

Symposium on Technology, Innovation and Inclusive Growth

Prof. Manuel Trajtenberg Member of the Knesset former Head of the Israeli High Education System former Chair of the National Economic Council



OECD Paris, April 28-29 2016

Science, Technology and Innovation (STI) for inclusive growth

Recent growth record: not much "trickle down" nor effective redistribution => high inequality.

hence aim at,

- Inclusive growth: increase pie while reducing inequality
- Harness STI for inclusive growth: want innovation and its benefits widely distributed across sectors and occupations,

but instead,

- STI concentrated in few sectors and regions, and
- Educational gaps interact with STI to increase inequality

Can policy make a difference?!

Policies for inclusive growth

Take unconventional approach (not the "Arrow-Solow...") – focus **on people** rather than on techs:

- 1. Upgrade large, growing occupations
- 2. Promote **human-enhancing** innovations
- 3. Improve **access** to digitized quasi-public goods

Have far reaching implications!

US civilian labor force 2014-24

source: BLS – projections for 2024

civilian labor force – millions					
Age	2014	2024	change	% change	
Total	156	164	+8	+5%	
16 - 24	21	18	-3	-13%	
25 - 54	101	105	+4	+4%	
55 +	34	41	+7	+20%	

Slow growth of labor force in coming decade, dramatic change in age composition!

Sectoral composition of labor force 2014-24

source: BLS – projections for 2024

employment by major sector – millions					
	millions			Percentage	
Sector	2014	2024	change	growth	
Goods producing	19	19	~	~0%	
Services	121	130 (80%)	+ 9.3	+7%	
of which Health care & social assistance	18	22 (14%)	+ 3.8	+20%	
Other	10	11	+ 0.5	+1	
Total	151	160	+ 9.8	+6%	

Educational requirements and wages of growing occupations

- ❖ Of **15** occupations with largest *absolute* growth 2014-24:
 - 5 in health and personal care (personal care aides, home health aides, home health nurses, etc.)
 1.6 million new jobs!
 - 11 no formal educational credential or high school diploma
 - **11** with wages *lower* than median (\$35,540)

home health aides: 350,000 new jobs, no educational credential, wage \$21K

- ❖ Of **15** occupations with largest *percentage* growth 2014-24:
 - 9 in health and personal care, just 220K new jobs, plus
 - 10 Bachelor's degree or higher, or some college
 - **11** with wages *higher* than median (\$35,540)
- ❖ Of **10** highest paying occupations, **9 in medicine** (the 10th: CEOs)

Inclusive growth – how to go about it?

- > For inclusive growth: upgrade large, growing occupations
- > All in services, most in **health and personal care** (HPC)
- > Growth in **HPC** mostly driven by demand:
 - > increased longevity & population aging
 - ➤ high **demand elasticity** for health care and "quality of life"
 - > health insurance reform increases access
- ➤ At present most occupations in HPC: require **little training** and educational requirements, very **low wages**

focus on workers & occupations, rather than on technologies or sectors

Upgrading occupations for inclusive growth: Policy steps

Not the classic "do more" - more R&D, more "hot fields", more college degrees,

but instead,

- Professionalization of large, growing occupations, particularly in health and education (quasi public goods)
- Design comprehensive policies for them, derive job and training requirements
- > Provide for **tertiary education** and **academic** infrastructure
- > **Expose** newly empowered & trained workers **to STI** they (and others) will seek there opportunities to **innovate**!

Upgrading occupations for inclusive growth: history-dependent

Pay, content of occupations depend upon history, state of the art, policy:

- Physicians, surgeons and apothecaries:
 - until early 19th century: low pay and status among "trades"
 - gradual improvement as discipline more scientific
 - huge jump up since 2nd WW

> Nurses:

- by 1946 wages just 1/3 of female workers in garment industry!
- The Nurse Training Act of 1964 upgraded curriculum, required academic degrees. Salaries went up, more specialization and administrative roles for nurses.
- Since then: medical innovation further improved status and pay

Upgrading occupations for inclusive growth: example: early childhood education (ECE)

