



MASSACHUSETTS
DEPARTMENT OF CORRECTION

**Quarterly Report on the
Status of Prison Overcrowding,
First Quarter of 2000**

**Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985**

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May, 2000

Approved by: State Purchasing Agent
Publication No: 14,602-09-45-10-10-86

2000 First Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period.

Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the first quarter of 2000.

This report was prepared by Pam McLaughlin and Hollie Matthews Hoover of the Research and Planning Division, and is based on daily count sheets prepared by the Classification Division.

2000 First Quarter Report

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Technical Notes, 1996 to Present¹

¹ For technical notes prior to 1996, please refer to previous quarterly reports.

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996 .
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000 .
- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant. Inmates are confined to their cells at all times, except when they are removed for authorized activities. Inmates within their status, when removed from their cell, are typically under escort and in restraints.

Abbreviations

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the first quarter of 2000. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) decreased by 18 inmates from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,750 inmates in the system, and the average daily population was 9,817 with a design capacity of 8,130. Thus, the DOC operated at 121 percent of design capacity.

Population in DOC Facilities, January 3, 2000 to March 31, 2000

Custody Level/ Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	582	559	621	633	92%
SBCC	984	919	1002	1,024	96%
Framingham-ATU	134	118	136	64	209%
Custody Level 5					
OCCC	716	722	712	488	147%
Custody Level 4					
Concord	949	987	909	614	155%
Framingham	503	502	488	388	130%
Norfolk	1,496	1,483	1,496	1,084	138%
NCCI	959	958	959	568	169%
SECC	307	309	304	456	67%
Bay State	295	296	290	266	111%
Mass. Boot Camp	107	100	93	128	84%
Shirley-Medium	1,089	1,087	1,091	720	151%
*Bridgewater SDPTC	346	349	338	345	100%
Sub-Total	8,467	8,389	8,439	6,778	125%
Custody Level 3					
Plymouth	129	132	126	151	85%
NECC	172	177	159	150	115%
SECC-Minimum	93	95	98	100	93%
Shirley-Minimum	257	270	250	403	64%
Pondville	152	162	151	100	152%
Custody Level 3/2					
Lancaster-Male	120	123	113	94	128%
Lancaster-Female	51	47	57	59	86%
SMCC	187	182	185	125	150%
Hodder House	23	21	18	35	66%
Sub-Total	1,184	1,209	1,157	1,217	97%
Custody Level 2					
Boston State	85	87	80	55	155%
Park Drive	48	50	42	50	96%
Custody Level 1					
Charlotte	12	12	14	15	80%
Houston House	13	11	9	15	87%
PPREP	8	10	9	n.a.	n.a.
Sub-Total	166	170	154	135	123%
Total	9,817	9,768	9,750	8,130	121%
Bridgewater SH	353	351	354	227	156%
Bridgewater SDPTC	184	180	191	216	85%
Bridgewater AC	91	83	107	214	43%
Longwood TC	124	125	116	125	99%
Sub-Total	752	739	768	782	96%
Grand Total	10,569	10,507	10,518	8,912	119%
Houses of Correction	575	592	608	n.a.	n.a.
Federal Prisons	22	23	20	n.a.	n.a.
Inter-State Contract	248	249	243	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period January 4, 1999 to December 31, 1999. These figures indicate that the DOC population decreased by 345 (-3%) over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 10,117 in January, 1999 to 9,772 in December, 1999.

Population in DOC Facilities, January 4, 1999 to December 31, 1999					
Custody Level/ Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity

Custody Level 6					
Cedar Junction	565	563	560	633	89%
SBCC	810	769	919	1,024	79%
Framingham-ATU	135	111	113	64	211%
Custody Level 5					
OSCC	726	732	722	488	149%
Custody Level 4					
Concord	1,229	1,343	987	614	200%
Framingham	493	499	504	388	127%
Norfolk	1,488	1,496	1,483	1,084	137%
NCCI	961	962	959	568	169%
SECC	306	307	307	456	67%
Bay State	294	294	296	266	111%
Mass. Boot Camp	122	100	101	128	95%
Shirley-Medium	1,092	1,070	1,084	720	152%
*Bridgewater SDPTC	349	347	350	345	101%
Sub-Total	8,570	8,593	8,385	6,778	126%
Custody Level 3					
Plymouth	167	167	132	151	111%
NECC	216	210	179	150	144%
SECC-Minimum	96	87	97	100	96%
Shirley-Minimum	303	296	270	403	75%
Pondville	180	185	163	100	180%
Custody Level 3/2					
Lancaster-Male	121	122	124	94	129%
Lancaster-Female	58	61	48	59	98%
SMCC	191	199	183	125	153%
Hodder House	28	23	21	35	80%
Sub-Total	1,360	1,350	1,217	1,217	112%
Custody Level 2					
Boston State	93	98	87	55	169%
Park Drive	49	49	50	50	98%
Custody Level 1					
Charlotte	10	4	12	15	67%
Houston House	10	10	11	15	67%
PPREP	11	13	10	n.a.	n.a.
Sub-Total	173	174	170	135	128%
Total	10,103	10,117	9,772	8,130	124%
Bridgewater SH	349	348	353	227	154%
Bridgewater SDPTC	176	177	178	216	81%
Bridgewater AC	91	52	88	214	43%
Longwood TC	137	143	130	125	110%
Sub-Total	753	720	749	782	96%
Grand Total	10,856	10,837	10,521	8,912	122%
Houses of Correction	605	671	596	n.a.	n.a.
Federal Prisons	23	23	23	n.a.	n.a.
Inter-State Contract	249	252	249	n.a.	n.a.

