POPULATION TRENDS AT MCI-BRIDGEWATER

1969 - 1974

November, 1974

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ACKNOWLEDGEMENTS

The researchers would like to express their appreciation to
Herbert Wadsworth for his help in compiling statistics, Dan LeClair
for his support and advice, Joseph Landolfi for his work on the charts
and graphs, Ellen Weiner and Linda Collins for the typing of the report
and to Dylan Joel for the inspiration to carry it through to fruition.

INTRODUCTION

MCI-Bridgewater is the largest in population and area of all Massachusetts Correctional Institutions. Located in South Bridgewater, it was opened in 1855 as an almshouse for paupers. In 1872 it became the State Work House, but after 1887 it was renamed the State Farm. Its present title was obtained in 1965 when all the state-operated correctional facilities became Massachusetts Correctional Institutions.

MCI-Bridgewater currently consists of three separate departments: the Addiction Center which provides treatment for alcoholics and drug addicts; the State Hospital for the Criminally Insane, and the Treatment Center for Sexually Dangerous Persons. Formerly there was a separate department for Defective Delinquents, but in 1971 this Department was discontinued. The Bridgewater Segregation Unit was also eliminated in 1972.

In the past, Department of Correction statistical reports concerning the populations of Massachusetts Correctional Institutions have frequently excluded information regarding MCI-Bridgewater. This omission is a result of the diverse types of residents housed at this facility. The resident population is comprised of two very distinct groups, i.e. the patients and the prisoners. Patients consist of individuals who are confined at MCI-Bridgewater as a result of civil or voluntary commitments rather than criminal commitments. The prisoners, on the other hand, are convicted and sentenced offenders in the custody of the Department of Correction who have been transferred from other Massachusetts Correctional Institutions or county facilities for a variety of purposes such as to obtain specialized medical or psychiatric services, protective custody, etc. The prisoners generally comprise only a small

Background information re MCI-Bridgewater has been obtained largely from the following rublication: Powers, Edwin. The Basic Structure of the Administration of Criminal Justice in Massachusetts. Massachusetts Correctional Association, July, 1973.

portion of the total MCI-Bridgewater population, as over three-fourths of the residents are classified as patients. As of November 2, 1974 there were only 143 prisoners versus 602 patients.

In addition, there also exists wide disparity among resident types within the patient population. For example, many residents are confined on a voluntary basis, rather than having been civilly committed by the courts. In addition, there is wide variation in the length of stay for the various units. Many residents particularly voluntary alcoholics and observation cases, are housed only on a short-term basis whereas Sexually Dangerous Person committments may be confined for long periods of time.

For these reasons then, correctional researchers have considered it inappropriate to compare MCI-Bridgewater statistics with those of other Massachusetts

Correctional Institutions. The purpose of this report is to provide an analysis of population variations at Bridgewater over the past five and a quarter years

(January 1969 - March 1974). Two types of data were utilized: (1) the average daily population of Bridgewater and its specialized units was determined from a review of the weekly population counts; and (2) the total number of yearly admissions to Bridgewater was obtained from the Department of Correction Statistical Reports for the years 1969, 1970, and 1971. Admission data for 1972, 1973 and 1974 was obtained from the Admission/Release forms which are submitted weekly to the Central Office from Bridgewater.

In addition to the general analysis of population variations for the prisoner and patient populations, specific breakdowns are provided for the distinct treatment units: the State Hospital for the Criminally Insane, the Addiction Center, the Sexually Dangerous Person Unit, and the defunct Defective Delinquent Unit.

TOTAL POPULATION AT MCI-BRIDGEWATER

The total Bridgewater population has diminished steadily over the past five and one quarter years (see Appendix, Table IA). In 1969 the average daily population was 1322, whereas in the first quarter of 1974, the average population was only 859.

The total number of yearly admissions to Bridgewater between 1970 and 1973 has also decreased (see Appendix, Table IB). In 1970 there were 9,164 admissions, whereas in 1973 there were only 6,778 admissions during the course of the year, a decline of 26%.

The fact that the rate of decline of the yearly admissions (16%) is substantially less than the comparable rate for the average daily population (35%) can be attributed to a recent trend of shorter terms of commitment, or an increase in commitments.

THE PRISONER POPULATION

The overall population reduction at MCI-Bridgewater is partly attributable to a substantial decline of the prisoner population. In 1969, the average daily population for prisoners was 392 and has since dropped to 109 in the first quarter of 1974, a drop of 72% over the past five and one quarter years. Correspondingly, the number of yearly prisoner admissions has diminished substantially.

