



# Warren County Redistricting Plan 2011

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*Recommended by the Planning Redistricting Advisory Committee  
March 30, 2011*

*Approved by the Board of Supervisors  
\_\_\_\_\_, 2011*

# Warren County

# Redistricting Plan

## 2011



*Recommended by the Planning Redistricting Advisory Committee  
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## ***Warren County Board of Supervisors***

Archie A. Fox, Chairman  
Glenn L. White, Vice-Chairman  
Tony F. Carter  
Linda P. Glavis  
Richard H. Traczyk

## ***Redistricting Advisory Committee***

Charles W. Barbour, NAACP  
Tony F. Carter, Warren County Board of Supervisors  
Janice C. Standridge, Recording Secretary  
Col. William L. Hammack, Warren County Electoral Board  
Blair D. Mitchell, County Attorney  
Douglas P. Stanley, County Administrator  
Carol L. Tobin, Registrar  
James S. Wells, Warren County School Board

# **Warren County Redistricting Plan 2011**

## **INTRODUCTION AND BACKGROUND**

Article VII, Section 5 of the Virginia Constitution provides that governing bodies of counties, cities and towns are to be popularly elected. The Constitution allows elections at large or by districts within the locality. If elections are by districts, the locality must redistrict each 10 years beginning in 1971.

Warren County must redistrict this year and the districts must be drawn “to give as nearly as is practicable representation in proportion to the population of the district.” Districts must “be composed of contiguous and compact territory”. From a legal perspective the County must ensure that there is no more than a +5% or -5% deviation between the populations of each district.

Based on the time limitations given, the following schedule was outlined in order to have new district boundaries approved in time for the November 2011 elections:

- |                  |  |
|------------------|--|
| February         | – Receipt of population data from the State  |
| March/April 2011 | – Development and review of the proposed changes to the election districts by the Redistricting Advisory Committee |
| April/May 2011   | – Adoption of proposed Election District Boundaries by the Board of Supervisors                                    |

At its meeting on February 1, 2011, the Board of Supervisors appointed the following individuals to a Redistricting Advisory Committee:

- Member of the Board of Supervisors
- Member of the Warren County School Board
- Member of the Warren County Electoral Board
- County Administrator
- County Attorney
- Registrar
- Member of the local NAACP Chapter

The Purpose of the Redistricting Advisory Committee is to review the existing election district boundaries and the 2010 Census results and make suggestions and recommendations on proposed changes to the district boundaries including recommendations on adjustments to the precincts.

## CENSUS

The 2010 Census showed that Warren County's population increased from 31,584 to 37,439 or an increase of 5,855 persons (18.53%). Based on this population, each of the County's five election districts should have an ideal population of 7,488 or be within the range of 7,132 to 7,862 persons.

## CRITERIA

During its initial meeting on February 23, 2011, the Redistricting Advisory Committee adopted the following criteria to consider when adjusting the boundaries of the election districts:

| Rank | Criteria  |
|------|---|
| 1    | Keep current polling places within their districts.                           |
| 2    | Maintain diversity in each district.  |
| 3    | Do not create/use any imaginary lines/use major boundaries.                   |
| 4    | Minimize repeat of voter moves.   |
| 5    | Minimize splitting of subdivisions/neighborhoods.                             |
| 6    | Maintain balance (to the extent possible) of in-town voters in each district. |
| 7    | Do not disfranchise any School Board member.                                  |
| 8    | Do not disenfranchise any Supervisor.   |

## PROPOSED OPTIONS

The Redistricting Advisory Committee has recommended the following three options to be considered by the Board of Supervisors:

### Option #1

#### *Criteria*

- Option #1 meets 7 of the adopted criteria.
- Both of the polling places in the proposed Shenandoah District are located outside the district but within the one mile allowable limit. Currently the Youth Center (East Shenandoah) is located outside the boundaries. The proposed shift of boundaries would place the Front Royal VFC (Town – West Shenandoah) outside the district as well. There are no facilities that currently meet the requirements as a potential polling place inside the Shenandoah District to allow the criteria to be met.

### **Pros**

- Provides for the fewest changes for both voters and the Registrar's Office.
- Provides some room for growth in the Happy Creek District with a population of 7,334 persons. This will help to accommodate expected growth in the Happy Creek Knolls and Swan Farm area of Town.
- Maintains clear boundary lines between most districts.

### **Cons**

- Perhaps does not shift enough voters which will necessitate changes in 2020.

## **Option #2**

### ***Criteria***

- Option #2 meets 6 of the adopted criteria.
- Both of the polling places in the proposed Shenandoah District are located outside the district but within the one mile allowable limit.
- In addition, Option #2 repeats voter moves by shifting voters along the Route 55 West Corridor back to the Fork District.

### **Pros**

- Provides room for growth in the Happy Creek District with a population of 7,148 persons. This will help to accommodate expected growth in the Happy Creek Knolls and Swan Farm area of Town.
- Provides a "traditional" Fork District by adding back in the area north of Route 55 West and the North Fork of the Shenandoah River.
- Provides a "super majority" Town voting district with the North Fork having an in-town population of 73.8%.
- Cuts off "salient" between Happy Creek District and Shenandoah District out towards Howellsburg area.

### **Cons**

- Shifts some residents that were shifted in 2000 (from Fork District to North River District and now back to the Fork District).
- Reduces the Fork District's in-town population from 40.4% to 28.3%.
- This configuration will mostly likely provide split voting districts or even precincts for the House of Delegates.

## **Option #3**

### ***Criteria***

- Option #3 meets 5 of the adopted criteria.
- Both of the polling places in the proposed Shenandoah District are located outside the district but within the one mile allowable limit.

- In addition, Option #3 repeats voter moves by shifting voters along the Route 55 West Corridor back to the Fork District.
- Option #3 also fails to maintain “balance” between the number of in-town voters between the districts by shifting a significant number of in-town voters from the Fork District to the North River District.

#### ***Pros***

- Provides a more balanced population between districts – highest variance from the ideal population is - 3.44% (South River).
- Provides a “traditional” Fork District by adding back in the area north of Route 55 West and the North Fork of the Shenandoah River.
- Cuts off “salient” between Happy Creek District and Shenandoah District out towards Howellsburg area.

#### ***Cons***

- Shifts some residents that were shifted in 2000 (from Fork District to North River District and now back to the Fork District).
- There is no room for “growth” in the Happy Creek District which is anticipated to have the highest growth in the next 10 years.
- South River would have the lowest population and would probably require significant modification after the 2020 Census.
- This configuration will mostly likely provide split voting districts or even precincts for the House of Delegates.

## **Precincts**

Each of the county’s five election districts is divided into polling precincts. This is done for a number of reasons including:

- Federal law requires that no more than 5,000 voters be assigned to any one precinct. By population, each of our districts would need at least two precincts to meet this requirement based on the population levels.
- Some of the districts, because of the drive distance, have historically had additional precincts.

The location of the polling precincts has changed over the years primarily due to the need to meet handicapped accessibility requirements including paved parking spaces. For these reasons, public facilities generally served as the best locations when available. The number of existing precincts is broken out as follows:

- Fork District (3) – Fork Town Precinct (Warren County Government Center), Otterburn Precinct (Rivermont Fire Department), Waterlick Precinct (The Front Royal –Warren County Airport).
- Happy Creek District (2) Happy Creek Precinct (Warren County High School) and Linden Precinct (Linden Fire Department).
- North River District (3) Reliance Precinct (Reliance Methodist Church), Riverton Precinct (A.S. Rhodes Elementary School), and North River Town Precinct (Old Warren County Middle School).

- Shenandoah District (2) East Shenandoah Precinct (R.E. Santmyers Youth Center), and Town-West Shenandoah Precinct (Front Royal Fire Department).
- South River District (3) South River Town Precinct (Skyline High School), Bentonville Precinct (South Warren Fire Department), and Browntown Precinct (Browntown Baptist Church Fellowship Hall).
- Central Absentee Precinct (CAP) (Warren County Government Center).

## **RECOMMENDATIONS**

### **Redistricting**

At its meeting on March 30, 2011, the Redistricting Advisory Committee has unanimously recommended that the Board of Supervisors consider the adoption of Option #1 for the following reasons:

- Provides for the fewest number of voter changes.
- Coupled with the proposed House of Delegates District changes, it impacts the smallest number of residents and potential voters.
- Provides for growth in the Happy Creek District.
- Will have the least impact on staff of the Registrar's Office for implementation.

### **Precincts**

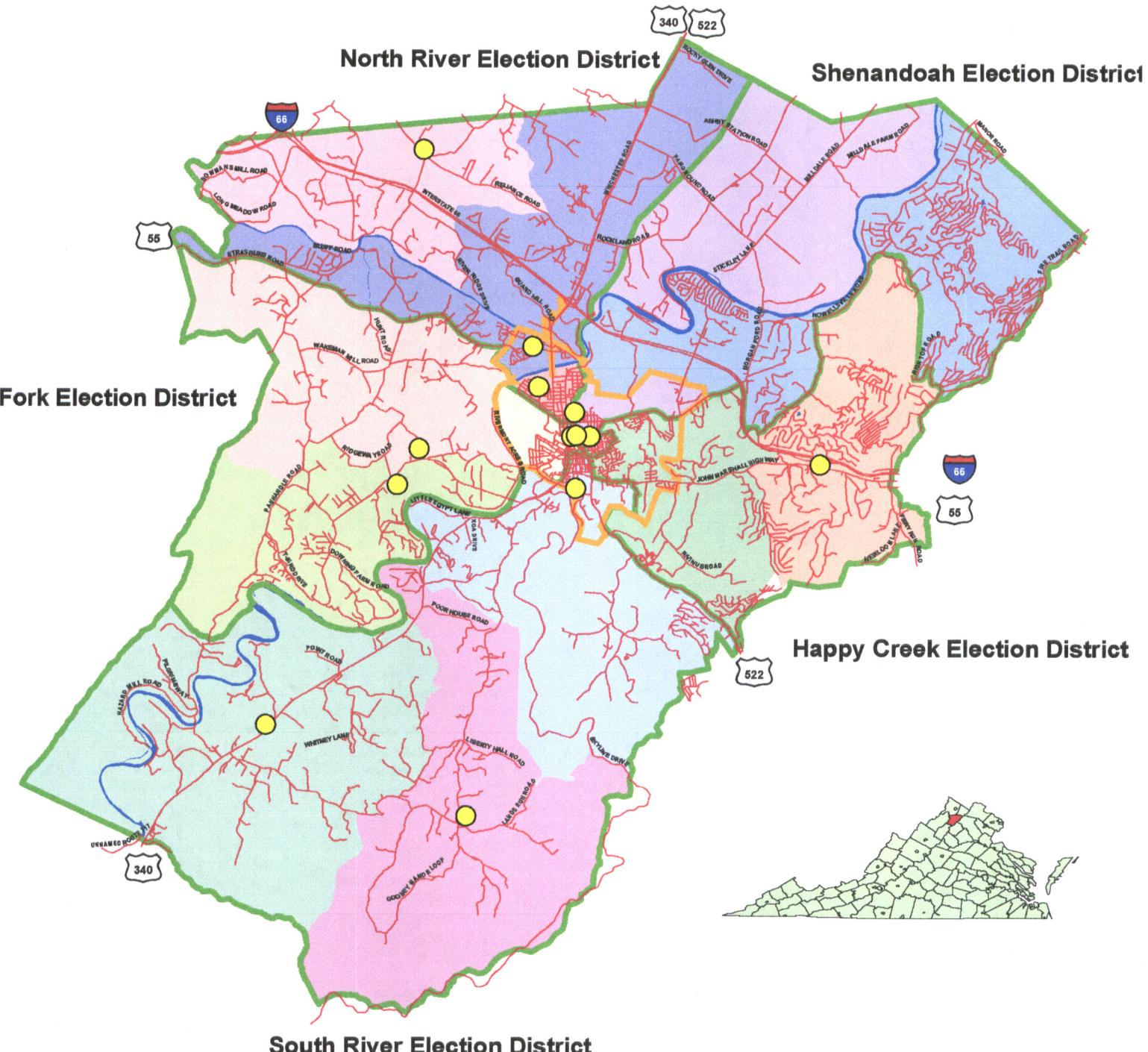
During the review process for the redistricting, the Advisory Committee evaluated the existing polling precincts and has made the following recommendations:

- Consolidate the Otterburn and Waterlick polling precincts into the Otterburn precinct at the Rivermont Volunteer Fire and Rescue Department. Because the two existing polling precincts are located only 2 miles from each other, the time and distance impacts will be minimal for voters. Currently the Waterlick (Airport) precinct has issues with lighting in the parking lot that needs to be addressed. The Board of Elections has reviewed the Otterburn precinct location and feels that it can adequately accommodate the additional voters. The consolidation could save County taxpayers and estimated \$1,500-\$4,500 (based on 1-3 elections per year).
- Split the Riverton precinct by sending the in-Town portion to the North River Town precinct and the County portion to the "Riverton" precinct located at a new location at the North Warren Volunteer Fire and Rescue Company. This precinct would also include the Reliance precinct. The existing Riverton precinct and the North River Town precinct are only 2 miles apart. Currently, voters in the Route 340/522 corridor east of Route 340/522 have to come in to vote at A. S. Rhodes Elementary School. The consolidated precinct will be a government controlled facility with more than adequate parking and accessibility. The consolidation could save County taxpayers and estimated \$1,500-\$4,500 (based on 1-3 elections per year).
- The Committee reviewed the possible consolidation of the Browntown and Bentonville precincts, but based on distance and numbers of voters have not recommended consolidating these two precincts at this time.

