# The Effect of Moonlight on Outdoor Nighttime Crime

Jacob Kaplan\*

Abstract: The use of outdoor lighting, particularly through streetlights, is a common tool for policy makers attempting to reduce crime. Research on the effect of lights on crime, however, is limited as installing or improving street lighting may affect the community in ways beyond merely increasing outdoor lighting. Welsh and Farrington's (2008) study suggested that improving street lighting may also improve informal social control in the area as it reflects improved street usage and investments in the community. This paper uses moonlight as a unique measure of outdoor ambient lighting that avoids the issue of community cohesion and examines the effect of lighting directly. The amount of actual moonlight a city receives each night is measured using the interaction between the percent of the moon illuminated and the proportion of the night without clouds. This interaction creates significant variation in moonlight between cities and across nights in the same city. Contrary to past research on lighting, this study finds that brighter nights, those with a full moon and no clouds, have significantly more crime than nights without any moonlight. These results suggest that there are heterogeneous effects of outdoor lighting by dosage and that more research on possible criminogenic effects of low dosages of outdoor lights is needed.

<sup>\*</sup>Department of Criminology, 483 McNeil Building, University of Pennsylvania, jacobkap [at] sas.upenn.edu. For helpful comments and suggestions, thank you to Sara-Laure Faraji, Shichun Ling, Salvator D'Angelo, Daniel Goldberg, Aaron Chalfin, John MacDonald, and Kristina Block. All remaining errors are my own.

### 1 Introduction

The moon has a long history in popular culture as affecting people's propensity towards violence. Within the realm of science, the moon has been studied as a potential influence on a number of factors including crime (Lieber and Sherin 1972; Lieber 1978; Schafer et al. 2010; Stolzenberg, D'Alessio, and Flexon 2017; Thakur and Sharma 1984), violent behavior (Coates, Jehle, and Cottington 1989; Núñez, Méndez, and Aguirre-Jaime 2002; Owen et al. 1998), animal behavior (Bhattacharjee et al. 2000; Chapman and Morrell 2000; Zimecki 2006), suicide (Eisenbach et al. 2008; Mathew et al. 1991; Voracek et al. 2008), and mental illness, (Amaddeo et al. 1997; McLay, Daylo, and Hammer 2006; Raison, Klein, and Steckler 1999; Rotton and Kelly 1985; Wilkinson et al. 1997) with many of these studies finding no effect.

Despite the numerous studies evaluating the moon's effect on human behavior, a consistent logical mechanism by which the moon can affect people has not been proposed. The myriad of mechanisms proposed include the moon's gravitational pull on human brains (Lieber and Sherin 1972; Thakur and Sharma 1984; Zimecki 2006), its effect on human sleep patterns (Cajochen et al. 2013; Raison, Klein, and Steckler 1999), emotional distress (Ju, Sunmola, and Ewhirujakpor 1992), and a number of difficult to detect mediums including "tidal force, geomagnetism, electromagnetism, weather, ions, and ELF waves" (Culver, Rotton, and Kelly 1988, 683). This inconsistency across research on explanations for why the moon might affect people, or even what behaviors it does affect, has limited the creation of a consistent literature on the effect of the moon on human behavior.

In addition to the absence of a consistent mechanism explaining the supposed effect the moon has on human behavior, most studies have been plagued by methodological issues. The vast majority of studies assess lunar phase, in particular the full moon, on a number of outcomes such as animal attacks, violence, and crime. A meta-analysis of 37 studies on the effect of the moon asserted that studies that found a significant effect suffered from "inappropriate analyses ... and a willingness to accept any departure from chance as evidence for a lunar effect" (Rotton and Kelly 1985, 286).

Yet the bulk of the research on this topic ignores the one aspect of the moon which has a plausible effect on human behavior: the increased illumination caused by moonlight. When controlling for cloud coverage, the moon provides an exogenous shock to the amount of outdoor nighttime light in an area - a concept that is largely passed over in the dozens of studies conducted about the moon.

The idea that increased lighting has a crime-reducing effect on an illuminated area is well-supported within the Crime Prevention Through Environmental Design (CPTED) literature (Chalfin et al. 2019; Cozens and Love 2015; Welsh and Farrington 2008). During the night, surveillance opportunities are often limited by the available light. Areas that are well lit are considered riskier for offenders - who might be brightly illuminated and thus more identifiable or detectable to any witnesses when committing a crime - and will consequently invite fewer criminals.

Research on targets of burglary supports the notion that limited visibility increases crime in that area. Homes with limited visibility due to overgrown bushes or the lack of lighting are targeted more frequently than homes without obstructed visibility (Weisel 2002). An analysis of crime victimization in Britain found that burglary victims were more than 55% less likely to have outdoor lighting at the time of the burglary than non-victims (Budd 1999). Attempted burglary victims were almost half as likely to own outdoor lighting than non-victims. Lighting impacts offender decisions on where to target, and their likelihood of success. A burglar may be willing to target a home with outdoor lights, but will spend less time attempting to break in, likely due to recognizing that the extra lighting makes it more likely that they will be detected. The ability of members of the public to informally monitor an area as a deterrent to crime is an important component of Routine Activities Theory.

According to Routine Activities Theory, crime requires three elements to interact: a likely

offender, a suitable target, and the absence of a capable guardian (Cohen and Felson 1979). Outdoor lighting can affect all three elements. Increased lighting at night may encourage more outdoor activities, increasing the number of potential victims, offenders, and guardians on the street. Crucially, as outdoor lighting changes, so too does the capability of guardians to detect or deter crime. A dark area offers far less visibility than a well-lit one, limiting one's capability as a guardian for observation. It could also affect the number or type of victims available as people may opt for brightly lit areas over darker ones that they perceive as more threatening, leaving fewer capable guardians in the darker areas where victims and offenders may still interact. Research on the timing of crime has found that crime is most prevalent during the night (Ceccato and Uittenbogaard 2014; Felson and Poulsen 2003; Glasner and Leitner 2016; LeBeau 1994; Lister et al. 2000; Tompson and Townsley 2010; Tompson and Bowers 2013; Van Koppen and Jansen 1999). These studies often cite the reduced capability of guardians to affect crime due to limited visibility as a contributing factor to the large number of crimes at night, yet studies directly assessing whether lighting affects crime are sparse.

The majority of lighting studies treat light as binary - primarily whether streetlights are on or off - often due to limitations in the available data. Yet there is evidence that the dosage of light plays an important role on its effect on crime. A recent experiment by Chalfin et al. (2019) found that areas that were assigned higher dosages of light from mobile light towers deployed in New York City experienced greater declines in crime than control areas. Interestingly, they found that there are diminishing returns of lighting; after a certain threshold, extra light does not help. As the majority of lighting studies examine streetlights, there is a gap in the literature on the effect of low levels of lighting on crime. This study contributes to the literature on lighting by attempting close that gap by answering the following research question: What is the effect of low dosage lighting on outdoor, nighttime crime? To address this question, this paper uses moonlight as a measure of ambient nighttime lighting and measures how the number of outdoor crimes change as cities experience different

amounts of moonlight. As cities are limited in their crime control measures due to budgetary restraints, it is important to improve our understanding of how dosage of lighting affects crime to optimize outdoor lighting to the brightness that most effectively decreases crime.

