

diff-jfk: record 104-10332-10021 - Page 1 - (diff between 2025 and 2023)

Highlighted changes between 2025/104-10332-10021.pdf and 2023/docid-32404534.pdf - fresh pages only

SECRET

Date: 04/02/03
Page: 1JFK ASSASSINATION SYSTEM
IDENTIFICATION FORM

AGENCY INFORMATION

26 September 1996

AGENCY : CIA
 RECORD NUMBER : 104-10332-10021
 RECORD SERIES : JFK CIA HRG
 AGENCY FILE NUMBER : PROFILES-DECLASS STDS

MEMORANDUM FOR: Executive Director

Assassination Records Review Board

DOCUMENT INFORMATION

FROM: ORIGINATOR : CIA John F. Pereira
 FROM : Central Intelligence Agency
 TO : SUBJECT : Reconsideration of Release of
 TITLE : ARRB-CIA ISSUES: CIA INSTALLATION
 DATE : 00/00/11/14/1997
 PAGES : 22
 SUBJECTS : ARRB ISSUE

1. The attached memorandum is provided in support of
 DOCUMENT TYPE : PAPER TEXTUAL DOCUMENT
 CLASSIFICATION : our request that the JFK board reconsider its decision to
 RESTRICTIONS : SECRET release the reference to Warrenton Records Center in the
 CURRENT STATUS : Lopez Report (p. 44).
 DATE OF LAST REVIEW : POSTPONED IN FULL
 02/15/00

OPENING CRITERIA : We request that this memorandum and attachment
 be returned to CIA once the Board has completed its
 deliberations on this issue.
 COMMENTS : JPK-M-17-F22 2000.02.15.09:49:27:420044: AT THE ARRB
 MEETING OF 11/17/97 THE BOARD APPROVED PROTECTION OF
 THIS INFORMATION UNTIL 2017.

Attachment

John F. Pereira

Released under the John F. Kennedy
 Assassination Records Collection Act of
 1992 (44 USC 2107 Note). Case#:NW
 35360 Date: 05/01/2023

[R] - ITEM IS RESTRICTED

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OFSS-96-3975
25 September 1996

CIM-97-0010

14 November 1997

MEMORANDUM FOR: Information Review Officer,
Directorate of Administration

VIA: Deputy Director for Administration
Director of Facilities and Security Services
~~Chief Facilities Management Group, OFSS~~

MEMORANDUM FOR: (U) Executive Director
Assassination Records Review Board

FROM: Chief, Warrenton Training Center, FMG/OFSS

TO: (U) Warrenton Training Center Cover
Central Intelligence Agency

SUBJECT: (S) Required Protection of [REDACTED] JFK Act 5 (g)(2)(D)

1. (S) This memorandum is written pursuant to yesterday's discussion with regard to the release of JFK-related documents that refer to "Warrenton" and/or derivatives of a Records Center. It documents executive-level "evidence" as to why "Warrenton" cover needs to be protected. In brief, significant damage to mission, people, and the very existence of the Warrenton Training Center (WTC) would occur as a result of the second- and third-order effects of any confirmed affiliation with the Agency.
 2. (S) As background, the Central Intelligence Agency has gone to great lengths to protect sensitive missions and prevent disclosure of covert personnel as Agency employees. The [REDACTED] as a CIA facility must be protected from public disclosure and hence the cover of this clandestine facility maintained. Integrity provided by cover is essential to their protection. Furthermore, the Warrenton Training Center (WTC) provides the sanctuary whereby Department of State and Diplomatic Telecommunications Service Project Office (DTSP0) personnel can train alongside Agency employees without fear of being "tagged" as working for the Agency.
 3. (S) The cover mechanism itself is very fragile. Per [REDACTED] the document at issue contains the term "Warrenton Records Center" (WRC) and the actual name of the CIA facility at Warrenton, the affiliation of WRC and the Agency at point of classification. ~~SECRET~~ ~~CONTINUATION~~ The terms are interchangable.

JFK Act 5 (g)(2)(D)

CL BY: 0700268

CL REASON: 1.5(c)

DECL ON: X1

DRV FM: LOC 5-82

CL BY: 2004977

CL REASON: 1.5 (c)

DECL ON: X1

DRV FROM: LOC 5-82

~~SECRET~~

~~SECRET~~~~SECRET~~

SUBJECT: (S) Required Protection of [redacted] EPK Act 5 (g) (2) (D)

