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Research

Navigating trade-offs in land-use planning: integrating human well-being into objective setting

Vanessa M. Adams^{1,2,3}, Robert L. Pressey^{2,3} and Natalie Stoeckl^{3,4}

ABSTRACT. There is an increasing demand for development of natural resources, which can be accompanied by environmental degradation. Planning for multiple land uses requires navigating trade-offs between social, economic, and environmental outcomes arising from different possible futures. To explore these trade-offs, we use the Daly River catchment, in Australia's Northern Territory, as a case study. The catchment contains areas of priority for both conservation and development. In response to the challenge of navigating the required trade-offs, the Daly River Management Advisory Committee (DRMAC) initiated a land-use plan for the region. Both development and conservation of natural resources in the catchment will affect human well-being and the long-term provisioning of ecosystem services in diverse ways. To understand some of these impacts, an innovative engagement process was designed to elicit the relative importance of key factors to residents' well-being. The process identified 19 well-being factors grouped into four domains: biodiversity, socio-cultural, recreational, and commercial. Overall, the highest-ranked well-being factors were in the social-cultural and biodiversity domains while commercial values were ranked the least important. Respondents reported low satisfaction with commercial factors as well, noting concerns over environmental impacts from existing developments and sustainability of future developments. We identified differences in the reported importance values for several types of stakeholders, most notably between indigenous respondents and those employed in the agricultural sectors. Indigenous respondents placed greater importance on biodiversity and socio-cultural factors. Agricultural respondents placed greater importance on commercial factors. The outcomes of our engagement were integrated into DRMAC's process of objective-setting to ensure that objectives for each domain were included in land-use planning. Our results can also anticipate potential conflicts between different stakeholders and changes in well-being associated with different land uses. We describe how our findings will inform the next stages of stakeholder engagement and comment on the utility of such an approach for integrating well-being into objective setting for land-use and scenario planning.

Key Words: *development; human well-being; land-use planning; objective setting; stakeholder engagement; systematic conservation planning*

INTRODUCTION

Conservation objectives have historically focused on ecological outcomes and relied on available science and expert knowledge (Margules and Pressey 2000), but recent contributions have advanced thinking about objectives to also address social objectives such as livelihoods (Pressey and Bottrill 2009). The shift in systematic conservation planning to consider a broader range of objectives has been accompanied by technical advances in available decision-support tools (e.g., Watts et al. 2009). These advances have facilitated more complex approaches to systematic conservation planning that support more holistic spatial approaches in which multiple uses are considered and planned for explicitly. Studies that consider multiple land uses have demonstrated that potential conflicts can be minimized by explicitly accounting for associated trade-offs (Polasky et al. 2005, 2008, Wilson et al. 2010, Venter et al. 2013).

The push to extend conservation planning to include social and economic considerations reflects a broader recognition that plans need to involve stakeholders throughout the planning process to maximize the likelihood of implementation (Knight et al. 2006). The importance of involving stakeholders will probably increase as plans become more comprehensive by integrating multiple land uses, and thereby expand the complexity of potential socioeconomic values and likely trade-offs that will have to be considered (Tallis et al. 2008, McShane et al. 2011). However, even

in conservation planning processes with documented stakeholder participation, engagement still typically focuses on stakeholder values relating to planning products, such as proposed maps of protection, rather than their involvement in setting objectives and measuring potential outcomes against these objectives (e.g., Fernandes et al. 2005, Game et al. 2011, Syakur et al. 2012). A clear gap in approaches to conservation planning is the incorporation of stakeholder values into planning objectives to both direct the plan and measure the outcomes. This level of consultation can be difficult for regional plans that affect large populations with diverse stakeholders and interactions between them.

One approach to more meaningful consultation with stakeholders is through the lens of human well-being. Human well-being and its connection to the environment became widely recognized through the Millennium Ecosystem Assessment (Millennium Ecosystem Assessment 2005). Well-being has been a key framework, in particular, for valuing and managing ecosystem services (e.g., Costanza et al. 1997, Maynard et al. 2010), exploring social preferences (e.g., Malinga et al. 2013), and identifying priorities for policy (for Index of Dissatisfaction measure see Larson 2009, Larson et al. 2013). Although human well-being has received an increased focus by academics, policy makers, and practitioners, an understanding of the links between well-being and the natural environment remains a gap in the science and

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application of planning (Summers et al. 2012). Studies that explore the relationship between natural resources and well-being are thus timely (e.g., Marans 2003, Costanza et al. 2007, Summers et al. 2012).

Integrating residents' preferences at the outset of a planning exercise via their contributions to objectives could ensure that the plan is well aligned with stakeholder values and therefore more socially acceptable (Knight et al. 2006). Although participatory objective setting has been utilized and explored in the related fields of environmental and land-use change planning, particularly through scenario development and evaluation (e.g., see Salter et al. 2009, de Groot et al. 2010, Malinga et al. 2013), it remains underexplored in systematic conservation planning. In addition, expanding conservation planning to consider multiple land uses requires decisions about potentially competing land uses that can result in variable impacts on different aspects of well-being. This decision process can be supported by methods applied in related fields such as the explicit evaluation of potential trade-offs (Polasky et al. 2008) or collective visioning to explore innovative responses to future changes (Barnaud et al. 2013). Different stakeholders or groups of stakeholders will likely have different preferences associated with plan objectives. As such, conservation planning processes that seek to embed the "values" of people within them will differ depending on the groups of stakeholders involved. In our study, we show how the views of residents can be used within the planning process, noting that the same methodological approach could be used with different stakeholders, e.g., a cross-section of residents at the state or country level. We demonstrate how our approach to integrating stakeholder preferences, through eliciting the relative importance of different well-being factors, can inform both the design and evaluations of land-use scenarios, which are themselves tools for understanding the acceptability of alternative futures for regions.

Here we aim to fill two important gaps in conservation planning: elucidating the relative importance of different well-being factors to stakeholders and the links between these factors and the natural environment; and using the relative importance of different well-being factors to inform plan objectives and measure plan outcomes. We use the conceptual framework of human well-being and an associated Index of Dissatisfaction for well-being factors (Larson 2009) to quantify the relative importance of well-being factors to different stakeholders and identify management priorities. We use the data on well-being to inform objectives for a land-use plan in a region with conflicting views about desirable future land uses and a process underway to plan for conservation and development. We also discuss the potential use of such an approach in identifying appropriate indicators in scenario analyses and cumulative impact assessments (Peterson et al. 2003, Weber et al. 2012).

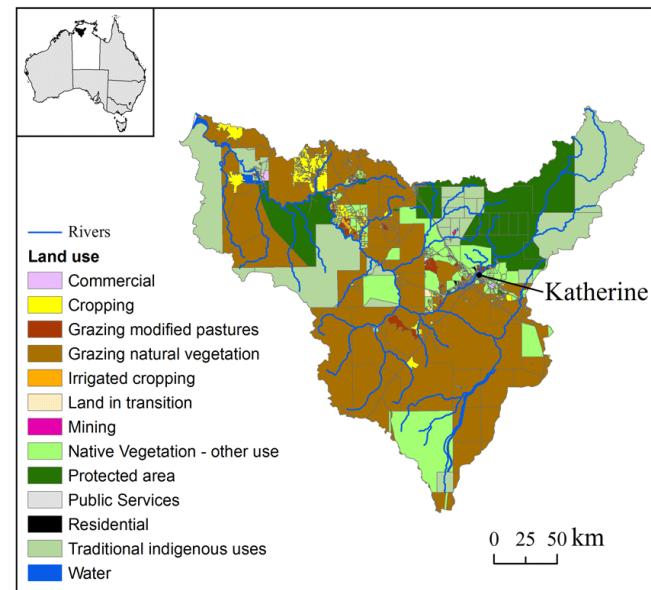
METHODS

Planning region and process

The planning region is the whole of the Daly River catchment in the Northern Territory, Australia (Fig. 1). The Daly catchment covers approximately 5.2 million ha, extending from the coastline southwest of Darwin to 250 km inland. The Daly River and its main tributaries are themselves important conservation features, the Daly being one of northern Australia's largest rivers and with

unusually consistent year-round flow. Riparian strips contain some of the most extensive gallery (rainforest) vegetation in the Northern Territory. In addition, the catchment is a high priority for development, having been identified as one of the only parts of the Northern Territory suitable for rain-fed crops (based on climate) and with potential for extensive irrigation, based on soil characteristics and both surface and subsurface hydrology (Pascoe-Bell et al. 2011). There is a clear need to jointly identify priorities for development and conservation, and to resolve conflicts between them.

