A Statistical Description of Releases From Massachusetts Correctional Institutions During 1989

Prepared By:

Lisa Lorant Senior Statistical Analyst

Robert Tenaglia, Jr. Statistical Data Analyst

Massachusetts Department of Correction

George A. Vose Commisioner

December 1990

PUBLICATION: 16,588-196pgs.-250cps.-2-8-91 APPROVED BY: Ric Murphy State Purchasing Agent

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Abstract

This report presents a statistical description of the 3,737 offenders released to the street from the Massachusetts Department of Correction during 1989. This report also presents information on trends among releases over the last five years. Highlights from this report include the following:

- The 3,737 releases in 1989 represent an increase of 291 (8 percent) over 1988 releases and an increase of 1,406 (60 percent) over 1985 releases.
- The number of males released during 1989 increased by 7 percent from 1988, while the number of females released during 1989 increased by 13 percent from 1988.
- Fifty-four percent of all releases were by parole, and 46 percent were by good conduct discharge or expiration of sentence.
- Fifty-six percent were released from maximum or medium security facilities and 44 percent were released from lower security facilities. Many of those released from secure facilities were females serving county sentences or male parole violators.
- The average time served was 54.0 months for individuals serving Cedar Junction sentences, 27.4 months for individuals serving Concord sentences, and 8.0 months for individuals serving Framingham sentences.

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Introduction

This report is a statistical description of individuals released to the street from facilities of the Massachusetts Department of Correction during 1989. The tables which follow contain information on the nature of the present offense, personal background characteristics, criminal history, furlough program participation and release characteristics for these individuals. The information contained in these tables was derived from the computerized inmate data base and was produced by the Operations Research Unit on the Regent's Computer Network (RCN). Information is also reported on trends in the release population over the last five years, 1985 to 1989.

Only those individuals who were released to the street by the authority of the Parole Board, by expiration of sentence, or by a certificate of discharge are included in the report. Individuals who were released to another correctional authority or to another sentence are not included. Individuals who were released by any means other than parole, discharge or expiration are not included in the report. This includes releases by court order, death and escape. Individuals transferred to other correctional authorities to serve their sentences who were subsequently released are not included in the report; individuals transferred from other authorities who were subsequently released from a DOC facility are included in the report. Individuals who were released more than once during 1989 are counted as multiple cases in the report.

In reading the tables in this report, the reader should note the following: (1) the release population is divided according to the institution of release; (2) the left number in each cell, in the column marked "N", represents the number of individuals who fall in the corresponding category in the table; (3) the right number in each cell, in the column marked "%", represents the percentage of the number of individuals in a particular category to the total number of releases from that institution (column percents).

For example, upon referring to the table on pages 39-41 committing institution is presented and the following types of information can be obtained:

- (1) the number of releases from each facility in 1989; and,
- the number and percentage of releases from each institution who were originally committed to each of the committing institutions.

The reader should note that the number in the unknown category is relatively high for certain variables, specifically certain social history and criminal history variables. This is due to incomplete community data records at the initial booking, or at the pretrial intake. Caution should be used in interpreting these variables.

Releases From the DOC, 1985 to 1989

During the last five years the number of releases from the DOC increased from 2,331 in 1985 to 3,737 in 1989. This represents an increase of 60 percent. Table 1 (on pages 8 through 10) shows selected characteristics of releases for each year in this period. The increase occurred for both male and female releases. Male releases increased from 1,616 in 1985 to 2,706 in 1989 (67 percent). Female releases increased from 715 in 1985 to 1,031 in 1989 (44 percent).

In 1989, 46 percent of all males were released from maximum or medium security facilities and 54 percent were released from lower security facilities. This represents an increase in the proportion of releases from maximum or medium security facilities when compared to the years 1985-1987 and a decrease in the proportion of releases from higher security when compared to 1988 releases. In contrast, 82 percent of the females were released from higher security facilities and 18 percent from lower security facilities. This is similar to the pattern of prior years.

