

diff-jfk: record 104-10332-10021 - Page 1 - (diff between 2025 and 2023)

Highlighted changes between 2025/104-10332-10021.pdf and 2023/docid-32404534.pdf

SECRET

Date: 04/02/03
Page: 1JFK ASSASSINATION SYSTEM
IDENTIFICATION FORM

AGENCY INFORMATION

26 September 1996

AGENCY : CIA
 RECORD NUMBER : 104-10332-10021
 RECORD SERIES : JFK CIA HRG
 AGENCY FILE NUMBER : PROFILES-DECLASS STDS

MEMORANDUM FOR: Executive Director

Assassination Records Review Board

DOCUMENT INFORMATION

FROM: ORIGINATOR : CIA John F. Pereira
 FROM : Central Intelligence Agency
 TO : SUBJECT : TITLE : Reconsideration of Release of
 ARRB-CIA ISSUES: CIA INSTALLATION
 DATE : 00/00/11/14/1997 Warrenton" in the Lopez Report
 PAGES : 22
 SUBJECTS : ARRB ISSUE

1. The attached memorandum is provided in support of
 DOCUMENT TYPE : PAPER TEXTUAL DOCUMENT
 CLASSIFICATION : SECRET
 RESTRICTIONS : ~~our request that the JFK board reconsider its decision to release the reference to Warrenton Records Center in the Lopez Report (p. 44)~~
 CURRENT STATUS : POSTPONED IN FULL
 DATE OF LAST REVIEW : 02/15/00
 OPENING CRITERIA : ~~We request that this memorandum and attachment be returned to CIA once the Board has completed its deliberations on this issue~~
 COMMENTS : JPK-M-17-F22 2000.02.15.09:49:27:420044: AT THE ARRB MEETING OF 11/17/97 THE BOARD APPROVED PROTECTION OF THIS INFORMATION UNTIL 2017.

Attachment

John F. Pereira

Released under the John F. Kennedy
 Assassination Records Collection Act of
 1992 (44 USC 2107 Note). Case#:NW
 35360 Date: 05/01/2023

[R] - ITEM IS RESTRICTED

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~~SECRET~~~~SECRET~~OFSS-96-3975
25 September 1996

CIM-97-0010

14 November 1997

MEMORANDUM FOR: Information Review Officer,
Directorate of Administration

VIA: Deputy Director for Administration
Director of Facilities and Security Services
~~Chief Facilities Management Group, OFSS~~

MEMORANDUM FOR: (S) Executive Director
Assassination Records Review Board

FROM: Chief, Warrenton Training Center, FMG/OFSS

TO: (S) Warrenton Training Center cover
Central Intelligence Agency

SUBJECT: (S) Required Protection of [REDACTED] JFK Act 5 (g)(2)(D)

1. (S) This memorandum is written pursuant to yesterday's discussion with regard to the release of JFK-related documents that refer to "Warrenton" and/or derivatives of a Records Center. It documents executive-level "evidence" as to why "Warrenton" cover needs to be protected. In brief, significant damage to mission, people, and the very existence of the Warrenton Training Center (WTC) would occur as a result of the second- and third-order effects of any confirmed affiliation with the Agency. This memorandum is submitted pursuant to the decision by the Assassination Records Review Board (hereafter "ARRB" or "Board") to release the term "Warrenton Records Center" in the context of a CIA facility and the Board's subsequent decision on 17 November 1997 to reconsider this issue. Agency has gone to great lengths to protect sensitive missions and prevent disclosure of covert personnel as Agency employees. The [REDACTED] as a CIA facility must be protected from public disclosure and hence the cover of this clandestine facility maintained. Integrity provided by cover is essential to their protection. Furthermore, the Warrenton Training Center (WTC) provides the sanctuary whereby Department of State and Diplomatic Telecommunications Service Project Office (DTSP0) personnel can train alongside Agency employees without fear of being "tagged" as working for the Agency.

2. (U) As a preliminary matter, I would respectfully ask the Board and staff to note the classified nature of this document, to limit access to those individuals properly cleared,

3. (S) The cover mechanism itself is very fragile. Per [REDACTED] the documents at issue contain the term "Warrenton Records Center" however the actual name of the CIA facility is the Agency, the affiliation of WTC and the Agency is point of classified CIA personnel and [REDACTED] the terms interchangable.

