#### ECN 7059 Macroéconomie avancée

Lecture 2: Ramsey optimal taxation

Guillaume Sublet

Université de Montréal

#### Section 1 of the syllabus : concepts and methods

1.a) Is there a role for macroeconomic policy? Elements of welfare analysis

# 1.b) Ramsey approach to optimal taxation References:

Kocherlakota Chapter 2 (available on StudiUM) Chapter 16 "Optimal Taxation with Commitment" of Ljunqvist and Sargent's textbook

- 1.c) Mirrleesian approach
  - Revelation principle
  - Static (Salanié Chapter 2)
  - Dynamic (Kocherlakota Chapter 3)

# Main theories of government policy

There are three main normative theories of government policy :

- 1. tax smoothing: debt allows to absorb shocks, see Lucas Stokey (1983)
- 2. safe asset provision: the government issues debt to provide liquidity, see Aiyagari McGrattan (1998)
- dynamic efficiency: the government issues debt in response to the over-accumulation of capital, see Diamond (1965), Blanchard (1985)

In this lecture, we study the tax smoothing theory.

How to design optimal policy?

- 1. Describe the environment
- 2. Define competitive equilibrium given a policy

How to design optimal policy?

- 1. Describe the environment
- 2. Define competitive equilibrium given a policy
- 3. Ramsey problem : choose policy to maximise social welfare subject to the constraint that the allocation is a competitive equilibrium allocation given the policy

How to design optimal policy?

- 1. Describe the environment
- 2. Define competitive equilibrium given a policy
- 3. Ramsey problem : choose policy to maximise social welfare subject to the constraint that the allocation is a competitive equilibrium allocation given the policy
- 4. Characterize the constraint set of the Ramsey problem by characterizing the equilibrium allocation using constraints that depend only on the allocation. These constraints are called implementability constraints.

How to design optimal policy?

- 1. Describe the environment
- 2. Define competitive equilibrium given a policy
- Ramsey problem : choose policy to maximise social welfare subject to the constraint that the allocation is a competitive equilibrium allocation given the policy
- 4. Characterize the constraint set of the Ramsey problem by characterizing the equilibrium allocation using constraints that depend only on the allocation. These constraints are called implementability constraints.
- Solve the primal problem: choose allocation to maximise social welfare subject to the constraint that the allocation is feasible and satisfies the implementability constraint
- 6. Decentralize: recover prices and optimal policy using the equivalence proved in Step 4.

- ► Consider the Neoclassical Growth Model with a public sector that needs to finance a stream of government expenditures
- Suppose that the government has access to linear taxes on capital and labor income.

A **linear tax** is a tax that is a linear function of the activity taxed

- Let  $w \ \ell$  denote labor income and  $T(w\ell)$  the labor income tax
- ► The tax is linear iff  $T(w \ \ell) = \tau \ w \ \ell$  (ad-valorem) or  $T(w \ n) = \tau \ \ell$  (excise)

Exercise: Give an example of a linear tax and a non-linear tax.

▶ Should a government tax capital or labor income, or both? When should the government levy taxes to finance public expenditure (i.e. should it issue debt and tax later, or vice versa)?

References: Lucas and Stokey (1983), Kocherlakota NDPF Chapter 2, Chari Kehoe (1999) Handbook chapter

1) Description of the environment : consumers

$$t=1,\ldots\infty$$

Representative agent (unit mass of identical agents)

$$ightharpoonup \sum_{t=1}^{\infty} \, eta^{t-1} \, \left( u(c_t) - v(\ell_t) \, \right) \, , \quad 0 < eta < 1 \, .$$

- ightharpoonup u', -u'', v', v'' exist and are positive and Inada conditions
- Initial endowment of capital K<sub>1</sub>

- 1) Description of the environment : technology
  - lacktriangleright  $\delta$  denotes capital depreciation
  - 2 sectors : consumption good and labor consumption at t can be invested in capital at t + 1 capital at t can be consumed at t
  - Representative firms (unit mass of identical firms) with technology

$$y = F(k, \ell)$$

where f exhibits Constant Returns to Scale and is concave.

 $F_k, F_l > 0$  and Inada conditions are satisfied.

- 1) Description of the environment : government
  - Can convert consumption into public good and vice versa one for one
  - ▶ Government needs to create G<sub>t</sub> units of public good in period t

The sequence  $G_t$  is exogenous since we are not studying public expenditure. We are studying public finance: what is the best labor and capital income taxes with debts to finance  $(G_t)_{t=1}^{\infty}$ .

