

have been used as partial offsets to operating costs. Aggregate profits over the years have been relatively small. Only two proprietaries have shown significant profits: the Air America complex in fulfilling mostly Government contracts in Southeast Asia, and the insurance company handling trust funds and insurance (MHMUTUAL). The air proprietary overview, infra Section IX, details the dilemmas posed by size. Moreover, it sheds light on questions concerning whether commercial viability became more of a bronze god than was necessary to maintain adequate cover.

Operating proprietaries may be large or small in terms of capitalization and total assets, depending upon the functions they perform. When the commercial purpose of an operating proprietary is incidental to its CIA mission -- such as an export-import firm which engages in commercial operations only to the extent necessary to provide cover for a CIA officer in a foreign country -- a minimum capitalization, usually in the neighborhood of \$25,000 or less, is all that is required. Examples of an operating proprietary in which commercial operations are incidental to the Agency mission are:

A United States frozen seafood importing company which operates in the Far East and provides cover for an Agency employee engaged in intelligence activities. The Agency provided \$25,000 in capital to purchase and activate a dormant but long-established privately-owned United States seafood distributing company. The former owner and his partner, who are cleared and witting, provide training, business management, and product distribution in the United States for one-half the profits on seafood imports financed by the proprietary. The Agency subsequently provided \$10,000 annually for fiscal years 1972, 1973, and 1974 as working capital. The proprietary since 1971 has provided excellent cover with a minimum amount of business. As of 20 June 1974, the proprietary had assets of \$104,222.67 and a net worth (assets minus liabilities) of \$74,051.15. The company's financial accounts are handled by an Agency proprietary management firm.

A foreign travel service company which operates in a Southeast Asia country and provides cover for an agent targeted against the local Communist Party. The company was established in 1973 with an initial investment of \$5,900.

Operating proprietaries whose commercial purposes are in themselves essential to the CIA mission require much larger capitalization and investment. They are staffed by Agency personnel plus cleared commercial employees as required. Among the Agency's operating proprietaries of this type are four management companies which provide commercial assistance to other proprietaries and an audit firm which conducts commercial audits of operating companies and those non-operating proprietaries with substantial assets. The Agency's largest operating proprietaries are Air America, an insurance complex, and the aviation facility, Intermountain Aviation, Inc. The assets of Intermountain have been sold, with operations ceasing on 28 February 1975; and the corporation is in the process of being dissolved.

Air America, the Agency's largest proprietary, which is in the process of liquidation, provided aircraft in support of Agency operations in Southeast Asia. This support has been under cover of a commercial flying service in fulfillment of U.S. Government contracts. Corporate Headquarters has been in Washington, D. C., with field Headquarters in **Taipei, Taiwan.**

The insurance complex provides a mechanism for the payment of annuities and other benefits to sensitive agents and for self-insurance of risks involved in covert operations which, for security reasons, cannot be attributed to the U.S. Government or handled through private firms. The complex was formed in 1962 as a clandestine commercial support mechanism to provide death and disability benefits to agents or their beneficiaries when security considerations precluded payments

attributable to the U.S. Government. This function was broadened to include self-insurance for many risks involved in covert operations, including property risks incurred by operational activities of Agency-owned air and marine companies. From an early date, the complex has administered agents' escrow accounts and life insurance, and provided annuity and pension programs for selected agent personnel employed by the Agency. These programs are solely for the purpose of meeting the Agency's obligations to agent-type personnel who have rendered services over a substantial period of time and cannot be handled under normal U.S. Government retirement programs. Individuals who qualify for the CIA Retirement System or the Civil Service System are not handled through the proprietary system. In addition, the complex has been used to provide a limited amount of support to covert operations -- specifically, for the acquisition of operational real estate and as a conduit for the funding of selected covert activities.

Intermountain Aviation, Inc., has the purpose of providing a variety of nonattributable air support capabilities available for quick deployment overseas to support Agency activities. The Agency is in the process of disposing of its assets and terminating this activity..

As of 1 July 1974 there were 71 operating proprietary companies, of which 21 are part of the Agency's proprietary insurance complex. The combined net worth (assets minus liabilities) of these companies is approximately \$57.3 million. Although some, such as those in the insurance complex, are commercially self-supporting, most operating proprietaries usually require budgetary support.

B. Nonoperating Proprietaries

Nonoperating proprietaries vary in complexity according to their Agency task, are, for the most part, either corporate shells or less than facilitate foreign operations, and clearly pose no competitive threat to bona fide businesses. The most elaborate are legally licensed and established to conduct bona fide business. They have nominee stockholders, directors, and officers and are generally directed by one of four Agency proprietary management companies. The company address may be a Post Office Box, a legitimate address provided by a cleared and witting company official or attorney, or in a few cases the address of a proprietary management company. They maintain bank accounts, generate business correspondence, keep books of account which can withstand commercial and tax audit, file State and Federal tax returns, and perform normal business reporting to regulatory authorities in order to backstop fully their Agency tasks. They are moderately capitalized, generally around \$5,000, and their net worth at any one time varies according to the Agency task they are performing. As of 31 December 1973, 38 of these companies had a combined net worth of approximately \$325,000. Of this amount, almost \$200,000 was operating capital for three companies which provide cover for several Agency personnel. Examples of two non-operating companies which are commercially managed, keep books of account, and can withstand commercial and tax audit are:

A Florida corporation capitalized at \$7,000 and whose legal address is the office of a cleared and witting attorney.

Under the auspices of the Florida corporation, an Agency officer established a branch office in a Central American country and conducts a sporting goods business which provides him cover. Administration of the corporation, including purchase of inventory for the branch office, is handled by a proprietary management company.

A Liechtenstein Anstalt which an Agency nominee established using a reliable but nonwitting Liechtenstein lawyer as a resident agent. The Anstalt was used to purchase a property in a European country from which an audio operation was mounted against an installation of a Communist country. Upon conclusion of the operation, the property will be sold by the Anstalt and the proceeds returned to CIA via its nominee.

