

# Labor Supply and Directed Technical Change: Evidence from the Termination of the Bracero Program in 1964

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# Research Question and Motivation

- Does labor scarcity increase technological innovation?
  - Labor scarcity in the 19th-century induced the rapid US technological progress (Habakkuk 1962)
  - Similar arguments for other countries and periods (Hayami and Ruttan 1970; Allen 2009; Alesina et al. 2018)
  - Long-run Implications of AI technology
- The direction of the effect is theoretically unclear
  - Scarcity of a factor spurs invention directed to economizing the use of that factor (Hicks 1932; Zeira 1998)
  - A low number of workers reduces the number of potential users of new technologies (Kremer 1993; Acemoglu 1998)

# Overview of the Paper

- Study the termination of the "bracero" agreements on December 31, 1964
- Use variation in the exposure to the shock at the crop level
- Use patents data to measure technological innovation
- Find a significant, large and persistent positive effect
- Effects are stronger for technologies related to labor-intensive tasks
- Negative impact on land values

# Related Literature

- Scarcity or a high price of a production factor affect the direction of innovation (Newell et al. 1999; Popp 2002; Hanlon 2015)
- Labor scarcity increases the adoption of labor-saving technology (Lewis 2011; Hornbeck and Naidu 2014)
- The termination of the bracero program did not affect local employment and wages (Clemens et al. 2018)
- The impact of high-skilled immigration on technological change (Kerr and Lincoln 2010; Borjas and Doran 2012; Moser et al. 2014; Moser and San 2020)

# Outline

- 1 Historical Background and Data
- 2 Effects of Labor Scarcity on Invention
- 3 Robustness: IV and Synthetic Exposure
- 4 Adding Another Dimension: the Technological Class
- 5 Effects on Land Values

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# Historical Background

Table 1: Timeline of Events

| Date          | Event  |
|---------------|--|
| August 1942   | Wartime program started  |
| January 1948  | Postwar era: Braceros contracted directly with US employers  |
| August 1951   | Congress approved Public Law 78, which served as the statutory basis for the program until its end |
| March 1962    | US government required farmers to offer Braceros at least the statewide average wage               |
| December 1964 | Termination of the program   |

Notes: The table is based on Craig (1971).

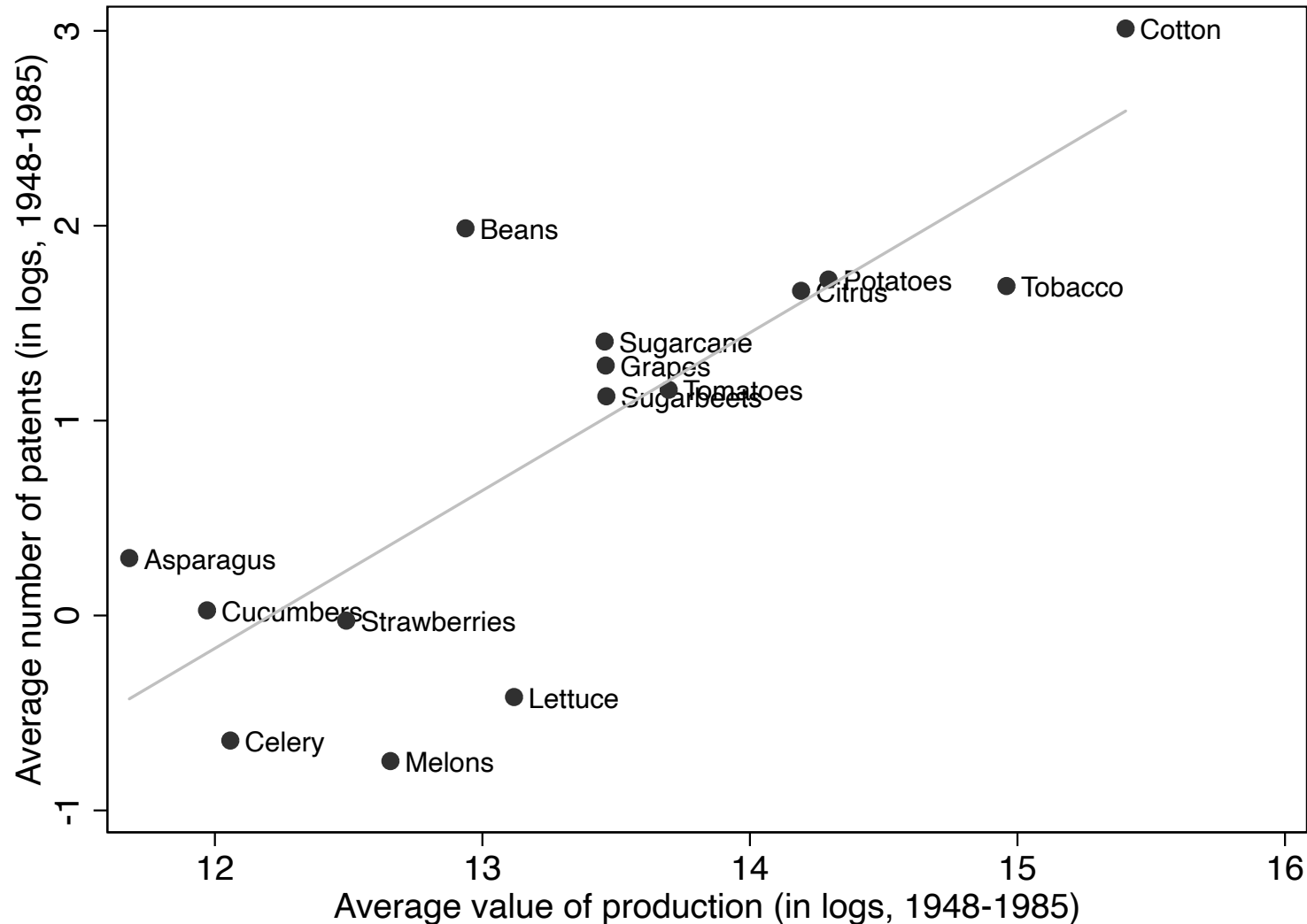
- Innovation measure: number of patents per crop, possibly scaled by forward citations
- Focus on technological innovations related to picking and harvesting tasks (CPC class A01D) [CPC Definitions](#)
- Allocate patents to crops by searching the text of patents for crop names (e.g., "tomato", "lettuce")