Fig. 1. Daly catchment property boundaries and land use as defined by ABARES land-use mapping. Inset shows the Northern Territory (white) and the Daly catchment (black).

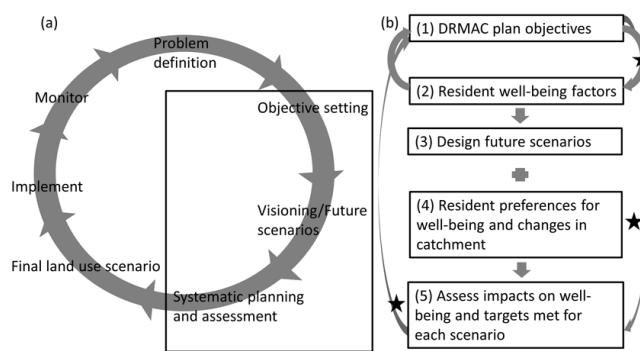


In 2011 the Daly River Management Advisory Committee (DRMAC) commissioned our involvement as independent researchers to undertake an integrated conservation and development planning process. DRMAC was created in 2006 to work with relevant government agencies to advise on sustainable resource use and conservation in the Daly catchment. DRMAC promotes high standards of management of land and water and advises the relevant minister. The design of the Daly clearing guidelines (NRETAS 2010) and water allocation plans relied on direct involvement by DRMAC. DRMAC is composed of a chair and 12 members representing all major stakeholders in the catchment, except the mining and energy sectors. Included are three indigenous landowner representatives selected by the Aboriginal Reference Group (ARG) that comprises 12 language groups. DRMAC's representative structure supports collaborative decision-making processes with strong ties to research providers, decision makers such as ministers, and members of local communities (Dale et al. 2014).

We designed the planning and engagement process (Fig. 2) in collaboration with DRMAC. The agreed-upon planning timeline was three years (2012–2014) with the focus of the first year being objective-setting with DRMAC and associated data collection and synthesis. Later focal areas were identified as engagement

(year 2) and production of land-use scenarios and follow-up engagement to identify a preferred final land-use scenario (year 3). The results of this study focus mainly on the engagement process and its outcomes. The three-year planning process broadly follows the 11-stage process of systematic conservation planning outlined by Pressey and Bottrill (2009).

Fig. 2. The planning and engagement process for the Daly River catchment, designed in collaboration with the Daly River Management Advisory Committee (DRMAC). (a) The planning process broadly followed the 11-stage systematic conservation planning process outlined by Pressey and Bottrill (2009). The stages are represented here in a circular fashion because DRMAC focuses on an adaptive management approach and, realistically, any regional plan is subject to refinements and adjustments (Pressey et al. 2013), especially during implementation and monitoring. (b) The process of stakeholder engagement was designed to focus on the stages from objective setting to systematic planning and assessment (rectangle in part a). Stages with stars indicate recognition of feedback from stakeholders. The engagement process includes: (1) DRMAC objective-setting sessions; (2) Elicitation of resident well-being factors (this stage, described in the Methods, involved two open forums to raise awareness of the planning process and purpose of engagement, five stakeholder focus groups to inform survey design and content, followed by a mail survey to catchment residents and then integration of well-being factors into the plan's objectives, as indicated by the first star); (3) Designing future land-use scenarios based on plan objectives; (4) Integration of future scenarios and well-being preferences and satisfaction ratings for catchment changes to assess potential impacts of scenarios on social, economic, and environmental aspects of life in the catchment, indicated by second star; and (5) Presentation of scenarios to stakeholder groups to further refine objectives and identify a final land-use scenario for the development and conservation plan, indicated by third star.



Planning for the Daly catchment was initiated with a feedback session with DRMAC in which a clear problem statement was drafted and the solution was to design a strategic plan for development and conservation in the catchment. The next step was to set explicit objectives for the plan. We undertook a series of objective-setting sessions with DRMAC to first identify qualitative goals for conservation and development and their associated actions (Table 1). Based on these goals, we compiled

all available data on relevant spatially discrete features from government and scientific experts. These data sets were then presented to DRMAC and a final session identified quantitative spatial objectives based on qualitative goals and spatial data (see Pressey and Bottrill 2009 regarding the generic nature of this process in conservation planning). The objectives reflected existing policy, such as government protection targets to meet Convention on Biological Diversity commitments (CBD 2010), relevant legislation, and plans that inform land uses, e.g., clearing guidelines (NRETAS 2010), or the expressed views of experts and other stakeholders (Table 1). These objectives will be an integral component of spatial planning for the catchment, influencing the selection of areas for development and conservation with planning software (Ball et al. 2009, Watts et al. 2009).

With spatial objectives in place, the next stages of the planning process will develop and test different land-use scenarios before selecting a final scenario for the plan. Land-use scenarios will be designed using Marxan with zones (Watts et al. 2009) to optimally plan for multiple land uses while meeting objectives. The land-use scenarios will be coupled with water-use profiles for agricultural land and assessed using an existing tool for evaluation of management scenarios developed for the Daly (Pantus et al. 2011). The final plan will involve the land-use scenario, or a variation thereof, which meets the stated objectives and is best aligned with stakeholders' preferences. Selection of the final land-use scenario and implementation of the plan was to be guided by DRMAC through adaptive planning, including refinement of objectives, updating of the plan, and evaluation of ongoing resource-use decisions. However, in 2013, the government chose to discontinue support of DRMAC. We have therefore proceeded with the final phase of planning by shifting our feedback from DRMAC to the government and relevant stakeholders, those who were members of DRMAC as well as the broader public within the catchment. Implementation of the plan is uncertain but the plan's outcomes will be provided to both appropriate NT Government departments and a newly formed Territory-wide catchment advisory committee (NTCAC).

Strategy for stakeholder engagement

DRMAC requested a broad process of community engagement, in addition to engagement with key representatives of stakeholders. DRMAC, as the commissioning body for the plan, agreed to manage the process of setting objectives, but wanted to ensure that the objectives reflected people's ties to and expectations about the catchment. An engagement strategy was therefore designed to include community forums, focus groups, and a survey sent to all residents of the catchment (Fig. 2b), with scope for feedback from stakeholders to refine objectives and direct subsequent stages of planning. DRMAC requested that the engagement process focus on eliciting the preferences of catchment residents. This reflected DRMAC's catchment-specific role, as well as the availability of previous research that has identified broader regional and national perspectives on values associated with the Daly catchment (e.g., Zander et al. 2010, 2013, Zander and Stratton 2010, Larson et al. 2013).

Engagement was initiated with presentations at community forums and media regarding the planning process to increase awareness and to receive initial community responses to the plan's purpose of reconciling future development and conservation. A

Table 1. Qualitative goals related to well-being identified through the objective-setting process with the Daly River Management Advisory Committee (DRMAC). Each broad qualitative goal was mapped to one or more of the four well-being domains that focus groups identified. Under each goal, the associated actions, available mapped features, and spatial, quantitative objectives are listed. N/A indicates that there were no available map products.

