

# Project 3

Jake Carlson

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## **Abstract**

This report examines federal payroll data in the years 2005 and 2013. The data will be transformed into transaction data so that association rule mining can be performed. By looking at the differences in maximal, closed, and frequent itemsets, I will be able to understand common features about employees under the presidencies of George W. Bush and Barack Obama. We will see that more features are shared between supervisors under Obama than Bush. I will then look at the agencies where these shared attributes are most common to develop a list of agencies where employees of certain attributes have a better change of being promoted to a supervisor.

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# 1 Business Understanding

In this report I will again be examining the federal payroll data obtained by BuzzFeed News through the Freedom of Information Act. I will look at the years 2005 and 2013 so I can gauge how the government changed as the presidency transitioned from George W. Bush to Barack Obama. This report will focus on association rule mining. The payroll data will be formatted as transaction data, where each employee is treated as a bag of features where all attributes that apply to them are placed in their bag. With the data formatted in this way, I can use the `arules` package to find items that occur together. These items can be treated as rules, where the occurrence of some items tend to imply the occurrence of another item. With these rules, along with statistics about the rule such as the support, or the ratio of instances that express the rule, and confidence, or the conditional probability that the predicted item occurs in an instance which contains all remaining items for the rule, I will build a picture of the key differences between groups of federal employees under the two presidents.

I will look at rules for determining what the `SupervisoryStatus` of an employee is. This will show what features are most associated with the different supervisor level. With these rules, current employees can look at the differences between themselves and the next supervisory class to see if they think they are deserving of a promotion.

# 2 Data Preparation

I will start with the data as I prepared it for classification in Project 2. This data has been cleaned such that all unknown values were replaced with NA, Age and Length of Service were adjusted to take the middle year for the range of years given in the raw data, and Pay has been discretized into the pay ranges given in Table 1. In addition, Education is discretized into the groups given in Table 2.

I will get rid of attributes that I am not interested in for association rule mining. I will drop the `Agency` attribute because `AgencyName` already encodes this data. Likewise, I will drop `Station` because region records the state an employee works in.

All numeric fields will be discretized based on frequency so that the classes are balanced between the classes. `SupervisoryStatus` must be treated as a factor so that general employees are not grouped with supervisors. The final list of attributes is given in Table 3.

These attributes are then transformed into a transaction item matrix. The most frequent items show us what attributes are the most common for employees to have. Summaries for both the 2005 and 2013 transaction data sets are given in Table 4. We see that for both years, the most common employees are non-supervisors. The majority of employees are also college educated and have been working in the federal government for less than twelve years. Most employees are younger than 47 years old and the most frequent employment category is Administrative.

Pay Ranges
<30k
30-50k
50-70k
70-90k
90-110k
>110k

Table 1: The Pay Ranges Used To Discretize Pay

Group	Education Levels	Description
Elm	0, 1	Reached or completed elementary school
HS	3, 4, 5, 6	Reached or completed high school or an occupational program
Col	7, 8, 9, 10, 11, 12, 13	Reached or completed college with a Bachelor's degree
Grad	14, 15, 16, 17, 18, 19, 20	Any level of graduate studies, excluding a Doctorate
Doc	21, 22	A Doctorate or Post-Doctorate degree

Table 2: Ordinal Education Groups

### 3 Modeling

In order to mine the transaction data for meaningful rules, I will examine frequent, closed, and maximal itemsets.

#### 3.1 Frequent Itemsets

The most frequent itemsets show the attributes that are shared by the most number of employees. The most frequent itemsets have the highest support value out of all of the itemsets. I will look for itemsets that

Attribute	Scale	Range
AgencyName	Nominal	The name of each agency
region	Nominal	The name of the state
Age	Interval	[17,47), [47,57), [57,75]
Education	Ordinal	Elm, HS, Col, Grad, Doc
LOS	Interval	[1,22), 22, [27,35]
Category	Nominal	P, A, T, C, O, B
Pay	Ordinal	<30k, 30-50k, 50-70k, 70-90k, 90-110k, >110k
SupervisoryStatus	Nominal	2, 4, 5, 6, 7, 8