Most males released from the DOC during the five year period were serving state prison or reformatory sentences. However, there has been an increase each year from 1985-1988 in the proportion of males released from the DOC who were serving county sentences. In 1989, there was a decrease in the proportion of males serving county sentences. Most females released from the DOC were serving county sentences. There is a small proportion of females who were released on state prison or reformatory sentences, which has remained fairly stable over the five year period. The type of sentence that individuals were serving prior to release is shown in Table 1.

The type of release is also shown in Table 1. During 1989, most males were released by parole. Over the five year period, the proportion or males released by

parole has decreased, while the proportion released by expiration of sentence or good conduct discharge has increased. The period from 1985 to 1989 has not shown any changes in the proportion of women who were released by parole or expiration of sentence/good conduct discharge.

The average time served is affected by the institution to which the individual was committed. For 1989 releases the average time served for a Cedar Junction sentence was 54.0 months, the average time served for a Concord sentence was 27.4 months and the average time served for a Framingham sentence was 8.0 months. From the data presented in Table 1, there appears to be an increase in time served for Framingham sentences, from 4.4 months in 1985 to 8.0 months in 1989. For Concord sentences, the time served increased each year for 1984 to 1986, decreased for 1987 and 1988 and increased again for 1989. Overall, there was an increase in average time served from 23.0 months in 1985 to 27.4 months in 1989. Time served for Cedar Junction sentences has decreased each year from 58.5 months in 1985 to 54.0 months for 1989 releases.

Overall, during the past five years the number of releases from the Department have increased each year. The percentage increase has been more marked for males than for females.

Table 1.
Selected Characteristics of Releases, 1985 to 1989

					•
	<u> 1985</u>	1986	1987	1988	1989
Sex					
Male	1616	2238	2319	2530	2706
Female	715	784	765	916	1031
Total	2331	3022	3084	3446	3737
					·
Security Level Released Fron	<u>m</u>				
Males					
Maximum	80	132	133	140	144
Medium	653	846	856	1071	1104
Lower	584	931	1030	1110	1186
Contract	299	329	300	209	272
Sub-Total	1616	2238	2319	2530	2706
Females					
Maximum	2	1	. 0	0	0
Medium	634	596	580	732	846
_ower	- 56	154	155	151	110
Contract	23	33	30	33	75
Sub-Total	715	784	765	916	1031
l'otal	2331	3022	3084	3446	3737

Table 1. (Continued)

en e	<u>1985</u>	<u>1986</u>	<u>1987</u>	<u>1988</u>	1989
Type of Sentence					
Males					
State Prison Reformatory County	680 814 122	925 988 325	1016 948 355	1147 959 424	1263 1055 388
Sub-Total	1616	2238	2319	2530	2706
Females					·
State Prison Reformatory County	18 60 637	31 60 693	44 63 658	50 60 806	55 73 903
Sub-Total	715	784	765	916	1031
Total	2331	3022	3084	3446	3737
Type of Release					
Males		•			
Parole Expiration/Discharge	1181 435	1511 727	1481 838	1581 949	1703 1003
Sub-Total	1616	2238	2319	2530	2706
Females					
Parole Expiration/Discharge	236 479	283 501	24 <i>5</i> 520	27 <i>5</i> 641	31 <i>5</i> 716
Sub-Total	715	784	765	916	1031
Total	2331	3022	3084	3446	3737

Table 1. (Continued)

	1985	1986	1987	1988	1989
Average Time Serve Release by Commit			• •		
Cedar Junction (N)	58.5 mos	55.3 mos	52.1 mos	48.6 mos	54.0 mos
	(366)	(501)	(507)	(532)	(646)
Concord	23.0 mos	23.7 mos	19.2 mos	19.1 mos	27.4 mos
(N)	(430)	(453)	(399)	(403)	(460)
Framingham (N)	4.4 mos	5.7 mos	6.1 mos	6.0 mos	8.0 mos
	(507)	(542)	(554)	(568)	(669)