Qualitative goals and related actions	Spatially discrete features	Quantitative objectives
Maintain water quality in rivers (Biodiversity)		
Manage soil erosion	N/A	None defined, but performance of land-use scenarios will be assessed quantitatively in relation to soil-erosion levels with existing water-management tool (Pantus et al. 2011)
Manage pollutants	N/A	None defined, but performance of land-use scenarios will be assessed quantitatively in relation to pollutant levels with existing water-management tool (Pantus et al. 2011)
Maintain water flow of rivers (Biodiversity)		
Manage water extraction	N/A	None defined, but performance of land-use scenarios will be assessed quantitatively in relation to water-extraction levels with existing water-management tool and reflecting existing water plan and associated extraction limits (Pantus et al. 2011)
Maintain fish populations (Biodiversity and Recreational)		
Manage water extraction	N/A	None defined, but performance of land-use scenarios will be assessed quantitatively in relation to water-extraction levels with existing water-management tool and reflecting existing water plan and associated extraction limits (Pantus et al. 2011)
Protect important stream reaches	Fish species habitat mapping	17% of habitat for each species (reflecting Convention on Biological Diversity targets; CBD 2010)
Protect biodiversity (Biodiversity)		
Protects sites of conservation significance	Sites of conservation significance [†] (NRETAS 2009)	100% of sites (reflecting expert opinion on value of sites)
Protect representative portions of species' habitats	Vegetation mapping and bioregion boundaries	17% of extent of each vegetation type and bioregion (reflecting CBD targets; CBD 2010)
Protect representative portions of species' occurrences	Predicted occurrences of fish, bird, and turtle species	17% of occurrences (reflecting CBD targets)
Protect wetlands	Mapped wetlands	100% of wetlands (reflecting expert opinion on value of sites)
Protect rainforest galleries	Mapped rainforest	100% of rainforests (reflecting expert opinion on value of sites)
Manage fire threats to biodiversity	Expected savanna burning abatement [‡]	10% of abatement (measured in metric tonne of carbon dioxide equivalents; Adams and Setterfield 2013); constrained to indigenous land, which is the primary tenure engaged in abatement activities and the associated offset market.
Increased development and diversification of land uses and industries (Commercial)		
Clear suitable land for agricultural use	Land suitability categories	100% of highly suitable land cleared with a maximum of 20% of catchment area cleared (reflecting clearing guidelines; NRETAS 2010)
Savanna burning (carbon offsets)	Expected savanna burning abatement [‡]	10% of abatement (measured in metric tonne of carbon dioxide equivalents; Adams and Setterfield 2013); constrained to indigenous land, which is the primary tenure engaged in abatement activities and the associated offset market.

(con'd)

Proper use of land and natural resources (Commercial)	Constrain land clearing to suitable land	Land suitability categories	Allow clearing only on suitable land
Develop new settlements and townships (Social-Cultural)	Invest in infrastructure, release land to develop new settlements, and build critical mass in existing communities	N/A	Required infrastructure and associated costs assessed postplanning
Maintain and protect indigenous cultural sites (Social-Cultural)	Protect identified indigenous cultural sites	No available data. This type of data is highly guarded and difficult to elicit. Although there are methods for data elicitation and management on cultural sites, it was determined that this goal was outside the scope of the planning process. Groups such as the Aboriginal Reference Group or the Aboriginal Areas Protection Authority are likely to play a role in protecting sites as land-use changes occur.	None defined
Maintain important social and cultural sites (Social-Cultural and Recreational)	Protect important social-cultural sites and recreational spots	Inclusion of sites from survey data asking respondents to report those they would like protected. These are not considered to be sensitive in terms of cultural values.	100% of consensus sites

[†]The Northern Territory Government undertook an assessment of conservation and heritage values and identified 67 of the most important sites for biodiversity conservation across the Territory, some of which are in the Daly catchment. By definition, these sites need adequate protective management.

[‡]Savanna burning is an approved methodology for greenhouse-gas abatement under the Carbon Farming Initiative (CFI) in Australia (DCCEE 2011). It involves fire management to reduce the extent and timing of fires, by burning earlier in the dry season, and so reduce the total emissions associated with annual fires. Current enrolled properties for savanna-burning credits under the CFI are all indigenous.

survey was designed to elicit stakeholder preferences for different well-being factors and their satisfaction with potential changes in the catchment associated with both development and conservation. To inform the design of the survey, five focus groups were arranged. The survey results reported here will be used for three primary purposes: refining plan objectives, designing land-use scenarios, and targeting future engagement with stakeholder groups that have different preferences and could therefore play an integral role in building consensus around a final land-use scenario. In addition, there will be targeted engagement with groups that were not well sampled in the initial process described here. Because DRMAC was the original commissioner and planned implementer of the plan, the focus on resident preferences was consistent with the governing body's priorities and broader responsibilities. However, given the change in DRMAC's status and shift in the plan implementation strategy, there could be a disconnect between resident preferences and the broader Northern Territory Government policy for the catchment. One way of navigating the potential disconnect in resident preferences and government policy is to explicitly include relevant government departments in future engagement processes to help build consensus around a final land-use scenario both at a local resident level and at a broader territory level.

Focus groups and survey design

We chose the conceptual framework of human well-being to elicit a subjective quantification of the factors influencing well-being that were most important to respondents living in the Daly catchment. We chose human well-being as the framework because it comprises basic human needs, economic needs, environmental needs, and subjective happiness (Costanza et al. 2007, Summers et al. 2012) and is therefore well suited for understanding how

broad land-use changes, such as clearing for intensive agriculture or increasing nature reserves, might result in changes across these components. Furthermore, there is a substantive body of literature on subjective well-being and overall life satisfaction as an alternative way of looking at the "value" of the environment (Kristoffersen 2010) and there is widespread consensus that self-reported measures of life satisfaction are valid, replicable, and reliable (Diener 2009). Furthermore, we also wanted to identify priority areas for policy makers. Therefore, we selected the approach developed by Larson (2010) that first seeks to identify factors that individuals feel are important to their overall well-being, by asking them (thus a bottom-up, rather than top-down approach). It then asks people to indicate how important each of those factors are using a quantitative scale, and how satisfied they are with each factor. Finally, it calculates a composite metric of importance and satisfaction for identifying priorities.

Previous studies have demonstrated that well-being factors are context-dependent (Millennium Ecosystem Assessment 2005), so factors important to local respondents should be elicited specifically for the region or ecosystem in question (e.g., Marans 2003, Larson 2009). We therefore ran a series of five focus groups at various locations in the catchment to ensure that a range of stakeholders, based both on location and industry, were present. The size of focus groups ranged from 5 to 20 participants. The primary purpose of the focus-groups was to identify a list of well-being factors specific to life satisfaction for residents in the Daly catchment. At larger focus groups we asked attendees to split themselves into groups of about five people. Groups were then asked to list the things that were most important to them in their lives in the Daly. As they began to list items, they were given the further prompt of, "What contributes most to your happiness?"

Table 2. Final list of well-being factors and associated broad domains used in the survey.

Statements about well-being factors	Domain
1. The river provides habitat for iconic species (like barramundi, black bream, long-neck turtles, sawfish)	Biodiversity
2. The catchment provides habitat for a variety of plants and animals	Biodiversity
3. A place where the river flows naturally and there are no dams	Biodiversity
4. A place for natural heritage (e.g., important National Parks and unique environments)	Biodiversity
5. A place for development and intensified production	Commercial
6. The tourism industry in the catchment provides jobs and income	Commercial
7. The agricultural industry in the catchment provides jobs and income	Commercial
8. The mining industry in the catchment provides jobs and income	Commercial
9. The cattle industry in the catchment provides jobs and income	Commercial
10. The forestry industry in the catchment provides jobs and income	Commercial
11. A place that is relatively free from congestion and major development	Social-Cultural
12. A place that supports families and communities	Social-Cultural
13. A place to preserve traditional (e.g. Indigenous) cultural values	Social-Cultural
14. A place for research, teaching, and learning	Social-Cultural
15. It is important to keep the area in good condition for future generations	Social-Cultural
16. Even if I could never visit ANY part of the Daly, I would still like to know “it is there”	Social-Cultural
17. Fishing and hunting for fun	Recreational
18. Swimming, camping, boating, being in country	Recreational
19. Fishing and hunting for fresh food	Recreational

Things you like to do, places you like to visit, how you get by?” A person from each group summarized key points from the discussion and the lists were placed on walls around the room. Each participant was then given five “votes” (stickers) to be allocated across the items they thought were most important to assess. They could place all stickers on one item or distribute them across separate items. We then compiled the list of items and asked participants to assign them to broad domains: biodiversity, commercial, social-cultural, and recreational. Participants were then given a break and the list of items that received “votes” was organized by domain and placed on display. Participants were then asked to provide feedback on whether they felt the list of items was incomplete. They were also asked to engage in a group discussion about any concerns they had about their lives in the catchment at the time or about any potential changes to their lives in the catchment in the future.