#### Exercise:

- ▶ What would be the best sequence  $(G_t)_{t=1}^{\infty}$  in the environment described so far?
- ► How would you change the model to start studying public expenditure?

2) Define equilibrium given a policy: market structure

- ▶ Competitive market for final goods :  $q_t$  denotes the price of period t consumption relative to period 1  $q_1 \equiv 1$ .
- ▶ Competitive market for labor : wage  $w_t$  denotes the relative price of leisure and period t consumption
- ightharpoonup Competitive market for capital services :  $r_t$  denotes the rental rate of capital in terms of period t consumption

2) Define equilibrium given a policy : policy tools

The government has access to taxes and debt

- ▶ Linear labor income tax :  $\tau_{\ell t}$
- ▶ Linear capital income tax :  $\tau_{kt}$
- One period debt

2) Define equilibrium given a policy : policy tools

Remarks on the restriction imposed on policy tools: linear taxes

- ► The tax rate is fixed in a given period  $T(w_t\ell_t, r_tk_t) = \tau_{\ell t} w_t \ell_t + \tau_{kt} r_t k_t$
- The tax rate can vary across periods
- Would the government want to use a non-linear tax?
- Exercise : what if the government could use lump-sum taxes?
- As we will see later in the course, the Mirrleesian approach allows for non-linear tax. What prevents the government from simply using lump-sum taxes is that the government does not have the information needed to implement the desired lump-sum tax policy.

2) Define equilibrium given a policy: consumer's problem

$$\begin{aligned} \max_{c_t, k_t, \ell_t} \ & \sum_{t=1}^{\infty} \beta^{t-1} \ (u(c_t) - v(\ell_t)) \\ \text{s.t.} \ & \sum_{t=1}^{\infty} q_t(c_t + k_{t+1}) \leq \\ & \sum_{t=1}^{\infty} q_t [(1 - \tau_{\ell t}) w_t \ell_t + (1 - \tau_{kt}) r_t k_t + (1 - \delta) k_t] \\ & c_t, \ell_t, k_t \geq 0 \\ & k_1 \leq \mathcal{K}_1 \end{aligned}$$

2) Define equilibrium given a policy: firm's problem

 $(k_t,\ell_t)_{t=0}^\infty$  solves the firms' problem if  $k_t,\ell_t$  solves

$$\max_{k,\ell} F(k,\ell) - r_t k - w_t \ell$$

for every t.

Firm optimality requires that factors are paid their marginal product (Firm FOCs) :

$$F_{\ell}(k_t, \ell_t) = w_t$$
$$F_{k}(k_t, \ell_t) = r_t$$

2) Define equilibrium given a policy : government budget constraint

A fiscal policy **balances the government budget** if the net present value of tax revenue must finance the net present value of government expenditures

$$\sum_{t=1}^{\infty} q_t \left[ \tau_{\ell t} \ w_t \ell_t + \tau_{kt} r_t k_t \right] = \sum_{t=1}^{\infty} q_t \ G_t$$

2) Define equilibrium given a policy: equilibrium

An equilibrium, given fiscal policy  $(\tau_{\ell t}, \tau_{kt})_{t=1}^{\infty}$  and government spending  $(G_t)_{t=1}^{\infty}$ , is an allocation  $(c_t, \ell_t, k_t)_{t=1}^{\infty}$  and prices  $(q_t, w_t, r_t)_{t=1}^{\infty}$  such that :

- ▶  $(c_t, \ell_t, k_t)_{t=1}^{\infty}$  solves the consumer problem taking as given prices  $(q_t, w_t, r_t)_{t=1}^{\infty}$  and fiscal policy  $(\tau_{\ell t}, \tau_{kt})_{t=1}^{\infty}$
- $(\ell_t, k_t)_{t=1}^{\infty}$  solves the firms' problem given prices
- markets clear :

$$c_t + k_{t+1} + G_t = F(k_t, \ell_t) + (1 - \delta)k_t$$

the fiscal policy balances the government budget.

Exercise: Walras's Law: show that the government budget balance condition is redundant in the definition of equilibrium.

