# **Analysis of Garage Parking Assets for Investments in EV Charging Infrastructure**

SFMTA Draft August 2018

### I. Introduction

The transportation sector's reliance on fossil fuels makes the sector the city's largest source of greenhouse gas (GHG) emissions and criteria air pollutants. Along with mode shift to transit, walking and bicycling, strategic electrification of the transportation sector has the potential to reduce harmful emissions and air pollution from the transportation sector.

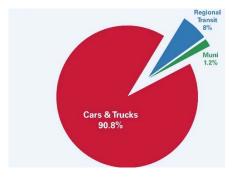


Fig 1-1. San Francisco Transportation Sector Emissions

Achievement of these reductions depends, in part, on the electrification of private vehicles by establishing Electric Vehicle Supply Equipment (EVSE) or Electric Vehicle (EV) charging infrastructure that is responsive to current and future demands, ensures consistency with key policies such as Transit First and public health and safety policies while providing equitable access across the city.

SFMTA garages and parking facilities have the potential to play an important role in the development of a citywide EV charging network. Additionally, increased private sector interest in SFMTA garage and parking facilities means the agency needs to understand the suitability of these assets for future investments in EV charging infrastructure. This study analyzes parking and charging utilization of the agency's 20 garages. The study also establishes suitability measures and makes site level investment recommendations. Additional research and further considerations are also highlighted.

### **Recommendations for SFMTA Garages**

In order for San Francisco to maximize the benefits of EVs in San Francisco while minimizing potential conflicts with city and agency transportation goals and priorities, the metrics on the next page have been established to determine recommendations for EV charging infrastructure investments at SFMTA parking garages.

Ranked according to these metrics, the highest priority garage for investment in or expansion of EV charging is Japan Center garage. Japan Center Annex garage, though having a lower priority, has a higher electric capacity and could be ideal for the installation of DC fast chargers. Meanwhile, 5th & Mission garage has an enormous 2,585 parking spaces and more easily upgradable electric capacity—enabling the possibility of a large-volume fueling center.

Further details on findings can be found on page 8.

### Key - Electric Capacity

- Nufficient for one L2 charging station (20 kW)
- Nufficient for one L3 charging station (150 kW) Number 1 (150 kW)
- \* Upgradeable electric capacity

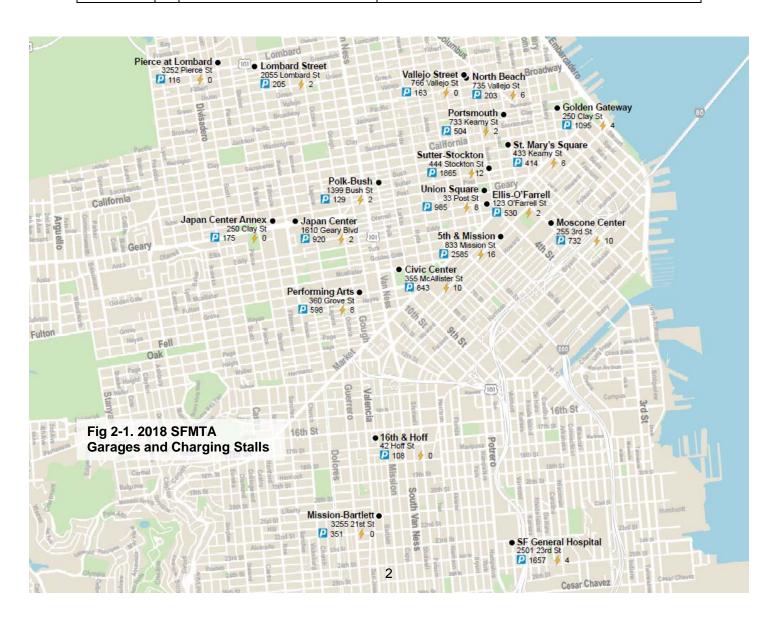
### Key - Conflicts

- + Possible consideration
- ! Restrictive conflict

## Fig 1-2. Investment Priorities for EV Charging Infrastructure

| Garage              | Priority | Electric<br>Capacity | Conflicts |
|---------------------|----------|----------------------|-----------|
| Japan Center        | 8        | *                    |           |
| SF General Hospital | 7        |                      |           |
| Japan Center Annex  | 5        | 11                   |           |
| Lombard Street      | 4        |                      |           |
| Pierce Street       | 4        |                      |           |
| Golden Gateway      | 3        | •                    |           |
| Portsmouth Square   | 3        | •                    |           |
| 5th & Mission       | 2        | *                    | +         |
| Mission-Bartlett    | 2        |                      |           |
| Union Square        | 1        | 11                   |           |
| Sutter-Stockton     | 1        | •                    | +         |
| Performing Arts     | 1        | •                    |           |
| 16th & Hoff         | 1        |                      |           |
| Civic Center        | -        | **                   | +         |
| Ellis-O'Farrell     | -        | ₹                    |           |
| Polk-Bush           | -        | •                    |           |
| Moscone Center      | -        | •                    | !         |
| North Beach         | -        |                      |           |
| St. Mary's Square   | -        |                      |           |
| Vallejo Street      | -        |                      |           |

| Core<br>Principles  |   | Objective                    | Metric                                      |  |  |  |  |                             |
|---|---|------------------------------|---|--|--|--|--|-----------------------------|
|   |   | Maximize Emissions Savings   | High Emissions Savings per Charging Stall   |  |  |  |  |                             |
| <u>a</u> 5  | 1 | Outinoine Frieties Observing | 2. High Average Charging Stall Occupancy    |  |  |  |  |                             |
| Environmental<br>Sustainability                           | В | Optimize Existing Charging   | 3. High Peak Charging Stall Occupancy       |  |  |  |  |                             |
| ıviron<br>ustair  |   |                              | 4. High Average Parking Volumes             |  |  |  |  |                             |
|   | С | Encourage Fuel Shift         | 5. High Auto Ownership                      |  |  |  |  |                             |
|   |   |                              |   |  |  |  |  | 6. High Auto Use by Workers |
| ئر - بڑ ،   | D | Discourage Made Shift        | 7. Low Transit Use by Workers               |  |  |  |  |                             |
| t First<br>estion<br>emen<br>afety                        | D | Discourage Mode Shift        | 8. Low AllTransit Score                     |  |  |  |  |                             |
| Transit First,<br>Congestion<br>Management,<br>and Safety | Е | Prevent Congestion           | 9. High Average Speed During Rush Hour      |  |  |  |  |                             |
|   | F | Minimize Safety Impacts      | 10. Not on Vision Zero High Injury Networks |  |  |  |  |                             |