A final list of well-being factors was compiled based on the five focus groups and structured to comprehensively include the top-priority items (those with “votes”) identified by the groups. This list was then circulated to focus-group attendees who had agreed to give further feedback and also to relevant representatives of government agencies and communities. These individuals were asked to provide feedback on the completeness of the list. The engagement process to this point provided a basis for designing the survey.

The survey was designed to elicit four types of data: (1) frequency of recreational activities in the catchment and any areas of importance for recreation or protection, (2) well-being importance and satisfaction, (3) satisfaction with hypothetical changes to land uses in the catchment, and (4) socio-demographic background. The final well-being factors included in the survey contained 19 factors grouped into four domains based on information from the focus groups. Table 2 lists the well-being factors presented in the survey. In case this list was not representative of all aspects of well-being, we included the option for survey respondents to list additional items; however, only six

respondents took advantage of this option, indicating that our list was reasonably comprehensive.

We selected a scale of 0-10 for respondents to rate both the importance of and satisfaction with the current state of each well-being factor, with 0 being not at all important/completely dissatisfied and 10 being very important/completely satisfied (for a discussion on methodological issues and appropriates of Likert scale measure see Cummins 2003). The list of hypothetical changes identified from the group discussions, about which residents in the catchment were concerned, included: (1) characteristics of life in the catchment such as the level of community support and infrastructure; (2) changes in industry and associated land uses in the catchment; and (3) environmental changes such as the level of water in the Daly River (currently no dams and relatively little extraction), amount of clearing of native vegetation, and overall health of native plants and animals. In addition, the issue of land clearing was a topic raised consistently in focus groups. We therefore included two separate questions in the survey relating to hypothetical changes in the catchment. The first was a list of hypothetical changes relating to life in the catchment (community, social aspects, industry, and environment) and the second was about incremental increases in clearing (from 10 - 100%). Respondents were asked to provide their level of satisfaction for each change, from 10 to 100% in 10% increments, using a 9-point Likert scale. Current property clearing within the catchment ranges widely from very small percentages up to nearly complete clearing. In addition, focus groups revealed variability in participants’ responses to acceptable levels of clearing both at the property and catchment scales. To enable us to distinguish preferences for incremental clearing, we therefore used a finely graded Likert scale coupled with small clearing increments across the full range of potential clearing.

Data collection and analyses

We sent the survey by mail to all available household addresses in the catchment (see Appendix 1 for full survey). We used the Dillman tailored design method (Dillman 2007) with the original

Table 3. Characteristics of respondents and of residents in the Daly River catchment (catchment resident statistics derived from Australian Bureau of Statistics census data summarized at the catchment level, Larson and Alexandridis 2009).

	Catchment	Respondents
Median family weekly income	900	1680
Average age	33	53
Average household size	2.9	3.03
Aboriginal people (% of population)	27.60%	23.44%
Torres Strait Island People (% of population)	0.40%	0.00%
Women with less than three children	65.00%	71.70%
> 10 years school	65.00%	90.58%
Employed in government services sector	35.00%	40.11%
Employed in retail sector	5.00%	2.14%
Employed in mining sector	1.00%	1.07%
Employed in construction sector	8.00%	5.88%
Employed in agricultural, forestry, and fisheries sector	6.00%	10.70%

survey sent in May 2013 and replacement surveys sent two and five months later. Of the 2387 addresses contacted, 20 requested to be removed from the survey and 767 addresses were no longer active, leaving a total of 1600 possible respondents. The questionnaires were supplemented by 26 surveys completed through one-on-one interviews specifically targeting indigenous residents who typically have low response rates in mail-out surveys (Larson et al. 2013). The response rate to the survey (about 13%, or 209 of 1600 households) was slightly less than that of similar surveys in the region (16–25% response rate for region reported; Zander et al. 2010, Adams et al. 2012, Larson et al. 2013). The low response rate was probably attributable to survey fatigue, with a large number of academic, rural, and census surveys having been conducted in this region in recent years. Although the low response rate means that our results are not considered representative of the entire catchment population, we did find important differences in preferences between stakeholder groups that do not rely on an assumption of “representativeness” to usefully guide further engagement and inform plan objectives. Of the responses received, equal numbers were from males and females and respondents were representative of characteristics of catchment households and employment sectors (Table 3). Respondents were not, however, representative of income, education, or age, parameters for which were all above those for the catchment generally (Table 3), but in line with other survey responses from the region (Larson et al. 2013).

We analyzed the survey data in several ways. We calculated the mean importance scores for the 19 well-being factors and confidence intervals around the means. We tested for differences in reported preferences for well-being factors between different stakeholders based on reported socio-demographic characteristics. To do this, we developed explanatory linear regression models of responses for each well-being factor in relation to possible influencing factors, using forward and backward removal to select the best subset of predictors for each model. The best-fit model was selected using Akaike's information criterion (AIC). We explored both linear regression and ordered logistic regression and found both gave almost identical results. We therefore report the linear regression models. Based on the 19 regressions, we identified two key stakeholder groups that were associated with different factors: indigenous respondents and respondents who earn an income from agriculture (livestock and crops aggregated

to reflect sector statistics for catchment). We therefore explored the stated preferences for these two groups by comparing their average importance scores and confidence intervals at the broad domain level (averaged responses across statements for each domain). To identify potential priorities for management and policy, we used a method developed by Larson (2010) in which a composite index, the Index of Dissatisfaction, is used to identify policy priorities based on either high importance or high dissatisfaction. The Index of Dissatisfaction for well-being factor k (IDS_k) is calculated as:

$$IDS_k = I * D * \frac{n_k}{N} \quad (1)$$

where I is importance, D is dissatisfaction (the inverse of satisfaction S calculated as $10-S$), n_k is the number of respondents who reported both satisfaction and importance scores for well-being factor k , and N is the total number of respondents. Last, we calculated the mean reported satisfaction (reported on a 9-point Likert scale) for hypothetical changes in the catchment.

RESULTS

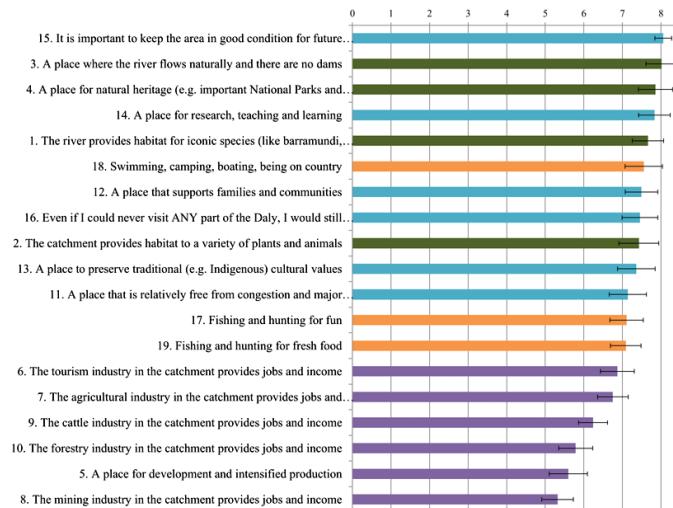
The highest ranked well-being factors were in the socio-cultural and biodiversity domains (Fig. 3). The well-being factor “It is important to keep the area in good condition for future generations” had the highest mean importance and smallest confidence interval, indicating strong concurrence among respondents about the importance of maintaining the condition of the Daly catchment. Commercial factors were ranked least important and the confidence intervals for commercial factors did not overlap with the top-ranked well-being factors in the biodiversity and socio-cultural domains (Fig. 3).