2) bis Computing an equilibrium given a policy

- ► So far, the fiscal policy is exogenous : we defined an equilibrium *given* a fiscal policy
- ▶ In step 3), the policy is endogenously determined as the solution of a planner's problem
- To conduct a quantitative evaluation of fiscal policy, it is important to calibrate the economy with the current fiscal policy. So, we need to compute an equilibrium for a given fiscal policy.
- The First and Second Welfare theorems do not apply to an economy with fiscal policies (i.e. distorting taxes).

2) bis Computing an equilibrium given a policy

- Without the First and Second Welfare theorems, we cannot rely on the equivalence between the equilibrium allocation and the solution to the planner's problem
- The equilibrium allocation and prices with a given fiscal policy solves a system of nonlinear difference equations consisting of the FOC for households and firms and resource constraints.
- ▶ A useful computational algorithm is the "Shooting algorithm"
- A useful reference is Chapter 11 "Fiscal Policies in a Growth Model" of Ljungqvist Sargent textbook Recursive Macroeconomic Theory

2) bis Computing an equilibrium given a policy

With inelastic labor (i.e.  $v(\ell)=0$ ), the equilibrium can be summarized by the following system of non-linear difference equations

$$k_{t+1} = F(k_t, 1) + (1 - \delta k_t) - g_t - c_t$$
  
$$u'(c_t) = \beta u'(c_{t+1})[(1 - \tau_{kt+1})(F_k(k_t, 1) - \delta) + 1]$$

- This is the same as what we would get to compute the neoclassical growth model except that now the return on capital is net of taxes.
- Suppose that the fiscal policy is constant after date T:  $(\tau_{\ell t}, \tau_{kt}) = (\bar{\tau}_{\ell}, \bar{\tau}_{k})$  for  $t \geq T$ . The if the allocation converges as well, we can use the Euler equation to solve (only need pen and paper) for the equilibrium value of capital at the steady state, say  $\bar{k}$ .
- Exercise : if  $\bar{\tau}_k = 0$ , what is the name that we give the value of  $\bar{k}$ ?

- 2) bis Computing an equilibrium given a policy : Overview of the "Shooting algorithm"
  - 1. Select a large time index S much larger than T. Guess an initial value  $c_1$  for consumption. (a good guess could be the solution of a log-linear approximation of the system)
  - 2. For t = 1, use the resource constraint to compute  $k_{t+1} = F(k_t, 1) + (1 \delta k_t) g_t c_t$
  - 3. For t=1, use the Euler equation to compute  $c_{t+1}$

$$u'(c_t) = \beta u'(c_{t+1})[(1-\tau_{kt+1})(F_k(k_t,1)-\delta)+1]$$

- 4. For t = 1, use the resource constraint to compute  $k_{t+1} = F(k_t, 1) + (1 \delta k_t) g_t c_t$
- 5. Iterate to compute  $(k_t)_{t=1}^S$ .
- 6. Compare  $k_S$  to  $\bar{k}$ 6.1 If  $k_S > \bar{k}$  (resp. <), raise (resp. lower) your guess of  $c_1$
- 7. Iterate until  $k_S \approx \bar{k}$
- 8. Compute initial lump sum tax for the government budget constraint hold

2) bis Computing an equilibrium given a policy

The shooting algorithm works well for the model with a small state space as studied in this class.

► For a large state space, one could resolve to local solution method and solve for a local log-linear approximation of the equilibrium model.

#### 3) Ramsey problem

Recall that the Ramsey problem is to choose policy to maximise social welfare subject to the constraint that the allocation is a competitive equilibrium allocation given the policy.

Notation : denote by  $E((\tau_{\ell t}, \tau_{kt})_{t=1}^{\infty})$  the set of equilibrium allocations given fiscal policy  $\tau_{\ell t}, \tau_{kt}$ .

#### Ramsey problem (dual formulation):

$$\max_{c_{t},\ell_{t},k_{t+1},\tau_{\ell t},\tau_{kt+1}} \sum_{t=1}^{\infty} \beta^{t-1} \left( u(c_{t}) - v(\ell_{t}) \right)$$
s.t.  $(c_{t},\ell_{t},k_{t})_{t=1}^{\infty} \in E((\tau_{\ell t},\tau_{kt})_{t=1}^{\infty})$ 

3) Ramsey problem

#### Remark on taxing initial capital "capital levy" :

- ▶ The initial capital  $K_1$  is special because its supply is inelastic (it is exogenous).
- ▶ Taxing initial capital  $(\tau_{k1} > 0)$  is like a lump sum tax in the sense that it does not distort household investment decisions.
- ▶ To keep the problem interesting, we rule out initial "capital levy" by imposing  $\tau_{k1}$  small.