# Data: Treatment

- Exposure measure: share of foreign seasonal workers in the total seasonal employment in 1964
- In 1948-1964, 94.5% of the foreign workers admitted for temporary employment in U.S. agriculture were Mexican
- Sample: 16 crops which used 4,000 or more man-months of foreign labor in 1964

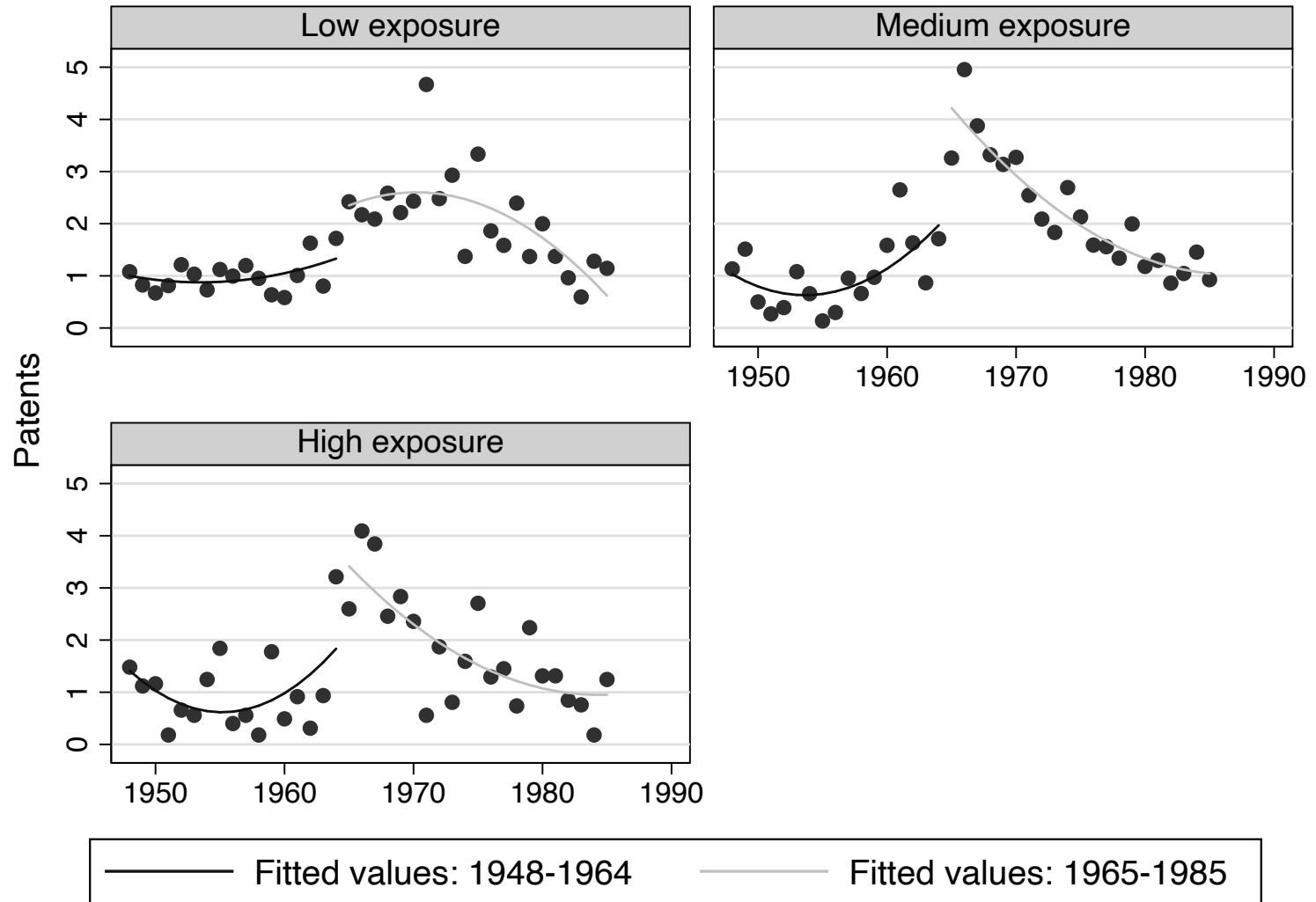
# Validity Check of the Outcome Measure: Correlation with Market Size