Our explanatory models of the relationships between the reported importance values and socio-demographic characteristics of respondents highlighted several types of stakeholders often associated with each of the well-being factors (Table 4). For example, indigenous respondents and respondents employed in the government and agricultural sectors were included in many of the best-fit models. Notably, indigenous respondents and those employed in the government sector had negative relationships with commercial factors while respondents employed in the agricultural sector had positive relationships with these factors (Table 4). The low explanatory power of the regressions (adjusted

Table 4. Characteristics of respondents ($n = 141$) determining the importance of the 19 factors tested. Characteristics included in the best explanatory model of importance factors for each factor are displayed by plus or minus, indicating that the variable had a positive or negative relationship, respectively, with the perceived importance of the factor.

	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19
Male						+	+								-				
Has Children		+	+			+												+	
Age					+						-				-	-	+		
Indigenous	+	+			-	-	-			-		+		+	+	+	+	+	+
Size Of Household			-	+			+		+	+		+					+		
Catchment Resident							+			+	+				-				
Self Employed																			
Government Agricultural Industry						+		+							+	+	+	+	
Passive Income			-	-			+		-						+		+		
Income								+		+									
Adjusted R ²	0.098	0.093	0.020	0.076	0.072	0.115	0.122	0.021	0.083	0.077	0.041	0.027	0.047	0.068	0.087	0.172	0.153	0.082	0.118

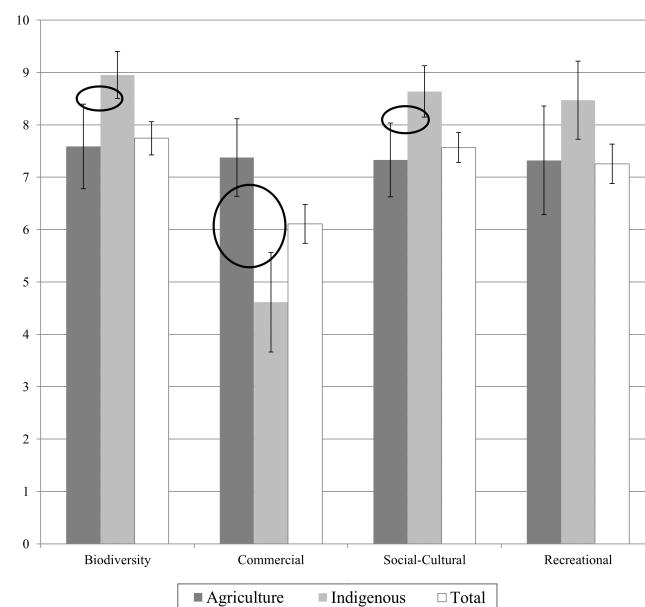
Fig. 3. Mean importance values and confidence intervals for 19 well-being factors. Color of bar indicates the domain: biodiversity (green), commercial (purple), social-cultural (blue), recreational (orange).



R^2 range from 0.02 to 0.172) was not a major concern, given the exploratory nature of these analyses and the lower importance of explanatory power compared to establishing that particular stakeholder groups differed in their associations with well-being factors.

Differences in well-being preferences between the agricultural sector and indigenous respondents were highlighted by the importance values given by these groups to factors grouped in domains (Fig. 4). The confidence intervals for indigenous respondents and those who reported earning an income from agriculture did not overlap

Fig. 4. Average importance values given to well-being factors, by domain, for three groups of respondents: those earning an income from agriculture, indigenous respondents, and total respondents. Confidence intervals for three of the four domains (circled) do not overlap between indigenous respondents and those who earn an income from agriculture.



for three of the four domains (biodiversity, commercial, socio-cultural), with indigenous respondents placing greater importance on biodiversity and socio-cultural factors and agricultural respondents placing greater importance on commercial factors.

The factors with the highest Index of Dissatisfaction scores were in the commercial domain, and the dominant reason for highest scores was low reported satisfaction (Table 5). For these factors, respondents noted concerns over environmental impacts from existing developments. They also noted concerns over sustainability of future development and lack of science to inform assessment of impacts as well as a lack of transparent decision making and regulations on industry from government. Respondents also stated concerns over the economic viability of certain industries, in particular the low level of tourism and lasting negative impacts of the live-trade ban on the cattle industry. Recreational factors (well-being factors 17, 18) also had reasonably high IDS scores because of relatively high importance and moderate dissatisfaction, with the primary concern being observed changes in fish abundance. Factors associated with the other two domains (biodiversity, socio-cultural) all had similar satisfaction ratings. Most concerns associated with these factors echoed the already-discussed concerns of observed environmental degradation and lack of transparent decision making.

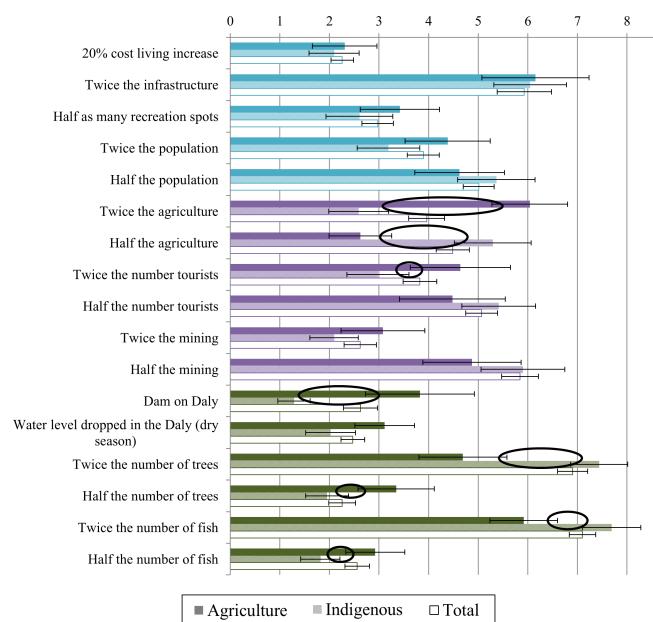
When asked about potential changes in aspects of daily life in the catchment, respondents reported that they would be strongly dissatisfied with an increase in the cost of living and a reduction in recreation spots but would be strongly satisfied with an increase in infrastructure (Fig. 5). Responses to changes in economics resulted in divergent responses from indigenous respondents and those employed in the agricultural sector, consistent with importance results (Fig. 4). For example, relative to total respondents, indigenous respondents would be more dissatisfied and agricultural respondents more satisfied with an increase in agriculture (mean satisfaction of 2.95 and 6.04, respectively, with nonoverlapping confidence intervals, Fig. 5). Responses to five environmental changes also differed significantly between indigenous and agricultural respondents (Fig. 5).

Across all respondents, satisfaction was greatest for levels of increased clearing of 10 or 20%, but then declined steadily with larger percentages (Fig. 6). However, even for the lowest percentage clearing value (10%), the average satisfaction response was 4.5 reflecting that respondents would be slightly less satisfied with this change. The current clearing across the Daly catchment is approximately 5.5%, so this could reflect a preference for no change to the existing clearing level. In contrast, agricultural respondents were neutral (confidence interval around reported satisfaction includes a value of 5) to clearing up to 30%. Differences in responses to environmental changes between agricultural and indigenous respondents (Fig. 5) were also reflected in responses to levels of future clearing. For increases between 20 and 60%, agricultural respondents were more satisfied than indigenous respondents.