3) Ramsey problem : remark on multiple equilibria

What if there are multiple equilibria? If we assume that the government can coordinate private agents on the best equilibrium, then we write the Ramsey problem as follows:

$$\max_{c_{t},\ell_{t},k_{t},\tau_{\ell t},\tau_{k t}} \sum_{t=1}^{\infty} \beta^{t-1} \left( u(c_{t}) - v(\ell_{t}) \right)$$
s.t.  $(c_{t},\ell_{t},k_{t})_{t=1}^{\infty} \in E((\tau_{\ell t},\tau_{k t})_{t=1}^{\infty})$ 

- 3) Ramsey problem : some remarks
  - ► The Ramsey problem as formulated is very hard to solve because the constraint set is hard to work with. To check that an allocation is an equilibrium allocation, one needs to find equilibrium prices and check all equilibrium conditions.
  - We will greatly simplify the problem by rewriting the constraint set as two constraints: the resource constraint and the implementability constraint. This is called the primal approach.
  - ► The implementability constraint is the inter-temporal budget constraint of the representative consumer with after-tax prices replaced by the appropriate Marginal Rate of Substitutions.

4) Implementability constraints

#### Proposition (Implementability constraint):

A strictly positive allocation  $(c_t, \ell_t, k_t)_{t=1}^{\infty}$  with  $k_1 > 0$  is in  $E((\tau_{\ell t}, \tau_{kt})_{t=1}^{\infty})$ 

if and only if

$$c_t + k_{t+1} + G_t = F(k_t, \ell_t) + (1 - \delta)k_t$$
 for all  $t$  (Resource)

$$\sum_{t=1}^{\infty} \left[ \beta^{t-1} \frac{u'(c_t)}{u'(c_1)} c_t - \beta^{t-1} \frac{v'(\ell_t)}{u'(c_1)} \ell_t \right] = K_1 \left[ 1 - \delta + F_k(k_1, \ell_1) (1 - \tau_{k1}) \right]$$
 (implementability)

$$k_1 = K_1$$
 (initial condition)

4) Implementability constraints

Sketch of proof (Implementability constraint):

- $\Rightarrow$  (necessity)
  - Market clearing implies the resource constraint.
  - ▶ Since  $k_1 > 0$  by assumption, it follows that  $k_1 = K_1$ .
  - ▶ FOCs of the consumer problem are :

$$(1 - \tau_{\ell t})w_t = rac{v'(\ell_t)}{u'(c_t)}$$
  $eta^{t-1}rac{u'(c_t)}{u'(c_1)} = rac{q_t}{q_1}$   $q_t = [1 - \delta + r_t(1 - \tau_{k-t+1})] \ q_{t+1}$ 

Substitute these FOCs in the budget constraint :

$$\sum_{t=1}^{\infty} \left[ \beta^{t-1} \frac{u'(c_t)}{u'(c_1)} c_t - \beta^{t-1} \frac{v'(\ell_t)}{u'(c_1)} \ell_t \right] = K_1 \left[ 1 - \delta + r_1 (1 - \tau_{k1}) \right]$$

▶ Use firm FOC to substitute  $r_1 = F_k(K_1, \ell_1)$ 

#### Problem Set 1, Exercise 1

4) Implementability constraints

# Prove the sufficiency part of the Proposition (Implementability constraint) : ← (sufficiency)

Hint : you need to recover factor prices and taxes and check that all equilibrium conditions are satisfied

- ▶ use firms' FOC to get factor prices r<sub>t</sub>, w<sub>t</sub> which guarantees firms are optimizing
- use consumers' FOC to recover  $q_t$  and tax rates  $\tau_{\ell t}, \tau_{kt}$  by guessing the Lagrange multiplier  $\lambda$  is 1. This guarantees that consumers are optimizing so long as their budget constraint is satisfied.
- use consumer's FOC w.r.t.  $k_{t+1}$  to cancel all terms involving  $k_t$  except  $k_1$ . The resulting condition is the implementability constraint which holds by assumption.