Table 3: Final Data Set Attributes

2005	Elements	4,720,680
	Item	Count
	SupervisoryStatus=8	4,081,468
	Education=Col	2,190,442
	Age=[17,47)	2,087,004
	LOS=[1,12)	1,900,001
	Category=A	1,716,162
	Itemset Length	Count
	4	18
	5	2529
2013	6	85,052
	7	2,034,281
	8	2,598,800
	Elements	5,323,899
	Item	Count
	SupervisoryStatus=8	4,502,511
	Education=Col	2,574,899
	LOS=[1,12)	2,568,556
	Age=[17,47)	2,276,609
	Category=A	2,034,255
	Itemset Length	Count
	5	126
	6	13,770
	7	2,173,306
	8	3,136,697

Table 4: Summaries of 2005 and 2013 Transaction Data Sets

occur for 1% of all employees. It is also useful to view itemsets with more items to see what attributes occur frequently together. The distribution of itemset sizes is given in Figure 1. We see that the distribution of sizes is consistent between the two years.

In order to gauge differences between the two administrations, I will examine the most frequent itemsets which contain more than five items. The relative item frequency for items in itemsets with length six are given in Figure 2 for 2005 and Figure 3 for 2013.

A number of trends are apparent in these graphs. We see an increase in the ratio of employees who have a Graduate level education, as well as a reduction in the ratio of employees who have a High School level education under the Obama administration. Also, there is a decrease in the ratio of employees who have a Length of Service between 12 and 22 years, with an increase in employees who have worked for the government for less than 12 years. This is consistent with Project 1 where I found that Obama employed newer employees, while employees hired before the Bush administration looked for employment elsewhere [1].

Another noticeable trend is the frequency of employees who worked for the Transportation Security Administration. Under Bush, the number of employees in the TSA is quite large, reflecting the growth of the agency in response to the September 11th attacks. The TSA shrunk in size relative to the VHA under Obama. This reflects the growth of the Veterans Affairs Administration under the Obama administration.

To look closer at the relationships between items in these itemsets, I will pull out itemsets that do not reference a particular administration to examine features that are common across the entire federal government. Table 5 shows these itemsets and their support. These itemsets reflect my findings in Project 2 [2]. Notable relationships are that a higher level of education is associated with a higher annual pay when all other attributes are the same. Likewise, working for the government for longer is associated with a higher net pay. Also, The Category that applies to an employee's role is associated with different pay levels. In the examples given, Administrative roles are paid more than Technical roles. These trends hold for both administrations. The main difference is that employees in Technical roles with a High School education have slightly higher pay under Obama than under Bush.

### 3.2 Closed Itemsets

Closed frequent itemsets are frequent itemsets that do not have a superset with a larger support value. These will show the general features that apply to large portions of the subject population. I would expect the closed frequent itemsets to express similar information to the summary statistics about the transaction data. To get the most out of the closed

