of Mexico's low wages. Thousands of Mexicans rushed to the *maquilas*. Thousands more continued on past the border.

If NAFTA opened American borders to goods and services, people still navigated strict legal barriers to immigration. Policy makers believed that free trade would create jobs and wealth that would incentivize Mexican workers to stay home, and yet multitudes continued to leave for opportunities in *el norte*. The 1990s proved that prohibiting illegal migration was, if not impossible, exceedingly difficult. Poverty, political corruption, violence, and hopes for a better life in the United States—or simply higher wages—continued to lure immigrants across the border. Between 1990 and 2010, the proportion of foreign-born individuals in the United States grew from 7.9 percent to 12.9 percent, and the number of undocumented immigrants tripled from 3.5 million to 11.2. While large numbers continued to migrate to traditional immigrant destinations—California, Texas, New York, Florida, New Jersey, and Illinois—the 1990s also witnessed unprecedented migration to the American South. Among the fastest-growing immigrant destination states were Kentucky, Tennessee, Arkansas, Georgia, and North Carolina, all of which had immigration growth rates in excess of 100 percent during the decade.¹²

In response to the continued influx of immigrants and the vocal complaints of anti-immigration activists, policy makers responded with such initiatives as Operation Gatekeeper and Hold the Line, which attempted to make crossing the border more prohibitive. The new strategy "funneled" immigrants to dangerous and remote crossing areas. Immigration officials hoped the brutal natural landscape would serve as a natural deterrent. It wouldn't. By 2017, hundreds of immigrants died each year of drowning, exposure, and dehydration.¹³

Clinton, meanwhile, sought to carve out a middle ground in his domestic agenda. In his first weeks in office, Clinton reviewed Department of Defense policies restricting homosexuals from serving in the armed forces. He pushed through a compromise plan, Don't Ask, Don't Tell, that removed any questions about sexual orientation in induction interviews but also required that gay military personnel keep their sexual orientation private. The policy alienated many. Social conservatives were outraged and his credentials as a conservative southerner suffered, while many liberals recoiled at continued antigay discrimination.

In his first term, Clinton also put forward universal healthcare as a major policy goal, and first lady Hillary Rodham Clinton played a major role in the initiative. But the push for a national healthcare law collapsed on itself. Conservatives revolted, the healthcare industry flooded the air-

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waves with attack ads, Clinton struggled with congressional Democrats, and voters bristled. A national healthcare system was again repulsed.

The midterm elections of 1994 were a disaster for the Democrats, who lost the House of Representatives for the first time since 1952. Congressional Republicans, led by Georgia congressman Newt Gingrich and Texas congressman Dick Armey, offered a policy agenda they called the Contract with America. Republican candidates from around the nation gathered on the steps of the Capitol to pledge their commitment to a conservative legislative blueprint to be enacted if the GOP won control of the House. The strategy worked.

Social conservatives were mobilized by an energized group of religious activists, especially the Christian Coalition, led by Pat Robertson and Ralph Reed. Robertson was a television minister and entrepreneur whose 1988 long shot run for the Republican presidential nomination brought him a massive mailing list and a network of religiously motivated voters around the country. From that mailing list, the Christian Coalition organized around the country, seeking to influence politics on the local and national level.

In 1996 the generational contest played out again when the Republicans nominated another aging war hero, Senator Bob Dole of Kansas, but Clinton again won the election, becoming the first Democrat to serve back-to-back terms since Franklin Roosevelt. He was aided in part by the amelioration of conservatives by his signing of welfare reform legislation, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, which decreased welfare benefits, restricted eligibility, and turned over many responsibilities to states. Clinton said it would "break the cycle of dependency." ¹⁴

Clinton presided over a booming economy fueled by emergent computing technologies. Personal computers had skyrocketed in sales, and the Internet became a mass phenomenon. Communication and commerce were never again the same. The tech boom was driven by business, and the 1990s saw robust innovation and entrepreneurship. Investors scrambled to find the next Microsoft or Apple, suddenly massive computing companies. But it was the Internet that sparked a bonanza. The dot-com boom fueled enormous economic growth and substantial financial speculation to find the next Google or Amazon.