4) Implementability constraints

#### Some remarks

- ▶ Recall that initial capital is special: it is inelastically supplied so it is always optimal to finance as much of the government expenditure as possible with initial capital income tax  $\tau_{k1}$
- Again, the implementability constraint is the budget constraint where we substituted the prices by Marginal Rates of Substitution.
- We can use this proposition to rewrite the Ramsey problem in the **Primal form**

4) Implementability constraints

#### Ramsey problem in primal form:

$$\max_{(c_{t},\ell_{t},k_{t})_{t=1}^{\infty},\tau_{k1}} \sum_{t=1}^{\infty} \beta^{t-1} \left( u(c_{t}) - v(\ell_{t}) \right)$$
s.t.
$$c_{t} + k_{t+1} + G_{t} = F(k_{t},\ell_{t}) + (1-\delta)k_{t} \quad \text{for all } t \qquad \text{(Resource)}$$

$$\sum_{t=1}^{\infty} \left[ \beta^{t-1} \frac{u'(c_{t})}{u'(c_{1})} c_{t} - \beta^{t-1} \frac{v'(\ell_{t})}{u'(c_{1})} \ell_{t} \right] = K_{1} \left[ 1 - \delta + F_{k}(k_{1},\ell_{1})(1-\tau_{k1}) \right]$$
(implementability)
$$k_{1} = K_{1} \qquad \text{(initial condition)}$$

Remark : we substituted out prices and taxes from the constraint set (except the special  $\tau_{k1}$  for inelastically supplied initial capital)

#### 4) Implementability constraints

The only difference between a social planner's problem and the Ramsey problem in primal form is the the addition of the implementability constraint in the Ramsey problem.

The implementability constraint exactly captures the constraint that the government has to allocate resources through competitive markets with *linear* taxes.

When design its fiscal policy, the government takes into considerations that choices and prices are going to change (i.e. general equilibrium effects).

5) Solve the primal problem

- We can solve the Ramsey problem in primal form using Lagrangian techniques.
- ► The solution of the Ramsey problem in primal form gives us an allocation, which we call the *Ramsey plan*.
- We can recover lessons about optimal taxation using the equivalence proved in Proposition (Implementability constraint).

#### 5) Solve the primal problem

- Let Φ denote the Lagrange multiplier on the implementability constraint
- Let  $(\beta^{t-1}\theta_t)_{t=1}^{\infty}$  denote the sequence of Lagrange multipliers (scaled by  $\beta^{t-1}$ ) on the sequence of resource constraints

#### Lagrangian of Ramsey problem in primal form:

$$\mathcal{L} \equiv \sum_{t=1}^{\infty} \beta^{t-1} \big[ (u(c_t) - v(\ell_t)) + \Phi(u'(c_t)c_t - v'(\ell_t)\ell_t) \big]$$

$$+ \sum_{t=1}^{\infty} \beta^{t-1} \theta_t \big[ F(k_t, \ell_t) + (1 - \delta)k_t - c_t - k_{t+1} - G_t \big]$$

$$- \Phi u'(c_1) \big[ K_1 \left[ 1 - \delta + F_k(k_1, \ell_1)(1 - \tau_{k1}) \right] \big]$$

5) Solve the primal problem

#### Remarks about the Lagrangian

► The objective of the Ramsey planner can be seen as the objective of a planner modified to account for distortionary effects of linear taxation and general equilibrium effects :

$$V(c, \ell; \Phi) = (u(c) - v(\ell)) + \underbrace{\Phi(u'(c)c - v'(\ell)\ell)}_{\text{Distortion and GE}}$$

► The special nature of initial capital (inelastic) can be seen by the last term involving only terms related to the initial period :

$$A(c_1, \ell_1, K_1; \Phi) \equiv \Phi u'(c_1) [K_1 [1 - \delta + F_k(k_1, \ell_1)(1 - \tau_{k1})]]$$

5) Solve the primal problem

#### FOCs characterizing the Ramsey plan

$$\begin{split} V_c(t,\Phi) = & \theta_t & (\text{FOC } c_t) \\ V_\ell(t,\Phi) = & -\theta_t F_\ell(t) & (\text{FOC } \ell_t) \\ V_c(1,\Phi) = & \theta_1 + \Phi A_{c_1} & (\text{FOC } c_1) \\ V_\ell(1,\Phi) = & -\theta_1 F_\ell(1) + \Phi A_{\ell_1} & (\text{FOC } \ell_1) \\ \theta_t = & \beta \theta_{t+1} [F_k(t+1) + 1 - \delta] & (\text{FOC } k_{t+1}) \end{split}$$

where 
$$V_c(t,\Phi)$$
 denotes  $\frac{\partial V(c_t,\ell_t,\Phi)}{\partial c}$ 

