larger in terms of finances, also. Then you have both of the problems we addressed in the paper, which was the risk of unfair competition with private enterprise, and the risk of blowing cover, of compromising security.

So I think that --

Senator Huddleston. I was wondering if it could be designed in such a way as care should be taken that it not be any larger than necessary to achieve the objective for which it was established.

Mr. Kirbow. Excuse me, Senator. It would not get the Air America thing because at the time they needed one twice that size.

Senator Huddleston. They needed it that big, that's right.

Mr. diGenova. The reason this language is in here is that the Agency officials themselves who testified, all of them, including the DDO, said they would like to have small ones, in other words, a small number of employees, small operation.

Mr. diGenova. "That's kind of an exception, although actually that is an example of a lot of money with only a few employees. There are only a couple of people that run that whole thing, Isenstead and a couple of -- one investor, Istenstead, and an auditor. There are three men that run that \$32 million complex. So that is a different animal, really.