

# **Infectious disease surveillance**

**Learn how infectious diseases are monitored**

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# 1 About the book

Learn how infectious diseases are monitored.

## Whats in this book

This book is about infectious disease surveillance. It explains what surveillance is, how it is related with other similar concepts, what elements a surveillance system is build of and how to asses the quality of surveillance systems. The books gives many examples

## Who should read this book

The book is written for infectious disease experts in Europe, but can be used by anybody interested in the topic. It would be good to have some prior knowledge, but you dont need to. ## How to read this book{.unnumbered} The book consists of two parts

1. Presentation: This is meant for presenting
2. Detailed part: This highlights the cont

## Learning objectives

- Surveillance is information for action
- Learn how to define a surveillance system
- Get to know types of surveillance systems
- Learn the steps of a surveillance system
- Find resources about the evaluation

## Who writes this book

The contents of the book come from the “EPIET-World” - the european fellowship programm for applied epidemiology. So far the book is written by Jakob Schumacher but it's based upon the work of many colleagues who taught the subject beforehand.

## How can i help this book

You would like to help this book - great!

1. You can go to Github issues of this repository and say what can be improved
2. You can clone, then write something yourself and then make a pull request.

## Learn more

- [ECDC Handbook: Data quality monitoring and surveillance system evaluation](#)

# **Part I**

## **Presentation**

## 2 Intro

### 2.1 Scenario

- 28th of October 2020
- German government decided a lockdown
- Basis: the surveillance system
- Surveillance is information for action

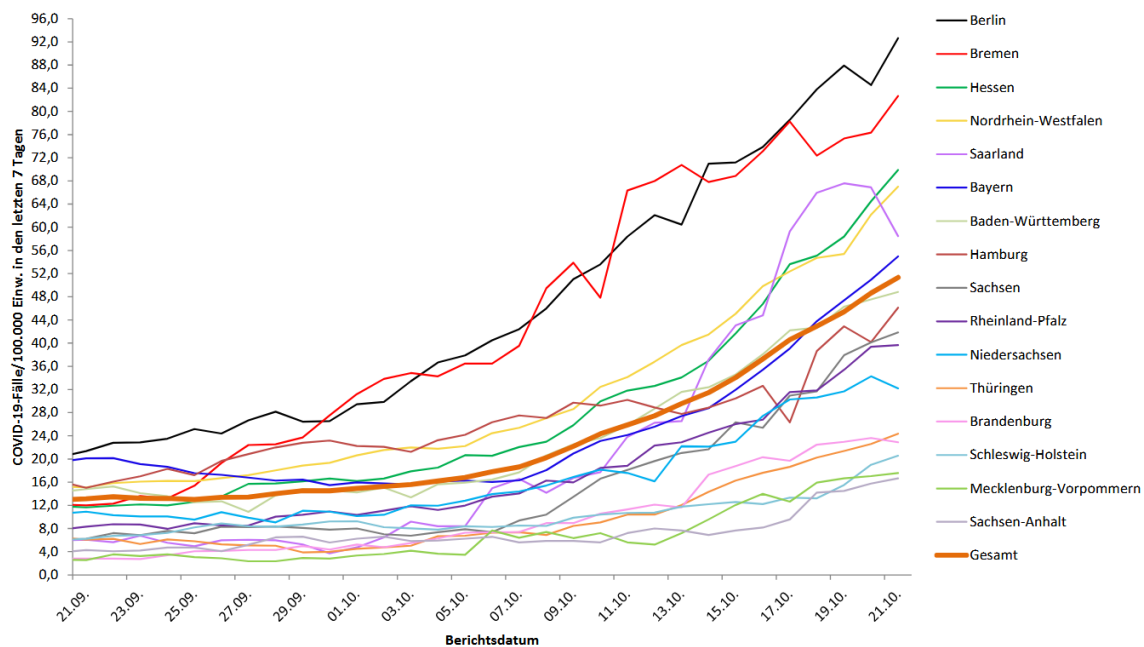


Figure 2.1: Picture taken from “Täglicher Lagebericht des RKI zur Coronavirus-Krankheit-2019 (COVID-19) 21.10.2020”

### 2.2 Definition

Public health surveillance is the **systematic ongoing collection**, collation and **analysis** of data for public health purposes and the **timely dissemination** of

public health information for assessment and **public health response** as necessary.  
1

## 2.3 Other surveillance systems

1. Neighbourhood surveillance (People watching other people)
2. Rhizomatic surveillance (Unknown actors watching secretly)
3. Top-down-surveillance (State actors watching their people)

## 2.4 Objectives

Objective	Description
ALERT	Serves as an early warning system for impending public health emergencies
ACTION	Allows case based measures, group based measures, medical measures, community measures
EVALUATE	Documents the impact of an intervention, or track progress towards specified goals
DESCRIBE	Monitors and clarify the epidemiology of health problems
INFORM	Allows priorities to be set and to inform public health policy and strategies

### 2.4.1 Objective: Alert

- Detect threats to human and animal health

### 2.4.2 Objective: Action

- Surveillance systems should guide action.
- Case based: counselling/quarantine/isolation
- Group based measures: masks/lockdown
- Medical measures: substitute antibiotic
- Community measures: voluntary masks

<sup>1</sup>World Health Assembly 2005 (similar definition from Langmuir AD. William Farr: Founder of modern concept of surveillance. Int J Epidemiol 1973;5:13-8)

### 2.4.3 Objective: Evaluate

- Interventions should have an impact.
- Impact could be measured in a surveillance system

