mapping

May 22, 2024

1 Mapping

In response to the 2008 U.S. Farm Bill, the U.S. Department of Agriculture's Economic Research Service compiled a June 2009 report to Congress:

According to data from the latest census (2000), about 23.5 million people, or 8.4 percent of the U.S. population, live in low-income neighborhoods that are more than a mile from a supermarket. Low-income neighborhoods are areas where more than 40 percent of the population has income less than or equal to 200 percent of the Federal poverty threshold (\$44,000 per year for a family of four in 2008).

In this assessment, we'll simulate their analysis by creating geospatial maps to help us understand food access in Washington. There are three geographic region types that we'll use in this assessment:

- Census tract is a geographic region used in the U.S. census. It is the smallest of the three region types.
- County is a geographic region used for administrative purposes that can include one or more census tracts
- State is a geographic region such as the State of Washington. It is the largest of the three region types.

A census tract is defined as **low access** if enough people in the tract do not have nearby access to grocery stores offering affordable and nutritious food. In urban areas, "low access" is defined as 0.5 miles; in rural areas, "low access" is defined as 10 miles.

tl_2010_53_tract00.shp contains the 2010 US census dataset in geospatial shapefile format only for Washington state (53). The only columns you need to use are CTIDFP00, the census tract identifier, and geometry, the geometric shape of the tract.

food_access.csv contains the food access dataset in tabular CSV format. Each row in the dataset corresponds to a census tract for every state in the country (not just Washington). This dataset has many columns but you only need to understand the following:

- CensusTract is the census tract identifier.
- State is the state name for the census tract.
- County is the county name for the census tract.
- Urban is a flag (0 or 1) that indicates if this census tract is an urban environment.
- Rural is a flag that indicates if this census tract is a rural environment.
- LATracts_half is a flag that indicates if this census tract is "low access" in a half mile radius.
- LATracts10 is a flag that indicates if this census tract is "low access" in a 10 mile radius.
- LowIncomeTracts is a flag that indicates if this census tract is "low income".

- POP2010 is the number of people in this census tract according to the 2010 census.
- lapophalf is the number of people in this census tract considered having "low access" in a half mile radius.
- lapop10 is the number of people in this census tract considered having "low access" in a 10 mile radius.
- lalowihalf is similar to lapophalf but only counts people considered low access and low income.
- lalowi10 is similar to lapop10 but only counts people considered low access and low income.

```
[11]: !pip install -q folium mapclassify
      import geopandas as gpd
      import matplotlib.pyplot as plt
      import pandas as pd
      import folium
      # For testing purposes
      import json
      import numpy as np
      from geopandas.plotting import _plot_polygon_collection
      from matplotlib.collections import PatchCollection
      with open("expected_idx.json") as f:
          rural idx, rural la idx, urban ha idx, lalowi idx = json.load(f)
      class MockAxes:
          def add_collection(self, *args, **kwargs):
              pass
          def autoscale_view(self, *args, **kwargs):
              pass
      def assert patches_allclose(actual_patches, ax=MockAxes(), num_colors=None,_
       →**kwargs):
          if isinstance(kwargs.get("geoms"), str):
              kwargs["geoms"] = gpd.read_file(kwargs["geoms"]).geometry
          expected_patches = _plot_polygon_collection(ax=ax, **kwargs)
          for expected, actual in zip(expected_patches.get_paths(), actual_patches.

get_paths()):
              try:
                  np.testing.assert_allclose(expected.vertices, actual.vertices)
              except AssertionError as e:
                  e.args = "wrong selection",
                  raise e
          if "color" in kwargs:
              try:
```

1.1 Collaboration and Conduct

Students are expected to follow Washington state law on the Student Conduct Code for the University of Washington. In this course, students must:

- Indicate on your submission any assistance received, including materials distributed in this
 course.
- Not receive, generate, or otherwise acquire any substantial portion or walkthrough to an
 assessment.
- Not aid, assist, attempt, or tolerate prohibited academic conduct in others.

Update the following code cell to include your name and list your sources. If you used any kind of computer technology to help prepare your assessment submission, include the queries and/or prompts. Submitted work that is not consistent with sources may be subject to the student conduct process.