5) Solve the primal problem

Combining the FOCs to eliminate  $\theta_t$  gives.

$$V_c(t, \Phi) = \beta V_c(t+1, \Phi)[F_k(t+1) + 1 - \delta]$$
 (Ramsey Euler)  
 $V_\ell(t, \Phi) = -V_c(t, \Phi)F_\ell(t)$  (FOC  $\ell_t$ )  
 $V_c(1, \Phi) = \beta V_c(2, \Phi)[F_k(2) + 1 - \delta] + \Phi A_{c_1}$  (FOC  $c_1$ )  
 $V_\ell(1, \Phi) = -V_c(1, \Phi) F_\ell(1) + \Phi A_{c_1} F_\ell(1) + \Phi A_{\ell_1}$  (FOC  $\ell_1$ )

This set of equations together with the resource and implementability constraints characterize a Ramsey plan. We need an allocation  $(c_t, \ell_t, k_{t+1})_{t=0}^{\infty}$  and a Lagrange multiplier on the implementability constraint  $\Phi$  that satisfies the above equations with the resource and implementability constraints.

Optional: time inconsistency of Ramsey plan

- Let  $(c_t^*, \ell_t^*, k_{t+1}^*)_{t=0}^{\infty}$  denote the solution to the Ramsey problem in primal. This Ramsey plan is the solution of the government optimizing at time 0 for the infinite future.
- ► The solution to a Ramsey problem planning from time 0 for the infinite future (the Ramsey plan studied in this Lecture) is a solution with commitment.
- ► The solution where the government sequentially optimizes every period is the solution *without commitment*.
- Kydland and Prescott (1977) and the large literature on Rules vs. Discretion that followed started from the observation that the solution with commitment always weakly dominates the solution without commitment.

Optional: time inconsistency of Ramsey plan

- ▶ Does the government have an incentive to revise it's Ramsey plan for fiscal policy in the future?
- ▶ When the plan with commitment and the plan without commitment differ, the plan with commitment is said to be *time-inconsistent*.

#### Optional: time inconsistency of Ramsey plan

Is the Ramsey plan time-consistent? The answer is no.

$$\begin{split} V_c(t,\Phi) = & \beta \, V_c(t+1,\Phi) [F_k(t+1)+1-\delta] & \text{(Ramsey Euler)} \\ V_\ell(t,\Phi) = & - \, V_c(t,\Phi) F_\ell(t) & \text{(FOC $\ell_t$)} \\ V_c(1,\Phi) = & \beta \, V_c(2,\Phi) [F_k(2)+1-\delta] + \Phi A_{c_1} & \text{(FOC $c_1$)} \\ V_\ell(1,\Phi) = & - \, V_c(1,\Phi) \, F_\ell(1) + \Phi A_{c_1} F_\ell(1) + \Phi A_{\ell_1} & \text{(FOC $\ell_1$)} \end{split}$$

The terms in red depend on the initial condition. If the government could re-optimize at t it would solve

$$\begin{aligned} V_{c}(t+j,\hat{\Phi}) &= \beta V_{c}(t+1+j,\hat{\Phi})[F_{k}(t+1)+1-\delta] \\ V_{\ell}(t+j,\hat{\Phi}) &= -V_{c}(t+j,\hat{\Phi})F_{\ell}(t) \\ V_{c}(t,\hat{\Phi}) &= \beta V_{c}(t+1,\hat{\Phi})[F_{k}(t+1)+1-\delta] + \hat{\Phi}A_{ct} \\ V_{\ell}(t,\hat{\Phi}) &= -V_{c}(t,\hat{\Phi})F_{\ell}(t) + \hat{\Phi}A_{ct}F_{\ell}(t) + \hat{\Phi}A_{\ell t} \end{aligned}$$

and the Ramsey plan optimizing from t onwards does not coincide with the Ramsey plan from t onwards that results from optimizing at 0: the Ramsey plan is time-inconsistent.

38 / 54

5) Solve the primal problem : long run taxation

It is easier to characterize what happens at the *steady state*. This will tell us about the *long run* properties of an optimal fiscal policy with linear taxes.

