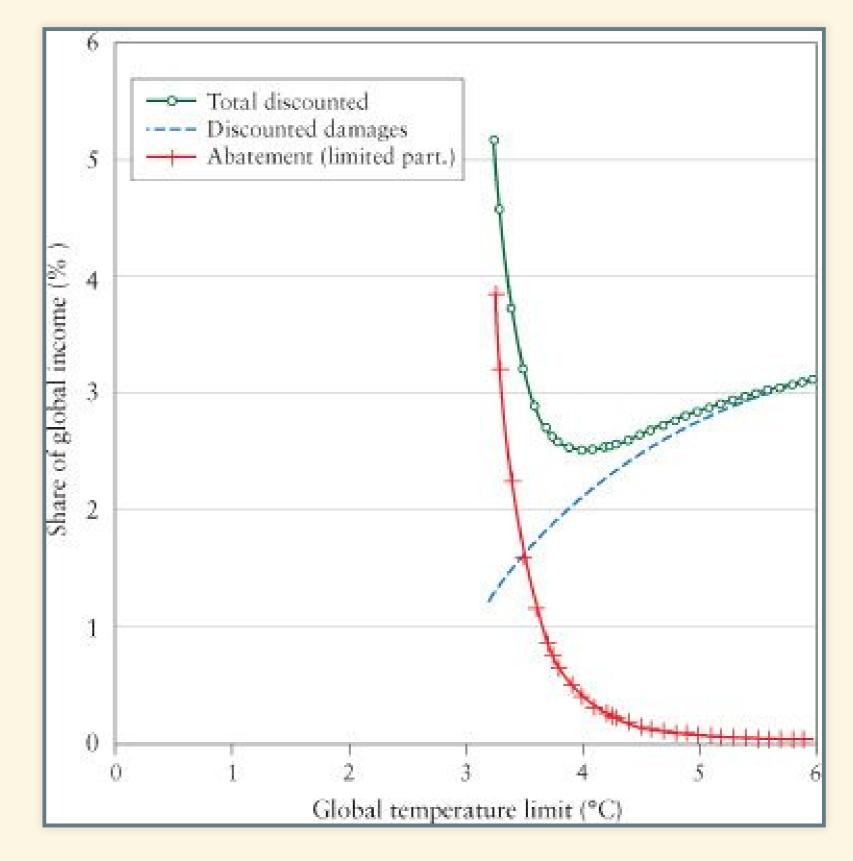
#### Inefficient: Limited Participation



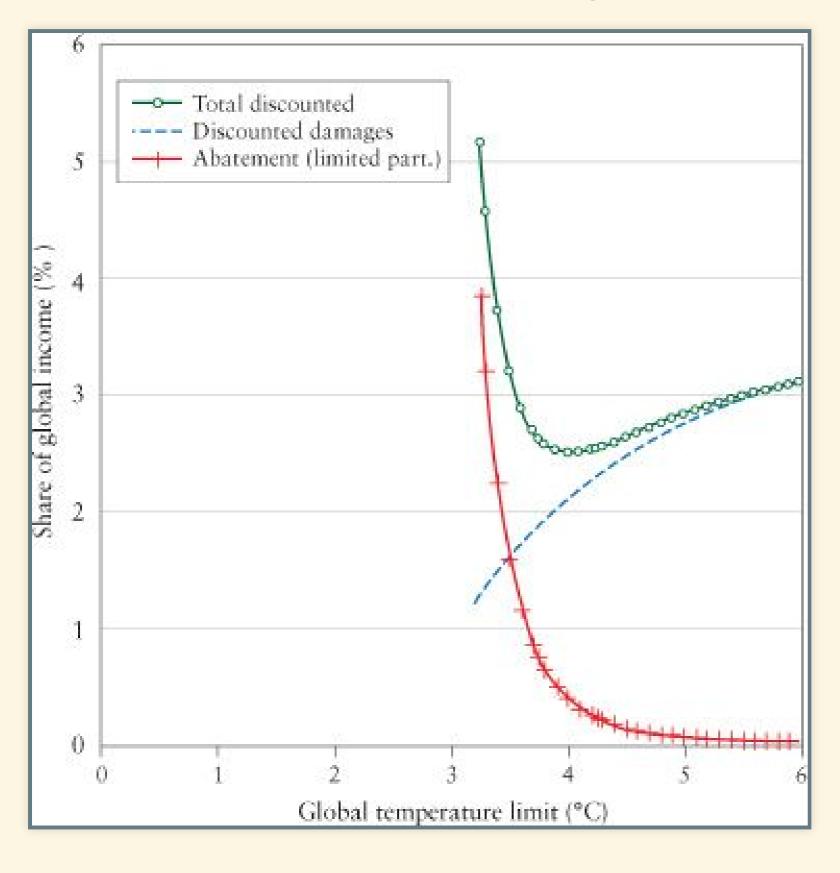
# Optimal Policy: 100% efficient



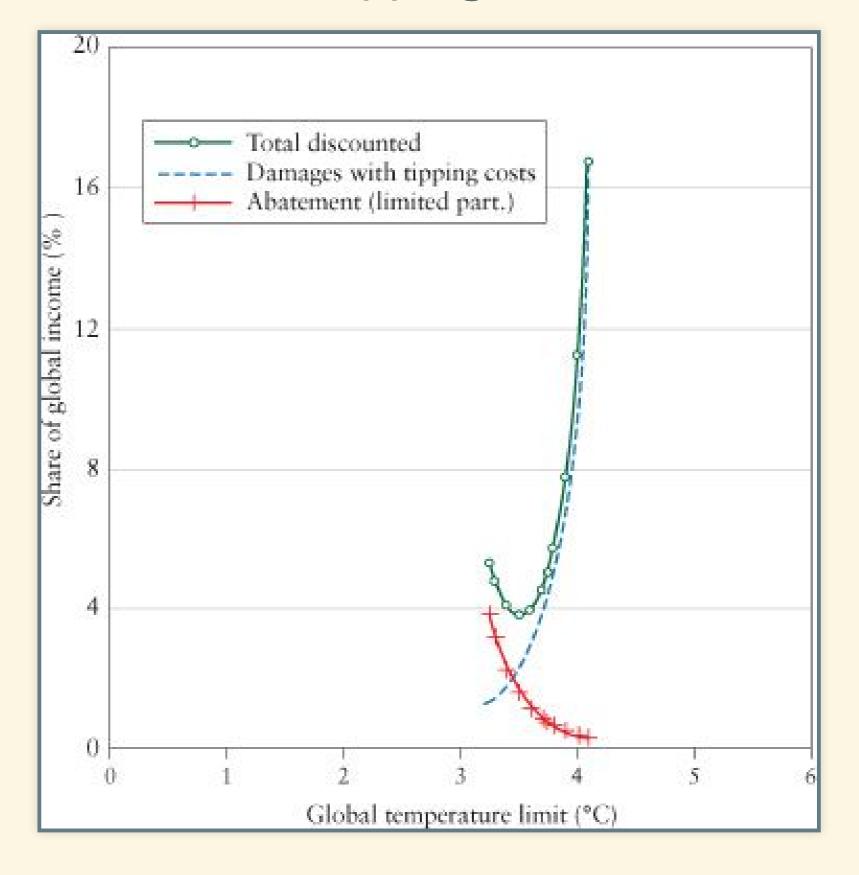
# Limited Participation with Discounting



# Limited Participation with Discounting



# Limited Participation with Discounting and Tipping Points



# Summary of Principles:

- Higher damages with higher temperatures
- Higher costs of emissions abatement for lower temperature targets
- Higher costs when participation is limited and abatement is inefficient
- Lower damages when you account for discounting
- Tipping points can change everything

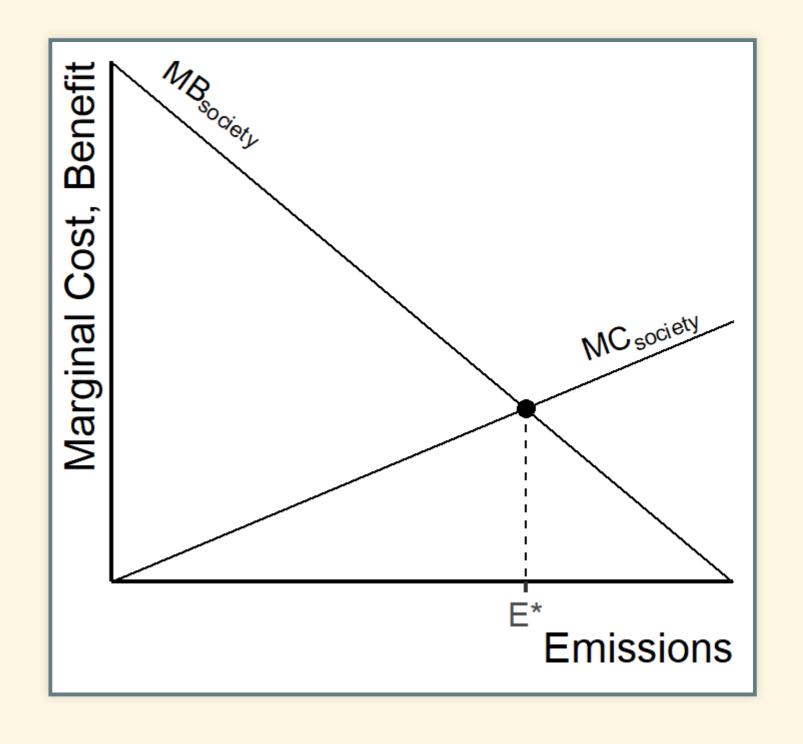
# Microeconomics and Emissions Reduction

#### Technical Microeconomics

- Marginal costs:
  - The cost of the last unit produced
- Gross costs:
  - The total cost of *all* units produced
- Marginal costs and scale:
  - iPhones:
    - Billions of dollars to build the first iPhone
    - Less than \$500 to build the millionth iPhone
  - Production possibilities:
    - Economies of scale
      - Marginal costs fall as volume increases
    - Learning
      - The more you produce, the more you learn how to cut costs
    - Diminishing returns:
      - Marginal costs rise as volume increases
    - Takeaway: Whether costs go up or down depends on the details