1.2 Task: Load in data

Write a function load_data that takes path for census dataset and the path for the food access dataset and returns the GeoDataFrame resulting from merging the two datasets on the census tract identifiers CTIDFP00 / CensusTract. Assume the census tract identifier columns exist: use only these two column names. Not all census tracts have food access data.

```
[2]: def load_data(shp_path, csv_path):
    """This function takes the path for the census dataset and the food access_
    dataset as parameters.
```

```
It returns a GeoDataFram of the two datasets merged together, including all_{\sqcup}
 \hookrightarrow census tracts,
    even if there is no food access data."""
    shp = gpd.read file(shp path)
    csv = pd.read_csv(csv_path)
    #how='left' includes all census data tracts, even if they do not have food,
 ⇔access data
    merge = shp.merge(csv, left_on='CTIDFP00', right_on='CensusTract',_
  ⇔how='left')
    merge_gdf = gpd.GeoDataFrame(merge, geometry='geometry')
    return merge_gdf
state_data = load_data("tl_2010_53_tract00.shp", "food_access.csv")
display(state_data)
assert type(state_data) == gpd.GeoDataFrame
assert list(state data.columns) == [
    "STATEFPOO", "COUNTYFPOO", "TRACTCEOO", "CTIDFPOO", "NAMEOO", "NAMELSADOO",

¬"MTFCC00",
    "FUNCSTATOO", "ALANDOO", "AWATEROO", "INTPTLATOO", "INTPTLONOO", "
 "State", "County", "Urban", "Rural", "LATracts_half", "LATracts10", "

¬"GroupQuartersFlag",
    "OHU2010", "NUMGQTRS", "PCTGQTRS", "LowIncomeTracts", "POP2010",

¬"lapophalf", "lalowihalf",
    "lapop10", "lalowi10",
assert len(state_data) == 1318
                                                                   NAMELSADOO \
     STATEFPOO COUNTYFPOO TRACTCEOO
                                        CTIDFPOO NAMEOO
0
            53
                      077
                             001400 53077001400
                                                      14
                                                              Census Tract 14
            53
                      077
                                                              Census Tract 16
1
                             001600 53077001600
                                                      16
2
            53
                      077
                             000700 53077000700
                                                      7
                                                               Census Tract 7
3
           53
                      077
                                                      24
                                                              Census Tract 24
                             002400 53077002400
4
           53
                      077
                             002200 53077002200
                                                      22
                                                              Census Tract 22
                             010202 53063010202 102.02 Census Tract 102.02
1313
           53
                      063
                             010301 53063010301 103.01 Census Tract 103.01
1314
           53
                      063
                      063
                             010504 53063010504 105.04 Census Tract 105.04
1315
           53
1316
                      063
                             010303 53063010303 103.03 Census Tract 103.03
           53
           53
                      063
                             001600 53063001600
                                                      16
                                                              Census Tract 16
1317
    MTFCC00 FUNCSTAT00
                          ALANDOO AWATEROO ... GroupQuartersFlag OHU2010 \
                                           0 ...
                                                                   1203.0
0
      G5020
                     S
                           5539748
                                                              0.0
1
      G5020
                     S 97657363
                                     1509774 ...
                                                              {\tt NaN}
                                                                      NaN
2
                      S
       G5020
                           2930010
                                           0 ...
                                                              0.0 2602.0
3
       G5020
                      S 232557960
                                       69748 ...
                                                              {\tt NaN}
                                                                      NaN
                      S 207645882
4
       G5020
                                           0 ...
                                                              0.0 2501.0
```

```
0.0
                                                                        2346.0
1313
       G5020
                       S
                           184070644
                                              0
1314
       G5020
                       S
                            21667422
                                              0
                                                                   0.0
                                                                        1612.0
                       S
                             9371197
                                              0
                                                                   0.0
                                                                        1325.0
1315
       G5020
                       S
                                              0
1316
       G5020
                           107033392
                                                                   0.0
                                                                        1085.0
1317
                       S
                                              0
                                                                        1430.0
       G5020
                             2104249
                                                                   0.0
     NUMGQTRS
                PCTGQTRS LowIncomeTracts POP2010
                                                       lapophalf
                                                                    lalowihalf
0
         62.0
                0.018002
                                       1.0
                                            3444.0
                                                     2883.838461
                                                                   1594.727661
1
          NaN
                     NaN
                                       NaN
                                               NaN
                                                             NaN
                                                                           NaN
2
        141.0
                0.019938
                                            7072.0
                                                                    948.972610
                                       1.0
                                                     1881.362199
3
          NaN
                     NaN
                                       NaN
                                               NaN
                                                             NaN
                                                                            NaN
4
         23.0
                0.002970
                                            7745.0
                                                     6137.595205
                                                                   2770.949604
                                       1.0
                                       0.0
                                                     6842.568092
1313
          8.0
                0.001146
                                            6983.0
                                                                    860.247108
1314
         13.0
                0.003047
                                       1.0
                                            4266.0
                                                     3597.752448
                                                                   1770.888294
1315
          0.0
                0.000000
                                       0.0
                                            3546.0
                                                     3237.127237
                                                                    517.875884
1316
         12.0
                0.003971
                                       0.0
                                            3022.0
                                                     3022.000003
                                                                    507.539103
          0.0
                0.00000
                                       1.0
                                            3738.0
                                                      145.702168
                                                                     99.504575
1317
         lapop10
                    lalowi10
0
        0.000000
                    0.000000
1
              NaN
                          NaN
2
        0.000000
                    0.000000
3
              NaN
                         NaN
4
        0.00000
                    0.00000
      112.663119
1313
                   15.763564
        0.000000
1314
                    0.000000
1315
        0.000000
                    0.000000
1316
        0.000000
                    0.000000
1317
        0.000000
                    0.000000
```