The remainder of this paper is as follows: The remainder of Section 1 details the literature on the effect of light on crime broadly and the effect of moonlight on crime specifically. Section 2 discusses the data used and Section 3 explains the methodology. Section 4 summarizes the results found. Section 5 details a robustness check used and the results of that check. Finally, Section 6 discusses these results and concludes.

### 1.1 Lighting and Crime

Studying lighting presents difficulties. The vast majority of studies assessing lighting involve installing or improving streetlights. However, installing outdoor lighting is often a costly endeavor, necessitating expensive infrastructure investments which limits the number of experiments or quasi-experiments of lighting available. Indeed, to date only one randomized controlled trial has been conducted on the effect of outdoor lighting and crime. Chalfin et al. (2019) randomly assigned housing developments in New York City to receive light towers in public outdoor areas, significantly increasing the illumination of those areas, and measured crime over a six-month period. They found that housing developments that received the light towers had significant declines in crime relative to the comparison housing developments. Total felony outdoor nighttime crimes declined by 30%, while violent outdoor nighttime crimes declined by 12%.

While Chalfin et al. (2019)'s experiment allows for a causal measure of lighting on crime, the majority of studies on street lighting are limited due to their research design. A meta-analysis by Welsh and Farrington (2008) found only 13 studies on street lighting which included a suitable comparison group to the area that had improvements in its street lighting. Their analysis found that "improved street lighting significantly reduces crime" (3).

Intriguingly, they found that crimes decreased during daytime as well as at night, which suggests that the improvement in the streetlights had an effect beyond simply the change in nighttime illumination. The process of improving - or in some cases installing - street lighting may reflect a reinvestment in the community that could improve informal social control and signal to offenders that deviant behavior is unwelcome. Community behavioral changes as a result of increased night lighting, such as a more active community, may also affect crime during the day. The reduction in daytime crime may reflect changes in the community's economic situation or social cohesion that led to both more investment in community infrastructure and lighting. These possibilities make it difficult to parse out the direct impact of illumination on crime.

In recent years, researchers have sought to address this limitation by using daylight saving time (DST) as a natural experiment where only the amount of sunlight during the evening changes, and everything else is held constant. Daylight saving time provides a shock to how many hours of daylight an evening has by shifting an hour of daylight from the morning to the evening. A recent study using this technique examined robbery in the weeks following the shift to DST (when the evening gains an hour of daylight) and found a 7% decline in the number of robberies that occurred (Doleac and Sanders 2015). Their findings are driven primarily by a drop in crime during the sunset hours where robbery declined by as much as 27%, indicating that their results are caused by changes in outdoor lighting. The sunset hours are important as they are the times when DST causes an increase in lighting. These results show that substantial increases in lighting can have a large effect on crime.

A major benefit to DST studies is that evenings in the week after DST begins are substantially lighter than evenings on the same day in the previous week with everything else held constant. For example, if a person drives home from work at 6:00 pm each day, DST would cause their commute to be better lit compared to the previous week. The lack of investment into communities can reduce the likelihood that Doleac and Sanders (2015)'s

results are due to changes into the community rather than simply the extra lighting reducing crime through increasing risk of detection.

However, such a jolt in the amount of evening daylight may also cause enough changes in behavior to alter the balance of victims, offenders, and capable guardians. If the increase in lighting causes the person who, for example, normally drives to the grocery store to instead walk to the store, that could increase the number of capable guardians in the area and make offenders less likely to commit a crime. Alternatively, this could change the number of potential targets or offenders in the area, increasing crime. This is a limitation to many studies of lighting, as it is not entirely clear by what mechanism the change in lighting affects crime.

Studies of DST, as well as studies on streetlights, measure the effect of large increases in the amount of lighting in an area. Yet the effect of low dosage lights is inadequately addressed in the CPTED literature given that local jurisdictions, limited by resource constraints, must decide how much to invest in improving lighting throughout the city.

## 1.2 The Effect of Moonlight

Studies of moonlight offer some of these answers as they measure the effect of a dim source of nighttime light. A recent paper by Stolzenberg, D'Alessio, and Flexon (2017) used moon illumination to assess moonlight's effect on the aggregate sum of index crimes for 13 states and Washington D.C. during the 2014 calendar year. Their approach found that outdoor index crimes increased on nights with more moonlight, a finding at odds with much of the literature on lighting and crime. However, an important limitation to their study was that, because they aggregated crimes from each of the police agency that was studied into a single count per night, they could not include cloud coverage data, which is related to the actual amount of moonlight a city receives on any given night.

Schafer and his colleagues (2010) studied the effect of moonlight on crime in San Antonio,

Texas and controlled for some weather conditions. Their study found a null effect of moonlight on total crime and on most of the other crime categories studied. Their moonlight measure was based only on the percent of the moon illuminated that night "on the presumption of a clear sky and did not take into account any weather conditions that might have obstructed the actual visibility of the moon" (362). The use of a measure of cloud coverage is a crucial component for any study of moonlight; without it, there exists major measurement error in how much moonlight a city receives.

The percent of the moon illuminated changes in a predictable pattern over time and is nearly identical for cities on the same night in the continental United States. The lack of variability between cities makes it difficult to assess the effect of moonlight on nighttime crime - all cities receive effectively the same treatment. This study uses cloud coverage to introduce variation into moonlight across cities on the same night. As a cloudy night is no brighter than a moonless one, the use of cloud coverage creates substantial variability in the amount of actual moonlight between cities.

As an example, Table 1 shows the percent of the moon illuminated and the proportion of the night with clear skies for two example cities on the same night. Both cities have identical moon illumination that night. Row two of this table shows the proportion of the night with clear skies. In this measure, each city's moonlight is vastly different. City A is covered by clouds all night, reducing its moon visibility to zero while City B maintained 75% moon illumination.

Table 1: Percent of the moon illuminated and proportion of the night with clear skies in two example cities for the same night.

	City A	City B
Moon Illuminated	75%	75%
Proportion Clear Skies	1.00	0.00
Real Moon Visibility	75%	0%

The lack of cloud coverage in past studies of moonlight is a major limitation as moonlight

<sup>&</sup>lt;sup>1</sup>i.e. without any clouds.

cannot be properly measured without considering cloud coverage. This study expands CPTED research in the field of lighting by using moonlight as a quasi-experiment for light on outdoor, nighttime crime. In particular, it builds on Stolzenberg, D'Alessio, and Flexon (2017)'s, and Schafer et al. (2010)'s research by using cloud coverage to produce variability in moon illumination and analyzing crime from 299 agencies rather than looking at a single city or aggregating crime nationally.