SUBJECT: (S) ~~as CIA Facility~~ Training Center Cover Considerations

and to return this memorandum for retention to Agency [redacted]
 cover operates solely on the ability to sustain plausible denial.
 representatives at the conclusion of your deliberations.
 In spite of previous rumors of an Agency affiliation, categorical
 denial of such has worked to the point that the media currently
 refers to WTC as a "Top Secret military installation." In
 addition, ~~as we advised previously~~ believeable that WTC and serious
 damage to the mission, the people and the very existence of
 (one radio station, two newspapers - all with connections to
 affiliated in the Washington Metropolitan Area) and recent
 publicity over a WTC ground water contamination issue, the re-
 particularly for the damage that would flow from disclosure of documents
 believed reliable would be helpful to understand this somewhat the
 the real possibility that cover would be compromised.
 activities which currently constitute the [redacted] mission and what
 new, costly and critical activities are being developed for [redacted]
 remaining federal facility in the Warrenton area. As a result,
 the affiliation of Agency records or "Records Center," under any
 ruse, will provide much more than a records archive for the CIA
 Center. This will pose severe problems for installing
 operating under the relatively fragile cover of [redacted]
 activities. While the Agency Archives and Records Center is
 located at Station "A" ^{EPK Act 5 (g) (2) (D)} the media frequently refers to WTC in its
 while it does serve this function and thus houses at the site
 known as [redacted] are some of the Agency's most important and
 sensitive Top Secret Codeword material,¹ it is currently the very
 heart of the CIA's worldwide communications effort, a critical for
 the Office of Communications, DTSP, and the Department of
 State. However, it also is the site of sensitive activities
 engaged in by personnel from the Directorate of Operations,
 the Office of Engineering and Development, the Directorate
 of Intelligence, and the Office of Technical Collections.
¹ Pursuant to classification guidelines promulgated by the Director of Central Intelligence, this facility is currently and properly classified at the SECRET level.

¹ Because of the sensitivity of CIA records, the Archivist of the United States has authorized the CIA to maintain this archive for both permanent and temporary records pending ultimate transfer to the National Archives no sooner than 50 years after their origination. This records center currently houses nearly 130,000 cubic feet of records classified up to and including Top Secret codeword and composed of various media ranging from paper to original imagery from our national aerial and satellite surveillance platforms. In addition, the center also houses the CIA's vital records which would provide the only basis for continuity of operations should disaster befall CIA headquarters. In addition and because of the security offered, the Center serves a similar role for the National Security Council and the Office of Management and Budget.

b. Station C serves as the Agency's primary transmission site for world-wide communications.

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SUBJECT: (S) Required Protection of [redacted]

SUBJECT: (S) ~~WTC At Facility Center Cover Considerations~~

~~Station D serves as the Agency's primary receiving element in our foreign signals intelligence effort, and a site for world-wide communications. It also handles a significant quantity of message traffic for the White House and member organizations technical intelligence collection activities. The facilities at [redacted] support of these efforts include:~~

WTC's cover allows it to maintain a very low profile. It is that low profile which protects the personnel and missions as described above. Removal of that protective cover, by act or deed, would provide easy targets of opportunity for counter-intelligence activities, terrorist activities, demonstrations, and emotionally unstable individuals.

5. (S) In summary, any affiliation of WTC and the Agency, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, disrupt the Agency mission, disrupt world-wide classified message traffic, and, thereby, do irreparable harm to the national security of the United States.

JFK Act 5 (g) (2) (D)

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SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

CL BY: 705641

CL REASON: Section 1.5 C
DECL ON: X1
SERV FAM: COV 1-82

TO: John F. Pereira
Brian S. Latell
Rebecca V. Strode
FROM: DCI
OFFICE: DCI
DATE: 10/20/97 02:21:49 PM
SUBJECT: ~~(S)~~ Re: Release Issue/JFK Board

JFK Act 5 (g) (2) (D)

Thanks. I passed along to D/EXDIR and EXDIR. The D/EXDIR may want Brian Latell to provide some more background on this issue at the meeting tomorrow. * members and staff from the Senate Select Committee on Intelligence.

Original Text of John F. Pereira

Following is in response to questions raised by the EXDIR:

1. Members of JFK Board:

Chairman: Judge John Tunheim (Federal District Court, Minnesota)

*Four other members: Henry Graff; History Professor Emeritus, Columbia U.
Kermit Hall; Dean of Humanities, Ohio State
William Joyce; Assoc. Librarian, Princeton U.
Anna Nelson; History Professor, American U.*

2. Intermediate steps before appeal to President:

JFK Act 5 (g) (2) (D)

a) We are discussing our concerns with JFK Board Staff, and will ask the Board to reconsider its decision.

b) We'll propose that a senior Agency officer brief the Board on the sensitivity of Warrenton.

3. Who would make the appeal to the President ?

Thus far, the process calls for the Agency's General Counsel to forward the appeal to the White House Counsel, with the approval of the EXDIR and/or DCI.