### Fig 2-2. 2018 SFMTA EV Charging in Public Garages

20 15

garages garages

with chargers

14,178 95

parking charging stalls spaces (49 stations)

Emissions savings year-to-date 108,000 kg CO<sub>2</sub>e

250+ MWh charged \$49,000 revenue collected

(as of August 2018)

### II. System Overview

The SFMTA owns and operates 20 publicly available parking garages. Of these, 15 garages house a total of 49 charging stations (95 individual ports or stalls), installed and monitored by ChargePoint. ChargePoint also tracks and records charging session data, including plug and unplug time, kWh charged, and fees collected.

This assessment uses data from 2017, when 48 public charging stations and 94 stalls were available.

#### **Facility Characteristics**

SFMTA's garages range from 108 spaces (16th & Hoff) to 2,585 (5th & Mission). Three other garages, Golden Gateway, SF General Hospital, and Sutter-Stockton, have over 1,000 spaces.

Eleven garages have sufficient reserve electric capacity to power at least one Level 2 charging station, which draw up to 20 kW and

are able to support two charging stalls. Two garages have sufficient reserve capacity to power one Level 3 charging station, drawing up to 150 kW. Notably, 5th & Mission Garage has a "primary" voltage type which means that the electric capacity can more easily be upgraded to support larger power draws.

Some garages have potential conflicts. For example, SFMTA is accepting proposals to close and redevelop Moscone Center Garage, and EV charging infrastructure investment would not be recommended here. More details can be found in the Findings section on page 8.

### Key - Electric Capacity

- Sufficient for one L2 charging station (20 kW)
- ↑ Sufficient for one L3 charging station (150 kW)
- \* Upgradeable electric capacity

### Key - Conflicts

- + Possible consideration
- ! Restrictive conflict

| Fig 2-3. Garage<br>Facilities | Parking<br>Spaces | Electric<br>Capacity | Conflicts |
|-------------------------------|-------------------|----------------------|-----------|
| Pierce Street                 | 116               |                      |           |
| 16th & Hoff                   | 108               |                      |           |
| Civic Center                  | 843               | **                   | +         |
| Ellis-O'Farrell               | 530               | ₹                    |           |
| 5th & Mission                 | 2,585             | * 1                  | +         |
| Golden Gateway                | 1,095             | *                    |           |
| Japan Center                  | 920               | *                    |           |
| Japan Center Annex            | 175               | * *                  |           |
| Lombard Street                | 205               |                      |           |
| Mission-Bartlett              | 351               |                      |           |
| Moscone Center                | 732               | *                    | !         |
| North Beach                   | 203               |                      |           |
| Performing Arts               | 598               | *                    |           |
| Polk-Bush                     | 129               | *                    |           |
| Portsmouth Square             | 504               | *                    |           |
| SF General Hospital           | 1,657             |                      |           |
| St. Mary's Square             | 414               |                      |           |
| Sutter-Stockton               | 1,865             | *                    | +         |
| Union Square                  | 985               | * *                  |           |
| Vallejo Street                | 163               |                      |           |

### III. Policy and Environmental Context

As EVs are becoming commonplace, SFMTA has an opportunity to support EV use as is consistent with the 2017 Transportation Sector Climate Action Strategy, the citywide Climate Action Strategy, and other agency and city initiatives. The transportation sector is the city's largest source of greenhouse gas (GHG) emissions. EV technology has the potential to play an important role in emission reductions as an alternative to traditional internal combustion engine vehicles (ICEVs). Along with strategies and initiatives identified above San Francisco and the SFMTA continue to advance electrification and climate goals. In May 2018 SFMTA committed to 100% electrification of its bus fleet to by 2035. In 2015, the late Mayor Ed Lee established an Electrical Vehicles Workgroup (EVWG) to identify actions and policies to continue EV growth in San Francisco. And in April 2018, former Mayor Mark Farrell announced a historic commitment to net-zero greenhouse gas emissions by 2050.

SFMTA's charging program may have served as a catalyst for the proliferation of private sector charging stations since 2011. Currently, 160 distinct locations offer EV charging, including fifteen SFMTA garages and three other city-owned sites. This year to date, SFMTA chargers have provided more than 200,000 kilowatt-hours (kWh), which can be associated to a 84,000 kg CO<sub>2</sub> equivalent (CO<sub>2</sub>e) savings in GHG emissions, or 200,000 fewer miles traveled by an average passenger vehicle. As a caveat, however, it is unclear whether EV trips are replacing transit or bicycle trips rather than ICEV trips as intended.