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# Innovation by Groups of Crops



# Continuous DD Specification

- My estimating equation relates crop  $c$ 's output in year  $t$  to characteristics of  $c$ :

$$\mathbb{E}(y_{ct}|X_{ct}) = \exp[\beta \cdot ForeignShare_c \cdot post_t + \gamma_c + \delta_t]$$

where:

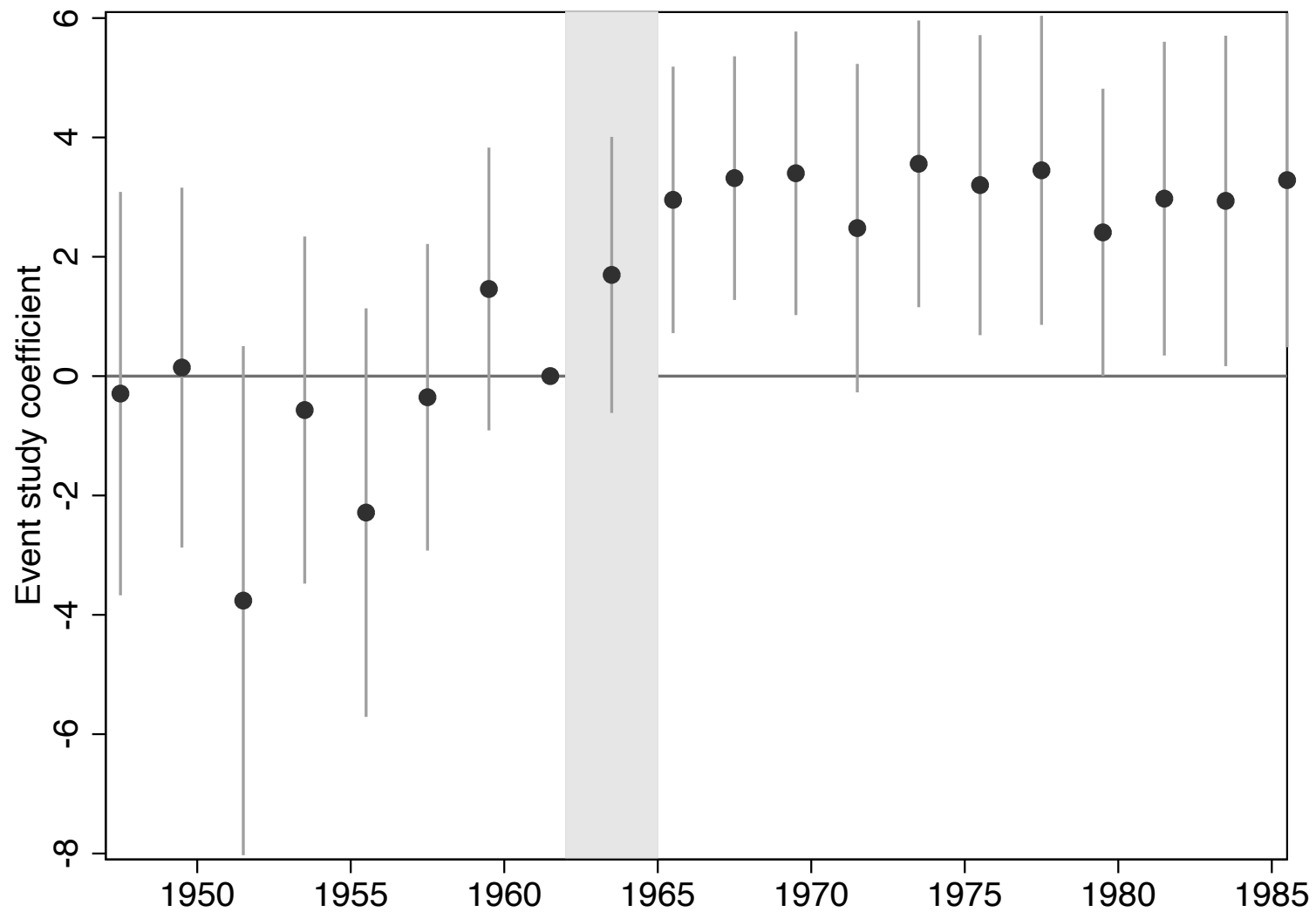
- $y$ : patents/citations
- $ForeignShare$ : share of foreign workers in the total number of seasonal workers in 1964
- $Post$ : an indicator variable that switches to one after 1965
- $\gamma_c$ : crop fixed effects
- $\delta_t$ : year fixed effects