**Warren County Redistricting**
**Proposed Options**
**Apr-11**

| District         | 2010 Population | Variance From Ideal | Town Population | Town Percentage | Minority Population | Minority Percentage | Redistricted Population | Variance From Ideal | Town Population | Town Percentage | % Chg. |
|------------------|-----------------|---------------------|-----------------|-----------------|---------------------|---------------------|-------------------------|---------------------|-----------------|-----------------|--------|
| <b>OPTION #1</b> |                 |                     |                 |                 |                     |                     |                         |                     |                 |                 |        |
| Fork             | 7,193           | -4.10%              | 2,909           | 40.40%          | 506                 | 7.00%               | 7,363                   | -1.70%              | 3,079           | 41.80%          | 1.4%   |
| North River      | 7,114           | -5.26%              | 4,021           | 56.50%          | 932                 | 13.10%              | 7,301                   | -2.56%              | 4,208           | 57.60%          | 1.1%   |
| Shenandoah       | 8,163           | 8.27%               | 1,724           | 21.10%          | 480                 | 5.90%               | 7,806                   | 4.08%               | 1,367           | 17.50%          | -3.6%  |
| Happy Creek      | 8,318           | 9.98%               | 3,417           | 41.10%          | 735                 | 8.80%               | 7,334                   | -2.10%              | 3,021           | 41.20%          | 0.1%   |
| South River      | 6,651           | -12.58%             | 2,368           | 35.60%          | 767                 | 11.50%              | 7,635                   | 1.93%               | 2,764           | 36.20%          | 0.6%   |
| <b>OPTION #2</b> |                 |                     |                 |                 |                     |                     |                         |                     |                 |                 |        |
| Fork             | 7,193           | -4.10%              | 2,909           | 40.40%          | 506                 | 7.00%               | 7,608                   | 1.58%               | 2,155           | 28.30%          | -12.3% |
| North River      | 7,114           | -5.26%              | 4,021           | 56.50%          | 932                 | 13.10%              | 7,340                   | -2.01%              | 5,416           | 73.80%          | 17.3%  |
| Shenandoah       | 8,163           | 8.27%               | 1,724           | 21.10%          | 480                 | 5.90%               | 7,708                   | 2.86%               | 1,045           | 13.60%          | -7.5%  |
| Happy Creek      | 8,318           | 9.98%               | 3,417           | 41.10%          | 735                 | 8.80%               | 7,148                   | -4.76%              | 3,059           | 42.80%          | 1.7%   |
| South River      | 6,651           | -12.58%             | 2,368           | 35.60%          | 767                 | 11.10%              | 7,635                   | 1.93%               | 2,764           | 36.20%          | 0.6%   |
| <b>OPTION #3</b> |                 |                     |                 |                 |                     |                     |                         |                     |                 |                 |        |
| Fork             | 7,193           | -4.10%              | 2,909           | 40.40%          | 506                 | 7.00%               | 7,608                   | 1.58%               | 2,155           | 28.30%          | -12.3% |
| North River      | 7,114           | -5.26%              | 4,021           | 56.50%          | 932                 | 13.10%              | 7,340                   | -2.01%              | 5,416           | 73.80%          | 17.3%  |
| Shenandoah       | 8,163           | 8.27%               | 1,724           | 21.10%          | 480                 | 5.90%               | 7,746                   | 3.33%               | 1,083           | 14.00%          | -7.1%  |
| Happy Creek      | 8,318           | 9.98%               | 3,417           | 41.10%          | 735                 | 8.80%               | 7,506                   | 0.24%               | 3,417           | 45.50%          | 4.4%   |
| South River      | 6,651           | -12.58%             | 2,368           | 35.60%          | 767                 | 11.10%              | 7,239                   | -3.44%              | 2,368           | 32.70%          | -2.9%  |

# Election Districts, Precincts and Polling Places in Warren County, VA



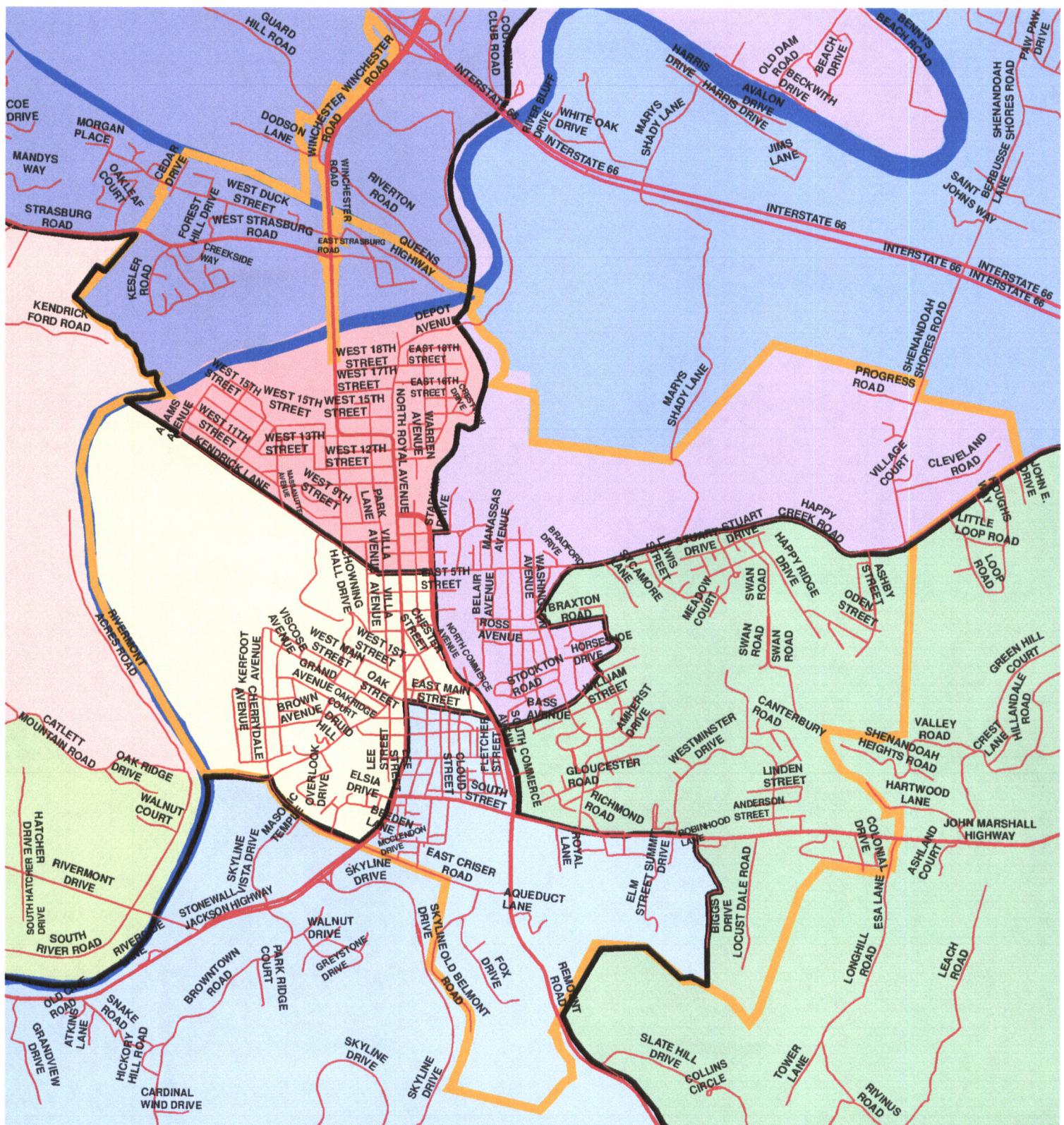
## Legend

|              |                      |                               |                                 |
|--------------|----------------------|-------------------------------|---------------------------------|
| (Yellow Dot) | Polling Places       | County - Happy Creek Precinct | Town - Happy Creek Precinct     |
| Orange Box   | Front Royal          | East Shenandoah Precinct      | Town - North River Precinct     |
| Green Box    | Election Districts   | Otterburn Precinct            | Town - South River Precinct     |
| Blue Box     | Precincts            | Reliance Precinct             | Town - West Shenandoah Precinct |
| Cyan Box     | Bentonville Precinct | Riverton Precinct             | Waterlick Precinct              |
| Pink Box     | Brownstown Precinct  | Town - Fork Precinct          |                                 |

2 1 0 Miles 2 4



# Election Precincts in Front Royal 2006



## Legend

Election Districts

Front Royal

Precincts

Bentonville Precinct

Brownstown Precinct

County - Happy Creek Precinct

East Shenandoah Precinct

Otterburn Precinct

Reliance Precinct

Riverlyn Precinct

Town - Fork Precinct

Town - Happy Creek Precinct

Town - North River Precinct

Town - South River Precinct

Town - West Shenandoah Precinct

Waterlick Precinct

0.5 0.25 0 0.5 1 Miles



# 2011 Warren County Redistricting Option 1

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,301

2010 In Town: 4,021 or 56.5%  
 2011 In Town: 4,208 or 57.6%

2010 Minority: 932 or 13.1%  
 2011 Minority: 949 or 13.0%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,806

2010 In Town: 1,724 or 21.1%  
 2011 In Town: 1,367 or 17.5%

2010 Minority: 480 or 5.9%  
 2011 Minority: 449 or 5.6%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,363

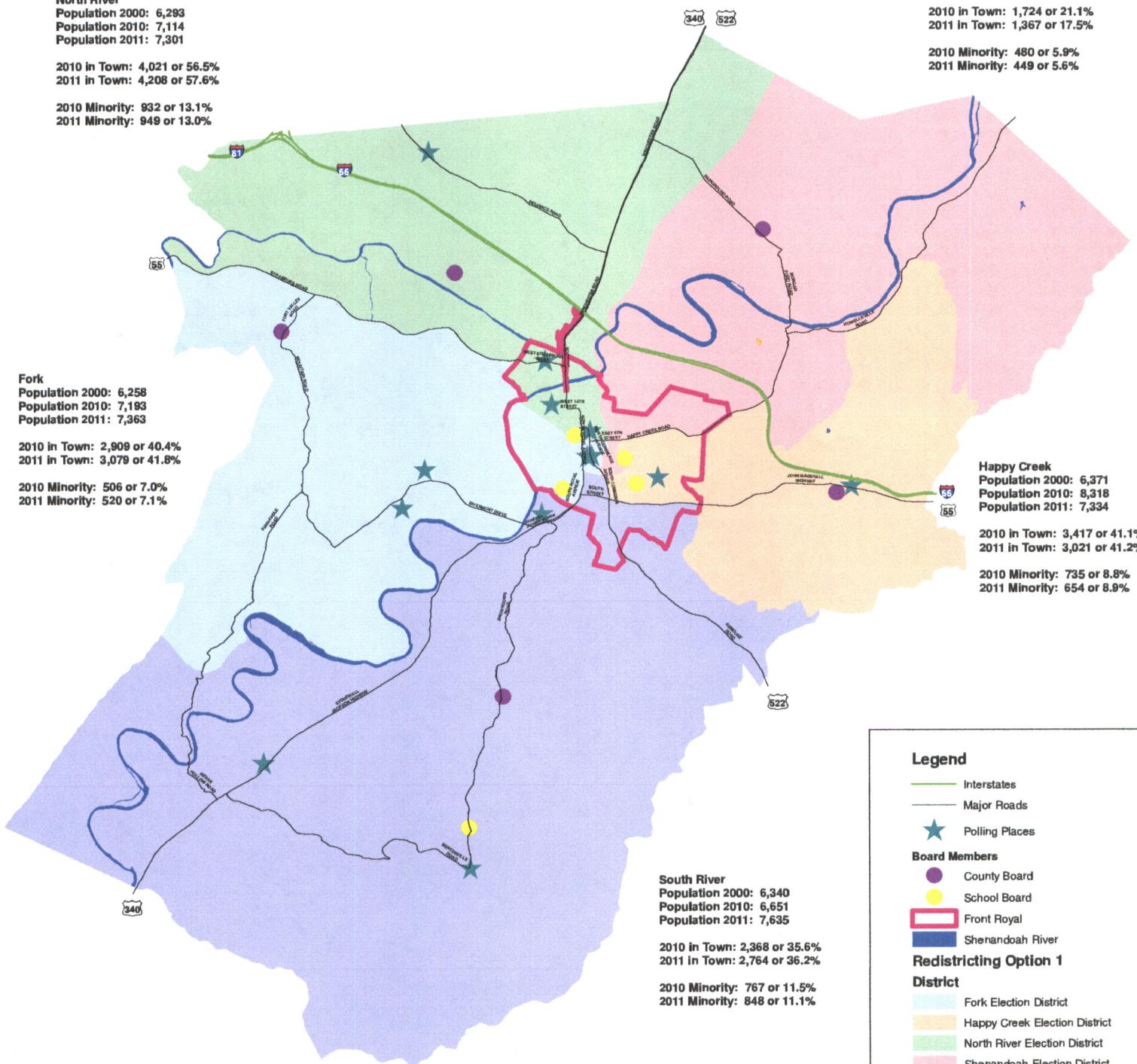
2010 In Town: 2,909 or 40.4%  
 2011 In Town: 3,079 or 41.8%

2010 Minority: 506 or 7.0%  
 2011 Minority: 520 or 7.1%

**Happy Creek**  
 Population 2000: 6,371  
 Population 2010: 8,318  
 Population 2011: 7,334

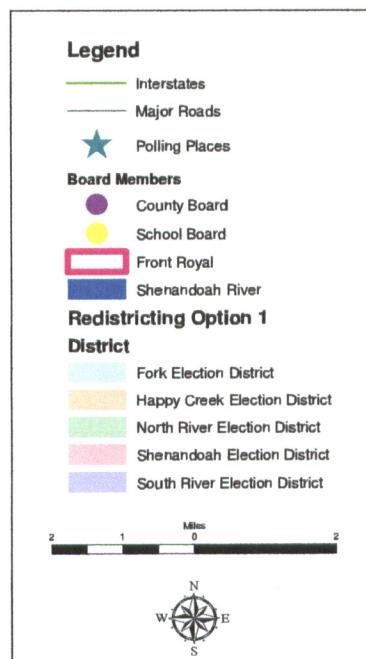
2010 In Town: 3,417 or 41.1%  
 2011 In Town: 3,021 or 41.2%

2010 Minority: 735 or 8.8%  
 2011 Minority: 654 or 8.9%



**County Wide Population:** 37,439  
**Ideal District Population:** 7,488  
**Ideal Variance:** 7,132 to 7,862

\*This number does not match the official US Census number of 37,575.  
 We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.