4. Has there been an appeal to the President before ?

CIA has submitted one appeal, in early 1996. The issues concerned identification of certain European stations and liaison relationships. The White House directed the Board and the Agency to "work it out", which was done. After the ADDO briefed the

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SECRET~~*Board, a compromise was reached.*

SUBJECT: (S) Required Protection of [REDACTED] JFK Act 5 (g)(2)(D)
The FBI has submitted three appeals, none of which was successful

5. Does ISCAP have a role?*Thus far, ISCAP has had no role with regard to JFK, as far as we are aware.*

JFK Act 5 (g)(2)(D)

CC: Regina A. Genton, Brian S. Latell, Edmund Cohen @ DA, James R. Oliver @ DA, Linda C. Cimoni, J. Berry Harrelson
 Sent on 20 October 1997 at 02:21:49 PM

5. (S) As detailed on the attached annotated photographs, [REDACTED] and its [REDACTED] are a critical support element for the clandestine intelligence collection mission of the CIA and the United States. Whether sending a message to a covert foreign national asset in Havana, or receiving a message from the CIA Chief of Station in [REDACTED] or supporting military and diplomatic representatives in Bosnia, [REDACTED] is a key element in that effort. Moreover, it is extremely vulnerable to physical attack because of the proximity of uncontrolled public roads and spaces. Accordingly, and as considered in more detail in paragraph 6 below, any affiliation of [REDACTED] with the CIA, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, negatively affect the Agency mission, and thereby do irreparable harm to the national security of the United States.

6. (S) But in addition to this established mission and extant risks, there are new activities at [REDACTED] in direct support of the nation's leadership which must be considered - specifically, the establishment of the Director of Central Intelligence (DCI) [REDACTED] and an alternative [REDACTED] site for [REDACTED] has been chosen to be the primary [REDACTED] given its location, communications, information services, and life support capabilities. Needless to say, the fact that [REDACTED] is not an officially recognized CIA facility adds a dimension of secrecy which will be needed to enable the DCI to continue his work during any emergency situation. Additionally, active consideration is being given to also designating [REDACTED] as the

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

DEK Act 5 (g)(2)(D)

Agency's primary [redacted] DEK Act 5 (g)(2)(D) Given the amount of time, money and resources which will be expended to insure that the facility is maintained in such a way that it will be prepared for any emergency situation, it would certainly be in the best interests of the US Government not to permit any official affiliation, no matter how minor, of [redacted] and the CIA.

MEMORANDUM FOR: (U) Executive Director
Assassination Records Review Board

FROM: (S) The preceding descriptions of ongoing and planned activities at [redacted] presents, I believe, an intuitive sense of the damage to national security which would follow from a linking of [redacted] with CIA. In sum, the conduct of covert communications and support activities as well as the presence of officers who will soon be serving overseas under cover in highly sensitive positions can not take place at a facility linked to CIA. But there are some very specific damage issues that I wish to highlight and they include:

(S) This memorandum is submitted pursuant to the decision by the Assassination Records Review Board (hereafter "ARRB") of "Barious and Immediate Impairment to Physical and Personnel Security Facility and the Board's subsequent decision allows us to maintain a relatively low profile in the [redacted] area. It provides additional information as to why Warrenton Training Center immediate area [redacted] because recognized as a CIA facility [redacted] increased visibility and scrutiny would maintain place employees, facilities, and daily operations at greater risk. In sum, [redacted] would become an easy "target of opportunity" for the media, foreign counter-

intelligence agents, terrorist, and militia activities. (S) As a preliminary matter, I would respectfully ask the Board and staff to note the classified nature of this document, to limit access to those individuals properly cleared,

¹ (S) The documents at issue contain the term "Warrenton Records Center" however the actual name of the CIA facility at Warrenton is the "Warrenton Training Center." In point of fact, even CIA personnel tend to use the terms interchangeably.

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CL BY: 0700265
CL REASON: 1.5(c)
DECL ON: X1
DRV FM: LOC 5-82

~~SECRET~~~~SECRET~~

SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

maintains security through a low profile.⁷ In the past in the United States, identification of CIA and to return facilities as above had been a number of suspicious representative entities bombings, and physical disruptions.

Simply stated, CIA is a target for both hostile individuals and organizations;

3. (S) As we advised previously, identifiable and serious damage to the mission, the people, and the very existence of WTC could reasonably be expected to occur as a result of any confirmed affiliation with the Agency. Before examining with particularity the damage that would flow from disclosure, I believe that it would be helpful to understand in some detail the activities which currently constitute⁸ the WTC mission and what new, costly and critical activities are being developed for WTC

JFK Act 5 (g) (2) (D)

~~(S)~~ As detailed on the attached annotated photographs, the array of communications equipment and its proximity to a public doorway provides for the CIA operating under the relatively fragile cover of the National

Communications System (NCS) of the Department of the Army.⁹

While it does serve this function, and thus houses at the site known as Station A some of the Agency's most important and

sensitive Top Secret Codeword material,¹⁰ it is currently the very

best of the current Nazi prosecution provides ample evidence of the risks posed by the public identification of CIA domestic facilities. Any individual instant upon seeking retribution for perceived wrongs quite naturally seeks a target providing the largest possible public notice and while CIA headquarters is an excellent target, a covert facility is even a better target, and a covert facility supporting the foreign espionage activities of the CIA is the best possible target for a political and public statement.