(* See Technical Notes)

Table 3 presents the county figures for the first quarter of 2000. The county population increased by 485 inmates, 4%, from the first day of the first quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,840 inmates, with an average daily population of 11,764 in facilities with a total design capacity of 8,356. Thus, the county system operated at 141 percent of design capacity.

**Population in County Correctional Facilities by County,
January 3, 2000 to March 31, 2000**

Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	264	251	263	110	240%
Berkshire	192	194	194	116	166%
Bristol	1,057	1,010	1,093	666	159%
Dukes	32	27	33	19	168%
Essex	1,302	1,270	1,333	635	205%
Franklin	147	134	140	63	233%
Hampden	1755	1,698	1,773	1,303	135%
Hampshire	239	235	249	248	96%
Middlesex	1,207	1,144	1,191	1,035	117%
Norfolk	565	549	564	379	149%
Plymouth	1,360	1,337	1,354	1,140	119%
Suffolk	2,258	2,141	2,258	1,599	141%
Worcester	1,205	1,165	1,228	790	153%
Longwood TC	124	125	116	125	99%
Mass. Boot Camp	57	75	51	128	45%
Total	11,764	11,355	11,840	8,356	141%

Table 4 presents the county figures for the first quarter of 2000. The following table presents a breakdown of multi -facility counties, by facility.

Population in County Correctional Facilities by Facility, January 3, 2000 to March 31, 2000					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<i>Bristol County</i>					
Bristol Ash Street	153	150	157	206	74%
Bristol Dartmouth	762	736	779	304	251%
Bristol DRNCAC	75	61	82	100	75%
Bristol Pre-Release	67	63	75	56	120%
<i>Essex County</i>					
Essex Middleton	1,035	1,010	1064	500	207%
Essex LCAC	267	260	269	135	198%
<i>Hampden County</i>					
Hampden	1,579	1,523	1,596	1,178	134%
Hampden-OUI	176	175	177	125	141%
<i>Middlesex County</i>					
Middlesex Cambridge	234	230	214	161	145%
Middlesex Billerica	973	914	977	874	111%
<i>Norfolk County</i>					
Norfolk Dedham	500	484	494	302	166%
Norfolk Braintree	27	25	24	52	52%
Norfolk Contract	38	40	46	25	152%
<i>Suffolk County</i>					
Suffolk Nashua Street	609	543	627	453	134%
Suffolk South Bay	1,649	1,598	1,631	1,146	144%

Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population decreased by 983 inmates, or minus 8 percent, over this twelve-month period, from 12,326 in January, 1999, to 11,343 in December, 1999.

Population in County Correctional Facilities by County, January 4, 1999 to December 31, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	255	252	249	110	231%
Berkshire	213	218	191	116	184%