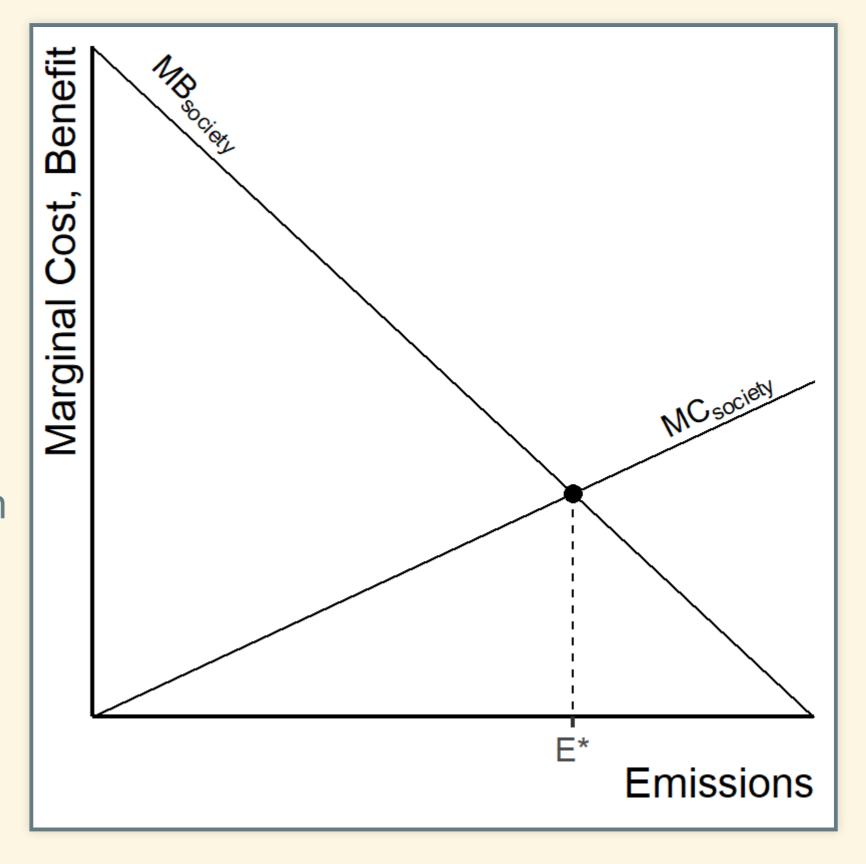
# Using Graphs to Avoid Math

- Costs vs. benefits for increasing CO<sub>2</sub> abatement
- MC = marginal cost to society of emissions (pollution)
- MB = marginal benefit of emissions (economic output)
- When MC > MB, it's worth cutting emissions.
- When MC < MB, cutting emissions costs more than it's worth.
- When MC = MB: equilibrium, optimal amount of emissions.