### 2 Data

To measure the effect of moonlight on outdoor nighttime crime, this study creates an agencynight panel data set for each night over the years 2010 through 2016. Crime data comes from
the National Incident-Based Reporting System (NIBRS) while moonlight and weather data
come from the website Weather Underground.<sup>2</sup> To control for differences in weather that
may affect crime, this study includes average temperature, average humidity, and rainfall (in
inches) during the night.<sup>3</sup>

As the effect of ambient light will be strongest during dark hours, this study examines crime occurring between 8:00 pm and 2:59 am, the same hours analyzed by Schafer et al. (2010).<sup>4</sup> <sup>5</sup> Crime that occurs between 1:00 am and 2:59 am are included in the crime count for the previous night. For example, a robbery that happens at 1:00 am on October 31st will be counted towards crime for October 30th. As the percent of the moon illuminated measure is a single value per night, this ensures that crimes that occur in the early morning are not counted with the moonlight for that night.

 $<sup>^2</sup>$ www.wunderground.com

<sup>&</sup>lt;sup>3</sup>Data for the weather uses the same hours as crime data from NIBRS.

<sup>&</sup>lt;sup>4</sup>The hour of 12:00 am to 12:59 am has about 2.5 times as many crimes reported as adjacent hours have, and significantly more crimes than any other hour. This suggests that some crimes where the incident time is unknown are reported to have occurred at midnight or that the time reflects the start of a work shift rather than when the crime happened (Jarvis 2015). As a result, crimes occurring within that hour are excluded from this study.

<sup>&</sup>lt;sup>5</sup>These hours were used to improve comparability with Schafer et al. (2010), however this introduces some inaccuracies in measuring moonlight as the moon is not always fully risen by 8:00 pm. As this will affect all agencies consistency, the results are unlikely to change when controlling for the precise time of moon rise.

### 2.1 Crime data

The National Incident-Based Reporting Program (NIBRS) is an FBI data set that provides detailed information for each crime reported to the agency.<sup>6</sup> This study uses the offense-level data which includes information for each crime committed during an incident. In incidents where more than one crime was committed, the offense-level data contains one row of data for each crime.<sup>7</sup> This study uses the date and hour the crime occurred to determine if the crime occurred at night, and the crime location to determine whether the crime happened outdoors.<sup>8</sup>

Reporting to NIBRS is voluntary and most agencies choose not to report. Few major cities report to NIBRS, with only one quarter of agencies that serve a population of 250,000 people or greater reporting. There are also geographic limitations to using NIBRS with reporting agencies tending to be in the southern or eastern portion of the country. Figure 1 shows the location of each agency included in this study.

Following Stolzenberg, D'Alessio, and Flexon (2017), crime is measured as both the number of total crimes and the number of index crimes.<sup>11</sup> In addition, index crimes are subdivided into violent index crimes (murder, rape, robbery, and aggravated assault) and

<sup>&</sup>lt;sup>6</sup>For a detailed overview of NIBRS and discussions of its limitations please see Maxfield (1999) and Jarvis (2015). For an overview of the organizational structure of NIBRS data please see Akiyama and Nolan (1999).

<sup>&</sup>lt;sup>7</sup>Unlike the FBI's Uniform Crime Reporting (UCR) Program Data which utilizes the Hierarchy Rule to report only the most serious crime in an incident, NIBRS reports every crime that occurred.

<sup>&</sup>lt;sup>8</sup>Outdoor locations are those in the following NIBRS location categories: ATM separate from bank, camp/campground, construction site, dock/wharf/freight/modal, terminal, field/woods, highway/road/alley, lake/waterway, park/playground, parking lot/garage, rest area, and tribal lands. As Jarvis (2015) notes, some of these locations are imprecise causing some degree of imprecision in measuring whether the crime occurred inside or outside.

<sup>&</sup>lt;sup>9</sup>According to the FBI's 2017 NIBRS report, 42% of law enforcement agencies, covering under one-third of the United States population, submitted data to NIBRS.

<sup>&</sup>lt;sup>10</sup>https://ucr.fbi.gov/nibrs/2017

<sup>&</sup>lt;sup>11</sup>Index crimes are a collection of eight crimes chosen by the FBI as their measure of crime in their Uniform Crime Reporting (UCR) Program due to their seriousness, frequency of occurrence, and high level of reporting throughout the country. The eight index crimes are murder, rape, robbery, aggravated assault, burglary, theft, motor vehicle theft, and arson.

<sup>&</sup>lt;sup>12</sup>Unlike the UCR which only provides crime counts for the eight index crimes (non-index crimes are only reported when an arrest is made), NIBRS provides detailed information on broader collection of 46 crimes referred to a Group A offenses.



Figure 1: Agencies included in this study, n=299.

property index crimes (burglary, motor vehicle theft, theft, and arson). 13

One concern with NIBRS' measure of the hour in which the crime occurred is that uncertainty about when the crime actually happened can lead to inaccurate hours being reported. For example, if a home is burglarized during the day, the residents may not know of the crime until they return home that evening. This can lead to substantial inaccuracies in the measurement of when a crime occurs. This is far more prevalent in property crime, when a victim need not be present during the crime, than in violent crime when the victim will, in most cases, know exactly when the crime occurred. A Bureau of Justice Statistics study found that only 1% of violent crime victims did not know when the crime occurred, while 12% of property crime victims did not know when their crime happened (Rand and Robinson 2011). A separate Bureau of Justice Statistics study found that for burglaries where the victim was not present, which make up the majority of burglaries, 31% of victims did not know when the crime occurred (Catalano 2010). Due to this limitation, the NIBRS variable for the hour the crime occurred is likely to contain some measurement error. However, as these inaccuracies are unlikely to be because of changes in moonlight, this issue will not bias this study's results.<sup>14</sup>

Table 2 provides descriptive statistics for the crime variables included. The number of total crimes that occur is fairly low with about two crimes reported outside per agency each night, though a small number of larger agencies reported significantly more crimes with one agency reporting 84 crimes in a single night. These crimes are primarily non-index crimes with these less severe crimes making up approximately two-thirds of all crimes. Among index crimes, property crimes compose nearly 75% of crimes reported.

This study limits NIBRS agencies to only local police or sheriff's departments in jurisdic-

<sup>&</sup>lt;sup>13</sup>The index crime of rape is defined using the FBI's revised definition which includes sodomy and sexual assault with an object.

<sup>&</sup>lt;sup>14</sup>The imprecision of when the crime occurred is likely related to the issue of midnight and noon hours having significantly more crime reported than any other hour. If the crime time was in a broad range or unknown entirely, it may have been reported at one of those hours as a placeholder.

