

PROVIDENCE: a Flexible Round-by-Round Risk-Limiting Audit

Your N. Here

Your Institution

Second Name

Second Institution

Abstract

A Risk-Limiting Audit (RLA) draws consecutive random samples (rounds) of paper election ballots. After each round, a rigorous error criterion decides whether to stop (confirming the announced outcome) or continue (draw another round). The most commonly used ballot polling RLA, BRAVO (Stark), requires the fewest ballots when all round sizes are 1. Recent RLA MINERVA draws significantly fewer ballots than BRAVO but requires round sizes to be fixed before the audit begins. We present PROVIDENCE, an audit that has similar efficiency to MINERVA and supports choosing round sizes during the audit. We prove PROVIDENCE is Risk-Limiting and resistant to an adversary who can choose subsequent round sizes given previous samples. We present simulations in which PROVIDENCE has similar efficiency to MINERVA. Finally, we describe the pilot use of PROVIDENCE by the Rhode Island Board of Elections. Our implementation of PROVIDENCE in the R2B2 software library provides standard functionality plus a function which gives the probability with which an announced loser will appear to be winning after a round, a potentially useful metric to election officials when choosing round sizes.

1 Introduction

The literature contains numerous descriptions of vulnerabilities in deployed voting systems, and it is not possible to be certain that any system, however well-designed, will perform as expected in all instances. For this reason, *evidence-based elections* [13] aim to produce trustworthy and compelling evidence of the correctness of election outcomes, enabling the detection of problems with high probability. One way to implement an evidence-based election is to use a well-curated voter-verified paper trail, compliance audits, and a rigorous tabulation audit of the election outcome, known as a risk-limiting audit (RLA) [5]. An RLA is an audit which guarantees that the probability of concluding that an election outcome is correct, given that it is not, is below a pre-determined

value known as the risk limit of the audit, independent of the true, unknown vote distribution of the underlying election. Over a dozen states in the US have seriously explored the use of RLAs—some have pilot programs, some allow RLAs to satisfy a general audit requirement and some have RLAs in statute.

This paper focuses on ballot-polling RLAs, which require a large number of ballots relative to comparison RLAs but do not rely on any special features of the election technology. Since comparison RLAs are not always feasible, ballot-polling audits remain an important resource and have been used in a number of US state pilots (California, Georgia, Indiana, Michigan, Ohio, Pennsylvania and elsewhere). In the general ballot-polling RLA, a number of ballots are drawn and tallied in what is termed a *round* of ballots [18]. A statistical measure is then computed to determine whether there is sufficient evidence to declare the election outcome correct within the pre-determined risk limit. Because the decision is made after drawing a round of ballots, the audit is termed a *round-by-round* (R2) audit. The special case when round size is one—that is, stopping decisions are made after each ballot draw—is a *ballot-by-ballot* (B2) audit.

The BRAVO audit is designed for use as a B2 audit: it requires the smallest expected number of ballots when the true tally of the underlying election is as announced and stopping decisions are made after each ballot draw. In practice, election officials draw many ballots at once, and the BRAVO stopping rule needs to be modified for use in an R2 audit that is not B2. There are two obvious approaches. The B2 stopping condition can be applied once at the end of each round: End-of Round (EoR) BRAVO. Alternatively, the order of ballots in the sample can be tracked by election officials and the B2 BRAVO stopping condition can be applied retroactively after each ballot drawn: Selection-Ordered (SO) BRAVO. SO BRAVO requires fewer ballots on average than EoR BRAVO but requires the work of tracking the order of ballots rather than just their tally.

MINERVA was designed for R2 audits and applies its stopping rule once for each round. Thus it does not require the

tracking of ballots that SO BRAVO does. Zagórski *et al.* [18] prove that MINERVA is a risk-limiting audit and requires fewer ballots to be sampled than EoR BRAVO when an audit is performed in rounds, the two audits have the same pre-determined (before any ballots are drawn) round schedule and the underlying election is as announced. They also present first-round simulations which show that MINERVA draws fewer ballots than SO BRAVO in the first round for first round sizes with a large probability of stopping when the (true) underlying election is as announced. Broadrick *et al.* provide further simulations that show MINERVA requires fewer ballots over multiple rounds and for lower stopping probability.