Republicans, defeated at the polls in 1996 and 1998, looked for other ways to undermine Clinton's presidency. Political polarization seemed unprecedented and a sensation-starved, post-Watergate media demanded scandal. The Republican Congress spent millions on investigations

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hoping to uncover some shred of damning evidence to sink Clinton's presidency, whether it be real estate deals, White House staffing, or adultery. Rumors of sexual misconduct had always swirled around Clinton. The press, which had historically turned a blind eye to such private matters, saturated the media with Clinton's sex scandals. Congressional investigations targeted the allegations and Clinton denied having "sexual relations" with Monica Lewinsky before a grand jury and in a statement to the American public. Republicans used the testimony to allege perjury. In December 1998, the House of Representatives voted to impeach the president. It was a wildly unpopular step. Two thirds of Americans disapproved, and a majority told Gallup pollsters that Republicans had abused their constitutional authority. Clinton's approval rating, meanwhile, jumped to 78 percent. In February 1999, Clinton was acquitted by the Senate by a vote that mostly fell along party lines.

The 2000 election pitted Vice President Albert Gore Ir. against George W. Bush, the twice-elected Texas governor and son of the former president. Gore, wary of Clinton's recent impeachment despite Clinton's enduring approval ratings, distanced himself from the president and eight years of relative prosperity. Instead, he ran as a pragmatic, moderate liberal. Bush, too, ran as a moderate, claiming to represent a compassionate conservatism and a new faith-based politics. Bush was an outspoken evangelical. In a presidential debate, he declared Jesus Christ his favorite political philosopher. He promised to bring church leaders into government, and his campaign appealed to churches and clergy to get out the vote. Moreover, he promised to bring honor, dignity, and integrity to the Oval Office, a clear reference to Clinton. Utterly lacking the political charisma that had propelled Clinton, Gore withered under Bush's attacks. Instead of trumpeting the Clinton presidency, Gore found himself answering the media's questions about whether he was sufficiently an alpha male and whether he had invented the Internet.

Few elections have been as close and contentious as the 2000 election, which ended in a deadlock. Gore had won the popular vote by 500,000 votes, but the Electoral College hinged on a contested Florida election. On election night the media called Florida for Gore, but then Bush made late gains and news organizations reversed themselves by declaring the state for Bush—and Bush the probable president-elect. Gore conceded privately to Bush, then backpedaled as the counts edged back toward Gore yet again. When the nation awoke the next day, it was unclear who had been elected president. The close Florida vote triggered an automatic recount.

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Lawyers descended on Florida. The Gore campaign called for manual recounts in several counties. Local election boards, Florida secretary of state Kathleen Harris, and the Florida supreme court all weighed in until the U.S. Supreme Court stepped in and, in an unprecedented 5–4 decision in *Bush v. Gore*, ruled that the recount had to end. Bush was awarded Florida by a margin of 537 votes, enough to win him the state and give him a majority in the Electoral College. He had won the presidency.

In his first months in office, Bush fought to push forward enormous tax cuts skewed toward America's highest earners. The bursting of the dot-com bubble weighed down the economy. Old political and cultural fights continued to be fought. And then the towers fell.

III. September 11 and the War on Terror

On the morning of September 11, 2001, nineteen operatives of the al-Qaeda terrorist organization hijacked four passenger planes on the East Coast. American Airlines Flight 11 crashed into the North Tower of the Ground Zero six days after the September 11 attacks. Wikimedia.



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World Trade Center in New York City at 8:46 a.m. Eastern Daylight Time (EDT). United Airlines Flight 175 crashed into the South Tower at 9:03. American Airlines Flight 77 crashed into the western façade of the Pentagon at 9:37. At 9:59, the South Tower of the World Trade Center collapsed. At 10:03, United Airlines Flight 93 crashed in a field outside Shanksville, Pennsylvania, brought down by passengers who had received news of the earlier hijackings. At 10:28, the North Tower collapsed. In less than two hours, nearly three thousand Americans had been killed.

The attacks stunned Americans. Late that night, Bush addressed the nation and assured the country that "the search is under way for those who are behind these evil acts." At Ground Zero three days later, Bush thanked first responders for their work. A worker said he couldn't hear him. "I can hear you," Bush shouted back, "The rest of the world hears you. And the people who knocked these buildings down will hear all of us soon."

American intelligence agencies quickly identified the radical Islamic militant group al-Qaeda, led by the wealthy Saudi Osama bin Laden, as the perpetrators of the attack. Sheltered in Afghanistan by the Taliban, the country's Islamic government, al-Qaeda was responsible for a 1993 bombing of the World Trade Center and a string of attacks at U.S. embassies and military bases across the world. Bin Laden's Islamic radicalism and his anti-American aggression attracted supporters across the region and, by 2001, al-Qaeda was active in over sixty countries.

President Bush addresses rescue workers at Ground Zero. 2001. FEMA Photo Library.