While electrification supports city and agency climate goals, there is the potential conflict transportation policies and priorities. Enabling and encouraging motor vehicle use could complicate safety and Vision Zero. Similarly, electrification and associated infrastructure contradicts city's Transit-First policy prioritizing travel by

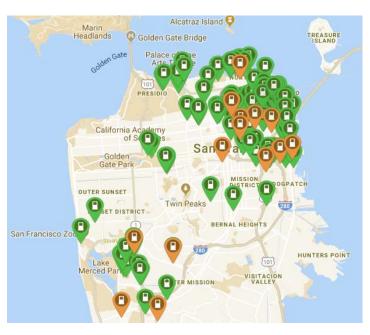


Fig 3-1. San Francisco EV Charging Locations

public transit, by bicycle, and on foot. Furthermore, already congested road networks in SF can accommodate few more motor vehicles. Any investment to EV charging infrastructure must minimize the number of drivers added to San Francisco roads and impacts on safety and transit.

That being said, political action, popular sentiment, or other funding may allow for the expansion of an EV charging network as one of many pathways to emissions reductions and 100% electrification, such as the \$423 million Environmental Mitigation Trust to be received by California, established by a settlement involving environmental violations by Volkswagen in 2015. Pilot projects have suggested that expansion of the public charging network might be funded through such sources or other private investments. This assessment of existing EV charging infrastructure is intended to inform recommendations for future such investments.

### IV. Methodology

Ten metrics developed for this analysis were chosen to align with core agency principles of environmental sustainability, safety, congestion management and Transit First. Each garage was assigned a Priority score based on the number of metrics for which the garage met the threshold value.

However, capital and operational constraints, including conflicting projects, parking capacity, and electric grid capacity, may make infrastructure investments costly or difficult. Additional metrics for have also been established to consider parking asset optimization and demand management.

### **Facility and Operational Constraints**

Conflicting projects, limited parking capacity, or limited electric grid capacity may make charging infrastructure investments costly or impossible. Inversely, some garages have very large parking capacity and easily upgraded electric capacity that make large-volume investments worth considering.

| No restrictive conflicts.  For example, the SFMTA is accepting proposals to close and redevelop Moscone Center Garage  |
|--|
| Adequate parking spaces available. All garages have at least 100 parking spaces and flexibility for a few more charging stations. Some garages have capacity for a large number of additional charging spaces.   |
| Adequate electric grid reserve capacity available.  Level 2 chargers require 6 – 20 kW and and DC Fast Chargers require 50 – 150 kW. The amount of reserve capacity available limits the number and type of charging stations that can be installed as well as if charging stations can be installed at all. |

### **Investment Objectives**

### Sustainability

Three objectives are established under the sustainability principle. Investments in EV charging infrastructure should both maximize emissions reductions from drivers already charging in SFMTA garages and help to enable new emission reductions by encouraging the shift from ICEVs.

#### A Maximize Emissions Savings

Multiple initiatives identify the transportation sector as the largest source of emissions, and, though it's unclear if all trips generated by EVs are shifted from ICEVs, ChargePoint equates each kWh charged with a savings of  $0.42 \text{ kg CO}_{2}\text{e}$ , or about the emissions from one mile traveled by an average passenger vehicle.

#### **B** Optimize Existing Charging

Currently, the number of available charging stalls is not enough to accommodate all EVs. During peak use, occupancy can reach as high as 90%. Adding charging stations to crowded garages can ensure that more EV users can find an available charging stall.

### **C** Encourage Fuel Shift

Availability of charging stations encourages fuel shift from ICEVs. Studies suggest that public charging infrastructure enables drivers without garages or access to charging to make the switch

to EVs.¹ According to the US Department of Energy, employees with workplace charging are six times more likely to drive an EV.²

Transit First, Congestion Management, and Safety

Three additional objectives are considered in regards to policies around Transit First, congestion management, and Vision Zero.

### **D** Discourage Mode Shift

Both transit use and transit access are considered, as driving and parking should not be a strong alternative where workers depend on transit or where transit provides very good access.

### **E** Mitigate Congestion

EV charging infrastructure should not contribute to congestion. Vehicle speed during rush hour is currently the best measure of congestion, tracked by the SFCTA.

### F Minimize Safety Impacts

Infrastructure supporting driving should not be built near the High Injury Network, where safer modes should be prioritized.

#### Metrics for Investment

| Core<br>Principles           | Obj | jective                             | Metric   |
|------------------------------|-----|-------------------------------------|--|
|                              | A   | Maximize<br>Emissions<br>Reductions | High Emissions Reductions per Charging Stall     Each additional stall <sup>3</sup> will increase emissions reductions at this rate (with decreasing returns).   |
| oility                       | B   | Optimize                            | High Average Charging Stall Occupancy     Additional capacity will accommodate higher demand.  |
| ustainak                     | В   | Existing<br>Charging                | High Peak Charging Stall Occupancy     Additional capacity will relieve crowding during peak use.  |
| Environmental Sustainability |     |                                     | 4. High Average Parking Volumes  Drivers who already park in garages may be encouraged to drive  EVs instead. At garages with higher parking volumes, more drivers  are likely to see available charging stalls. |
| Envi                         | С   | Encourage<br>Fuel Shift             | High Auto Ownership     Drivers who live nearby may be encouraged to drive EVs instead.  |
|                              |     |                                     | High Auto Use by Workers     Drivers who work nearby may be encouraged to drive EVs instead.   |

<sup>&</sup>lt;sup>1</sup> Seattle EVCROW Pilot: https://www.seattle.gov/transportation/projects-and-programs/programs /new-mobility-program/electric-vehicle-charging-in-the-public-right-of-way

<sup>&</sup>lt;sup>2</sup> US Department of Energy: https://www.energy.gov/sites/prod/files/2017/01/f34 /WPCC\_2016%20Annual%20Progress%20Report.pdf

<sup>&</sup>lt;sup>3</sup> kWh charged per stall relates charging with number of vehicles or parking spaces (one stall per parking space), whereas kWh charged per station relates charging with the cost of each station. As the impacts of mode shift are key to this analysis, we use kWh charged per stall.

| tion<br>fety  | D          | Discourage   | 7. Low Transit Use by Workers  Driving should not be encouraged where workers are likely to use a more sustainable mode.     |
|---|------------|--|--|
| Transit First, Congestion<br>Management, and Safety | Mode Shift | Low AllTransit Score     Driving should not be encouraged in areas with good transit access. |  |
| nsit Firs   | Е          | Mitigate<br>Congestion   | High Average Speed During Rush Hour     Driving should not be encouraged in congested areas.                                 |
| Trai  | F          | Minimize<br>Safety<br>Impacts  | Farther than 500 feet from High Injury Networks     Driving should not be encouraged near streets with high rates of injury. |

### Special Treatment: Fast Charging for Demand Management

DC Fast Charging stations, which shorten the time for a full charge to as low as half an hour, can help to 1) maintain availability when demand is high and 2) maximize emissions reductions during short charging sessions.