Table 2: Descriptive statistics for agency-level outdoor nightly crimes.

	Mean	Std. Dev.	Min.	Max.
Total Crime	1.94	3.86	0	84
Total Index Crime	0.75	1.93	0	43
Violent Index Crime	0.20	0.72	0	20
Property Index Crime	0.55	1.49	0	41
Moon Illuminated*Clear Sky	0.24	0.31	0	1
Temperature (F)	52.50	18.42	-30	101
Humidity	72.56	17.12	4	100
Rain (in inches)	0.00	0.03	0	10

tions of at least 50,000 people and which report 12 months of the year for all years studied. Agencies are limited to those with 50,000 or greater population to ensure that the agencies have enough crimes to be measured. This population is the number of people under the jurisdiction of the agency. NIBRS data can include multiple agencies in a single jurisdiction. For example, in Philadelphia, the Philadelphia Police Department, the Philadelphia County Sheriff's Office, the SEPTA Police Department, and local university police forces all have jurisdiction over part of the city. NIBRS handles this overlap by prioritizing a single agency (often the largest agency) and putting the population under that agency and setting the population to 0 for other agencies. Therefore, using only agencies with 50,000 people or more selects the largest agency in a jurisdiction, which covers the majority of crimes and population in that area. As weather data comes from the nearest airport to the agency, this also greatly improves the accuracy of that data as smaller cities are more likely to be located further from airports than larger cities. 299 agencies meet these criteria and are included in this study. For a complete list of the agencies included, please see Appendix Table 1.

## 2.2 Moonlight and Weather Data

To address limitations in proper measurement of moonlight that past studies have had, this study uses weather data to control for cloud coverage that could obscure the moon's light. The website Weather Underground provided information on weather conditions and the

percent of the moon that is illuminated for each night.<sup>15</sup> Approximately 4% of agency-nights did not have weather data available because those nights - or certain variables on those nights - were unavailable from the website Weather Underground during the time this data was webscraped, and these agency-nights were dropped from the analysis.<sup>16</sup>

For the measure of moonlight, this study created a variable from the interaction between the percent of the moon illuminated and the proportion of the night with clear skies (i.e. without clouds).<sup>17</sup> The resulting variable is continuous between 0 (new moon or constant clouds) and 1 (full moon and no clouds).

Rows 5-8 of Table 2 describes the weather variables included. The average amount of the moon illuminated in each agency per night, after interacting with the proportion of the night with clear skies, was 24%. When not considering the effect of clouds, the average amount of the moon illuminated is 50%, showing that cloud coverage makes a substantial difference in the measurement of moonlight. Nights were on average 52°F with humidity at 73%. Most nights do not experience any rain though this varied by location and time of year.

## 3 Empirical Strategy

The differences in the amount of cloud coverage cities receive generates substantial variation in the amount of moon illumination that a city receives. Therefore, the moonlight-clear skies interaction offers a natural experiment to measure the effect of lighting on outdoor nighttime

<sup>&</sup>lt;sup>15</sup>Data from Weather Underground is sourced from weather stations at airports. For example, San Francisco's weather data is based on the weather at the San Francisco International Airport. As such, weather data is noisier than would be ideal - particularly for agencies far from the airport - but has been used reliably in previous research (Tompson and Bowers 2013). Each agency studied was matched with their nearest airport using the website's API which returns the nearest airport for a pair of coordinates. The coordinates for each agency are from the Law Enforcement Identifiers Crosswalk 2012 which was matched with the NIBRS data using the agency's ORI code.

<sup>&</sup>lt;sup>16</sup>For agencies with missing data, only the specific nights with the missing data were removed, not the entire agency.

<sup>&</sup>lt;sup>17</sup>Weather data is available hourly or, for some airports, more frequently. To determine the proportion of the night that is clear of cloud coverage this study divides the time units reported (hours in most cases) that have clear skies by the total number of time units. A clear period is one with any weather that is "clear." Cloudy periods include all periods that are not labeled as "clear."

crime. This study estimates the effect of moonlight on crime using a Poisson regression model.<sup>18</sup> The model this study estimates is:

$$logE(Y_{it}) = \beta_0 + \beta_1 moonlight_{it} + weather'_{it}\lambda + \alpha_i + \zeta_t$$
 (1)

where  $Y_{it}$ ) is the number of crimes in agency i (n = 299) in time t (year-month-day, n = 2,555 days). moonlight is a continuous variable (0 to 1) measuring moonlight that is created by the interaction between the percent of the moon illuminated and the proportion of the night with clear skies. As each agency has the same share of moonlight prior to controlling for cloud coverage, the interacted moonlight-clear skies variable is the only measure of moonlight necessary. X' is a vector of time- and agency-varying control variables that include the agency's population and weather conditions for each agency-night. The weather conditions included are average temperature, average humidity, and rainfall in inches. The parameter  $\alpha_i$  is the agency fixed effect to control for differences between agencies such as community demographics, crime rates, poverty levels, and levels of instability. The parameter  $\zeta_t$  is the year-month-day fixed effect to control for crime trends consistent across all agencies such as seasonality or the day of the week.<sup>19</sup> Standard errors are clustered at the agency level. Models are weighed by the agency's population in 2010, the first year of data.<sup>20</sup>

### 4 Results

Table 3 presents results from the main analysis with Row 1 reporting the incident rate ratio which indicates that nights with 100% moon illumination (a full moon and clear skies all night) have significantly more outdoor crimes compared with nights without any moonlight

<sup>&</sup>lt;sup>18</sup>Results are similar when using negative binomial regression.

<sup>&</sup>lt;sup>19</sup>Analyses run using year-month and day-of-week fixed effects are nearly identical to the original regression which uses year-month-day fixed effects.

<sup>&</sup>lt;sup>20</sup>By weighting by the agency's population in 2010, results should be interpreted as crimes per person rather than crimes per city.

(either a new moon or cloud coverage throughout the entire night).<sup>21</sup> Column 1 estimates the effect of moonlight on total crime while Column 2 estimates the effect only for index crimes. Columns 3 and 4 estimate the effect for index violent and index property crimes, respectively. For total index crime there is a 5.7% increase in crime on nights with a full moon and no clouds compared to a night without any moonlight. Most of this effect is the result of violent crime which is 7.9% higher. Moonlight does not have a significant effect on property crime.