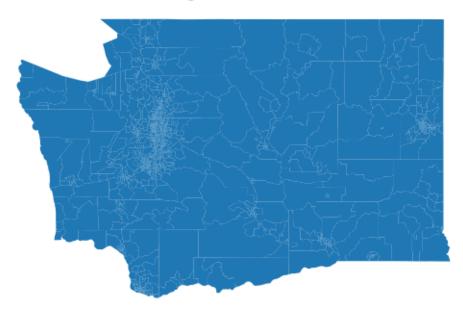
[1318 rows x 30 columns]

1.3 Task: Plot census tracts

Write a function plot_census_map that takes the merged data and returns the Axes that contains shapes of all the census tracts in Washington. Title the plot "Washington Census Tracts" and turn off axis labels.

```
[3]: def plot_census_map(state_data):
    """This function takes the merged data as a parameter and returns a plot
    with the shapes of all
    census tracts in Washington."""
    ax = state_data.plot()
    ax.set(title="Washington Census Tracts")
    ax.set_axis_off()
```

Washington Census Tracts



When given no arguments, the dissolve method considers the entire GeoDataFrame as a single group. This will be useful for plotting backgrounds later.

```
[4]: entire_state = state_data[["geometry"]].dissolve()
    display(entire_state)
    ax = entire_state.plot(color="#EEE")
    ax.set_axis_off()
```

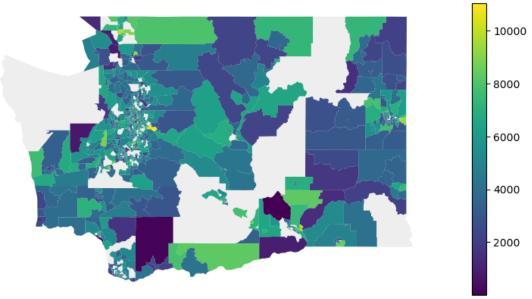
```
geometry 0 POLYGON ((-122.88260 46.05175, -122.88261 46.0...
```