A Profile of 1989 Releases

Release Characteristics

Tables 2, 3 and 4 (on pages 14 through 16) present selected characteristics of the offender and the release for 1989 releases. All the other tables that follow show the released population by the institution from which the offender was released. Releases from contract pre-release facilities: Another Chance, Charlotte House, Faith House, Griffin House, Hillside Pre-Release, Meridian House, Neil J. Houston House, and Spectrum House are combined in the category labeled 'CRS'. Also included in the 'CRS' category are contract facilities managed by Massachusetts Halfway Houses, Inc.: Brooke House, McGrath House, and Temporary Housing Program (THP). Releases from Lemuel Shattuck Hospital are included in the following tables as being released from the institution they were in prior to placement at the hospital.

Institution Released From. Table 2 presents information on the specific institution and security level from which individuals were released by the sex of the offender. For male releases, 46 percent were released from maximum or medium security facilities and 54 percent were released from lower security facilities. In contrast, 82 percent of all females were released from maximum or medium security and 18 percent were released from lower security facilities.

Type of Sentence. The second variable examined in Table 2 is type of sentence served for 1989 releases. For females, 88 percent of those released from the DOC during 1989 were serving county sentences which typically are very short. In contrast, 47 percent of the males released from the DOC were serving state prison sentences, and 39 percent were serving reformatory sentences.

Type of Release. For males, the most common type of release was parole, accounting for 63 percent of all releases in 1989. In contrast, 31 percent of the females were paroled. For females, 69 percent of all releases were by expiration of sentence or discharge. In contrast, 37 percent of males were released by good conduct discharge or expiration of sentence.

The information presented in Table 2 show that 2,094 (56%) of the 3,737 releases were from maximum or medium security facilities. A further analysis of releases from these facilities show that 846 (40%) of these releases were females. The large number of females released from higher security facilities is related, in large part, to type of sentence served, i.e., the majority of the females released were serving short county sentences. This explanation does not apply to males because very few serve county sentences. Table 3 shows select information on the 1,248 males released during 1989 from maximum or medium security institutions.

Parole Violator Status. For male releases, the security level released from is often related to parole violator status, that is, many of the releases are actually parole violators being re-released on a sentence. Of the 1,248 releases from secure facilities, 507 (41%) were parole violators, while 741 (59%) were first releases. Parole violators tend to serve a short amount of time from their return until their re-release, which may explain why so many are released from secure facilities.

Split Sentences. Some of the first releases from secure facilities are individuals who received split sentences. A split sentence is divided into a term of incarceration followed by community supervision by the court. There were 136 males with split sentences who were released from secure facilities as first releases. This makes up 18 percent of the 741 individuals who were first releases from secure facilities. Since the time served in prison for persons receiving split sentences is usually short, this hinders transfers to lower security.

Another variable that may explain some of the releases from secure facilities is whether or not the inmate had received lower security placements during his period of incarceration. Past DOC research has shown that the majority of males released from secure facilities had received one or more placements in lower security settings during their incarceration.

Time Served. Table 4 shows time served until first release by committing institution and offense. Time served varies by committing institution (54.0 months for Cedar Junction, 27.4 months for Concord and 8.0 months for Framingham). The average time served has increased for all three committing institutions when compared to time served for 1988 releases: Cedar Junction 48.6 months, Concord 19.1 months, and Framingham 6.0 months. Time served also varies by offense category. For example, individuals committed to Cedar Junction served longest for person offenses (an average of 73.8 months) and shortest for drug offenses (30.0 months); individuals committed to Concord served longest for person offenses (an average of 32.9 months) and shortest for drug offenses (16.9 months); and individuals committed to Framingham served longest for person offenses (an average of 19.9 months) and shortest for offenses in the "other" category (3.4 months).

Table 2.