Requiring less elaborate commercial administration because of the nature of Agency tasks performed are 31 legally incorporated companies which are directly managed by Agency Headquarters specialists operating in alias as signatories to the company bank accounts. Each of these companies generally have a capitalization of \$5,000 or less and are domiciled in the offices of cleared and witting attorneys. No commercial books of account are kept, and in the event of a tax audit the Agency has to brief the auditing authority. Depending on use, administration may be as simple as maintaining bank accounts and filing annual franchise taxes or more extensive as required when obtaining Employee Identification numbers, paying personnel, withholding taxes and Social Security, and filing tax returns. Examples of this type of Headquarters-managed proprietary corporation are:

A Nevada proprietary corporation domiciled at the offices of a California law firm. Three members of the firm serve as Agency nominee stockholders, directors, and officers for the proprietary which holds title to two aircraft used by the Agency for flight training and testing avionics equipment. In this case, only administration is required to maintain a bank account, file a franchise tax, and coordinate with the law firm.

Although not proprietary corporations, but proprietaries in the sense of being Agency-owned and administered, are 64 ostensible sole-proprietorships. The Agency establishes and registers these sole-proprietorships in the name of fictitious persons and opens a bank

investment, and profits situations of the corporations in the context of the operational objectives and the cover needs of the corporations. In effect the annual project review is based upon an audit as searching as that required for statutory Government corporations.

F. Disposition of Funds Returned from Proprietaries

Any proprietary with funds excess to its current or foreseeable needs is required to return such funds to the Agency. Also, all funds realized from the liquidation or termination of a proprietary are returned to the Agency except in a limited number of situations when transferred to another proprietary for "similar use." On the basis of an opinion of 3 February 1975 by the CIA General Counsel, the Agency has revised its policy for the treatment of all returns of funds from proprietaries; all such returns are to be remitted to the U.S. Treasury as Miscellaneous Receipts. Prior to this change in policy, returns had been treated as refunds of the previously recorded expenses up to the amount of such expense for a particular proprietary with any excess amounts returned to the Treasury as Miscellaneous Receipts (Appendix C).

G. Disposal of Proprietaries

Air America, the Agency's largest proprietary, at its peak had total assets of some \$50 million and more than 8,000 employees (who accounted for more than 90 percent of the people employed directly by all proprietaries). It is in the process of being liquidated because it is no longer required. The Air America complex included a number of other companies with the Pacific Corporation as the holding company. The general plan for liquidation of Air America is for the Pacific Corporation to sell off Air America, Inc. and Air Asia, Ltd. (the Taipei maintenance operation). A private New York firm (R. Dixon

IV. A DESCRIPTION OF THE VARIOUS PROPRIETARIES

The operational needs of the Agency have required it to venture forth into many areas where proprietaries were a perceived necessary vehicle. These areas have included air support, media publications, proprietary management (accounting and management), insurance (personal insurance coverage, annuity coverages, and escrow account maintenance for agent personnel), covert procurement (general merchandise, arms, ammunition and police related equipment), cover support (commercial cover, such as management consultant firms, importing companies, travel agencies, energy research organizations, behavior psychology companies), personnel services (tape transcription, personnel investigations for security clearances and approvals, public accounting firms, electoral and political analysis firm keyed into foreign elections), operational support (purchase of condominiums in foreign countries, sporting goods business in United States with sales in Latin America, various overseas foundations to provide grants, export/import firms, a company which holds a note for certain U.S. Government funds borrowed by a consortium of aluminum companies for the extraction of bauxite in Guinea to insure U.S. control of bauxite extraction activities in Guinea), and various other miscellaneous categories.

The number of employees of proprietaries as of October 30, 1975 was 321. Of this number 78 were U.S. Agency employees, 178 were U.S. proprietary hires, and 65 were foreign proprietary hires. The various types of funding and payrolling mechanisms used by the Agency (Devised Facilities incorporated in the U.S.; Devised Facilities-Notionals which

are not incorporated but are sole proprietorships; and Notionals, which are merely business names, are not formally constituted or registered which do business at the address of an answering service or (witting attorney) totaled 326 as of October 31, 1975. There were 31 Devised Facilities, 67 Devised Facilities-Notionals, and 228 Notionals.

There follows a list of some of these proprietaries with brief descriptions of their functions. There are 97 in number. Following that list is a description of the major headquarters-controlled proprietaries provided as of September 24, 1975. In addition, there is included a listing of all proprietaries during the period 1952 through 1974 (total 399) with the highest net equity balance on agency records and the net worth balance as of December 31, 1974. The smallest net worth balance is \$400 and the largest is \$31,778,000.

The year 1967 was selected to demonstrate the number of employees in use by Agency proprietaries. In that year, the Agency owned approximately 158 proprietaries. These proprietaries employed approximately **14,416** persons. Ninety-two percent of the employees were accounted for by three proprietary complexes as follows:

JBGREED	10,218
TPTONIC	1,800
QRACTIVE	1,300
	13,318

TPTONIC and QRACTIVE (Radio Free Europe and Radio Liberty) were turned over to the Department of State and are now being managed by the Board of International Broadcasters. The JBGREED complex (air support capability in the Far East) is in the process of liquidation and

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currently has **63** employees. In addition to the proprietaries mentioned above, the Agency managed 243 funding and payrolling mechanisms which provided payrolling services for **149** employees.

PROPRIETARY LISTAIR SUPPORTIUBETON Complex

The below four companies comprise an air support capability for worldwide contingency use. The complex is based in the Southeastern portion of the United States with certain commercial business operations overseas.

1. IUCONTROL

A [redacted] Florida corporation which acts as the holding company for the principal operating company in the complex (immediately below); assets consist solely of stock in the principal operating company; no employees.

2. IUBERYL

A [redacted] Florida corporation based in [redacted] South Florida; a small air service company which can be quickly expanded to meet Agency air support requirements.

3. IUEPOCH

A [redacted] Florida corporation which operates from an airport in the Southeastern United States; a wholly owned subsidiary of IUBERYL (immediately above) which operates a fixed base aviation facility; provides an alternative air support capability.

4. IUPIECES

A [redacted] Florida corporation based in [redacted] Miami which acts as a purchasing agent for aviation supplies for the activities of the complex; can provide the same service for prospective Agency air support activities; is a wholly-owned subsidiary of IUBERYL (above).