## 2011 Front Royal Redistricting Option 1

**North River District**  
Town 2000: 3,857  
Town 2010: 4,021  
Town 2011: 4,208

**Shenandoah District**  
Town 2000: 1,770  
Town 2010: 1,724  
Town 2011: 1,367

**Fork District**  
Town 2000: 2,741  
Town 2010: 2,909  
Town 2011: 3,079

**South River District**  
Town 2000: 2,573  
Town 2010: 2,368  
Town 2011: 2,764

**Happy Creek District**  
Town 2000: 2,635  
Town 2010: 3,417  
Town 2011: 3,021



0.5 Miles 0.25 Miles 0.5 Miles

# 2011 Warren County Redistricting Option 1

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,301

2010 in Town: 4,021 or 56.5%  
 2011 in Town: 4,208 or 57.6%

2010 Minority: 932 or 13.1%  
 2011 Minority: 949 or 13.0%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,806

2010 in Town: 1,724 or 21.1%  
 2011 in Town: 1,367 or 17.5%

2010 Minority: 480 or 5.9%  
 2011 Minority: 449 or 5.6%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,363

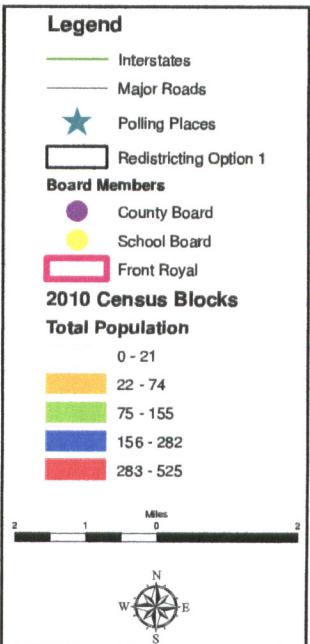
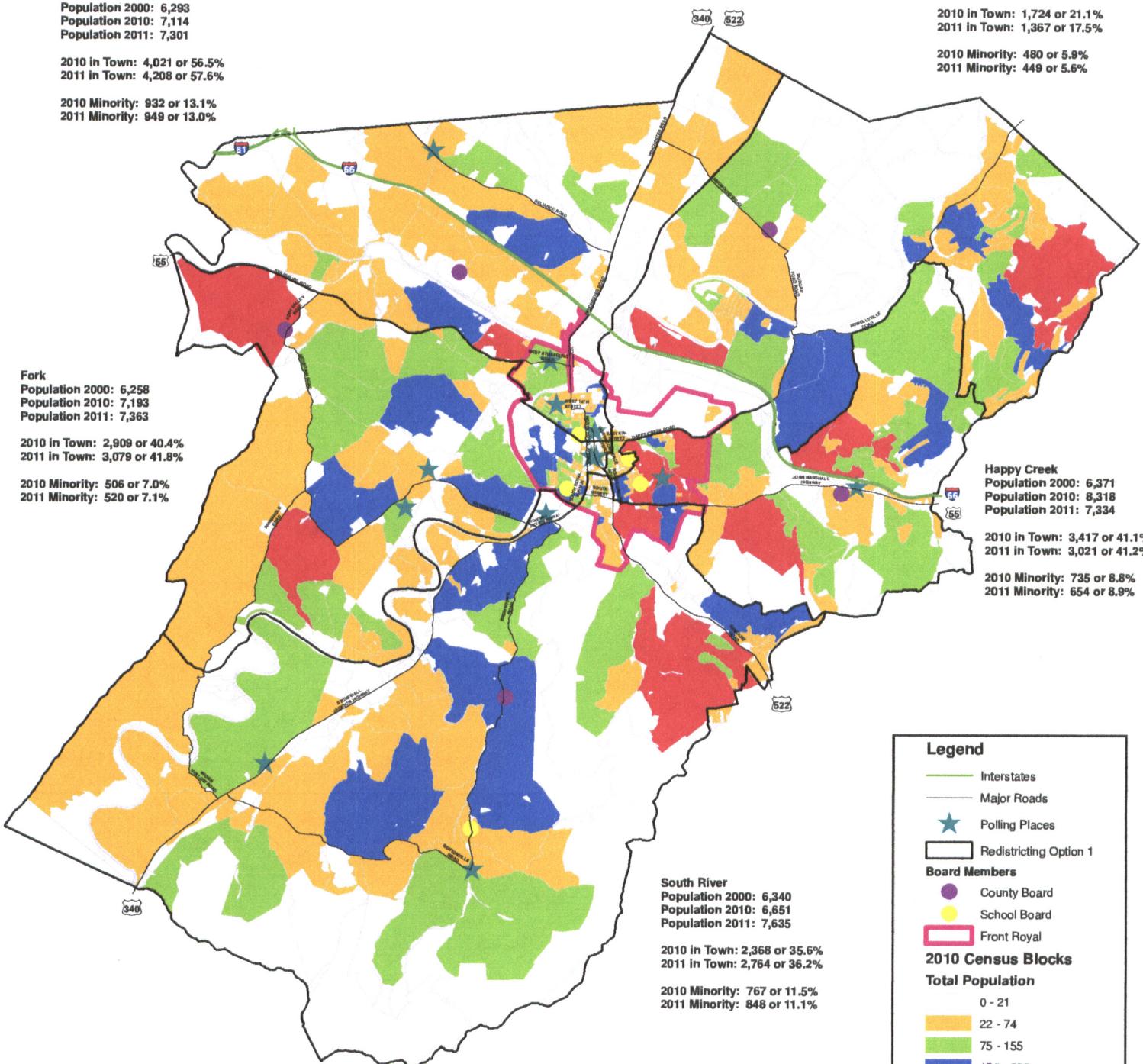
2010 in Town: 2,909 or 40.4%  
 2011 in Town: 3,079 or 41.8%

2010 Minority: 506 or 7.0%  
 2011 Minority: 520 or 7.1%

**Happy Creek**  
 Population 2000: 6,371  
 Population 2010: 8,318  
 Population 2011: 7,334

2010 in Town: 3,417 or 41.1%  
 2011 in Town: 3,021 or 41.2%

2010 Minority: 735 or 8.8%  
 2011 Minority: 654 or 8.9%



# 2011 Warren County Redistricting Option 2

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,340

2010 in Town: 4,021 or 56.5%  
 2011 in Town: 5,416 or 73.8%

2010 Minority: 932 or 13.1%  
 2011 Minority: 990 or 13.5%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,708

2010 in Town: 1,724 or 21.1%  
 2011 in Town: 1,045 or 13.6%

2010 Minority: 480 or 5.9%  
 2011 Minority: 447 or 5.8%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,608

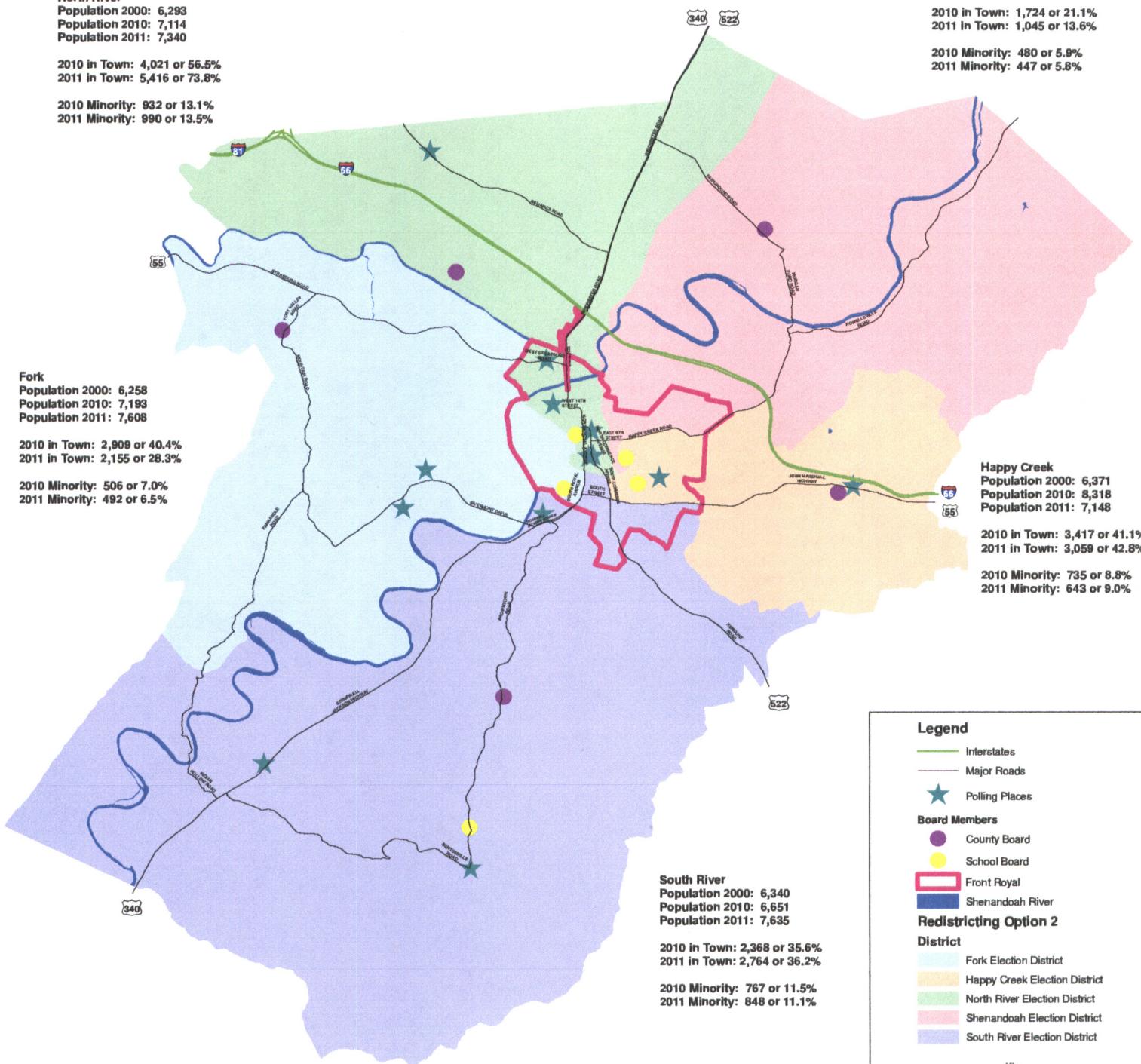
2010 in Town: 2,909 or 40.4%  
 2011 in Town: 2,155 or 28.3%

2010 Minority: 506 or 7.0%  
 2011 Minority: 492 or 6.5%

**Happy Creek**  
 Population 2000: 6,371  
 Population 2010: 8,318  
 Population 2011: 7,148

2010 in Town: 3,417 or 41.7%  
 2011 in Town: 3,059 or 42.8%

2010 Minority: 735 or 8.8%  
 2011 Minority: 643 or 9.0%



**County Wide Population: 37439**  
**Ideal District Population: 7,488**  
**Ideal Variance: 7,132 to 7,862**

\*This number does not match the official US Census number of 37,575.  
 We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.