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Although in his presidential campaign Bush had denounced foreign nation-building, he populated his administration with neoconservatives, firm believers in the expansion of American democracy and American interests abroad. Bush advanced what was sometimes called the Bush Doctrine, a policy in which the United States would have the right to unilaterally and preemptively make war on any regime or terrorist organization that posed a threat to the United States or to U.S. citizens. It would lead the United States into protracted conflicts in Afghanistan and Iraq and entangle the United States in nations across the world. Journalist Dexter Filkins called it a Forever War, a perpetual conflict waged against an amorphous and undefeatable enemy. The geopolitical realities of the twenty-first-century world were forever transformed.

The United States, of course, had a history in Afghanistan. When the Soviet Union invaded Afghanistan in December 1979 to quell an insurrection that threatened to topple Kabul's communist government, the United States financed and armed anti-Soviet insurgents, the Mujahideen. In 1981, the Reagan administration authorized the CIA to provide the Mujahideen with weapons and training to strengthen the insurgency. An independent wealthy young Saudi, Osama bin Laden, also fought with and funded the Mujahideen. And they began to win. Afghanistan bled the Soviet Union dry. The costs of the war, coupled with growing instability at home, convinced the Soviets to withdraw from Afghanistan in 1989.¹⁷

Osama bin Laden relocated al-Qaeda to Afghanistan after the country fell to the Taliban in 1996. Under Bill Clinton, the United States launched cruise missiles at al-Qaeda camps in Afghanistan in retaliation for al-Qaeda bombings on American embassies in Africa.

After September 11, with a broad authorization of military force, Bush administration officials made plans for military action against al-Qaeda and the Taliban. What would become the longest war in American history began with the launching of Operation Enduring Freedom in October 2001. Air and missile strikes hit targets across Afghanistan. U.S. Special Forces joined with fighters in the anti-Taliban Northern Alliance. Major Afghan cities fell in quick succession. The capital, Kabul, fell on November 13. Bin Laden and al-Qaeda operatives retreated into the rugged mountains along the border of Pakistan in eastern Afghanistan. The American occupation of Afghanistan continued.

As American troops struggled to contain the Taliban in Afghanistan, the Bush administration set its sights on Iraq. After the conclusion of the Gulf War in 1991, American officials established economic sanctions, weapons

inspections, and no-fly zones. By mid-1991, American warplanes were routinely patrolling Iraqi skies and coming under periodic fire from Iraqi missile batteries. The overall cost to the United States of maintaining the two no-fly zones over Iraq was roughly \$1 billion a year. Related military activities in the region added almost another \$500 million to the annual bill. On the ground in Iraq, meanwhile, Iraqi authorities clashed with UN weapons inspectors. Iraq had suspended its program for weapons of mass destruction, but Saddam Hussein fostered ambiguity about the weapons in the minds of regional leaders to forestall any possible attacks against Iraq.

In 1998, a standoff between Hussein and the United Nations over weapons inspections led President Bill Clinton to launch punitive strikes aimed at debilitating what was thought to be a developed chemical weapons program. Attacks began on December 16, 1998. More than two hundred cruise missiles fired from U.S. Navy warships and Air Force B-52 bombers flew into Iraq, targeting suspected chemical weapons storage facilities, missile batteries, and command centers. Airstrikes continued for three more days, unleashing in total 415 cruise missiles and 600 bombs against 97 targets. The number of bombs dropped was nearly double the number used in the 1991 conflict.

The United States and Iraq remained at odds throughout the 1990s and early 2000, when Bush administration officials began championing "regime change." The Bush administration publicly denounced Saddam Hussein's regime and its alleged weapons of mass destruction. It began pushing for war in the fall of 2002. The administration alleged that Hussein was trying to acquire uranium and that it had aluminum tubes used for nuclear centrifuges. Public opinion was divided. George W. Bush said in October, "Facing clear evidence of peril, we cannot wait for the final proof-the smoking gun-that could come in the form of a mushroom cloud."18 The administration's push for war was in full swing. Protests broke out across the country and all over the world, but majorities of Americans supported military action. On October 16, Congress passed the Authorization for Use of Military Force Against Iraq resolution, giving Bush the power to make war in Iraq. Iraq began cooperating with UN weapons inspectors in late 2002, but the Bush administration pressed on. On February 6, 2003, Secretary of State Colin Powell, who had risen to public prominence as chairman of the Joint Chiefs of State during the Persian Gulf War in 1991, presented allegations of a robust Iraqi weapons program to the UN. Protests continued.