The prisoner population is comprised of two distinct groups. First, one element of the prisoner population is the court-committed drunkenness cases. Until 1973, individuals convicted of the charge of drunkenness who received sentences of more than 30 days were committed to MCI-Bridgewater to serve their sentences. However legislation passed in 1971² abolished the crime of drunkenness as of July 1, 1974.

The second sub-group of the prisoner population, the transfers, consists of residents who were originally committed to Massachusetts Correctional Institutions but

Chapter IIIB, Acts of 1971, The Alcoholism Treatment and Rehabilitation Law.

who were transferred to MCI-Bridgewater.

DRUNKENNESS COMMITMENT POPULATION

As can be seen in Appendix, Tables IIA and IIB, the drunkenness and transfer populations have experienced opposite trends. For example, drunkenness commitments declined steadily since 1969 and ceased altogether in 1973. Between the years 1969 and 1971, 90% of the prisoner population had been committed on drunkenness charges (see Appendix, Table IIA). In the first half of 1973, however, the percentage of residents in this category had dropped to 71%. Most probably this decline is a reflection of a changed law enforcement approach toward that crime (due to anticipation of forthcoming legislation) and does not necessarily indicate a decrease of drunkenness in the Commonwealth. As of July 1, 1973 the Alcoholism Treatment and Rehabilitation Law became effective and subsequent to that date, there were only eight additional admissions for drunkenness commitments for that year. By December 31 of that year, all of the remaining 122 residents had been released, thus terminating the "sentenced for drunkenness" category.

TRANSFER POPULATION

While there has been an increase in available beds created by the aforementioned decline of drunkenness commitments, the number of transfers to MCI-Bridgewater from other Massachusetts Correctional Institutions has sharply risen. As Table IIA indicates, the average daily number of individuals on transfer status at MCI-Bridgewater was 51 in the first six months of 1973, 94 in the second half of 1973, and 109 in the first quarter of 1974. Correspondingly, there were nearly four times more transfer admissions to MCI-Bridgewater in 1973 (436 admissions) than in 1972 (115 admissions).

Most likely these eight cases had been sentenced prior to July 1, but were not committed to Bridgewater until after that date.

In sum, the nature of the prisoner population at MCI-Bridgewater from 1969 to the first quarter of 1974 has significantly changed. Whereas in 1969 the prisoner population consisted primarily of court commitments for the crime of drunkenness, it presently is comprised solely of individuals transferred from MCI's.

THE PATIENT POPULATION

The average daily patient population at MCI-Bridgewater has declined from 931 in 1969 to 750 in the first quarter of 1974, a drop of 19%. In 1970 the population dropped to 849 from 931 in 1969. During the following year it rose to 870 and remained at that level through 1972. In 1973 and the first quarter of 1974, the patient population declined even further (see Appendix, Tables IIIA and IIIB).

The yearly admissions have also diminished, particularly since 1970. The total number of yearly admissions in 1970 was 7,505, whereas in 1973 there were only 6,054 admissions, a decline of 19%.

An examination of the various treatment sections at MCI-Bridgewater indicates that the overall decline is not uniform throughout the facility. For example, the State Hospital has experienced a major increase in both average daily population and total yearly admissions. Conversely, the drug treatment section has been reduced sharply and the Defective Delinquent Unit was eliminated altogether in 1971. The average daily alcoholic population has fluctuated over the past five years and the Sex Treatment population has remained stable. A specific discussion of each unit follows.

STATE HOSPITAL

The Bridgewater State Hospital for the Criminally Insane is a maximum-security unit containing the following individuals: (1) Pre-trial commitments for individuals not competent to stand trial; (2) Post-trial commitment for individuals adjudicated

not guilty by reason of insanity at the time of offense; (3) Transfers from correctional facilities as a result of abnormal behavior with which the sending institution is unable to cope; and (4) Transfers from Department of Mental Health Hospitals who necessitate greater security as a result of being escape risks or dangerous to other patients or personnel. Individuals also are committed for short-term observation periods.

The average daily population of the State Hospital has increased steadily in the past five and one quarter years. 4 In 1969, its 240 individuals comprised only a fourth (26%) of the total patient population. By the first of 1974, it had reached a peak of 396 individuals, now comprising over half (53%) of the total patient population. (see Appendix, Table IVA).

The Admission data (see Appendix, Table IVB) also shows an increase in State Hospital admissions but the rate of increase is not as great. Whereas the average daily population increased by 65%, the comparable increase in admissions was only 17%.

Table 4A reveals that within the State Hospital the average number of patients committed and those in for purposes of observation have both risen, particularly the latter group.

The State Hospital is presently the largest unit of MCI-Bridgewater.