## 2011 Front Royal Redistricting Option 2

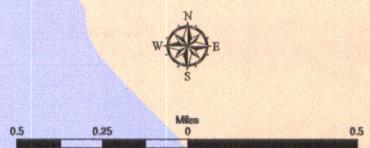
**North River District**  
Town 2000: 3,857  
Town 2010: 4,021  
Town 2011: 5,416

**Shenandoah District**  
Town 2000: 1,770  
Town 2010: 1,724  
Town 2011: 1,045

**Fork District**  
Town 2000: 2,741  
Town 2010: 2,909  
Town 2011: 2,155

**South River District**  
Town 2000: 2,573  
Town 2010: 2,368  
Town 2011: 2,764

**Happy Creek District**  
Town 2000: 2,635  
Town 2010: 3,417  
Town 2011: 3,059



# 2011 Warren County Redistricting Option 2

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,340

2010 in Town: 4,021 or 56.5%  
 2011 in Town: 5,416 or 73.8%

2010 Minority: 932 or 13.1%  
 2011 Minority: 990 or 13.5%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,608

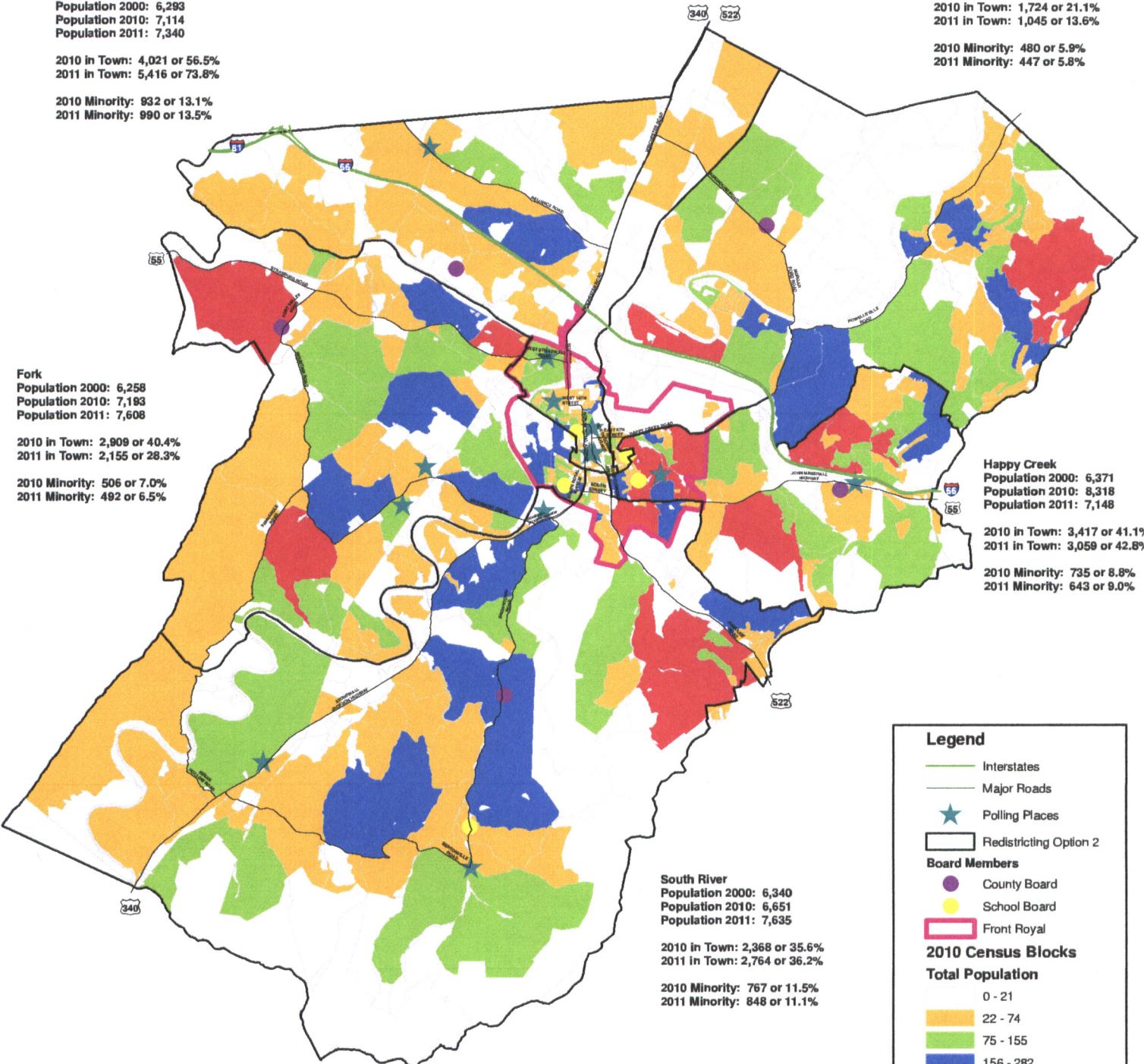
2010 in Town: 2,909 or 40.4%  
 2011 in Town: 2,155 or 28.3%

2010 Minority: 506 or 7.0%  
 2011 Minority: 492 or 6.5%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,708

2010 in Town: 1,724 or 21.1%  
 2011 in Town: 1,045 or 13.6%

2010 Minority: 480 or 5.9%  
 2011 Minority: 447 or 5.8%

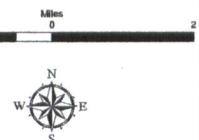


**County Wide Population:** 37,439  
**Ideal District Population:** 7,488  
**Ideal Variance:** 7,132 to 7,862

\*This number does not match the official US Census number of 37,575.  
 We have identified an error in the Census Boundary in the South River  
 area dealing with the Rappahannock boundary. It has been reported to  
 the Census.

## Legend

- Interstates
- Major Roads
- ★ Polling Places
- Redistricting Option 2
- Board Members
  - County Board
  - School Board
  - Front Royal
- 2010 Census Blocks
- Total Population
  - 0 - 21
  - 22 - 74
  - 75 - 155
  - 156 - 282
  - 283 - 525



## 2011 Front Royal Redistricting Option 2

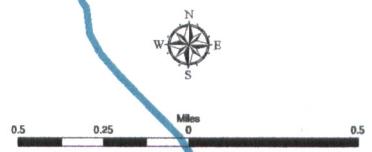
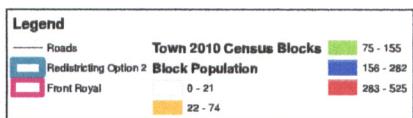
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Town 2000: 3,857  
Town 2010: 4,021  
Town 2011: 5,416

**Shenandoah District**  
Town 2000: 1,770  
Town 2010: 1,724  
Town 2011: 1,045

**Fork District**  
Town 2000: 2,741  
Town 2010: 2,909  
Town 2011: 2,155

**South River District**  
Town 2000: 2,573  
Town 2010: 2,368  
Town 2011: 2,764

**Happy Creek District**  
Town 2000: 2,635  
Town 2010: 3,417  
Town 2011: 3,059



# 2011 Warren County Redistricting Option 3

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,340

2010 In Town: 4,021 or 56.5%  
 2011 In Town: 5,416 or 73.8%

2010 Minority: 932 or 13.1%  
 2011 Minority: 990 or 13.5%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,746

2010 In Town: 1,724 or 21.1%  
 2011 In Town: 1,083 or 14.0%

2010 Minority: 480 or 5.9%  
 2011 Minority: 447 or 5.8%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,608

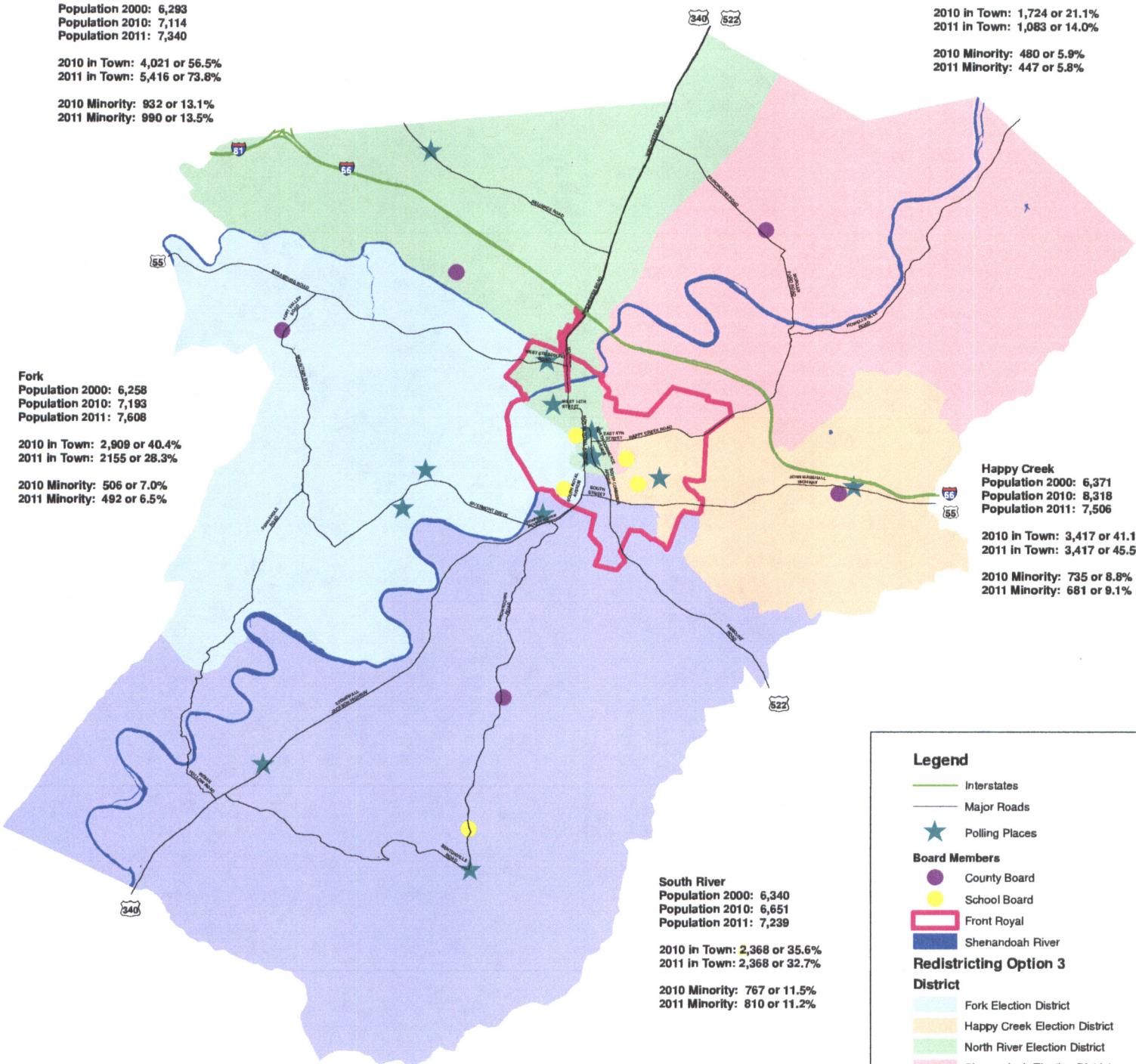
2010 In Town: 2,909 or 40.4%  
 2011 In Town: 2,155 or 28.3%

2010 Minority: 506 or 7.0%  
 2011 Minority: 492 or 6.5%

**Happy Creek**  
 Population 2000: 6,371  
 Population 2010: 8,318  
 Population 2011: 7,506

2010 In Town: 3,417 or 41.1%  
 2011 In Town: 3,417 or 45.5%

2010 Minority: 735 or 8.8%  
 2011 Minority: 681 or 9.1%



**County Wide Population:** \*37,439  
**Ideal District Population:** 7,488  
**Ideal Variance:** 7,132 to 7,862

\*This number does not match the official US Census number of 37,575.  
 We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.

## Legend

Interstates

Major Roads

Polling Places

## Board Members

County Board

School Board

Front Royal

Sherandoah River

## Redistricting Option 3

### District

Fork Election District

Happy Creek Election District

North River Election District

Shenandoah Election District

South River Election District



## 2011 Front Royal Redistricting Option 3

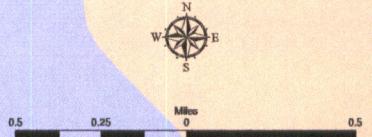
**North River District**  
Town 2000: 3,857  
Town 2010: 4,021  
Town 2011: 5416