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JBGREED Complex

The below five companies comprised an air support capability in the Far East. All entities are in process of being liquidated or sold.

5. JBCRYING

A **Delaware** corporation with corporate offices in **Washington, D.C.**, which acts as the holding company for JBCHOKE, JBHEEDFUL, and PROPRIETARY C (see below).

6. JBCHOKE

A **Delaware** corporation which corporate offices in **Washington, D.C.**, which has terminated all flying services contracts. The company will be liquidated by sale or disposal of assets.

7. JBHEEDFUL

A **Taiwan** corporation with corporate offices in **Taipei** which ceased flying operations in 1968 but has continued to provide ticketing and other services on behalf of other affiliated companies.

8. PROPRIETARY B

A **Hong Kong** corporation located in **Hong Kong** which provides computerized accounting services for JBCHOKE.

9. PROPRIETARY C

A **Thailand** corporation located in **Bangkok, Thailand** which is the custodian for JBCHOKE files pertaining to Thai employees and contractual services in **Thailand**; will be dissolved when **Thai** law no longer requires retention of these records.

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Single Entity

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10. HBSANDTRAP

A Delaware corporation located at Washington National Airport which has provided secure air support for Agency employees and classified pouches between Headquarters and other Agency facilities in

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the United States; the company has accepted commercial charter flights from non-Agency customers for income and cover purposes.

Media Publications

The below six companies comprise a worldwide book distribution and manuscript publishing activity.

11. QRBLOND

A Liberian corporation with a representative (banker) in Brussels which pays book distribution costs; funds are controlled by members of the New York corporation (PDPORAL/300 - below) and paid through this corporation to avoid some of the problems of funding a domestic company in the total amount required to effect project operations; no employees except for the Brussels representative, who is paid on a fee basis.

12. QRBLUFF

A Liberian corporation which is used as attribution for Agency funding to the above two proprietaries; no employees.

13. PDPORAL/200

A German non-profit organization, located in Munich, which acts as the home office of its Rome Branch and is also used as the ostensible source of all the Agency funding to other project entities; no employees; maintains a branch, PDPORAL/500, in Rome, Italy.

14. PDPORAL/100

A limited partnership located in London, England.

15. PDPORAL/400

A corporation located in Paris, France.

16. PDPORAL/300

A New York corporation located in New York City.

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Single Entities

17. TOMOSAIC

A **Delaware** corporation based in **London** which provided an international news feature service; the project also supported the publication of books of propaganda value; the news feature service has been discontinued and the corporation will soon be dissolved.

18. AELEDERG

A **French** corporate entity located in Europe which publishes a foreign-language weekly periodical, which is disseminated to recipients in and out of Russia and contains articles on Soviet and Bloc matters including a large amount of material prepared covertly in the USSR by Soviet dissidents; the periodical attempts to encourage and assist activities of moderate segments of Soviet society.

19. AEDYNAMIC

A **New York** corporation located in **New York City** which publishes periodicals and selected books for infiltration into the Soviet Union and distribution to travelers and Soviets residing outside the USSR; fosters regional nationalism within the USSR; supports a private organization of regional nationalities; supports the AEDYNAMIC branch office in **Munich, Germany**.

20. ORMYSTIC

A sole proprietorship located in the **Washington** metropolitan area owned ostensibly by an Agency employee whose journalistic services are utilized in support of foreign operations.

Proprietary Management

LPPANDA Complex

The below three companies support a one man accounting and management company in Europe which provides services to other proprietary operations.

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21. LPREMEDY

A one man accounting and management company located in Europe.

22. LPCLOUD

A dormant company at one time associated with the cover of the individual now covered by LPREMEDY.

23. LPCHAIR/A

A **New York** company with no employees which serves as a communication channel from Headquarters to LPREMEDY.

Single Entities

24. LPHOCUS

A **New York** management and accounting company (three employees) which provides accounting and related financial management assistance to other proprietary organizations.

25. LPSUGAR

A **Maryland** management and accounting company (three employees) which provides accounting and related services to other proprietary organizations.

26. LPBERRY/B

A **New York** legal and accounting firm (three employees) which provides legal and accounting services to other proprietary organizations.

Insurance

MHMUTUAL Complex

The below 25 proprietaries comprise a clandestine support mechanism which provides personal insurance coverages, annuity coverages, and escrow account maintenance for agent personnel in a manner to preclude attribution to the United

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States Government. The complex also underwrites insurance risks of certain proprietary organizations and administers the pension plans of these organizations. In addition, the complex has been used to provide a limited amount of support to other Agency operations -- specifically, the acquisition of operational real estate and as a conduit for the funding of selected foreign covert activities. Twelve full-time employees are involved in the management of the complex, with the assistance of three proprietary management firms. All expenses except for the salaries of Government employees assigned to the complex are paid from earned income. The companies involved are:

27. MHANVIL/A

An attorney at law operating as a sole proprietor in **Washington, D.C.**; he is the Agency manager of the insurance complex.

28. MHGRET

A **Panamanian** company which provides ownership for MHCROZE, an investment proprietary, (see below) and owns an apartment in **Buenos Aires**; no employees.

29. MHCROZE

A **Panamanian** company which serves as an investment vehicle and a primary mechanism for the management of funds, no employees.

30. MHSLACK

A **Delaware** corporation which provides payroll cover for project personnel and serves as an investment vehicle for funds; seven employees.

31. MHVODKA

A **Bermuda** company which is a reinsurance vehicle for all types of casualty and property insurance for other Agency proprietaries and directly issues death and disability, term life, annuity and other coverages for Agency non-staff personnel; no employees.

32. MHDYRAD

A **Panamanian** company which serves as owner of MHLUMEN and MHSPRAY (see below); no employees.

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33. MHLUMEN

A **Liberian** company which serves as owner of MHFETCH (see below) and as the source of an operational loan; no employees.

34. MHFETCH

A **Bahamian** company which serves as owner of MHKOALA and MHWHIFF (see below); an investment vehicle and manager of non-staff pension plan; no employees.

35. MHKOALA

A **Liberian** company currently inactive and slated for dissolution; no employees.