JFK Act 5 (g)(2)(D)

CL BY: 0700268

CL REASON: 1.5(c)

DECL ON: X1

DRV FM: LOC 5-82

CL BY: 2004977

CL REASON: 1.5(c)

DECL ON: X1

DRV FROM: LOC 5-82

~~SECRET~~

~~SECRET~~~~SECRET~~

SUBJECT: (S) Required Protection of [redacted] EPK Act 5 (g) (2) (D)

SUBJECT: (S) ~~as CIA Facilitating Center Cover Considerations~~

and to return this memorandum for retention to Agency [redacted]
 cover operates solely on the ability to sustain plausible denial.
 representatives at the conclusion of your deliberations.
 In spite of previous rumors of an Agency affiliation, categorical
 denial of such has worked to the point that the media currently
 refers to WTC as a "Top Secret military installation." In
 addition, ~~as we advised previously~~ ~~the public largely believes that~~ ~~WTC is a serious~~
~~military installation.~~ Given a generally inquisitive media
~~(one radio station, two newspapers - all with connections to~~
~~affiliates in the Washington Metropolitan Area) and recent~~
~~publicity over a WTC ground water contamination issue,~~ ~~the re-~~
~~port particularly for the damage that would flow from disclosure of documents~~
~~believed to be helpful to us.~~ This would detail the
 the real possibility that cover would be compromised.
 activities which currently constitute the [redacted] mission and what
 new, costly and critical activities are being developed for [redacted]
 remaining federal facility in the Warrenton area. As a result,
 the affiliation of Agency records or "Records Center," under any
 ruse, ~~would provide much more than the Records Archive~~ ~~at the CIA~~
~~Center. This will pose severe problems for installing~~ ~~activities.~~
~~While the Agency Archives and Records Center is~~
~~located at Station "A,"~~ ~~the media frequently refers to WTC in its~~
~~whilst it does serve this function, and thus houses at the site~~
~~known as~~ ~~is~~ ~~of the Agency's most important and~~
~~sensitive Top Secret Codeword material,~~ it is currently the very
 heart of the CIA's worldwide communications effort, a critical for
 the Office of Communications, DTSP, and the Department of
~~State.~~ However, it also is the site of sensitive activities
 engaged in by personnel from the Directorate of Operations,
 the Office of Engineering and Development, the Directorate
 of Intelligence, and the Office of Technical Collections.
¹ Pursuant to classification guidelines promulgated by the Director of
 Central Intelligence, this facility is currently and properly classified at the
² SECRET level.
³ It is also a training site for covert employees from all
 Directorates, to include foreign language immersion for
 officers assigned overseas. In addition, secret Community
 Wide conferences are held at this low-profile location.
⁴ Within the past year, conferences have ranged from the
 Agency's NOC Conference on the Senate Select Committee on
 Intelligence to the strategic planning meeting by Community
 Executives, Ambassadors, and members of the White House
 Cabinet in preparation for the Bosnian Peace Talks.
⁵ Station C serves as the Agency's primary
 transmission site for world-wide communications.

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SUBJECT: (S) Required Protection of [redacted]

SUBJECT: (S) ~~WTC At Facility Center Cover Considerations~~

~~Station D serves as the Agency's primary receiving element in our foreign signals intelligence effort, and a site for world-wide communications. It also handles a significant quantity of message traffic for the White House and member organizations of the intelligence community or a activities. The facilities at [redacted] in support of these efforts include:~~

WTC's cover allows it to maintain a very low profile. It is that low profile which protects the personnel and missions as described above. Removal of that protective cover, by act or deed, would provide easy targets of opportunity for counter-intelligence activities, terrorist activities, demonstrations, and emotionally unstable individuals.

5. (S) In summary, any affiliation of WTC and the Agency, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, disrupt the Agency mission, disrupt world-wide classified message traffic, and, thereby, do irreparable harm to the national security of the United States.

JFK Act 5 (g) (2) (D)

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SUBJECT: ~~(S)~~ Required Protection of [REDACTED] as CIA Facility

JFK Act 5 (g) (2) (D)

CL BY: 705641

CL REASON: Section 1.5 C
DECL ON: X1
SERV FAM: COV 1-82

TO: John F. Pereira JFK Act 5 (g) (2) (D)
 Brian S. Latell
 Rebecca V. Strode

FROM: DCI

OFFICE: 10/20/97 02:21:49 PM

DATE: SUBJECT: ~~(S)~~ Re: Release Issue/JFK Board

Thanks. I passed along to D/EXDIR and EXDIR. The D/EXDIR may want Brian Latell to provide some more background on this issue at the meeting tomorrow. * members and staff from the Senate Select Committee on Intelligence.

Original Text of John F. Pereira

Following is in response to questions raised by the EXDIR:

1. Members of JFK Board:

Chairman: Judge John Tunheim (Federal District Court, Minnesota)

*Four other members: Henry Graff; History Professor Emeritus, Columbia U.
 Kermit Hall; Dean of Humanities, Ohio State
 William Joyce; Assoc. Librarian, Princeton U.
 Anna Nelson; History Professor, American U.*

2. Intermediate steps before appeal to President:

JFK Act 5 (g) (2) (D)

a) We are discussing our concerns with JFK Board Staff, and will ask the Board to reconsider its decision.

b) We'll propose that a senior Agency officer brief the Board on the sensitivity of Warrenton.

3. Who would make the appeal to the President ?

Thus far, the process calls for the Agency's General Counsel to forward the appeal to the White House Counsel, with the approval of the EXDIR and/or DCI.