**Shenandoah District**  
Town 2000: 1,770  
Town 2010: 1,724  
Town 2011: 1,083

**Fork District**  
Town 2000: 2,741  
Town 2010: 2,909  
Town 2011: 2,155

**South River District**  
Town 2000: 2,573  
Town 2010: 2,368  
Town 2011: 2,368

**Happy Creek District**  
Town 2000: 2,635  
Town 2010: 3,417  
Town 2011: 3,417



# 2011 Warren County Redistricting Option 3

**North River**  
 Population 2000: 6,293  
 Population 2010: 7,114  
 Population 2011: 7,340

2010 in Town: 4,021 or 56.5%  
 2011 in Town: 5,416 or 73.8%

2010 Minority: 932 or 13.1%  
 2011 Minority: 990 or 13.5%

**Shenandoah**  
 Population 2000: 6,322  
 Population 2010: 8,163  
 Population 2011: 7,746

2010 in Town: 1,724 or 21.1%  
 2011 in Town: 1,083 or 14.0%

2010 Minority: 480 or 5.9%  
 2011 Minority: 447 or 5.8%

**Fork**  
 Population 2000: 6,258  
 Population 2010: 7,193  
 Population 2011: 7,608

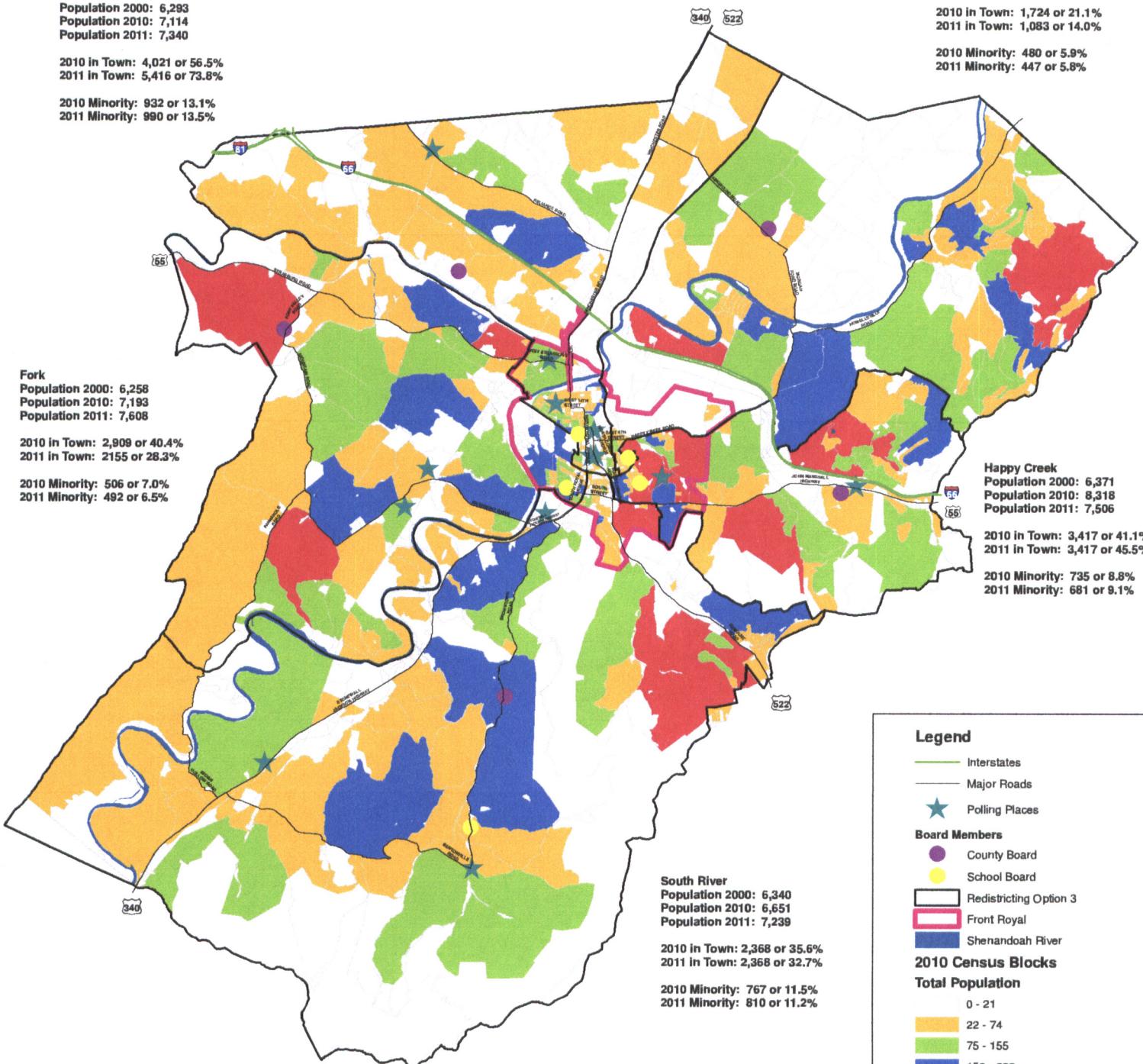
2010 in Town: 2,909 or 40.4%  
 2011 in Town: 2,155 or 28.3%

2010 Minority: 506 or 7.0%  
 2011 Minority: 492 or 6.5%

**Happy Creek**  
 Population 2000: 6,371  
 Population 2010: 8,318  
 Population 2011: 7,506

2010 in Town: 3,417 or 41.1%  
 2011 in Town: 3,417 or 45.5%

2010 Minority: 735 or 8.8%  
 2011 Minority: 681 or 9.1%



## 2011 Front Royal Redistricting Option 3

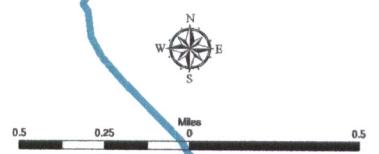
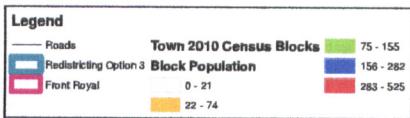
**North River District**  
Town 2000: 3,857  
Town 2010: 4,021  
Town 2011: 5,416

**Shenandoah District**  
Town 2000: 1,770  
Town 2010: 1,724  
Town 2011: 1,045

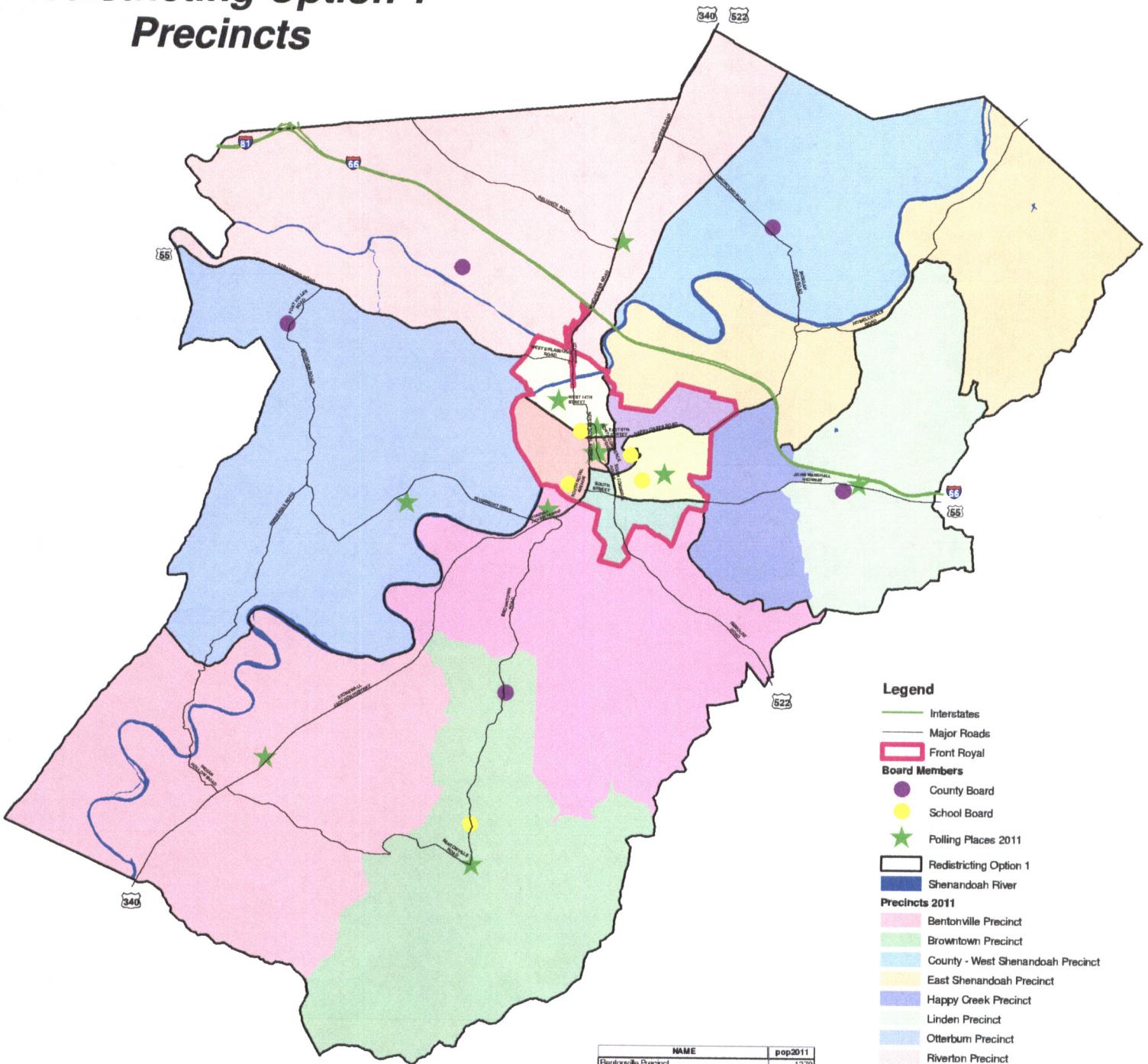
**Fork District**  
Town 2000: 2,741  
Town 2010: 2,909  
Town 2011: 2,155

**South River District**  
Town 2000: 2,573  
Town 2010: 2,368  
Town 2011: 2,764

**Happy Creek District**  
Town 2000: 2,635  
Town 2010: 3,417  
Town 2011: 3,059



# 2011 Warren County Redistricting Option 1 Precincts



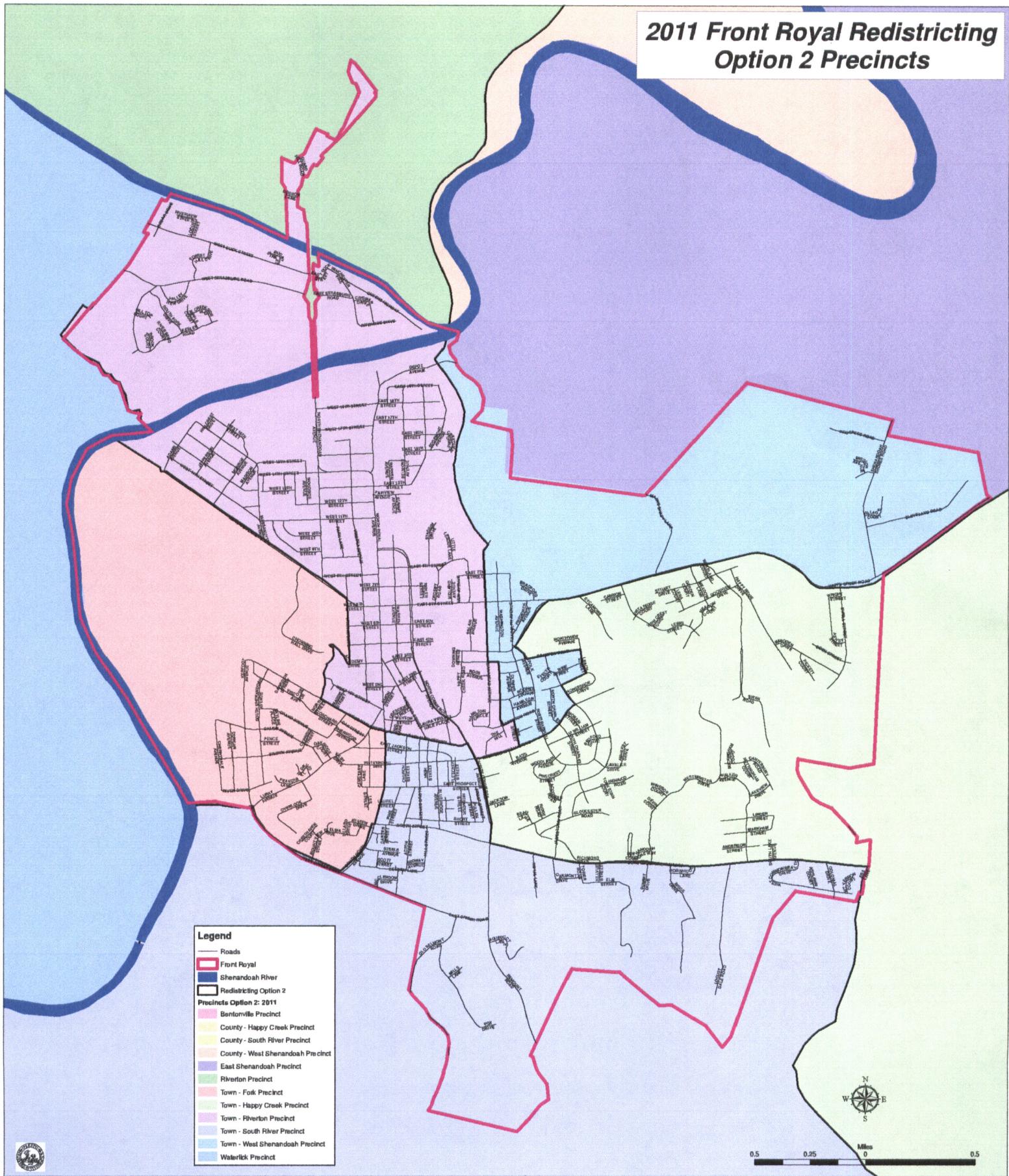
**County Wide Population:** 37,439  
**Ideal District Population:** 7,488  
**Ideal Variance:** 7,132 to 7,862

\*This number does not match the official US Census number of 37,575. We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.

