National Energy Board



Office national de l'énergie

# Essentials of Cost Recovery at the National Energy Board

#### A. PRINCIPLES

- ◆ The National Energy Board Act (Sec. 24.1) empowers the NEB to make regulations:
  - imposing charges to recover costs attributable to its responsibilities, and
  - providing for the manner of calculating those charges
- Specifics are set out in the National Energy Board Cost Recovery Regulations



#### A. PRINCIPLES - continued

Recoverable costs is a defined term:

NEB Operating & Capital costs
PLUS

Cost of services provided without charge to the NEB
DEDUCT
"Frontier" costs

= NEB Recoverable Costs

- Also not included in recoverable costs:
  - cost of work and associated overheads performed on behalf of other departments and agencies under MOUs
  - costs specifically excluded by Treasury Board e.g. Arctic Review



## A. PRINCIPLES - continued

#### Other

- For purposes of cost recovery, the fiscal period is the calendar year
- The Auditor General performs an annual audit of NEB cost recovery financial statements



# B. CONCEPTS Who Pays What?

- NEB cost recovery applies only to NEB-regulated companies and facilities
- Cost recovery is premised on commodity charging.
  This means that costs are allocated to the principal
  commodities regulated by the NEB before being
  allocated to specific entities within those sectors.
  - Oil oil pipelines
  - Gas gas pipelines
  - Electricity as of 1 January 2010, international and interprovincial power lines (previously electricity exporters)
  - Commodity pipelines (water, steam, CO2) are charged fixed levies

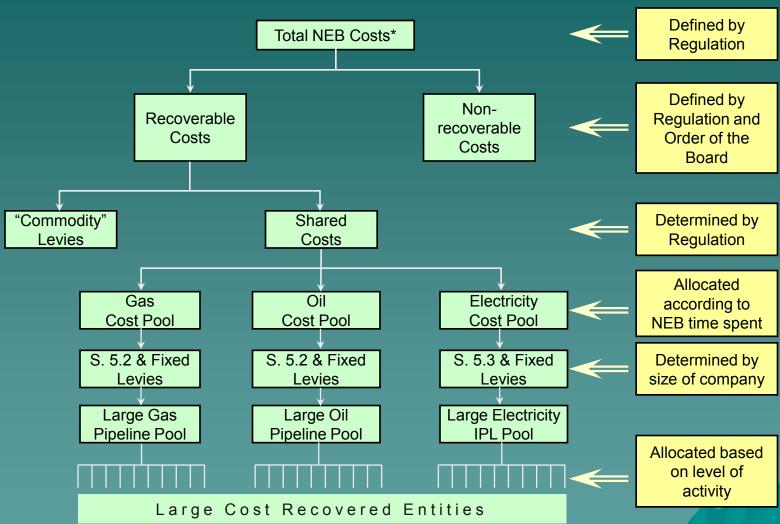


# B. CONCEPTS - continued Who Pays What?

- Companies pay their share of recoverable costs in 3 ways:
  - Sec. 5.2 & 5.3 levies which apply to new companies not already regulated by the NEB (sometimes known as "greenfield" levies
  - Fixed levies (small, intermediate companies and other commodities)
  - Proportional levies (large companies)



#### The Allocation "Cascade"





#### B. CONCEPTS – continued

- Allocation Principles
  - Allocation of costs to commodity categories is based on time spent on each commodity – gas, oil, electricity
  - Within each commodity group, costs are shared according to activity levels (throughputs, transmissions)



## C. PROCESS

- Obtain relevant company operating data (August 31)
  - Throughputs, power line transmissions, cost of service
    - actuals for previous year(s)
    - forecasts for next year



- 2. Determine estimate of next year's recoverable costs for NEB
  - obtain NEB budgets for current and next fiscal years
  - adjust fiscal years to calculate estimated budget for next calendar year
  - calculate estimate of recoverable costs for next calendar year



- 3. Obtain audited results for previous calendar year
- 4. Calculate difference between previous year's estimated costs and audited actual costs
- 5. Determine adjustment (if any) for each company
- 6. Calculate estimated billing for each company for the coming year- adjusted for differences determined in Step 5



- 7. Issue information package with preliminary estimated billing information (September 30)
- Receive applications for relief under Sec 4.1 (October 31)
- Issue (December 31) final estimated billing for coming year reflecting:
  - adjustments arising from differences between estimates and actuals from preceding year
  - reallocations arising from approved applications for relief



During the next year, issue quarterly invoices to large companies and single invoice at mid-year to small and intermediate companies based on estimated fees.



## **Process Summary**

#### DATA ASSEMBLY

NEB - costs and time allocation
Company throughputs - forecasts
Actual results from previous years - NEB and companies

<u>Create</u> & issue preliminary <u>billing</u> forecast

Receive, review
& approve
applications for relief
under Sec. 4.1

<u>Issue</u> adjusted billing forecast



# **Cost Recovery Estimated Billing Process**

#### PREPARE ESTIMATES FOR NEXT YEAR

Companies provide relevant operational and financial data (August 31)

NEB estimates recoverable costs

NEB calculates & issues preliminary billing estimate (September 30)

NEB receives (October 31) & decides on applications for relief (December 15)

NEB issues final billing estimate (December 31)

#### **CALCULATE ACTUALS FOR PREVIOUS YEAR**

AG audits actual results from preceding year and certifies NEB recoverable costs

NEB calculates actual costs for previous year & determines differences between previous year estimates & previous year actuals

Difference between estimates & actuals included as an adjustment in billing estimate for next year



#### D. Other

- ◆ Cost Recovery Liaison Committee
  - Formal/informal in nature initiated by Board & terms of reference published in Canada Gazette but no defined membership, structure or processes
  - Presently consists of industry associations and a few companies
  - Meetings held 2 3 times a year, usually in Calgary but sometimes elsewhere
  - Purpose provide a forum to raise issues/concerns relating to cost recovery/CR regulations, accountability reports by NEB, discuss upcoming estimates, etc.
  - Invite you to consider participation