~~(S)~~ Because of the sensitivity of CIA records, the Archivist of the United States has authorized the CIA to maintain this archive for both permanent and temporary records pending ultimate transfer to the National Archives no sooner than 50 years after their origination. This records center currently houses nearly 150,000 cubic feet of records classified up to and including Top Secret unexplained. The suspect package incidents include a box which was placed ~~and composed~~ and composed of various media ranging from paper to original imagery (not dropped) next to our facility which we believe was intended to test and from our national aerial and satellite surveillance platforms. In addition, thus observe our response to suspicious packages. Gate turn-arounds number 8- the center also houses the CIA's vital records which would provide the only basis for continuity of operations should disaster befall CIA headquarters. They are entering a classified government facility but proceed in any event to our gate. It is instructive to note that very few of these individuals state role for the National Security Council and the Office of the Management and Budget.

7.

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

JFK Act 5 (g) (2) (D)

Moreover, in the past several years, the federal element in our foreign signals intelligence export and a principal location for training and conferencing of officers engaged in highly clandestine technical intelligence collection activities. The facilities at WTC in support of these efforts to destroy government communications capabilities include:

and facilities. We knew, from information

provided by federal law enforcement authorities, that the target list of such organizations site not only for CIA and thus for CIA communicators who includes federal communications centers and are sent to WTC under official cover but also houses the Diplomatic Telecommunications Service (DTS) Program Office which is responsible for various CIA/DIA examples in this regard. In June of this actual year, the Sheriff of Tarrant County reported to [redacted] that he had received very sensitive (S) technician group regarding first, a local militia group procurement, second, " unusual " comments from human individuals living near [redacted] that we were operating in this regard. [redacted] that we were communicating with UFO's;

* Any high-profile could realistic mechanical or electronic threat to the physical and personnel assets and security equipment [redacted] as evidenced by the intelligence attachment map as well as such threats do not need to penetrate the fence line. Unagency officials are of the opinion played and commensurate with the one which exploded at the Oklahoma City federal building could do substantial damage to the Agency's communications equipment and could kill numerous federal employees at [redacted] from outside the fence line in circumstances we do not control and could not prevent.

* (S) The Office of Technical Collection is a component within the Directorate of Science and Technology which is responsible for the development, deployment and management of the CIA's Signals Intelligence (SIGINT) and Measurement and Signature Intelligence (MASINT) programs as well as other technical intelligence collection programs. By way of example, our SIGINT program includes unilateral activities directed against foreign communications networks, liaison activities with cooperating foreign governments, and support activities for the DO's human intelligence mission.

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SUBJECT: 181 Required Protection of
as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

Montgomery Training Center

- **(S) Likely Future Compromise of Covert Employees in Overseas Assignments:** As discussed above, numerous CIA employees involved in communications, technical intelligence collection, and Human Intelligence collection train and operate at [] for the exact reason that it provides a secure environment disassociated from the CIA. We know from ample evidence that foreign intelligence services have as a primary goal the identification of US citizens who appear to be ordinary public servants or private business people but are, in actuality, clandestine intelligence officers. Simply stated, the identification of this facility with CIA will label any and every individual associated as a likely intelligence officer and thus substantially negate their operational intelligence not place their lives in jeopardy.
 - **(S) Station C** serves as the CIA's primary transit site for high frequency (HF) covert communications that can be used for the President or Cabinet officials -- have value only as secret officers and assets operating overseas largely long as their identity is secret. The public disclosure of the fact that [] would serve as such an [] which could come from a general compromise of [] as a CIA facility plus subsequent visual surveillance site would negate Agency planning in this regard, conductive expenditures, and leave the Agency with few realistic options for survivability. We must assume that any agents within the Directorate of Operations and is responsible for the placement and placement of "non-official cover" (NOC) officers overseas who possibly know from experience that the segment of American nationals East of the U.S. has clandestinely acquired NOC files that substantial resources have directed at such identifications. Typically, a suspect American will be illiterate in foreign languages, particularly English, and studies where he is placed since his accomplished position as a Deep Cryptographic or certified CIA facilities because of the ongoing or identify this numerous intelligence personnel officers who rely on that particular agent at WTC never to identify the other information back to the United States espionage for American intelligence -- an identification inconsistent with their diplomatic or commercial cover and the success of their mission.

