# Commitment Institutions and Electoral and Political Instability: A Reduced-Form Approach

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# Do the commitment institutions of central bank independence and fixed exchange rates affect electoral and political instability?

- Net Welfare Benefits
  - ► Inflation Time Inconsistency
  - Political efficacy, access to capital
  - Economic Voting, Increased Stability
- ► Political Business Cycles
  - Inability to manipulate economy or satisfy partisans
  - Monetary (perhaps fiscal) policy
  - Economic voting, Decreased Stability

## Can Trump fire Fed Chair Jerome Po

Adriene Hill, Janet Nguyen, and Daisy Palacios

Dec 24, 2018

#### Literature

- ► Bernhard and Leblang (2002)
  - ▶ OLS, 16 parliamentary democracies since 1970s
  - CBI increases cabinet duration by 3mos, Fixed rates by 5mos
- ► Clark, Golder, and Poast (2013)
  - Survival Analysis, 19 OECD countries since 1970s
  - Both institutions increase leader survival but only after 7y in office
- Contribution:
  - ► Far larger dataset including non/semi-democracies
  - More consideration of endogeneity: choice of institutions based on stability consideration, de jure independence
  - Political, not just electoral stability (coups, civil wars, etc), consideration for specific governmental positions



#### Data

- ▶ Panel of 192 countries, 1970-2016
- Varieties of Democracy
  - ► V2elturnhos, v2eltturnhog, v2eltvrig
  - O for same individual, 1 for same party or coalition, 2 for new party & ind.
  - ► WGI Political Violence (neg = unstable)
  - Instability Event- coup, civil war, internal conflict
- ► Garriga (Cukierman, Webb, Neyapti)- de jure CBI
- Dreher et al.- Irregular turnover of governor- de facto CBI
- Reinhart, Rogoff Exchange Rates: 16 categories (higher = float)



#### Results

- ► FEs, clustered SEs
- ▶ De Jure CBI and more instability: PBCs
- Less De Facto CBI (high irregular turnover) and more lower chamber turnover
- ► Floating rate and HOS turnover
- ▶ Welfare Benefits of De Facto CBI, Fixed Rates?

|             | (1)<br>HOG<br>Turnover | (2)<br>HOS<br>Turnover | (3)<br>Lower Hou<br>Turnover |
|-------------|------------------------|------------------------|------------------------------|
| De Jure CBI | 0.246                  | 0.349**                | 0.423*                       |
| (CNW Index) | (1.20)                 | (2.85)                 | (2.07)                       |

### Ordered Logit (Mean Marginal Effects)

- ► Nothing changes in terms of significance, except for fixed Erates and HOG
- xtologit; random effects

|                          | (1)<br>HOG<br>Turnover | (2)<br>HOS<br>Turnover | (3)<br>Lower<br>Chamber<br>Turnover |   |
|--------------------------|------------------------|------------------------|-------------------------------------|---|
| DJ CBI<br>No<br>Turnover | -0.140                 | -0.238***              | -0.321***                           | - |
|                          | (-1.75)                | (-4.15)                | (-3.56)                             |   |
| Half<br>Turnover         | 0.0134                 | 0.0460***              | 0.0989**                            |   |
| Ful1                     | 0.126                  | 0.192***               | 0.222***                            |   |
| Turnover                 | (1.75)                 | (4.10)                 | (3.59)                              | 3 |

# Panel Logit (binary instability event variable) Mean Marginal Effects

- Fixed effects
- ▶ More evidence that de jure CBI increases political instability
- ► Fixed exchange rate (low RR rate) increases pol. instability, but very small effect size

|                  | (1)         |
|------------------|-------------|
|                  | Political   |
|                  | Instability |
|                  | Event       |
| De Jure CBI (CNW | 0.597***    |
| Index)           |             |
| •                | (11.83)     |
|                  |             |

# IV1: Tertiary Ed Enrollment (CBI), Aggregate GDP (Fixed Rate)

- Good first stages
- ► Poor exclusion restrictions for political stability, better ones for electoral stability/turnover
- De jure CBI now increases lower chamber turnover, but no longer HOS

(1)

HOG Turnover

- Unclear sign for fixed rates (last two cols)
- De facto CBI omitted, insignificant

| De Jure CBI (CNW<br>Index) | 0.564  | -0.346  | 0.906* |  |
|----------------------------|--------|---------|--------|--|
| ,                          | (1.33) | (-0.98) | (1.97) |  |

(2)

HOS Turnover Lower House

(3)

Turnover

# IV2: Population Share Social Science/Business Grads (CBI), Agg GDP (Fixed Rates)

- ► Better Exclusion Restriction
- Very limited data but strong result for de jure CBI and political instability

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(1)

(2)

(3)

|                                      | HOG<br>Turnover | HOS Turnover | Lower Hou<br>Turnover |
|--------------------------------------|-----------------|--------------|-----------------------|
| De Jure CBI (CNW<br>Index)           | 101.3           | 40.79        | -58.56                |
| index)                               | (0.20)          | (0.20)       | (-0.20)               |
| Exchange Rate<br>Classification (RR) | 3.018           | 1.226        | -1.817                |
| Ciassification (KK)                  | (0.20)          | (0.20)       | (-0.20)               |

#### Just Aggregate GDP for Fixed Rates

- Clearer case for fixed rates decreasing pol and electoral stability (PBC)
- ▶ Note on exclusion restriction: still an imperfect case
  - Agg GDP proxies for economy size (optimum currency area)