### 2.4.4 Objective: Describe

- Descriptions serves science

### 2.4.5 Objective: Inform

- Priorities
- Resources

## 2.5 Examples

### 2.5.1 Campylobacter

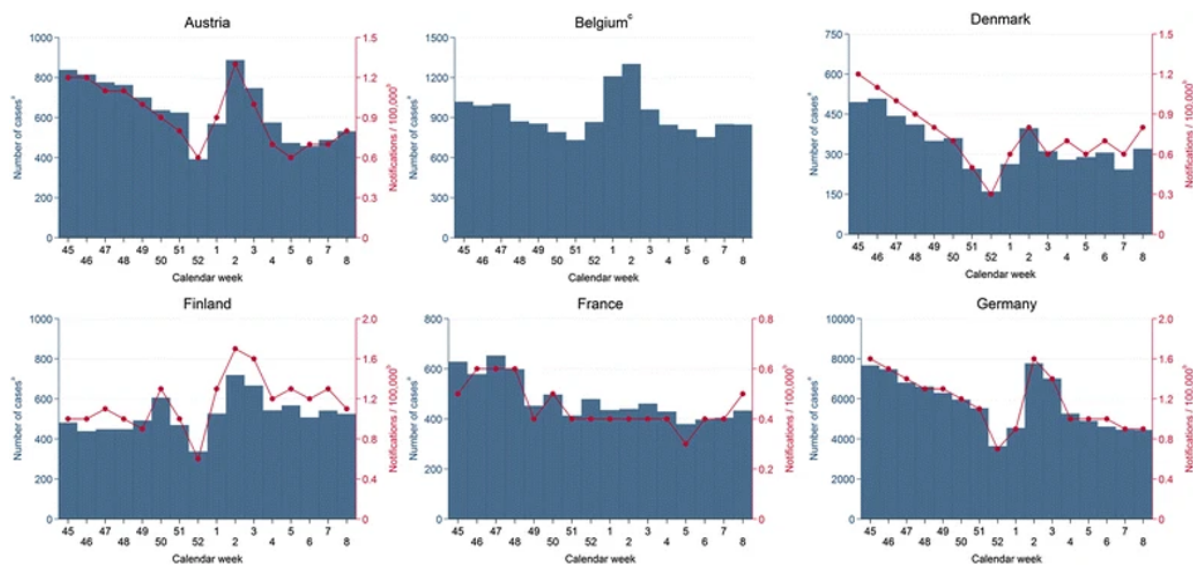


Figure 2.2: Bless, Schmutz, Mäusezahl: The recurrent campylobacteriosis epidemic over Christmas and New Year in European countries, 2006-2014  
<https://pubmed.ncbi.nlm.nih.gov/28693589/>

## 2.5.2 Rotavirus

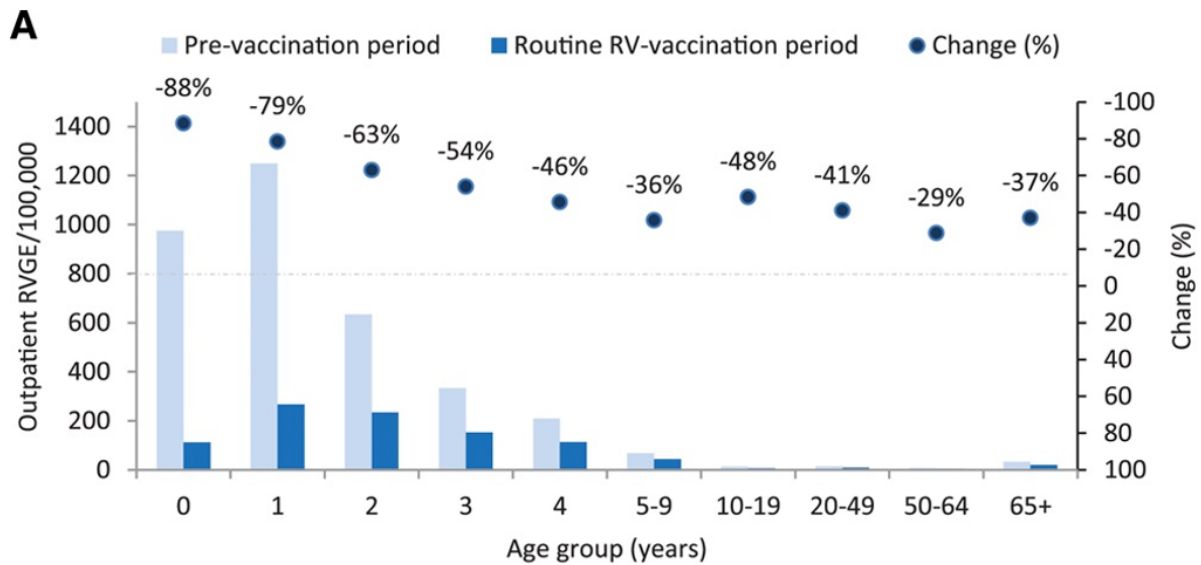


Figure 2.3: Marquis, Koch: Impact of Routine Rotavirus Vaccination in Germany: Evaluation Five Years After Its Introduction <https://pubmed.ncbi.nlm.nih.gov/32187139/>



## 2.5.3 SARS-CoV-2

Summary of epidemiological indicators: current value as of 23 October 2022 and observed trend (▲ or ▼) compared to the previous week

	Tests per 100k	14-day case rate per 100k	Test positivity (%)	14-day case rate per 100k (65+ years)	Hospital admissions per 100k	Hospital occupancy per 100k	ICU admissions per 100k	ICU occupancy per 100k	14-day death rate per million
EU EEA	1 236	650 ▼	16.0	759 ▼	8.0 ▼	15.5	0.7	1.2	10.3 ▼
Austria	8 809 ▼	1 627 ▼	7.5 ▼	1 824 ▼		25.6		1.4	7.7 ▼
Belgium		271 ▼			6.4	13.0		0.7 ▲	11.3
Bulgaria	483	138	13.1 ▼		69.5	9.9	5.6 ▲	0.8 ▲	10.8 ▲
Croatia	865	307 ▼	16.4	335 ▼					27.5
Cyprus	7 245	615	4.2			4.7 ▼		0.3	4.5 ▼
Czechia	484 ▼	218 ▼	18.5 ▼	422 ▼	10.8 ▼	11.9 ▼	0.8 ▼	0.9	20.2 ▼
Denmark		301				8.8		0.3	21.6 ▲
Estonia	689	159 ▼	11.5	324 ▼	14.2	17.6	0.2	0.4 ▼	19.5 ▼
Finland	605 ▼	409 ▼	34.4 ▲			10.3 ▼		0.3 ▼	11.4 ▼
France	1 977	1 096 ▼	26.0	1 471 ▲	11.3	29.6	1.0 ▲	1.5	14.4
Germany		1 416 ▼						2.2	9.4 ▼
Greece	6 474	794 ▲	6.0	970 ▲	12.1		0.3 ▼		23.4 ▲
Hungary	228	216 ▼	40.7 ▼	414 ▼					14.5 ▼
Iceland	172	147 ▲	51.1 ▲	212 ▲					0.0
Ireland	328	89.1	13.7	182	8.9	8.9	0.2 ▲	0.2	3.8
Italy		774 ▼		1 016 ▼	3.7 ▼				12.7 ▼
Latvia	1 188 ▼	505 ▼	19.4	495 ▼	10.6 ▼		0.4	0.3	32.7 ▼
Liechtenstein	814 ▼	1 017 ▼	47.8 ▼	1 689 ▼	5.1				0.0
Lithuania	350	286 ▼	35.6 ▼	249 ▼		5.1 ▼			4.7
Luxembourg	1 443	1 155 ▼	36.7	1 261	6.1 ▲	5.3 ▲	0.5	0.6 ▲	9.5
Malta	732	64.1 ▲	4.9 ▲	104 ▲	1.9 ▲			0.2	3.9
Netherlands	218 ▼	232 ▼	47.2	357 ▼	3.5 ▼	6.6	0.2	0.3	3.7
Norway	112	18.8	8.6	53.7	1.6 ▼		0.1 ▼		12.2 ▲
Poland	151	51.6 ▼	14.0 ▼						7.2
Portugal	754	148 ▲	10.2	260 ▲	0.0				8.7
Romania	405	37.9 ▼	4.3	69.0 ▼		5.0		0.5	2.4
Slovakia	400 ▼	140 ▼	14.6	368 ▼	6.3 ▼	13.0 ▼	0.0	0.7	3.5 ▼
Slovenia	2 184 ▼	1 075 ▼	21.1	944 ▼	4.1 ▼	6.0 ▼	0.3	1.1	28.9 ▼
Spain	321	84.1	12.6 ▼	238 ▼	2.5	7.1	0.1	0.4	3.4
Sweden	197	64.4	16.0	110 ▼				0.2	6.5 ▼