- > **ECE** birth to age 6, most important birth to age 3:
 - Still family homecare (unpriced), nannies, private child care
 - Very low pay, little EDU required call it the "diaper care"
- Large volume of research: most important development stage, determines future of individual, "equality of opportunity"
- ➤ Key for early **detection** & effective treatment of conditions learning disabilities, "spectrum", ADD/ADHD; expensive in short run, big benefits later
- Need professionalization of ECE training, certification etc. Then deploy STI (e.g. cloud applications to detect conditions) need policy!!!
- Very similar for elderly care

Upgrading occupations for inclusive growth: Policy sum-up

Inclusive growth requires,

- Upgrade people and occupations, what they do and need to know
- ➤ Focus on **quality** of services provided, not on quantity but **hard to measure**, not necessarily shows up as growth!
- > Harness STI to serve those purposes

Policies for inclusive growth II: promote human enhancing innovations - HEI

- HEI: innovations that magnify, enhance and extend sensory, analytical and problem solving capabilities (not "input saving") examples of HEI's:
- in medicine: AI applications for diagnostics; new imaging devices for minimally invasive surgery − better doctors!
- ➤ in education: AI to track individual progress of pupils, tailor tasks to foster their development better teachers!
- > HEI's can unleash newly found human creativity
- Many innovations do the opposite see Walmart: turn workers into unthinking automatons, TFP up but more inequality, "exclusive" growth!

HEI's can be great equalizers, within and between occupations!

Policy for inclusive growth III: enabling access

- Lots of **benefits from innovation & digitization** from **access** to unpriced "quasi public goods" privately provided search, networks such as Google, Facebook, WhatsApp, etc.
- Access is great equalizer => make them universally available (more equality with same income distribution, like public parks...),
- > Access key for widely distributed innovation opportunities
- > Access services using digital platforms e.g. telemedicine, MOOCS
- Render geographic and socio-economic location less important to access benefits

Policy for inclusive growth: yes, but what kind of "growth"?

- de-emphasize GDP growth as measured, turning irrelevant!
- > same with **inequality** just of income: issue **not** just how to distribute more equally given goods and services, but equity in participation!
- Focus instead on **wellbeing**, happiness, satisfaction human development, sense of purpose, fulfillment, quality of life.
- **Equity** in access to the possibility of enjoying human enhancement innovations.



Thanks!

We live in a rapidly changing world, hence to innovate is to survive...



Employment in services 2014-24

source: BLS – projections for 2024

				• • • • • • • • • • • • • • • • • • • •
emnic	Wment in '	s largaci	r carvica cac	tors – millions
CITIPIC	yiiiGiit iii s	Jiaiges	L JEI VICE JEC	

Sector	2014	2024	change	% change
Health care & social assistance	18	22	3.8	20%
Professional and business	19	21	1.9	10%
State and local government	19	20	0.8	4%
Retail trade	15	16	0.7	5%
Leisure & hospitality	15	16	1.0	6%
Total top 5	86 (71%)	95 (73%)	+9.0 (97%)	10%
All services	121	130	+9.3	+7%

Health care & social assistance:

largest and fastest growing sector - 14% of total!

5 Occupations with largest growth 2014-24

source: BLS – projections for 2024

	Occupations with largest absolute growth 2014-24 (thousands)				
	Occupation	2014	2024	change	% change
Top 3 in Health Care	Personal care aides	1,770	2,230	460	+26%
	Registered nurses	2,750	3,190	440	+16%
	Home health aides	910	105	348	+38%
	Food preparation & serving	3,160	3,500	344	+11%
	Retail salespersons	4,630	4,940	314	+7%
Occupations with largest percentage growth 2014-24*					
	Occupation	2014	2024	change	% change
١	Occupation Occupational therapy assistants		2024 47	change 14	% change 43%
A 11 :	•				o o
All in Health	Occupational therapy assistants	33	47	14	43%
All in Health Care!	Occupational therapy assistants Physical therapy assistants	33 79	47 111	14 32	43% 41%
Health	Occupational therapy assistants Physical therapy assistants Physical therapists aides	33 79 50	47 111 70	14 32 20	43% 41% 39%