DEFECTIVE DELINQUENT

The Defective Delinquent category had been a separate department for males and had been in operation at Bridgewater approximately 50 years prior to its termination on November 1, 1971. Chapter 888 of the Acts of 1970 repealed the laws relating to

Between the years 1963 and 1970, the average daily population declined steadily and 1970 represented the lowpoint of this decline. In 1971, the population commenced to climb upward again.

such persons. The law's vague interpretation of who exactly qualified as a "defective individual was a main reason for its repeal. 57 of those classified "defective delinquents" remaining on November 1 were still considered in need of ovservation and were transferred to Bridgewater State Hospital, thus remaining a part of the overall patient population. 23 were transferred out of Bridgewater and placed under the jurisdiction of the Department of Mental Health; 6 were released; and 2 died, therefore accounting for a total of 31 residents who were discharged from the institution late in 1971. See Appendix, Tables VA and VB for more detailed information.

ADDICTION CENTER

Alcoholic Population

As Tables VIA and VIB indicate, the alcoholic population at the Addiction Center consists primarily of voluntary admissions who willingly sign a ten-day commitment paper. The large number of admissions shows that these commitments are short-term, i.e. they probably do not remain at the Center following the expiration of the ten-day requirements.

Until 1973, there was a steady increase in the average daily population and the total admissions of voluntary alcoholic admissions. In 1973, however these admissions declined substantially and the average daily population figures for the first quarter of 1974 indicates that this trend is continuing.

DRUG DEPENDENT POPULATION

In 1969 an individual with a need for drug treatment was admitted to the Addiction Center usually as a result of commitment by the Courts although there are a few commitments for observation and a few admissions. Admissions to the Addiction Center were authorized prior to 1972 under the 1963 Drug Addiction Rehabilitation Law, and more recently under the Comprehensive Drug Rehabilitation Act of 1969 which became effective January 1, 1971. Since 1972, however, the drug treatment population has

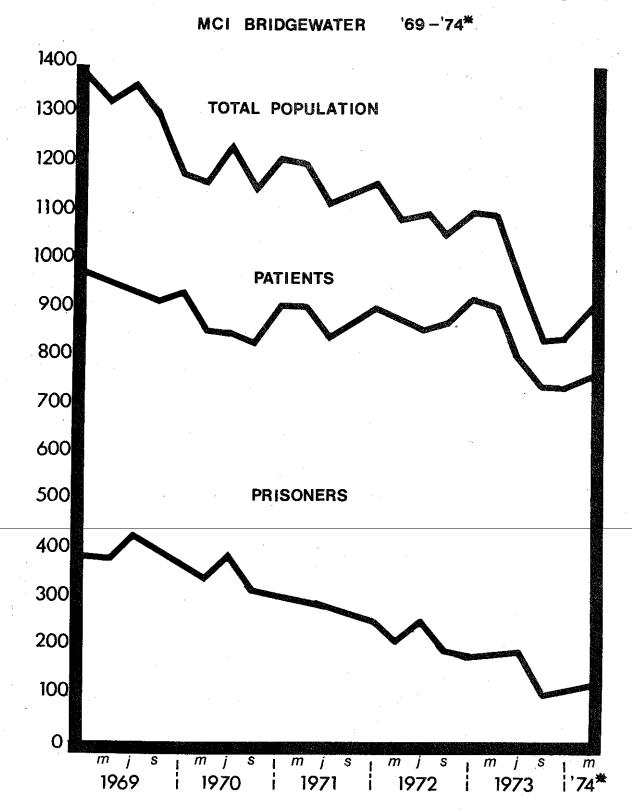
past five and one quarter years). In 1969 there was an average of 201 individuals at the Center for drug treatment, but in the first quarter of 1974 there were only 37 persons in this category. It is not evident that this decline is attributable to the 1972 legislation because the declining trend had already begun in 1970.

TREATMENT CENTER

The Treatment Center for sexually deviant offenders was established in 1959 in response to the 1957 law (chapter 772, Acts of 1957, G.L.C. 123A) creating a legal classification of "sexually dangerous persons". Certain individuals are committed to the Treatment Center for diagnostic study to determine Sexually dangerous Person status and a few enter on a voluntary basis, but the bulk of the average population is comprised of those residents who have been legally classified as SDP's and are committed for a completely indeterminate period (one day to life) but are subject to discharge or release on parole.