# More Patents After 1965 for Crops with Higher Labor-Supply Shock

Table 2: Effects of Bracero Exclusion on Invention: Baseline Estimates

|                                    | (1)<br>Patents      | (2)<br>Citations    |
|------------------------------------|---------------------|---------------------|
| Foreign share $\times$ post        | 3.258***<br>(0.474) | 2.271***<br>(0.497) |
| Average response                   | 2.87                | 10.79               |
| N (crops $\times$ years)           | 608                 | 608                 |
| Mean patents/citations before 1965 | 4.06                | 23.90               |
| Treatment mean                     | 0.19                | 0.19                |
| Treatment sd                       | 0.16                | 0.16                |
| Year FE                            | Yes                 | Yes                 |
| Crop FE                            | Yes                 | Yes                 |

# Dynamics of the Effect



# Robustness Checks

- Treatment [go](#)
- Text-search algorithm [go](#)
- Crops sample [go](#)
- Years of the analysis [go](#)



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# Instrumental Variables Strategy

- Two instruments: distance from Mexico and Mexican population in 1940

$$d_c = \sum_k d_k w_{ck}$$

where

- $d_c$ : IV of crop  $c$  (distance/population share)
- $d_k$ : minimal distance between Mexico border and the centroid of county  $k$  / Mexican population share in the 1940 US census of population
- $w_{ck}$ : acreage share of crop  $c$  in county  $k$  in the total acreage of crop  $c$  in 1964

# Instrumental Variables Estimation

Table 3: Effects of Bracero Exclusion on Invention: Instrumental Variables

|                             | Patents             |                   |                     | Citations           |                    |                     |
|-----------------------------|---------------------|-------------------|---------------------|---------------------|--------------------|---------------------|
|                             | (1)                 | (2)               | (3)                 | (4)                 | (5)                | (6)                 |
| Foreign share $\times$ post | 4.853***<br>(1.566) | 2.968*<br>(1.622) | 4.467***<br>(1.500) | 5.273***<br>(1.587) | 4.272**<br>(1.742) | 4.968***<br>(1.538) |
| Instruments                 | Distance            | Population        | Both                | Distance            | Population         | Both                |
| N (crops $\times$ years)    | 608                 | 608               | 608                 | 608                 | 608                | 608                 |
| Year FE                     | Yes                 | Yes               | Yes                 | Yes                 | Yes                | Yes                 |
| Crop FE                     | Yes                 | Yes               | Yes                 | Yes                 | Yes                | Yes                 |

# Building Synthetic Crops

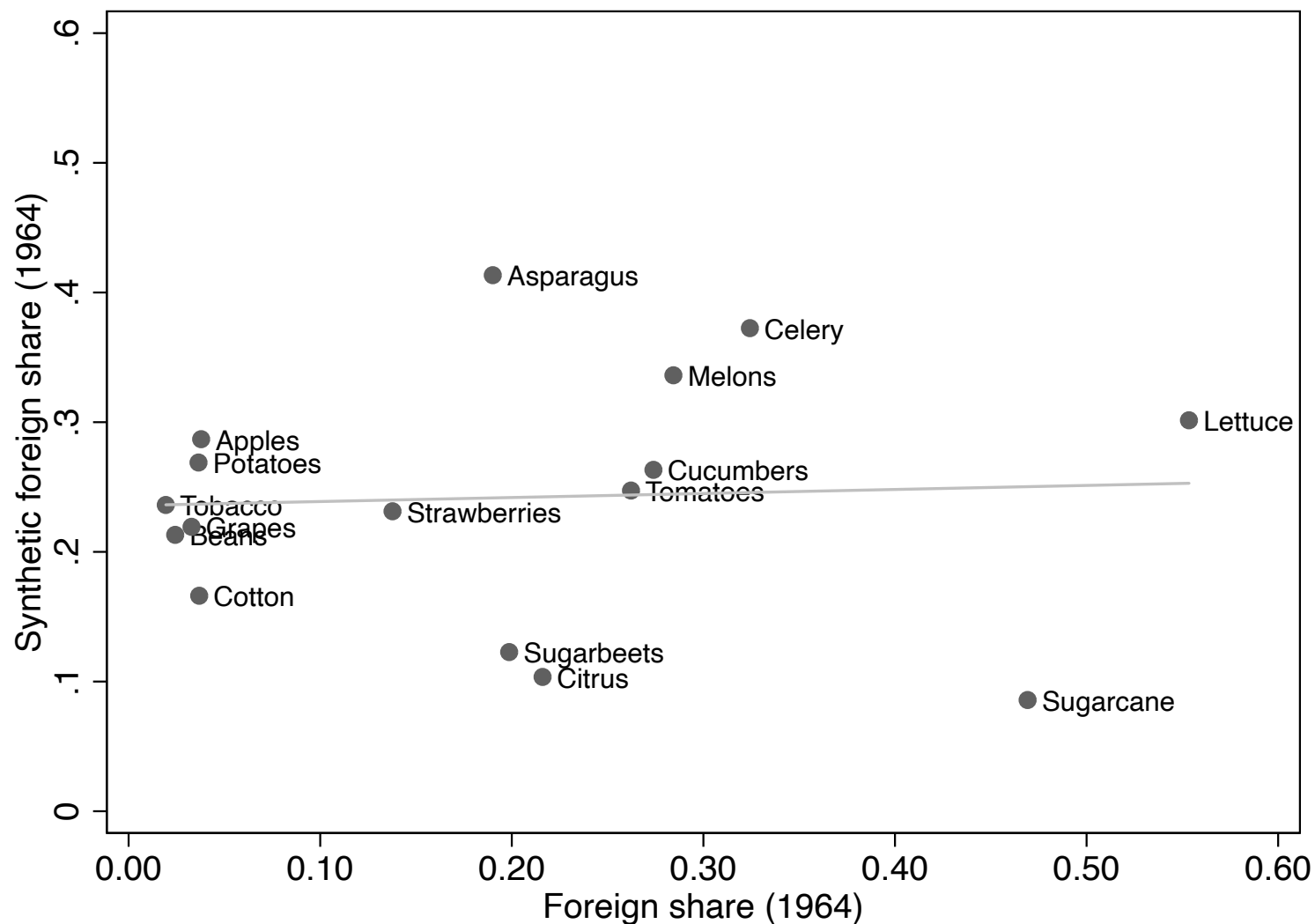
- Threat: exposure is explained by technical properties of the crops.
- Build a similarity matrix based on patents mention more than one crop
- Synthetic exposure:

$$ForeignShare_c^{syn} = \sum_{c' \neq c} w_{c,c'} ForeignShare_{c'}$$

where

- $w_{c,c'}$ : share of patents mention crops  $c$  and  $c'$  in the total patents mention crop  $c$  and another crop

# Correlation between Actual and Synthetic Exposure



# Regressions with Synthetic Treatment

Table 4: Effects of Bracero Exclusion on Invention: Continuous Difference in Differences with Synthetic Treatment

|                                       | (1)<br>Patents      | (2)<br>Citations    |
|---------------------------------------|---------------------|---------------------|
| Foreign share $\times$ post           | 3.588***<br>(0.517) | 2.474***<br>(0.557) |
| Synthetic foreign share $\times$ post | 2.392**<br>(0.981)  | 1.377<br>(1.188)    |
| N (crops $\times$ years)              | 608                 | 608                 |
| Mean patents/citations before 1965    | 4.06                | 23.90               |
| Year FE                               | Yes                 | Yes                 |
| Crop FE                               | Yes                 | Yes                 |

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# Triple Difference

- Using archival data on labor requirements by task and crop, I build a measure of labor intensity by crop-class
- Triple differences specification:

$$\mathbb{E}(y_{cst} | x_{cst}) = \exp[\beta \cdot ForeignShare_c \cdot ClassShare_{cs} \cdot Post_t + \gamma_{cs} + \delta_{ct} + \epsilon_{st}]$$



# Triple differences results

Table 5: Effects of Bracero Exclusion on Invention in Labor Intensive Tasks: Triple-difference Estimates

|   | (1)<br>Patents     | (2)<br>Citations   | (3)<br>Patents     | (4)<br>Citations   | (5)<br>Patents      | (6)<br>Citations    |
|---|--------------------|--------------------|--------------------|--------------------|---------------------|---------------------|
| Foreign percentage $\times$ labor-class $\times$ post | 2.036**<br>(0.931) | 2.045**<br>(1.023) |                    |                    |                     |                     |
| Foreign percentage $\times$ cost-class $\times$ post  |                    |                    | 1.988**<br>(0.916) | 1.967**<br>(1.003) |                     |                     |
| Foreign percentage $\times$ class $\times$ post       |                    |                    |                    |                    | 1.684***<br>(0.474) | 1.769***<br>(0.576) |
| N (crops $\times$ classes $\times$ years)             | 2,486              | 2,486              | 2,486              | 2,486              | 4,096               | 4,096               |
| Mean patents/citations before 1965                    | 1.54               | 10.25              | 1.54               | 10.25              | 1.22                | 8.46                |
| Crop-Class FE   | Yes                | Yes                | Yes                | Yes                | Yes                 | Yes                 |
| Crop-Year FE  | Yes                | Yes                | Yes                | Yes                | Yes                 | Yes                 |
| Class-Year FE   | Yes                | Yes                | Yes                | Yes                | Yes                 | Yes                 |

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# Farm Values: County-level Analysis

- I use the agricultural censuses to examine the effect of the termination of the Bracero program on agricultural land values
- The exposure measure of a county  $k$  is

$$Exposure_k = \sum_c ForeignShare_c \cdot AcreageShare_{ck}$$

where  $AcreageShare_{ck}$  is the share of crop  $c$  in the total acreage of county  $k$ .

