



# MASSACHUSETTS DEPARTMENT OF CORRECTION

## Quarterly Report on the Status of Prison Overcrowding, Third Quarter of 2000

Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985

**Argeo Paul Cellucci**  
*Governor*

**Jane Swift**  
*Lieutenant Governor*

**Jane Perlov**  
*Secretary of Public Safety*

**Michael T. Maloney**  
*Commissioner*

**Kathleen M. Dennehy**  
*Deputy Commissioner*

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# 2000 Third Quarter Report

**S**ection Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities. This statute calls for the following information:

***Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and the last days of the report period.***

***Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.***

This report presents the required statistics for the third quarter of 2000.

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*This report was prepared by Pamela McLaughlin of the Research and Planning Division, and is based on daily count sheets prepared by the Classification Division.*

## 2000 Third Quarter Report

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- The official capacity or custody level designation for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity and custody level reflects the status at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1 through 6.
- On November 15, 1996, one hundred new modular beds were added to MCI Concord, increasing its design capacity to 614. Ninety-six modular beds were also added to MCI Norfolk, increasing its total to 1,084 beds. Pondville Correctional Center was reclassified from Custody Level 3/2 to Custody Level 3.
- Two hundred and forty-three new modular beds were added to Middlesex (Billerica) House of Correction on November 15, 1996, increasing its total to 874 beds, and the Middlesex county total to 1,035 beds.
- Due to changes in the Massachusetts General Law, DOC consolidated one unit at the Bridgewater Treatment Center and back-filled with general population inmates. These design capacity beds were placed on-line November 8, 1996 and first appeared on the November 12, 1996 daily count sheet. Three hundred additional beds were placed on-line during the third quarter of 1997.
- Due to a DOC policy modification, the security level of MCI-Shirley (Min) was changed from Security Level 3/2 to Security Level 3 during the first quarter of 1996 .
- Where relevant, the population figures for all facilities include both male and female inmates except as shown at Lancaster.
- State inmates housed in the Hampshire County contract program are included in the county population tables, as are all other state inmates housed in county facilities.
- Longwood Treatment Center is a specialized DOC facility which houses primarily individuals incarcerated for operating under the influence of alcohol. Because the inmates are predominantly county sentenced inmates, the inmate count and bed capacity are also included in Tables 3 and 4.
- Beginning with the second quarter of 1998 quarterly report, the following county correctional facilities are presented individually: Bristol Dartmouth, Bristol Ash Street, David R. Nelson Correctional Addiction Center, and Bristol Pre-Release in Bristol County; Essex Middleton and Essex Lawrence Correctional Alternative Center in Essex County; Middlesex Cambridge and Middlesex Billerica in Middlesex County; Norfolk Braintree, Norfolk Dedham, and Norfolk Contract in Norfolk County. Beginning with the third quarter of 1998 report, facilities for Suffolk and Hampden counties are presented individually.
- Nashua Street inmates housed at other facilities are reported in the counts for the facilities in which they are in custody.
- On October 22, 1997, Eastern Massachusetts Correctional Alcohol Center (EMCAC) was renamed the David R. Nelson Correctional Addiction Center (DRNCAC).
- Due to a DOC policy modification, the security level of Hodder House was changed from Security Level 2 to Security Level 3/2 during the first quarter of 2000 .
- On May 18, 2000, the Braintree Alternative Center was temporarily closed for renovations by the Norfolk County Sheriff's Office. All inmates were transferred to the minimum security Pre-Release Center in Dedham.
- As of September 15, 2000, Longwood Treatment Center is officially closed. The men were transferred to the Massachusetts Boot Camp and the women were transferred to facilities housing female populations.
- As of September 22, 2000, Massachusetts Boot Camp no longer holds any medium security inmates.

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<sup>1</sup> For technical notes prior to 1996, please refer to previous quarterly reports.

- On April 18, 1995, new security level designations were established according to 103 DOC 101 Correctional Institutions/Custody Levels policy which states

#### **Custody Levels:**

- **Level One.** The least restrictive in the department and is reserved only for those inmates who are at the end of their sentence and have been identified as posing little to no threat to the community. Supervision is minimal and indirect.