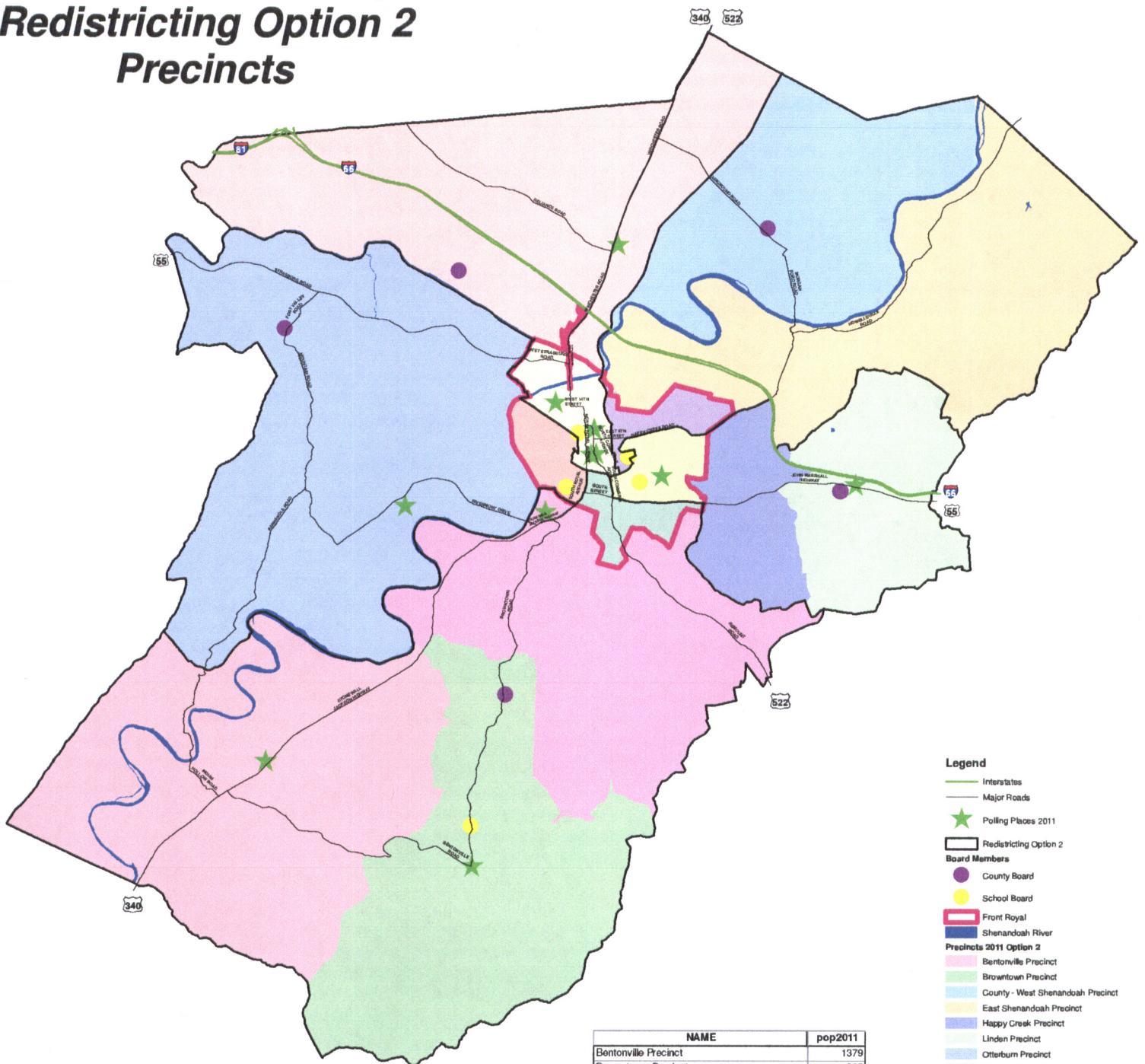
| NAME                              | pop2011 |
|-----------------------------------|---------|
| Bentonville Precinct              | 1379    |
| Brownstown Precinct               | 965     |
| County - West Shenandoah Precinct | 841     |
| East Shenandoah Precinct          | 5598    |
| Happy Creek Precinct              | 665     |
| Linden Precinct                   | 3448    |
| Otterburn Precinct                | 4284    |
| Riverton Precinct                 | 3063    |
| South River Precinct              | 2527    |
| Town - Fork Precinct              | 3079    |
| Town - Happy Creek Precinct       | 3021    |
| Town - North River Precinct       | 4208    |
| Town - South River Precinct       | 2764    |
| Town - West Shenandoah Precinct   | 1367    |



## 2011 Front Royal Redistricting Option 2 Precincts



# 2011 Warren County Redistricting Option 2 Precincts



**County Wide Population: \*37439**  
**Ideal District Population: 7,488**  
**Ideal Variance: 7,132 to 7,862**

\*This number does not match the official US Census number of 37,575.  
 We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.

| NAME                              | pop2011 |
|-----------------------------------|---------|
| Bentonville Precinct              | 1379    |
| Brownstown Precinct               | 965     |
| County - West Shenandoah Precinct | 8411    |
| East Shenandoah Precinct          | 5826    |
| Happy Creek Precinct              | 865     |
| Linden Precinct                   | 3220    |
| Otterburn Precinct                | 5453    |
| Riverton Precinct                 | 1924    |
| South River Precinct              | 2527    |
| Town - Fork Precinct              | 2155    |
| Town - Happy Creek Precinct       | 3059    |
| Town - North River Precinct       | 5416    |
| Town - South River Precinct       | 2764    |
| Town - West Shenandoah Precinct   | 1045    |



## 2011 Front Royal Redistricting Option 2 Precincts

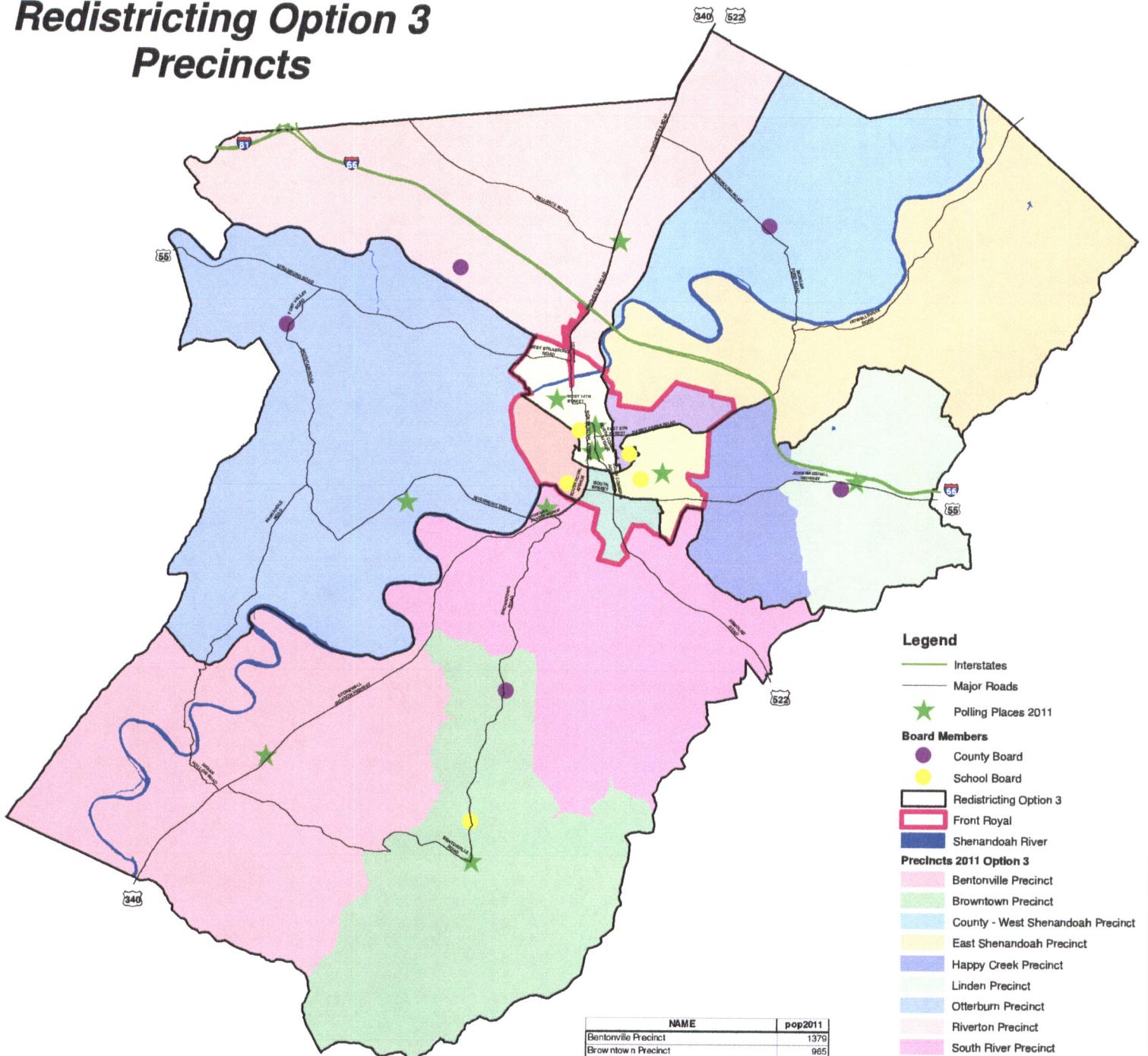
| Legend                            |       |
|-----------------------------------|-------|
| —                                 | Roads |
| Front Royal                       |       |
| Shenandoah River                  |       |
| Redistricting Option 2            |       |
| Precincts Option 2: 2011          |       |
| Bentonville Precinct              |       |
| County - Happy Creek Precinct     |       |
| County - South River Precinct     |       |
| County - West Shenandoah Precinct |       |
| East Shenandoah Precinct          |       |
| Riverton Precinct                 |       |
| Town - Fork Precinct              |       |
| Town - Happy Creek Precinct       |       |
| Town - Riverton Precinct          |       |
| Town - South River Precinct       |       |
| Town - West Shenandoah Precinct   |       |
| Waterlick Precinct                |       |



0.5      0.25      0      0.5 Miles



# 2011 Warren County Redistricting Option 3 Precincts



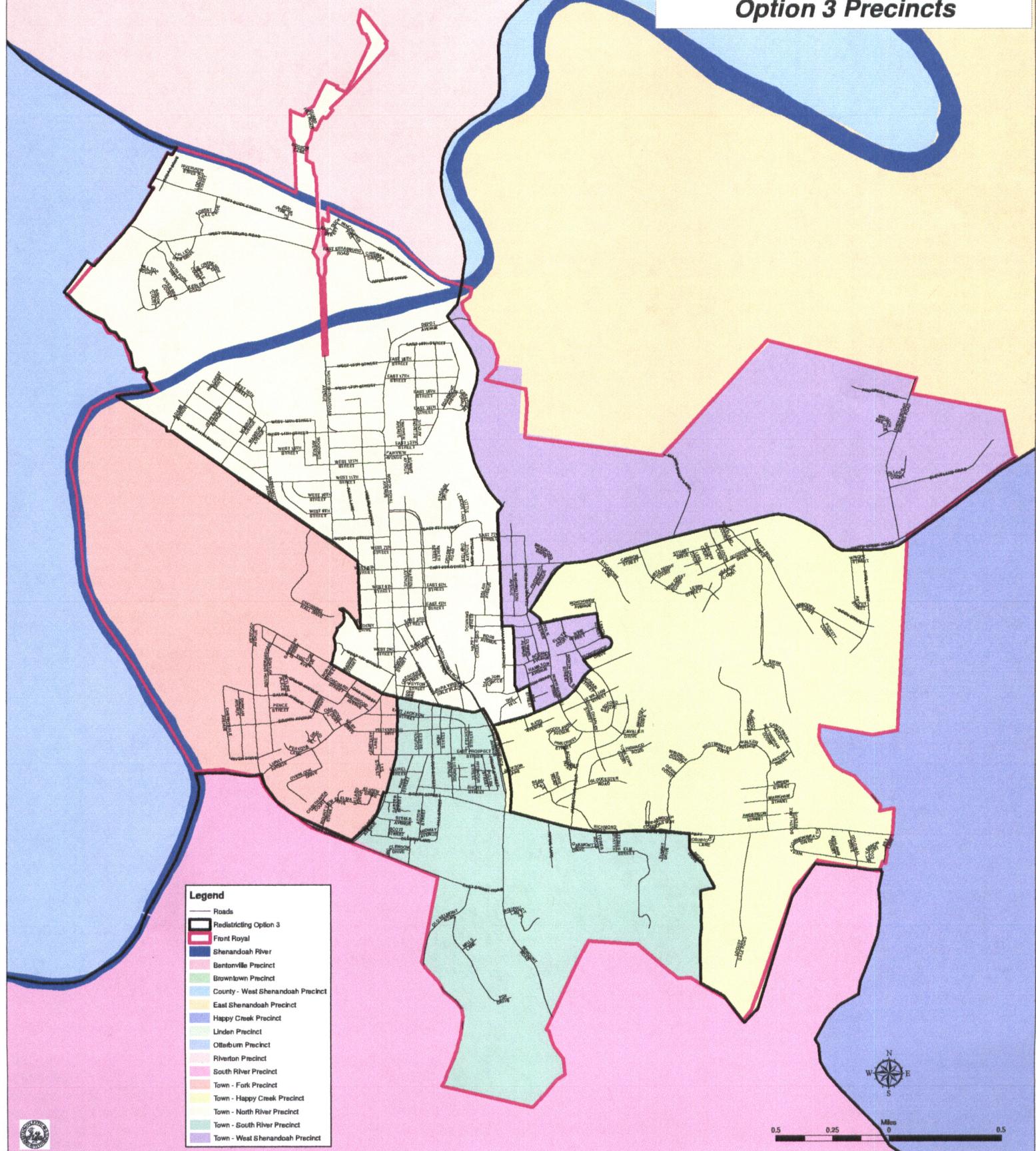
**County Wide Population:** 37,439  
**Ideal District Population:** 7,488  
**Ideal Variance:** 7,132 to 7,862

\*This number does not match the official US Census number of 37,575. We have identified an error in the Census Boundary in the South River area dealing with the Rappahannock boundary. It has been reported to the Census.

| NAME                              | pop2011 |
|-----------------------------------|---------|
| Bentonville Precinct              | 1379    |
| Brownstown Precinct               | 965     |
| County - West Shenandoah Precinct | 841     |
| East Shenandoah Precinct          | 5826    |
| Happy Creek Precinct              | 865     |
| Linden Precinct                   | 3220    |
| Otterburn Precinct                | 5453    |
| Riverton Precinct                 | 1924    |
| South River Precinct              | 2527    |
| Town - Fork Precinct              | 2155    |
| Town - Happy Creek Precinct       | 3417    |
| Town - North River Precinct       | 5416    |
| Town - South River Precinct       | 2368    |
| Town - West Shenandoah Precinct   | 1083    |



## 2011 Front Royal Redistricting Option 3 Precincts



WARREN COUNTY REDISTRICTING ADVISORY COMMITTEE  
MEETING MINUTES - FEBRUARY 23, 2011 - 3:00 PM

Present: Douglas P. Stanley, County Administrator; Blair D. Mitchell, County Attorney; Dan N. Whitten, Assistant County Attorney; Tony F. Carter, Board of Supervisors; Carol Tobin, Voter Registrar; James Wells, School Board; Charles Barbour, NAACP; Janice C. Dearaway, Deputy Clerk of the Board; M. K. Luther, Northern Virginia Daily; and Angelle Barbazon, Warren Sentinel

Absent: William Hammack, Electoral Board

**Review of Guidelines - Doug Stanley**

Mr. Stanley felt that the Redistricting Advisory Committee would be able to prepare a recommendation for the Board of Supervisors' consideration in three to four meetings.