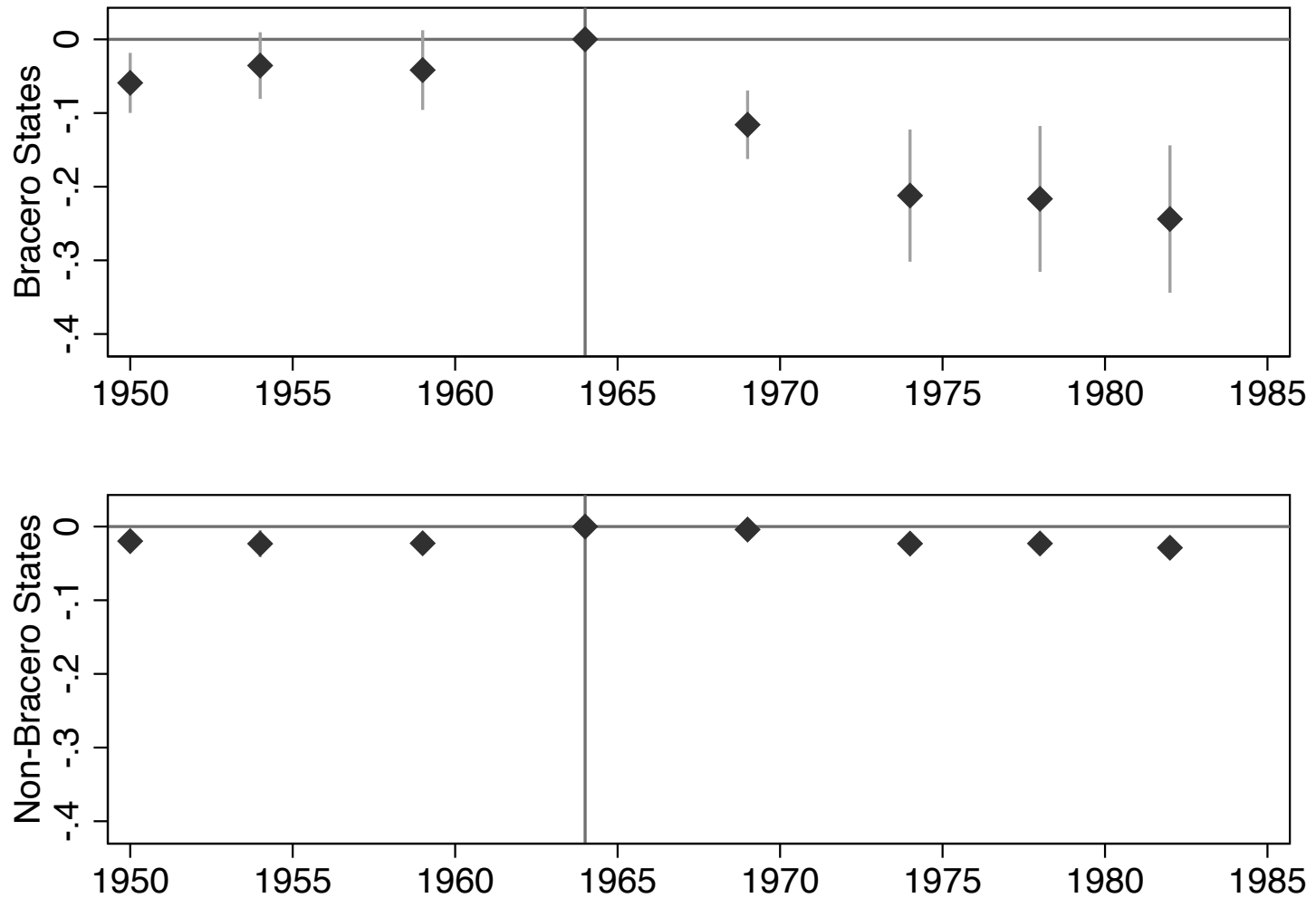
- The regression equation is

$$\begin{aligned} \ln(Value_{kt}) = & \sum_{\tau=1950}^{1982} \beta_{\tau} \cdot \mathbb{I}(t = \tau) \cdot Exposure_k \\ & + \gamma_k + \delta_t + \epsilon_{kt} \end{aligned}$$

where  $\epsilon_{ts}$  is a year-state fixed effect

- Separate regressions for Bracero and non-Bracero states

# Farm Values per Acre



Thank You

# Robustness Checks: Various Definitions for the Treatment Variable

Table 6: Effects of Bracero Exclusion on Agricultural Invention: Alternative Definitions of the Treatment

|   | Baseline            |                     | Binary              |                     | Peak season         |                     | Post=1962           |                     | Change 64-65        |                    |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|--------------------|
|   | (1)                 | (2)                 | (3)                 | (4)                 | (5)                 | (6)                 | (7)                 | (8)                 | (9)                 | (10)               |
|   | Patents             | Citations           | Patents             | Citations           | Patents             | Citations           | Patents             | Citations           | Patents             | Citations          |
| Foreign share $\times$ post65               | 3.258***<br>(0.474) | 2.271***<br>(0.497) |                     |                     |                     |                     |                     |                     |                     |                    |
| Binary exposure $\times$ post65             |                     |                     | 0.925***<br>(0.146) | 0.603***<br>(0.163) |                     |                     |                     |                     |                     |                    |
| Peak season $\times$ post65                 |                     |                     |                     |                     | 2.718***<br>(0.402) | 1.848***<br>(0.426) |                     |                     |                     |                    |
| Foreign share $\times$ post62               |                     |                     |                     |                     |                     |                     | 3.324***<br>(0.509) | 2.539***<br>(0.540) |                     |                    |
| (Foreign share change 64-65 $\times$ post65 |                     |                     |                     |                     |                     |                     |                     |                     | 2.858***<br>(0.758) | 1.620**<br>(0.759) |
| N (crops $\times$ years)                    | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                |
| Mean patents/citations before 1965          | 4.06                | 23.90               | 4.06                | 23.90               | 4.06                | 23.90               | 4.06                | 23.90               | 4.06                | 23.90              |
| Year FE                                     | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                |
| Crop FE                                     | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                |