36. MHWHIFF

A **Bermuda** company which is a reinsurance vehicle for all types of casualty and property insurance for Agency proprietaries and for life and annuity coverages for non-staff personnel; no employees.

37. MHMOLAR

Liechtenstein anstalt which serves as the beneficial owner of MHBOMBE (see below); no employees.

38. MHBOMBE

A **Bahamian** company which serves as a holding company for MHTWANG and MHONSET (see below) and as an investment vehicle; no employees.

39. MHONSET

A **Delaware** corporation which serves as an investment vehicle and quarantor of a mortgage on a former Agency activity; no employees.

40. MHTWANG

A **Cayman Island** corporation which handles certain annuities, escrow, term life insurance, a pension plan and funding of MHPIQUE (see below); no employees.

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41. MHPIQUE

A **Florida** company which provides payroll cover for three non-staff personnel who handle the Cuban dependents program payments and correspondence; three employees.

42. MHDELF

A **Swiss** company which serves as a holding company for MHHAWSE (see below) and as a standby asset; no employees.

43. MHHAWSE

A **channel Island** company that serves as a direct underwriter of term life insurance and annuity contracts for non-staff Agency personnel; no employees.

44. MHSEPOY

A **Panamanian** company that serves as beneficial owner of MHUNDER (see below) and for direct underwriting of term life and annuities for non-staff personnel; no employees.

45. MHUNDER

A **Panamanian** company which is slated for dissolution; no employees.

46. MHALATE

A **Liechtenstein** company which owns property in **Lusaka**; no employees.

47. MHJORUM

A **Panamanian** company which directly underwrites death and disability, term life and annuities for non-staff personnel, no employees.

48. MHBLARE

A **Florida** company now in dissolution resulting from abandonment of Agency project; no employees.

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49. MHRUCHE

A **Liechtenstein** anstalt which is a general use standby asset; no employees.

50. MHCLUMP

A **Liechtenstein** anstalt which serves as a standby asset for general reinsurance use; no employees.

51. BGJASMINE

A European insurance and reinsurance company which issued direct death and disability coverage to contractor personnel engaged for a DDS&T project; and reinsured other risks arising out of the project; no employees.

Logistics Support

The below three entities operated by the Office of Logistics provide a covert procurement mechanism for the Agency.

52. KMJAGGERY

A **Delaware** corporation located in **Washington, D.C.**, which purchases general merchandise in a manner which cannot be traced to the United States Government; total purchases from January to September 1974 were \$437,500; no outside commercial business; five employees.

53. TPLENTIC

A **Delaware** corporation with an address in **New York** which arranges research and development and production contracts in a manner which cannot be traced to the United States Government; the company has no employees and is managed by Headquarters officials in alias.

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54. Stock Account #3

A **Delaware** corporation with an address in **Baltimore** which purchases arms, ammunition, and police related equipment in a manner which cannot be traced to the United States Government; the company has no employees and is managed by Headquarters officials in alias.

Cover SupportWUDIRK Complex

The below five entities located in **New York** comprise a Foreign Resources Division activity which provides commercial cover for certain personnel assigned to the **New York Base** of FR Division; no commercial activities are undertaken by the companies in the complex, and all revenue comes from Agency sources; two of the entities are in the process of dissolution, and two recently established entities will replace the ones in dissolution.

55. WUBODKIN

A **New York** corporation with offices in **midtown Manhattan** which is styled as a management consulting firm; the entity will be dissolved in the near future as soon as other cover facilities are available for the individuals presently covered by the entity; used by New York Base personnel for employment attribution and office space.

56. WUCURULE

A **New York** corporation with offices in **mid-town Manhattan** which is styled as a management consulting firm; the entity will be dissolved in the near future as soon as other cover facilities are available for the individuals presently covered by the entity; used by New York Base personnel for employment attribution and office space.

57. WUXIPHOID

A **New York** corporation with offices in **mid-town Manhattan** which is styled as a management consulting firm; the entity will continue to provide cover support to the **New York Base**; used by **New York Base** personnel for employment attribution and office space.

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58. WUBACH

A newly established **New York** corporation with offices in **mid-town Manhattan** which is styled as a management consulting firm; was created to replace WUBODKIN and WUCURULE (above); used by **New York Base** personnel for employment attribution and office space.

59. WUKNOX

A newly established **New York** corporation with offices in **mid-town Manhattan** which is styled as a management consulting firm; was created to replace WUBODKIN and WUCURULE (above); used by **New York Base** personnel for employment attribution and office space.

Single Entities

60. LPIKE

A **New York** importing company with a branch office in a Far East country; the branch office provides cover for one Agency employee; no employees in **New York**.

61. MOKITH

A **Thai** company located in **Bangkok, Thailand**, which functions as a travel agency and provides cover for one Agency employee in **Bangkok**.

62. LKBASE

A **Virginia** corporation located in **Washington, D.C.**, which, in the past, has provided cover and funding for nonofficial cover officers in the middle east; it is styled as a research organization on energy matters and is now in the process of liquidation.

63. MKDILLY

A **Virginia** corporation operating out of the residence of its president in Northern Virginia; the company provides cover for one Agency officer who provides behavior psychology assistance to the DDCI.

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Personnel ServicesSingle Entities64. SLAVE

A **Delaware** corporation having its principal office in **Falls Church, Virginia**, which provided a centralized facility in the Headquarters area with the capability of fulfilling field and Headquarters requirements for tape transcription and document translation; three employees; steps are now underway to convert two of the employees who were proprietary hires to contract employee status and move the function to Agency controlled buildings.

65. MHBOUND/3

A California corporation, with its headquarters in Los Angeles, which conducts personnel investigations for security clearances/approvals in those cases where no United States Government interest can be disclosed. It also renders security assistance, i.e., badging, counter-audio inspections, etc., to Agency projects in those cases where United States Government involvement cannot be revealed; the company will be dissolved by 30 June 1976.

66. MHCLIMB

Represented as the **Washington, D.C.** branch office or affiliate of a legitimate **New York** based public accounting firm, but actually under sole control and administration of the Agency Audit Staff, this facility enables site audits of Agency covert projects by experienced Agency auditors.