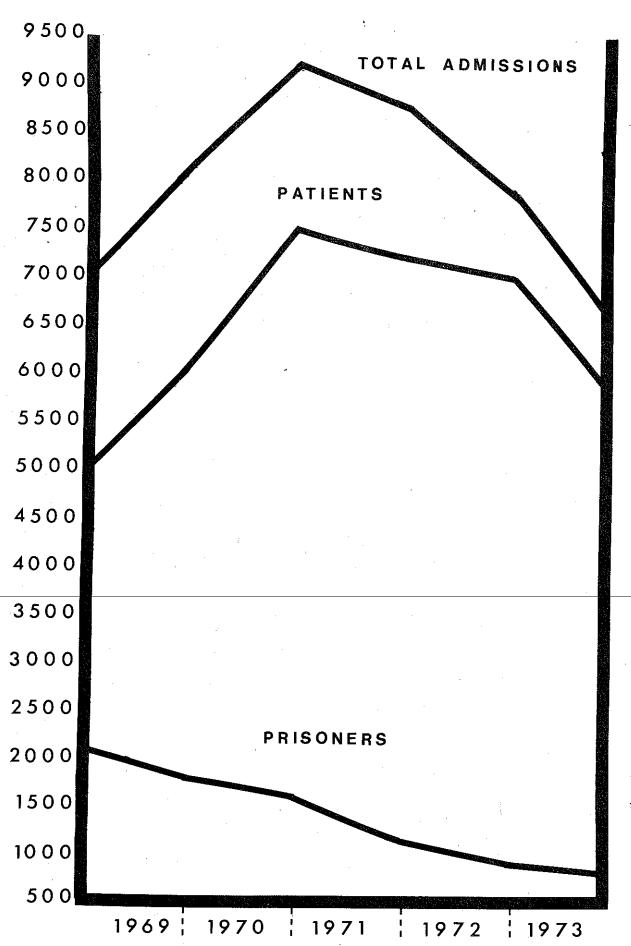
Essentially the population at the Sex Treatment Center has remained constant over the past few years. Although there has been a slight decline in the past two years, it is not substantial enough to be significant.