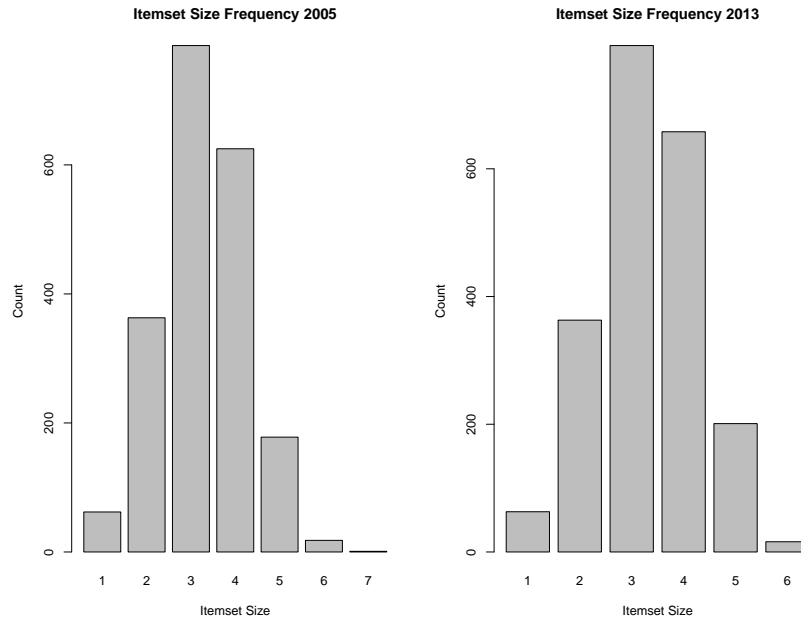


Figure 1: The Distribution of Itemset Sizes for 2005 and 2013

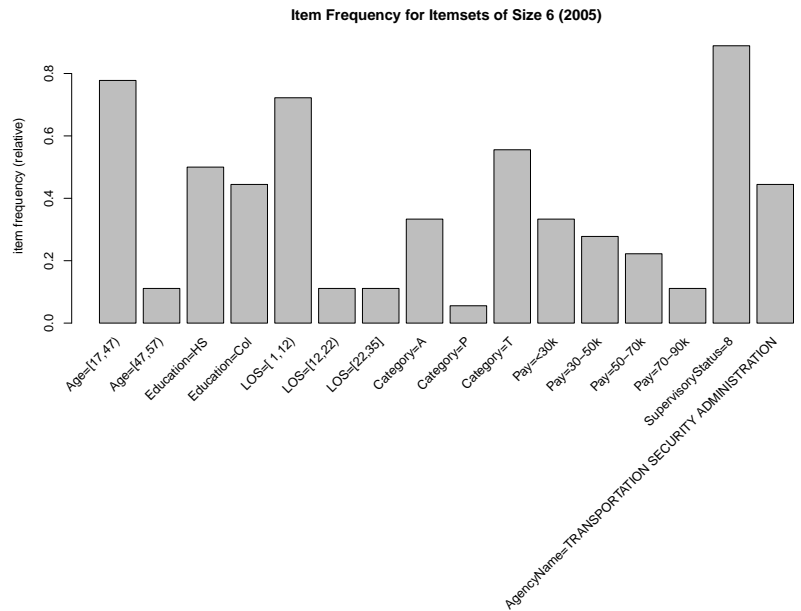


Figure 2: The Distribution of Items in Itemsets of Size Six for 2005

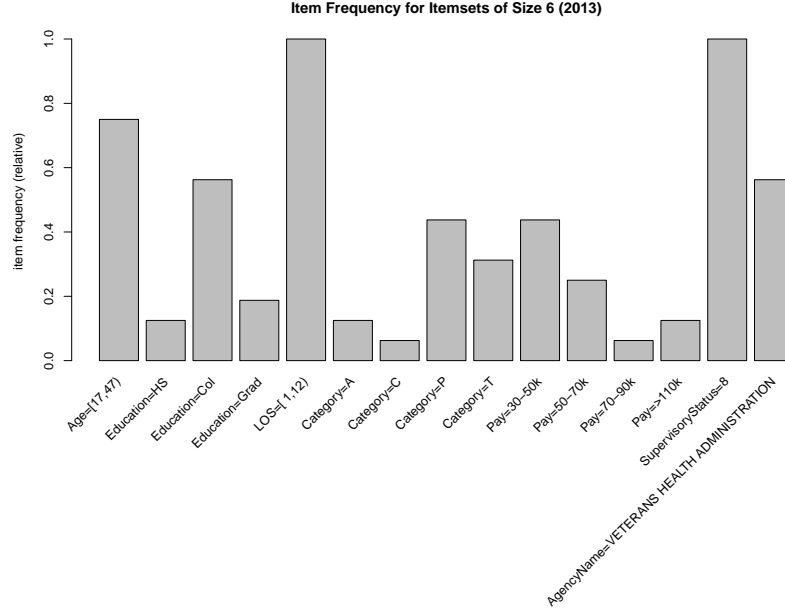


Figure 3: The Distribution of Items in Itemsets of Size Six for 2013

2005	
Itemset	Support
{Age=[17,47), Education=HS, LOS=[1,12), Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0213
{Age=[17,47), Education=Col, LOS=[1,12), Category=A, Pay=50-70k, SupervisoryStatus=8}	0.0172
{Age=[17,47), Education=Col, LOS=[1,12), Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0170
{Age=[17,47), Education=HS, LOS=[1,12), Category=T, Pay=<30k, SupervisoryStatus=8}	0.0165
{Age=[17,47), Education=Col, LOS=[12,22), Category=A, Pay=70-90k, SupervisoryStatus=8}	0.0133
2013	
Itemset	Support
{Age=[17,47), Education=Col, LOS=[1,12), Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0234
{Age=[17,47), Education=Col, LOS=[1,12), Category=A, Pay=50-70k, SupervisoryStatus=8}	0.0192
{Age=[17,47), Education=HS, LOS=[1,12), Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0178
{Age=[17,47), Education=Col, LOS=[1,12), Category=A, Pay=70-90k, SupervisoryStatus=8}	0.0165
{Age=[17,47), Education=Col, LOS=[12,22), Category=C, Pay=30-50k, SupervisoryStatus=8}	0.0133