Write a function plot_census_population_map that takes the merged data and return the Axes that plots all the census tracts in Washington where each census tract is colored according to the POP2010 column. There will be some missing census tracts. Underneath, plot the entire state of Washington in the background color #EEE. Title the plot "Washington Census Tract Populations", turn off axis labels, include a legend, and increase the figure size so that the map is the same height as the legend.

```
[5]: def plot census population map(state data):
         """This function takes the merged data as a parameter in returns a plot_{\sqcup}
      ⇔that displays all
         census tracts in Washington by color based on their population size. Some\sqcup
      ⇔census tracts will
         not display a representative color due to missing population values."""
         fig, ax = plt.subplots(figsize=(13,5))
         entire_state = state_data[["geometry"]].dissolve()
         entire_state.plot(ax=ax,color="#EEE")
         pop_plot = state_data.plot(ax=ax, column="POP2010", legend=True)
         ax.set_title("Washington Census Tract Populations")
         ax.set_axis_off()
         return ax
     ax = plot_census_population_map(state_data)
     layers = ax.findobj(PatchCollection)
     assert_patches_allclose(layers[0], geoms=entire_state.geometry, color="#EEE")
```





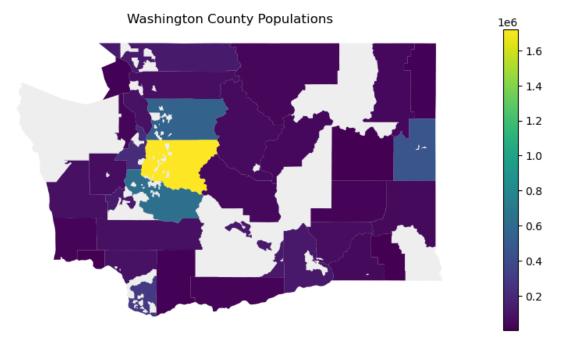
1.5 Task: Plot county populations

Write a function plot_county_populations_map that takes the merged data and returns the Axes that plots all the counties in Washington where each county is colored according to the POP2010 column. This will require combining all the census tract data and geometries for each county, though there will be missing data for some counties. Underneath, plot the entire state of Washington in the background color #EEE. Title the plot "Washington County Populations", turn off axis labels, include a legend, and increase the figure size so that the map is the same height as the legend.

```
[6]: def plot_county_population_map(state_data):
    """This function takes the merged data as a parameter and returns a plot
    ⇔that displays all
    counties in Washington by color based on their population size. Some
    ⇔counties will not display
    a representative color due to missing population values."""
```

```
fig, ax = plt.subplots(figsize=(13,5))
    entire_state = state_data[["geometry"]].dissolve()
    entire_state.plot(ax=ax,color="#EEE")
    counties = state_data.dissolve(by="County", aggfunc="sum")[['geometry', __

    'POP2010']]
    counties.plot(ax=ax, column="POP2010", legend=True)
    ax.set_title("Washington County Populations")
    ax.set_axis_off()
    return ax
ax = plot_county_population_map(state_data)
layers = ax.findobj(PatchCollection)
assert_patches_allclose(layers[0], geoms=entire_state.geometry, color="#EEE")
assert_patches_allclose(layers[1], geoms="counties.geojson", num_colors=20)
assert len(layers) == 2, "unexpected extra plot layers"
assert ax.get_title() == "Washington County Populations", "title does not match⊔
 ⇔expected"
assert not ax.axison, "borders and labels must be hidden"
cbar = ax.get_figure().get_axes()[-1]
assert cbar.get_label() == "<colorbar>", "missing legend"
assert ax.bbox.height == cbar.bbox.height, "map can be enlarged"
```



1.6 Task: Plot food access by county

Write a function plot_food_access_by_county_map that takes the merged data and returns a 4-tuple of Axes that represent the subplots in a 2-by-2 figure consisting of 4 choropleth maps:

- Top left plot titled "Low Access: Half Mile" showing the proportion of people per county who have low access to food within a half mile lapophalf out of the total population POP2010.
- Top right plot titled "Low Access + Low Income: Half Mile" showing the proportion of people per county considered low income who also have low access to food within a half mile lalowihalf out of the total population POP2010.
- Bottom left plot titled "Low Access: 10 Miles" showing the proportion of people per county who have low access to food within 10 miles lapop10 out of the total population POP2010.
- Bottom right plot titled "Low Access + Low Income: 10 Miles" showing the proportion of people per county considered low income who also have low access to food within 10 miles lalowi10 out of the total population POP2010.