Both BRAVO and MINERVA have been integrated into election audit software *Arlo* [15], and, as such, are available for use in real election audits. Both have been used in real election audits [14, 18]. For this reason, it is important to understand their properties over multiple rounds.

1.1 Our Contributions

We present PROVIDENCE, and provide the following:

1. Proof that PROVIDENCE is an RLA and resistant to an adversary who can choose subsequent round sizes with knowledge of previous samples
2. Simulations of PROVIDENCE, MINERVA, SO BRAVO, and EoR BRAVO which show that PROVIDENCE has similar efficiency to MINERVA, both greater than either implementation of BRAVO
3. Results and analysis from the use of PROVIDENCE in a pilot audit in Rhode Island
4. Open source implementation of PROVIDENCE including the novel metric Probability of Misleading(name?)

1.2 Organization

Section 2 describes related work. The experiments we performed are described in section ??, and sections ?? and ?? present our results. Section 8 has our conclusions.

2 Related work

The BRAVO audit [6] is a well-known ballot polling audit which has been used in numerous pilot and real audits. When used to audit a two-candidate election, it is an instance of Wald’s sequential probability ratio test (SPRT) [16], and inherits the SPRT property of being the most efficient test (requiring the smallest expected number of ballots) if the election is as announced. The model for BRAVO and the SPRT is, however, that of a sequential audit: a sample of size one is drawn, and a decision of whether to stop the audit or not is taken.

Real election audits invest in drawing large numbers of ballot, called rounds, before making stopping decisions because sequentially sampling individual ballots has significant overhead (unsealing storage boxes and searching for individual ballots). It is possible to apply BRAVO to the sequence of ballots in a round if the sequential order is retained. This is not, however, the most efficient possible use of the drawn sample because information in consequent ballots is ignored when applying BRAVO to ballots that were drawn earlier in the sample.

We do know a great deal about the properties of BRAVO. The risk limiting property of BRAVO follows from the similar property of the SPRT. Stopping probabilities for BRAVO may be estimated as implemented in [15]; this method is due to Mark Lindeman and uses quadratic approximations. A later method for stopping probability estimates presented by Zagórski *et al.* [17, 18] uses a similar technique for narrow margins and a separate algorithm for wider margins, the results of which match simulation results reported by Lindeman *et al.* [6, Table 1].

The MINERVA audit [17, 18] was developed for large first round sizes which enable election officials to be done in one round with large probability. It uses information from the entire sample, and has been proven to be risk limiting when the round schedule for the audit is determined before the audit begins. That is, information about the actual ballots drawn in the first round cannot inform future round sizes. First-round sizes for a 0.9 stopping probability when the election is as announced have been computed for a wide range of margins and are smaller than those for EoR and SO BRAVO. First round simulations of MINERVA [17] demonstrate that its first-round properties—regarding the probabilities of stopping when the underlying election is tied and when it is as announced—are as predicted for first round sizes with stopping probability 0.9.

Ballot polling audit simulations have been used to familiarize election officials and the public with the approach [12]. McLaughlin and Stark [7, 8] compare the workload for the Canvass Audits by Sampling and Testing (CAST) and Kaplan-Markov (KM) audits using simulations. Blom *et al.* demonstrate the efficiency of their ballot polling approach to audit instant runoff voting (IRV) using simulations [2]. Huang *et al.* present a framework generalizing a number of ballot polling audits and compare their performance (round sizes and stopping probabilities) using simulations [4]. This work was prior to the development of MINERVA, and focuses on the comparison between Bayesian audits [11] and BRAVO, essentially studying the impact of the prior of the Bayesian RLA. Some workload measurements have been made [3]. While total ballots sampled can give naive workload estimates [10], Bernhard presents a more complex workload estimation model [1].