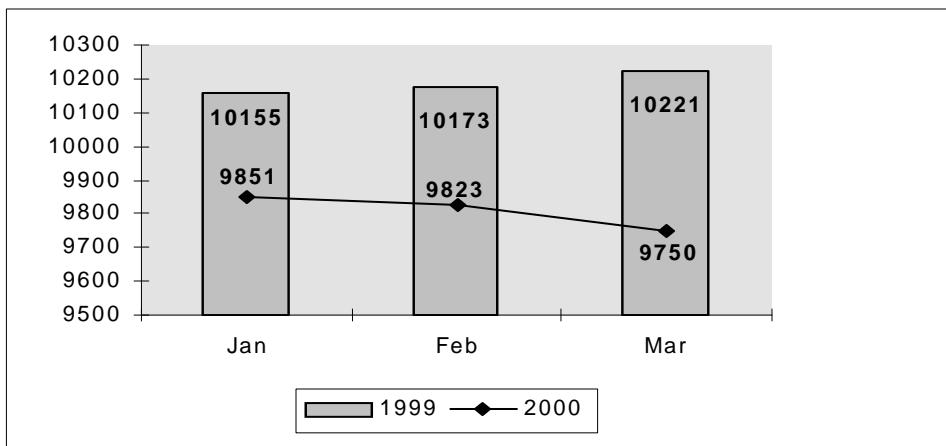
Bristol	1,070	1,037	1,004	666	161%
Dukes	30	35	28	19	158%
Essex	1,288	1,290	1,266	635	203%
Franklin	141	150	129	63	224%
Hampden	1,757	1,835	1,697	1,303	135%
Hampshire	230	220	234	248	93%
Middlesex	1,303	1,330	1,139	1,035	126%
Norfolk	591	605	543	379	156%
Plymouth	1,327	1,418	1,329	1,140	116%
Suffolk	2,433	2,503	2,155	1,599	152%
Worcester	1,281	1,237	1,172	790	162%
Longwood TC	137	143	130	125	110%
Mass. Boot Camp	57	53	77	128	45%
Total	12,113	12,326	11,343	8,356	145%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

Population in County Correctional Facilities by Facility, January 4, 1999 to December 31, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<i>Bristol County</i>					
Bristol Ash Street	151	140	155	206	73%
Bristol Dartmouth	762	746	727	304	251%
Bristol DRNCAC	84	85	61	100	84%
Bristol Pre-Release	73	66	61	56	130%
<i>Essex County</i>					
Essex Middleton	1,042	1,102	997	500	208%
Essex LCAC	246	188	269	135	182%
<i>Hampden County</i>					
Hampden	1,615	1,695	1,521	1,178	137%
Hampden-OUI	142	140	176	125	114%
<i>Middlesex County</i>					
Middlesex Cambridge	258	243	219	161	160%
Middlesex Billerica	1,045	1,087	920	874	120%
<i>Norfolk County</i>					
Norfolk Dedham	501	493	482	302	166%
Norfolk Braintree	30	43	26	52	58%
Norfolk Contract	60	69	35	25	240%
<i>Suffolk County</i>					
Suffolk Nashua Street	626	625	526	453	138%
Suffolk South Bay	1,807	1,878	1,629	1,146	158%

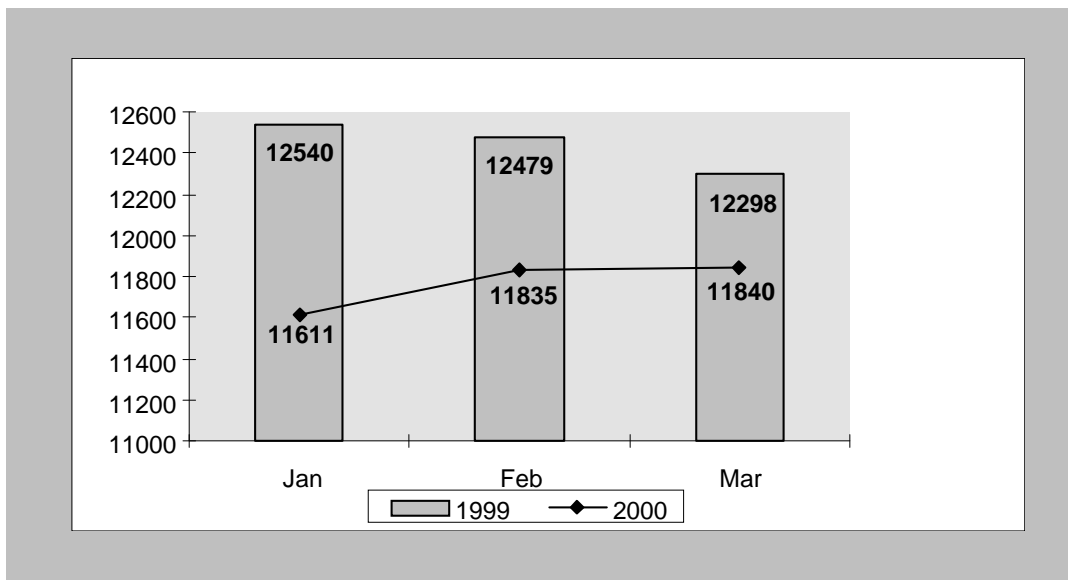
Figure 1.
DOC Sentenced Population, First Quarters of 1999 and 2000





The graph above compares the DOC sentenced population for the first quarter in 1999 to that in 2000, by month. For January, 2000 the DOC population decreased by 304 inmates (-3%) compared with the same month of 1999; for February, the population decreased by 350 inmates (-3%); and for March the population decreased by 471 inmates, or minus 5 percent.