67. VNCADENZA

A **Maryland** company located in **Bethesda**, which is used as cover for an Agency employee who provides electoral and political analysis on South American and European elections; he also trains Agency personnel in polling techniques and electoral analysis; no outside business.

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Operational SupportWUTACTIC Complex

The below 27 companies are managed by the Cover and Commercial Staff to provide operational support mechanisms for DDO foreign operations. Some companies are inactive and held for future use.

68. LPCEMENT

A **Liechtenstein** company used to purchase a condominium apartment in France for use as a listening post; net assets \$84,226; no employees, being terminated in the near future.

69. LPKILT

A **Latin American** company established to provide cover and funds to an East Asian agent; agent exports goods to Latin America for resale; gross sales last year of \$1,000; assets \$12,870; one field agent.

70. LPKNIT

A **Florida** corporation formed to provide cover and source of livelihood to an Agency employee in Latin America; employee opened branch office of this parent company and sells sporting goods; gross sales last year (first year of operation) \$3,367; assets \$14,125; one employee and wife.

71. LPPURSUIT

A **Liberian** corporation used to backstop a field agent in the renewal of his visa; assets of \$375; no employees.

72. LPCAMEO

A **Liberian** corporation used as the ostensible employer of two Agency employees in the recruitment of a foreign agent; no assets no real employees.

73. LPMISSIVE

~~OPTIONAL FORM~~ **Liechtenstein** anstalt which holds a mortgage on property in Austria used by a field agent; assets of \$788; the mortgage is not recorded on the books of the corporation; no employees.

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74. LPBANGO

A **Liechtenstein** foundation used to give ostensible grants-in-aid to field agents as a source of their livelihood; assets of \$165; no employees.

75. LPABBEY

A **Liechtenstein** foundation presently inactive; assets \$3,202; no employees.

76. LPKITTY

A **Liechtenstein** foundation presently inactive; assets \$3,205; no employees.

77. LPALONE

A **Liechtenstein** foundation presently inactive; assets \$633; no employees.

78. LPDOUBLE

A **Liechtenstein** company used as a funding channel for a cover placement, assets \$2,853; no employees.

79. LPRAISIN

A **Liechtenstein** anstalt export/import firm formed to provide additional status and prestige to an employee operating in alias; assets \$7,942; no employees.

80. LPBRAID

A **Panamanian** company used as a note holder in the sale of an Agency proprietary entity; assets \$1,818; no employees.

81. LPADVANCE

A **Panamanian** company currently inactive; assets \$3,589; no employees.

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~~SECRET~~82. LPGLITTER

A Panamanian company which was used as an investment vehicle for funds reserved for new commercial operations requiring Agency investments; The investment project was terminated and all funds returned to the Agency; the company has no employees.

83. LPLOTUS

A **Panamanian** company currently inactive; assets of \$2,831; no employees.

84. LPVISION

A **Panamanian** company currently inactive; assets of \$2,831; no employees.

85. LPRANGE

A **Panamanian** company which holds a note for certain United States Government funds borrowed by a consortium of aluminum companies for the extraction of bauxite in Guinea; purpose of United States Government involvement was to insure U.S. control of bauxite extraction activities in Guinea; the note, issued in 1961, was in the principal amount of \$2,855,000, balance of \$1,752,000 has remained uncollected since 1962, when payments stopped, (at the time the Government of Guinea nationalized the extraction effort); aside from the note, the company has no other assets and has no employees.

86. LPSHADE

A **Delaware** company previously used as a holder of a note on a loan to a field agent; company now inactive; assets of \$2,829; no employees.

87. LPMANTLE

A Delaware corporation which is used to collect the proceeds from the sale of Agency proprietary entities and to refund such proceeds to the Agency; at 31 December 1973, total assets \$650,220, total liabilities \$633,897, total stockholders equity \$16,323; no employees.

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88. LPEPIC

A **Delaware** corporation based in **New York City** with a branch office in the Far East which provides commercial cover to a contract employee in the Far East targeted against foreign intelligence; net assets \$27,265; one employee.

89. LPSHORE

A **Delaware** corporation currently inactive but retained for future use; net assets of \$2,023; no employees.

90. LPRERUN

A **Delaware** company used to provide compensation and tax attribution to an independent contractor, assets of \$7,094; no employees.

91. LPGRASS

A **Delaware** company used as the ostensible investors of funds in LPKILT; assets of \$1,826; no employees.

92. LPSHUFFLE

A **New York** company incorporated but never opened for business; being held in reserve for possible future use; no assets; no employees.

93. LPDAIS

A **New York** corporation based in New York with a branch office in Europe. Used as the ostensible employer of an Agency employee during his tour in Europe targeted against foreign intelligence; net assets \$6,845; one employee.

94. LPDUPE

A **Massachusetts** company incorporated to provide cover and source of livelihood to an Agency employee on a tour in the Near East; assets of \$9,647; one employee.

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MiscellaneousSingle Entities95. CATAR

A **Liechtenstein** corporation operated by a lawyer in Europe which has been used as the lessee of apartments of operational interest in two European cities; also used as the ostensible employer of certain Agency employees in the Far East when they operate in alias; no real employees; funds have been passed through the company bank account in amounts necessary to meet lease payments and maintain commercial image; net worth of about \$5,000 (represents minimum bank balance); company now in the process of dissolution.

96. LPBYZAS/B

A **Swiss** entity which holds a current equity interest (30 percent) in a European trucking company; all other owners of the trucking company are unwitting of Agency interest and the Agency has been trying to sell its equity since 1973; both entities provided cover for a career associate for four years; when sale is completed, LPBYZAS/B will be dissolved and proceeds returned to the Agency for credit to Miscellaneous Receipts.

97. LPESTATE

A **Liechtenstein** anstalt with no employees which owned a house of operational interest in a European city; the house was recently sold and the entity will be dissolved as soon as the proceeds from the sale are received and the company can be liquidated in accordance with the laws of **Liechtenstein**; liquidating dividends will be returned to the Agency for credit to Miscellaneous Receipts.

