



MASSACHUSETTS DEPARTMENT OF CORRECTION

Quarterly Report on the Status of Prison Overcrowding, Third Quarter of 1999

Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985

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1999 Third Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period.

Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.

This report presents the required statistics for the third quarter of 1999.

This report was prepared by Hollie Matthews Hoover and Suzanne Gesualdi of the Research and Planning Division, and is based on daily count sheets prepared by the Classification Division.

1999 Third Quarter Report

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Technical Notes, 1996 to Present¹

- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996 .
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- The Souza-Baranowski Correctional Center, a security level 6 facility, was added to the Department of Correction count sheet on November 3, 1998. The facility began housing offenders on November 6, 1998. The average daily population in Table 2 is based on the previous twelve months. Since SBCC was populated for only eight of the twelve months, the figures in Table 2 for this facility are skewed.
- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states:

¹ For technical notes prior to 1996, please refer to previous quarterly reports.

Custody Levels:

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant. Inmates are confined to their cells at all times, except when they are removed for authorized activities. Inmates within their status, when removed from their cell, are typically under escort and in restraints.

Abbreviations

AC	- Addiction Center	OCCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

Table 1 provides the DOC figures for the third quarter of 1999. As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot

Camp) decreased by 191 inmates from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,954 inmates in the system, and the average daily population was 9,883 with a design capacity of 8,130. Thus, the DOC operated at 122 percent of design capacity.

Population in DOC Facilities, July 1, 1999 to September 30, 1999					
Custody Level/ Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	564	549	576	633	89%
SBCC	803	821	844	1,024	78%
Framingham-ATU	137	143	138	64	214%
Custody Level 5					
OCCC	710	705	728	488	145%
Custody Level 4					
Concord	1,179	1,302	1,139	614	192%
Framingham	474	485	478	388	122%
Norfolk	1,457	1,487	1,485	1,084	134%
NCCI	945	964	958	568	166%
SECC	299	310	303	456	66%
Bay State	287	290	296	266	108%
Mass. Boot Camp	101	81	111	128	79%
Shirley-Medium	1,075	1,083	1,095	720	149%
*Bridgewater SDPTC	343	349	348	345	99%
Sub-Total	8,374	8,569	8,499	6,778	124%
Custody Level 3					
Plymouth	163	173	152	151	108%
NECC	209	212	201	150	139%
SECC-Minimum	94	99	94	100	94%
Shirley-Minimum	303	323	282	403	75%
Pondville	181	184	177	100	181%
Custody Level 3/2					
Lancaster-Male	118	120	112	94	126%
Lancaster-Female	57	60	58	59	97%
SMCC	189	194	185	125	151%
Sub-Total	1,314	1,365	1,261	1,182	111%
Custody Level 2					
Boston State	88	95	90	55	160%
Park Drive	48	49	47	50	96%
Hodder House	33	33	32	35	94%
Custody Level 1					
Charlotte	9	12	10	15	60%
Houston House	11	12	11	15	73%
PPREP	6	10	4	n.a	
Sub-Total	195	211	194	170	115%
Total	9,883	10,145	9,954	8,130	122%
Bridgewater SH	350	356	340	227	154%
Bridgewater SDPTC	172	175	175	216	80%
Bridgewater AC	93	102	97	214	43%
Longwood TC	132	145	136	125	106%
Sub-Total	747	778	748	782	96%
Grand Total	10,630	10,923	10,702	8,912	119%
Houses of Correction	598	575	628	n.a.	n.a.
Federal Prisons	23	23	23	n.a.	n.a.
Inter-State Contract	247	249	249	n.a.	n.a.

(* See Technical Notes)

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 1, 1998 to June 30, 1999. These figures indicate that the DOC population increased by 3 over this twelve month period

(excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 10,132 in July 1998 to 10,135 in June, 1999.