Selected Release Characteristics by Sex of Offender, 1989 Releases

Release	Ma	les	Fem	ales	Tot	al
Characteristics	Number	Percent	Number	Percent	Number	Percent
Institution Released	From					
Maximum Security						
Cedar Junction Sub-Total	144 144	(5) (5)	0 0	(0) (0)	144 144	(4) (4)
Medium Security						
Old Colony (OCCC) Concord Framingham NCCI Norfolk SECC Sub-Total	143 293 0 144 162 362 1104	(5) (11) (0) (5) (6) (13) (41)	0 0 846 0 0 0 846	(0) (0) (82) (0) (0) (0) (82)	143 293 846 144 162 362 1950	(4) (8) (23) (4) (4) (10) (52)
Minimum Security						
Bay State NCC Sub-Total	42 84 126	(2) (3) (5)	0 0 0	(0) (0)	42 84 1 26	(1) (2) (3)
Minimum/Pre-Relea	se					
Plymouth Warwick Shirley Lancaster Longwood Sub-Total	128 50 256 69 343 846	(5) (2) (9) (2) (13) (31)	0 0 0 63 47 110	(0) (0) (0) (7) (5) (11)	128 50 256 132 390 956	(3) (1) (7) (4) (10) (26)
State Pre-Release						
Boston State Norfolk PRC Park Drive S. Middlesex Sub-Total	65 42 30 77 214	(2) (2) (1) (3) (8)	0 0 0 0	(0) (0) (0) (0)	65 42 30 77 214	(2) (1) (1) (2) (6)
Contract Pre-Release	se					·
Sub-Total	272	(10)	75	(7)	347	(9)
TOTAL	2706	(100)	1031	(100)	3737	(100)

Table 2. (Continued)

Release	Ma		Ferr	ales	Tot	al
Characteristics	Number	Percent	Number	Percent	Number	Percent
Type of Sentence	<u> </u>		<u></u>		<u></u>	
State Prison Reformatory County	1263 1055 388	(47) (39) (14)	55 73 903	(5) (7) (88)	1318 1128 1291	(35) (30) (35)
Total	2706	(100)	1031	(100)	3737	(100)
Type of Release				•		
Parole Expiration/Discharge	1703 1003	(63) (37)	315 716	(31) (69)	2018 1719	(54) (46)
Total	2706	(100)	1031	(100)	3737	(100)

Table 3.

Males Released by Security Level
of Institution From Which Released, 1989 Releases

	Secure Facilities			Lower Security Facilities		al
	Number	Percent		Percent	Number	Percent
Parole Violator Sta	<u>itus</u>					
First Releases Parole Violators	741 507	(59) (41)	1195 263	(82) (18)	1936 770	(72) (28)
Total	1248	(100)	1458	(100)	2706	(100)
Parole Violator Stand Split Sentence						
First Releases Split Other Sub-Total	136 605 741	(18) (82) (100)	134 1061 1195	(11) (89) (100)	270 1666 1936	(14) (86) (100)
Parole Violators Split Other Sub-Total	14 493 507	(3) (97) (100)	7 256 263	(3) (97) (100)	21 749 770	(3) (97) (100)
Total	1248	(100)	1458	(100)	2706	(100)

Table 4.

Mean Time Served Until First Release by Present Offense and Committing Institution, 1989 Releases