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TAB B

Employees* of Proprietaries as of October 30, 1975

	<u>U.S. Agency Employees</u>	<u>U.S. Prop. Hire</u>	<u>Foreign Prop. Hires</u>	<u>Totals</u>
TUBETON Complex	3	116	1	120
JBGREED Complex	2	31	30	63
HBSANDTRAP	6	0	0	6
PDPORTEL Complex	0	10	9	19
TOMOSAIC	0	0	0	0
AELEDERGER	1	0	20	21
AEDYNAMIC	0	7	3	10
QRMYSTIC	1	0	0	1
LPPANDA Complex	1	0	0	1
LPHOCUS	2	1	0	3
LPSUGAR	3	0	0	3
LPBERRY/B	1	2	0	3
MHMUTUAL Complex	8	3	1	12
Logistic Support Complex	5	0	0	5
WUDIRK Complex	23	0	0	23
LPPIKE	1	0	0	1
MOKITH	1	0	0	1
LKBASE	0	0	0	0
MKDILLY	1	0	0	1
SLAVE	5	0	0	5
MHBOUND/3	7	6	0	13
MHCLIMB	3	1	0	4
VWCADENZA	1	1	0	2
LPTACTIC Complex	3	0	1	4
CATAR	0	0	0	0
LPBYZAS/B	0	0	0	0
LPESTATE	0	0	0	0
Totals	78	178	65	321

* No Foreign National Agency employees are presently employed by Agency proprietaries.

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TAB C

FUNDING AND PAYROLLING MECHANISMS

1. The various types of Funding and Payrolling Mechanisms used by the Agency are described below:

a. Devised Facilities--Those Agency-owned and managed mechanisms which are incorporated in U.S. jurisdictions (various States) with nominee stockholders and are used to provide nonofficial cover payroll support to Agency assets who do not have to show highly visible cover employment. They are also used for other nonofficial cover support tasks such as funding of proprietary organizations. No books of account are maintained but annual tax returns are prepared by Headquarters specialists in a manner to make it appear that the mechanism is conducting normal commercial business. Since the tax return cannot be substantiated from commercial records, the Internal Revenue Service (IRS) must be notified of Agency interest in the entity in the event of a proposed IRS audit. Management, including direct control of the corporate bank accounts, is effected by specialists at Headquarters. Funds are transferred from Headquarters to the bank account of each entity in amounts and at times necessary to meet funding obligations; otherwise, minimum balances are maintained in the accounts to keep them open.

b. Devised Facilities-Notionals--Those Agency-owned and managed mechanisms similar to Devised Facilities except that the mechanisms are not incorporated; they are sole proprietorships. The same administrative procedures are used as for Devised Facilities.

c. Notionals--Those Agency-owned and managed mechanisms which are merely business names (not formally constituted or registered) which ostensibly do business at the address of an answering service or witting attorney. Operating officials are usually fictitious and management is effected by specialists at Headquarters. These entities are generally used as funding attribution for monies paid to bona fide corporations in reimbursement of cover costs for Agency assets, and they are also used to fund proprietary organizations. The same administrative procedures are used as for Devised Facilities.

2. As of 31 October 1975, the number of mechanisms in each category is as follows:

- a. Devised Facilities
- b. Devised Facilities-Notionals
- c. Notionals
- Total

31
67
<u>228</u>
326

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of some 26 CIA-owned companies. In country locations where physical contact with the nearest CIA station is not operationally discreet, proprietaries can provide pay outlets and other administrative services for CIA personnel and agents. On occasion, firms based in locations with permissive corporate laws and regulations -- **Liechtenstein, Panama, Delaware** -- can engage in many activities unrelated to their charters. For example, insurance firms can acquire real estate surrounding targeted embassies on a non-attributed basis.

4) Actual conduct of covert action. In establishing the "radios" (Radio Free Europe and Radio Liberty) in the 1950's, CIA acquired a means of directly influencing populations behind the Iron Curtain. These, of course, were eventually disposed of and placed under the aegis of the Department of State, but related enterprises, such as the book distribution program, which had operated under radio sponsorship, continued within the Agency framework.

5) Outlets for private investment. The Agency would deny that this is a purpose of proprietaries. Agency officials state that the standing policy is to prohibit the investment of operational funds of the CIA into private fields without explicit DCI authorization. Actually, the existence of proprietary enterprises which, on occasion, return sizable profits, affirms that private investment has indeed been a widespread Agency policy. Moreover, the Agency specifically has authorized MHMUTUAL to act as an institutional investor for its own and any other Agency proprietary. So the question really is one of definition and shading.

that all CIA proprietaries have an operational charter approved by Congress which forbids launching activities by proprietaries or using their funds which are contrary to the charter. This internal CIA standard would probably strengthen the existing requirement that covert action projects be certified by the President and flagged to Congressional Committees. At present, MHHMUTUAL has such a charter (not reviewed or set by Congress) which restricts MUTUAL to insurance operations. This charter was established in 1974 (called an "Administrative Plan") and must be formally amended before the Chief of Cover Staff will authorize use of MUTUAL resources for other missions.

D. Private Investment by CIA.

The authority of the Agency to engage in private investments and its general policy ambivalence on this matter already have been noted. Two types of general as well as budget issues are presented, one the inverse of the other: 1) Could or should CIA engage in investments which could accumulate funds outside the budget process and hence be available for operations that have not public scrutiny outside CIA? 2) Is CIA investment policy too restrictive in regard to bank deposits? Specifically, should CIA place large amounts of money in private banks without charging interest? Some 20% of its annual **\$1.2 billion** of appropriated and advanced funds goes into private deposit here and abroad, with year-end balances of about \$150 million and average deposits considerably greater. The banks selected get an interest or investment bonus. Their selection is non-competitive, rooted in historic circumstance, albeit in institutions that have shown themselves flexible and responsive in