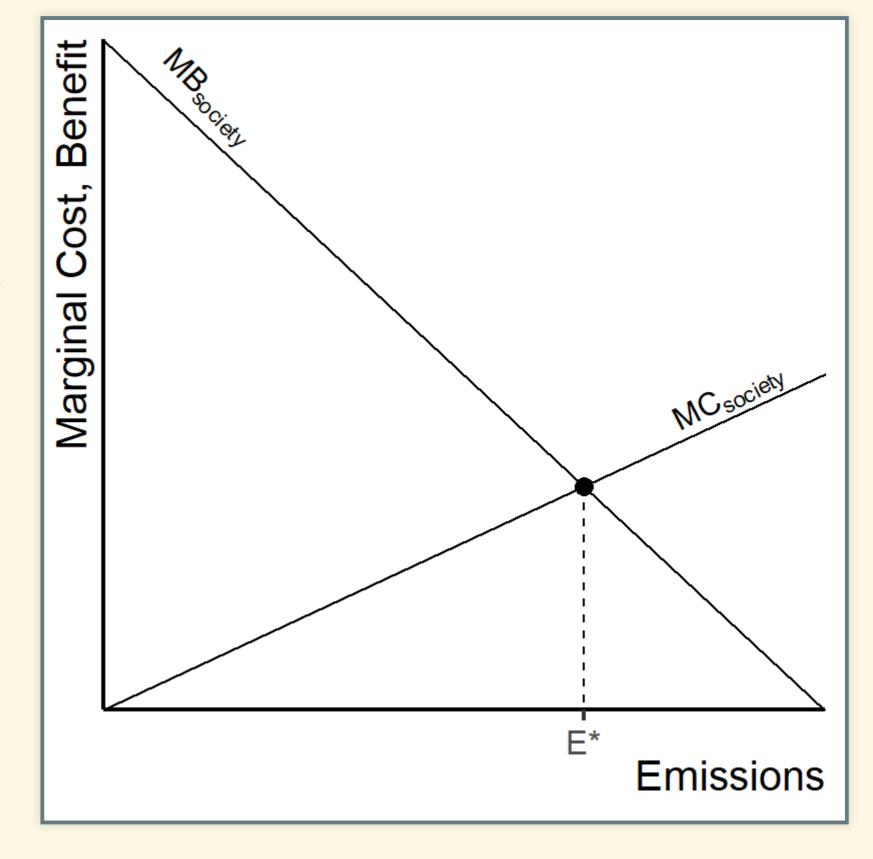
## Slope of MB

- Costs vs. Benefits of Emissions
- Why does MB slope down?
  - Optimal emissions:
    - When energy is plentiful,
       diminishing returns on using more
    - Implications for cutting emissions:
      - Marginal benefit of emissions = marginal cost of cutting emissions.
      - Do cheap things first (small marginal cost to reduce emissions)
      - When you run out of cheap things, turn to expensive ones (higher marginal cost)



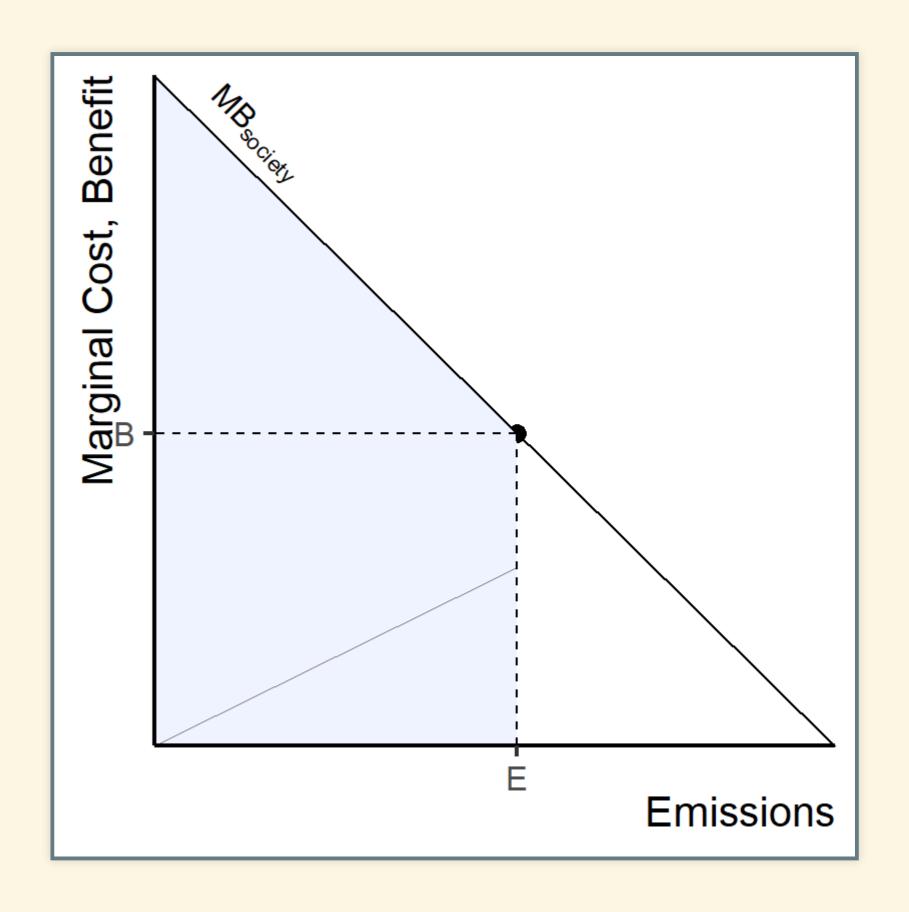
## Slope of MC

- Costs vs. Benefits of Emissions
- Why does MC slope up?
  - Greater emissions mean more warming
  - Greater warming = greater damage:
    - Going from 3°C to 4°C is much worse than going from 2°C to 3°C
    - Benefit of reducing warming from 4°C to 3°C is worth more than reducing it from 3°C to 2°C