AVERAGE DAILY POPULATION

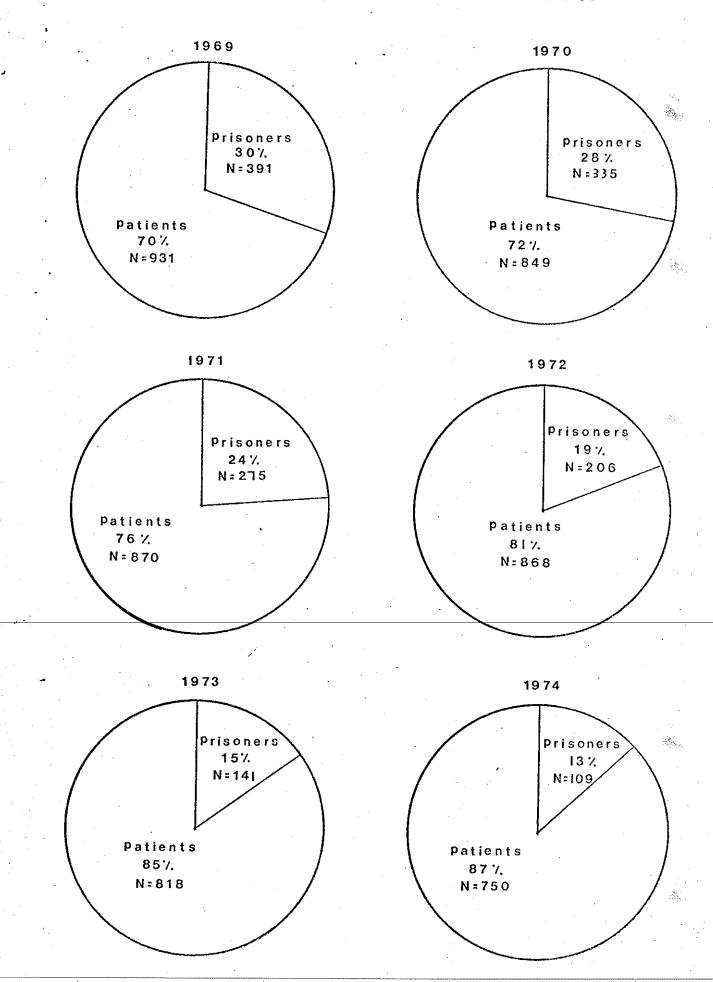


YEARLY ADMISSIONS

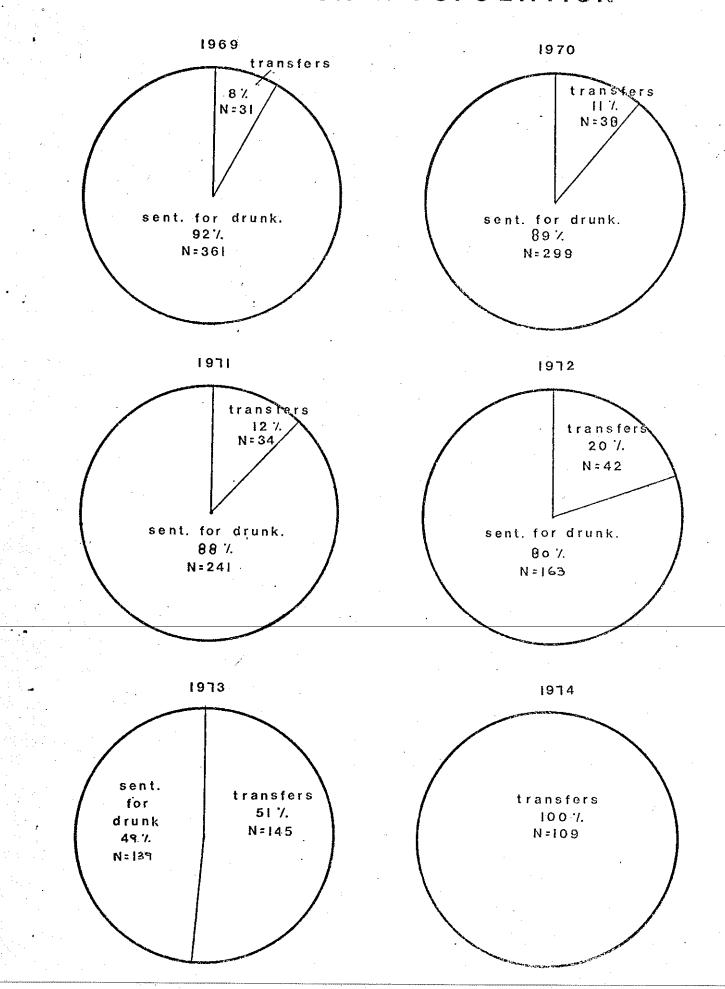
MCI BRIDGEWATER '69-'73



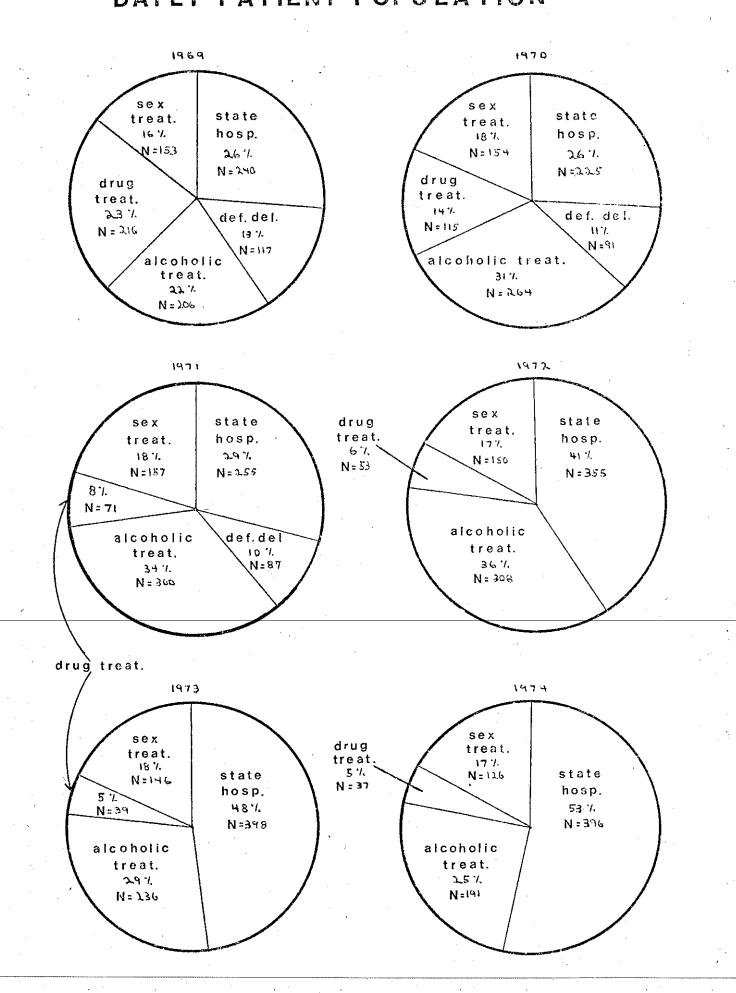
MCI-BRIDGEWATER AVERAGE DAILY POPULATION