4. Has there been an appeal to the President before ?

CIA has submitted one appeal, in early 1996. The issues concerned identification of certain European stations and liaison relationships. The White House directed the Board and the Agency to "work it out", which was done. After the ADDO briefed the

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SECRET~~*Board, a compromise was reached.*

SUBJECT: (S) Required Protection of [REDACTED] JFK Act 5 (g)(2)(D)
The FBI has submitted three appeals, none of which was successful

5. Does ISCAP have a role?*Thus far, ISCAP has had no role with regard to JFK, as far as we are aware.*

JFK Act 5 (g)(2)(D)

CC: Regina A. Genton, Brian S. Latell, Edmund Cohen @ DA, James R. Oliver @ DA, Linda C. Cimoni, J. Berry Harrelson
 Sent on 20 October 1997 at 02:21:49 PM

5. (S) As detailed on the attached annotated photographs, [REDACTED] and its [REDACTED] are a critical support element for the clandestine intelligence collection mission of the CIA and the United States. Whether sending a message to a covert foreign national asset in Havana, or receiving a message from the CIA Chief of Station in [REDACTED] or supporting military and diplomatic representatives in Bosnia, [REDACTED] is a key element in that effort. Moreover, it is extremely vulnerable to physical attack because of the proximity of uncontrolled public roads and spaces. Accordingly, and as considered in more detail in paragraph 6 below, any affiliation of [REDACTED] with the CIA, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, negatively affect the Agency mission, and thereby do irreparable harm to the national security of the United States.

6. (S) But in addition to this established mission and extant risks, there are new activities at [REDACTED] in direct support of the nation's leadership which must be considered - specifically, the establishment of the Director of Central Intelligence (DCI) [REDACTED] and an alternative [REDACTED] site for [REDACTED] has been chosen to be the primary [REDACTED] given its location, communications, information services, and life support capabilities. Needless to say, the fact that [REDACTED] is not an officially recognized CIA facility adds a dimension of secrecy which will be needed to enable the DCI to continue his work during any emergency situation. Additionally, active consideration is being given to also designating [REDACTED] as the

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

DEK Act 5 (g)(2) (D)

Agency's primary [redacted] DEK Act 5 (g)(2) (D) Given the amount of time, money and resources which will be expended to insure that the facility is maintained in such a way that it will be prepared for any emergency situation, it would certainly be in the best interests of the US Government not to permit any official affiliation, no matter how minor, of [redacted] and the CIA.

MEMORANDUM FOR: (U) Executive Director [redacted]

Assassination Records Review Board

FROM: (S) The preceding descriptions of ongoing and planned activities at [redacted] presents, I believe, an intuitive sense of the damage to national security which would follow from a linking of [redacted] with CIA. In sum, the conduct of covert communications and support activities as well as the presence of officers who will soon be serving overseas under cover in highly sensitive positions can not take place at a facility linked to CIA. But there are some very specific damage issues that I wish to highlight and they include:

(S) This memorandum is submitted pursuant to the decision by the Assassination Records Review Board (hereafter "ARRB") to "Bar, Suspend, and Immediate Impairment to Warrenton Center" in the Personnel Security Facility and the Board's subsequent decision allows us to maintain a relatively low profile in the [redacted] area. It provides additional information as to why Warrenton Training Center immediate area [redacted] because recognized as a CIA facility [redacted] increased visibility and scrutiny would maintain place employees, facilities, and daily operations at greater risk. In sum, [redacted] would become an easy "target of opportunity" for the media, foreign counter-

intelligence agents, terrorist, and militia activities. As a preliminary matter, I would respectfully ask the Board and staff to note the classified nature of this document, to limit access to those individuals properly cleared,

¹ (S) The documents at issue contain the term "Warrenton Records Center" however the actual name of the CIA facility at Warrenton is the "Warrenton Training Center." In point of fact, even CIA personnel tend to use the terms interchangeably.

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CL BY: 0700265
 CL REASON: 1.5(c)
 DECL ON: X1
 DRV FM: LOC 5-82

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

maintains security through a low profile.⁷ In the past in the United States, identification of CIA and to return facilities as above had been a number of suspicious representative entities bombings, and physical disruptions.

Simply stated, CIA is a target for both hostile individuals and organizations;

3. (S) As we advised previously, identifiable and serious damage to the mission, the people, and the very existence of WTC could reasonably be expected to occur as a result of any confirmed affiliation with the Agency. Before examining with particularity the damage that would flow from disclosure, I believe that it would be helpful to understand in some detail the compound security, two suspect package incidents, and additional unsolicited contacts and gate turn-around incidents, which currently constitute the WTC mission and what new, costly and critical activities are being developed for WTC

JFK Act 5 (g) (2) (D)

(S) As detailed on the attached annotated photographs, the array of communications equipment and its proximity to a public doorway provides for the CIA operating under the relatively fragile cover of the National

Communications System (NCS) of the Department of the Army.²

While it does serve this function, and thus houses at the site known as Station A some of the Agency's most important and

sensitive Top Secret Codeword material,¹ it is currently the very

habit of the current Nazi prosecution provides ample evidence of the risks posed by the public identification of CIA domestic facilities. Any individual instant upon seeking retribution for perceived wrongs quite naturally seeks a target providing the largest possible public notice and while CIA headquarters is an excellent target, a covert facility is even a better target, and a covert facility supporting the foreign espionage activities of the CIA is the best possible target for a political and public statement.