2.1 Model

Definition 1 (Risk Limiting Audit (α -RLA)). An audit \mathcal{A} is a Risk Limiting Audit with risk limit α iff for sample X

$$\Pr[\mathcal{A}(X) = \text{Correct} | H_0] \leq \alpha$$

Definition 2 (BRAVO Ratio). The BRAVO audit uses the ratio σ . Consider a sample size of n ballots with k for the reported winner. The proportion of ballots for the reported winner under the alternative hypothesis and null hypothesis are p_a and p_0 respectively.

$$\sigma(k, p_a, p_0, n) \triangleq \frac{p_a^k (1 - p_a)^{n-k}}{p_0^k (1 - p_0)^{n-k}} \quad (1)$$

In BRAVO, $p_0 = \frac{1}{2}$. If testing the BRAVO stopping condition after each individual ballot is drawn (a B2 BRAVO audit), σ is equivalent to the likelihood ratio:

$$\frac{\Pr[K = k | H_a, n]}{\Pr[K = k | H_0, n]} = \frac{\binom{n}{k} p_a^k (1 - p_a)^{n-k}}{\binom{n}{k} (\frac{1}{2})^n} = \sigma(k, p_a, \frac{1}{2}, n)$$

Definition 3 ((α, p) -BRAVO). An audit \mathcal{A} is the B2 (α, p) -BRAVO audit iff the following stopping condition is tested at each ballot draw. If the sample X is of size n and has k ballots for the winner,

$$\mathcal{A}(X) = \begin{cases} \text{Correct} & \sigma(k, p, \frac{1}{2}, n) \geq \frac{1}{\alpha} \\ \text{Undetermined} & \text{else} \end{cases} \quad (2)$$

It becomes useful to have shorthand for a sequence of round sizes and a sequence of winner ballot tallies. We use:

$$\mathbf{k}_j \triangleq (k_1, k_2, \dots, k_j)$$

$$\mathbf{n}_j \triangleq (n_1, n_2, \dots, n_j)$$

Definition 4 (MINERVA Ratio). The R2 MINERVA audit uses the ratio τ_j . We use cumulative round sizes \mathbf{n}_j , with corresponding \mathbf{k}_j ballots for the reported winner in each round. The proportion of ballots for the reported winner under the alternative hypothesis and null hypothesis are p_a and p_0 respectively.

$$\tau_j(k_j, p_a, p_0, \mathbf{n}_j, \alpha) \triangleq \frac{\Pr[K_j \geq k_j \wedge \forall i < j (\mathcal{A}(X_i) \neq \text{Correct}) | H_a, \mathbf{n}_j]}{\Pr[K_j \geq k_j \wedge \forall i < j (\mathcal{A}(X_i) \neq \text{Correct}) | H_0, \mathbf{n}_j]} \text{ also monotone increasing.} \quad (3)$$

Definition 5 ($(\alpha, p, \mathbf{n}_j)$ -MINERVA). Given B2 (α, p) -BRAVO and cumulative round sizes \mathbf{n}_j , the corresponding R2 MINERVA stopping rule for the j^{th} round is:

$$\mathcal{A}(X_j) = \begin{cases} \text{Correct} & \tau_j(k_j, p_a, \frac{1}{2}, \mathbf{n}_j, \alpha) \geq \frac{1}{\alpha} \\ \text{Undetermined} & \text{else} \end{cases} \quad (4)$$

3 PROVIDENCE

Definition 6 ($(\alpha, p_a, p_0, k_{j-1}, n_{j-1}, n_j)$ -PROVIDENCE). For cumulative round size n_i for round i and a cumulative k_i ballots for the reported winner found in round i , the R2 PROVIDENCE stopping rule for the j^{th} round is:

$$\mathcal{A}(X_j) = \begin{cases} \text{Correct} & \omega_j(k_j, k_{j-1}, p_a, p_0, n_j, n_{j-1}) \geq \frac{1}{\alpha} \\ \text{Undetermined} & \text{else} \end{cases}$$

where $\omega_1 \triangleq \tau_1$ and for $j \geq 2$, we define ω_j as follows:

$$\omega_j(k_j, k_{j-1}, p_a, p_0, n_j, n_{j-1}) \triangleq \sigma(k_{j-1}, p_a, p_0, n_{j-1}) \cdot \tau_1(k_j - k_{j-1}, p_a, p_0, n_j) \quad (5)$$

Notice that for $j \geq 2$, unlike τ_j , computing ω_j requires no convolution.

4 Proofs: Minerva 2.0 is Risk Limiting

Lemma 1. For $0 < p_0 < p_a < 1$ and $n > 0$, the ratio $\sigma(k, p_a, p_0, n)$ is strictly increasing as a function of k for $0 \leq k \leq n$.