- **Level Two.** A custody level in which both design/construction as well as inmate classification reflect the goal of restoring to the inmate maximum responsibility and control of their own behavior and actions prior to their release. Direct supervision of these inmates is not required, but intermittent observation may be appropriate under certain conditions. Inmates within this level may be permitted to access the community unescorted to participate in programming to include, but not limited to, work release, educational release, etc.

- **Level Three.** A custody level in which both the design/construction as well as inmate classification reflect the goal of returning to the inmate a greater sense of personal responsibility and autonomy while still providing for supervision and monitoring of behavior and activity. Inmates within this security level are not considered a serious risk to the safety of staff, inmates or to the public. Program participation is mandated and geared toward their potential reintegration into the community. Access to the community is limited and under constant direct staff supervision.

- **Level Four.** A custody level in which both the design/construction as well as inmate classification reflect the goal of restoring to the inmate some degree of responsibility and control of their own behavior and actions, while still insuring the safety of staff and inmates. Design/construction is generally characterized by high security parameters and limited use of internal physical barriers. Inmates at this level have demonstrated the ability to abide by rules and regulations and require intermittent supervision. However, behavior in the community, i.e., criminal sentence and/or the presence of serious outstanding legal matters indicate the need for some control and for segregation from the community. Job and program opportunities exist for all inmates within the perimeter of the facility.

- **Level Five.** A custody level in which design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates. Inmates accorded to this status may present an escape risk or pose a threat to other inmates, staff, or the orderly running of the institution, however, at a lesser degree than those at level 6. Supervision remains constant and direct. Through an inmates willingness to comply with institutional rules and regulations, increased job and program opportunities exist.

- **Level Six.** A custody level in which both design/construction as well as inmate classification reflect the need to provide maximum external and internal control and supervision of inmates primarily through the use of high security parameters and extensive use of internal physical barriers and check points. Inmates accorded this status present serious escape risks or pose serious threats to themselves, to other inmates, to staff, or the orderly running of the institution. Supervision of inmates is direct and constant. Inmates are confined to their cells at all times, except when they are removed for authorized activities. Inmates within their status, when removed from their cell, are typically under escort and in restraints.

#### **Abbreviations**

AC	- Addiction Center	OSCC	- Old Colony Correctional Center
ADP	- Average Daily Population	OUI	- Operating Under the Influence
ATU	- Awaiting Trial Unit	PPREP	- Pre-Parole Residential Environmental Phase Program
CRS	- Contract Residential Services Includes Charlotte House, and Houston House	PRC	- Pre-Release Center
DDU	- Departmental Disciplinary Unit	SBCC	- Souza-Baranowski Correctional Center
DOC	- Department of Correction	SECC	- Southeastern Correctional Center
DRNCAC	David R. Nelson Correctional Addiction Center	SDPTC	- Sexually Dangerous Person Treatment Center
DSU	- Departmental Segregation Unit	SMCC	- South Middlesex Correctional Center (formerly SMPRC)
HOC	- House of Correction	SH	- State Hospital
LCAC	- Lawrence Correctional Alternative Center	TC	- Treatment Center (Longwood)
NECC	- Northeastern Correctional Center		
NCCI	- North Central Correctional Institution at Gardner		

**Table 1 provides the DOC figures for the third quarter of 2000.** As this table indicates, the DOC population (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp) increased by 16 inmates from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the DOC operated with 9,772 inmates in the system, and the average daily population was 9,763 with a design capacity of 8,130. Thus, the DOC operated at 120 percent of design capacity.