Table 5: Frequent Itemsets of Size Six in 2005 and 2013



2005	
Itemset	Support
{SupervisoryStatus=8}	0.8606
{Category=P}	0.6461
{LOS=[1,22]}	0.5684
{Category=P, SupervisoryStatus=8}	0.5440
{LOS=[1,22), SupervisoryStatus=8}	0.5102
{Education=Col}	0.4620
{Age=[17,47]}	0.4407
{Education=Col, SupervisoryStatus=8}	0.4088
2013	
Itemset	Support
{SupervisoryStatus=8}	0.8279
{Category=P}	0.6946
{Category=P, SupervisoryStatus=8}	0.5693
{Pay=>110k}	0.5620
{Age=[17,52]}	0.4937
{Category=P, Pay=>100k}	0.4646
{Education=Col}	0.4388
{Age=[17,52), SupervisoryStatus=8}	0.4251

Table 6: Closed Frequent Itemsets for NASA in 2005 and 2013

itemsets, I will subset the transaction data sets to a single agency to see how the structure changes between the two administrations. I will examine NASA.

To generate this transaction data, I subsetting from the original data frames for each year and then discretized numeric attributes by frequency. This produced splits that were slightly different than when I processed the whole data frames in bulk. Only the intervals for 2013 were affected due to the increase in young employees under Obama.

The closed frequent itemsets for each year are given in Table 6. We see the ratio of supervisors increases in the later years, which is accompanied by an increase in Professional type employees. There are also more employees in professional roles who are not supervisors. This indicates that NASA developed a taller organizational structure under Obama. There is also a slight decrease in the ratio of employees who have College degrees. This is likely due to the increase in the number of Graduate level employees who joined the federal government under Obama.

### 3.3 Maximal Itemsets

Itemsets are maximally frequent if none of their immediate supersets are frequent. They are the largest itemsets for the items they contain while still remaining frequent. These will show us the largest itemsets that still

2005	
Itemset	Support
{Age=[17,47), Education=Grad, LOS=[1,12), Category=P, SupervisoryStatus=8}	0.0255
{Education=Grad, Category=P, Pay=>110k SupervisoryStatus=8}	0.0250
{Education=Col, Category=P, Pay=70-90k, SupervisoryStatus=8}	0.0241
{Age=[47,57), Education=HS, Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0241
{Education=HS, SupervisoryStatus=2}	0.0227
2013	
Itemset	Support
{Age=[47,57), Education=Col, LOS=[22,35], Category=A, SupervisoryStatus=8}	0.0286
{Education=HS, Category=A, Pay=70-90k, SupervisoryStatus=8}	0.0254
{Age=[57,75], Education=Col, LOS=[22,35], Category=A, SupervisoryStatus=8}	0.0234
{Age=[17,47), Education=Col, LOS=[1,12), Category=T, Pay=30-50k, SupervisoryStatus=8}	0.0234
{Age=[17,47), Education=Col, LOS=[12,22), Category=A, SupervisoryStatus=8}	0.0233

Table 7: Maximal Frequent Itemsets in 2005 and 2013

apply to our threshold number of employees. The top five maximally frequent itemsets by support are given in Table 7.

The most interesting maximal itemset is itemset five for 2005. This itemset indicates a large number of supervisors and managers had a high school education under Bush.

### 3.4 Rules

Rules are itemsets where one of the items is a consequence of the others. In other words, the consequence is a prediction based on the remaining items in the itemset. I will use association rules to look for the common features of each SupervisoryStatus. In order to get an idea of the general rules that apply to the government as a whole, I will exclude rules that reference a particular agency or state.

I will look for rules where SupervisoryStatus is the consequence. I will only examine supervisors and non-supervisors. In order to generate rules that have supervisor as the consequence, the minimum support threshold must be 0.01% of the population.

The list of rules for supervisors and general employees for each year is given in Table 8. These rules are ranked by confidence. The confidence level of rules for general employees all equal one. This indicates all itemsets that contain the antecedent contain the consequent. To break ties, I ranked these rules by support after confidence to display the six rules that occur most often.