SF*park* and other pilots have demonstrated that dynamic parking rates can affect demand and maintain the availability of parking spaces during congested periods. Similarly, supply of EV charging infrastructure and associated charging durations and rates can help to promote shorter, more frequent charging sessions maximizing cost recovery for the energy provided. High parking turnover and daytime availability are key to some areas, especially commercial and shopping districts, where "cruising for parking" can be a major contributor to traffic and congestion.

Garages in areas characterized above typically experience short charging and parking sessions where fast charging can increase the charge provided per parking session. In addition to the ten primary metrics, it is recommended that DC Fast Charging stations be added in garages that meet all of the following metrics:

| <u>High</u> peak charging stall occupancy. Fast charging capacity will relieve crowding during peak use.        |
|---|
| <u>Low</u> charging session durations.  Fast charging can increase charge provided for short charging sessions. |
| Commercial zoning.  |
| At least level 3 zoning in surrounding areas.   |
| At least 150 kW reserve capacity available.  DC Fast Charging stations draw up to 150 kW.                       |

### V. Findings

Each garage was assigned a priority score based on the number of metrics for which the garage met the threshold value. The final results of this assessment are presented here

### Key - Electric Capacity

- Nufficient for one L2 charging station (20 kW)
- Nufficient for one L3 charging station (150 kW)
- \* Upgradeable electric capacity

### Key - Conflicts

- + Possible consideration
- ! Restrictive conflict

#### Case Studies and Conflicts

Japan Center 8 1 Japan Center Annex 5 11

The Japan Center and Japan Center Annex garages are the highest priority garages for investment in EV charging infrastructure. Japan Center's two charging stalls are the second most used of all the garages, reaching 76% utilization during peak hours. Parking and auto use in the area is high for both garages, which are located on neighboring blocks.

Though the Japan Center Annex garage has no data for either parking or charging, it is likely that additional charging stalls will be well used in both garages.

| Fig 5-1. Investment Priorities for EV Charging Infrastructure | Priority | Electric<br>Capacity | Conflicts |
|---|----------|----------------------|-----------|
| Garage  | _        | шО                   | ပ         |
| Japan Center  | 8        | *                    |           |
| SF General Hospital   | 7        |                      |           |
| Japan Center Annex  | 5        | * *                  |           |
| Lombard Street  | 4        |                      |           |
| Pierce Street   | 4        |                      |           |
| Golden Gateway  | 3        | *                    |           |
| Portsmouth Square   | 3        | •                    |           |
| 5th & Mission   | 2        | *                    | +         |
| Mission-Bartlett  | 2        |                      |           |
| Union Square  | 1        | **                   |           |
| Sutter-Stockton   | 1        | 1                    | +         |
| Performing Arts   | 1        | *                    |           |
| 16th & Hoff   | 1        |                      |           |
| North Beach   | 1        |                      |           |
| Vallejo Street  | 1        |                      |           |
| Civic Center  | -        | 11                   | +         |
| Ellis-O'Farrell   | -        | *                    |           |
| Polk-Bush   | -        | *                    |           |
| Moscone Center  | -        | 1                    | !         |
| St. Mary's Square   | -        |                      |           |

The Japan Center garage also is suitable in all five metrics for the installation of DC Fast Charging, despite not having enough reserve electric capacity to support an additional 150 kW of power draw. However, the neighboring Japan Center Annex garage does, and it may be a solution to install DC Fast Charging in the Japan Center Annex garage instead.

Lombard Street 4
Pierce Street 4

The Pierce Street and Lombard Street garages are examples of small garages (116 and 205 spaces respectively) whose EV charging stalls are not well-utilized. Pierce Street garage doesn't have any chargers currently. However, both are located in areas where auto use and ownership is high and transit use is relatively low. The SFCTA does not consider nearby corridors to be extremely congested, and these garages' location near Highway 101 and the Golden Gate Bridge can make charging stalls here useful fueling stations for new and current EV users.

5th & Mission 2 1 \* + Sutter-Stockton 1 1 +

Both 5th & Mission and Sutter-Stockton garages are low priority garages for new investment. However, their large size and 5th & Mission's primary voltage type might invite different types of EV charging use. As potential parking needs decline and more San Franciscans switch to transit or ride-hailing or other modes, large garages like these, with over 4,000 parking spaces combined, may be useful as fueling stations for both single-occupancy EVs and EV fleets operated by a wide array of mobility providers.

Currently, SFMTA is reviewing proposals for projects to install charging infrastructure in SFMTA garages. As of this writing, Tesla and GM Cruise have requested to install 40 restricted access EV charging stations each at the 5th & Mission Garage exclusively for use by Tesla and GM vehicles, respectively. GM Cruise is further proposing to install 40 stations at the Sutter-Stockton Garage.

One possible outcome for these garages is that Tesla and GM Cruise may be asked to provide and install publicly accessible charging stations in addition to or in lieu of paying a lease, drastically reducing the cost of expanding the charging network at these garages. It is recommended that policies and priorities are established in regards to access and exclusivity of future projects and investments.