**Population in DOC Facilities, July 3, 2000 to September 29, 2000**

<b>Custody Level/ Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
Custody Level 6					
Cedar Junction	687	697	686	633	109%
SBCC	975	1,002	987	1,024	95%
Framingham-ATU	126	116	129	64	197%
Custody Level 5					
OSCC	710	712	706	488	145%
Custody Level 4					
Concord	890	890	885	614	145%
Framingham	494	492	500	388	127%
Norfolk	1,493	1,493	1,479	1,084	138%
NCCI	935	956	933	568	165%
SECC	484	322	609	456	106%
Bay State	291	293	287	266	109%
*Mass. Boot Camp	49	89	0	128	38%
Shirley-Medium	1,075	1,099	1,054	720	149%
*Bridgewater SDPTC	347	349	346	345	101%
Sub-Total	8,556	8,510	8,601	6,778	126%
Custody Level 3					
Plymouth	129	135	121	151	85%
NECC	146	154	136	150	97%
SECC-Minimum	99	104	97	100	99%
Shirley-Minimum	267	263	269	403	66%
Pondville	140	145	138	100	140%
Custody Level 3/2					
Lancaster-Male	64	82	60	94	68%
Lancaster-Female	57	57	52	59	97%
SMCC	154	160	146	125	123%
Hodder House	8	11	6	35	23%
Sub-Total	1,064	1,111	1,025	1,217	87%
Custody Level 2					
Boston State	73	71	74	55	133%
Park Drive	40	41	43	50	80%
Custody Level 1					
Charlotte	12	10	8	15	80%
Houston House	7	7	8	15	47%
PPREP	11	6	13	n.a.	n.a.
Sub-Total	143	135	146	135	106%
<b>Total</b>	<b>9,763</b>	<b>9,756</b>	<b>9,772</b>	<b>8,130</b>	<b>120%</b>
Bridgewater SH	350	346	356	227	154%
Bridgewater SDPTC	213	206	221	216	99%
Bridgewater AC	99	84	84	214	46%
*Longwood TC	40	111	0	125	32%
Sub-Total	702	747	661	782	90%
<b>Grand Total</b>	<b>10,465</b>	<b>10,503</b>	<b>10,433</b>	<b>8,912</b>	<b>117%</b>
Houses of Correction	583	595	591	n.a.	n.a.
Federal Prisons	11	18	8	n.a.	n.a.
Inter-State Contract	90	95	88	n.a.	n.a.

(\* See Technical Notes)

**Table 2 provides the DOC figures for the previous twelve months - i.e., for the period July 1, 1999 to June 30, 2000.** These figures indicate that the DOC population decreased by 376, or minus 4 percent, over this twelve month period (excluding Bridgewater SH, SDPTC, AC, Longwood TC, and county inmates at the Mass. Boot Camp), from 10,145 in July, 1999 to 9,769 in June, 2000.

Population in DOC Facilities, July 1, 1999 to June 30, 2000					
Custody Level/ Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<b>Custody Level 6</b>					
Cedar Junction	602	549	697	633	95%
SBCC	931	821	1,001	1,024	91%
Framingham-ATU	135	143	118	64	211%
<b>Custody Level 5</b>					
OCCC	720	705	711	488	148%
<b>Custody Level 4</b>					
Concord	1,003	1,302	901	614	163%
Framingham	490	485	501	388	126%
Norfolk	1,490	1,487	1,496	1,084	137%
NCCI	958	964	953	568	169%
SECC	306	310	322	456	67%
Bay State	294	290	293	266	111%
Mass. Boot Camp	97	81	89	128	76%
Shirley-Medium	1,089	1,083	1,091	720	151%
*Bridgewater SDPTC	347	349	349	345	101%
<b>Sub-Total</b>	<b>8,462</b>	<b>8,569</b>	<b>8,522</b>	<b>6,778</b>	<b>125%</b>
<b>Custody Level 3</b>					
Plymouth	141	173	135	151	93%
NECC	182	212	154	150	121%
SECC-Minimum	96	99	100	100	96%
Shirley-Minimum	274	323	265	403	68%
Pondville	162	184	145	100	162%
<b>Custody Level 3/2</b>					
Lancaster-Male	114	120	83	94	121%
Lancaster-Female	55	60	56	59	93%
SMCC	183	194	162	125	146%
Hodder House	23	33	11	35	66%
<b>Sub-Total</b>	<b>1,230</b>	<b>1,398</b>	<b>1,111</b>	<b>1,217</b>	<b>101%</b>
<b>Custody Level 2</b>					
Boston State	84	95	71	55	153%
Park Drive	46	49	42	50	92%
<b>Custody Level 1</b>					
Charlotte	11	12	10	15	73%
Houston House	10	12	7	15	67%
PPREP	8	10	6	n.a.	n.a.
<b>Sub-Total</b>	<b>159</b>	<b>178</b>	<b>136</b>	<b>135</b>	<b>118%</b>
<b>Total</b>	<b>9,851</b>	<b>10,145</b>	<b>9,769</b>	<b>8,130</b>	<b>121%</b>
Bridgewater SH	346	356	347	227	152%
Bridgewater SDPTC	185	175	207	216	86%
Bridgewater AC	88	102	93	214	41%
Longwood TC	127	145	110	125	102%
<b>Sub-Total</b>	<b>746</b>	<b>778</b>	<b>757</b>	<b>782</b>	<b>95%</b>
<b>Grand Total</b>	<b>10,597</b>	<b>10,923</b>	<b>10,526</b>	<b>8,912</b>	<b>119%</b>
Houses of Correction	602	575	598	n.a.	n.a.
Federal Prisons	22	23	18	n.a.	n.a.
Inter-State Contract	234	249	95	n.a.	n.a.