(S) Because of the sensitivity of CIA records, the Archivist of the United States has authorized the CIA to maintain this archive for both permanent and temporary records pending ultimate transfer to the National Archives no sooner than 50 years after their origination. This records center currently houses nearly 150,000 cubic feet of records classified up to and including Top Secret unexplained. The suspect package incidents include a box which was placed and composed of various media ranging from paper to original imagery (not dropped) next to our facility which we believe was intended to test and from our national aerial and satellite surveillance platforms. In addition, thus observe our response to suspicious packages. Gate turn-arounds number 8- the center also houses the CIA's vital records which would provide the only basis for continuity of operations should disaster befall CIA headquarters. They are entering a classified government facility but proceed in any event to our gate. It is instructive to note that very few of these individuals state role for the National Security Council and the Office of the Management and Budget.

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SUBJECT: (S) Required Protection of [REDACTED] JFK Act 5 (g) (2) (D)
 as CIA Facility

SUBJECT: (S) Required Protection of Warrenton Training Center
 as CIA Facility

JFK Act 5 (g) (2) (D)

Moreover, in the past several years, the federal element in our foreign signals intelligence export and a principal location for training and conferencing of officers engaged in highly clandestine technical intelligence collection activities. The facilities at WTC in support of these efforts to destroy government communications capabilities include:

and facilities. We knew, from information provided by federal law enforcement authorities,

- Station B serves as the principal communications training site not only for CIA and thus for CIA communicators who are sent to WTC under the guise of official cover but also houses the Diplomatic Telecommunications Service (DTS) Program Office which is responsible for various CIA/DIA overseas communications efforts and the actual year after the Sheriff of Tarrant County reported to [REDACTED] site also apprehension regarding first a local militia technician and second, "unusual" comments from human individuals living near [REDACTED] conference that we were examples in this regard including:

- Any higher profile would realistic mechanical or electronic threaten the physical and personnel assets and security of equipment [REDACTED] as evidenced by the intelligence attachment map as well as such threats do not need to penetrate the fence line. Unagency officials are of the opinion played and commensurate with the one which exploded at the Oklahoma City federal building could do substantial damage to the Agency's communications equipment and could kill numerous federal employees at [REDACTED] from outside the fence line in circumstances we do not control and could not prevent.

(S) The Office of Technical Collection is a component within the Directorate of Science and Technology which is responsible for the development, deployment and management of the CIA's Signals Intelligence (SIGINT) and Measurement and Signature Intelligence (MASINT) programs as well as other technical intelligence collection programs. By way of example, our SIGINT program includes unilateral activities directed against foreign communications networks, liaison activities with cooperating foreign governments, and support activities for the DO's human intelligence mission.

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

- (S) Likely Future Compromises of Covert Employees in Overseas Assignments: As discussed above, numerous CIA employees involved in communications, technical intelligence collection, and human intelligence collection train and operate at [redacted] for the exact reason that it provides a secure environment disassociated from the CIA. We know from ample evidence that foreign intelligence services have as a primary goal the identification of US citizens who appear to be ordinary public servants or private business people but are, in actuality, clandestine intelligence officers. Simply stated, the identification of this facility with CIA will label any and every individual associated as a likely intelligence officer and thus substantially negate their operational ability if not place their lives in jeopardy.
- (S) Station C serves as the CIA's primary tranship site for high frequency (HF) covert communications whether they be for the President or Cabinet officials or non-sensitive and secret officers and agents operating overseas. The paradox displayed with the fact that [redacted] would serve as such an [redacted] which could come from a general compromise of [redacted] as a CIA facility plus subsequent visits to surveillance sites would widely classify and thereby violate commitments with expenditures, and leave the Agency with few realistic options for survivability. We must assume that any components within the Directorate of Operations and is responsible for the recruitment and placement of "non-official cover" (NOC) officers overseas who are responsible from the recruitment (the recruitment of American intelligence assets) to the acquisition of [redacted] (West Germany) and clandestinely acquired NSA files that substantial resources have been directed at such identifications. Typically, a suspect American will be surveilled by various [redacted] identifying NSA code names targets language concerning foreign nations to identify and communicate and situations where highest priorities could easily be provided potential intercept cryptologic or compromised CIA facilities as well as the opportunity of the [redacted] identifying the numerous American intelligence collection officers who rarely operate particularly at WTC would seem to identify the fifth man to conduct espionage officer for American intelligence -- an identification inconsistent with their pending diplomatic or commercial cover and the success of their mission.