Level of current value, coloured by class breaks defined per indicator:  
- 14-day case notification rate per 100k: <40, 40-100, 100-300, 300 or higher  
- Test positivity (%): <2%, 2-4%, 4-10%, 10% or higher  
- 14-day case rate per 100k (65+ years): <20, 20-50, 50-150, 150 or higher  
- Hospital or ICU admissions per 100k (as % of historical country peak rate): <10%, 10-25%, 25-50%, 50% or higher  
- Hospital or ICU occupancy per 100k (as % of historical country peak rate): <25%, 25-50%, 50-75%, 75% or higher  
- 14-day death rate per million: <20, 20-40, 40-100, 100 or higher

1 (lowest) 2 3 4 (highest) Not applicable

Figure 2.4: Summary of epidemiological indicators: current values as of 23 October 2022 and observed trend compared to the previous week.  
<https://www.ecdc.europa.eu/en/covid-19/surveillance/weekly-surveillance-report>



### 3 Steps

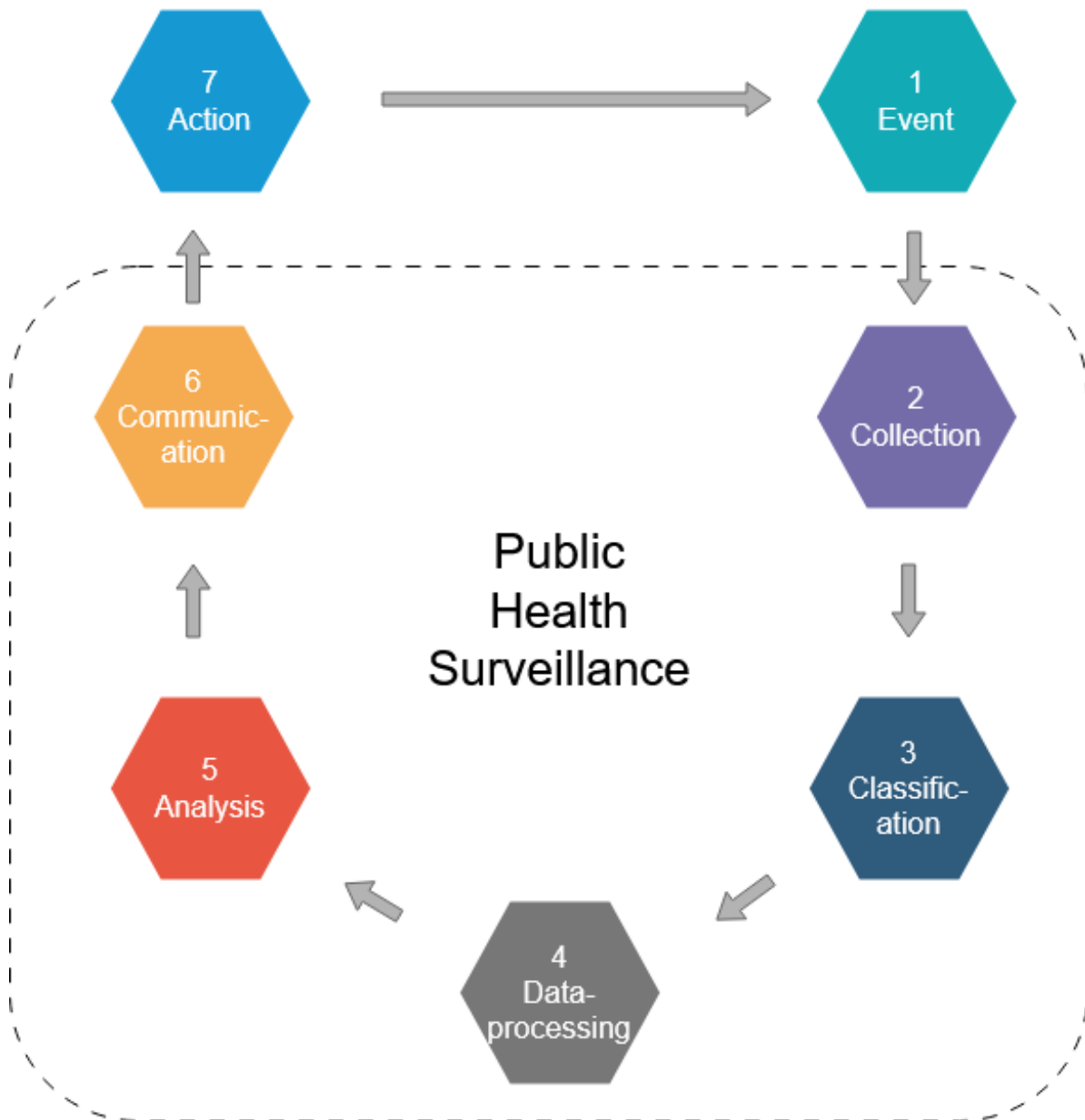


Figure 3.1: Steps of a surveillance system

### **3.1 Infection event**

- The event that is monitored can vary
- Typical event: a case

### **3.2 Collection**

- Events are collected by an agency

### **3.3 Classification**

- The events are classified (see case definition)
- By classifying the events are turned into data