Proof. From $0 < p_0 < p_a < 1$, we get

$$\frac{p_a}{p_0} > 1$$

and

$$1 - p_0 > 1 - p_a \implies \frac{1 - p_0}{1 - p_a} > 1,$$

and thus

$$\frac{p_a(1 - p_0)}{p_0(1 - p_a)} > 1.$$

Now simply observe that

$$\frac{p_a(1 - p_0)}{p_0(1 - p_a)} \cdot \sigma(k, p_a, p_0, n) = \frac{p_a(1 - p_0)}{p_0(1 - p_a)} \cdot \frac{p_a^k (1 - p_a)^{n-k}}{p_a^k (1 - p_a)^{n-k}} = \frac{p_a^{k+1} (1 - p_a)^n}{p_a^{k+1} (1 - p_a)^n}$$

□

Lemma 2. Given a monotone increasing sequence: $\frac{a_1}{b_1}, \frac{a_2}{b_2}, \dots, \frac{a_n}{b_n}$, for $a_i, b_i > 0$, the sequence:

$$z_i = \frac{\sum_{j=i}^n a_j}{\sum_{j=i}^n b_j}$$

Proof. Note that z_i is a weighted average of the values of $\frac{a_j}{b_j}$ for $j \geq i$:

$$z_i = \sum_{j=i}^n y_j \frac{a_j}{b_j}$$

for

$$y_j = \frac{b_j}{\sum_{j=i}^n b_j} > 0.$$

Further, $\sum_{j=i}^n y_j = 1$ and hence $y_j \leq 1$ and $y_j = 1 \Leftrightarrow i = j = n$. Observe that, because $\frac{a_i}{b_i}$ is monotone increasing, $z_i \geq \frac{a_i}{b_i}$ with equality if and only if $i = n$. Suppose $i < n$. Then

$$z_{i+1} \geq \frac{a_{i+1}}{b_{i+1}} > \frac{a_i}{b_i},$$

and

$$z_i = y_i \frac{a_i}{b_i} + (1 - y_i) z_{i+1} < z_{i+1}.$$

Thus z_i is also monotone increasing. \square

Lemma 3. For $0 < p_0 < p_a < 1$ and $n > 0$, the ratio $\tau_1(k, p_a, p_0, n)$ is strictly increasing as a function k for $0 \leq k \leq n$.

Proof. Apply Lemmas 1-2. \square

Lemma 4. Given a strictly monotone increasing sequence: x_1, x_2, \dots, x_n and some constant A ,

$$A \leq x_i \Leftrightarrow \exists i_{\min} \leq i \text{ s.t. } x_{i_{\min}-1} < A \leq x_{i_{\min}} \leq x_i,$$

unless $A \leq x_1$, in which case $i_{\min} = 1$.

Proof. Evident. \square

Lemma 5. For $\mathcal{A} = (\alpha, p_a, p_0, k_{j-1}, n_{j-1}, n_j)$ -PROVIDENCE, there exists a $k_{\min, j}(\text{PROVIDENCE}, p_a, p_0, k_{j-1}, n_{j-1}, n_j)$ such that

$$\mathcal{A}(X_j) = \text{Correct} \iff k_j \geq k_{\min, j}(\text{PROVIDENCE}, \mathbf{n}_j, p_a, p_0).$$

Proof. From Definition 6,

$$\mathcal{A}(X_j) = \text{Correct} \iff \omega_j(k_j, k_{j-1}, p_a, p_0, n_j, n_{j-1}) \geq \frac{1}{\alpha}.$$

Now to apply Lemma 4, it suffices to show that ω_j is monotone increasing with respect to k_j . For $j = 1$, we have $\omega_1 = \tau_1$, so ω_1 is strictly increasing by Lemma 3. For $j \geq 2$,

$$\omega_j(k_j, k_{j-1}, p_a, p_0, n_j, n_{j-1}, \alpha) = \sigma(k_{j-1}, p_a, p_0, n_{j-1}) \cdot \tau_1(k_j - k_{j-1}, p_a, p_0, n_j - n_{j-1}).$$

As a function of k_j , σ is constant, and thus ω is strictly increasing by Lemma 3. Therefore by Lemma 4, we have the desired property. \square

Lemma 6. For $j \geq 1$,

$$\frac{\Pr[\mathbf{K}_j = \mathbf{k}_j \mid \mathbf{n}_j, H_a]}{\Pr[\mathbf{K}_j = \mathbf{k}_j \mid \mathbf{n}_j, H_0]} = \sigma(k_j, p_a, p_0, n_j).$$