Population in DOC Facilities, July 1, 1998 to June 30, 1999					
Custody Level/ Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Custody Level 6					
Cedar Junction	635	799	551	633	100%
*SBCC	509	n.a	812	1,024	50%
Framingham-ATU	121	69	149	64	189%
Custody Level 5					
OCCC	730	722	707	488	150%
Custody Level 4					
Concord	1,345	1,334	1,300	614	219%
Framingham	511	544	470	388	132%
Norfolk	1,494	1,490	1,486	1,084	138%
NCCI	954	935	964	568	168%
SECC	475	807	310	456	104%
Bay State	294	292	290	266	111%
Mass. Boot Camp	93	104	80	128	73%
Shirley-Medium	1,096	1,090	1,084	720	152%
*Bridgewater SDPTC	349	350	349	345	101%
Sub-Total	8,606	8,536	8,552	6,778	127%
Custody Level 3					
Plymouth	174	171	175	151	115%
NECC	224	222	212	150	149%
SECC-Minimum	94	94	100	100	94%
Shirley-Minimum	312	350	323	403	77%
Pondville	182	180	184	100	182%
Custody Level 3/2					
Lancaster-Male	119	123	120	94	127%
Lancaster-Female	60	55	61	59	102%
SMCC	194	197	194	125	155%
Sub-Total	1,359	1,392	1,369	1,182	115%
Custody Level 2					
Boston State	97	93	97	55	176%
Park Drive	49	50	49	50	98%
Hodder House	27	29	33	35	77%
Custody Level 1					
Charlotte	8	8	13	15	53%
Houston House	9	14	12	15	60%
PPREP	14	10	10	n.a	
Sub-Total	204	204	214	170	120%
Total	10,169	10,132	10,135	8,130	125%
Bridgewater SH	352	355	359	227	155%
Bridgewater SDPTC	179	182	175	216	83%
Bridgewater AC	94	111	107	214	44%
Longwood TC	139	119	145	125	111%
Sub-Total	764	767	786	782	98%
Grand Total	10,933	10,899	10,921	8,912	123%
Houses of Correction	645	719	569	n.a	n.a
Federal Prisons	23	25	23	n.a	n.a
Inter-State Contract	288	365	249	n.a	n.a

(* See Technical Notes)

Table 3 presents the county figures for the third quarter of 1999. The county population increased by 57 inmates from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the

county system operated with 12,147 inmates, with an average daily population of 12,035 in facilities with a total design capacity of 8,356. Thus, the county system operated at 144 percent of design capacity.

Population in County Correctional Facilities by County, July 1, 1999 to September 30, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	248	251	260	110	225%
Berkshire	206	210	209	116	178%
Bristol	1,076	1,081	1,074	666	162%
Dukes	28	26	30	19	147%
Essex	1,283	1,276	1,324	635	202%
Franklin	136	144	138	63	216%
Hampden	1,772	1,726	1,774	1,303	136%
Hampshire	244	232	255	248	98%
Middlesex	1,296	1,350	1,284	1,035	125%
Norfolk	585	598	578	379	154%
Plymouth	1,292	1,255	1,317	1,140	113%
Suffolk	2,387	2,429	2,373	1,599	149%
Worcester	1,299	1,312	1,344	790	164%
Longwood TC	134	145	136	125	107%
Mass. Boot Camp	49	55	51	128	38%
Total	12,035	12,090	12,147	8,356	144%

Table 4 presents the county figures for the third quarter of 1999. The following table presents a breakdown of multi -facility counties, by facility.