### **3.4 Data processing**

- Data systems store and distribute data
- At this step data can be made as open data

### **3.5 Analysis**

- The data is analysed by public health experts
- The data is turned into information

### **3.6 Communication**

- The information is communicated to decision makers
- Usually done via reports
- Visualising information is important

### **3.7 Action**

- Decision makers act upon the information

## 4 Types

- Surveillance systems can be categorized
- These categories are not mutually exclusive
- Some are well defined others more a convention
- The name usually comes from the event that is monitored

### 4.1 Case-based surveillance

- The typical surveillance system in infectious diseases
- The event is that a person that gets infected or diseased
- Sometimes its named: physician-based system or lab-based system

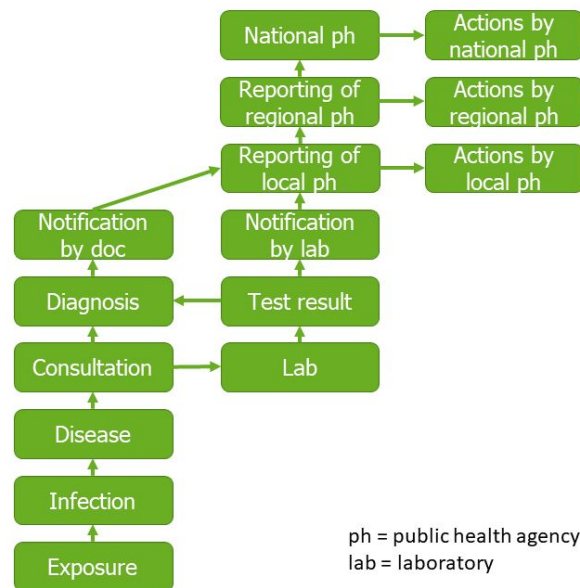


Figure 4.1: Adapted from ECDC Handbook Data quality monitoring and surveillance system evaluation

## **4.2 Syndromic surveillance**

- Instead of a specific disease its a syndrom (a group of diseases) that is monitored
- Is more sensitive and can find unkown diseases

## **4.3 Event-based surveillance**

- This system detects unkown events
- It can be a group of persons who talk every week what they found

## **4.4 Wastewater surveillance**

- This system detects pathogens in wastewater

## **4.5 Mortality surveillance**

- This events detects deaths (and sometimes the cause of deaths)

## **4.6 Mass-gathering surveillance**

- Surveys one specific mass gathering

## **4.7 Actvie vs. passive surveillance**

- Some systems actively look for cases
- Some systems are passive and collect secondary data

## **4.8 Sentinel vs. comprehensive surveillance**

- Some systems focus on a fraction of the population under surveillance - a sentinel
- Other systems try to capture everything in a population

# 5 Attributes

- Surveillance systems have attributes
- The definitions vary a lot
- This book follows ECDC's Handbook
- Other notable definitions: European medicines agency
- Closely related is data quality (which is completeness and validity)

## 5.1 Underestimation

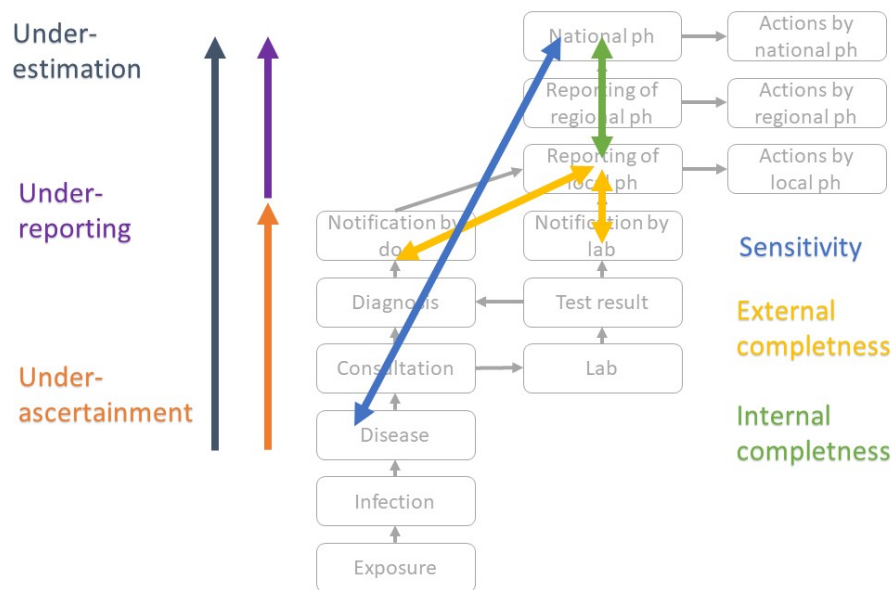


Figure 5.1: Attributes around underestimation

### 5.1.1 Sensitivity

- **Definition:** *Proportion of cases in a population that are reported. Underascertainment and underreporting*

- **How to measure:** Compare to gold standard, capture-recapture

### 5.1.2 Positive predictive value

- **Definition:** *proportion of real reported cases, divided by the total number of reported*
- **How to measure:** Case-follow up

### 5.1.3 Internal completeness

- **Definition:** *the number of completed data fields out of the total number of data fields*
- **How to measure:** Analyse the data

### 5.1.4 External completeness

- **Definition:** *whether the data reflect the true number of reported cases - ‘sensitivity of reporting’* This corresponds to underreporting
- **How to measure:** Capture-recapture

## 5.2 Validity

### 5.2.1 Internal validity

- **Definition:** *extent of errors within the system - ‘errors in reporting’*
- **How to measure:** Analyse the reporting system

### 5.2.2 External validity

- **Definition:** *whether the information recorded about the cases is correct*
- **How to measure:** Test against a gold standard

## 5.3 Timeliness

- **Definition:** *speed between steps in a public health surveillance system*
- **How to measure:** Analyse database



## 5.4 Usefulness

- **Defintion:** *contribution to the prevention and control of infectious diseases*
- **How to measure:** Survey

## 5.5 Representativeness

\_\_ **Defintion:** \_\_accuracy of describing the occurrence of a health-related event across time, place, person\_\_ - **How to measure:** Population covered by surveillance divided by the total number

## 5.6 Balancing attributes



## 6 Evaluation



## **Part II**

# **What is surveillance?**

## 7 Information for action

On the 28th of October in 2020 German chancellor Angela Merkel and the head of the federal states stuck their heads together. They had to make tough decisions about measurements to mitigate the COVID-19 pandemic. We don't know exactly what they were talking about but we can be certain that they were making the decisions with graph in picture 1 in mind.