The first American bombs hit Baghdad on March 20, 2003. Several hundred thousand troops moved into Iraq and Hussein's regime quickly





collapsed. Baghdad fell on April 9. On May 1, 2003, aboard the USS *Abraham Lincoln*, beneath a banner reading *Mission Accomplished*, George W. Bush announced that "major combat operations in Iraq have ended." No evidence of weapons of mass destruction were ever found. And combat operations had not ended, not really. The Iraqi insurgency had begun, and the United States would spend the next ten years struggling to contain it.

Efforts by various intelligence gathering agencies led to the capture of Saddam Hussein, hidden in an underground compartment near his hometown, on December 13, 2003. The new Iraqi government found him guilty of crimes against humanity and he was hanged on December 30, 2006.

Despite George W. Bush's ill-conceived photo op under a *Mission Accomplished* banner in May 2003, combat operations in Iraq continued for years. Wikimedia.

IV. The End of the Bush Years

The War on Terror was a centerpiece in the race for the White House in 2004. The Democratic ticket, headed by Massachusetts senator John F. Kerry, a Vietnam War hero who entered the public consciousness for his subsequent testimony against it, attacked Bush for the ongoing inability

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to contain the Iraqi insurgency or to find weapons of mass destruction, the revelation and photographic evidence that American soldiers had abused prisoners at the Abu Ghraib prison outside Baghdad, and the inability to find Osama bin Laden. Moreover, many enemy combatants who had been captured in Iraq and Afghanistan were "detained" indefinitely at a military prison in Guantanamo Bay in Cuba. "Gitmo" became infamous for its harsh treatment, indefinite detentions, and torture of prisoners. Bush defended the War on Terror, and his allies attacked critics for failing to "support the troops." Moreover, Kerry had voted for the war—he had to attack the very thing that he had authorized. Bush won a close but clear victory.

The second Bush term saw the continued deterioration of the wars in Iraq and Afghanistan, but Bush's presidency would take a bigger hit from his perceived failure to respond to the domestic tragedy that followed Hurricane Katrina's devastating hit on the Gulf Coast. Katrina had been a category 5 hurricane. It was, the *New Orleans Times-Picayune* reported, "the storm we always feared."²⁰

New Orleans suffered a direct hit, the levees broke, and the bulk of the city flooded. Thousands of refugees flocked to the Superdome, where supplies and medical treatment and evacuation were slow to come. Individuals died in the heat. Bodies wasted away. Americans saw poor black Americans abandoned. Katrina became a symbol of a broken administrative system, a devastated coastline, and irreparable social structures that allowed escape and recovery for some and not for others. Critics charged that Bush had staffed his administration with incompetent supporters and had further ignored the displaced poor and black residents of New Orleans.²¹

Immigration, meanwhile, had become an increasingly potent political issue. The Clinton administration had overseen the implementation of several anti-immigration policies on the U.S.-Mexico border, but hunger and poverty were stronger incentives than border enforcement policies were deterrents. Illegal immigration continued, often at great human cost, but nevertheless fanned widespread anti-immigration sentiment among many American conservatives. Many immigrants and their supporters, however, fought back. 2006 saw waves of massive protests across the country. Hundreds of thousands marched in Chicago, New York, and Los Angeles, and tens of thousands marched in smaller cities around the country. Legal change, however, went nowhere. Moderate conservatives feared upsetting business interests' demand for cheap, exploitable labor and alienating large voting blocs by stifling immigration, and moderate

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Hurricane Katrina was one of the deadliest and most destructive hurricanes in U.S. history. It nearly destroyed New Orleans, Louisiana, as well as cities, towns, and rural areas across the Gulf Coast. It sent hundreds of thousands of refugees to nearby cities such as Houston, Texas, where they temporarily resided in massive structures like the Astrodome. Photograph, September 1, 2005. Wikimedia.

liberals feared upsetting anti-immigrant groups by pushing too hard for liberalization of immigration laws.

Afghanistan and Iraq, meanwhile, continued to deteriorate. In 2006, the Taliban reemerged, as the Afghan government proved both highly corrupt and incapable of providing social services or security for its citizens. Iraq only descended further into chaos as insurgents battled against American troops and groups such as Abu Musab al-Zarqawi's al-Qaeda in Iraq bombed civilians and released video recordings of beheadings.

In 2007, twenty-seven thousand additional U.S. forces deployed to Iraq under the command of General David Petraeus. The effort, "the surge," employed more sophisticated anti-insurgency strategies and, combined with Sunni efforts, pacified many of Iraq's cities and provided cover for the withdrawal of American forces. On December 4, 2008, the Iraqi government approved the U.S.-Iraq Status of Forces Agreement, and U.S. combat forces withdrew from Iraqi cities before June 30, 2009. The last U.S. combat forces left Iraq on December 18, 2011. Violence and instability continued to rock the country.