### Civic Center 0 11 +

Charging stations in Civic Center Garage are underutilized and transit is the preferable mode in the area. But, Civic Center the site for a pilot project to install on-street charging stations. As on-street charging stations are more visible, they are likely to increase demand impacting safety and congestion as a result of on-street queueing. In this case, the charging stations in Civic Center Garage may provide alternative for drivers, collecting overflow from the proposed Civic Center on-street charging stations.

### Moscone Center 0 1!

Lastly, SFMTA is also accepting proposals for redevelopment of Moscone Center Garage with hotels or housing projects to complement the Moscone Expansion project. Regardless, charging infrastructure investments are a low priority for this garage, which does not perform well on any of the ten metrics.

### VI. Next Steps and Further Considerations

This assessment can be used as a guide for prioritizing future investment, repair, and upgrade of EV charging networks in SFMTA garages. It is important to recognize that the ten metrics focus on the trade-off between environmental sustainability and other policies surrounding safety, congestion, and transit. As other priorities come into play, the score assigned to each garage in this assessment is one of many factors to be considered in a project involving EV charging stations and public garages. At the same time, further study contributes to SFMTA's understanding of its assets. EV charging, and parking.

#### Other SFMTA Parking Assets

If SFMTA garages are suitable for charging infrastructure, it reasonably follows that other agency-owned or managed parking may also ideal for the expansion of an EV charging network. SFMTA garages without EV chargers and surface parking lots are the most logical next step. Without utilization data, the approach is similar, but should focus on driving landscape, especially general parking utilization and auto use or ownership.

Currently, a pilot program at Civic Center is evaluating the possibility of installing charging stations at onstreet parking spots—that is, in the public right-of-way. While stations installed at garages and surface lots take up parking spaces, the impacts of curbside charging is far more significant. A 2017 internal SFMTA document concerning EV charging on sidewalks raised a variety of concerns in addition to the conflicts with Vision Zero and Transit First discussed in this assessment. While it ultimately concluded that chargers should not be added to curbside parking, the pilot is ongoing at the time of writing.

### Cost Effectiveness and Cost Recovery

Although this assessment seeks to maximize emissions reductions and EV charging, it does not address the cost effectiveness of the EV charging network, both as a method to reduce emissions and for revenue capture. The 2013 analysis developed by Nelson\Nygaard and SPUR lists transportation electrification as the sixth most costly emissions reduction pathway out of a list of thirty nine strategies, costing the public \$830 per ton of CO<sub>2</sub>e saved; still, the cost of each kWh charged at each garage will vary depending on the cost of electricity, the cost of charging stations, and the usage demand at each station. Adjusting

charging station placement based on costs rather than maximizing emissions reductions may be preferable if budgets are stringent. More data on capital and operating costs must be obtained.

Furthermore, the California Public Utilities Commission forbids utility users to re-sell electricity, so fees charged for EV charging must be established solely for cost recovery. The current pricing structure has a rate of \$1.89 per kWh, but the total fee has an upper limit of \$5.00; any charging past 2.8 kWh is free.

From a revenue perspective, any charging sessions lasting longer than half an hour are undesirable because they don't contribute any revenue. Where the cost of parking is not prohibitive, EV drivers are incentivized to charge their vehicles past the \$5.00 cap at cost to the agency and to the public. Unless it is demonstrable that EV charging stations attract drivers to pay for parking in garages (hopefully from privately-owned garages and on-street parking, rather than more sustainable modes), it is difficult to conclude that EV charging in public garages is cost-effective or revenue neutral.

However, current trends indicate that use of single occupancy vehicles and year-over-year parking revenues are declining. While charging infrastructure remains a consideration for SFMTA, long-term strategies for use of SFMTA parking assets must be developed. One such strategy is involves leasing spaces for private sector vehicle storage or charging, discussed below.

### **Demand Management**

The SFMTA's lack of authority to set pricing also serves as a barrier to effective demand management of EV charging stalls. In garages where demand is high, these pricing constraints (plus the current pricing structure) are likely to keep charging spaces occupied when the parked vehicle is already fully charged, slowing turnover at charging stations and reducing the supply of parking for incoming drivers. Currently, there is a four-hour parking time limit restriction at spaces where EV charging is provided. Such a policy is difficult to enforce, and over half of garages have an average plugged-in time over 4.5 hours.

Two schemes can encourage turnover in crowded garages. First, as suggested in this assessment, the provision of DC fast charging stations will allow EVs to be charged more quickly so drivers can leave sooner with a full charge. Second, if possible, parking or charging prices can increase as vehicles are parked or plugged-in time. As an example to enforce time limits, a \$10 fee can be applied for every hour an EV is plugged in past four hours or past a full charge.

However, current trends indicate that year-over-year parking revenues are declining. While the demand for charging stalls still at times exceeds supply, long-term strategies must be developed for SFMTA parking assets. One such strategy involves leasing spaces for EV storage or charging, discussed below.

### Business Model and Private Sector Involvement

Given cost and revenue constraints, it may ultimately be more effective for SFMTA to lease space in garages for the private sector to operate charging stations not owned by the agency. This practice will help ensure a net positive revenue and transfer responsibility for operations expenses and managerial difficulties to the operating party instead. The agency can guide private sector proposals to garages where impacts on safety, transit, and parking or travel demand are minimal, and any emissions reductions will come at no cost to the agency.

Current proposals from the private sector to add charging infrastructure in SFMTA garages typically are accepted through an intake form on the SFMTA website. Many private sector proposals are restricted access, including those by Tesla, GM Cruise, Scoot, and Jump. While restricted access charging infrastructure does contribute to emissions reductions and supports emerging mobility modes, these charging stations should likely be located out of the right-of-way in low-use garages, leaving high-use garages and charging stations open for public use.