The parallel coordinate plots for these rules (Figure 4 and Figure 5) show the attributes of each antecedent and their consequence. The separation of the two classes shows which attributes contribute to the supervisor/non-supervisor consequence. Similarly, these plots show the attributes that are commonly shared between the two classes. These

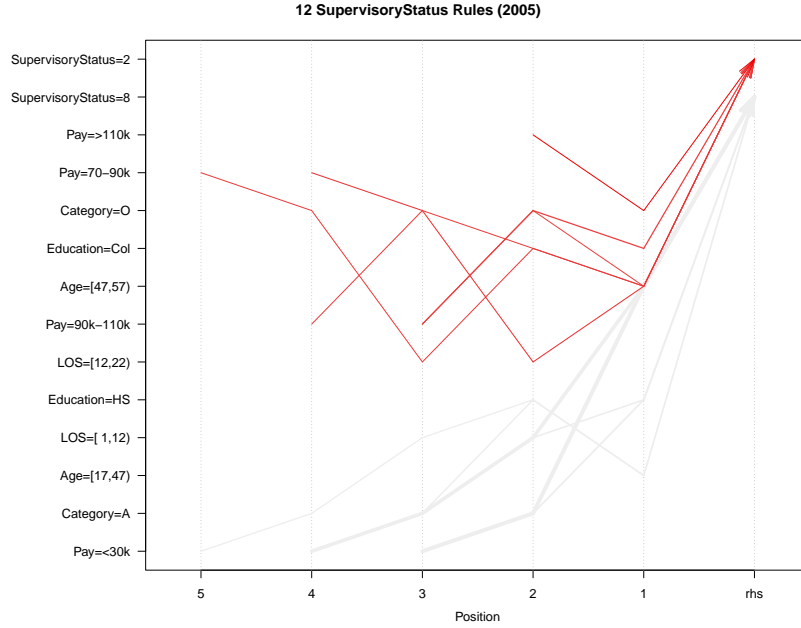


Figure 4: Parallel Coordinate Plot of SupervisoryStatus for 2005

shared attributes change from 2005 to 2013. Under Bush the only attribute shared between the groups is having an age between 47 and 57. This indicates older employees were not guaranteed promotions to supervisory level positions. Under Obama, this attribute is not shared between my selected rules. Instead, shared attributes are having a high school level education and an age between 17 and 47. Moreover, these attributes occur together for supervisors as indicated by the same line connecting these points. This shows that more supervisory positions were made available for younger, less educated employees.

To make a tool that is useful for current employees to see if they are a likely candidate for a promotion, I will look at the ratio of supervisors that are in the youngest age range to the total number of supervisors for each agency. The agencies that have the highest ratio of young supervisors are the ones where younger employees would have a better chance of getting a promotion. The top six agencies based on this ratio are given in Table 9.

The office with the highest ratio of young supervisors is the Office of the Assistant Secretary for Congressional and Intergovernmental Relations where young supervisors outnumber the remaining supervisors by three to one.

2005 SupervisoryStatus=2	Confidence
{Category=O, Pay=>110k}	0.9761
{Category=B, Pay=50-70k, region=florida}	0.8890
{Age=[47,57], LOS=[12,22], Category=O, Pay=70-90k}	0.8333
{Age=[47,57], Education=Col, LOS=[12,22], Category=O, Pay=70-90k}	0.8287
{Age=[47,57], Education=Col, Category=O, Pay=90k-110k}	0.8231
{Education=Col, Category=O, Pay=90k-110k}	0.8079
2005 SupervisoryStatus=8	Confidence
{Age=[47,57], Category=A, Pay=<30k}	1
{Education=HS, Category=T, Pay=<30k, region=florida}	1
{Education=HS, LOS=[1,12], Category=T, Pay=<30k, region=florida}	1
{Age=[47,57], LOS=[1,12], Category=A, Pay=<30k}	1
{Category=T, Pay=<30k, region=georgia}	1
{LOS=[1,12], Category=T, Pay=<30k, region=georgia}	1
2013 SupervisoryStatus=2	Confidence
{Age=[47,57], Education=Col, LOS=[22,35], Category=O, Pay=>110k}	0.9289
{Education=Col, LOS=[22,35], Category=O, Pay=>110k}	0.9220
{Age=[47,57], LOS=[22,35], Category=O, Pay=>110k}	0.9168
{LOS=[22,35], Category=O, Pay=>110k}	0.8949
{Age=[17,47], Education=HS, LOS=[12,22], Category=O, Pay=90k-110k}	0.8828
{Age=[47,57], Education=Col, Category=O, Pay=>110k}	0.8821
2013 SupervisoryStatus=8	Confidence
{Age=[57,75], Category=T, Pay=<30k}	1
{Education=Doc, Pay=50-70k, region=maryland}	1
{Education=Doc, LOS=[1,12], Pay=50-70k, region=maryland}	1
{Education=Doc, Category=P, Pay=50-70k, region=maryland}	1
{Age=[57,75], LOS=[1,12], Category=T, Pay=<30k}	1
{Education=Doc, LOS=[1,12], Category=P, Pay=50-70k, region=maryland}	1