- Suppose that after period  $\bar{T}$  the exogenous stream of fiscal expenditure is constant :  $g_t = \bar{g}$  for  $t > \bar{T}$
- ► Suppose that there is a solution to the Ramsey problem and that it converges to a time invariant Ramsey plan :

$$\lim_{t\to\infty}(c_t,\ell_t,k_{t+1})=(c,\ell,k)$$

Note that  $V_c(t) \to V_c(c, \ell; \Phi)$  a constant so the Ramsey Euler equation is :

$$V_c = \beta V_c [F_k + 1 - \delta]$$

5) Solve the primal problem : long run taxation

What does this imply about capital taxation? We turn to the household Euler equation to get:

$$1 = \beta [(1 - \lim_{t \to \infty} \tau_{kt+1}) F_k + 1 - \delta]$$

▶ By identification of the household Euler and Ramsey Euler equation in the long run we get that the optimal fiscal :

$$\lim_{t\to\infty}\tau_{kt+1}=0.$$

This result is called the Chamley-Judd result.

6) Decentralize: recover prices and optimal policy

Combining consumer FOCs for the household and firm problems, we get :

$$\tau_{lt} = 1 - \frac{v'(\ell_t)}{u'(c_t) F_{\ell}(k_t, \ell_t)}$$

$$\tau_{k \ t+1} = 1 - \frac{\frac{u'(c_t)}{\beta u'(c_{t+1})} - 1 + \delta}{F_k(k_{t+1}, \ell_{t+1})}$$

These two equations, when evaluated at the allocation that solves the Ramsey problem in primal form, allow to recover the optimal fiscal policy  $(\tau_{lt}, \tau_{k})_{t=1}^{\infty}$  of the government.

Exercise: the CRRA case

Prove the following proposition for the special case with CRRA preferences

#### Proposition (Optimal capital taxation):

Suppose that  $u'(c) = c^{-\gamma}$  for  $\gamma > 0$  and that  $\tau_{k1} = 0$ , then the optimal fiscal policy features no tax on capital :  $\tau_{k,t} = 0$ .

Hint : derive the FOC of the Ramsey problem in primal form to get

$$\frac{1}{\beta} \left( \frac{c_{t+1}}{c_t} \right)^{\gamma} = 1 - \delta + F_{k \ t+1}(k_{t+1}, \ell_{t+1}) \ .$$

which you can plug in the optimal tax rate formula to get the result.

#### Some conclusions

- ▶ the result of zero capital taxation in the short and long run depends on the assumption  $u'(c) = c^{-\gamma}$
- Chamley-Judd result : if the allocation that solves the Ramsey problem in primal form converges to a strictly positive limit, then the implied capital tax rate is 0 in the long run :

$$\lim_{t\to\infty}\tau_{k,t+1}=0$$

Intuition for Chamley-Judd result: positive capital income tax consists in taxing consumption at t+1 at a higher rate than at t. if the capital tax rate converges to a strictly positive limit, then it consists in taxing future consumption at a rate that grows exponentially which causes distortions that are suboptimal.

#### Main lessons

#### Method:

- Define Ramsey problem
- Characterize the equilibrium using the implementability constraint
- Formulate Ramsey problem in primal form

#### Policy:

- Chamley-Judd : zero long-run capital income tax.
- ▶ This result depends on the restriction to *linear* taxes.
- Straub and Werning (2014) NBER show limitations of the Chamley-Judd result: the condition "converges to a strictly positive limit" is a condition on endogenous variables that need not be satisfied.
- ► Lack of robustness with restricted policy tools motivates the Mirrleesian approach

#### References:

- QuantEcon : Optimal Taxation in an LQ Economy, https://lectures.quantecon.org/py/lqramsey.html
- ► Sargent T., J. and Velde, F., R., (1999) "Optimal Fiscal Policy in a Linear Stochastic Economy", working paper on StudiUM
- LS Sections 16.8 "A stochastic economy" and 16.12 "A stochastic economy without capital"

#### Model is slightly different from the one we studied last lecture :

- "Linear Quadratic" :  $u(c,\ell) = -(c-b)^2 \ell^2$
- only linear labor income tax (no capital)
- shocks to
  - preferences : b
  - government expenditures
  - endowments

(Note that so far we studied a deterministic economy)

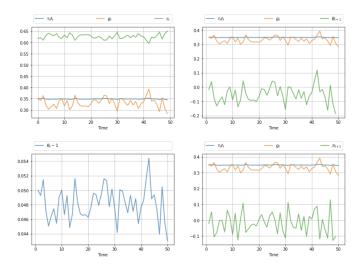
stream of coupon payment initially owed by the government