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Attachment B

DOMESTIC REAL PROPERTY LISTING

Location

Street Address

• Personnel Purpose

Washington, D. C. & Suburbs

A. Overt & Nominal Properties

Langley, Va	Route 123 (CIA)
Washington, D. C.	Central Bldg. 2430 E St. N.W. (CIA)
Washington, D. C.	East Bldg. 2430 E St. N.W. (CIA)
Washington, D. C.	South Bldg. 2430 E St. N.W. (CIA)
	10530 Riverview Rd. (FBIS)
Washington, D. C.	Navy Yard, Bldg. 213, 1st & M, S.E. (EOP)
Washington, D. C.	Navy Yard, Bldg. 159E, 1st & M, S.E. (EOP)
Washington, D. C.	Navy Yard, Bldg. 202, 1st & M, S.E. (EOP)
Rosslyn, Va	Ames Bldg., 1820 N. Ft. Myer Dr. (EOP)
Rosslyn, Va	Key Bldg., 1200 Wilson Blvd. (BOP)
Rosslyn, Va	Magazine Bldg., 1815 N. Lynn St. (EOP)
Franconia, Va	(EOP)
McLean, Va	Tyler Bldg., 1759 Old Meadows Rd. (EOP)
Arlington, Va	Chamber Commerce Bldg., 4600 N. Fairfax (EOP)
Alexandria, Va	901 Columbus Rd. (EOP)
Washington, D. C.	AJAX Bldg., 1901 Penna Ave., N.W. (EOP)
Arlington, Va	1000 Glebe Road (EOP)

7,469	Hqs. admin. offices & printing bldg.
88	Technical labs & offices
28	Technical labs & offices
307	Technical labs & offices
4	Counter-audio training & FBIS antenna field
1,265	Photo development & analysis
45	Map storage
0	Storage
510	Hqs. admin. offices
668	Hqs. admin. offices
340	Hqs. admin. offices
213	Supply depot & R&D shops
274	Elint & tech. admin. offices
364	Hqs. trng. offices
4	Technical training area
9	U.S. resident contact
9	FBIS photo & printing

B. Official Cover Properties

3 Locations
4 Locations
1 Location
1 Location
1 Location
1 Location
1 Location
1 Location

- 18 Research & operational support
- 84 Translation & operational support
- 22 Foreign intell. collection
- 5 Supply depot & ELINT training
- 48 Counter audio lab & office
- 8 Document research analysis
- 15 Training lab & office
- 62 Field investigation office

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
C. <u>Safehouses</u>			
37 Locations			
D. <u>Non-Official Properties</u>			
1 Location			
1 Location			
1 Location			
2 Locations			
1 Location			
1 Non-Official Installation			
Arizona			
California			
A. <u>Overt & Nominal Properties</u>			
Los Angeles, Ca	312 North Spring Street (EOP)	13	U.S. resident contact
San Francisco, Ca	Customs Hse, 555 Battery St. (EOP)	14	U.S. resident contact
San Diego, Ca	Gross Ctr. Bldg, 3045 Rosecrans St. (EOP)	2	U.S. resident contact
Hawthorne, Ca	Fed. Bldg., 15000 Creation Road (EOP)	1	Personnel & recruiting office

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
California			
B. <u>Official Cover Properties</u>			
2 Locations		38	Field investigation office
2 Locations		14	Foreign intelligence collection
1 Location		14	Paper plant
1 Location		8	Field procurement office
1 Location		1	Field supply office
1 Location		22	Gen. admin. support to sensitive projects
1 Location		3	Air logistics support
1 Location		1	Audit of covert operations
C. <u>Safehouses</u>		N.A.	Covert meetings
12 Locations			
D. <u>Non-Official Cover</u>			
1 Location		9	Covert Commercial investigation
4 Locations		4	Foreign intelligence collection
1 Location		19	Management & admin. of sensitive projects
3 Locations		13	Contractor liaison, sensitive projects
Colorado			
A. <u>Overt & Nominal Properties</u>			
Denver, Co	Bankers Bldg., 2401 E 2nd St. (EOP)	7	U.S. resident contact
Denver, Co	Bldg. 56 DPC, 6th & Kipling Sts. (EOP)	1	Field recruiting office
Connecticut			
A. <u>Overt & Nominal Properties</u>			
Hartford, Ct	Fed. Bldg., 450 Main St. (EOP)	3	U.S. resident contact

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Florida			
A. Overt & Nominal Properties			
Key West, Fl	U.S. Naval Base (FRIS)	5	Foreign broadcast station
Coral Gables, Fl	R&N Bldg., 299 Alameda Cir. (EOP)	6	U.S. resident contact
B. Official Cover Properties			
2 Locations		25	Foreign intelligence station
1 Location		33	Foreign commo. center
1 Location		16	Field investigation office
C. Safehouses			
2 Locations		N.A.	Covert meetings
D. Non-Official Cover			
1 Location		3	Administers survivors' benefits
2 Locations		7	R&D and procurement, aviation equipment
1 Location		9	Cuban propaganda operations
Georgia			
A. Overt & Nominal Properties			
Atlanta, Ga	3 Dunwoody Park (BOP)	3	U.S. resident contact
B. Official Cover Properties			
1 Location		6	Foreign intelligence collection
Hawaii			
A. Overt & Nominal Properties			
Honolulu, Hi	Dillingham Bldg., 735 Bishop St. (BOP)	3	U.S. resident contact

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Hawaii			
B. <u>Official Cover Properties</u>			
1 Location		5	Field liaison CINCPAC
1 Installation		9	Commo relay station
Illinois			
A. <u>Overt & Nominal Properties</u>			
Chicago, Ill	Derkson Bldg., 219 S. Dearborn St. (EOP)	1	Field recruiting office
Chicago, Ill	Derkson Bldg., 219 S. Dearborn St. (EOP)	10	U.S. resident contact
B. <u>Official Cover Properties</u>			
1 Location		22	Field Investigation office
1 Location		11	Foreign intelligence collection
C. <u>Safehouses</u>			
2 Locations		N.A.	Covert meetings
Indiana			
A. <u>Overt & Nominal Properties</u>			
Indianapolis, In	Fed. Bldg., 46 E. Ohio St. (EOP)	2	U.S. resident contact
Louisiana			
A. <u>Overt & Nominal Properties</u>			
New Orleans, La	Masonic Bldg., 333 St. Charles St. (EOP)	2	U.S. resident contact