Cedar J		ar Junction	С	oncord	Fran	ningham
Offense	N	Mean	N	Mean	N	Mean
General Categories						
Person	263	73.8 Months	207	32.9 Months	73	19.9 Months
Sex	91	63.5 Months	67	27.8 Months	9	10.3 Months
Property	98	38.4 Months	93	25.1 Months	217	7.5 Months
Drug	181	30.0 Months	74	16.9 Months	166	9.0 Months
Other	13	37.5 Months	19	19.0 Months	204	3.4 Months
Total	646	54.0 Months	460	27.4 Months	669	8.0 Months
Selected Offense					-	
Science Official						
Manslaughter	43	86.6 Months	6	49.3 Months	4	85.2 Months
Armed Robbery	110	69.6 Months	88	36.7 Months	7	53.9 Months
Unarmed Robbery	25	45.2 Months	46	31.7 Months	8	23.5 Months
Armed Assault	36	56.5 Months	45	24.5 Months	18	5.5 Months
Unarmed Assault	4	32.1 Months	10	19.0 Months	28	4.2 Months
Rape	24	80.3 Months	11	31.7 Months	0	n.a.
Rape of Child	34	52.1 Months	34	32.7 Months	2	29.7 Months
Burglary	60	37.9 Months	38	28.7 Months	19	8.6 Months
Larceny of Property	6	17.0 Months	9	16.7 Months	90	6.2 Months
Prostitution	0	n.a.	0	n.a.	54	3.8 Months
O.U.I.	0	n.a.	0	n.a.	68	3.1 Months
Controlled Sub (Class-Unknown) Controlled Sub	25	29.7 Months	17	21.2 Months	11	15.5 Months
(Class A) Controlled Sub	53	28.9 Months	17	16.7 Months	36	10.2 Months
(Class B)	99	30.9 Months	35	16.0 Months	34	14.5 Months

- 1. Individuals who were parole violators, were originally committed to another authority or were serving complex sentences (forthwith, split, fines or from & after sentences) were excluded from the analysis.
- 2. Offenses were selected based on the frequency with which they appear among the releasee group.

Nature of Present Offense

Sentencing Courts. Originally 63 percent of the releases were sentenced in Superior Courts including 19 percent from Suffolk Superior Court, 10 percent from Worcester Superior Court and 10 percent from Middlesex Superior Court. Twenty-five percent of the releases were sentenced in district or municipal courts. Ten percent were transfers from other jurisdictions (out-of-state, federal or county inmates).

<u>Jail Credits.</u> Fifty-five percent of the releases spent time in jail prior to their commitment; 45 percent had spent no time in jail prior to their commitment.

Commitment Institution. Cedar-Junction commitments represented 34 percent of all releases; Concord commitments represented 28 percent of all releases and Framingham commitments represented 28 percent of all releases. There were 386 individuals released (10 percent) who were originally committed to another jurisdiction (most of which were Longwood releases).

<u>Sentence.</u> Most releases (65 percent) were serving either reformatory or county sentences. Seventeen individuals who were serving life sentences were released in 1989. All of the lifers released during 1989 had second-degree life sentences and had been committed for murder 2.

Present Offense. Forty-one percent of the releases were serving sentences for violent offenses (33 percent for person offenses and 8 percent for sex offenses), 21 percent were serving sentences for property offenses, 18 percent for drug offenses and 20 percent for "other" offenses.

Age at Incarceration. The median age at incarceration for the releases during 1989 was 26 years old.

Personal Background Characteristics

Sex. Seventy-two percent of the releases were male and 28 percent were female.

Race. Twenty-five percent of the releases were black and not hispanic and 61 percent were white and not hispanic. There were 8 Native Americans and 5 Asians in the release group. Fourteen percent of all individuals released were Hispanic.

Marital Status. The majority of releases (65 percent) were single at the time of their commitment.

Military Discharge. Of the 3,454 releases for whom military information was known, 88 percent had never served in the military.

<u>Prior Address.</u> The largest group of releases (45 percent) came from the Boston MSA.

Occupation. Most releases whose occupations were known had worked in the areas of manual labor (51 percent) or services (26 percent) prior to commitment.

Education. The median educational level for the 1989 releases was twelfth grade; 87 percent had achieved a ninth grade or higher level of education.

Criminal History

The proportion of unknown cases for the Criminal History variables is 24 percent, the percentages below are based on those cases where criminal history information is known.