Proof. We induct on the number of rounds. For $j = 1$, we have

$$\frac{\Pr[\mathbf{K}_1 = \mathbf{k}_1 \mid \mathbf{n}_1, H_a]}{\Pr[\mathbf{K}_1 = \mathbf{k}_1 \mid \mathbf{n}_1, H_0]} = \frac{\Pr[K_1 = k_1 \mid n_1, H_a]}{\Pr[K_1 = k_1 \mid n_1, H_0]} = \frac{\text{Bin}(k_1, n_1, p_a)}{\text{Bin}(k_1, n_1, p_0)} = \sigma(k_1, p_a, p_0, n_1).$$

Suppose the lemma is true for round $j = m$ with history \mathbf{k}_m . Observe that

$$\begin{aligned} \frac{\Pr[\mathbf{K}_{m+1} = \mathbf{k}_{m+1} \mid \mathbf{n}_{m+1}, H_a]}{\Pr[\mathbf{K}_{m+1} = \mathbf{k}_{m+1} \mid \mathbf{n}_{m+1}, H_0]} &= \frac{\Pr[\mathbf{K}_m = \mathbf{k}_m \mid \mathbf{n}_{m+1}, H_a] \cdot \Pr[K'_{m+1} = k'_{m+1} \mid \mathbf{k}_m, \mathbf{n}_{m+1}, H_a]}{\Pr[\mathbf{K}_m = \mathbf{k}_m \mid \mathbf{n}_{m+1}, H_0] \cdot \Pr[K'_{m+1} = k'_{m+1} \mid \mathbf{k}_m, \mathbf{n}_{m+1}, H_0]} \\ &= \sigma(k_m, p_a, p_0, n_m) \cdot \frac{\Pr[K'_{m+1} = k'_{m+1} \mid \mathbf{k}_m, \mathbf{n}_{m+1}, H_a]}{\Pr[K'_{m+1} = k'_{m+1} \mid \mathbf{k}_m, \mathbf{n}_{m+1}, H_0]} \end{aligned}$$

by the induction hypothesis. Then this is simply equal to

$$\begin{aligned} &\sigma(k_m, p_a, p_0, n_m) \cdot \frac{\text{Bin}(k'_{m+1}, n'_{m+1}, p_a)}{\text{Bin}(k'_{m+1}, n'_{m+1}, p_0)} \\ &= \frac{p_a^{k_m} (1 - p_a)^{n_m - k_m}}{p_0^{k_m} (1 - p_0)^{n_m - k_m}} \cdot \frac{p_a^{k'_{m+1}} (1 - p_a)^{n'_{m+1} - k'_{m+1}}}{p_0^{k'_{m+1}} (1 - p_0)^{n'_{m+1} - k'_{m+1}}} \\ &= \sigma(k_{m+1}, p_a, p_0, n_{m+1}) \end{aligned}$$

\square

Theorem 1. An $(\alpha, p_a, p_0, k_{j-1}, n_{j-1}, n_j)$ -PROVIDENCE audit is an α -RLA.

Proof. Let $\mathcal{A} = (\alpha, p_a, p_0, k_{j-1}, n_{j-1}, n_j)$ -PROVIDENCE. Let \mathbf{n}_j be the cumulative roundsizes used in this audit, with corresponding cumulative tallies of ballots for the reported winner \mathbf{k}_j . For round $j = 1$, by Definitions 6 and 4, we see that the $\mathcal{A} = \text{Correct}$ (the audit stops) only when

$$\tau_1(k_1, p_a, p_0, n_1) = \frac{\Pr[K_1 \geq k_1 \mid H_a, n_1]}{\Pr[K_1 \geq k_1 \mid H_0, n_1]} \geq \frac{1}{\alpha}.$$

By Lemma 5, we see that this is equivalent to the following:

$$\frac{\Pr[K_1 \geq k_{\min, 1} \mid H_a, n_1]}{\Pr[K_1 \geq k_{\min, 1} \mid H_0, n_1]} \geq \frac{1}{\alpha}.$$