Figure 2.
HOC Population, First Quarters of 1999 and 2000



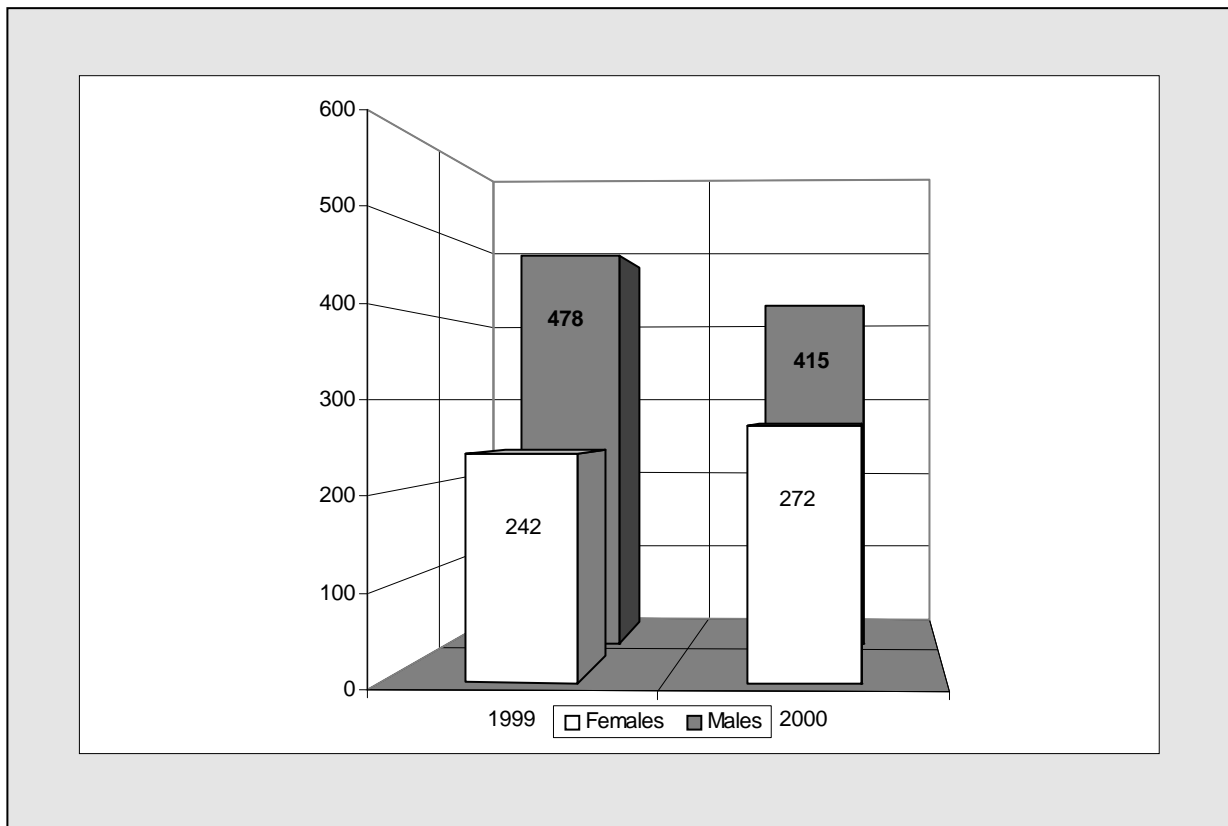
The graph above compares the HOC population for the first quarter in 1999 to that in 2000, by month. For January, 2000 the HOC population decreased by 929 inmates (-7%) compared with the same month of 1999; for February, the population decreased by 644 inmates (-5%) ; and for March, the population decreased by 458 inmates, or minus 4 percent.

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7 provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the first quarters of 1999 and 2000, by sex. Overall, there was a decrease of 33 new court commitments, or minus 5 percent for 2000 in comparison with the number of new court commitments in 1999, from 720 to 687. Male commitments for 2000 decreased by 63, or minus 13 percent from 1999. Female commitments for 2000 increased by 30, or 12 percent compared to the number of commitments for 1999.

Quarterly DOC New Court Commitment by Sex			
	1999	2000	Difference
Males			
First Quarter	478	415	-13%
Females			
First Quarter	242	272	12%
Total	720	687	-5%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the first quarters of 1999 and 2000, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking database.