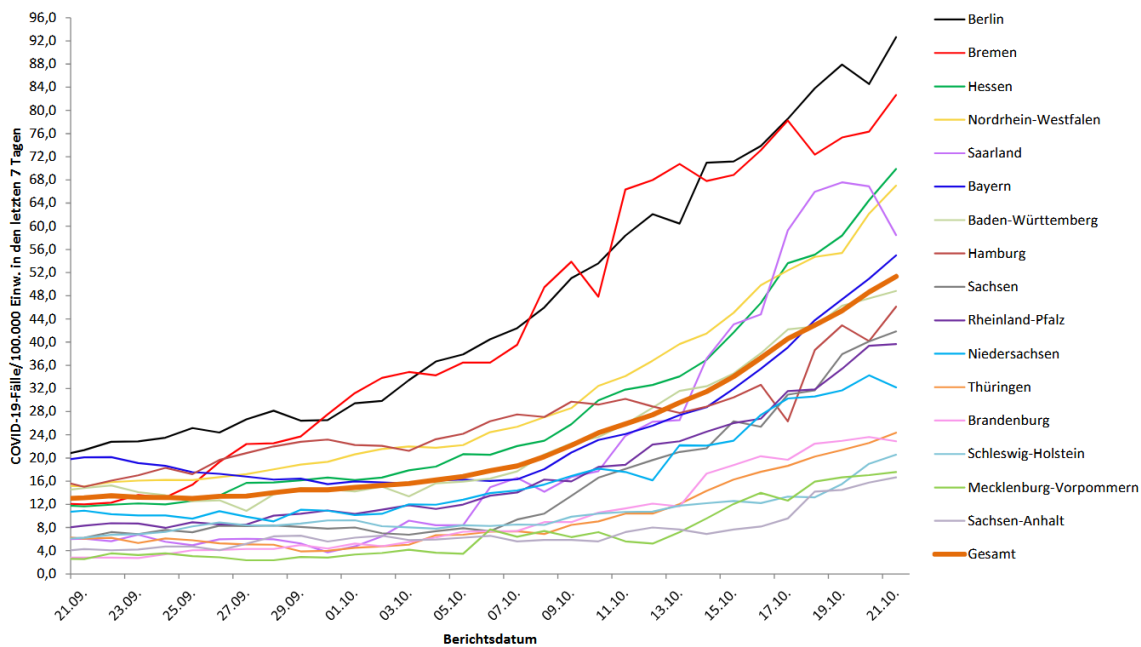


Figure 7.1: Picture taken from “Täglicher Lagebericht des RKI zur Coronavirus-Krankheit-2019 (COVID-19) 21.10.2020”

Infectious diseases are a threat to humanity: some have the ability to easily spread from one person to others persons and infecting all of mankind, some can be transmitted before the infectious persons knows that he is sick, some have no cure and a high fatality rate, some are able to spread long distances via air, water or food.

To combat infectious diseases mankind has developed numerous techniques throughout the ages. On very important tool that is a prerequisite to most count measures is infectious

disease surveillance. Knowing what happens when and how is one of the cornerstones of every response. And infectious disease surveillance does exactly that.

## 8 Definition of surveillance

Public health surveillance is the systematic ongoing collection, collation and analysis of data for public health purposes and the timely dissemination of public health information for assessment and public health response as necessary. <sup>1</sup>

The definition of public health surveillance is very informative. It gives us all important elements of a surveillance system.

Element	Explanation
systematic	surveillance is a planned undertaking that works with clear definitions
ongoing	surveillance is planned for a longer time (usually). This is in contrast to a scientific study
collection	Events are collected and stored in datasystems
analysis	The data is analysed and turned into information
timely	Focus on speed because this is needed for measures
dissemination	Visualisation and reporting of the information
assessment and public health response	The information guides public health responses

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<sup>1</sup>World Health Assembly 2005 (similar definition from Langmuir AD. William Farr: Founder of modern concept of surveillance. Int J Epidemiol 1973;5:13-8)

## 9 Other forms of surveillance

Nearly all complex biological and technical systems have mechanisms to monitor and control the system's condition. Many social systems also regularly analyze their current state. There are various terms for these status assessments: A scientific study is one form of status assessment, as is the police surveillance of a group or the evaluation of a project in the corporate sector. Surveillance is also a form of status assessment.

### 9.1 Neighbourhood surveillance

Humans are curious. If a person does something interesting and other people are around - they will most likely be watching. This oldest form of surveillance is still ongoing and an important part of nearly every culture. In the latest years this form of surveillance has gained lot of traction with people posting pictures online. People nowadays also have the ability to watch the agencies like the state or newspapers (bildblog.de watches the newspaper Bild). This form of surveillance is sometimes also called participatory surveillance - if you want to emphasize the empowerment of the people or bottom-up-surveillance to emphasize the opposition to top-down-surveillance. One rather negative example of a participatory surveillance is vividly depicted in the book and film the circle.

### 9.2 Rhizomatic surveillance

Rhizomatic surveillance is named after the rhizome, the network of fungi within the earth. In this surveillance the data is collected covertly by unknown agents, as often happens on the internet. An example would be the surveillance that was conducted by Cambridge Analytica.

### 9.3 Top-down-surveillance

The top-down-surveillance is the surveillance which we usually think of first when we hear the word surveillance. There is an agent usually a dominant one like the state who watches what its constituents do. This can take the form of a Panopticon, where one person can watch

many different person and after which some prisons have been modeled. This form of surveillance often aims to achieve a specific behavior among those being monitored. Epidemiological surveillance belongs to this level of surveillance.