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

entity which had the willingness and capability to attack the CIA would be inclined to inflict the maximum damage. Identifying foreign stations as a generic CIA facility presents an unacceptable risk to this key aspect of CIA clandestine traffic for the White House and the Secretary of State.

- (S) Potential Compromise of Classified Communications or Technical Collection Platforms: In addition to the foregoing physical threat to our communications facilities (e.g., the potential to destroy towers, satellite dishes and transmitting facilities by terrorist acts), the disclosure of [redacted] whether sending a message to a covert foreign national asset in Havana or receiving a message from the CIA Chief of Station in Moscow or supporting military sites as well as [redacted] in the field presents a significant opportunity for any number of foreign nations to enhance their signals and communications intelligence efforts at our expense. While the scope and classification level of this memorandum does not permit a detailed discussion, I am convinced that this disclosure would make [redacted] a target of hostile foreign intelligence services. Accordingly, and as considered in more detail in paragraph 6 below, any affiliation of WTC with the CIA, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, negatively affect the Agency mission, and thereby do irreparable harm to the national security of the United States.

JFK Act 5 (g) (2) (D)

6. (S) But in addition to this established mission and extant risks, there are new activities at WTC in direct support of the nation's leadership which must be considered

specifically the establishment of the Director of Central Intelligence (DCI) Emergency Relocation Site (ERS) [redacted] which means that the tangible items purchased cannot be traced to CIA but only to a non-sensitive government agency. For example, if an officer is assigned undercover to [redacted] primary DCI ERS given its location, he would be most imprudent to carry a personal computer and a cellular telephone which could easily be traced to CIA. At a minimum, that officer would be subject to foreign counter-intelligence surveillance and all of his or her contacts compromised (i.e., identified and neutralized) which will be needed to enable the DCI to continue his work during any emergency situation. Additionally, active consideration is being given to also designating WTC as the

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SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

If the [redacted] cover is eroded due to affiliation with the Agency, past procurements could be retroactively compromised. Subsequent procurement activity would amount of time, money and resources which will be expended to insure that the facility is maintained in such a way that it will be prepared for any emergency situation. It would certainly be in the best interests of the US Government and its tenant organizations to permit any official affiliation, no matter how minor, of WTC and the CIA.

* ~~(S)~~ Loss of Secure Training and Conference Capability:

[redacted] is often used as a conference facility not only by Agency groups, but also by other US Government organizations. For example, Secretary of State Warren Christopher's pre-planning session for the Bosnian Peace Accord Talks was held at [redacted] based on the need for a discreet location in which Department of State (DOS) soon be serving overseas under cover in highly sensitive officials, to include two ambassadors, and the military positions can not take place at a facility linked to CIA. But there are some very specific damage issues that I wish to highlight and they include:

- ~~(S)~~ **Severe and Immediate Impairment to Physical and Personnel Security:** Our Department of the Army covers from DOS and other operational elements who use this facility would be running a greater risk of exposure and compromise if they visited [redacted] since access roads can be monitored and registration lists and/or luggage tags can be obtained at hotels used to accommodate some of these visitors, their association with the CIA would be much harder to protect. In sum, WTC would become an easy "target of opportunity" for the media, foreign counter-intelligence agents, terrorist and militia activities.

- ~~(S)~~ **Heightened Scrutiny of Classified Mission:** For more than 40 years, [redacted] demonstrators, and emotionally unstable individuals. We have been a good "neighbor" and have developed close working relationships throughout the town. To confirm what many have suspected but could never prove (or what a few "knew" but willingly protected) will have a negative impact on the facility in terms of personnel guards and physical fencing. It survives and

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

impact on our credibility and will create an "open season" for the local media and others as they quite naturally attempt to leak any and all aspects of our mission [redacted] those clandestine officers who could come and go previously with little notice will now be a highly visible target.³² bombings, and physical disruptions.

Simply stated, CIA is a target for both hostile individuals and organizations;

* (S) Endangerment of [redacted] and Loss of [redacted]

As the [redacted]

- [redacted] is an integral part of [redacted] their concerns must also be taken into consideration. They have advised of their significant concerns that a loss of [redacted] lead to the mis-identification of [redacted] communicators, [redacted] and additional unsolicited contacts and "re-takes".