(\* See Technical Notes)

**Table 3 presents the county figures for the third quarter of 2000.** The county population increased by 145 inmates, or 1 percent, from the first day of the third quarter to the last day of the quarter. At the end of the quarter, the county system operated with 11,507 inmates, with an average daily population of 11,449 in facilities with a total design capacity of 8,356. Thus, the county system operated at 137 percent of design capacity.

<b>Population in County Correctional Facilities by County, July 3, 2000 to September 29, 2000</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
Barnstable	248	228	242	110	225%
Berkshire	195	190	216	116	168%
Bristol	1,081	1,084	1,053	666	162%
Dukes	31	33	30	19	163%
Essex	1,330	1,271	1,324	635	209%
Franklin	144	167	142	63	229%
Hampden	1,677	1,658	1,684	1,303	129%
Hampshire	233	226	239	248	94%
Middlesex	1,140	1,117	1,184	1,035	110%
Norfolk	533	564	520	379	141%
Plymouth	1,363	1,362	1,396	1,140	120%
Suffolk	2,228	2,156	2,219	1,599	139%
Worcester	1,170	1,172	1,214	790	148%
*Longwood TC	40	111	0	125	32%
Mass. Boot Camp	36	23	44	128	28%
<b>Total</b>	<b>11,449</b>	<b>11,362</b>	<b>11,507</b>	<b>8,356</b>	<b>137%</b>

**Table 4 presents the county figures for the third quarter of 2000.** The following table presents a breakdown of multi-facility counties, by facility.

<b>Population in County Correctional Facilities by Facility, July 3, 2000 to September 29, 2000</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design Capacity</b>	<b>% ADP Capacity</b>
<b>Bristol County</b>					
Bristol Ash Street	168	153	185	206	82%
Bristol Dartmouth	762	767	735	304	251%
Bristol DRNCAC	75	81	76	100	75%
Bristol Pre-Release	76	83	57	56	136%
<b>Essex County</b>					
Essex Middleton	1,059	1,023	1,054	500	212%
Essex LCAC	271	248	270	135	201%
<b>Hampden County</b>					
Hampden	1,504	1,486	1,511	1,178	128%
Hampden-OUI	173	172	173	125	138%
<b>Middlesex County</b>					
Middlesex Cambridge	212	200	215	161	132%
Middlesex Billerica	928	917	969	874	106%
<b>Norfolk County</b>					
Norfolk Dedham	477	510	471	302	158%
*Norfolk Braintree	0	0	0	52	0%
Norfolk Contract	56	54	49	25	224%
<b>Suffolk County</b>					
Suffolk Nashua Street	650	609	626	453	143%
Suffolk South Bay	1,578	1,547	1,593	1,146	138%