For any round $j \geq 2$, by Definition 6 and Lemma 5, $\mathcal{A} = \text{Correct}$ (the audit stops) only when

$$\omega_j(k_j, k_{j-1}, p_a, p_0, n_j, n_{j-1}, \alpha) \triangleq \sigma(k_{j-1}, p_a, p_0, n_{j-1}) \cdot \tau_1(k_j - k_{j-1}, p_a, p_0, n_j - n_{j-1}).$$

By Lemma 6 and Definition 4, this is equivalent to

$$\frac{\Pr[\mathbf{k}_{j-1} \mid H_a] \cdot \Pr[K_j \geq k_j \mid \mathbf{k}_{j-1}, H_a, n_j]}{\Pr[\mathbf{k}_{j-1} \mid H_0] \cdot \Pr[K_j \geq k_j \mid \mathbf{k}_{j-1}, H_0, n_j]} \geq \frac{1}{\alpha}.$$

By Lemma 5 and Definition 6, we see that there exists a $k_{\min, j} \leq k_j$ for which

$$\frac{\Pr[\mathbf{k}_{j-1} \mid H_a] \cdot \Pr[K_j \geq k_{\min, j} \mid \mathbf{k}_{j-1}, H_a, n_j]}{\Pr[\mathbf{k}_{j-1} \mid H_0] \cdot \Pr[K_j \geq k_{\min, j} \mid \mathbf{k}_{j-1}, H_0, n_j]} \geq \frac{\Pr[\mathbf{k}_{j-1} \mid H_a] \cdot \Pr[K_j \geq k_j \mid \mathbf{k}_{j-1}, H_a, n_j]}{\Pr[\mathbf{k}_{j-1} \mid H_0] \cdot \Pr[K_j \geq k_j \mid \mathbf{k}_{j-1}, H_0, n_j]}.$$

Taking the sum over all possible audit histories, we get

$$\frac{\sum_{\mathbf{k}_j} \Pr[\mathbf{k}_{j-1} \mid H_a] \cdot \Pr[K_j \geq k_{\min, j} \mid \mathbf{k}_{j-1}, H_a, n_j]}{\sum_{\mathbf{k}_j} \Pr[\mathbf{k}_{j-1} \mid H_0] \cdot \Pr[K_j \geq k_{\min, j} \mid \mathbf{k}_{j-1}, H_0, n_j]} \geq \frac{1}{\alpha}.$$

Finally, because the total probability of stopping the audit under the alternative hypothesis is less than 1, we get

$$\frac{Pr[\mathcal{A} = \text{Correct} \mid H_a]}{Pr[\mathcal{A} = \text{Correct} \mid H_0]} \geq \frac{1}{\alpha}$$

$$Pr[\mathcal{A} = \text{Correct} \mid H_0] \leq Pr[\mathcal{A} = \text{Correct} \mid H_a] \cdot \alpha \leq \alpha.$$

□

4.1 Resistance against an adversary choosing round sizes

5 Simulations

We use simulations to provide additional evidence for theoretical claims and provide insight into audit behavior. As in [?], we use margins from the 2020 US Presidential election, statewide pairwise margins between the leading two candidates of 5% or more. Narrower margins are computationally expensive, especially for the simulations with an underlying tie which quickly increase in sample size. We use the simulator in the R2B2 software library [9]. We perform $10000 = 10^4$ trials per margin for both an underlying announced outcomes and an underlying tie.

The simulations with an underlying tie give an estimate of maximum risk as shown in Figure 1. For all margins, the estimated risks were less than the risk limit.

Simulations with the underlying ballot distribution as announced provide insight into stopping probability and number of ballots drawn. Figure ?? shows that the stopping probabilities over the first rounds are near and slightly above 90% as expected, since our software chose round sizes to give at least a 90% conditional stopping probability. Figure ?? shows that the probability of stopping as a function of number of ballots sampled. Points above (higher probability of stopping) and to the left (fewer ballots) represent more efficient audits. As shown, PROVIDENCE has comparable efficiency to MINERVA, while both are significantly more efficient than either implementation of BRAVO. Note that a difference in twice as many ballots could be negligible in a contest with a wide margin. In a contest with a narrow margin (in the 2020 US Presidential election, several states had margins less than 3%) the difference in number of ballots sampled could be weeks of work. Section 7 discusses workload in more depth.