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- Arguably not as connected to GDP per capita to stability
- ▶ Result for LH sensitive to dataset

|                     | (1)         | (2)        |
|---------------------|-------------|------------|
|                     | Lower House | WB Politic |
|                     | Turnover    | Stability  |
|                     |             | (Absence   |
|                     |             | Violence   |
| Exchange Rate       | -0.0779***  | 0.257***   |
| Classification (RR) |             |            |
|                     | (-3.35)     | (4.13)     |

#### Table of Lags

- ► Irregular central bank turnover instantaneously associated with lower chamber election turnover
- ► T-3 sees strongest de jure CBI political instability impact
- ► T-6, T-8 de jure CBI increases pol instability. T-8 reduces HOG turnover (electoral instability) (similar to Clark, Golder, and Poast).
- ► Fixed rates increase instability in the same T-6 and up range
- Little significance for de facto CBI/governor turnover

#### Summary

- De jure CBI generally decreases (esp. pol) stability, suggesting limits on PBCs
- Sign unclear for governor turnover/de facto CBI
- Fixed exchange rates also increase electoral stability, but decrease political stability in FE & XTLogit models
- In IV and lag specifications fixed rates decrease all stability
- Commitment institutions politically costly, at odds with literature
- Robust results
  - Not covered: capital controls/openness don't matter, binary independent variables somewhat reduce effect sizes, interactions with democracy do not matter, institutional controls for federalism and corporatism do not affect signs or cause large changes in effects

### Questions/future directions

- Diverging predictions for Head of Government, Head of State, Lower House Turnover
  - ▶ HOS and Lower House seem to have strongest relationships
- ► Recode/reverse exchange rate variable
- Endogenous elections
- Exchange rate classification as categorical variable, not continuous
- Dynamic panel (A-Bond)?
- Ordinal logit regression with IV (different procedure)
- Ordinal logit with lags

### Additional Results/Checks

#### HOS = HOG?

- V2exhoshog is an indicator for whether HOS and HOG are the same person
- ▶ De jure CBI increases HOS turnover somewhat more when they are not the same person ???
- ► Weaker effect when they are
- Fixed erates reduce turnover in when they are the same person

|            | (1)        | (2)        |
|------------|------------|------------|
|            | v2eltumhog | v2eltumhos |
| lvaw_gar   | 0.220      | 0.330*     |
|            | (0.83)     | (2.51)     |
| 1.v2exhosh | -0.572*    | -0.233     |
| og         | (-2.00)    | (-0.90)    |
| 1.v2exhosh | -0.163     | -0.131     |

### Binary Dependent Variable (xtlogit)

- ► Two codings, similar results
- Fixed effects
- ► Floating (versus fixed) rate now also increases WB political instability index

Any change in party or individual (any turnover)

|          | (1)         | (2)          | (3)        | (4     |
|----------|-------------|--------------|------------|--------|
|          | bv2eltumhog | bv2elturnhos | bv2eltvrig | be wbs |
| main     |             |              |            |        |
| lyaw gar | 0.604       | 1.702**      | 1.635**    | -3.18  |
|          | (1.34)      | (2.86)       | (3.23)     | (-2.3  |
| irregtd  | 0.167       | 0.173        | 0.696**    | -0.1   |
|          | (0.89)      | (0.75)       | (3.12)     | (-0.6  |
| RRrate   | 0.0370      | 0.0893**     | 0.0153     | -0.1   |

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(2.82)

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(0.61)

#### Controls

- Regional government exists and has autonomy and authority, checks and balances/horizontal accountability
- Not strictly necessary
  - ► FEs
  - No sign flips
- Omitted: Corporatism
- ► Collinearity?

| Commeanity | •           |                               |                              |
|------------|-------------|-------------------------------|------------------------------|
|            | (1)         | (2)                           | (3)                          |
|            | v2elturnhog | v2elturnhos                   | v2eltvrig                    |
| lyaw_gar   | 0.158       | 0.136                         | 0.527                        |
|            | (0.55)      | (0.63)                        | (1.42)                       |
| irregtd    | 0.236       | 0.106                         | 0.374*                       |
|            | (1.69)      | (0.89)                        | (2.50)                       |
| RRrate     | 0.00200     | 0.0333***                     | -0.00672                     |
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#### Democracy/Nondemocracy

▶ High polity on the left, low polity on the right

(1)

▶ De facto CBI (less irregular turnover) means less lower chamber turnover in democracies but reverse in autocracies. Rule of law?

|          | (1)             | (2)         | (3)       | (4)       |
|----------|-----------------|-------------|-----------|-----------|
|          | v2elturnhog     | v2elturnhos | v2eltvrig | e_wbgi_pv |
| lvaw_gar | 0.0936          | 0.166       | 0.129     | -0.414    |
|          | (0.43)          | (1.13)      | (0.52)    | (-1.89)   |
| irregtd  | 0.137           | 0.00728     | 0.267**   | -0.00569  |
|          | (1.52)          | (0.09)      | (2.99)    | (-0.19)   |
| RRrate   | 0.00795         | 0.0186*     | -0.0104   | 0.000947  |
|          | (0.75)          | (2.44)      | (-0.83)   | (0.13)    |
| _cons    | 0.722***        | 0.247*      | 0.760***  | 0.284     |
| _        | (4.55)<br>Isaac | (2.27)      | (4.01)    | (1.77)    |

(2)

(3)

(4)