[redacted] as CIA officers. They have stated that [redacted] the fact of the current [redacted] cover which permits them to train [redacted] communicators alongside Agency communicators at a very efficient cost. The only solution to the loss of [redacted]

* (S) As detailed on the attached annotated photographs, the array of communications equipment and its proximity to public spaces and roads is another location, a very costly endeavor in both time and money, and the second is approximately 600 feet. There are no electronic intrusion alarms on the fence line and, most often, only one security officer is present at a gate. All facility signs simply state:

"Warrenton Training Center / NCS / U.S. Army / Mission By Permit Only".
 8. In summary, it is my considered judgment that the release of the term "Warrenton Records Center", which will create an affiliation of [redacted] the CIA would cause major disruptions to CIA operations, responsible for physical harm to CIA facilities and personnel, and hence identifiable public notice and damage to the headquarters is an excellent target, a covert facility is even better target, and a national security of the United States. Accordingly, I respectfully request that the Board defer release of such best possible target for a political and public statement.

information. In doing so, I am mindful of the Board's mission

* (S) The breach of compound security was by an out-of-state vehicle which followed an employee through a remote gate and the driver had no credible explanation for the reason he had entered the compound. [redacted] would require immediate holding over pending security personnel which [redacted] these occupants could not be detained given the proximity of the facility to [redacted] parking spaces and response to suspicious packages. Gate turn-arounds number 8-10 per month and include only those vehicles which ignore clear signs that they are entering a classified government facility but proceed in any event to our gate; it is instructive to note that very few of these individuals state

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SUBJECT: ~~(S)~~ Required Protection of [redacted] as CIA Facility

JFK Act 5 (g) (2) (D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

and the necessity for the American public to have the fullest possible disclosure regarding the assassination of President Kennedy, however, I believe that this reference is not relevant to the public's understanding and that disclosure would cause Harms significantly disproportionate benefit to the violent domestic organization threat posed by the self-styled "militias" which have a stated intent

9. (U) If the Board should have any questions with regard to this matter, I have asked Lee Strickland, who serves as Chief of the Agency's ~~information~~ Review Group, to be available to the Board in order to provide such additional classified or unclassified information as might be required. Stations C and D exactly fit this target profile;

- By way of examples in this regard, in June of this year, the Sheriff of Fauquier County reported to WTC information regarding ~~Richard Da Cade~~ militia group, and, second, "unusual" comments from individuals living near Station C ~~that~~ ~~Attachment~~ communicating with ~~Annotated View of~~ [redacted] JFK Act 5 (g) (2) (D)
- Any higher profile would realistically and seriously threaten the physical and personnel security of WTC. And, as evidenced by the attached map of WTC, such threats do not need to penetrate the fence line: *Agency officials are of the opinion that a bomb commensurate with the one which exploded at the Oklahoma City federal building could do substantial damage to the Agency's communications equipment and could kill numerous federal employees at WTC from outside the fence line in circumstances we do not control and could not prevent.*

or imply that they know that WTC is a CIA facility and, hence, it would appear that our cover, in fact, is quite good.

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SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

- (S) Likely Future Compromise of Covert Employees in Overseas Assignments: As discussed above, numerous CIA employees involved in communications, technical intelligence collection, and human intelligence collection train and operate at WTC for the exact reason that it provides a secure environment disassociated from the CIA. We know from ample evidence that foreign intelligence services have as a primary goal the identification of US citizens who appear to be ordinary public servants or private business people but are, in actuality, clandestine intelligence officers.¹⁰ Simply stated, the identification of this facility with CIA will label any and every individual associated as a likely intelligence officer and thus substantially negate their operational ability if not place their lives in jeopardy.
- (S) Loss of Emergency Relocation Site for DCI: Emergency relocation sites (ERSs) -- whether they be for the President or Cabinet officials -- have value only as long as their identity is secret. The public disclosure of the fact that WTC would serve as such an ERS site -- which could come from a general compromise of WTC as a CIA facility plus subsequent visual surveillance -- would negate Agency planning in this regard, vitiate expenditures, and leave the Agency with few realistic options for survivability. We must assume that any

¹⁰ (S) We know from captured STASI (the former intelligence service of East Germany) and clandestinely-acquired KGB files that substantial resources have been directed at such identifications. Typically, a suspect American will be surveilled for some time in order to identify his or her target and cooperating foreign nationals. To identify a communicator is one of the highest priorities since it provides a possible entrée to cryptographic compromise as well as an opportunity to "roll-up" or identify the numerous human intelligence collection officers who rely on that particular communicator to transmit information back to the United States.

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SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

entity which had the willingness and capability to attack the CIA would be inclined to inflict the maximum damage. Identification of WTC even as a generic CIA facility poses an unacceptable risk to this key aspect to CIA continuity of operations.

- (S) Potential Compromise of Classified Communications or Technical Collection Platforms: In addition to the foregoing physical threat to our communications facilities (e.g., the potential to destroy towers, satellite dishes and transmitting facilities by terrorist act), the disclosure of WTC as the transmit and receive site for CIA classified communications to foreign embassy sites as well as foreign assets in the field presents a significant opportunity for any number of foreign nations to enhance their signals and communications intelligence efforts at our expense. While the scope and classification level of this memorandum does not permit a detailed discussion, I am convinced that this disclosure would make WTC a target of hostile foreign intelligence services.
- (S) Loss of Covert, Quick Reaction Procurement Capability: In support of OTC and other tenant elements, WTC uses its Army cover to procure items on a non-attributable basis to CIA.¹¹ These items are acquired in near real time with minimal delay and direct delivery.