DISCUSSION

Our study illustrates one method of eliciting stakeholder preferences for well-being factors that can be used to inform land-use objectives and relevant indicators for changes in residents' satisfaction with present and possible future conditions in a region. We chose a well-being framework to elicit stakeholder preferences because we can use the elicited data to refine plan objectives that will be used in the design of land-use scenarios. We can also use these data as indicators when testing the impacts of alternative land-use scenarios. Our approach provided a

Fig. 5. Mean satisfaction (0 being much more dissatisfied and 9 being much more satisfied) and confidence intervals for hypothetical changes in the catchment for three groups of respondents: those who earn income from agriculture, indigenous respondents, and total respondents. Changes to daily life (blue) covered cost of living, infrastructure, recreation spots, and population. Economic changes (purple) concerned changes in agriculture, tourism, and mining. Environmental changes (green) were a dam on the Daly, reduction in dry-season water level in the Daly, abundance of trees, and abundance of fish. Agricultural respondents are shown by solid color, indigenous respondents with diagonal hatching, and total respondents with white bars. Significant differences between agricultural and indigenous respondents are circled.



structured elicitation process for engaging representatives of a region's population in objective setting and plan design.

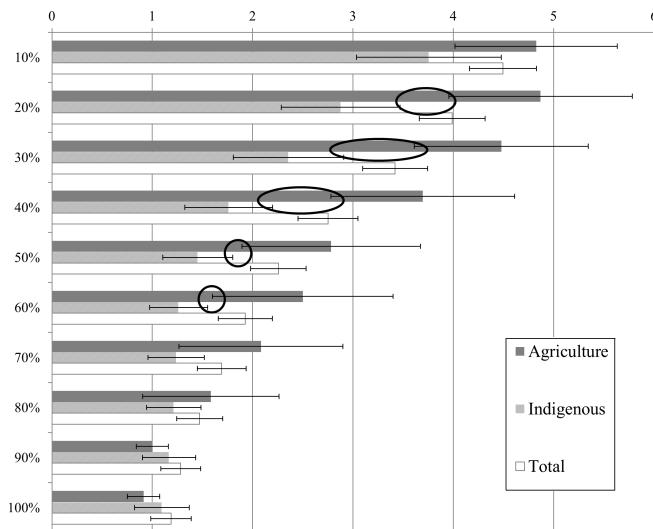
We identified 19 well-being factors that aligned with four broad well-being domains: biodiversity, commercial, socio-cultural, and recreational. By eliciting residents' preferences for these 19 factors, we were able to compare their relative importance across stakeholder groups. Our analysis suggests that, on average, catchment residents place low importance on commercial factors relative to other aspects of well-being (Fig. 2 and 3). This is consistent with findings regarding well-being factors related to water in the same region, indicating that socio-cultural factors were assigned highest importance (Larson et al. 2013, Zander et al. 2013). Our result is also consistent with feedback provided throughout the public engagement process in which residents regularly noted that they moved to the Daly region because of its environmental and social attributes.

Our analysis highlights both similarities and potential conflicts between DRMAC's objectives and residents' sense of well-being. DRMAC's objectives are mostly well aligned with stakeholder's

Table 5. Index of Dissatisfaction (IDS) for well-being factors; higher values indicate greater importance, less satisfaction, and/or higher percentages of respondents providing information about the factor. The components of the IDS are provided for each factor: mean importance (I), mean satisfaction (S), and percentage of respondents who provided information about both parameters (%). Mean importance reported here might not exactly match values provided in Figure 3 because only those respondents who answered questions for both importance and satisfaction ($n = 145$) were included in values for IDS. Reasons for dissatisfaction reported in the survey are given for each factor.

	I	S	%	IDS	Reasons for dissatisfaction (concerns)
7. The agricultural industry in the catchment provides jobs and income	6.47	5.99	93.79%	24.37	Environmental impacts (pollution and water extraction)
6. The tourism industry in the catchment provides jobs and income	6.69	6.15	94.48%	24.32	More tourism needed Need for greater restrictions on where tourists can go
9. The cattle industry in the catchment provides jobs and income	5.88	5.69	93.79%	23.74	Environmental sustainability Need for greater restrictions on cattle access to wetlands and river
10. The forestry industry in the catchment provides jobs and income	5.64	5.41	91.03%	23.55	Impacts of live-trade ban on economic sustainability and associated impacts on families and communities Concern over proper use of land and water Environmental impacts of forestry (erosion, weeds, water extraction)
5. A place for development and intensified production	5.37	5.15	88.97%	23.2	Lack of transparent decision making from government (short-term plans serving vested interests instead of sound long-term economic development)
17. Fishing and hunting for fun	7.18	6.71	95.86%	22.62	Decreased fish numbers Need for greater restrictions on boats and fishing access
18. Swimming, camping, boating, being in country	7.68	7.01	97.93%	22.5	
8. The mining industry in the catchment provides jobs and income	5.05	5.13	89.66%	22.04	Pollution Lack of disclosure and transparency from companies Need for greater restrictions from government History of spills and inadequate clean-up Permanent negative environmental impacts
12. A place that supports families and communities	7.57	6.94	93.10%	21.56	Loss of community services (like clinics, sports clubs, facilities) Not enough jobs Cost of living too high (shops have insufficient selection and prices very high) Population turnover (people come and go)
4. A place for natural heritage (e.g., important national parks and unique environments)	8.06	7.31	97.93%	21.24	
15. It is important to keep the area in good condition for future generations	8.17	7.25	93.79%	21.07	Observed environmental degradation, threats (weeds, fire, water extraction, erosion)
14. A place for research, teaching, and learning	7.99	7.23	93.79%	20.76	
11. A place that is relatively free from congestion and major development	7.10	6.89	93.79%	20.73	
13. A place to preserve traditional (e.g., indigenous) cultural values	7.42	7.01	92.41%	20.48	Hard to get to country to practice culture
2. The catchment provides habitat for a variety of plants and animals	7.69	7.16	92.41%	20.15	
1. The river provides habitat for iconic species (like barramundi, black bream, long-neck turtles, sawfish)	7.89	7.40	90.34%	18.55	
3. A place where the river flows naturally and there are no dams	7.98	7.63	95.86%	18.16	Lack of transparent analysis on the costs and benefits of increased water extraction and dams Dam would change the river irrevocably
16. Even if I could never visit ANY part of the Daly, I would still like to know “it is there”	7.69	7.48	89.66%	17.35	
19. Fishing and hunting for fresh food	7.26	7.46	92.41%	17.03	Decreased fish numbers Lack of restrictions on boats and fishing access

Fig. 6. Mean satisfaction (0 being much more dissatisfied and 9 being much more satisfied) and confidence intervals for percentages of clearing in the catchment for three groups of respondents: those who earn an income from agriculture, indigenous respondents, and total respondents. Significant differences between agricultural and indigenous respondents are circled.



perceptions of well-being, in particular for biodiversity factors, maintaining fish populations (for both biodiversity and recreation), supporting communities through further investment in infrastructure, and planning of land use to ensure that land and water resources are used sustainably and appropriately.

A key goal for DRMAC is to plan for development; however, our analysis highlights that this goal could result in conflicts with residents' preferences. Development goals are well aligned with stakeholders who earn an income from agriculture, but could result in decreases in well-being of other, particularly indigenous, residents (Fig. 4). This accords with a previous study of the impacts of development, specifically concerning water-related values, demonstrating that these impacts would be greater for the indigenous population (Zander and Stratton 2010, Jackson et al. 2012, Woodward et al. 2012, Stoeckl et al. 2013). This earlier work supports our own in highlighting likely trade-offs between stakeholder preferences for development in the catchment.

The Index of Dissatisfaction is one method for identifying issues that should be priorities for policy makers (Larson 2010). Based on Index of Dissatisfaction rankings, the top policy priorities for the Daly are associated with commercial factors (Table 5). Providing contextual detail to the index ranking, respondents listed concerns associated with both the current environmental impacts and future increased impacts associated with development. Respondents also stated desires for further restrictions on certain types of land uses and their impacts and more transparent decisions by policy makers. The importance of effective policy development surrounding future development and management of associated impacts is also highlighted by the

respondents' satisfaction ratings for changes in the catchment. Respondents were on average dissatisfied with hypothetical increases in development (more agriculture, tourists, or mining) and associated environmental impacts (decrease in dry-season river-level, fewer fish, and fewer trees) (Fig. 5). Therefore, a rigorous analysis of how different levels of development will interact with biodiversity and recreational factors needs to be undertaken to ensure that a level of development is selected that balances these factors according to residents' preferences.