Population in County Correctional Facilities by Facility, July 1, 1999 to September 30, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<i>Bristol County</i>					
Bristol Ash Street	156	146	152	206	76%
Bristol Dartmouth	764	757	768	304	251%
Bristol DRNCAC	81	91	88	100	81%
Bristol Pre-Release	75	87	66	56	134%
<i>Essex County</i>					
Essex Middleton	1,017	1,014	1,050	500	203%
Essex LCAC	266	262	274	135	197%
<i>Hampden County</i>					
Hampden	1,635	1,590	1,641	1,178	139%
Hampden-OUI	137	136	133	125	110%
<i>Middlesex County</i>					
Middlesex Cambridge	273	245	284	161	170%
Middlesex Billerica	1,023	1,105	1,000	874	117%
<i>Norfolk County</i>					
Norfolk Dedham	505	505	503	302	167%
Norfolk Braintree	26	28	26	52	50%
Norfolk Contract	54	65	49	25	216%
<i>Suffolk County</i>					
Suffolk Nashua Street	624	610	635	453	138%
Suffolk South Bay	1,763	1,819	1,738	1,146	154%

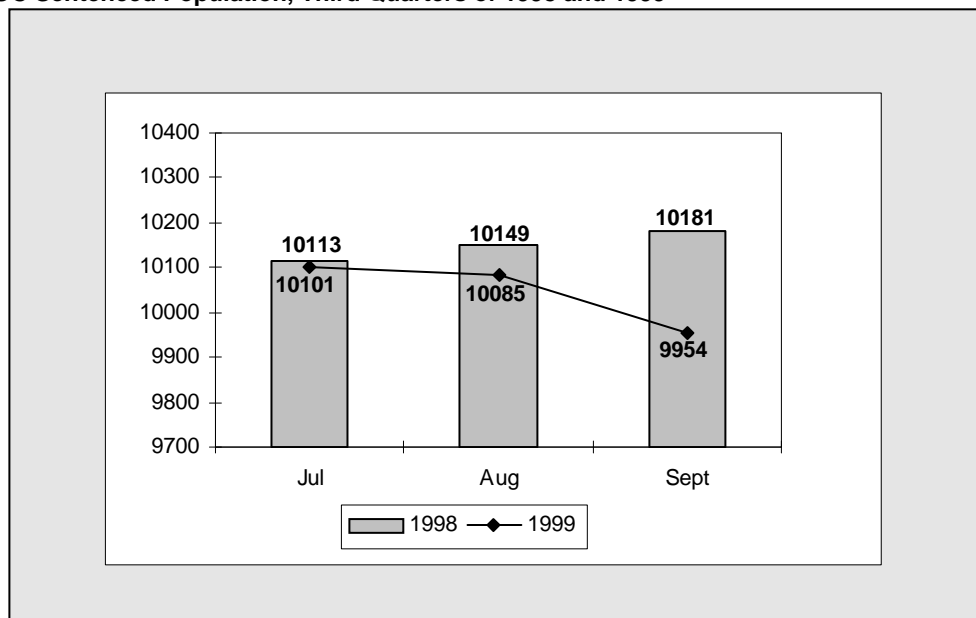
Table 5 presents the county figures for the previous twelve months. These figures indicate that the county population decreased by 316 inmates, or minus 3 percent, over this twelve-month period, from 12,430 in July, 1998, to 12,114 in June, 1999.

Population in County Correctional Facilities by County, July 1, 1998 to June 30, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	255	254	252	110	232%
Berkshire	232	240	211	116	200%
Bristol	1,092	1,117	1,072	666	164%
Dukes	31	25	26	19	163%
Essex	1,294	1,355	1,273	635	204%
Franklin	146	130	145	63	232%
Hampden	1,801	1,840	1,725	1,303	138%
Hampshire	229	233	230	248	92%
Middlesex	1,388	1,475	1,365	1,035	134%
Norfolk	623	632	597	379	164%
Plymouth	1,365	1,142	1,266	1,140	120%
Suffolk	2,530	2,551	2,445	1,599	158%
Worcester	1,287	1,268	1,307	790	163%
Longwood TC	139	119	145	125	111%
Mass. Boot Camp	48	49	55	128	38%
Total	12,460	12,430	12,114	8,356	149%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of multi-facility counties, by facility.