You can read more about these different types of surveillance in this article by Tieman et al.<sup>1</sup>

## 9.4 Top-Down surveillance

The top-down surveillance is the “classic” form of surveillance. An actor - usually someone with power - watches over other actors. The watcher can be a school teacher watching over a class of students, or a hospital watching its patients or the police setting up CCTVs in the streets to detect crimes. The example of Jails watching there inmates become a symbol of surveillance with Bethams Panopticum



Foucault

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<sup>1</sup>Tieman, Tjerk and Galič, Maša and Koops, Bert-Jaap, Surveillance Theory and Its Implications for Law (December 1, 2017) [https://papers.ssrn.com/sol3/papers.cfm?abstract\\_id=3098182](https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3098182)



## 9.5 Participatory surveillance

Participatory surveillance is the oldest form of surveillance. In its broadest sense it is people watching other people. Small Communities such as villages have a strong tendency to have a strong participatory surveillance. Neighbors see and know everything what other neighbors are doing. This can be framed positively as in the saying: “it takes a village to raise a child” or negatively when people blaspheme other people. A neighborhoodwatch

With widespread availability of cameras and the possibility to communicate directly the participatory surveillance has gained a large momentum. The largely unsuccessful Google glass project could have been an even larger driver of participatory surveillance. Now Surveillance becomes a tool that does not lie in the hands of a strong actor such as a state or less strong actors such as companies but in the hands of the individuals. This gives infectious disease specialists the opportunity to gather information from those individuals as it is done in epidemic intelligence

## 9.6 Rhizomatic surveillance

Rhizomatic surveillance is a term coined by Haggerty and Ericson [Haggerty] (<https://pubmed.ncbi.nlm.nih.gov>). The term comes from rhizom - the large underground network from Fungi. This form of surveillance shows similar characteristics of the rhizom: it is being not directly visible (being “underground”), it is horizontal in contrast to the top-down surveillance (like the rhizom that does not follow the typical direction of plants growing upwards to the sun) and the surveillance is a group of different actors instead of one single responsible body. The surveillance done by the big tech companies is a form of rhizomatic surveillance. Collecting millions of datapoints that are left behind by users in the internet can give valuable insight that can be turned into profit. The Cambridge Analytica scandal is an example of such a surveillance system. State actors are of course also capable of doing rhizomatic surveillance as could be seen in the documents leaked to PRISM.

## 10 Objectives of surveillance

Objective	Description
ALERT	Serves as an early warning system for impending public health emergencies
ACTION	Allows case based measures, group based measures, medical measures, community measures
EVALUATE	Documents the impact of an intervention, or track progress towards specified goals
DESCRIBE	Monitors and clarify the epidemiology of health problems
INFORM	Allows priorities to be set and to inform public health policy and strategies

### 10.1 ALERT

- There are surveillance systems that are build to detect threats to human and animal health.
- Surveillance systems that focus on this aspect usually have to be timely

### 10.2 ACTION

- Surveillance systems are set up to open the possibilty to take action.
- Case based measures are measures like information of cases and contacts or quarantine or isolation
- Group based measures are measures that affect a group of people. Examples are mask mandates
- Medical measures are measurements taken by health care personel. An example ist the substitution of an antibiotic drug with another because of a higher resistancy
- Community measures are measures taken by the people upon recieving information about an infectious disease. An example would be poeple starting to wear a mask if the SARS-CoV-2 incidence goes up

### **10.3 EVALUATE**

- Interventions in public health should eventually have an impact. So if somebody was to launch a campaign for hygienic cooking the impact could be measured in the campylobacter surveillance

### **10.4 DESCRIBE**

- Surveillance can serve as a basis for scientific research. The change of variants of a pathogen in relationship to vaccination is an example

### **10.5 INFORM**

- In public health long term decisions about resources are made by politicians. Surveillance systems can guide those decisions.

### **10.6 Example: Objectives of EU/EEA surveillance**

- Detect and monitor any multinational infectious disease outbreaks with respect to source, time, population, and place in order to provide a rationale for public health action;
- Monitor trends in infectious diseases over time and across Member States to assess the present situation, respond to rises above warning thresholds and facilitate appropriate evidence-based action;
- Contribute to the evaluation and monitoring of prevention and control programmes targeted at infectious diseases in order to provide the evidence for recommendations to strengthen and improve these programmes at the national and European level;
- Identify population groups at risk and in need of targeted prevention measures;
- Contribute to the awareness of and the assessment of the burden of infectious diseases on the population using such data as disease prevalence, complications, hospitalisation, and mortality; and
- Generate hypotheses on (new) sources, modes of transmission and groups most at risk and identify needs for research and pilot projects

## 11 Laws for surveillance

Surveillance is firmly anchored in national and international legal systems. The International Health Regulations—one of the few nearly globally applicable frameworks—include articles that require surveillance from states. These articles aim to prevent cross-border threats from infectious diseases. During the COVID-19 pandemic, the value of such international collaboration became evident. There are currently efforts to supplement the International Health Regulations with an International Treaty on Pandemic Prevention. Surveillance is also a component of the “Essential Public Health Operations.” The goal of this fundamental component is to provide information and insights for health needs assessments, health impact assessments, and the planning of health services.

## **Part III**

# **Steps of surveillance**

## 12 Step 1: Infection Event

The infection-related events monitored in a surveillance system can be diverse. The choice of the specific event has a decisive impact on the entire system. Therefore, surveillance systems are often named after this event: Emergency room surveillance is one such example. The categorization of surveillance systems is also often based on the event being analyzed: For example, a system classified as “syndromic surveillance” is based on the monitoring of syndromes. A classic event that is monitored is the occurrence of an infectious disease in a person. However, there are many variations and other infection events that may be relevant: an available ICU bed, the colonization of a person by a pathogen, a physician’s ICD-10 classification of a patient, the discovery of a newspaper article about a disease outbreak, or the subjective assessment of a public health department employee that something poses a threat to the population.

### 12.1 Alternative Events

Events are something that wants to be monitored. In infectious disease surveillance it is typically an infection. But it can also be other events as well: lab confirmation of a pathogen, free intensive care beds, hospitalisation because of a disease, vaccinations, death of person, a contact between two persons. One important but sometimes difficult distinction is differing between infection and disease. A lab confirmation usually shows an infection, which means that we know, that a person has an infection but is not necessarily sick, whereas a confirmation by a physician usually means that a person is sick.

What event is monitored depends on the aim of the surveillance system. It is useful to be precise about the event that wants to be monitored. This helps in the communication and in the quality assessment.

## 13 Step 2: Collection

Infection events are collected How exactly this collection takes place depends on the specific surveillance system. This may happen, for example, through a report from a doctor. An event can also be recorded through a commissioned laboratory examination, such as a PCR test in wastewater. Other recordings are made by health authorities, which investigate further cases after an initial report. There is also the use of other data sources not primarily collected for surveillance, such as illness reports to health insurance companies or death certificates from doctors. This step also often leads to the naming of a surveillance system: a physician-based system as opposed to a laboratory-based system, or secondary data surveillance.

