LASIM - A Microsimulation Model of Scottish Legal Aid

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Legal Aid In Scotland

- ▶ £150m pa
- Originated in WW2 to help divorcing soldiers;
- Scottish System relatively generous;
- ▶ 3 types:
 - Advice And Assistance "Quickie" legal aid for 1 hour of a solicitor's time, with very basic means test;
 - Civil divorce, housing etc. complex means test;
 - Criminal No means-test for Criminal Legal Aid: "A socicitor will be provided".

The Means Test

- 'Passported' on Universal Credit and some 'legacy benefits';
 - UC a particular problem as entitlement (sometimes to small amounts) goes well up the income scale;
- otherwise, compare income minus a bunch of allowances to thresholds - outcome: either qualifies, qualifies with contribution, does not qualify.

The Problem

- Complexity
 - lots of small individual allowances travel to work, etc;
- Scottish Parliament Enquiry:
 - concerns: complexity, not targetted at correct groups (esp non-criminal domestic abuse cases, child cases);
 - committee sessions are worth watching;
 - model used heavily in responses.

Previous work

- Our model builds on earlier work for the England And Wales Legal Aid Board;¹
- ▶ the Scottish and Northern Irish Legal Aid Boards.²
- ▶ England And Wales work built on IFS's Taxben model³;
- Scottish work used legal-aid only simulation written in ADA.

The E&W work is especially interesting as an attempt at formally modelling the simplification of a complex benefit.

¹Buck and Stark, "Means Assessment"; Buck and Stark, "Simplicity Versus Fairness in Means Testing."

 $^{^2}$ Digan and Stark, "Financial Arrangements for Access to Civil Legal Aid"; Stark, "Scottish Legal Aid Borad."

³Giles and McCrae, "TAXBEN."

LASim

- **o**bjectives:
 - accurate costings of often quite finniky changes;
 - usable by SLAB in-house staff;
 - emphasis on output detail:
 - what kind of people are gaining and losing entitlement?
- previous work was solely entitlement based.

Scotben

- as seen last year
- fully open source;
- mainly uses Family Resources Survey (FRS)⁴ for data.

⁴DWP, The Family Resources Survey.

Entitlements to Costings

- Re-work in progress!
- use Civil Module Scottish Crime and Justice Survey to find propensities of different households to have particular problem types;
- use the propensities to impute live records from SLAB case files - gives costs;
 - compare the costs to the contributions.
- ► Technical Documentation

Problems

- poor data on some small expense items v important for reform effort;
- moving from entitlements to payments much tricker than for normal benefits;
- ➤ SLAB technical people caused pain ... has to run on the slowest machine they have ..

Live Demo

► [https://lasim.virtual-worlds.scot]

THANK YOU

- Buck, Alexy, and Graham Stark. "Means Assessment: Options for Change." Legal Services Commission, 2001. http://webarchive.nationalarchives.gov.uk/20100210214359/http://lsrc.org.uk/publications/meansassessmentoptionsforchange.pdf.
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- Digan, Tony, and Graham Stark. "Financial Arrangements for Access to Civil Legal Aid." Northern Ireland Legal Services Commission, 2007.
- DWP. *The Family Resources Survey*, 2012. http://research.dwp.gov.uk/asd/frs/.
- Giles, Christopher, and Julian McCrae. "TAXBEN: The IFS Microsimulation Tax and Benefit Model," January 1995. https://doi.org/10.1920/wp.ifs.1995.9519.