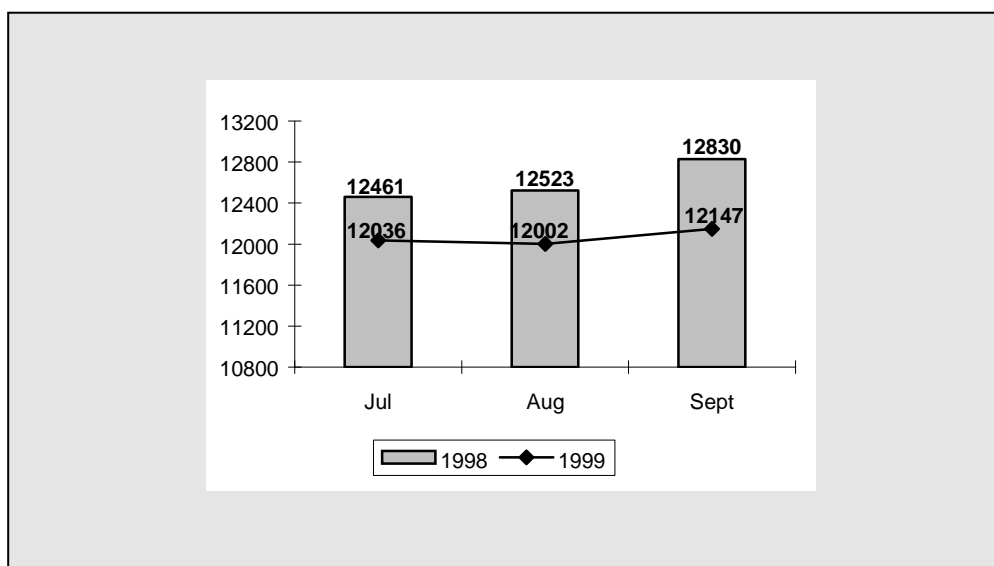
Population in County Correctional Facilities by Facility, July 1, 1998 to June 30, 1999					
Facility	Avg Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<i>Bristol County</i>					
Bristol Ash Street	166	229	142	206	81%
Bristol Dartmouth	752	695	760	304	247%
Bristol DRNCAC	93	98	86	100	93%
Bristol Pre-Release	81	95	84	56	145%
<i>Essex County</i>					
Essex Middleton	1,074	1,090	1,010	500	215%
Essex LCAC	220	265	263	135	163%
<i>Hampden County</i>					
Hampden	1,662	1,700	1,591	1,178	141%
Hampden-OUI	139	140	134	125	111%
<i>Middlesex County</i>					
Middlesex Cambridge	259	267	265	161	161%
Middlesex Billerica	1,129	1,208	1,100	874	129%
<i>Norfolk County</i>					
Norfolk Dedham	509	517	502	302	169%
Norfolk Braintree	40	41	29	52	77%
Norfolk Contract	74	74	66	25	296%
<i>Suffolk County</i>					
Suffolk Nashua Street	635	656	624	453	140%
Suffolk South Bay	1,895	1,895	1,821	1,146	165%

Figure 1.
DOC Sentenced Population, Third Quarters of 1998 and 1999



The graph above compares the DOC sentenced population for the third quarter in 1998 to that in 1999, by month. For July, 1999 the DOC population decreased by 12 inmates compared with the same month of 1998; for August, the population decreased by 64 inmates (-1%) ; and for September the population decreased by 227 inmates, or minus 2 percent.