Table 3: Main Results: The effect of moonlight on nighttime outdoor crime

	Total Crimes	Index Crimes	Violent Index	Property Index
В	0.064***	0.055***	0.076***	0.039
$\exp(B)$	1.066***	1.057***	1.079***	1.040
Se(B)	0.012	0.017	0.017	0.022
$\overline{[CI]}$	[1.044 1.089]	[1.025 1.091]	[1.046 1.112]	$[0.997 \ 1.085]$
p-value	0.000	0.001	0.000	0.067

### *Note:*

Number of observations: 734,321. Approximately 4% of agency-nights have one or more weather variables missing, these nights were dropped from the analysis. The missing data is due to nights - or certain variables - not being available from the website Weather Underground where the weather data is collected from. \*\*\*p<0.01, \*\*p<0.05

While statistically significant, Columns 1-3 each have large standard errors causing wide confidence intervals. Violent index crimes, for example, are estimated to be 7.9% higher on a night with full moonlight compared to a night without any moonlight, but the 95% confidence interval stretches from a 4.7% increase to an 11.2% increase. Though past studies on moonlight have been conducted, their measurement of moonlight was inaccurate because they did not control for cloud coverage.

Following these results, this study conducted an exploratory analysis to examine potential mechanisms that could drive these findings. We first examine how moonlight's effect on crime

<sup>&</sup>lt;sup>21</sup>One concern with this measure is that nights with more clouds are also more likely to have rain which significantly decreases the number of crimes. Models run excluding nights with any amount of rain provide nearly identical results.

changes at different seasons on the year.<sup>22</sup> Results (not shown) show that during spring, summer, and fall, moonlight is related to significantly more outdoor nighttime crime for total crimes, index crimes, and violent index crimes - but with no effect for property crime. These findings are similar in effect size to the annual results. For winter, however, only total and index crimes are significant while violent index crimes are non-significant. This suggests that there are differential effects of moonlight by season of the year. Given that winter months have lower crime in general and that people spend less time outside as the year grows colder, this finding may be due to changes in both the number of potential victims and potential offenders meeting each other outside (McDowall, Loftin, and Pate 2012; Linning et al. 2017; Linning, Andresen, and Brantingham 2017). However, given the exploratory nature of this analysis and the lack of a clear explanation for why moonlight has no effect on violent crime during the winter, we urge caution in overinterpreting these findings alone.

The second exploratory check into possible mechanism's behind this paper's finding is examining the moon's effect on weekend (Friday and Saturday) and weekday nights separately. As people have more free time and engage in riskier behaviors such as drinking alcohol on weekends, having the night be brighter may increase their willingness to stay out later or to spend more time outdoors (Kuntsche and Cooper 2010; Finlay et al. 2012). The results of these analyses (not shown) suggest that moonlight has a larger effect on crime on the weekend that on weekdays. On the weekend, moonlight had an odds ratio of 1.125 for violent crime and 1.080 for total index crime, indicating that there was a 12.5% increase in violent index crimes and an 8% increase in index crimes on full moon nights relative to no moonlight nights. This is much larger than the OR of 1.044 for violent index crimes and 1.040 for total index crimes on weekdays. For property index crimes, moonlight is related to a significant (p = 0.011) increase of 5.3% (OR = 1.053) on weekends and no significant effect

<sup>&</sup>lt;sup>22</sup>We use the meteorological definition of seasons which says that Spring is March-May, summer is June-August, fall is September-November, and winter is December-February.

<sup>&</sup>lt;sup>23</sup>While the NIBRS data allows for analyses into a wide variety of possible subsets of crime incidents and circumstances, this study limits the exploratory analyses to these two to avoid a fishing expedition that would be increasingly likely to find spurious results.

on weekdays. These findings suggest that the interaction of the additional light from the moon has a larger effect when people are already engaging in riskier behavior. However, these exploratory results do not conclude which precise mechanism is behind moonlight's effect on crime, they only suggest avenues for future research. For example, while it suggests that weekends are times when moonlight has a larger effect, whether that cause of this effect is changes in victim or offender behavior is unknown. While this study's data does not indicate the exact location in a city that a crime occurs, future research should examine whether crime goes up near bars or other entertainment venues during higher moonlight nights to better evaluate this mechanism.

### 5 Robustness Check

Moonlight's effect on crime is hypothesized to be purely due to changes in outdoor lighting. To check the robustness of the findings, this study uses crimes that occur during the day as a falsification test.<sup>24</sup> The same analyses as in the main results are conducted with the hours examined now being 10:00 am to 3:59 pm.<sup>25</sup> All results for these tests should be non-significant as it is for a time when the sun is out, and the moon provides no additional light.<sup>26</sup>

Table 4 shows the results for this check and all crime categorizes analyzed show non-

<sup>&</sup>lt;sup>24</sup>While cloud coverage itself may affect crime during the day as it affects the amount of sunlight, the interaction between cloud coverage and moonlight should not have any effect because, regardless of clouds, the moon provides no additional light during the day because the sun is much brighter.

<sup>&</sup>lt;sup>25</sup>Similar to the issue at 12:00 am - 12:59 am, the hour 12:00 - 12:59 pm has approximately 150% the number of crimes reported as adjacent hours, indicating that some crimes where the time is unknown are reported to have occurred at noon. As such, that hour is excluded from the data.

<sup>&</sup>lt;sup>26</sup>A reasonable second robustness check would be to examine crimes that occur indoors. As most indoor locations are equipped with electrical lights, moonlight should not affect criminal behavior indoors. Due to serious limitations in NIBRS' measurement of indoor locations, this robustness check is not used. Crimes that happen outside but in the immediate vicinity of an indoor location are considered to have occurred in that indoor location. For example, if a crime happened on the front lawn of the victim's residence, NIBRS would record that crime as occurring in the "Residence/Home" category, an indoor location. Per personal communication with Bradley Zoladz, Training Instructor for the FBI's CJIS Division, on March 18th, 2019, the exact number of crimes reported in indoor locations that actually occurred outside is unknown and unable to be ascertained in this data set. This issue makes any measure of indoor crime inaccurate as the true number of these crimes actually occurring within a structure is unknown.

significant results. As moonlight cannot affect daytime illumination, these results provide evidence that the moonlight variable is measured accurately and that its effect at night is likely due to illumination. As many past studies on the moon posit that its effect is through non-illumination mechanisms such as the moon's gravitational pull on one's brain (Lieber and Sherin 1972), these results also serve to provide further evidence against the moon's purported mystical properties.

Table 4: Robustness Check Results: The effect of moonlight on daytime outdoor crime.

	Total Crimes	Index Crimes	Violent Index	Property Index
В	0.004	-0.017	-0.024	-0.019
$\exp(B)$	1.004	0.983	0.976	0.981
Se(B)	0.017	0.023	0.026	0.029
$\overline{[CI]}$	$[0.972 \ 1.037]$	$[0.939 \ 1.029]$	$[0.927 \ 1.028]$	[0.926 1.039]
p-value	0.817	0.455	0.367	0.508

### *Note:*

Number of observations: 734,321. Approximately 4% of agency-nights have one or more weather variables missing, these nights were dropped from the analysis. The missing data is due to nights - or certain variables - not being available from the website Weather Underground where the weather data is collected from. \*\*\*p<0.01, \*\*p<0.05

## 6 Discussion and Limitations

Past studies on the relationship between lighting and crime primarily focus on crime in a small geographic location close to a newly installed or improved streetlight. These changes cause a substantial increase in the amount of lighting in that area - in some cases a change from no light at all. This study, however, examined crime across the city and with far dimmer illumination than that produced by a streetlight. The findings indicate that a small amount of light can increase crime. The mechanisms for why this is so are unclear.