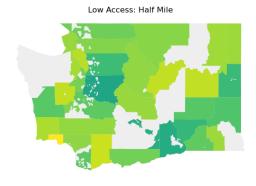
When calling plot, specify the keyword arguments vmin=0 and vmax=1 so that the subplots all share the same scale. Underneath, plot the entire state of Washington in the background color #EEE. We recommend preparing subplots with figsize=(15, 10). Turn off axis labels on each subplot.

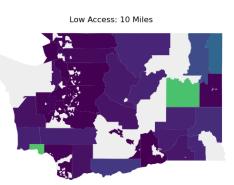
```
[7]: def plot_food_access_by_county_map(state_data):
         """This function takes the merged data as a parameter and returns 4 plots_{\sqcup}
      ⇔that displays the
        proportion of individuals per county in Washington that have low food \sqcup
      →access and/or low income.
         Some counties may not display a representative color due to missing,
      ⇔population values."""
        fig, [[ax1, ax2], [ax3, ax4]] = plt.subplots(2, 2, figsize=(15, 10))
        axs = [ax1, ax2, ax3, ax4]
        accesses = ["lapophalf", "lalowihalf", "lapop10", "lalowi10"]
        titles = ["Low Access: Half Mile", "Low Access + Low Income: Half Mile", |
      ⇔"Low Access: 10 Miles",
                 "Low Access + Low Income: 10 Miles"]
        for access, ax, title in zip(accesses, axs, titles):
             entire_state = state_data[["geometry"]].dissolve()
             entire_state.plot(ax=ax, color="#EEE")
             low_access = state_data.dissolve(by="County",_
      →aggfunc="sum")[['geometry', 'POP2010',
                                                            'lapophalf',⊔
      low_access[access] = low_access[access]/ low_access["POP2010"]
            low_access.plot(ax=ax, column=access, vmin=0, vmax=1)
            ax.set(title=title)
            ax.set_axis_off()
        return axs
    axs = plot food access by county map(state data)
```

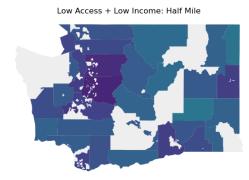
```
expected_titles = ["Low Access: Half Mile", "Low Access + Low Income: Half_
Mile",

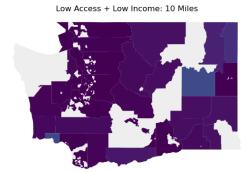
"Low Access: 10 Miles", "Low Access + Low Income: 10 Miles"]

for ax, expected_num_colors, expected_title in zip(axs, [31, 23, 19, 16],_
expected_titles):
    layers = ax.findobj(PatchCollection)
    assert_patches_allclose(layers[0], geoms=entire_state.geometry,_
ecolor="#EEE")
    assert_patches_allclose(layers[1], geoms="counties.geojson",_
enum_colors=expected_num_colors)
    assert len(layers) == 2, "unexpected extra plot layers"
    assert ax.get_title() == expected_title, f"title {ax.get_title()} does not_
ematch expected"
    assert not ax.axison, "borders and labels must be hidden"
```









1.7 Writeup: Food access by county

Setting aside the lack of a legend in plot_food_access_by_county_map, is it an effective visualization? Why or why not?

Aside from the lack of a legend that makes it difficult to visualize and specify population values, plot_food_access_by_county_map is not a very effective visualization because it is difficult to clarify the characteristics of a single county. Having to analyze all four chlorepleth maps to define

the varying food access of characteristics of each county is tedious and ineffective. It would be easier for all access variables to be visible for every county on one map, for example averaging the access of each county instead.

1.8 Task: Plot low access census tracts

Write a function plot_census_low_access_map that takes the merged data and returns the Axes that plots all census tracts (not counties) considered low access using 5 plot layers for the following definitions for "low access" in urban and rural tracts. For this task, do not use the LATracts_half or LATracts10 columns in the merged data; the procedure described below intentionally results in different values.

- 1. Plot the map of Washington in the background with color #EEE.
- 2. Plot all the Urban and Rural census tracts for which we have food access data in the color #AAA.
- 3. Plot all the Urban and Rural census tracts considered low access in the default (blue) color.

Low access in an urban census tract is defined by a lapophalf value that is at least 500 people or at least 33% of the census tract population.