Figure 2.
HOC Population, Third Quarters of 1998 and 1999



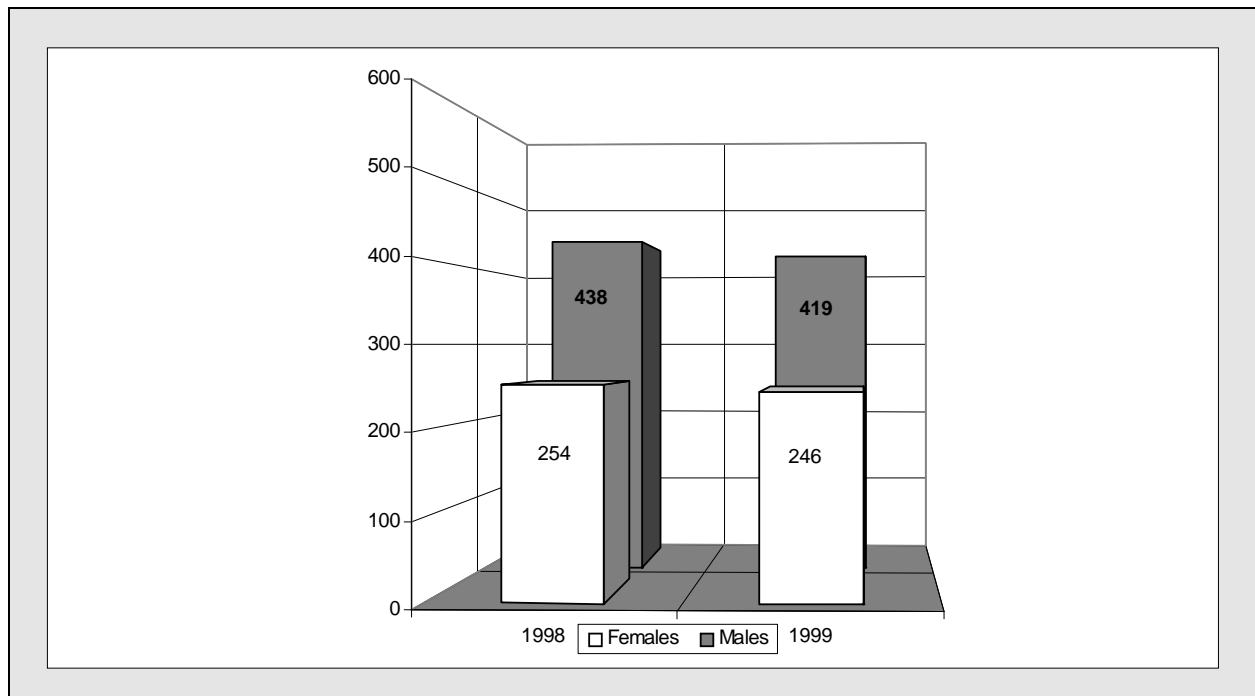
The graph above compares the HOC population for the third quarter in 1998 to that in 1999, by month. For July, 1999 the HOC population decreased by 425 inmates (-3%) compared with the same month of 1998; for August, the population decreased by 521 inmates (-4%) ; and for September, the population decreased by 683 inmates, or minus 5 percent.

Note: Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

Table 7 provides statistics on new, criminally sentenced court commitments to the DOC for the third quarters of 1998 and 1999, by sex. Overall, there was a decrease of 117 new court commitments, or minus 6 percent for 1999 in comparison with the number of new court commitments in 1998, from 2,144 to 2,027. Male commitments for the first three quarters of 1999 decreased by 99, or minus 7 percent from 1998. Female commitments for 1999 decreased by 18, or minus 2 percent compared to the number of commitments for the same time period in 1998.

Quarterly DOC New Court Commitment by Sex			
	1998	1999	Difference
Males			
First Quarter	517	478	-8%
Second Quarter	458	417	-9%
Third Quarter	438	419	-4%
Sub -Total	1,413	1,314	-7%
Females			
First Quarter	238	242	2%
Second Quarter	239	225	-6%
Third Quarter	254	246	-3%
Sub -Total	731	713	-2%
Total	2,144	2,027	-5%

Figure 3 provides a graphical representation of the number of new, criminally sentenced court commitments to the DOC during the third quarters of 1998 and 1999, by sex.



Note: Data for Table 7 and Figure 3 were obtained from the Inmate Tracking database maintained by the DOC.