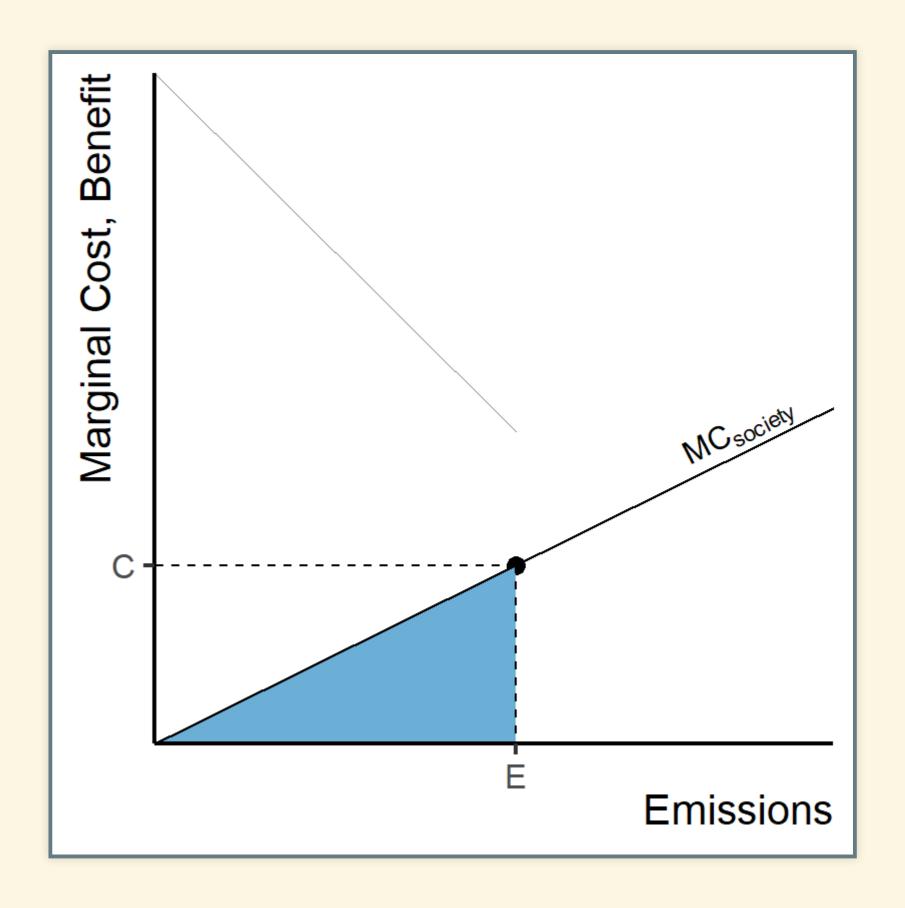
# Marginal vs. Gross Benefit

- E = emissions (abatement)
- B = marginal benefit
- Blue area = total gross benefit to society from emissions



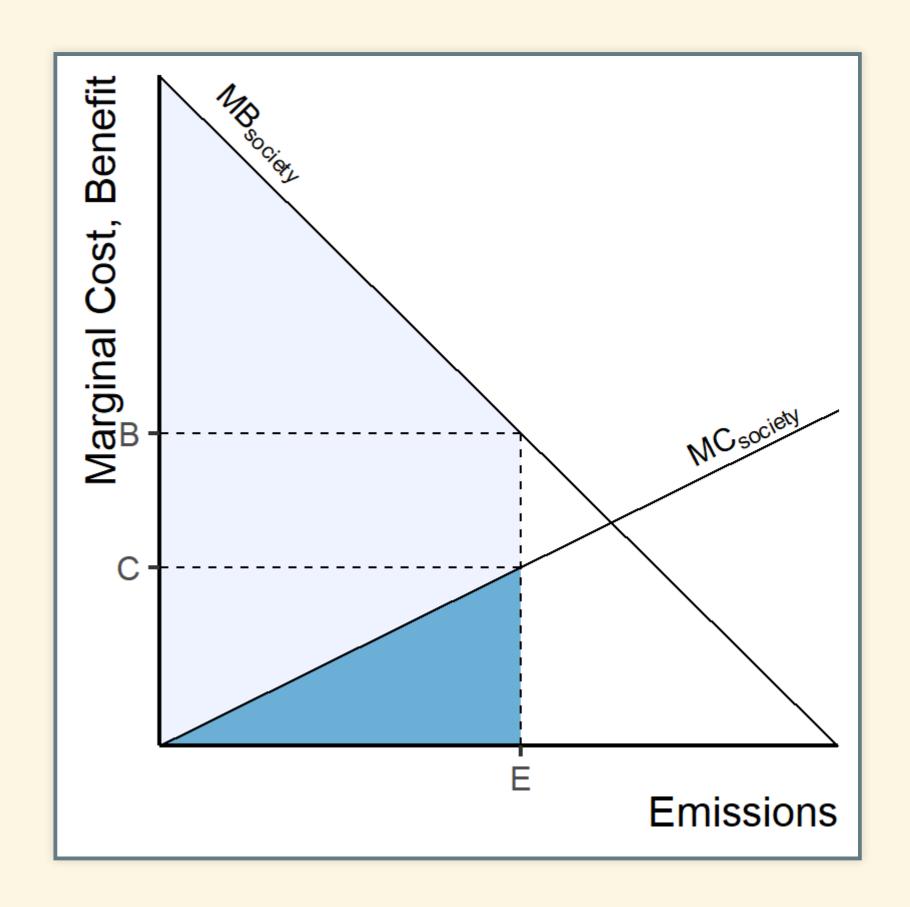
# Marginal vs. Gross Cost

- E = emissions (abatement)
- C = marginal cost
- Blue area = total gross cost to society from emissions