Low access in a rural census tract is defined by a lapop10 value that is at least 500 people or at least 33% of the census tract population.

Finally, title the plot "Low Access Census Tracts" and turn off axis labels.

```
[8]: def plot_census_low_access_map(state_data):
         """This function takes the merged data as a parameter and returns a plot,
      ⇔that displays census
         tracts in Washington based on their urban and rural status, and if the \Box
      ⇔census tract is considered
         low in access to food. Dark gray colored census tracts are representative,
      ⇔of urban or rural areas,
         while blue colored tracts represent low access. Some census tracts will not _{\! \sqcup}
      ⇔have a representative
         color due to missing population data."""
         fig, ax = plt.subplots(figsize=(13,5))
         entire_state = state_data[["geometry"]].dissolve()
         entire_state.plot(ax=ax, color="#EEE")
         urban = state_data[state_data['Urban'] == 1.0]
         urban.plot(ax=ax, legend = True, color='#AAA')
         rural = state_data[state_data['Rural'] == 1.0]
         rural.plot(ax=ax, legend = True, color='#AAA')
         low_urban = urban[(urban['lapophalf'] > 500) | ((urban['lapophalf'] / ___
      →urban['POP2010']) > 0.33)]
         low urban.plot(ax=ax, color='blue')
```

```
low_rural = rural[(rural['lapop10'] > 500) | ((rural['lapop10'] / __

¬rural['POP2010']) > 0.33)]
    low_rural.plot(ax=ax, color='blue')
    ax.set_title("Low Access Census Tracts")
    ax.set axis off()
    return ax
ax = plot_census_low_access_map(state_data)
layers = ax.findobj(PatchCollection)
assert_patches_allclose(layers[0], geoms=entire_state.geometry, color="#EEE")
urban_idx = state_data["Urban"].notna() & ~state_data.index.isin(rural_idx)
urban_la_idx = urban_idx & ~state_data.index.isin(urban_ha_idx)
error = None
for i, j, k, l in [
    [1, 2, 3, 4], # urban, rural, urban low access, rural low access
    [2, 1, 3, 4], # rural, urban, urban low access, rural low access
    [1, 2, 4, 3], # urban, rural, rural low access, urban low access
    [2, 1, 4, 3], # rural, urban, rural low access, urban low access
    [1, 3, 2, 4], # urban, urban low access, rural, rural low access
    [3, 1, 4, 2], # rural, rural low access, urban, urban low access
]:
    try:
        assert_patches_allclose(layers[i], geoms=state_data.loc[urban_idx,__

¬"geometry"], color="#AAA")

        assert patches allclose(layers[j], geoms=state data.loc[rural idx,,,

¬"geometry"], color="#AAA")

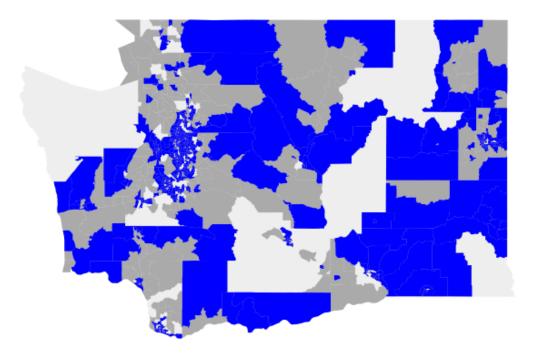
        assert_patches_allclose(layers[k], geoms=state_data.loc[urban_la_idx,_

¬"geometry"])

        assert_patches_allclose(layers[1], geoms=state_data.loc[rural_la_idx,_u

¬"geometry"])
        break
    except AssertionError as e:
        if error is None: # Store only the first error encountered during □
 \hookrightarrow testing
            error = e
else: # Only raise an error if none of the possible ways to layer the plotu
 \rightarrowworked
    raise error
assert len(layers) == 5, "unexpected extra plot layers"
assert ax.get_title() == "Low Access Census Tracts", "title does not match_
 ⇔expected"
assert not ax.axison, "borders and labels must be hidden"
```

Low Access Census Tracts



1.9 Writeup: Data-driven decision-making

What is one way that government or food access organizations could use plot_food_access_by_county or plot_low_access_tracts to shape their decisions or policies? Then, explain one limitation or concern with using the plots in the way you suggested.

plot_food_access_by_county can be used to analyze which census tracts are in low access to food, and use this data to provide more resources or implement plans that will improve this low access. The plot can also be used to analyze any trends in low access depending on locations, and whether certain variables or characteristics of locations show similar low access to food. However, a limitation could be that this plot only records and displays low access, and not varying levels of access. Low access does not necessarily correlate to high access, and examining all varying levels of food access could provide a better understanding of these census tracts to help these populations.