The finding that violent crime significantly increased while property crime had no

significant difference suggests that the increase in lighting altered either the risk or opportunity only for interpersonal crimes. Though these finding stand in contrast to past studies that show that large increase of light reduce crime, they support prior findings that violent crime are especially responsive to changes in outdoor lighting (Doleac and Sanders 2015; Chalfin et al. 2019; Kaplan 2020; Chalfin, Kaplan, and LaForest 2020). Welsh and Farrington (2008) hypothesized that in some circumstances better lighting could increase crime by increasing the number of potential victims and offenders in an area or that the better illumination of victims "may allow better judgments of their vulnerability and attractiveness [as a robbery target]" (5). The brighter night may encourage individuals to walk along a dark area that, were it entirely dark, they would normally avoid. The impact that changes in lighting has on people's behavior in outcomes other than crime, for example willingness to walk rather than use public transportation, could offer guidance as to whether risk or opportunity for crime changes. These changes may also reduce a capable guardian's ability to determine who belongs in the area by limiting their ability to identify people. Offenders likely need lower illumination to be able to identify suitable victims; they only need to tell if the victim has material goods worth stealing or is capable of resisting.

While past research on moonlight have studied a number of behavioral outcomes, their lack of controlling for cloud coverage makes their findings likely spurious and provides limited information as to precisely what mechanism is behind this study's findings. As violent crimes require the interaction between offenders and victims - whereas property crime requires no victim to be present - changes in either of their behavior can affect the likelihood of a crime occurring but have a smaller effect on property crime which is largely due to only the offender's behavior. Given that the main results find no significant effect on property crime - though in the weekend exploratory analysis property crime does increase - these findings suggest that results are due to changes in victim behavior. If slight increases in outdoor lighting make victims more likely to use outdoor space, but don't increase the risk for offenders that they would be caught, this could increase violent crime without affect - or

affecting to a smaller degree - property crime. As detailed incident-level data is becoming increasingly available, future studies should explore a wider subset of incidents than those examined here to better understand the possible mechanisms behind how changes in lighting affect crime.

While it is beyond human capabilities to alter the moon, these results offer further evidence that the effect of outdoor lighting exists on a spectrum where the dosage of light generated can alter its effect on crime. That more moonlight is related to increased violent crime shows that low dosages of lighting may be criminogenic. The idea that higher dosages of light are an important crime-fighting tool is already supported among policy makers who are increasingly replacing the bulbs in streetlights with LED lights for both cost savings and to increase the brightness of the lights for supposed safety benefits (Hendrickson 2018; Hurd 2019; Staff 2019; Trickey 2017). Research on lighting dosage will be able to inform policy makers of the optimal amount of lighting to install to improve public safety. If further evidence supports the notion that low dosage of lights are criminogenic - especially if at levels caused by dim streetlights - it could help policy makers prioritize areas of their city where the level of light is contributing to crime. In particular, one of the main ways policy-makers have to affect lighting in a community is to allocate resources to responding to reports of street light outages (Chalfin, Kaplan, and LaForest 2020). Given this study's findings, policy-makers should prioritize responding to calls about street light outages or dim street lights to prevent the reduction in lighting from becoming criminogenic.

Though this study used clouds to control for differences in moonlight visibility between cities, it treated light as a constant for all locations within the city for any given night. That lighting from the moon affects one part of a city differently than another is clear. Physical features such as trees and tall buildings can drastically diminish, even eliminate, light from the moon. Electrical lights, from streetlights, vehicle headlights, and buildings can also reduce illumination from the moon. If these features vary within a city, this study's estimates may

be moderated by moonlight having a strong effect in parts of the city alongside a weak effect in other parts. Moonlight's effect is also likely heterogeneous among cities as cities with differing levels of mechanical lighting will be affected to different degrees by moonlight. For example, a high crime area that also has few streetlights may be more affected by moonlight than a high crime area with ample lighting.

Variations in the ways that neighborhoods in a city can handle extreme weather demonstrate that a city's reaction to environmental factors are not homogeneous. A study on aggravated assault and temperature in Dallas found that while higher temperature increased aggravated assaults throughout the city, the increases were most pronounced in lower socioeconomic status neighborhoods (Harries, Stadler, and Zdorkowski 1984). The authors hypothesized that this was due to poorer communities being unable to mitigate the effect of high temperatures because they could not afford air conditioning. Likewise, the effect of ambient light may vary based on other sources of lighting or barriers that reduce lighting's effectiveness. A recent study analyzing the impact of shadows in New York City found that even in the nation's largest metropolis, there were substantial variations in the amount of daylight that city blocks received due to the placement of buildings (Miranda et al. 2019). While NIBRS data does not contain the precise location of crimes, local police data sets are available with the coordinates of crimes. Future studies should use these local data sets to control for light within a city which may cloud the effect of moonlight.

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Appendix Table 1: The 299 agencies included in this study, sorted by population (rounded to the nearest thousands) in 2010 (the first year of data used).

Agency	Population in 2010
Fairfax County Police Department	1,010,000
Detroit Police Department	899,000
Columbus Police Department	773,000
Memphis Police Department	674,000
Nashville Metro Police Department	616,000
Denver Police Department	607,000
Milwaukee Police Department	606,000
Kansas City Police Department	483,000
Virginia Beach Police Department	436,000
New Castle County Police Department	408,000
Colorado Springs Police Department	398,000
Prince William County Police Department	380,000
Wichita Police Department	377,000
Pierce County Sheriff's Office	375,000
Cincinnati Police Department	332,000
Greenville County Sheriff's Office	328,000
Aurora Police Department	323,000
Chesterfield County Police Department	313,000
Henrico County Division of Police	301,000
Oakland County Sheriff's Office	295,000
Plano Police Department	278,000
Loudoun County Sheriff's Office	270,000
Knox County Sheriff's Office	255,000
Madison Police Department	238,000
Norfolk Police Department	234,000
Richland County Sheriff's Office	230,000
Kent County Sheriff's Office	229,000
Chesapeake Police Department	226,000
Salt Lake County Unified Pd	225,000
Arlington County Police Department	221,000
Spartanburg County Sheriff's Office	215,000
Ottawa County Sheriff's Office	214,000
Boise Police Department	206,000
Akron Police Department	206,000
Richmond Police Department	206,000
Des Moines Police Department	203,000
Tacoma Police Department	200,000
Horry County Police Department	196,000
Lexington County Sheriff's Office	195,000