#### Solution strategy:

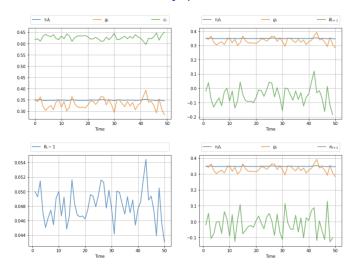
- 1. Rewrite the Ramsey problem in primal form
- Characterize the solution to the Ramsey problem as the solution to a system of equations including the first order conditions, resource and implementability constraints (use Lagrangian methods so you will have two Lagrange multipliers to solve for).

#### 3. Solve this system:

- ▶ the usual challenge in Ramsey problem is to solve for the Lagrange multiplier on the implementability constraint which calls for the repeated evaluations of the present value of the government's surplus, which is like an asset price (see LS Section 16.12 and in particular equation (16.12.8) p. 692)
- ▶ Linear-Quadratic model makes this task easy



The government uses debt to smooth the labor income tax.



Exercise: how would the blue line  $\tau_t \ell_t$  look like if the government could not issue debt?

#### What to read next?

If you plan to do research in this area, I recommend the following next steps :

- ▶ LS Section 16.14 Lessons for optimal debt policy
- ► LS Section 16.15 Taxation without state contingent debt and the QuantEcon Lecture "Optimal Taxation without State-Contingent Debt"
- Bhandari Evans Golosov and Sargent and the associated numerical methods on QuantEcon Lectures "Fluctuating Interest Rates Deliver Fiscal Insurance" and "Fiscal Risk and Government Debt"

If you plan to do research in this area, I recommend to study recent research on the topics and develop familiarity with the numerical methods on QuantEcon.

The next three slides give you a roadmap for the different QuantEcon lectures on this topic.

#### Partial equilibrium : exogenous interest rate

- \*\*Tax Smoothing with Complete and Incomplete Markets." Barro (1979) model with incomplete markets with risk free debt. The lecture also has an extension to complete markets. Exogenous constant interest rate  $R=\frac{1}{\beta}$  and asset prices, LQ preferences (minimize sum of tax squarred). Need
  - i) stochastic process for non-financial income
  - ii) stochastic process for public expenditures
- "How to Pay for a War: Part 1" allows for a fluctuating interest rate. The reference is Barro (1999). The tool is Markov Jump Linear Quadratic Dynamic Programming. Addition of a
  - iii) stochastic process for interest rate.
- "How to Pay for a War: Part 2" extension to choice of maturity Extension of Barro (1979) to allow for debt of different maturities (1 through H) with a jointly stochastic process for interest rates.
- ► "How to Pay for a War: Part 3" extension to roll-over risk.

  Extension of Barro (1979) to account for roll-over risk (i.e. shut down the government's ability to borrow in one state of the world)

General equilibrium : endogenous interest rate

**Complete markets : state contingent sovereign debt** : Lucas and Stokey (1983) economy featuring complete markets and endogenous interest rate.

- "Optimal Taxation in an LQ Economy".
   LQ (linear quadratic) preferences in a Lucas and Stokey (1983) economy.
- "Optimal Taxation with State-Contingent Debt". Ramsey problem in a Lucas and Stokey (1983) economy with preferences not restricted to LQ. Uses recursive methods (dynamic stackelberg/Ramsey) to address the lack of tractability that is no longer accessible when we depart from the Linear-Quadratic version. References are LS Chapter 19 "Dynamic Stackelberg Problems" and 20 "Two Ramsey Problems Revisited".

General equilibrium : endogenous interest rate

#### Incomplete markets : risk free sovereign debt

- "Optimal Taxation without State-Contingent Debt":
   Aiyagari, Marcet, Sargent, and Seppälä (2002) in which only a risk free bond is traded.
- "Fluctuating Interest Rates Deliver Fiscal Insurance":
   Bhandari Evans Golosov Sargent (2017) QJE. They show that with 2-states, fluctuating interest rate can provide full insurance
- "Fiscal Risk and Government Debt".
   Extension of previous lecture, with more than 2-states, fluctuating interest rate cannot provide full insurance

#### Plan for next week

- 1.a) Is there a role for macroeconomic policy? Elements of welfare analysis
- 1.b) Ramsey approach (Kocherlakota Chapter 2)
- 1.c) Mirrleesian approach