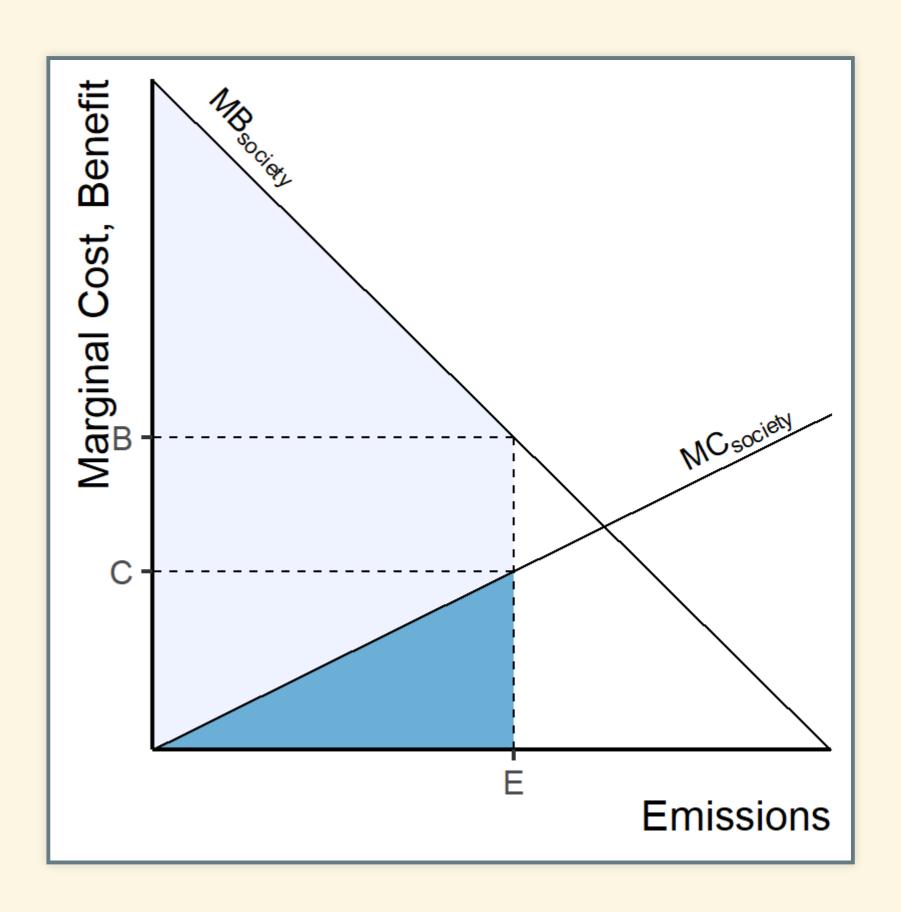
# Putting it Together

- Marginal benefit at E = B
- Marginal cost at E = C
- Marginal net benefit atE = (B C)