1.10 Task: Interactive map

Although the initial report to Congress was completed in June 2009, the Economic Research Service has since then maintained an interactive map for their **Food Access Research Atlas**. Open this interactive map, turn off the default layer "LI and LA and 1 and 10 miles", and turn on the layer "LI and LA at 1/2 and 10 miles". This layer displays:

Low-income census tracts where a significant number or share of residents is more than 1/2 mile (urban) or 10 miles (rural) from the nearest supermarket.

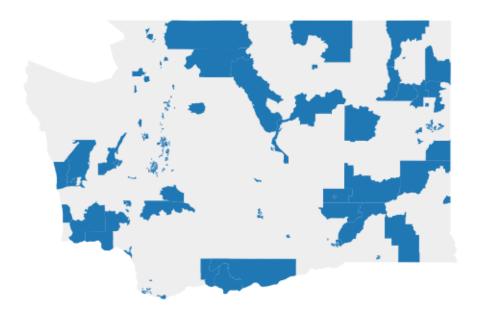
Write a function interactive_map that returns a Folium Map of low income and low access census tracts in Washington. Include only LowIncomeTracts that are either low access at half a mile LATracts_half or low access at 10 miles LATracts10 depending on whether the census tract is Urban or Rural, respectively. This dataset does not match the Food Access Research Atlas, so some differences are to be expected. It is also OK if your interactive map does not appear in the PDF printout as PDF files cannot embed interactive maps.

```
[18]: def interactive_map(state_data):
          """This function takes the merged data as a parameter and returns an \Box
       →interactive map of low
          income and low access census tracts in Washington. This map only includes,
       ⇒low income access
          tracts that are either low access at half a mile or 10 miles, depending on \square
       \ominus if the census tract
          is considered urban or rural."""
          low_income = state_data[state_data['LowIncomeTracts'] == 1.0]
          urban = (low income['LATracts half'] == 1.0) & (low income['Urban'] == 1.0)
          rural = (low_income['LATracts10'] == 1.0) & (low_income['Rural'] == 1.0)
          lila_tracts = low_income[urban | rural]
          return lila_tracts.explore()
      map = interactive_map(state_data)
      display(map)
      last_child = next(reversed(map._children.values()))
      from folium.features import GeoJson
      assert type(last_child) == GeoJson, "last child should be GeoJson; do not_
       ⇒specify column"
      geojson = last child.data
      assert set(int(d["id"]) for d in geojson["features"]) == set(lalowi_idx),__
       ⇔"wrong selection"
```

<folium.folium.Map at 0x7c01e989a200>

The following cell plots a preview of your interactive map for the PDF printout.

```
[19]: ax = entire_state.plot(color="#EEE")
gpd.GeoDataFrame.from_features(geojson, crs="EPSG:4326").plot(ax=ax)
ax.set_axis_off()
```



1.11 Writeup: Build a new supermarket

Using the interactive map above, locate the low-income low-access census tract closest to your favorite place in Washington. Then, identify a location (a specific street intersection, such as "University Way NE & NE 45th St") to add a new supermarket that would serve the people living in that census tract. Finally, explain the considerations that factored into your choice of location.

This dataset is outdated, so assume there are no supermarkets in any low-income low-access census tract even if supermarkets are present today.

I examined the areas around the University and identified a low-income low-access census tract. I chose census tract 52, and chose to add a new supermarket near NE 43rd and 8th St. I chose this specific location because it is at the center of many apartment and housing buildings. By adding a supermarket at a central location that is accessible to areas of housing, this supermarket can appropriately and adequately serve this community.