## 14 Step 3: Classification

Classification means categorizing the recorded events. A person or software decides based on a definition how the event is included as a data point. Often, classification involves agreeing on what exactly counts as an event and what does not. This classification is often done using a so-called case definition. Classification is important because recorded events can be erroneous and should not be counted. Or there may not be enough information to decide whether a real event has occurred. Without classification, the events form an unclear collection with questionable significance. Classification is often a hidden part of the surveillance system or built into the system in a way that it is not recognized as such. For example, the application of case definitions in the reporting system is built into the reporting software. Even in seemingly trivial classifications, important definitions must be agreed upon: Does the death of a tourist with a foreign passport count as a death in the context of mortality surveillance?



## 15 Step 4: Data Processing

Data processing is seldom mentioned in classical surveillance literature, but it is a step that significantly improves surveillance systems. Many people at all levels are involved in data processing within surveillance systems. In the past, data was transmitted monthly by mail in surveillance systems, whereas today, data flow mostly occurs through interfaces between software programs and databases. The way data is transmitted affects data quality and, consequently, the evaluation of the data. Data processing also includes the application of scripts that prepare the data for subsequent evaluation. An example is automated outbreak detection. Here, data is analyzed using an algorithm or machine learning to determine whether there is a high probability of an outbreak. The resulting dataset can be made available as open data, a publication format that has increased significantly in recent times.

## 16 Step 5: Analysis

The assessment step consists of analyzing the data and subsequently drawing conclusions—in other words, converting the available data into information. In some cases, assessment is straightforward; for example, when a case of Ebola is reported in a returning traveler, it is clear that this is an important event that necessitates action. In other cases, assessment is highly complex and requires a lot of experience and exchange between the evaluators: Is a relative increase in a variant of SARS-CoV-2 a reason for action? This assessment step converts data into information, following the first two parts of the “data–information–knowledge–wisdom” pyramid. assessment is a subjective process and context-dependent. Knowledge of the limitations is particularly important for assessment. An increase in cases may seem like a clear event on paper but could be caused by intensified recording, making it less relevant and even a sign of relief, for example, if a comprehensive diagnostic of all hospital staff finds fewer cases than expected. The publication as open data means that the assessment is not only carried out by designated individuals but is open to everyone, enabling independent verification of this step in surveillance but also posing the risk of misinterpretation.

## 17 Step 6: Communication

Communication is the dissemination of the obtained information in words, writing, and images. Communication consists of traditional elements such as press releases and press conferences or the preparation of reports. Communication now also includes social media and fact-checking. The presentation of data and information in dashboards also counts as communication. Last but not least, the graphical representation of information related to time, place, and person is part of this surveillance step. The communication of epidemiological information was a major focus towards the end of the pandemic and is an area with strong development potential. Almost worldwide, a significant portion of the population rejected the measures to combat the COVID-19 pandemic, thereby influencing the course of the pandemic.

## 18 Step 7: Public Health Measures

Measures are not strictly speaking a step of surveillance, but they are the goal towards which surveillance is directed. Public health measures are all deliberate efforts by commissioned actors aimed at preventing the further spread and generally minimizing the harm caused by infectious diseases. Measures are often legally defined, for example, in the Infection Protection Act. Measures can be divided into case-based measures and population-based measures. Case-based measures include, for example, informing an affected person about transmission routes or measures such as quarantine. Population-based measures are those that affect many people, for example, the population of a federal state.

## **Part IV**

# **Types of surveillance**

## 19 Case based surveillance

A case based surveillance system focuses on identifying instances of diseases. They are very typical around the world. Its usually physicians that need to notify the occurrence of a disease (physician-based surveillance) or a laboratory (lab-based surveillance).

A typical example is a system that requires a physician to fill out a form when she or he finds a person that has a disease. The form is then send to a local public health agency

## 20 Syndromic Surveillance

Syndromic surveillance refers to surveillance systems where the relevant event is not a diagnosed disease but rather cases from a group of illnesses. For example, in syndromic surveillance, instead of tracking cases of SARS-CoV-2 infection, cases of acute respiratory illness are recorded. This approach makes the surveillance system more sensitive, capturing a broader spectrum of diseases. When a signal suggests a relevant event, such as an outbreak, further investigation can be conducted to identify the exact pathogen.

## 21 Event-Based Surveillance

Event-based surveillance, better known by its English name, is somewhat different from the usual concept of surveillance because the events being monitored are not known in advance. Through a defined system, relevant events are actively sought. An example of such surveillance is an expert commission that regularly meets to collect potentially relevant events. These events could be news reports or rumors heard by the experts. The collected events are then evaluated, and the critical information is passed on.



## 22 Wastewater

Wastewatersurveillance is a system that measures indicators of diseases in wastewater. Pathogens can be excreted via stool, urine or washed into the drain during shower. These pathogens can be detected at a wastewatertreatment plant.

## 23 Mortality surveillance

Mortality surveillance assesses the number of deaths. One example would be the collection of

## 24 Mass-Gathering Surveillance

Mass-gathering surveillance refers to surveillance systems set up for the duration of a special event. Typically, different components from other surveillance systems are employed. For instance, a separate surveillance system might be implemented during a European Football Championship.

## **25 Active vs passive**

Case based surveillance systems can be divided whether they are active or passive. Many surveillance systems have elements of both.

### **25.1 Active surveillance system**

An active surveillance system involves a group of individuals who actively collect information for the surveillance system.

An example of an active surveillance system would be if the staff of an organization goes door-to-door to gather information.

### **25.2 Passive surveillance system**

A passive surveillance system uses data collected for other purpose. Passive surveillance can be seen as secondary data analysis.

An example for a passive surveillance system could be a system that extracts data from a hospital database.

## 26 Sentinel vs comprehensive

Sentinel surveillance is a system that does not monitor all individuals about whom conclusions are to be drawn but rather only a defined portion. The term “Sentinel,” meaning “watchman,” reflects this approach. A sentinel system saves costs and generally allows for more detailed information to be collected. The level of detail is often crucial for assessing epidemiological questions, such as evaluating the severity of a disease. For example, a few medical practices might be selected to collect detailed information on respiratory illnesses, including vaccination status, disease severity, and information on individuals without respiratory illnesses as a comparison group. These practices’ data can then be extrapolated to represent all medical practices. The alternative—examining all practices directly—is much more labor-intensive and risks lowering data quality because some information may be provided reluctantly.