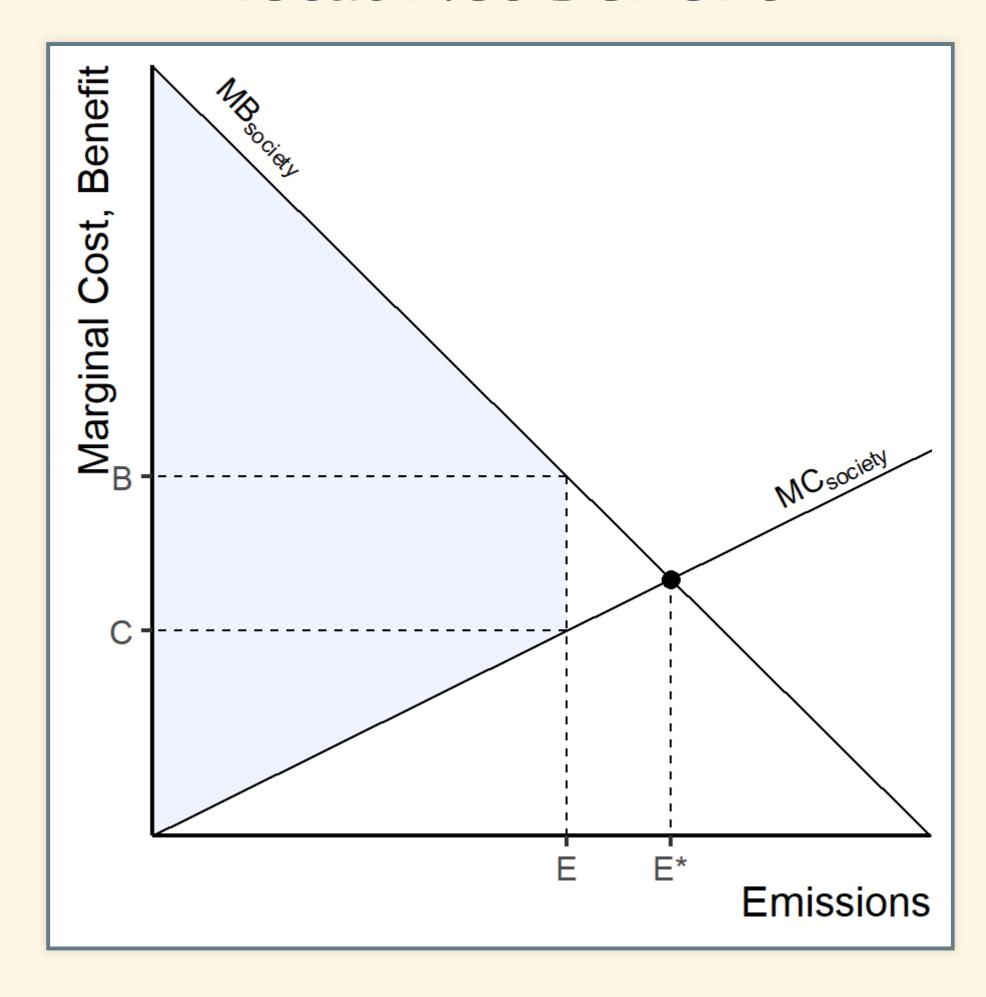


# Putting it Together

- Gross benefit at E = area under MB (light + dark blue)
- Gross cost at E = area under MC (dark blue)
- Gross net benefit at E =
   gross benefit gross cost
  - Light-blue trapezoid