¹¹ (S) The official term for such procurements is "SC-1" or "Sterility Code 1" which means that the tangible items purchased cannot be traced to CIA but only to a non-sensitive government agency. For example, if an officer is assigned undercover to a foreign capital and is undeclared to that country, then it would be most imprudent to carry a personal computer and a cellular telephone which could easily be traced to CIA. At a minimum, that officer would be subject to foreign counter-intelligence surveillance and all of his or her contacts compromised (i.e., identified and neutralized).

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SUBJECT: (S) Required Protection of [redacted] as CIA Facility

JFK Act 5 (g)(2)(D)

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

If the WTC cover is eroded due to affiliation with the OFSS/FMG/Agent [redacted] past procurement would be retroactively modified OIM/IRG/SEC/OCIO/OSD/DOSS (13 Nov 97) compromised while subsequent procurement activity would necessitate involving headquarters elements, indirect delivery and forwarding to WTC. The loss of response distribution:

Orig - Addressee would negatively impact on the operational capabilities of WTC tenant organizations.

2 - DDCR

1 - OIM/IRG Chromo

1 - ~~(S) OIM/IRG of Secure Training and Conference Capability:~~

1 - Since OIM B is often used as a conference facility not only

1 - by Agency groups but also by other US Government

1 - organizations. For example, Secretary of State Warren

1 - Christopher's pre-planning session for the Bosnian Peace

1 - Accords Talks was held at WTC based on the need for a

1 - discrete location in which Department of State (DoS)

1 - officials, to include two ambassadors, and the military

1 - could secretly discuss strategic planning without undue

attention (media coverage). If CIA affiliation is

acknowledged in any way, WTC's value to the entire US

g:\ipcd\dw\general\iss\analy[redacted] value to the Agency is also diminished. Additionally, its
from OED and other operational elements who use this

facility would be running a greater risk of exposure and

cover compromise if they visited WTC. Since access roads

can be monitored and registration lists, and/or luggage

tags can be obtained at hotels used to accommodate some

of these visitors, their association with the CIA would

be much harder to protect.

- (S) Heightened Scrutiny of Classified Mission: For more than 40 years, WTC has operated as an Army facility. We have been a good "neighbor" and have developed close working relationships throughout the town. To confirm what many have suspected but could never prove (or what a few "knew" but willingly protected) will have a negative

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file

26 September 1996

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

MEMORANDUM FOR: Executive Director
Assassination Records Review Board

FROM: impact on John Fred Whaley and will create an "open season" for the Central Intelligence Agency as they quite naturally attempt to learn any and all aspects of our mission - Reconsideration of Release of ^{those clandestine officers who could come and go previously with little notice will now be a highly visible target.}
Kerry

1. (S) ~~Reconsideration of Release of State Officers and Loss of WTC as Training Site for Dos~~ As the Department of State is an integral part of WTC, their concerns must also be taken into consideration. They have advised of

2. ~~the request that this memorandum and attachment be returned to CIA once the Board has completed its deliberations on this issue.~~ *J. L. Hayes*
Attachment
the fact of the current WTC cover which permits them to train DoS communicators alongside Agency communicators at a very efficient cost. The only solution to the loss of cover would be to move the DoS communications school to another location, a very costly endeavor in both time and money.

8. (S) In summary, it is my considered judgment that the release of the term "Warrenton Records Center", which will create an affiliation of WTC and the CIA, would cause major disruptions to CIA operations, possible physical harm to CIA facilities and personnel, and hence identifiable and serious damage to the national security of the United States. Accordingly, I respectfully request that the Board defer release of such information. In doing so, I am mindful of the Board's mission

¹² (S) It is not unreasonable to believe that the loss of cover for WTC would require a five fold increase in physical security personnel at WTC and even then security could not be ensured given the proximity of the facility to public spaces and roads.

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JFK Act 5 (g) (2) (D)

~~SECRET~~
25 September 1998

SUBJECT: (S) Required Protection of Warrenton Training Center
 MEMORANDUM FOR: Information Review Officer,
 Directorate of Administration

VIA: Deputy Director for Administration
 Director of Facilities and Security Services
 and the necessary Chief Executive Management Group, to prevent
 possible disclosure regarding the assassination of President
 Kennedy, however, I believe that this reference is not relevant
 to the public's understanding and that disclosure would cause
 harm significantly disproportionate to any public benefit.

9. (U) If the Board should have any questions with regard
 to this matter, I have asked [redacted] See Strickland, who serves as chief
 discussion with regard to the release of JFK-related documents
 of the Agency's Information Review Group to be available to the
 Board in order to provide such additional classified or
 unclassified information as might be required.
 mission, people, and the very existence of the [redacted]
 would occur as a result of the second- and third-
 order effects of any confirmed affiliation with the Agency.