An important aspect of development in the catchment is the associated clearing of native vegetation. The stated actions and objectives associated with the development goals include clearing all suitable land within a limit of 20% of the catchment. The limit of 20% is based on clearing guidelines that DRMAC helped to develop. However, current government policy has indicated that these guidelines will not be implemented and the limit on total clearing is likely to be removed (Adams and Pressey 2014). The responses to hypothetical clearing in the catchment suggest that clearing more than 20% of the total catchment would result in increased dissatisfaction of residents. It is notable that the recommended clearing limit in the guidelines (guided by environmental principles) is similar to the level of clearing that residents would be willing to accept. Furthermore, a study including a sample of respondents from capital cities (Darwin and Sydney) found that people are prepared to pay substantial amounts to maintain the quality of the ecosystem services associated with the Daly River and less than half (43%) of respondents considered 'Income from irrigated agriculture' when considering their preferences (Zander et al. 2013). Thus there is strong alignment of local, regional, and national preferences for the Daly. Furthermore, analyses show that this limit need not be restrictive for development and is thus consistent with territory policy for development in the north (Adams and Pressey 2014). Given this concurrence of environmental policy and public acceptability, the current government should reconsider enforcing the clearing limit of 20%.

An associated aspect of clearing is how much water extraction is required to support different types and extents of intensive land uses. Given the high reported importance values associated with water (specifically well-being factors 1, 3, and 18) and reported concerns associated with recreational factors (decreased fish numbers), potential future impacts on water resources will need to be evaluated and communicated to residents, recognizing also the rarity of perennial rivers in northern Australia and the significance of the Daly's freshwater biodiversity (Kennard 2010).

Our analysis identified differences in preferences among key stakeholder groups that were consistent with previous work in the region (e.g., Zander et al. 2010, Zander and Stratton 2010, Larson et al. 2013, Stoeckl et al. 2013). We found that the importance of well-being factors was markedly different between indigenous respondents and those who earn an income from agriculture. These two stakeholder groups represent a large proportion of both the catchment's overall population (~34%; Table 3) and its total area (~78% of which ~26% is aboriginal land and 52% is private property and predominantly pastoral; Fig. 1; Adams et al. 2014). Given that these groups collectively control 78% of the catchment, they are likely to play a major role in building

consensus around future decisions about development and conservation. Targeted engagement with these two groups could therefore yield high returns in terms of selecting land-use options that minimize impacts on two divergent sets of values. Our results can also help structure the engagement to build consensus around shared values before exploring trade-offs for divergent values. For example, indigenous respondents and those who earn an income from agriculture were positive predictors of recreational factors (Table 4, factor 17) and both reported similar levels of importance for these factors (Fig. 4). Therefore, starting a conversation first around the importance of and strategies to protect recreational factors could help create a shared vision as a basis for then navigating potential trade-offs between biodiversity and commercial factors.

The next step in the planning process is to use our results to both inform and evaluate a range of land-use scenarios. Scenario analysis (Peterson et al. 2003) allows for the assessment of impacts of different mixes of land uses over regional extents and medium to long terms relevant to assessing cumulative impacts. Scenarios can also be used in participatory stakeholder workshops in which the different regional futures and expected changes in indicators of well-being can be explored by different groups (e.g., Carlson et al. 2011, Francis and Hamm 2011). Given the potential conflicts between different stakeholder groups over increased development, demonstrated in our analyses, a key variable to be explored in our land-use scenarios will be the level of development characterized primarily by different amounts of overall clearing. These scenarios will then be compared using an existing tool for management strategy evaluation (MSE; Pantus et al. 2011) to test how land clearing and associated water extraction affect key aspects of social, economic, and environmental well-being. For example, the abundance of fish and expected dry-season water-levels are two measurable indices that we can relate to reported satisfaction across different stakeholder groups. The MSE tool also estimates recognized social and economic indicators such as jobs and income across different stakeholder groups. If commercial indicators increase over time, but at the expense of environmental and other indicators, these changes can be related to expected changes in satisfaction and well-being across stakeholder groups. Based on the estimated social, economic, and environmental impacts of different clearing levels on the Daly's landscapes and freshwater ecosystems, the final development targets could be refined. Further refinement of objectives and selection of a final land-use scenario will rely on engagement by either the Northern Territory Government or other appropriate advisory committees such as NTCAC.

CONCLUSIONS

Planning for multiple land uses requires navigating trade-offs between social, economic, and environmental outcomes arising from different possible futures. An important aspect of land-use planning is identifying alternative futures and building consensus among stakeholders around the best land-use options, based soundly on an understanding of perceptions of present and future well-being. This requires participation of stakeholders not only in the evaluation of potential scenarios but in the identification of explicit objectives that shape planning and scenarios. This participatory approach can be challenging, particularly for regional-scale planning that involves diverse stakeholders and complex mixes of land uses. Our analysis found different

preferences between groups of residents. Being aware of these differences is an important aspect of facilitating engagement to ideally create a consensus between groups but at the very least to acknowledge that differences exist. Although our analysis focused on preferences of local residents, the result that there are divergent preferences is likely to extrapolate to other scales (e.g., regional) and our framework provides a useful way of exploring these differences.

Estimating responses of stakeholders to multiple aspects (social, economic, and environmental) of scenarios adds a further level of difficulty. Although the types of indicators being used in eliciting stakeholders' responses to scenarios have become increasingly sophisticated (e.g., social indicator developments, Mitchell and Parkins 2011), changes in indicators have not been summarized into measures of overall well-being. For example, increases in income and population size are often assumed to correlate with increases in well-being; however, depending on population preferences, these changes might not result in substantial increases in well-being if measures of environmental, social, or cultural outcomes decline (e.g., Carlson et al. 2011, Francis and Hamm 2011). Therefore, an understanding of the relative importance of different factors of well-being can contribute significantly to a more sophisticated understanding of how different land-use scenarios affect people in a region. Furthermore, measuring indicators related to well-being factors in scenario planning can make outputs more relevant to stakeholders and contribute to the overall success of participatory processes.

*Responses to this article can be read online at:
<http://www.ecologyandsociety.org/issues/responses.php/7168>*

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Appendix 1. Survey.

Dear Landholder

We are developing a regional Conservation and Development Plan for the Daly catchment, and results will be used to advise the Daly River Management Committee and Northern Territory Government on strategically managing the Daly River Catchment – for both development and conservation.

As part of the planning process we are trying to find out more about:

- How the environment affects people's health and well-being.
- How satisfied or dissatisfied you are with the environment and potential changes in the environment in the Daly.
- How you would like to use your land.

This research is important because it allows us to understand what is most important to catchment residents, what changes they would like to see both on their properties and in the catchment, and what aspects of their lives in the catchment they would like to stay the same.

The questionnaire should take you about 15-20 minutes to complete. We hope you will agree to participate. This survey is a chance to have your say in the plan. It is important that the plan reflect all residents' values and preferences for the catchment. If you agree to participate, you can complete the survey a few different ways:

- 1) You can complete the questionnaire (enclosed) and mail it back in the enclosed reply-paid envelope.
- 2) You can call me. I am happy to chat to you about the project; and I am happy to complete the survey over the phone (at a time that is convenient for you), to save you having to fill in the questionnaire yourself.
- 3) You can complete the survey online

We are asking all residents in the Daly River Catchment to assist. Taking part in this study is completely voluntary and you do not need to answer all questions. You can stop at any time without explanation or prejudice. You can also ask us to withdraw any unprocessed data from the study. All data will be de-identified so that names and places are kept separate to research answers, and data will only be released in 'aggregate' form (e.g. saying that the 'average' resident said), so that it is impossible for anyone to work out 'who said what'.