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Massachusetts			
A. <u>Overt & Nominal Properties</u>			
Cambridge, Ma Boston, Ma	Beta Bldg., 545 Technology (BOP) Fed. Bldg., Government Center (BOP)	12 1	U.S. resident contact Field recruiting office
B. <u>Official Cover Properties</u>			
1 Location 1 Location		13 7	Field investigation office Foreign intelligence collection
C. <u>Safehouses</u>			
2 Locations		N.A.	Covert meetings
Maryland			
A. <u>Overt & Nominal Properties</u>			
Highland Pk, Md Baltimore, Md	14048 Woodward St. (BOP) 103 S. Gay Street (BOP)	7 2	U.S. resident contact U.S. resident contact
B. <u>Official Cover Properties</u>			
1 Location 1 location 1 Location		11 1 6	Maritime research & training Security liaison Training facility
C. <u>Safehouses</u>			
1 Location		N.A.	Covert meetings

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Minnesota			
A. Overt & Nominal Properties			
Minneapolis, Mn	Fed. Bldg., Ft. Snelling (EOP)	7	U.S. resident contact
St. Paul, Mn	Fed. Bldg., 316 Robert St. (EOP)	1	Field recruiting office
Missouri			
A. Overt & Nominal Properties			
St. Louis, Mo	Fed. Bldg., 1520 Market St. (EOP)	6	U.S. resident contact
Overland, Mo	MPRC Bldg., 9700 Page Blvd. (EOP)	2	Field investigation office
Kansas City, Mo	Fed. Bldg., 601 East 12th St. (EOP)	1	Field recruiting office
Nevada			
A. Overt & Nominal Properties			
None			
B. Official Cover Properties			
1 Location		35	Training & R&D installation
New York			
A. Overt & Nominal Properties			
New York, NY	575 Lexington Avenue (EOP)	28	U.S. resident contact
New York, NY	Fed. Bldg., 26 Federal Plaza (EOP)	1	Field recruiting office
Niagara, NY	United Office Bldg., 220-222 First St. (EOP)	2	U.S. resident contact
Schenectady, NY	650 Franklin St. (EOP)	3	U.S. resident contact
Syracuse, NY	Loew Bldg., 108 W. Jefferson St. (EOP)	5	U.S. resident contact

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
New York			
B. Official Cover Properties			
1 Location		30	Foreign intelligence collection
1 Location		22	Field investigation office
1 Location		2	Photo procurement, foreign persons
C. Safehouses			
23 Locations		N.A.	Covert meetings
D. Non-Official Properties			
1 Location		9	Foreign newspaper service
2 Locations		11	Foreign intelligence collection
2 Locations		7	Proprietary management services
3 Locations		28	Overseas book distribution
1 Location		2	Contractor's Liaison
North Carolina			
1 Official Cover Installation		24	Field training facility
Ohio			
A. Overt & Nominal Properties			
Cleveland, Oh	Fed. Bldg., 1240 E 9th St. (EOP)	3	U.S. resident contact
Cincinnati, Oh	Fed. Bldg., 553 Main St. (EOP)	3	U.S. resident contact
B. Official Cover Properties			
1 Location		5	Foreign intelligence collection

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
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Oklahoma

A. Overt & Nominal Properties

Tulsa, Ok

Center Office Bldg., 630 W. 7th (EOP)

2 U.S. resident contact

Oregon

A. Overt & Nominal Properties

Portland, Or

Courthouse, Broadway & Main Sts. (EOP)

1 Field recruiting office

Pennsylvania

A. Overt & Nominal Properties

Philadelphia, Pa

Fed. Bldg., 600 Arch Street (EOP)

7 U.S. resident contact

Philadelphia, Pa

Fed. Bldg., 600 Arch Street (EOP)

1 Field recruiting office

Pittsburgh, Pa

Fed. Bldg., 1000 Liberty Ave. (EOP)

8 U.S. resident contact

Pittsburgh, Pa

Fed. Bldg., 1000 Liberty Ave. (EOP)

1 Field recruiting office

Tennessee

1 Non-Official Installation

(47 Company) Aviation equipment procurement & R&D

Texas

A. Overt & Nominal Properties

Austin, Tx

Fed. Bldg., 300 E. 8th St. (EOP)

1 Field recruiting office

Austin, Tx

Fed. Bldg., 300 E. 8th St. (EOP)

1 U.S. resident contact

Dallas, Tx

Courthouse, 1100 Commerce St. (EOP)

7 U.S. resident contact

Houston, Tx

Courthouse, 515 Rusk Ave. (EOP)

4 U.S. resident contact

B. Official Cover Properties

1 Installation

2 Ordnance depot

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Texas			
C. <u>Safehouses</u>			
1 Location		N.A.	Covert meetings
Utah			
A. <u>Overt & Nominal Properties</u>			
Salt Lake, Ut	Fed. Bldg., 125 S. State St. (BOP)	2	U.S. resident contact
Virginia			
A. <u>Overt & Nominal Properties</u>			
Richmond, Va	Fed. Bldg., 400 N. 8th St. (BOP)	3	U.S. resident contact
B. <u>Official Cover Properties</u>			
1 Installation (4 Stations)		286	Records Center, Training, R&D, Commo Facilities
1 Installation		76	Field Training Site
1 Location		72	Technical R&D
1 Installation		3	R&D project
1 Location		0	Minor ordnance storage
Washington			
A. <u>Overt & Nominal Properties</u>			
Seattle, Wa	Courthouse, 1010 Fifth Ave. (BOP)	5	U.S. resident contact
B. <u>Official Cover Properties</u>			
1 Location		24	Foreign equipment analysis

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DOMESTIC REAL PROPERTY LISTING

<u>Location</u>	<u>Street Address</u>	<u>Personnel</u>	<u>Purpose</u>
Washington			
C. <u>Safehouses</u>			
1 Location		N.A.	Covert meetings
D. <u>Non-Official Properties</u>			
1 Location		3	Contractor liaison
Wisconsin			
A. <u>Overt & Nominal Properties</u>			
Milwaukee, Wi	Courthouse, 517 E. Wisconsin Ave. (EOP)	2	U.S. resident contact