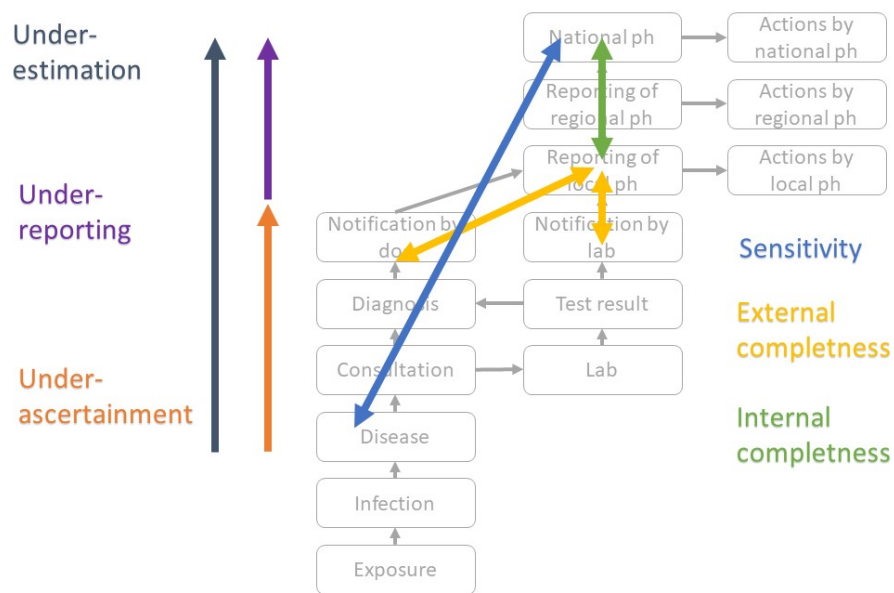
## **Part V**

# **Attributes of surveillance**

# 27 Sensitivity

## 27.1 Underestimation

Underestimation = unerascertainment + underreporting



## 27.2 Sensitivity

What proportion of the true number of cases are counted

### 27.2.1 How to measure

- Compare to gold standard

### **27.2.2 How to improve**

- Improve the detection
- Change case definition

### **27.2.3 Example**

- Imagine a case based system
- People that don't go to a physician won't get reported

## **27.3 External completeness**

What proportion of the true number of diagnosed cases are counted ('sensitivity of reporting')

### **27.3.1 How to measure**

- Capture-recapture

### **27.3.2 How to improve**

- Make notification obligatory
- Give incentives
- Do a sentinel system

### **27.3.3 Example**

- Let's assume a mortality surveillance system
- Doctors are required to fill out death certificates
- These death certificates are collected at a national level
- External completeness means: of all deaths that are recognized by doctors how many get reported

## **27.4 Internal completeness**

- How complete is the information in our database



### **27.4.1 How to measure**

- Expected value of completeness vs actual value of completeness

### **27.4.2 How to improve**

- Improve the technical quality
- Teach

### **27.4.3 Example**

- Lets assume a mortality surveillance system
- We have ten records of deaths
- One of the records misses the age
- Three of them miss the probable cause of death

# 28 Validity

## 28.1 External validity

To what extent does the value in the surveillance system correspond to reality Closely related to accuracy: how close do we come to reality

### 28.1.1 How to measure

- Difficult to measure
- Causal relation

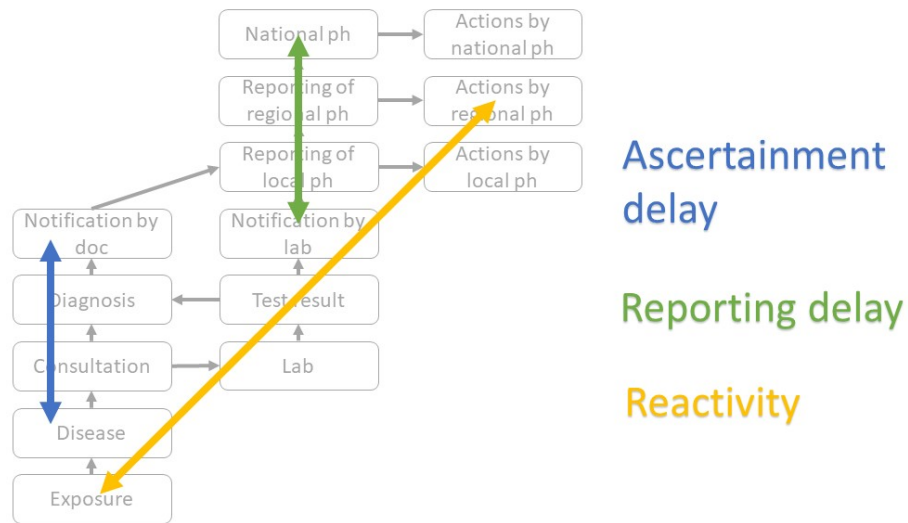
### 28.1.2 Examples

- If we want to record deaths by heatstroke
- Some physicians misclassify diseases

## 28.2 Internal validity

- The amount of coding errors

## 29 Timeliness



To what extent does the value in the surveillance system correspond to reality Closely related to accuracy: how close do we come to reality

### 29.0.1 How to measure

- Difficult to measure
- Causal relation

### 29.0.2 Examples

- If we want to record deaths by heatstroke
- Some physicians missclassify diseases

## 29.1 Internal validtiy

- The amount of coding errors

## 30 Usefulness

## 31 Representativeness

## 32 Simplicity

The simplicity of a public health surveillance system refers to both its structure and ease of operation. Surveillance systems should be as simple as possible while still meeting their objectives [5].

## 33 Flexibility

### 33.1 Flexibility

A flexible public health surveillance system can adapt to changing information needs or operating conditions with little additional time, personnel, or allocated funds. Flexible systems can accommodate, for example, new health-related events, changes in case definitions or technology, and variations in funding or reporting sources. In addition, systems that use standard data formats (e.g. in electronic data interchange) can be easily integrated with other systems and thus might be considered flexible [5].



## 34 Simplicity

The simplicity of a public health surveillance system refers to both its structure and ease of operation. Surveillance systems should be as simple as possible while still meeting their objectives [5].

## **35 Other attributes**

### **35.1 Stability**

Ability of the system to accommodate changes with little additional time, persons or allocated funds  
New event to follow-up  
New case definition  
New data about an event  
New sources of information

### **35.2 Reliability**

Refers to the ability to collect, manage, and provide data properly without failure

### **35.3 Adequacy**

Refers to the ability of the surveillance system to address its objectives