At the same time, parking uses are declining and San Franciscans are switching from private vehicle use other forms of mobility. Parking garages, especially large ones like 5th & Mission garage, may be useful as fueling stations for both single-occupancy EVs and EV fleets operated by emerging mobility providers.

### VII. Data Appendix

The spreadsheet attached contains data on each garage. See the table below for how to read the spreadsheet. A summary of data can be found on the next page.

**Garage Profile** Contains priority score, name, and other necessary information on each garage.

Operational Electric Capacity and Conflicts. Electric Capacity cells highlighted in yellow can support at least one L2 charger (20 kW max), and cells highlighted in blue can

support at least one L3 charger (150 kW).

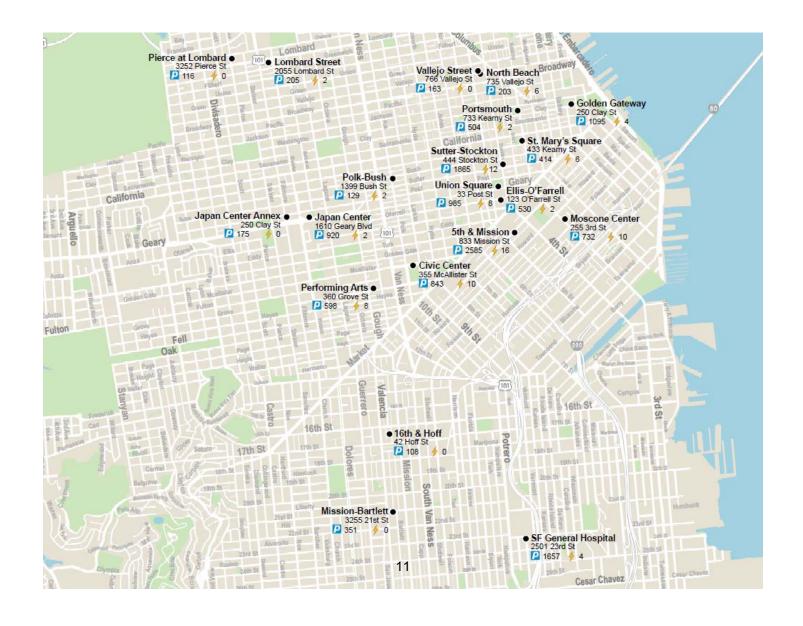
**Primary Metrics** The ten metrics used to determine the Priority score. If a garage meets the

determined threshold for each metric, then the cell is highlighted in green and a

point is added to the Priority score.

**Special Treatment:** Five metrics used to determine a garage's suitability for added DC Fast Charging stations. If a garage meets the determined threshold for each metric, then the cell

is highlighted in blue.



### Summary of Data

2017 data is used for all metrics, except for information retrieved from the 2016 5-year American Community Survey.

### **A** Emissions Savings

For the fifteen garages offering EV charging, ChargePoint collects charge session data, including amount of charge provided. Each kilowatt-hour charged is equated to an emissions savings of 0.42 kg CO<sub>2</sub>e. This assessment measures emissions savings per charging stall, such that each additional stall will increase emissions reductions at this rate (with decreasing returns).

| 1. Emissions Savings per Charging Stall | Min<br>Max              | 894 kg CO <sub>2</sub> e<br>3,579 kg CO <sub>2</sub> e |
|---|-------------------------|--|
|   | Threshold (75th pctile) | ≥ 2,699 kg CO <sub>2</sub> e                           |

### **B** Charging Utilization

Occupancy data can be calculated from session start and end times, also provided by ChargePoint.

| 2. Average Charging Stall Occupancy  | Min<br>Max              | 9.6%<br>44.4%  |
|--|-------------------------|----------------|
|  | Threshold (75th pctile) | ≥ 29.6%        |
| 3. Peak Charging Stall Occupancy Portsmouth Square Garage sees very high peak occupancies at nearly 90%. | Min<br>Max              | 28.1%<br>88.3% |
| Companion at mounty conve  | Threshold (75th pctile) | ≥ 65.5%        |

### C Parking and Auto Use

Twelve of twenty garages provide parking data. Auto ownership and auto use data is retrieved from 2016 5-year American Community Survey responses aggregated at the ZIP code level.

| 4. | Average Parking Volumes The largest garages see the highest parking volumes (where more drivers are likely to see | Min<br>Max              | 85 vehicles<br>818 vehicles |
|----|---|-------------------------|-----------------------------|
|    | available charging stalls).   | Threshold (75th pctile) | ≥ 353 vehicles              |
| 5. | Auto Ownership Citywide auto ownership is 41.1%. Most garages are below this value.                               | Min<br>Max              | 22.4%<br>55.0%              |
|    | are below this value.   | Threshold (75th pctile) | ≥ 44.5%                     |
| 6. | Auto Use by Workers   | Min                     | 16.8%                       |
|    | Citywide auto use by workers is 42.2% All garages are below the citywide average.                                 | Max                     | 41.0%                       |
|    | are below the citywide average.   | Threshold (75th pctile) | ≥ 34.4%                     |

### **D** Transit and Sustainable Mode Share

Mode share data is also collected at the ZIP code level from the 2016 5-year American Community Survey. AllTransit scores are provided by CNT based on garage addresses.

| 7. | Transit Use by Workers  | Min                     | 43.4%   |
|----|---|-------------------------|---------|
|    | Citywide, 33.6% of workers age 16 and older took transit. All garages are above the citywide average. | Max                     | 73.4%   |
|    |   | Threshold (25th pctile) | ≤ 55.4% |
| 8. | AllTransit Score  | Min                     | 9.5     |
|    | Eleven garages have a perfect score of 10.  | Max                     | 10.0    |
|    |   | Threshold               | ≤ 9.7   |

### **E** Congestion

The San Francisco County Transportation Authority (SFCTA) has several measures of congestion throughout the city's road networks, including overall traffic speed and transit speed. The most applicable impact to congestion is traffic speed, as EVs are single occupancy vehicles. Transit speed can be affected by other factors such as stop distance or bus-only lanes.