MCI-BRIDGEWATER AVERAGE DAILY PRISONER POPULATION



MCHBRIDGEWATER AVERAGE DAILY PATIENT POPULATION



APPENDIX

TABLE I A

MCI-BRIDGEWATER AVERAGE DAILY POPULATION

1969-1974*

	<u>19</u>	969 <u>%</u>	<u>19</u> <u>N</u>	970 <u>%</u>	<u>19</u> <u>N</u>	971 <u>%</u>	<u>19</u> <u>N</u>	972 <u>%</u>	1973 <u>N</u> <u>%</u>	1974* N %
Prisoners	391	(30)	335	(28)	275	(24)	206	(19)	141 (15)	109 (13)
Patients	931	(70)	849	(72)	870	(76)	868	(81)	818 (85)	750 (87)
TOTAL	1322	(100)	1184	(100)	1145	(100)	1074	(100)	959 (100)	859 (100)

TABLE I B

MCI-BRIDGEWATER YEARLY ADMISSIONS

1969-1974*

	1969	1970	<u>1971</u>	<u>1972</u>	1973	1974*
	<u>N</u> <u>%</u>	<u>N</u> <u>%</u>	<u>N</u> %	<u>N</u> %	<u>N</u> <u>%</u>	<u>N</u> %
Prisoners Patients	1980 (25)	1659 (18)	1286 (15)	849 (11)	724 (11)	96 (8)
	6093 (75)	7505 (82)	7356 (85)	7133 (89)	6054 (89)	1168 (92)
TOTAL	8073 (100)	9164 (100)	8642 (100)	7982 (100)	6778 (100)	1264 (100)

^{*} Based on statistics on first quarter of 1974 only.

TABLE IIA

MCI-BRIDGEWATER AVERAGE DAILY PRISONER POPULATION BY CATEGORY

	_19	<u>69</u>	<u> 19</u>	70	_19	71	<u> 19</u>	72		19				1974*
	N	<u>%</u>	<u>N</u>	<u>%</u>	<u>N</u>	6) 10	N	<u>%</u>	<u>Ist</u> <u>N</u>	Half <u>%</u>	2nd N	Half	N	.: <u>%</u>
Sentenced for Drunkenness		(92)	299	(89)	241	(88)	163	(80)	122	(71)	17	(15)	0	(0)
Transfers	31	(8)	38	(11)	34	(12)	42	(20)	51	(29)	94	(85)	109	(100)
TOTAL	392((100)	337	(100)	275	(100)	205	(100)	173	(100)	111	(100)	109	(100)

TABLE II B

MCI-BRIDGEWATER YEARLY PRISONER ADMISSIONS BY CATEGORY

1969-1974*

	_19	969	_19	970	1	971_		72		1973		19	974*
	N	<u>%</u>	<u>N</u>	<u>%</u>	<u>N</u>	<u>%</u>	<u>N</u>	<u>%</u>	lst N		nd half _%		<u>%</u>
Sentenced for Drunkenness	1858	(94)	1581	(95)	1221	(95)	734	(86)	280	(64) ¿{	3 (3)	0	(0)
Transfers	122	(6)	78	(5)	65	(5)	115	(14)	159	(36)2	7 (97)	96	(100)
TOTAL	1980	(100)	1659	(100)	1286	(100)	849	(100)	439	(100)285	5 (100)	96	(100)

^{*} Based on statistics on first quarter of 1974 only.

MCI-BRIDGEWATER AVERAGE DAILY PATIENT POPULATION BY CATEGORY

	19	69	_19	70	19	71	19	72	19	73	19	74*		
	N	<u>Z</u>	N	<u>%</u>	N	<u>%</u>	N	7/6	N	%	N	%		
State Hospital	240	(26)	225	(26)	255	(29)	355	(41)	398	(48)	396	(53)		· · · · · · · · · · · · · · · · · · ·
Defective Delinquent	117	(13)	91	(11)	87	(10)	0	(0)	0	(0)	0	(0)	.*	
Alcoholics	206	(22)	264	(31)	300	(34)	308	()	235	(29)	191	(25)		
Drug Treatment	216	(23)	115	(14)	71	(8)	53	(6)	39	(5)	37	(5)		
Sex Treatment	153	(16)	154	(18)	157	(18)	150	(17)	146	(18)	126	(17)		
TOTAL	932	(100)	849	(100)	870	(100)	866	(100)	81	(100)	750	(100)		

TABLE III B MCI-BRIDGEWATER YEARLY PATIENT ADMISSIONS BY CATEGORY 1969-1974*

	<u>19</u> <u>N</u>	969 <u>%</u>	19 <u>N</u>	970 <u>%</u>	_19 <u>N</u>	771 <u>%</u>	<u>19</u> <u>N</u>	972 <u>%</u>	<u>19</u>	973 <u>%</u>	<u>1</u>	.974* <u>%</u>
State Hospital	721	(12)	793	(11)	840	(11)	703	(10)	845	(14)	224	(19)
Defective Delinquent	18	(.3)	10	(.1)	9	(.1)	0	(0)	0	(0)	0	(0)
Alcoholics	4473	(73)	5677	(76)	6168	(84)	6183	(87)	4794	(79)	863	(74)
Drug Treatment	781	(13)	946	(13)	229	(3)	142	(2)	267	(4)	47	(4)
Sex Treatment	. 100	(2)	79	(1)	110	(1)	105	(1)	148	(2)	34	(3)
TOTAL	6093	(100)	7505	(100)	7356	(100)	7133	(100)	6054	(100)	1168	(100)

^{*} Based on statistics from the first quarter of 1974 only.