# Robustness Checks: Sensitivity to the Text-Search Algorithm

Table 7: Effects of Bracero Exclusion on Agricultural Invention, Robustness to the Text-search Algorithm

|                                    | First crop          |                     | Maximal crop        |                     | All crops           |                     | Equal weights       |                     | Proportional weights |                     |
|------------------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|----------------------|---------------------|
|                                    | (1)                 | (2)                 | (3)                 | (4)                 | (5)                 | (6)                 | (7)                 | (8)                 | (9)                  | (10)                |
|                                    | Patents             | Citations           | Patents             | Citations           | Patents             | Citations           | Patents             | Citations           | Patents              | Citations           |
| Foreign share $\times$ post        | 3.258***<br>(0.474) | 2.271***<br>(0.497) | 3.223***<br>(0.467) | 2.163***<br>(0.500) | 3.028***<br>(0.449) | 2.220***<br>(0.498) | 3.046***<br>(0.443) | 2.128***<br>(0.464) | 3.182***<br>(0.457)  | 2.178***<br>(0.483) |
| N (crops $\times$ years)           | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                 | 608                  | 608                 |
| Mean patents/citations before 1965 | 4.06                | 23.90               | 4.06                | 23.90               | 4.37                | 26.74               | 4.06                | 23.90               | 4.06                 | 23.90               |
| Year FE                            | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                  | Yes                 |
| Crop FE                            | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                  | Yes                 |

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# Robustness Checks: Extending the Sample of Crops

Table 8: Effects of Bracero Exclusion on Agricultural Invention, Robustness to the Sample of Crops

|                                    | Baseline crops      |                     | Baseline + Field    |                     | Baseline + California |                     | All crops           |                     |
|------------------------------------|---------------------|---------------------|---------------------|---------------------|-----------------------|---------------------|---------------------|---------------------|
|                                    | (1)                 | (2)                 | (3)                 | (4)                 | (5)                   | (6)                 | (7)                 | (8)                 |
|                                    | Patents             | Citations           | Patents             | Citations           | Patents               | Citations           | Patents             | Citations           |
| Foreign share $\times$ post        | 3.258***<br>(0.474) | 2.271***<br>(0.497) | 2.848***<br>(0.414) | 1.481***<br>(0.442) | 3.137***<br>(0.445)   | 2.329***<br>(0.470) | 2.765***<br>(0.399) | 1.545***<br>(0.423) |
| N (crops $\times$ years)           | 608                 | 608                 | 988                 | 988                 | 988                   | 988                 | 1,368               | 1,368               |
| Mean patents/citations before 1965 | 4.06                | 23.90               | 3.59                | 21.53               | 2.65                  | 16.17               | 2.70                | 16.50               |
| Year FE                            | Yes                 | Yes                 | Yes                 | Yes                 | Yes                   | Yes                 | Yes                 | Yes                 |
| Crop FE                            | Yes                 | Yes                 | Yes                 | Yes                 | Yes                   | Yes                 | Yes                 | Yes                 |

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# Robustness Checks: Changing the Years of the Analysis

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Table 9: Effects of Bracero Exclusion on Agricultural Invention, Changing the Period of the Sample