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

JFK Act 5 (g) (2) (D)

entity which had the willingness and capability to attack the CIA would be inclined to inflict the maximum damage. Identifying foreign stations as a generic CIA facility presents an unacceptable risk to this key aspect of CIA clandestine traffic for the White House and the Secretary of State.

- (S) Potential Compromise of Classified Communications or Technical Collection Platforms: In addition to the foregoing physical threat to our communications facilities (e.g., the potential to destroy towers, satellite dishes and transmitting facilities by terrorist acts), the disclosure of [redacted] whether sending a message to a covert foreign national asset in Havana or receiving a message from the CIA Chief of Station in Moscow or supporting military sites as well as [redacted] in the field presents a significant opportunity for any number of foreign nations to enhance their signals and communications intelligence efforts at our expense. While the scope and classification level of this memorandum does not permit a detailed discussion, I am convinced that this disclosure would make [redacted] a target of hostile foreign intelligence services. Accordingly, and as considered in more detail in paragraph 6 below, any affiliation of WTC with the CIA, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, negatively affect the Agency mission, and thereby do irreparable harm to the national security of the United States.

JFK Act 5 (g) (2) (D)

6. (S) But in addition to this established mission and extant risks, there are new activities at WTC in direct support of the nation's leadership which must be considered

specifically the establishment of the Director of Central Intelligence (DCI) Emergency Relocation Site (ERS) and an [redacted] alternative ERS site for the Secretary of State. WTC has been assigned undercover to [redacted] primary DCI ERS given its location, [redacted] communication, information services, and [redacted] support capabilities. Needless to say, the fact that WTC is not an officially recognized CIA facility adds a dimension of secrecy which will be needed to enable the DCI to continue his work during any emergency situation. Additionally, active consideration is being given to also designating WTC as the

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SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

If the [redacted] cover is eroded due to affiliation with the Agency, past procurements could be retroactively compromised. Subsequent procurement activity would amount of time, money and resources which will be expended to insure that the facility is maintained in such a way that it will be prepared for any emergency situation. It would certainly be in the best interests of the US Government not to permit any official affiliation, no matter how minor, of WTC and the CIA.

* ~~(S)~~ Loss of Secure Training and Conference Capability:

[redacted] is often used as a conference facility not only by Agency groups, but also by other US Government organizations. For example, Secretary of State Warren Christopher's pre-planning session for the Bosnian Peace Accord Talks was held at [redacted] based on the need for a discreet location in which Department of State (DOS) soon be serving overseas under cover in highly sensitive officials, to include two ambassadors, and the military positions can not take place at a facility linked to CIA. But there are some very specific damage issues that I wish to highlight and they include:

• ~~(S)~~ **Severe and Immediate Impairment to Physical and Personnel Security:** Our Department of the Army covers from DOS and other operational elements who use this facility would be running a greater risk of exposure and compromise if they visited [redacted] since access roads can be monitored and registration lists and/or luggage tags can be obtained at hotels used to accommodate some of these visitors, their association with the CIA would be much harder to protect. In sum, WTC would become an easy "target of opportunity" for the media, foreign counter-

• ~~(S)~~ Heightened Scrutiny of Classified Mission: For more than 40 years, [redacted] demonstrators, and emotionally unstable individuals. We have been a good "neighbor" and have developed close working relationships throughout the town. To confirm what many have suspected but could never prove (or what a few "knew" but willingly protected) will have a negative impact on the facility in terms of personnel guards and physical fencing. It survives and

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

impact on our credibility and will create an "open season" for the local media and others as they quite naturally attempt to leak any and all aspects of our mission ~~those clandestine officers who could come and go previously with little notice will now be a highly visible target.~~³² bombings, and physical disruptions.

Simply stated, CIA is a target for both hostile individuals and organizations;

* (S) Endangerment of [redacted] and Loss of [redacted]

As the [redacted]

- On the individual level and in their concern must also be taken into consideration. They have advised of their significant concerns that a loss of [redacted] lead to the mis-identification of [redacted] communicators, and additional unsolicited contacts and "turn-around" incidents. As the fact of the current [redacted] cover which permits them to train [redacted] communicators alongside Agency communicators at a very efficient cost. The only solution to the loss of

* (S) As detailed on the attached annotated photographs, the array of communications equipment and its proximity to public spaces and roads is clear. For example, station C has two gates. The first is only 50 feet from a public road and the second is approximately 600 feet. There are no electronic intrusion alarms on the fence line and, most often, only one security officer is present at a gate. All facility signs simply state:

"Warrenton Training Center / NCS / U.S. Army / Mission By Permit Only". In summary, it is my considered judgment that the release of the term "Warrenton Records Center" which will create an affiliation of [redacted] the CIA would cause major disruptions to CIA operations, responsible for physical harm to CIA facilities and personnel, and hence identifiable public notice and damage to the headquarters is an excellent target, a covert facility is even better target, and a national security of the United States. Accordingly, I respectfully request that the Board defer release of such best possible target for a political and public statement.

information. In doing so, I am mindful of the Board's mission

* (S) The breach of compound security was by an out-of-state vehicle which followed an employee through a remote gate and the driver had no credible explanation for the reason he believed that the local concession area would require him to do this. Holdings over a physical security personnel which was placed there apparently could not be furnished given the proximity of the facility to local parking spaces and response to suspicious packages. Gate turn-arounds number 8-10 per month and include only those vehicles which ignore clear signs that they are entering a classified government facility but proceed in any event to our gate; it is instructive to note that very few of these individuals state

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SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

and the necessity for the American public to have the fullest possible disclosure regarding the assassination of President Kennedy, however, I believe that this reference is not relevant to the public's understanding that disclosure would cause federal harms significantly disproportionate to the public benefit of the violent domestic organization threat posed by the self-styled "militias" which have a stated intent

9. (U) If the Board should have any questions with regard to this matter, I have asked Lee Strickland, who serves as Chief of the Agency's ~~provided by federal law enforcement authorities~~ in order to provide such additional classified or unclassified information as might be required. ~~that the target list of such organizations includes federal communications centers and WTC Stations C and D exactly fit this target profile;~~

- By way of examples in this regard, in June of this year, the Sheriff of Fauquier County reported to WTC information regarding ~~Richard Da Cadier~~ militia group, and, second, "unusual" comments from individuals living near Station C ~~that Attachment~~ communicating with ~~AMRQ~~ Annotated View of [redacted]
- Any higher profile would realistically and seriously threaten the physical and personnel security of WTC. And, as evidenced by the attached map of WTC, such threats do not need to penetrate the fence line: *Agency officials are of the opinion that a bomb commensurate with the one which exploded at the Oklahoma City federal building could do substantial damage to the Agency's communications equipment and could kill numerous federal employees at WTC from outside the fence line in circumstances we do not control and could not prevent.*

or imply that they know that WTC is a CIA facility and, hence, it would appear that our cover, in fact, is quite good.

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SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

- (S) Likely Future Compromise of Covert Employees in Overseas Assignments: As discussed above, numerous CIA employees involved in communications, technical intelligence collection, and human intelligence collection train and operate at WTC for the exact reason that it provides a secure environment disassociated from the CIA. We know from ample evidence that foreign intelligence services have as a primary goal the identification of US citizens who appear to be ordinary public servants or private business people but are, in actuality, clandestine intelligence officers.¹⁰ Simply stated, the identification of this facility with CIA will label any and every individual associated as a likely intelligence officer and thus substantially negate their operational ability if not place their lives in jeopardy.
- (S) Loss of Emergency Relocation Site for DCI: Emergency relocation sites (ERSs) -- whether they be for the President or Cabinet officials -- have value only as long as their identity is secret. The public disclosure of the fact that WTC would serve as such an ERS site -- which could come from a general compromise of WTC as a CIA facility plus subsequent visual surveillance -- would negate Agency planning in this regard, vitiate expenditures, and leave the Agency with few realistic options for survivability. We must assume that any

¹⁰ (S) We know from captured STASI (the former intelligence service of East Germany) and clandestinely-acquired KGB files that substantial resources have been directed at such identifications. Typically, a suspect American will be surveilled for some time in order to identify his or her target and cooperating foreign nationals. To identify a communicator is one of the highest priorities since it provides a possible entrée to cryptographic compromise as well as an opportunity to "roll-up" or identify the numerous human intelligence collection officers who rely on that particular communicator to transmit information back to the United States.

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SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

entity which had the willingness and capability to attack the CIA would be inclined to inflict the maximum damage. Identification of WTC even as a generic CIA facility poses an unacceptable risk to this key aspect to CIA continuity of operations.

- (S) Potential Compromise of Classified Communications or Technical Collection Platforms: In addition to the foregoing physical threat to our communications facilities (e.g., the potential to destroy towers, satellite dishes and transmitting facilities by terrorist act), the disclosure of WTC as the transmit and receive site for CIA classified communications to foreign embassy sites as well as foreign assets in the field presents a significant opportunity for any number of foreign nations to enhance their signals and communications intelligence efforts at our expense. While the scope and classification level of this memorandum does not permit a detailed discussion, I am convinced that this disclosure would make WTC a target of hostile foreign intelligence services.
- (S) Loss of Covert, Quick Reaction Procurement Capability: In support of OTC and other tenant elements, WTC uses its Army cover to procure items on a non-attributable basis to CIA.¹¹ These items are acquired in near real time with minimal delay and direct delivery.