N N D II D	105 000
Newport News Police Department	195,000
Little Rock Police Department	193,000
Grand Rapids Police Department	192,000
Amarillo Police Department	190,000
Jefferson County Sheriff's Office	186,000
Knoxville Police Department	186,000
Worcester Police Department	182,000
Salt Lake City Police Department	178,000
Providence Police Department	172,000
Chattanooga Police Department	172,000
El Paso County Sheriff's Office	167,000
Macomb County Sheriff's Office	163,000
Sioux Falls Police Department	161,000
Rockford Police Dept	156,000
Salem Police Department	156,000
Springfield Police Department	154,000
Washtenaw County Sheriff's Office	153,000
Alexandria Police Department	153,000
Dayton Police Department	152,000
Anderson County Sheriff's Office	145,000
Hampton Police Department	145,000
Lakewood Police Department	140,000
Fort Collins Police Department	139,000
Mckinney Police Department	138,000
York County Sheriff's Office	133,000
Warren Police Department	132,000
Cedar Rapids Police Department	130,000
Columbia Police Department	130,000
Stafford County Sheriff's Office	128,000
Clarksville Police Department	127,000
Denton Police Department	127,000
Sterling Heights Police Department	126,000
New Haven Police Department	125,000
Spotsylvania County Sheriff's Office	125,000
Stamford Police Department	123,000
West Valley City Police Department	123,000
Beaufort County Sheriff's Office	120,000
Livingston County Sheriff's Office	119,000
Charleston Police Department	118,000
	<u>.</u>
Provo Police Department  Stank County Shariff's Office	118,000
Stark County Sheriff's Office	116,000
Monroe County Sheriff's Office	114,000

Diana Dalina Dana dana d	114,000
Frisco Police Department	114,000
Lansing Police Department	112,000
Ann Arbor Police Department	112,000
Flint Police Department	109,000
Murfreesboro Police Department	109,000
Westminster Police Dept	108,000
Cambridge Police Department	108,000
Billings Police Department	108,000
Manchester Police Department	108,000
Lewisville Police Department	108,000
Arvada Police Department	107,000
Shelby County Sheriff's Office	106,000
Warren County Sheriff's Office	105,000
Hamilton County Sheriff's Office	105,000
West Jordan Police Department	105,000
Pueblo Police Dept	104,000
Davenport Police Department	103,000
Lowell Police Department	103,000
Ada County Sheriff's Office	102,000
Berkeley County Sheriff's Office	101,000
Green Bay Police Department	101,000
Fargo Police Department	100,000
Tyler Police Department	100,000
Portsmouth Police Department	100,000
Centennial Police Department	99,000
Boulder Police Department	99,000
St. Clair County Sheriff's Office	99,000
Aiken County Sheriff's Office	99,000
North Charleston Police Department	99,000
Kalamazoo County Sheriff's Office	98,000
Ascension Parish Sheriff's Office	97,000
Kanawha County Sheriff's Office	97,000
Albemarle County Police Department	96,000
Clinton Township Police Department	95,000
Sandy Police Department	95,000
	95,000
Hanover County Sheriff's Office	
Roanoke City Police Department	95,000
Greeley Police Department	93,000
Boone County Sheriff's Office	93,000
Pearland Police Department	92,000
San Angelo Police Department	92,000
Berkeley County Sheriff's Office	91,000

Fall River Police Department	90,000
New Bedford Police Department	90,000
Adams County Sheriff's Office	89,000
Longmont Police Department	89,000
Delaware County Sheriff's Office	89,000
Florence County Sheriff's Office	89,000
Allegan County Sheriff's Office	87,000
Livonia Police Department	87,000
Nashua Police Department	87,000
Blount County Sheriff's Office	87,000
Fort Smith Police Department	86,000
Lynn Police Department	86,000
Suffolk Police Department	86,000
Norwalk Police Department	85,000
Warwick Police Department	85,000
Sullivan County Sheriff's Office	85,000
Nampa Police Department	84,000
Newton Police Department	84,000
Roanoke County Police Department	84,000
Sioux City Police Department	83,000
Calcasieu Parish Sheriff's Office	83,000
Dearborn Police Department	83,000
Dane County Sheriff's Office	83,000
Rutherford County Sheriff's Office	82,000
Arapahoe County Sheriff's Office	81,000
Ogden Police Department	81,000
Bellingham Police Department	81,000
Troy Police Department	80,000
Canton Township Dept of Public Safety	80,000
Bend Police Department	80,000
Cranston Police Department	80,000
Fayetteville Police Department	79,000
Charleston County Sheriff's Office	79,000
Farmington Hills Police Department	78,000
Longview Police Department	78,000
Larimer County Sheriff's Office	77,000
Dorchester County Sheriff's Office	77,000
Somerville Police Department	76,000
Westland Police Department	76,000
Parma Police Department	76,000
Hoover Police Department	75,000
Southfield Police Department	75,000