| Last Year:  | Total Patents       |                     |                     |                     |                     |                     |                     |                     |                     |                     |                     |
|-------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
|             | 1980                | 1981                | 1982                | 1983                | 1984                | 1985                | 1986                | 1987                | 1988                | 1989                | 1990                |
| First Year: |                     |                     |                     |                     |                     |                     |                     |                     |                     |                     |                     |
| 1943        | 2.943***<br>(0.460) | 2.924***<br>(0.451) | 2.894***<br>(0.445) | 2.939***<br>(0.442) | 2.884***<br>(0.439) | 2.886***<br>(0.434) | 2.826***<br>(0.431) | 2.761***<br>(0.430) | 2.712***<br>(0.428) | 2.702***<br>(0.422) | 2.717***<br>(0.422) |
| 1944        | 2.965***<br>(0.464) | 2.946***<br>(0.455) | 2.916***<br>(0.449) | 2.961***<br>(0.446) | 2.906***<br>(0.443) | 2.909***<br>(0.438) | 2.849***<br>(0.435) | 2.784***<br>(0.434) | 2.735***<br>(0.432) | 2.725***<br>(0.427) | 2.740***<br>(0.426) |
| 1945        | 3.137***<br>(0.472) | 3.116***<br>(0.463) | 3.084***<br>(0.457) | 3.129***<br>(0.454) | 3.074***<br>(0.450) | 3.076***<br>(0.446) | 3.016***<br>(0.443) | 2.951***<br>(0.442) | 2.902***<br>(0.440) | 2.890***<br>(0.434) | 2.906***<br>(0.434) |
| 1946        | 3.145***<br>(0.480) | 3.124***<br>(0.470) | 3.091***<br>(0.464) | 3.136***<br>(0.461) | 3.080***<br>(0.458) | 3.083***<br>(0.454) | 3.022***<br>(0.451) | 2.958***<br>(0.449) | 2.908***<br>(0.447) | 2.896***<br>(0.441) | 2.912***<br>(0.441) |
| 1947        | 3.278***<br>(0.492) | 3.255***<br>(0.482) | 3.221***<br>(0.475) | 3.265***<br>(0.473) | 3.209***<br>(0.469) | 3.212***<br>(0.465) | 3.150***<br>(0.462) | 3.085***<br>(0.460) | 3.035***<br>(0.458) | 3.022***<br>(0.452) | 3.038***<br>(0.452) |
| 1948        | 3.326***<br>(0.501) | 3.301***<br>(0.491) | 3.267***<br>(0.484) | 3.311***<br>(0.482) | 3.255***<br>(0.478) | 3.258***<br>(0.474) | 3.196***<br>(0.471) | 3.132***<br>(0.469) | 3.082***<br>(0.467) | 3.068***<br>(0.461) | 3.084***<br>(0.461) |
| 1949        | 3.317***<br>(0.515) | 3.292***<br>(0.504) | 3.257***<br>(0.497) | 3.301***<br>(0.495) | 3.245***<br>(0.491) | 3.248***<br>(0.487) | 3.187***<br>(0.484) | 3.122***<br>(0.482) | 3.072***<br>(0.480) | 3.058***<br>(0.473) | 3.074***<br>(0.474) |
| 1950        | 3.313***<br>(0.529) | 3.287***<br>(0.518) | 3.252***<br>(0.511) | 3.296***<br>(0.509) | 3.240***<br>(0.505) | 3.243***<br>(0.501) | 3.181***<br>(0.498) | 3.116***<br>(0.496) | 3.066***<br>(0.494) | 3.052***<br>(0.488) | 3.068***<br>(0.488) |
| 1951        | 3.397***<br>(0.543) | 3.369***<br>(0.532) | 3.332***<br>(0.525) | 3.376***<br>(0.522) | 3.319***<br>(0.518) | 3.321***<br>(0.515) | 3.258***<br>(0.512) | 3.193***<br>(0.510) | 3.142***<br>(0.508) | 3.127***<br>(0.501) | 3.143***<br>(0.501) |
| 1952        | 3.270***<br>(0.537) | 3.242***<br>(0.529) | 3.205***<br>(0.522) | 3.249***<br>(0.518) | 3.192***<br>(0.515) | 3.194***<br>(0.512) | 3.132***<br>(0.510) | 3.066***<br>(0.508) | 3.015***<br>(0.501) | 3.000***<br>(0.500) | 3.016***<br>(0.500) |

# CPC Subclasses Definitions

Table 10: Plant-Agricultural Sub-Classes in the CPC Classification System: Definition of the Subclass, Number of Crop-Specific Patents by Period and Labor Requirements

| Subclass | Definition  | Number of patents |           |           | Seasonal Labor Requirements |      |
|----------|---|-------------------|-----------|-----------|-----------------------------|------|
|          |   | Total             | 1948-1964 | 1965-1985 | Mean                        | Sd   |
| A01B     | Soil Working In Agriculture Or Forestry; Parts, Details, Or Accessories Of Agricultural Machines Or Implements, In General  | 627               | 250       | 225       | 0.16                        | 0.23 |
| A01C     | Planting; Sowing; Fertilising   | 785               | 233       | 410       | 0.01                        | 0.02 |
| A01D     | Harvesting; Mowing  | 3080              | 1149      | 1414      | 0.69                        | 0.26 |
| A01F     | Processing Of Harvested Produce; Hay Or Straw Presses; Devices For Storing Agricultural Or Horticultural Produce  | 236               | 64        | 130       | 0.00                        | 0.00 |
| A01G     | Horticulture; Cultivation Of Vegetables, Flowers, Rice, Fruit, Vines, Hops Or Seaweed; Forestry; Watering   | 1401              | 270       | 930       | 0.13                        | 0.12 |
| A01H     | New Plants Or Processes For Obtaining Them; Plant Reproduction By Tissue Culture Techniques   | 152               | 9         | 109       | 0.00                        | 0.00 |
| A01N     | Preservation Of Bodies Of Humans Or Animals Or Plants Or Parts Thereof; Biocides, E.G. As Disinfectants, As Pesticides, As Herbicides Pest Repellants Or Attractants; Plant Growth Attractants; Plant Growth Regulators | 11166             | 1719      | 8036      | 0.00                        | 0.01 |

Notes: Sub-classes in the CPC A01 class (agriculture) that contain words related to plants or crops in the definition.

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