¹¹ (S) The official term for such procurements is "SC-1" or "Sterility Code 1" which means that the tangible items purchased cannot be traced to CIA but only to a non-sensitive government agency. For example, if an officer is assigned undercover to a foreign capital and is undeclared to that country, then it would be most imprudent to carry a personal computer and a cellular telephone which could easily be traced to CIA. At a minimum, that officer would be subject to foreign counter-intelligence surveillance and all of his or her contacts compromised (i.e., identified and neutralized).

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SUBJECT: Required Protection of
as CIA Facility

³ JFK Act § 9(12)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

If the WTC cover is eroded due to affiliation with the OPSS/FMC [redacted] past procurements could be retroactively modified OR/RC/Restriction/31289 (13 Nov 97) necessitate involving headquarters elements, indirect delivery and forwarding to WTC. The loss of response

~~Orig - Addressee would negatively impact on the operational
2 - capabilities of WTC tenant organizations.~~

- ~~1 - OIM/IRG Chrono
2 - (S)OIM/IRG of Secure Training and Conference Capability:
3 - State/IRG
4 - Section B is often used as a conference facility not only
5 - by Agency groups, but also by other US Government
6 - organizations. For example, Secretary of State Warren
7 - Christopher's pre-planning session for the Bosnian Peace
8 - FMG/OPSS
9 - Arms Talks was held at WTC based on the need for a
10 - discreet location in which Department of State (DoS)
11 - officials, to include two ambassadors, and the military
12 - could secretly discuss strategic planning without undue
13 - attention (media coverage). If CIA affiliation is
14 - acknowledged in any way, WTC's value to the entire US
15 - Government is greatly diminished. Additionally, its
16 - value to the Agency is also diminished in that personnel
17 - from OED and other operational elements who use this
18 - facility would be running a greater risk of exposure and
19 - cover compromise if they visited WTC. Since access roads
20 - can be monitored and registration lists, and/or luggage
21 - tags can be obtained at hotels used to accommodate some
22 - of these visitors, their association with the CIA would
23 - be much harder to protect.~~

- (S) Heightened Scrutiny of Classified Mission: For more than 40 years, WTC has operated as an Army facility. We have been a good "neighbor" and have developed close working relationships throughout the town. To confirm what many have suspected but could never prove (or what a few "knew" but willingly protected) will have a negative

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26 September 1996

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

MEMORANDUM FOR: Executive Director
Assassination Records Review Board

FROM: impact on John Fred Whaley and will create an "open season" for the Central Intelligence Agency as they quite naturally attempt to learn any and all aspects of our mission - Reconsideration of Release of ^{those clandestine officers who could come and go previously with little notice will now be a highly visible target.}
Kerry

1. (S) ~~Reconsideration of Release of State Officers and loss of WTC as Training Site for Dos~~ As the Department of State is an integral part of WTC, their concerns must also be taken into consideration. They have advised of

2. ~~the request that this memorandum and attachment be returned to CIA once the Board has completed its deliberations on this issue.~~ *J. L. F. [Signature]*
the fact of the current WTC cover which permits them to train DoS communicators alongside Agency communicators at a very efficient cost. The only solution to the loss of cover would be to move the DoS communications school to another location, a very costly endeavor in both time and money.

8. (S) In summary, it is my considered judgment that the release of the term "Warrenton Records Center", which will create an affiliation of WTC and the CIA, would cause major disruptions to CIA operations, possible physical harm to CIA facilities and personnel, and hence identifiable and serious damage to the national security of the United States. Accordingly, I respectfully request that the Board defer release of such information. In doing so, I am mindful of the Board's mission

¹² (S) It is not unreasonable to believe that the loss of cover for WTC would require a five fold increase in physical security personnel at WTC and even then security could not be ensured given the proximity of the facility to public spaces and roads.

OPSS-96-3975
25 September 1998

SECRET

SUBJECT: (S) Required Protection of Warrenton Training Center
MEMORANDUM FOR: Information Review Officer,
Directorate of Administration

VIA: Deputy Director for Administration
Director of Facilities and Security Services
and the necessary Chief Executive Management Group, to prevent
possible disclosure regarding the assassination of President
Kennedy, however, I believe that this reference is not relevant
to the public's understanding and that disclosure would cause
harm significantly disproportionate to any public benefit.

9. (U) If the Board should have any questions with regard
to this matter, I have asked [redacted] See Strickland, who serves as chief
of the Agency's Information Review Group, to be available to the
Board in order to provide such additional classified or
unclassified information as might be required.
mission, people, and the very existence of the [redacted]
would occur as a result of the second- and third-
order effects of any confirmed affiliation with the Agency.