2. (U) As background, the Central Intelligence Agency has
 gone to great lengths to protect sensitive missions and prevent
 identification of covert personnel as Agency employees. The
 latter is especially profound as the very lives of these Attachment
 employees are often placed in jeopardy at hostile overseas posts.
 The anonymity provided by cover is essential to their protection.
 Furthermore, the [redacted] provides the
 sanctuary whereby [redacted]

[redacted] personnel can
 alongside Agency employees without fear of being "tagged"
 as working for the Agency.

3. (U) The cover mechanism itself is very fragile. Per
 mandate of the cover providers, [redacted] the affiliation of
 WTC and the Agency, is classified SECRET vice CONFIDENTIAL.

CL BY: 2004977
 CL REASON: 1.5(c)
 DECL ON: X1
 DRV FROM: LOC 5-62

~~SECRET~~

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JFK Act 5 (g)(2)(D)

SUBJECT: ~~let~~~~SECRET~~

JFK Act 5 (g)(2)(D)

Cover Considerations

SUBJECT: (S) Required Protection of Warrenton Training Center as CIA Facility

cover operates solely on the ability to sustain plausible denial. In spite of previous rumors of an Agency affiliation, categorical denial of such has worked to the point that the media currently refers to [] as a []

In addition, the public-at-large only believes that [] is a [] Within a generally inquisitive media (one radio station, two newspapers -- all with connections to affiliates in the Washington Metropolitan Area) and recent publicity over a [] ground water contamination issue, the release of references to "Warrenton" in the DDCI-related documents would precipitate an unwise focus on []. This would lead to the real possibility that cover would be compromised.

4. ~~let~~ with the closure of Vint Hill [] is the only remaining federal facility in the Warrenton area. As a result, the affiliation of Agency records or "Records Center," under any name, will provide a direct link to the []

[] This will pose severe problems for installations, activities, while the Agency Archives and Records Center is located at [] the media frequently refers to WTC in its entirety. Activities at the other [] that could be compromised are as follows:

Auxiliary Tower

Auxiliary Tower

Auxiliary Tower

JFK Act 5 (g)(2)(D)

~~SECRET~~SUBJECT: *181*~~SECRET~~

JFK Act 5 (g)(2)(D)

Cover Considerations

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

JFK Act 5 (g)(2)(D)

(S) Attachment

~~Annotated View of WTC Station D~~

cover allows it to maintain a very low profile. It is that low profile which protects the personnel and missions as described above. Removal of that protective cover, by act or design, would provide easy targets of opportunity for counter-intelligence activities, terrorist activities, demonstrations, and especially wanted individuals.

5. *181* In summary, any affiliation of [] and the Agency, no matter how insignificant the individual occurrence or document release may seem, has the very real potential to jeopardize lives, disrupt the Agency mission, disrupt world-wide classified message traffic, and, thereby, do irreparable harm to the national security of the United States.

JFK Act 5 (g)(2)(D)



~~CONFIDENTIAL~~**SECRET**

SUBJECT: (S) Required Protection of Warrenton Training Center
as CIA Facility

CE-BR-705841

CL-050409; Subject 1.5.6

DRAFT on X1

REF ID: A09 1-02

TO: John F. Podesta
Brian S. Latell
FROM: ~~SSASS/PMG/~~ ~~Rebecca V. Shadid~~ **REBACIVAR:kak/49570** (07 Nov 97)
OFFICE: DCM/IRG/LStrickland/31289 (13 Nov 97)
DATE: 10/26/97 02:21:48 PM
SUBJECT: ~~ARRB: Release Issue/JFK Board~~
Distribution:

Orig - Addressee
Thanks. I passed along to the ADDB and EXDIR. The EXDIR may want Brian Latell to provide some more background on this issue at the meeting tomorrow.

2 - ADDB
Original Text of John F. Podesta

1 - D/DEM/IRG Chrono
Original Text of John F. Podesta

1 - D/OIM

Following is in response to questions raised by the EXDIR:

1 - D/OIM - Legal Advisor
1 - D/OPSS
1 - C/PMG/OPSS

Chairman: Judge John Tunheim (Federal District Court, Minnesota)

1 - C/WTC/PMG/OPSS

Four other members: Henry Graff; History Professor Emeritus, Columbia U.

1 - D/OPSS Kermit Hall; Dean of Humanities, Ohio State

1 - OPSS Registry William Joyce; Assoc. Librarian, Princeton U.
Anna Nelson; History Professor, American U.

2. ~~ARRB: Release Issue/JFK Board~~ \arrb_wtc.doc

a) We are discussing our concerns with JFK Board Staff, and will ask the Board to reconsider its decision.

b) We propose that a senior Agency official brief the Board on the sensitivity of

[redacted]

JFK Act 5 (g)(2)(D)

3. Who would make the appeal to the President?

Thus far, the process calls for the Agency's General Counsel to forward the appeal to the White House Counsel, with the approval of the EXDIR and/or DCI.

4. Has there been an appeal to the President before?

CIA has submitted one appeal, in early 1980. The issues concerned identification of certain European stations and liaison relationships. The White House directed the Board and the Agency to "work it out", which was done. After the ADDB briefed the