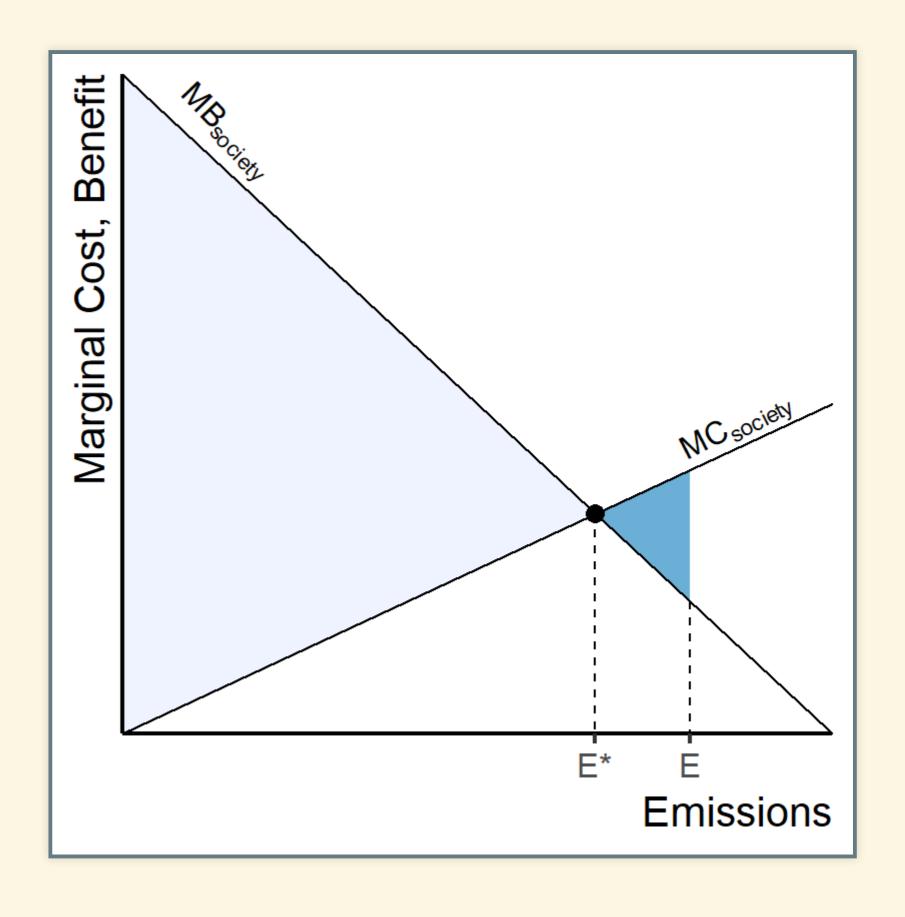
### Total Net Benefit



# Optimizing Emissions

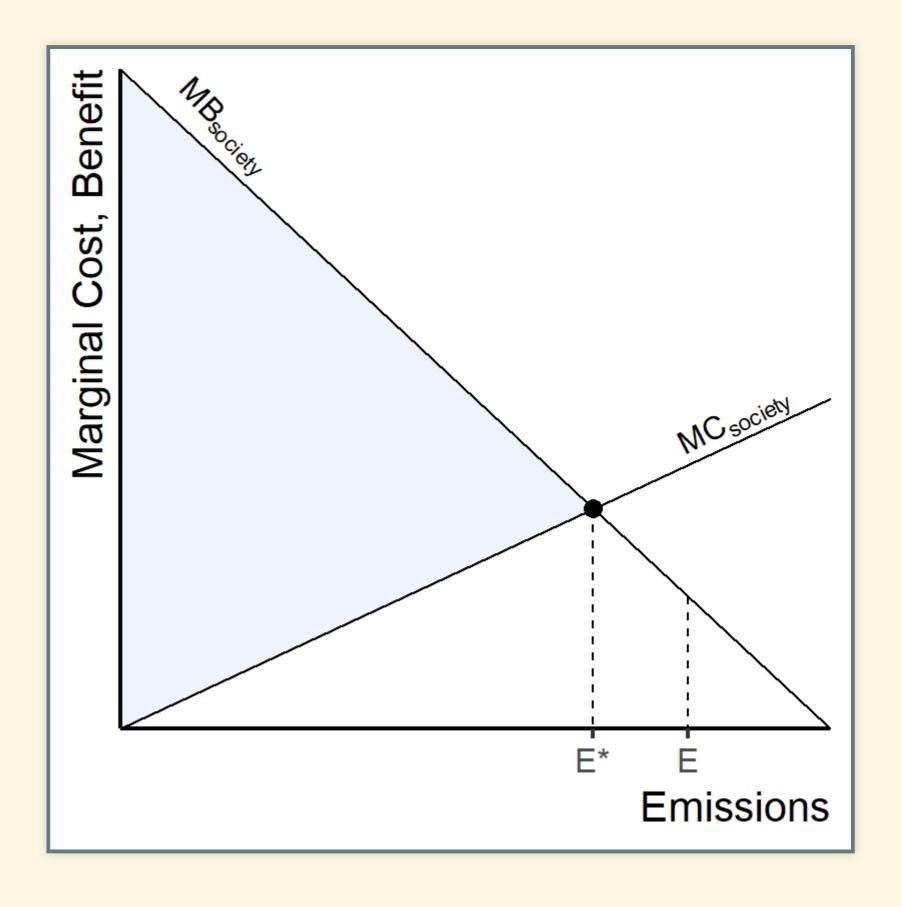
## Optimum Emissions

- Optimum emissions = E\*
- Actual emissions = E
- Little triangle on right:
   Costs > Benefits (net loss)
- EPA issues only enough permits to allow emissions of E\*
- Free trading in permits cuts emissions to
   E\* at lowest possible cost
- Total net benefits to society are maximized.



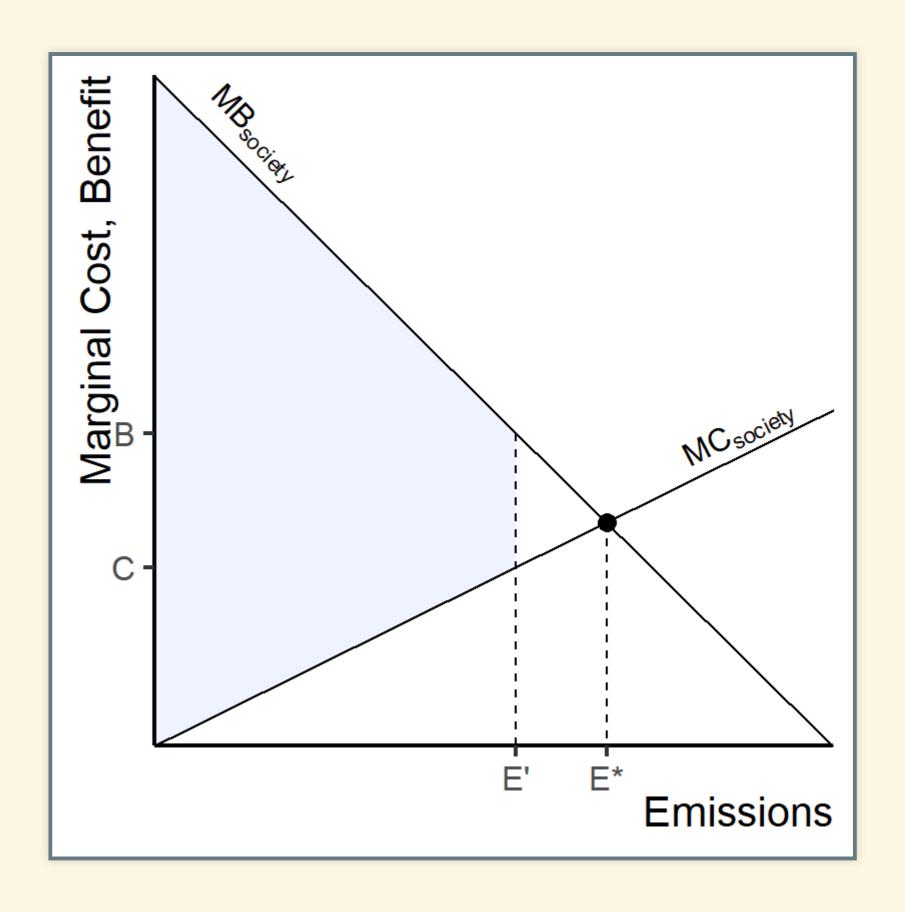
## Optimum Emissions

- Optimum emissions = E\*
- EPA issues only enough permits to allow emissions of E\*
- Free trading in permits cuts emissions to
   E\* at lowest possible cost
- Total net benefits to society are maximized.



## Deadweight Losses

- Optimum: E\*
- EPA cuts emissions too far, to E'
- Deadweight loss = empty triangle (difference between actual net benefit and optimum net benefit).



## Deadweight Losses

- Optimum: E\*
- EPA cuts emissions too far, to E'
- Deadweight loss = blue triangle (difference between actual net benefit and optimum net benefit).