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TABLE IV A

MCI-BRIDGEWATER, BREAKDOWN OF STATE HOSPITAL AVERAGE DAILY POPULATION

	N	1969 <u>%</u>	_ <u>1</u> <u>N</u>	<u>-970</u> <u>%</u>	<u>,</u>]	.971 <u>%</u>	<u>1</u> <u>N</u>	972 <u>%</u>	<u>1</u> <u>N</u>	973 <u>%</u>	<u>1</u> <u>N</u>	974* <u>%</u>	
Temporary Car	e 1	(0)	1	(o)	1	(0)	0	(0)		(0)	0	(0)	
Commitments	182	(76)	140	(62)	177	(69)	280	(79)	274	(69)	274	(69)	
Observations	57	(24)	84	(38)	81	(31)	75	(21)	124	(31)	122	(31)	-
TOTAL	240	(100)	225	(100)	259	(100)	355	(100)	398	(100)	396	(100)	

TABLE IVB

MCI-BRIDGEWATER, BREAKDOWN OF STATE HOSPITAL YEARLY ADMISSIONS
1969-1974*

	1969 <u>N</u> <u>%</u>	1970 <u>N</u> <u>%</u>	1971 <u>N</u> <u>%</u>	1972 <u>N</u> <u>%</u>	1973 <u>N</u> <u>Z</u> ,	1974 * <u>N</u> %
Tempo rar y Car	e 3 (.4)	3 (.4)	5 (1)	0 (0)	0 (0)	0 (0)
Commitments	100 (14)	116 (15)	185 (22)	195 (28)	324 (38)	57 (25)
Observations	618 (86)	674 (85)	650 (77)	508 (72)	521 (62)	167 (75)
TOTAL	721(100)	793(100)	840 (100)	703 (100)	845 (100)	224 (100)

^{*} Based on first quarter statistics only.

TABLE V A

MCI-BRIDGEWATER BREAKDOWN OF DEFECTIVE DELINQUENT AVERAGE DAILY POPULATION

	1969 <u>N</u> <u>%</u>	<u>1970</u> <u>N</u> <u>%</u>	1971 N %	<u>1972</u> N %	<u>1973</u> <u>N</u> <u>%</u>	<u>1974*</u> N <u>%</u>	
Commitment Observation	117 (100) 0 (0)	91 (99) 1 (1)	87 (99) 1 (1)	0 (0)	0 (0)	0 (0)	
TOTAL	117 (100)	92 (100)	88 (100)	0 (0)	0 (0)	0 (0)	(Marinda versenian addical

^{*} Based on first quarter statistics only.

MCI-BRIDGEWATER BREAKDOWN OF DEFECTIVE DELINQUENT YEARLY ADMISSIONS

1969-1974*

	N N	1969 <u>%</u>	<u>1970</u> <u>N</u> <u>%</u>	1971 <u> </u>	<u>1972</u> <u>N</u> <u>%</u>	<u>1973</u> <u>N</u> <u>%</u>	<u>1974*</u> <u>N</u> %
Commitments	18	(100)	9 (90)	8 (89)	0 (0)	0 (0)	0 (0)
Observations	0	(0)	1 (10)	1 (11)	0 (0)	0 (0)	0 (0)
TOTAL	18	(100)	10 (100)	9 (100)	0 (0)	0 (0)	0 (0)

^{*} Based on first quarter statistics only.