<u>Prior Court Appearances.</u> The median age at first court appearance was seventeen years. The median number of court appearances prior to their current commitment was 9. A majority of the releases had previously appeared in court for person offenses (74 percent) and property offenses (79 percent). A minority had

appeared in court for sex offenses (16 percent), alcohol offenses (30 percent) and escapes (8 percent). Fifty-three percent of the releases had court appearances for drug offenses.

<u>Prior Incarcerations.</u> Fifteen percent of the releases during 1989 had prior juvenile commitments, 43 percent of the releases during 1989 had prior incarcerations in a house of correction and 13 percent had prior incarcerations in a state or federal correctional institution. Overall, 48 percent of the releasees had served some time in an adult correctional facility for another commitment.

<u>Prior Paroles.</u> Four percent had been paroled while a juvenile and 45 percent of those had received a parole violation while a juvenile. Eight percent of the releases during 1989 had been paroled as an adult and 72 percent of those had previous parole violations. Overall, 11 percent had been paroled at least once prior to their current release and 66 percent of those had previous parole violations.

Furlough Program Participation

Ten percent of the releases had one or more furloughs during their incarceration; 90 percent had no participation in the furlough program. Eight individuals had one or more furlough escapes (this number includes 2 late over outcomes). Five percent of the 1989 female releasees and 12 percent of the male releasees had one or more furloughs during their present incarceration. The proportion of inmates who took one or more furloughs during their present incarceration decreased from 12 percent for 1988 releases to 10 percent for 1989 releases.

Table 5.

Furlough Program Participation by Sex of Offender, 1989 Releases

	Males Number Percent				Total Number Percen	
Furlough Progr	ram Partic	ipation				
None One or More	2392 314	(88) (12)	982 49	(95) (5)	3374 363	(90) (10)
Total	2706	(100)	1031	(100)	3737	(100)

Release Characteristics

4	INSTITUTION RELEASED FROM													
	3 4 Y		BDS		CON		CRS		FR∆		G <u>A</u> □		Ł A V	
	. 4	*	Ŋ	*	N	7,	N	*	N	7.	N	7	Ŋ	? ;
TYPE OF RELEASE Expiration of														
Sentence	0	(0)	0	(0)	0	(0)	0	(0)	301	(36)	1	(0)	1	(1)
Parole Good Conduct	27	(64)	50	(77)	229	(78)	265	1761	219	(26)	83	(59)	Я7	(66)
Discharge	15	(36)	15	(23)	64	(22)	82	(24)	326	(39)	51	(42)	44	(33)
Total	42	(100)	65	(100)	293	(100)	347	(100)	846	(100)	144	(120)	132	(100)

(continued)

	INSTITUTION RELEASED FROM													
	LGW		NEC		NOR		NPR		acc		оде		ρĹΛ	
	N	7	N	*	N	7.	N	*	N	7	N	7	N	7.
TYPE OF RELEASE Expiration of												٠		
Sentence	149	(38)	0	(0)	1	(1)	1	(2)	0	(0)	?	(7)	0	(0)
Parole Good Conduct	99	(25)	57	(68)	94	(58)	31	(74)	85	(59)	23	(77)	82	(64)
Discharge	142	(36)	27	(32)	67	(41)	10	(24)	58	(41)	5	(17)	46	(36)
Total	390	(100)	84	(100)	162	(100)	42	(100)	143	(100)	30	(100)	128	(100)

(continued)

	S 1	EC	INSTITUTION RELEASED FR					1 \L	₹K	tai		
TYPE OF RELEASE Expiration of	Ŋ	7	N	₹.	N	*	N .	\$	N	7,	N	₹
Sentence Parole Good Conduct	0 238	(0) (66)	0 192	(0) (75)	0 58	(0) (75)	1 66	(1) (46)	0 33	(0) (66)	454 2019	(12) (54)
Discharge	124	(34)	64	(25)	19	(25)	77	(53)	17	(34)	1263	(34)
Total	362	(100)	256	(100)	77	(100)	144	(100)	50	(100)	3737	11001