He noted that he did not think the U.S. Census population of 37,575 for Warren County was correct as it appeared that the U.S. Census boundary in the South River area and Rappahannock County was in error, which had not yet been reported to the U.S. Census Bureau.

Mr. Stanley pointed out that the ideal population for each of the election districts would be 7,488. The state would allow for a variance of up to 5% +/- ranging from 7,132 to 7,862 in each district. The 2010 Census Election District population estimates were as follows:

| <u>District</u> | <u>Total County</u> |             | <u>Deviation</u> |
|-----------------|---------------------|-------------|------------------|
|                 | <u>Population</u>   |             |                  |
|                 | <u>2000</u>         | <u>2010</u> |                  |
| North River     | 6,293               | 7,114       | 4.99%            |
| Shenandoah      | 6,322               | 8,163       | - 9.02%          |
| Fork            | 6,258               | 7,193       | 3.94%            |
| Happy Creek     | 6,371               | 8,318       | -11.09%          |
| South River     | 6,340               | 6,651       | 11.18%           |

|             | <u>Town of Front Royal</u> |             |
|-------------|----------------------------|-------------|
|             | <u>2000</u>                | <u>2010</u> |
| North River | 61.00%                     | 56.50%      |
| Shenandoah  | 28.00%                     | 21.00%      |

| <u>District</u> | <u>Town Population</u> |             |
|-----------------|------------------------|-------------|
|                 | <u>2000</u>            | <u>2010</u> |
| Happy Creek     | 41.4%                  | 41.1%       |
| South River     | 40.6%                  | 35.6%       |
| Fork            | 43.8%                  | 40.4%       |

### **Virginia Redistricting Law - Blair Mitchell**

Mr. Mitchell noted that the law required that election districts be as near as possible compact contiguous districts with community of interests shown throughout or as much as possible. The Civil Rights Acts of the 1960s had the one man, one vote rule so it was necessary to have as close as possible the populations in each of the five districts so that no one had a greater voice than the other or no group of people had a weighted voice. He gave an example that if one district had ten people and another district had 2,000 then the district with ten people would have too much voice in the operations of the local government. He noted that there needed to be some shifting of the boundaries. The North River and Fork Districts were within the 5% variance range. He said that the goal should be to have all five districts as close as possible. He pointed out that in making the shifts, the Census blocks were not to be split.

Mr. Mitchell explained that in making shifts, lines should be drawn using defined physical features shown on a geographic survey map such as railroad tracks, rivers, streams, streets, roads, etc.

Mr. Mitchell pointed out that it did not appear that it would be possible to equalize the populations within those portions of the districts located within the Town limits. The North River District had approximately 4,000, the Fork had 2,900, South River had 2,300, Happy Creek had 3,400, and Shenandoah had 1,700. He commented that the County was not required to have these numbers within the 5% range and since the Town's Councilmen were elected at-large, the districts within the Town did not matter except for terms of convenience of people going to the polls.

The law required that each of the precincts have a polling place and the polling place should be within the precinct; but sometimes it was not possible to obtain a public building with proper access, so the County could have a polling place up to

one mile outside of the precinct boundary. Mrs. Tobin commented that all the polling places were within the respective precincts. The Skyline High School was one polling place that also serves as a Town precinct that was within one mile of the Town limits. Mr. Mitchell added that the County could have as many precincts as necessary with a minimum of 100 voters and a maximum of 5,000 at any one polling place. He said that none of the precincts approached either of these numbers. Mrs. Tobin said there were a couple precincts with approximately 3,000 and Shenandoah District was the largest until it was divided into two precincts.

Mr. Stanley said they might want to adjust precincts to address issues such as voters in the Riverbend Farms area on the west side of Route 340 close to Town who had to drive to Brownstown to vote.

In response to an inquiry from Mrs. Tobin regarding a potential adjustment with the Census boundary at the Rappahannock line, Mr. Mitchell said it only involved about 136 people and would not affect the permitted 5% variance.

Mr. Mitchell distributed the following options on potential shifting to bring the populations in each of the districts close as possible:

Option 1

| District    | Population | Shift | From        | To          | Variance |
|-------------|------------|-------|-------------|-------------|----------|
| North River | 7,114      | none  |             |             | -4.99%   |
| Fork        | 7,193      | none  |             |             | -3.94%   |
| Shenandoah  | 8,163      | 400   | Shenandoah  | Happy Creek | -3.67%   |
| Happy Creek | 8,318      | 1,000 | Happy Creek | South River | -3.07%   |
| South River | 6,651      | 1,000 | Happy Creek | South River | +2.18%   |

Option 2

|             |       |     |             |             |         |
|-------------|-------|-----|-------------|-------------|---------|
| Shenandoah  | 8,163 | 374 | Shenandoah  | North River |         |
|             |       | 295 | Shenandoah  | Fork        | +0.08%  |
| Happy Creek | 8,318 | 835 | Happy Creek | South River | -0.04%  |
| North River | 7,114 | 374 | Shenandoah  | North River | -       |
| Fork        | 7,193 | 295 | Shenandoah  | Fork        | -       |
| South River | 6,651 | 835 | Happy Creek | South River | -0.027% |

Mr. Mitchell explained that due to the Voting Rights Act, most of the southern states and localities were required to

submit final numbers to the U.S. Justice Department for review to determine if there were any adverse effects on racial minorities or other voting blocks prior to any changes being implemented. The County had previously submitted an "Opt Out" application that consisted of historical voting data to the U.S. Justice Department and the County was currently excluded from that requirement. Mr. Mitchell pointed out that any proposed redistricting plan could be challenged in court. The County would have to determine whether any proposed change in districts would have an adverse effect on minorities, but he did not feel any change would have an impact.

Mr. Mitchell said there were other factors to be considered and noted that the County did not want to split a subdivision into different districts or have two or more current members of the Board of Supervisors or School Board in a single district.

There was discussion on the proximity of Jim Wells and Kim Athey and the potential of having both School Board members in the same district. Mr. Mitchell felt there was sufficient distance between the two residences so it would not be an issue.

#### **Review of Criteria - Doug Stanley**

There was a consensus of the Committee members to prioritize boundary criteria in the following order:

1. Keep current polling places within their districts.
2. Maintain diversity in each district.
3. Do not create/use any imaginary lines.
4. Minimize repeat of voter moves.
5. Minimize splitting of subdivisions/neighborhoods.
6. Maintain balance (to the extent possible) of in-town voters in each district.
7. Do not disfranchise any School Board member.
8. Do not disfranchise any Board of Supervisor member.

#### **Suggestions on Boundary Adjustments**

Possible boundary adjustments included:

- Shifting one or two blocks either way within the Town limits, e.g. Manassas and BelAir Avenues.
- Shifting the area on the east side of Route 522 South including Point of Woods and Lake Front Royal subdivisions to

the South River District.

There was discussion of preparing a map by the next meeting showing polling places and location of members of the School Board and Board of Supervisors.

**Next Meeting Date**

Following discussion on the timeline for adoption of any proposed changes, Mr. Stanley recommended that the Committee prepare two proposals to present to the Board of Supervisors in May.

By consensus, the Committee would meet on March 16 at 4:00 p.m.

**Adjournment**

Mr. Stanley adjourned the meeting.

WARREN COUNTY REDISTRICTING ADVISORY COMMITTEE  
MEETING MINUTES - MARCH 16, 2011 - 4:00 PM

Present: Douglas P. Stanley, County Administrator; Blair D. Mitchell, County Attorney; Dan N. Whitten, Assistant County Attorney; Tony F. Carter, Board of Supervisors; Carol Tobin, Voter Registrar; James Wells, School Board; Charles Barbour, NAACP; William Hammack, Electoral Board; Janice C. Dearaway, Deputy Clerk of the Board; M. K. Luther, Northern Virginia Daily; Roger Bianchini, Warren County Report; and Angelle Barbazon, Warren Sentinel

Absent: None

**Approval of Minutes - February 23, 2011**

On a motion by Mr. Wells, seconded by Mr. Mitchell, and by the following vote, the Redistricting Advisory Committee approved the minutes of its meeting of February 23, 2011:

Aye: Barbour, Carter, Hammack, Mitchell, Stanley, Tobin, Wells

**Review of Proposed Redistricting Options - Doug Stanley**

Mr. Stanley reviewed two options for redistricting.

Option I

The County's population was 37,439 and the ideal district population would be 7,488. The variance of plus or minus 5% was 7,132 to 7,862.

Happy Creek District

2010 census population of 8,318 with adjustments would be 7,334  
2010 in Town - 3,417 (41.1%) would be 3,021 (41.2%)  
2010 minority - 735 (8.8%) would be 654 (8.9%)

Shenandoah District

2010 census population of 8,163 would be 7,806  
2010 in Town - 1,724 (21.1%) would be 1,367 (17.5%)  
2010 minority - 480 (5.9%) would be 449 (5.6%)

### North River District

2010 census population of 7,114 would be 7,301  
2010 in Town - 4,021 (56.5%) would be 4,208 (57.6%)  
2010 minority - 932 (13.1%) would be 949 (13.0%)

### Fork District

2010 census population of 7,193 would be 7,363  
2010 in Town - 2,909 (40.4%) would be 3,079 (41.8%)  
2010 minority - 506 (7.0%) would be 520 (7.1%)

### South River District

2010 census population of 6,651 would be 7,635  
2010 in Town - 2,368 (35.6%) would be 2,764 (36.2%)  
2010 minority - 767 (11.5%) would be 848 (11.1%)

Everything east of Biggs Drive would be moved into the South River District. The area of Colonial Drive and Commonwealth Drive, Point of Woods and Blue Ridge Mountain Estates would be moved into the South River District.

### Based on Criteria Discussed at the Last Meeting

1. Keep polling places within their district - no more had been moved out, but no more had been moved in. Both Shenandoah precincts, Youth Center and Front Royal Fire Department, would be outside the Shenandoah District. North River would take in the Youth Center and the Fork District would take in the Front Royal Fire Department. The Shenandoah precincts would be within the one mile guideline. All remaining precincts stayed within their respective districts.
2. Maintain the diversity of the district - None of the percentages would be changed significantly. All were less than 0.5%.
3. Do not create/use imaginary lines - Streets or actual census tract boundaries were used.
4. Minimize repeat of voter moves - The people who were moved during the last redistricting remained within the same district.
5. Minimizing splitting of subdivisions/neighborhoods - Entire areas were moved without splitting a street.
6. Maintaining balance of in-Town voters to the extent possible in each district - The majority of North River and Fork voters were within the Town. Shenandoah District shifted between 3% and 4%.

7. Do not disfranchise any School Board member - All elected officials were still within their respective districts.
8. Do not disfranchise any Board of Supervisor member - All elected officials were still within their respective districts.

All percentages were within the 5% range.

Mr. Stanley reviewed the proposed boundary change within the Town limits in Option 1.

Fork District - East Main Street up to Happy Creek Road to Manassas Avenue to Sixth Street to Kendrick Lane.

South River District - South Royal Avenue up to Main Street stays in South River. West of Biggs Drive moves from Happy Creek to South River including Mt. Vernon, Colonial, Ashlawn, Commonwealth, and Locust Dale.

#### Option II

Mr. Stanley noted that during the previous redistricting the precinct for a sliver of land between Route 55 West and the Shenandoah River outside the Town limits was moved to A.S. Rhodes. With the proposed redistricting the area between the North Fork and South Fork of the Shenandoah River was moved from the North River to the Fork. Option II included the area from Happy Creek to South River. The area from Oregon Hollow Road to Howellsville Heights Circle would be moved from Happy Creek to Shenandoah.

He noted that the Town limits boundary for the Fork was moved from Happy Creek Road to Villa Avenue and Academy Drive. He said this population would be double moved.

Relative to Option 2, Mrs. Tobin pointed out that if the proposed area between the North Fork and South Fork of the Shenandoah River was moved from the North River District to the Fork District, those voters would have to drive farther to vote at the airport.