6 Pilot

A pilot audit was performed in Providence, Rhode Island in February 2022 of November 2021 special elections. The audited contest was a yes-or-no question on School Construction and Renovation Projects and had an announced 25.67% margin. The risk-limit was 10%. A first round size of 140 ballots with large probability of stopping (95%) was selected, and selection order was tracked, in order to give the potential

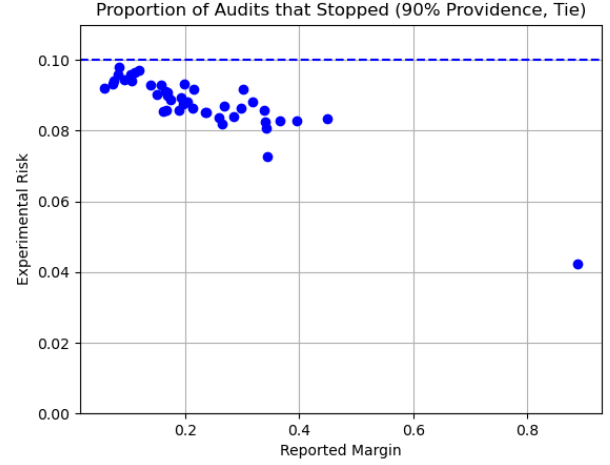


Figure 1: The proportion of simulated audits with an underlying tie that stopped in one of the five simulated rounds.

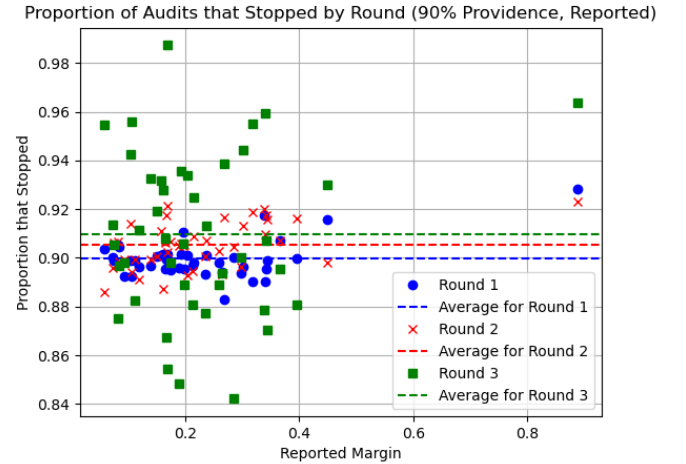


Figure 2: The proportion of simulated audits with a margin as announced that stopped in one of the five simulated rounds.

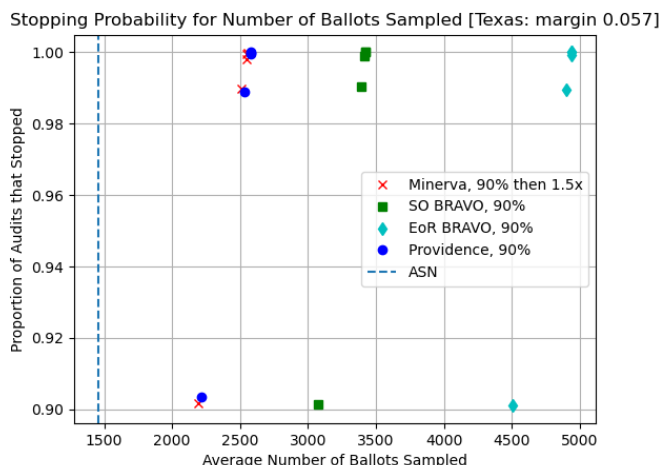


Figure 3: For all five rounds, the estimated stopping probability for average number of ballots drawn for PROVIDENCE, MINERVA, EoR BRAVO, and SO BRAVO.

	PROVIDENCE	MINERVA	EoR BRAVO	SO BRAVO
ballots				
140	4.18%	4.18%	5.41%	36.6%

Figure 4: Risk measures for the drawn first round of 140 ballots in the Providence, RI pilot audit. Risks in bold meet the risk-limit (10%) and thus correspond to audits that would stop.

for more interesting analysis afterwards. As expected, the audit concluded in the first round with a PROVIDENCE risk of 4.18%. Table 4 shows risk measures for the drawn sample using MINERVA and BRAVO (both EoR and SO).

TODO: Add examples of how the audits perform for various hypothetical round schedules. I wait to do this until I’m done with the workload estimates since the examples here should be chosen to motivate that section.