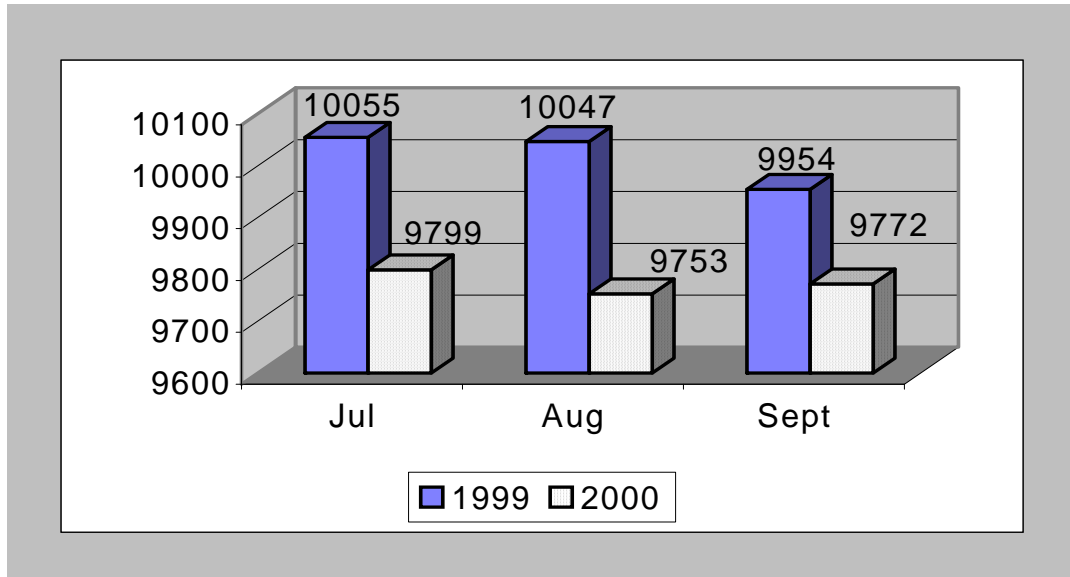
**Table 5 presents the county figures for the previous twelve months.** These figures indicate that the county population decreased by 632 inmates, or minus 5 percent, over this twelve-month period, from 12,171 in July, 1999, to 11,539 in June, 2000.

Population in County Correctional Facilities by County, July 1, 1999 to June 30, 2000					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
Barnstable	252	251	228	110	229%
Berkshire	200	210	200	116	172%
Bristol	1,065	1,081	1,095	666	160%
Dukes	31	26	28	19	163%
Essex	1,298	1,276	1,263	635	204%
Franklin	141	144	157	63	224%
Hampden	1,742	1,726	1,680	1,303	134%
Hampshire	240	232	228	248	97%
Middlesex	1,211	1,350	1,113	1,035	117%
Norfolk	568	598	566	379	150%
Plymouth	1,343	1,255	1,362	1,140	118%
Suffolk	2,294	2,429	2,203	1,599	143%
Worcester	1,251	1,312	1,186	790	158%
Longwood TC	127	145	110	125	102%
Mass. Boot Camp	151	136	120	128	118%
<b>Total</b>	<b>11,914</b>	<b>12,171</b>	<b>11,539</b>	<b>8,356</b>	<b>143%</b>