Average speed for each garage is calculated by taking the average rush hour speed of all road segments within a 500-foot buffer.

| 9. Average Speed During Rush Hour | Min<br>Max                 | 8.1 mph<br>32.1 mph |
|-----------------------------------|----------------------------|---------------------|
|                                   | Threshold<br>(75th pctile) | ≥ 14.5 mph          |

### F Safety

As part of Vision Zero, SFMTA and the Department of Public Health (DPH) identifies the High Injury Network: a set streets and intersections where a disproportionate number of collisions occur.

### 10. Distance from Vision Zero High Injury Network

Only one garage, Golden Gate Garage, is more than 500 feet from any street on the Vision Zero High Injury Network.

| 4             |  |
|---------------|--|
| $\overline{}$ |  |

|  |                              | Off-Street Parking ID                |                              | 916         | 930     |         | 931   | 932                   | 933   | 934                   | 935          | 936                   | 938               | 939                  |
|--|------------------------------|--------------------------------------|------------------------------|-------------|---------|---------|---|-----------------------|---|-----------------------|--------------|-----------------------|-------------------|----------------------|
| 2                                      | <u>e</u>                     | Priority score                       |                              | 4           |         | 1       | 0   | 0                     | 2   | 3                     | 8            | 5                     | 4                 | 1                    |
| arag                                   |                              | Garage name                          |                              | Pierce Stre | et 16th | & Hoff  | Civic Center                                | Ellis-O'Farrell       | 5th &<br>Mission  | Golden<br>Gateway     | Japan Center | Japan Center<br>Annex | Lombard<br>Street | Mission-<br>Bartlett |
|  |                              | Charging Stalls                      |                              | NA          | NA      |         | 10  |                       |   |                       |              | NA                    |                   | 2 NA                 |
|  |                              | Parking spaces                       |                              |             | .16     | 108     | 843   | 530                   | 258   | 5 1095                | 920          | 175                   | 20                | 5 351                |
|  | 10                           |                                      | L2: 6-20 kW<br>L3: 50-150 kW |             |         | 0.85    | 210.43                                      | 34.82                 | 32.0  | 3 42.39               | 73.28        | 261.79                | 12.4              | 9 10.16              |
| Operational Constraints                |                              | Conflicts                            |                              |             |         |         | On-street EV charging pilot near this site. |                       | Voltage Type<br>Primary: more<br>able to increase<br>Electric<br>Capacity.<br>Private sector<br>proposals for E<br>charging. Tesla<br>Cruise, 40 spc<br>each. | V                     |              |                       |                   |                      |
|  | A<br>Emissions<br>Savings    | Emissions savings per charging stall | ≥ 2,699 CO2e                 | NA          | NA      |         | 1305  | 2053                  | 248   | 2 2846                | 3363         | NA                    | 179               | 5 NA                 |
|  | B<br>Charging<br>Utilization | Charging occupancy (avg)             | ≥ 29.6%                      | NA          | NA      |         | 0.144                                       | 0.203                 | 0.31  | 0.281                 | 0.365        | NA                    | 0.18              | 7 NA                 |
|  |                              | Charging occupancy (peak)            | ≥ 65.5%                      | NA          | NA      |         | 0.530                                       | 0.559                 | 0.52  | 4 0.594               | 0.762        | NA                    | 0.43              | 4 NA                 |
| rics                                   |                              | Parking occupancy (avg)              | ≥ 353                        |             |         |         | 341   | 151                   | 81  | 8 260                 | 386          |                       | 8                 | 5                    |
| Primary Metrics                        |                              | Auto ownership (households)          | ≥ 44.5%                      | 0.5         | 550     | 0.441   | 0.240                                       | 0.240                 | 0.35  | 7 0.534               | 0.457        | 0.457                 | 0.55              | 0.441                |
| Prima                                  |                              | Auto use (workers)                   | ≥ 34.4%                      | 0.4         | 10      | 0.344   | 0.194                                       | 0.194                 | 0.24  | 2 0.329               | 0.379        | 0.379                 | 0.41              | 0.344                |
|  |                              | (workers)                            | ≤ 55.4%                      |             | 134     | 0.554   |   |                       |   |                       |              |                       |                   |                      |
|  |                              |                                      | ≤ 9.7                        |             | 9.5     | 9.9     | 10  | 10                    | 1   | 0 10                  | 9.9          | 9.7                   | 9.                | 7 9.9                |
|  | _                            | during rush nour                     | ≥ 14.5 mph                   | 1           | 4.4     | 10.3    | 8.2   | 8.1                   | 9.  | 9 9.5                 | 18.3         | 14.7                  | 14.               | 4 11.4               |
|  |                              | Trom HIN                             | No                           | Yes         | Yes     |         | Yes   | Yes                   | Yes   | No                    | Yes          | Yes                   | Yes               | Yes                  |
| نڼ                                     |                              | Activity Type (Zoning)               | Commercial                   | Commerci    | al Com  | mercial | Special                                     | Commercial/<br>Retail | Commercial  | Commercial/<br>Office | Commercial   | Commercial            | Commercial        | Commercial           |
| nen                                    | ging                         |                                      | ≥ 3                          |             | 2       | 3       | 4   | 3                     |   | 3 3                   | 3            | 3                     |                   | 2 3                  |
| Treatn                                 | t Chan                       | Charging duration (avg)              | ≤ 3.6 hrs                    | NA          | NA      |         | 3.9   | 3.1                   | 4.  | 6 4.7                 | 3.4          | NA                    | 3.                | 6 NA                 |
| Special Treatment:<br>DC Fast Charging |                              | % of Charging<br>Sessions < 2 hrs    | ≥ 2.2%                       | NA          | NA      |         | 0.010                                       | 0.021                 | 0.02  | 0.011                 | 0.046        | NA                    | 0.02              | 0 NA                 |
|  |                              | Parking duration (avg)               | ≤ 3.3 hrs                    |             |         |         | 4.5   | 3.1                   | 3.  | 5 6.7                 | 3.3          |                       | 4.                | 8                    |