Table 8: Top SupervisoryStatus Rules for 2005 and 2013

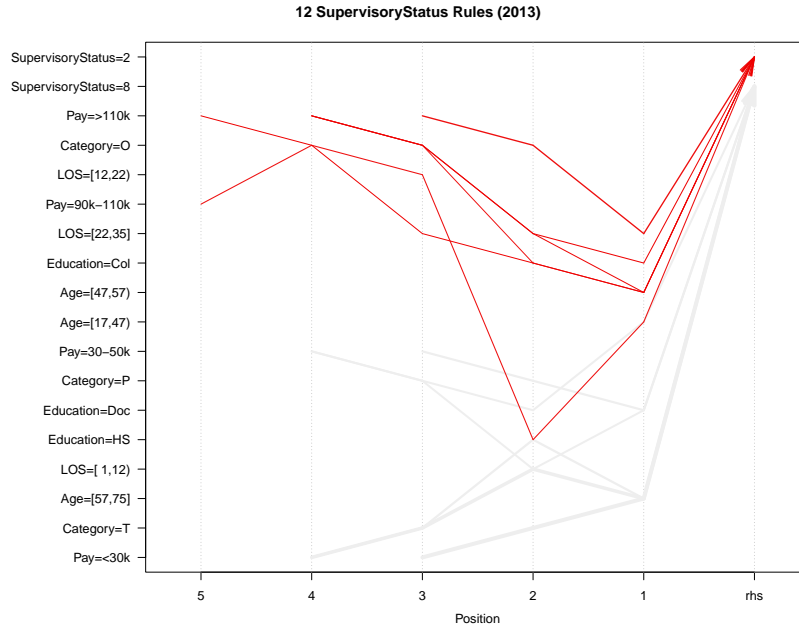


Figure 5: Parallel Coordinate Plot of SupervisoryStatus for 2013

## 4 Evaluation

In this report, we saw that the generated itemsets and rules upheld my findings from Project 1 and 2. Generally, older employees and employees who have worked at an agency for longer receive higher pay. These employees are also more likely to be supervisors.

These findings are something people would generally expect, since this is how most organizations tend to structure themselves. What is more

Agency	Ratio
ASST SEC FOR CONGR & INTERGOV RELATIONS	0.75
OFFICE OF COMMUNICATIONS AND MARKETING	0.714
OFC OF LEGIS AND CONGRESSIONAL AFFAIRS	0.666
OFC OF SUSTAINABLE HOUSING & COMMUNTIES	0.643
OFC OF ASST SEC FOR POLICY	0.625
NATIONAL SECURITY COUNCIL	0.578

Table 9: Agencies with the Highest Number of Young Supervisors

interesting is trying to position yourself at an agency where employees similar to you have a higher change of getting a promotion. In this report, I explored one attribute that is shared between supervisors and non-supervisors, the young age range. The list of agencies presented is useful in determining an agency to transition to. However, it would be more useful to build a model capable of generating this list for any attribute provided so that employees can dynamically feed attributes in and receive a list of agencies they could apply to. Building this model would take more time than I have allocated for this report, but this would be much more useful because a larger number of employees could use this model for career planning.

## References

- [1] Jake Carlson *CSE 5331 - Data Mining Project 1*  
<https://github.com/jakecarlson1/data-mining-projects/blob/master/project-1/report/carlson-project-1.pdf>
- [2] Jake Carlson *CSE 5331 - Data Mining Project 2*  
<https://github.com/jakecarlson1/data-mining-projects/blob/master/project-2/report/carlson-project-2.pdf>