**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of multi-facility counties, by facility.

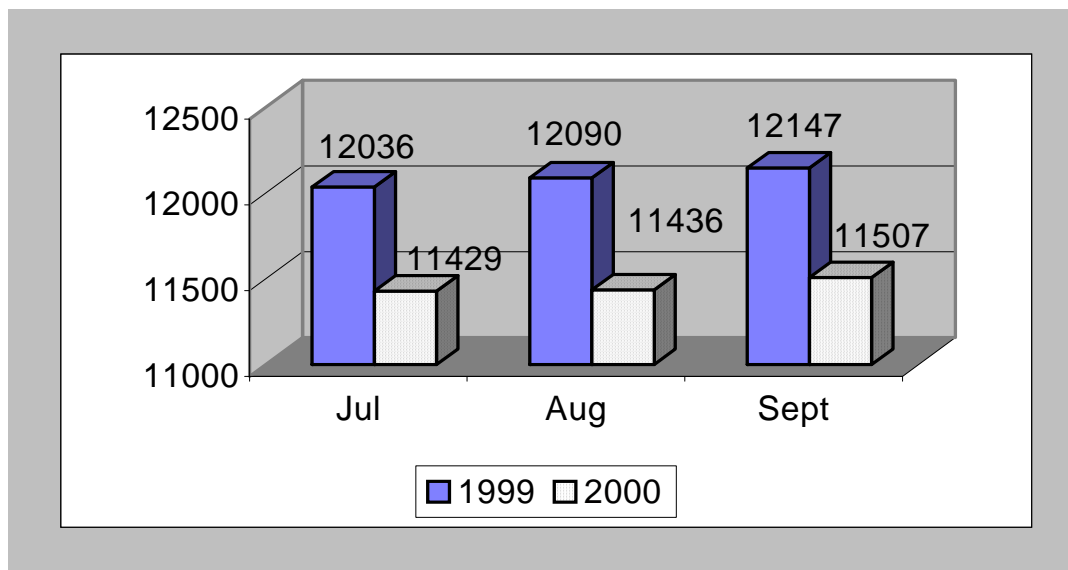
Population in County Correctional Facilities by Facility, July 1, 1999 to June 30, 2000					
Facility	Avg. Daily Population	Beginning Population	Ending Population	Design Capacity	% ADP Capacity
<b>Bristol County</b>					
Bristol Ash Street	155	146	157	206	75%
Bristol Dartmouth	761	757	773	304	250%
Bristol DRNCAC	77	91	82	100	77%
Bristol Pre-Release	72	87	83	56	129%
<b>Essex County</b>					
Essex Middleton	1,031	1,014	1,020	500	206%
Essex LCAC	267	262	243	135	198%
<b>Hampden County</b>					
Hampden	1,582	1,590	1,505	1,178	134%
Hampden-OUI	160	136	175	125	128%
<b>Middlesex County</b>					
Middlesex Cambridge	239	245	190	161	148%
Middlesex Billerica	972	1,105	923	874	111%
<b>Norfolk County</b>					
Norfolk Dedham	504	505	515	302	167%
*Norfolk Braintree	20	28	0	52	38%
Norfolk Contract	44	65	51	25	176%
<b>Suffolk County</b>					
Suffolk Nashua Street	622	610	616	453	137%
Suffolk South Bay	1,672	1,819	1,587	1,146	146%

**Figure 1.**  
**DOC Sentenced Population, Third Quarters of 1999 and 2000**



The graph above compares the DOC sentenced population for the third quarter in 1999 to that in 2000, by month. For July, 2000 the DOC population decreased by 256 inmates, or minus 3 percent, compared with the same month of 1999; for August, the population decreased by 294 inmates, or minus 3 percent; and for September the population decreased by 182 inmates, or minus 2 percent.