2. (U) As background, the Central Intelligence Agency has
gone to great lengths to protect sensitive missions and prevent
identification of covert personnel as Agency employees. The
latter is especially profound as the very lives of these Attachment
employees are often placed in jeopardy at hostile overseas posts.
The anonymity provided by cover is essential to their protection.
Furthermore, the [redacted] provides the
sanctuary whereby [redacted]

[redacted] personnel can
alongside Agency employees without fear of being "tagged"
as working for the Agency.

3. (U) The cover mechanism itself is very fragile. Per
mandate of the cover providers, [redacted] the affiliation of
WTC and the Agency, is classified SECRET vice CONFIDENTIAL.

CL BY: 2004977
CL REASON: 1.5(c)
DECL ON: X1
DRV FROM: LOC 5-62

~~SECRET~~SUBJECT: ~~let~~

JFK Act 5 (g)(2)(D)

Cover Considerations

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

cover operates solely on the ability to sustain plausible denial. In spite of previous rumors of an Agency affiliation, categorical denial of such has worked to the point that the media currently refers to [] as a []

In addition, the public-at-large only believes that [] is a [] Within a generally inquisitive media (one radio station, two newspapers -- all with connections to affiliates in the Washington Metropolitan Area) and recent publicity over a [] ground water contamination issue, the release of references to "Warrenton" in the DDCI-related documents would precipitate an unwise focus on []. This would lead to the real possibility that cover would be compromised.

4. ~~let~~ with the closure of Vint Hill [] is the only remaining federal facility in the Warrenton area. As a result, the affiliation of Agency records or "Records Center," after any reuse, will provide a direct link to the []

[] This will pose severe problems for installations, auxiliary towers, [] activities. While the Agency Archives and Records Center is located at [] the media frequently refers to WTC in its entirety. Activities at the other [] that could be compromised are as follows:

Auxiliary Tower

Auxiliary Tower

Auxiliary Tower

JFK Act 5 (g)(2)(D)

~~SECRET~~SUBJECT: *181*~~SECRET~~

JFK Act 5 (g)(2)(D)

Cover Considerations

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

JFK Act 5 (g)(2)(D)

(S) Attachment

~~Annotated View of WTC Station D~~

cover allows it to maintain a very low profile. It is that low profile which protects the personnel and missions as described above. Removal of that protective cover, by act or design, would provide easy targets of opportunity for counter-intelligence activities, terrorist activities, demonstrations, and especially wanted individuals.

5. *181* In summary, any affiliation of [] and the Agency, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, disrupt the Agency mission, disrupt world-wide classified message traffic, and, thereby, do irreparable harm to the national security of the United States.

JFK Act 5 (g)(2)(D)



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~~CONFIDENTIAL~~**SECRET**

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

CE-BR-705841

CL-050400; Section 1.6.6

DRAFT on X1

REF ID: A007182

TO: John F. Podesta
Brian S. Latell
FROM: C/S/SS/PFMG/LSStrickland/kak/49570 (07 Nov 97)
OFFICE: DCM/IRG/LSStrickland/31289 (13 Nov 97)
DATE: 10/26/97 02:21:48 PM
SUBJECT: [REDACTED] Release Issue/JFK Board
Distribution:

Orig - Addressee
Thanks. I passed along to the ADDB and EXDIR. The EXDIR may want Brian Latell to provide some more background on this issue at the meeting tomorrow.

2 - ADDB
Original Text of John F. Podesta

1 - D/OPM/IRG Chrono
Original Text of John F. Podesta

1 - D/OIM

Following is in response to questions raised by the EXDIR:

1 - D/OIM - Legal Advisor
1. Members of JFK Board:
1 - D/OPSS

Chairman: Judge John Tunheim (Federal District Court, Minnesota)

1 - C/WTC/PMG/OPSS

Four other members: Henry Graff; History Professor Emeritus, Columbia U.

1 - D/OPSS

Kermit Hall; Dean of Humanities, Ohio State

1 - OPSS Registry

William Joyce; Assoc. Librarian, Princeton U.

Anna Nelson; History Professor, American U.

2. jfkboard@state.gov\arrb\arrb_wtc.doc

a) We are discussing our concerns with JFK Board Staff, and will ask the Board to reconsider its decision.

b) We propose that a senior Agency official brief the Board on the sensitivity of

[REDACTED] JFK Act 5 (g)(2)(D)

3. Who would make the appeal to the President?

Thus far, the process calls for the Agency's General Counsel to forward the appeal to the White House Counsel, with the approval of the EXDIR and/or DCI.

4. Has there been an appeal to the President before?

CIA has submitted one appeal, in early 1980. The issues concerned identification of certain European stations and liaison relationships. The White House directed the Board and the Agency to "work it out", which was done. After the ADDB briefed the