Fairfield County Sheriff's Office	75,000
Pickens County Sheriff's Office	75,000
Lynchburg Police Department	75,000
Eaton County Sheriff's Office	74,000
Medford Police Department	74,000
Frederick County Sheriff's Office	74,000
Wilmington Police Department	73,000
Meridian Police Department	73,000
Riley County Police Department	73,000
Grand Traverse County Sheriff's Office	73,000
St. George Police Department	73,000
Augusta County Sheriff's Office	73,000
Kalamazoo Dept of Public Safety	72,000
Shelby Township Police Department	72,000
Butler County Sheriff's Office	72,000
Pawtucket Police Department	72,000
Flower Mound Police Department	72,000
Mesa County Sheriff's Office	71,000
Gulfport Police Department	71,000
Missoula Police Department	71,000
Youngstown Police Department	71,000
Appleton Police Department	71,000
Iowa City Police Department	70,000
Wyoming Police Department	70,000
Waterford Township Police Department	70,000
Orangeburg County Sheriff's Office	70,000
Mount Pleasant Police Department	69,000
Lancaster County Sheriff's Office	69,000
Muskegon County Sheriff's Office	68,000
Lorain County Sheriff's Office	68,000
Bedford County Sheriff's Office	68,000
Jonesboro Police Department	67,000
Waterloo Police Department	67,000
Jackson County Sheriff's Office	67,000
Layton Police Department	66,000
James City County Police Dept.	66,000
Clark County Sheriff's Office	65,000
Sumter County Sheriff's Office	65,000
Shawnee Police Department	64,000
Bismarck Police Department	64,000
Jackson Police Department	64,000
Johnson City Police Department	64,000
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West Bloomfield Township Police Department         63,000           Sarpy County Sheriff's Office         63,000           Clermont County Sheriff's Office         63,000           Wilson County Sheriff's Office         63,000           West Hartford Police Department         62,000           Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Franklin Police Department         62,000           Franklin Police Department         62,000           Conway Police Dept         61,000           Conway Police Dept         61,000           Kootenia County Sheriff's Office         61,000           Kootenia County Sheriff's Office         61,000           Mayre County Sheriff's Office         61,000           Wayne County Sheriff's Office         61,000           Corroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           St. Clair Shores Police Department         60,000           St. Clair Shores Police Depa	Greenwich Police Department	63,000
Clermont County Sheriff's Office         63,000           Wilson County Sheriff's Office         63,000           Victoria Police Department         63,000           West Hartford Police Department         62,000           Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office <td></td> <td>63,000</td>		63,000
Clermont County Sheriff's Office         63,000           Wilson County Sheriff's Office         63,000           Victoria Police Department         63,000           West Hartford Police Department         62,000           Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office <td></td> <td>63,000</td>		63,000
Victoria Police Department         63,000           West Hartford Police Department         62,000           Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Kootenai County Sheriff's Office         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department		63,000
West Hartford Police Department         62,000           Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           Vork-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Carland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department	· ·	63,000
Rapides Parish Sheriff's Office         62,000           Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           Mest Des Moines Police Department	Victoria Police Department	63,000
Ingham County Sheriff's Office         62,000           Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Kootenai County Sheriff's Office         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Valtham Police Department         60,000           St. Clair Shores Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Fauquier County Sheriff's Office         59,000           Hamden Police Department         59,000           Hapeer County Sheriff's Office	West Hartford Police Department	62,000
Montgomery County Sheriff's Office         62,000           Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Raleigh County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Lapeer County Sheriff's Office	Rapides Parish Sheriff's Office	62,000
Greenville Police Department         62,000           Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Jackson County Sheriff's Office         59,000           Rockingham County Sheriff's Office         <	Ingham County Sheriff's Office	62,000
Franklin Police Department         62,000           York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           Hamden Police Department         59,000           Rockingham County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department	Montgomery County Sheriff's Office	62,000
York-Poquoson Sheriff's Office         62,000           Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Rockingham County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department         58,000           Ames Police Department <td< td=""><td>Greenville Police Department</td><td>62,000</td></td<>	Greenville Police Department	62,000
Conway Police Dept         61,000           Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Fauquier County Sheriff's Office         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Jackson County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department         58,000           Ames Police Department         58,000           Taylor Police Department	Franklin Police Department	62,000
Council Bluffs Police Department         61,000           Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Lapeer County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department         58,000           Ames Police Department         58,000           Taylor Police Department         58,000           Rowlett Police Department         58	York-Poquoson Sheriff's Office	62,000
Kootenai County Sheriff's Office         61,000           Haverhill Police Department         61,000           Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         60,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Jackson County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department         58,000           Ames Police Department         58,000           Taylor Police Department         58,000           Rowlett Police Department <td< td=""><td>Conway Police Dept</td><td>61,000</td></td<>	Conway Police Dept	61,000
Haverhill Police Department  Wayne County Sheriff's Office Conroe Police Department  Raleigh County Sheriff's Office Garland County Sheriff's Office Garland County Sheriff's Office North Little Rock Police Dept.  Canyon County Sheriff's Office  Waltham Police Department  60,000  St. Clair Shores Police Department 60,000  Great Falls Police Department 60,000  Temple Police Department 60,000  Fauquier County Sheriff's Office Grand Junction Police Department 59,000  Hamden Police Department 59,000  West Des Moines Police Department 59,000  Lapeer County Sheriff's Office 59,000  Rockingham County Sheriff's Office Fairfield Police Department 58,000  Ames Police Department 58,000  Taylor Police Department 58,000  Rowlett Police Department 58,000  Rowlett Police Department 58,000  Rowlett Police Department 58,000  Rowlett Police Department 58,000  Broomfield Police Department	Council Bluffs Police Department	61,000
Wayne County Sheriff's Office         61,000           Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Jackson County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Ames Police Department         58,000           Ames Police Department         58,000           Taylor Police Department         58,000           Rowlett Police Department         58,000           Broomfield Police Department         57,000	Kootenai County Sheriff's Office	61,000
Conroe Police Department         61,000           Raleigh County Sheriff's Office         61,000           Garland County Sheriff's Office         60,000           North Little Rock Police Dept.         60,000           Canyon County Sheriff's Office         60,000           Waltham Police Department         60,000           St. Clair Shores Police Department         60,000           Great Falls Police Department         60,000           Temple Police Department         60,000           Fauquier County Sheriff's Office         60,000           Grand Junction Police Department         59,000           Hamden Police Department         59,000           West Des Moines Police Department         59,000           Jackson County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Rockingham County Sheriff's Office         59,000           Fairfield Police Department         58,000           Dubuque Police Department         58,000           Taylor Police Department         58,000           Rowlett Police Department         58,000           Broomfield Police Department         57,000	Haverhill Police Department	61,000
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Broomfield Police Department 57,000	Rowlett Police Department	58,000
	Broomfield Police Department	
	Pike County Sheriff's Office	57,000

Bowling Green Police Department	57,000
Plymouth Police Department	57,000
Geauga County Sheriff's Office	57,000
Deschutes County Sheriff's Office	57,000
South Jordan Police Department	57,000
Weber County Sheriff's Office	57,000
Pittsylvania County Sheriff's Office	57,000
Lakewood Police Department	57,000
Idaho Falls Police Department	56,000
Owensboro Police Department	56,000
Malden Police Department	56,000
Brookline Police Department	56,000
Bay County Sheriff's Office	56,000
Royal Oak Police Department	56,000
Van Buren County Sheriff's Office	56,000
Sevier County Sheriff's Office	56,000
Sumner County Sheriff's Office	56,000
Island County Sheriff's Office	56,000
Weld County Sheriff's Office	55,000
Pocatello Police Department	55,000
Taunton Police Department	55,000
Chicopee Police Department	55,000
Novi Police Department	55,000
Flathead County Sheriff's Office	55,000
Henry County Sheriff's Office	55,000
St. Croix County Sheriff's Office	55,000
Saginaw Police Department	54,000
Ross County Sheriff's Office	54,000
Washington County Sheriff's Office	54,000
Kaufman County Sheriff's Office	54,000
Georgetown Police Department	54,000
Monongalia County Sheriff's Office	54,000
Grand Forks Police Department	53,000
Richland County Sheriff's Office	53,000
Pulaski County Sheriff's Office	52,000
Warren County Sheriff's Office	52,000
Peabody Police Department	52,000
Revere Police Department	52,000
Bellevue Police Dept	52,000
Lucas County Sheriff's Office	52,000
Kershaw County Sheriff's Office	52,000
Williamson County Sheriff's Office	52,000

Oldham County Police Department	51,000
Kennebec County Sheriff's Office	51,000
Corvallis Police Department	51,000
Collin County Sheriff's Office	51,000
La Crosse Police Department	51,000
Charleston Police Department	51,000
Laurel County Sheriff's Office	50,000
Summit County Sheriff's Office	50,000