| Ц | 2 |
|---|---|
| 7 | _ |

|                         |                                | Off-Street Parking ID                |                              | 941  | 942         | 943                | 944        | 945                  | 946                    | 948                  | 949   | 950 9                 | 951               |
|-------------------------|--------------------------------|--------------------------------------|------------------------------|--|-------------|--------------------|------------|----------------------|------------------------|----------------------|---|-----------------------|-------------------|
|                         | tile                           | Priority score                       |                              | 0  | 1           | 1                  | 0          | 3                    | 7                      | 0                    | 1   | 1                     | 1                 |
| Garage Profile          |                                | Garage name                          |                              | Moscone<br>Center                          | North Beach | Performing<br>Arts | Polk-Bush  | Portsmouth<br>Square | SF General<br>Hospital | St. Mary's<br>Square |   |                       | /allejo<br>street |
|                         |                                | Charging Stalls                      |                              | 10   |             |                    |            |                      |                        | 6                    |   | 1 8                   | NA .              |
|                         |                                | Parking spaces                       |                              | 732  | 203         | 598                | 129        | 504                  | 1657                   | 414                  | 1865  | 985                   | 163               |
|                         | s                              | Available electric capacity          | L2: 6-20 kW<br>L3: 50-150 kW | 31.90                                      | 12.83       | 52.58              | 28.93      | 33.72                | 16.02                  | 17.00                | 35.05   | 341.61                | 5.51              |
| Operational Constraints |                                | Conflicts                            |                              | RFP for closure<br>and redevelop-<br>ment. |             |                    |            |                      |                        |                      | Private sector<br>proposals for EV<br>charging. Cruise,<br>40 spc |                       |                   |
|                         | A<br>Emissions<br>Savings      | Emissions savings per charging stall | ≥ 2,699 CO2e                 | 1016                                       | 894         | 2031               | 1527       | 3579                 | 3059                   | 2350                 | 2553  | 2274 N                | NA .              |
|                         | B<br>Charging                  | Charging occupancy (avg)             |                              | 0.124                                      | 0.096       | 0.281              | 0.214      | 0.376                | 0.444                  | 0.236                | 0.279   | 0.199                 | NA                |
|                         | Utilization                    | Charging occupancy (peak)            | ≥ 65.5%                      | 0.548                                      | 0.281       | 0.734              | 0.547      | 0.883                | 0.717                  | 0.562                | 0.497   | 0.465 N               | NA .              |
| trics                   |                                | Parking occupancy (avg)              | ≥ 353                        | 186  | 119         | 213                |            |                      | (assumed)              | 102                  | 569   | 327                   |                   |
| Primary Metrics         | Parking and<br>Auto Use        | Auto ownership (households)          | ≥ 44.5%                      | 0.357                                      | 0.367       | 0.240              | 0.361      | 0.224                | 0.441                  | 0.224                | 0.224   | 0.224                 | 0.367             |
| Prima                   |                                | Auto use (workers)                   | ≥ 34.4%                      | 0.242                                      | 0.253       | 0.194              | 0.236      | 0.168                | 0.344                  | 0.168                | 0.168   | 0.168                 | 0.253             |
|                         | D<br>Transit and<br>Mode Share |                                      | ≤ 55.4%                      | 0.674                                      | 0.644       |                    |            |                      |                        | 0.734                |   | 0.734                 | 0.644             |
|                         | - Induc Share                  |                                      | ≤ 9.7                        | 10   | 10          | 10                 | 9.9        | 10                   | 9.5                    | 10                   | 10  | 10                    | 9.9               |
|                         | Congestion                     | Vehicle speeds<br>during rush hour   | ≥ 14.5 mph                   | 9.9  | 14.9        | 9.3                | 9.6        | 9.2                  | 32.1                   | 8.8                  | 9.1   | 9.1                   | 14.9              |
|                         | F<br>Safety                    | Trom HIN                             | No                           | Yes  | Yes         | Yes                | Yes        | Yes                  | Yes                    | Yes                  | Yes   | Yes Y                 | 'es               |
| ÷                       | ; 50                           | Activity Type (Zoning)               | Commercial                   | Commercial/ Office                         | Commercial  | Commercial         | Commercial | Commercial/ Office   | Special                | Commercial/ Office   | Commercial/<br>Retail   | Commercial/<br>Retail | Commercial        |
| hent                    | ging                           | Activity Intensity                   | ≥ 3                          | 3  | 2           | 3                  | 4          | 3                    | 2                      | 3                    | 3   | 3                     | 2                 |
| Treatn                  | t Char                         | Charging duration (avg)              | ≤ 3.6 hrs                    | 5.4  | 3.8         | 4.8                | 4.8        | 3.5                  | 4.9                    | 5.0                  | 4.5   | 3.5                   | NA .              |
| - leisa                 | DC Fast Charging               | % of Charging<br>Sessions < 2 hrs    | ≥ 2.2%                       | 0.005                                      | 0.012       | 0.010              | 0.013      | 0.035                | 0.016                  | 0.010                | 0.023   | 0.025                 | NA .              |
|                         | ר                              | Parking duration (avg)               | ≤ 3.3 hrs                    | 5.4  | 4.2         | 5.4                |            |                      |                        | 5.5                  | 3.3   | 2.8                   |                   |