#### Happy Creek District

2010 census population of 8,318 would be 7,148  
2010 in Town - 3,417 (41.1%) would be 3,059 (42.8%)  
2010 minority - 735 (8.8%) would be 643 (9.0%)

Shenandoah District

2010 census population of 8,163 would be 7,708  
2010 in Town - 1,724 (21.1%) would be 1,045 (13.6%)  
2010 minority - 480 (5.9%) would be 447 (5.8%)

North River District

2010 census population of 7,114 would be 7,340  
2010 in Town - 4,021 (56.5%) would be 5,416 (73.8%)  
2010 minority - 932 (13.1%) would be 990 (13.5%)

Fork District

2010 census population of 7,193 would be 7,608  
2010 in Town - 2,909 (40.4%) would be 2,156 (28.3%)  
2010 minority - 506 (7.0%) would be 492 (6.5%)

South River District

2010 census population of 6,651 would be 7,635  
2010 in Town - 2,368 (35.6%) would be 2,764 (36.2%)  
2010 minority - 767 (11.5%) would be 848 (11.1%)

Mr. Barbour asked what the advantages of Option II were compared to Option I. Mr. Stanley pointed out that Option I had the fewest changes and impacts. Mrs. Tobin agreed. Mr. Barbour asked if there were any advantages to Option II. Mr. Stanley said that it put the Fork District more in line to what it was historically.

There was discussion on the location of precincts, potential structures that could be used for polling places, accessibility, the numbers of voters at each of the polling places, and the potential of combining polling places for a cost savings. Mrs. Tobin reviewed the requirements and limitations as to the population in a given precinct, the maximum number of voters permitted at a polling place, the number of officers and machines required per polling place, etc.

Mr. Carter asked if an advantage of Option II was to allow for future growth. Mr. Stanley it would allow for future growth in the Happy Creek District. He added that Option II addressed concerns about the sliver of land between the river and Route 55 West.

There was further discussion on the polls and precincts, e.g. residents of Riverbend Farms had to vote in Brownstown as opposed to Skyline High School. Mrs. Tobin noted that until they entered the new information on new district lines, the Registrar's Office would not know how the voters would be balanced at the precincts.

Based on Criteria Discussed at the Last Meeting

1. Keep polling places within their district - The Shenandoah precincts would be within the one mile guideline. All remaining precincts stayed within their respective districts.
2. Maintain the diversity of the district - All were within 0.5%. Did not maintain balance within the Town.
3. Do not create/use imaginary lines - Streets or actual census tract boundaries were used.
4. Minimize repeat of voter moves - The people who were moved during the last redistricting would be moved again.
5. Minimizing splitting of subdivisions/neighborhoods - Entire areas were moved without splitting a street.
6. Maintaining balance of in-Town voters to the extent possible in each district - The swap between North River and the Fork was significant in the Town.
7. Do not disfranchise any School Board member - All elected officials were still within their respective districts.
8. Do not disfranchise any Board of Supervisor member - All elected officials were still within their respective districts.

Mr. Stanley asked if it was the desire of the Committee to have him drop a couple of the precincts in the Fork District and North River District. He pointed out that two of the precincts were within about one mile of each other. Mr. Stanley said the Committee might consider combining the precinct at the Airport and at the Rivermont Fire Station and possibly combining the precinct at A. S. Rhodes and Reliance at the North Warren Fire Station. Mrs. Tobin noted that the parking at Rivermont might be an issue.

In response to an inquiry from Mr. Carter, Mrs. Tobin explained that they could not determine how the proposed changes would affect the number of voters at each precinct. She noted that by combining Otterburn and Waterlick, the total number of voters would be nearly 3,000 and parking during a presidential election could be an issue.

**Next Meeting Date**

By consensus, the Committee scheduled its next meeting for March 30, 2011 at 4:00 p.m.

**Adjournment**

Mr. Stanley adjourned the meeting.

WARREN COUNTY REDISTRICTING ADVISORY COMMITTEE  
MEETING MINUTES - MARCH 30, 2011 - 4:00 PM

Present: Douglas P. Stanley, County Administrator; Blair D. Mitchell, County Attorney; Dan N. Whitten, Assistant County Attorney; Tony F. Carter, Board of Supervisors; Carol Tobin, Voter Registrar; James Wells, School Board (arrived late); Charles Barbour, NAACP; William Hammack, Electoral Board; Janice C. Dearaway, Deputy Clerk of the Board; and Angelle Barbazon, Warren Sentinel

Absent: None

**Review of Proposed Redistricting Options**

Mr. Stanley provided a map showing the different elections districts, Town limits, residences of School Board and Board of Supervisor members, precincts, and polling places for Option 1.

Mr. Stanley outlined the resulting populations with the proposed redistricting under Option 1 as follows:

South River District

Census population of 6,651 would be 7,635  
2010 in Town - 2,368 (35.6%) would be 2,764 (36.2%)  
2010 minority - 767 (11.5%) would be 848 (11.1%)

Fork District

2010 census population of 7,193 would be 7,363  
2010 in Town - 2,909 (40.4%) would be 3,079 (41.8%)  
2010 minority - 506 (7.0%) would be 520 (7.1%)

North River District

2010 census population of 7,114 would be 7,301  
2010 in Town - 4,021 (56.5%) would be 4,208 (57.6%)  
2010 minority - 932 (13.1%) would be 949 (13.0%)

Shenandoah District

2010 census population of 8,163 would be 7,806  
2010 in Town - 1,724 (21.1%) would be 1,367 (17.5%)  
2010 minority - 480 (5.9%) would be 449 (5.6%)

### Happy Creek District

2010 census population of 8,318 with adjustments would be 7,334  
2010 in Town - 3,417 (41.1%) would be 3,021 (41.2%)  
2010 minority - 735 (8.8%) would be 654 (8.9%)

Mr. Wells arrived.

Mr. Stanley reviewed the in-Town portion of Option 1. He noted that the biggest change was the area of Commerce Avenue to Sixth Street that would be moved from the Shenandoah District to the Fork District. Everything southeast of Warren Park, around the Stadium, and east of Commerce Avenue would be moved from the Shenandoah District into the North River District. The portion east of Biggs Drive to the Town limits south of Route 55 would be moved from the Happy Creek District to the South River District.

Mr. Stanley outlined the dividing lines that were maintained in Option 1:

- Route 55
- Sixth Street and Kendrick for the North River District
- Railroad track to Manassas Avenue

Mr. Stanley noted that under Option 2, the largest changes in the County were that portion including Howellsville Baptist Church which moved from the Happy Creek District to the Shenandoah District and that portion between Route 55 West and the Shenandoah River was moved from the North River District back into the Fork District. Results are shown below:

### Happy Creek District

2010 census population of 8,318 would be 7,148  
2010 in Town - 3,417 (41.1%) would be 3,059 (42.8%)  
2010 minority - 735 (8.8%) would be 643 (9.0%)

### Fork District

2010 census population of 7,193 would be 7,608  
2010 in Town - 2,909 (40.4%) would be 2,156 (28.3%)  
2010 minority - 506 (7.0%) would be 492 (6.5%)

North River District

2010 census population of 7,114 would be 7,340  
2010 in Town - 4,021 (56.5%) would be 5,416 (73.8%)  
2010 minority - 932 (13.1%) would be 990 (13.5%)

Shenandoah District

2010 census population of 8,163 would be 7,708  
2010 in Town - 1,724 (21.1%) would be 1,045 (13.6%)  
2010 minority - 480 (5.9%) would be 447 (5.8%)

South River District

2010 census population of 6,651 would be 7,635  
2010 in Town - 2,368 (35.6%) would be 2,764 (36.2%)  
2010 minority - 767 (11.5%) would be 848 (11.1%)

Mr. Stanley noted that Option 3 included the changes in Option 2 and the area from Biggs Drive east to the Town boundary in the Happy Creek District.

Shenandoah District - In Town 21% would be 14%  
Happy Creek District - In Town 41% would be 45%  
South River District - In Town 36% would be 32%  
Fork District - In Town 40% would be 28%  
North River District - In Town 57% would be 74%

Mr. Stanley asked if the Committee preferred to give the Board of Supervisors two or three options. Mr. Carter asked if these figures could be put on a spreadsheet. Mr. Carter felt they should provide the Board with two options.

Mr. Carter said he liked keeping the Locust Dale area, but he did not feel it made sense.

Mr. Wells felt they should provide the Board with options without making any recommendation. He noted that Option 1 changed the numbers without too much change in any district. Options 2 and 3 created a "super Town" area for the North River District and almost made the Fork District a total County district. Option 1 maintained an area within the Town for all five districts. He said it was a question of whether or not to move that area between Route 55 West and the river back into the Fork District for historical purposes. Mr. Stanley said that was the biggest difference between Options 1 and 2. Mr. Carter understood that that area in Town moved voters a second time.

Mrs. Tobin noted that Commerce Avenue was the line during the last redistricting. Mr. Stanley said that in 2010 the line moved from Royal Avenue to Commerce Avenue and Option 2 would move that area back into the Fork District. He noted that the area that moved from the Happy Creek District to the Fork District would be moved to the North River District with Options 2 and 3.

Mrs. Tobin said another consideration was that some people in the County would have further to drive to the polling place.

There was discussion about the Horseshoe Drive area being in two districts. The inner portion was in the Shenandoah District and the outer portion was in the Happy Creek District. Everyone in the Happy Creek District portion of this area voted at the high school. Everyone in the Shenandoah District portion of this area voted at the Front Royal Fire Department. Those moved from the Shenandoah District to the Fork District would vote at the Government Center rather than the Front Royal Fire Department. Mr. Carter said they were trying to prevent from driving past one precinct to vote in another one.

Mr. Mitchell noted that if the area inside Horseshoe Drive moved to the Happy Creek District, that change would narrow the range in the least populated districts slightly.

#### **Review of the Proposed Precinct Options**

Mr. Stanley noted that at the previous meeting they had discussed combining polling places that were a couple of miles apart:

- Rivermont and the Airport (Otterburn and Waterlick Precincts)
- A. S. Rhodes and Reliance into one at North Warren
- Riverbend Farms area and the Skyline High School (Rocky Lane)

Mrs. Tobin noted that combining Otterburn and Waterlick Precincts would result in 2,700 voters for that precinct. She reviewed the Rivermont Volunteer Fire Department parking area and noted that there were two handicapped parking places, but it was difficult to determine how many parking places there were since the parking area was not marked. She pointed out that the area designated for campaign workers would restrict parking. If that portion across the river was added, it would put the number of voters over 3,000. Mr. Stanley noted that it would increase

the population at the Skyline High School to 5,291, but the South River District was the slowest growing district.

Mrs. Tobin noted that there had been times when 80% voted in Bentonville and Browntown, but there were only about 1,000 in Bentonville and 900 in Browntown. She said they could not have any more than 5,000 voters at any one precinct and if the voter turnout reached 4,000 in any one precinct for a presidential election, the precinct would need to be divided. Mr. Stanley said they could shift some of the voters back to the Browntown and Bentonville precincts. The Electoral Board felt there should be two precincts in each district.

There was discussion on the cost to equip and staff a polling place, improvements to the 15<sup>th</sup> Street School, and lighting at the airport. Mr. Stanley said there could be a cost savings of approximately 10,000-\$15,000 a year by consolidating some of the precincts.

Mrs. Tobin pointed out that the redistricting would need to be in place at least 45 days prior to an election. August 23 was currently scheduled for the primary election.

There was a general consensus that Option 1 met the criteria better than Options 2 and 3.

Mr. Mitchell pointed out that shifting the 38 people from inside Horseshoe Drive from the Shenandoah District to the Happy Creek District would decrease the variance of 4.25% to 3.74% in Option 1 and would also tighten the spread in Options 2 and 3.

On a motion by Mr. Barbour, seconded by Mr. Wells, and by the following vote, the Committee will present all three options to the Board for consideration recommending adoption of Option 1:

Aye: Barbour, Carter, Hammack, Mitchell, Stanley, Tobin, Wells

There was discussion about including precinct changes at the same time of the redistricting. Mrs. Tobin felt the Electoral Board could meet to review the Committee's recommendations for precinct changes. She felt they could include the proposed precinct changes now or later.

There was a general consensus to recommend precinct changes to the Board of Supervisors along with the redistricting options. Mr. Carter suggested that the Committee suggest the public hearing be held the night of May 3.

On a motion by Mr. Carter, seconded by Mr. Wells, and by the following vote, the Committee recommended to the Board of Supervisors combining polling places and precincts as discussed:

Aye: Barbour, Carter, Hammack, Mitchell, Stanley, Tobin, Wells

Mr. Stanley said he would call a meeting of the Committee if the Electoral Board found an issue with what was being proposed. He would prepare maps showing the proposed changes and have Mr. Mitchell draft the proposed ordinance.

**Adjournment**

Mr. Stanley adjourned the meeting.

***The Electoral Board of Warren County***  
***220 N. Commerce Ave., Suite 700***  
***Front Royal, Virginia 22630***



***Members***  
***William L. Hammack***  
***Daryl L. Funk***  
***Leander B. Bowen***

April 7, 2011

Douglas P. Stanley  
County Administrator  
220 N. Commerce Ave.  
Suite 100  
Front Royal, VA 22630

Dear Mr. Stanley,

As requested by the Redistricting Advisory Committee, the Electoral Board met to review the possibility of consolidating two precincts in the Fork District and two precincts in the North River District.

One part of this plan would move the Waterlick Precinct to the Otterburn Precinct with the polling place to be located at the Rivermont Fire Department.

The second part of this plan would move Reliance Precinct to the Riverton Precinct, with the Riverton Polling Place moving to a new location at the North Warren Fire Department.

After reviewing these options, the Electoral Board agrees with and supports this plan. If we can be of further assistance, please feel free to contact us through the Registrar's Office at 540-635-4327.

Sincerely,



William L. Hammack  
Chairman

A handwritten signature in black ink, appearing to read "Hammack", is written over a stylized line. Below the signature, the name "William L. Hammack" is printed in a standard font, followed by "Chairman" on a new line.

CLT