TABLE VI A

MCI-BRIDGEWATER BREAKDOWN OF AVERAGE DAILY ALCOHOLIC POPULATION

	<u>1969</u> <u>N</u> <u>%</u>	1970 <u>N</u> <u>%</u>	1971 <u>N</u> <u>%</u>	<u>1972</u> <u>N</u> %	1973 <u>N</u> <u>%</u>	1974 * N <u>%</u>	
Commitments	2 (1) 204 (99)	1 (0) 263 (100)	1 (0) 299 (100)	1 (0) 307 (100)	1 (0) 235 (100)	1 (1) 190 (99)	
TOTAL	206 (100)	264 (100)	300 (100)	308 (100)	236 (100)	191 (100)	·

MCI-BRIDGEWATER BREAKDOWN OF YEARLY ALCOHOLIC ADMISSIONS
1969-1974*

	<u>1</u> <u>N</u>	.969 <u>%</u>	<u>1</u> <u>N</u>	.970 <u>%</u>	<u>1</u> <u>N</u>	971 <u>%</u>	<u>N</u>	1972 <u>%</u>	N	1973 <u>%</u>	<u>1</u> <u>N</u>	974 * <u>%</u>	_
Commitments Voluntary	3 4470	(0)	3 - 5674	(0) (100)	6 6162	(0)		(0)		(0) (100)	կ 859	(0) (100)	•
TOTAL	4473	(100)	5677	(100)	6168	(100)	6183	(100)	4794	(100)	863	(100)	-

^{*} Based on first quarter statistics only.

TABLE VII A

MCI-BRIDGEWATER BREAKDOWN QF AVERAGE DAILY DRUG TREATMENT POPULATION

	_19 <u>N</u>	969 <u>%</u>	<u>197</u> <u>N</u>	<u>0</u> <u>%</u>	1 <u>N</u>	971 <u>%</u>	<u>1</u> <u>N</u>	<u>.972</u> <u>%</u>	<u>N</u>	L <u>973</u> <u>%</u>	_1 <u>N</u>	974* <u>%</u>	
	······			 ,	, , , , , , , , , , , , , , , , , , , 								14
Commitments	201	(93)	94 (82)	70	(99)	53	(100)	39	(100)	37	(100)	
Observation	9	(4)	13 (11)	1	(1)	0	(0)	0	(0)	0	(0)	
Voluntary	6	(3)	8 (7)	0	(0)	0	(0)	. 0	(0)	0	(0)	
TOTAL	216	(100)	115 (1	00)	71	(100)	, 53	(100)	39	(100)	37	(100)	
													,

MCI-BRIDGEWATER BREAKDOWN OF YEARLY DRUG TREATMENT ADMISSIONS
1969-1974*

	<u>19</u> <u>N</u>	69 <u>%</u>	1970 N %	1971 N %	1972 <u>N</u> %	1973 <u>N</u> <u>%</u>	1974 * N <u>%</u>
Commitments	288	(37)	317 (34)	210 (92)	142 (100)	267 (100)	47 (100)
Observation	287	(37)	428 (45)	19 (8)	0 (0)	0 (0)	0 (0)
Voluntary	206	(, 2 6)	201 (21)	0 (0)	0 (0)	0 (0)	0 (0)
TOTAL	781	(100)	946 (100)	229 (100)	142 (100)	267 (100)	47 (100)

^{*} Based on first quarter statistics only.

TABLE VIII A

MCI-BRIDGEWATER BREAKDOWN OF AVERAGE DAILY SEX TREATMENT POPULATION 1969-1974*

	<u>.</u> <u>N</u>	1 <u>969</u> <u>%</u>	_1 <u>N</u>	.970 <u>%</u>	<u>N</u>	971 <u>½</u>	<u>1</u> <u>N</u>	97 <u>2</u> <u>½</u>	<u>1</u> <u>N</u>	973 <u>%</u>	1 1 1 1	./4 97և <u>%</u>	
Commitment	140	(92)	144	(94)	1½3	(91)	1.34	(89)	123	(84)	113	(90)	* ·
Observation	13	(8)	10	(6)	14	(9)	11;	(9)	20	(14)	3.0	(8)	
Voluntary	0	(0)	3.	(0)	1	(0)	2	(1)	3	(s)	3	(2)	
TOTAL	153	(100)	154	(100)	157	(100)	150	(1.00)	146	(100)	126	(100)	

TABLE VIII B

MCI-BRIDGEWATER BREAKDOWN OF YEARLY SEX TREATMENT PATIENT ADMISSIONS 1969-1974*

	1969 <u>N</u> <u>%</u>		1970 <u>N</u> <u>%</u>	1971 <u>N</u> <u>%</u>	<u>1972</u> <u>N</u> <u>%</u>	1973 <u>N</u> <u>%</u>	<u>1974*</u> <u>N</u> <u>%</u>	
Commitments	51	(51)	33 (42)	42 (38)	41 (39)	43 (29)	12 (35	
Observations	49	(49)	42 (53)	66 (60)	55 (52)	81 (55)	9 (26	
Voluntary	0	(0)	4 (5)	2 (2)	9 (9)	24 (16)	13 (38	
TOTAL	100	(100)	79 (100)	110 (100)	105 (100)	148 (100)	34 (100	

^{*} Based on statistics on first quarter of 1974 only.