7 Workload

This section could be great, but I’ll have to write it first.

8 Conclusion

9 Availability

PROVIDENCE is implemented in the R2B2 software library for R2 and B2 audits.

References

- [1] Matthew Bernhard. *Election Security Is Harder Than You Think*. PhD thesis, University of Michigan, 2020.
- [2] Michelle L. Blom, Peter J. Stuckey, and Vanessa J. Teague. Ballot-polling risk limiting audits for IRV elections. In Robert Krimmer, Melanie Volkamer, Véronique Cortier, Rajeev Goré, Manik Hapsara, Uwe Serdült, and David Duenas-Cid, editors, *Electronic Voting - Third International Joint Conference, E-Vote-ID 2018, Bregenz, Austria, October 2-5, 2018, Proceedings*, volume 11143 of *Lecture Notes in Computer Science*, pages 17–34. Springer, 2018.
- [3] Common Cause, VerifiedVoting, and Brennan Center. Pilot implementation study of risk-limiting audit methods in the state of rhode island. <https://www.brennancenter.org/sites/default/files/2019-09/Report-RI-Design-FINAL-WEB4.pdf>.
- [4] Zhuoqun Huang, Ronald L. Rivest, Philip B. Stark, Vanessa J. Teague, and Damjan Vukcevic. A unified evaluation of two-candidate ballot-polling election auditing methods. In Robert Krimmer, Melanie Volkamer, Bernhard Beckert, Ralf Küsters, Oksana Kulyk, David Duenas-Cid, and Mikhel Solvak, editors, *Electronic Voting - 5th International Joint Conference, E-Vote-ID 2020, Bregenz, Austria, October 6-9, 2020, Proceedings*, volume 12455 of *Lecture Notes in Computer Science*, pages 112–128. Springer, 2020.
- [5] Mark Lindeman and Philip B Stark. A gentle introduction to risk-limiting audits. *IEEE Security & Privacy*, 10(5):42–49, 2012.
- [6] Mark Lindeman, Philip B Stark, and Vincent S Yates. BRAVO: Ballot-polling risk-limiting audits to verify outcomes. In *EVT/WOTE*, 2012.
- [7] Katherine McLaughlin and Philip B. Stark. Simulations of risk-limiting audit techniques and the effects of reducing batch size on the 2008 California House of Representatives elections. 2010.
- [8] Katherine McLaughlin and Philip B. Stark. Workload estimates for risk-limiting audits of large contests. 2011.
- [9] Sarah Morin and Grant McClearn. The R2B2 (Round-by-Round, Ballot-by-Ballot) library, <https://github.com/gwexploratoryaudits/r2b2>.
- [10] Kellie Ottoboni, Matthew Bernhard, J. Alex Halderman, Ronald L Rivest, and Philip B. Stark. Bernoulli ballot polling: A manifest improvement for risk-limiting audits. *International Conference on Financial Cryptography and Data Security*, pages 226–241, 2019.

- [11] Ronald L Rivest and Emily Shen. A Bayesian method for auditing elections. In *EVT/WOTE*, 2012.
- [12] Philip B. Stark. Simulating a ballot-polling audit with cards and dice. In *Multidisciplinary Conference on Election Auditing, MIT*, december 2018.
- [13] Philip B. Stark and David A. Wagner. Evidence-based elections. *IEEE Secur. Priv.*, 10(5):33–41, 2012.
- [14] Virginia Department of Elections. Results of risk-limiting audit of nov. 3, 2020 general election in virginia. https://www.elections.virginia.gov/rla-results_nov-3-2020/.
- [15] VotingWorks. Arlo, <https://voting.works/risk-limiting-audits/>.
- [16] Abraham Wald. Sequential tests of statistical hypotheses. *The Annals of Mathematical Statistics*, 16(2):117–186, 1945.
- [17] Filip Zagórski, Grant McClearn, Sarah Morin, Neal McBurnett, and Poorvi L. Vora. The Athena class of risk-limiting ballot polling audits. *CoRR*, abs/2008.02315, 2020.
- [18] Filip Zagórski, Grant McClearn, Sarah Morin, Neal McBurnett, and Poorvi L. Vora. Minerva– an efficient risk-limiting ballot polling audit. In *30th USENIX Security Symposium (USENIX Security 21)*, pages 3059–3076. USENIX Association, August 2021.