**Figure 2.**  
**HOC Population, Third Quarters of 1999 and 2000**



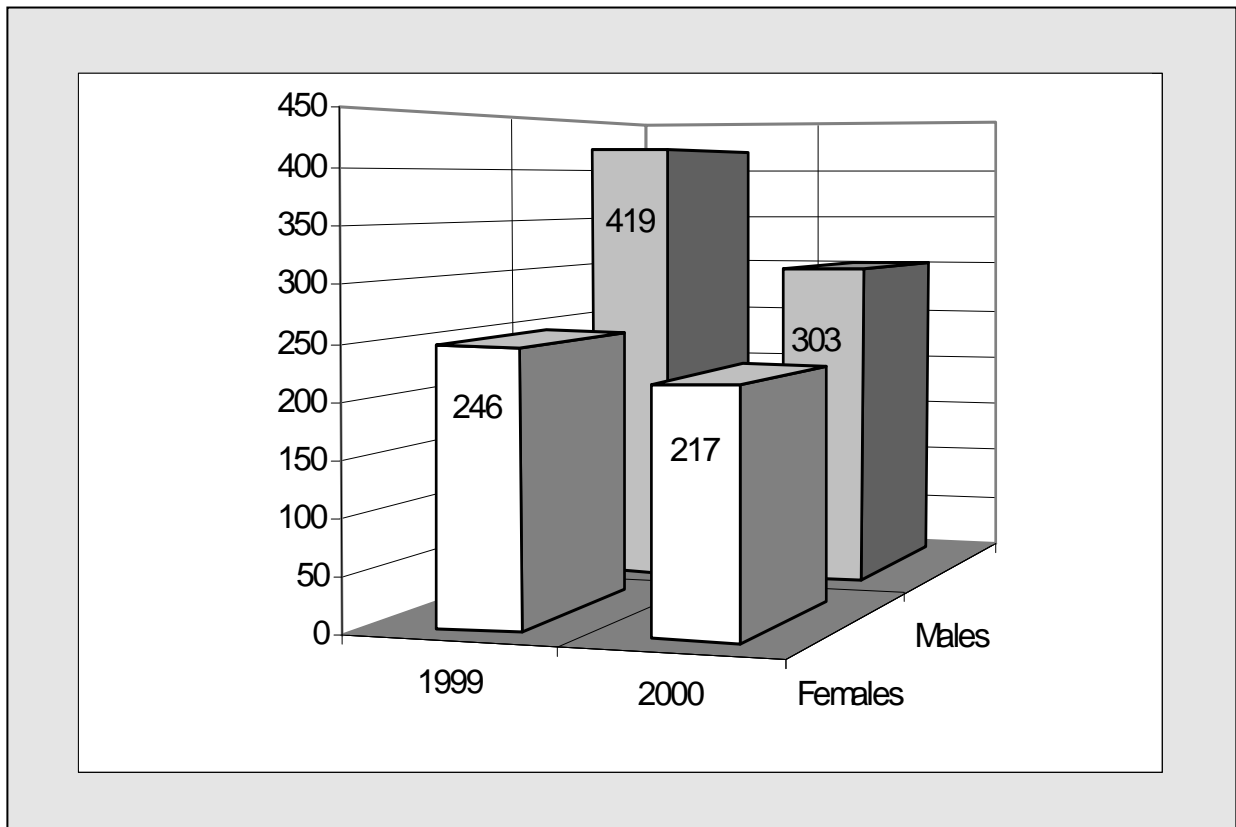
The graph above compares the HOC population for the third quarter in 1999 to that in 2000, by month. For July, 2000 the HOC population decreased by 607 inmates, or minus 5 percent, compared with the same month of 1999; for August, the population decreased by 654 inmates, or minus 5 percent; and for September, the population decreased by 640 inmates, or minus 5 percent.

*Note:* Data for Figures 1 and 2 were taken from the end of the month daily count sheet compiled by the Classification Division.

**Table 7 provides quarterly statistics on new, criminally sentenced court commitments to the DOC for the third quarters of 1999 and 2000, by sex.** Overall, there was a decrease of 147 new court commitments, or minus 11 percent for 2000 in comparison with the number of new court commitments in 1999, from 665 to 518. Male commitments for 2000 decreased by 118, or minus 28 percent from 1999. Female commitments for 2000 decreased by 29, or minus 12 percent compared to the number of commitments for 1999.

<b>Quarterly DOC New Court Commitment by Sex</b>			
	1999	2000	Difference
<b>Males</b>			
First Quarter	478	415	-13%
Second Quarter	417	371	-11%
Third Quarter	419	303	-28%
<b>Sub-Total</b>	<b>1314</b>	<b>1089</b>	<b>-17%</b>
<b>Females</b>			
First Quarter	242	272	12%
Second Quarter	225	223	-1%
Third Quarter	246	217	-12%
<b>Sub-total</b>	<b>713</b>	<b>712</b>	<b>0%</b>
<b>Total</b>	<b>2,027</b>	<b>1,801</b>	<b>-11%</b>

**Figure 3 provides a graphical representation** of the number of new, criminally sentenced court commitments to the DOC during the third quarters of 1999 and 2000, by sex.



*Note:* Data for Table 7 and Figure 3 were obtained from the DOC's Inmate Tracking database. For females committed after September 17, 2000, the information was obtained from IMS.