If you have any questions about the project, or if you are interested in seeing the results, then please feel free to contact me.

With many thanks.

First, we would like to collect some information about where you go and what you do in and around the Daly Catchment.

The Daly Catchment is ~250 km south of Darwin and spans more than 5 million hectares. The Daly River is a perennial river and the region supports a number of industries. There are national parks and the region has a range of recreational and cultural values.

1. Do you live in the Daly Catchment?

yes, please specify your property _____ no, please specify your postcode _____

2. Have you ever been to any of the national parks, rivers, swimming holes or wetlands in the Daly?

yes no → if no, go to question 7 (page 2)

Now we'd like to find out about where you go in the Daly.

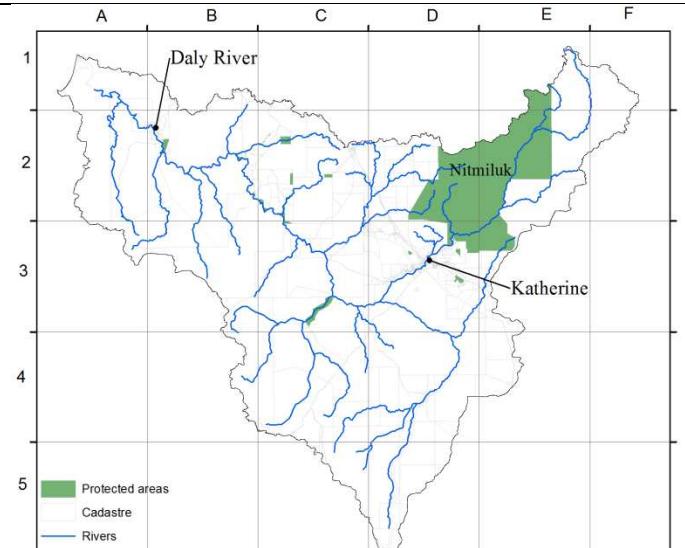
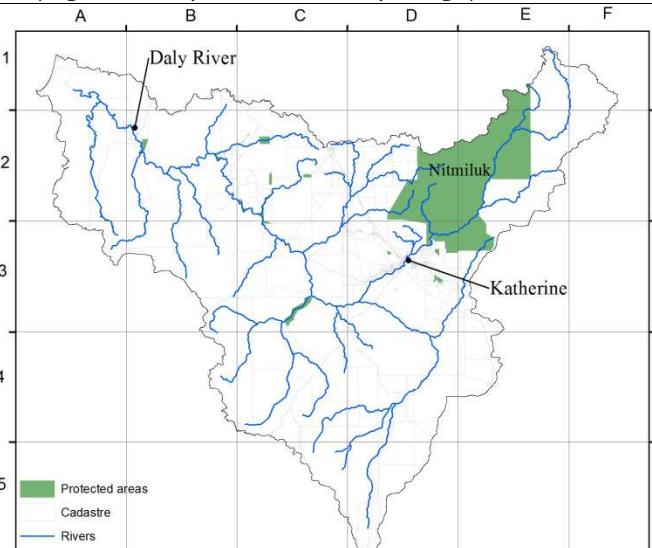
3. Please tell us how often you do each of the following in the Daly by *ticking one box in each row of the table below:*

	Almost every day	A few times a month	About once a month	3-4 times a year	About once a year	Rarely	Never
Spend time in the national parks	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Spend time on a private property	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Boating, camping, swimming in the Daly Region	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Boating, camping, swimming in Katherine	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Fishing on the Daly	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Fishing on other rivers	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other (please tell us what this is)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

4. Compared to other things you like doing in your free time (like going to the movies, playing sport, etc), how important are the things you do in the Daly? (Please give a score between 0 and 10 – with 0 meaning Daly activities are very unimportant (compared to other things) and 10 meaning they are extremely important) _____

5. Now please show us your favourite place in the Daly (this does not have to be the place you go to most often) by marking it on the map. So we know exactly where this is, we would also like you to give us a little more information about that place below (e.g. the campsite at Butterfly Gorge).

6. Is there anywhere in the Daly that you would like to see protected? If so please mark on the map and give us a little bit more information about the place below.



My favourite place is...

I think _____ should be protected because...

Now we would like to find out what you think is most (and least) important about the Daly, and if you have any concerns about those ‘things’.

7. First, to provide us with some background context, please think about your own life and personal circumstances. On a scale of 0 to 10, how satisfied are you with your life as a whole (0 = Very Unsatisfied; 10 = Completely Satisfied)?

8. The table below gives a list of the things which some people think are important about the Daly Catchment (you will be able to add others). Please complete the table, telling us how important each item is to you personally and also how satisfied you are with its current status/condition (or is something ‘wrong’?).

	On a scale of 0 to 10, how important are these things to your own personal well-being? (0 = Not important at all; 10 = Extremely important/ESSENTIAL)	Not Sure	On a scale of 0 to 10, how satisfied are you with these things in the Daly? (0 = Completely dissatisfied/unhappy; 10 = Completely Satisfied)	Not Sure
1 The river provides habitat for iconic species (like barramundi, black bream, long-neck turtles, sawfish)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
2 The catchment provides habitat to a variety of plants and animals	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3 A place where the river flows naturally and there are no dams	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
4 A place for natural heritage (e.g. important National Parks and unique environments)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
5 A place for diverse development and intensified production	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
6 The tourism industry in the catchment provides jobs and income	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
7 The agricultural industry in the catchment provides jobs and income	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
8 The mining industry in the catchment provides jobs and income	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
9 The cattle industry in the catchment provides jobs and income	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
10 The forestry industry in the catchment provides jobs and income	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
11 A place that is relatively free from congestion and major development	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
12 A place that supports families and communities	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
13 A place to preserve traditional (e.g. Indigenous) cultural values	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
14 A place for research, teaching and learning	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
15 It is important to keep the area in good condition for future generations	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
16 Even if I could never visit ANY part of the Daly, I would still like to know ‘it is there’	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
17 Fishing and hunting for fun	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
18 Swimming, camping, boating, being on country	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
19 Fishing and hunting for fresh food	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
20 If this list does not include things important to you, please list them here	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

9. Please tell us which of these items you think is THE MOST IMPORTANT, by circling the number beside it. If the list does not include your ‘most important thing’ (about the Daly), please tell us what it is:

10. Are any of these things listed in the table so important to you that you would move to another part of Australia (or the world) if it were not here?

No Yes

Which things? Please write here the number of the statement so we know what it is.

11. Please tell us which of the things in question 8 you are most dissatisfied/unhappy with and WHY.

Most dissatisfied with:

Because:

12. Now, please tell us how each of the changes listed below would affect your overall satisfaction with life by *ticking one box in each row*

Type of 'change'	I do not know	I would be much more satisfied	Not at all affected	I would be much more dissatisfied	I would be so dissatisfied I would move to some other part of Australia (or the world)
If the cost of living rose by 20% (compared to other places in Australia)	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were twice as much infrastructure to support communities (e.g. sealed roads, schools, electricity)	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If the water level in the Daly dropped significantly in the dry season	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were half as many fish to catch in the Daly (fewer fish, and less variety)	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was twice as much agriculture	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was twice as much mining	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were twice as many tourists	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were twice as many people living in the Catchment	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were half as many trees	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were half as many places to visit for camping, swimming, fishing	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was half as much agriculture	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was half as much mining	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were half as many tourists	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were half as many people living in the Catchment	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there were twice as many trees	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was twice as many fish to catch in the Daly (more fish)	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
If there was a dam on the Daly River	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>

13. Now thinking about clearing in the Daly, please consider if everyone cleared their properties by the same percentage how this change in clearing across the catchment would affect your overall satisfaction with life by *ticking one box in each row*

Type of 'change'	I do not know	I would be much more satisfied	Not at all affected	I would be much more dissatisfied	I would be so dissatisfied I would move to some other part of Australia (or the world)
Everyone cleared 10% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 20% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 30% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 40% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 50% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 60% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 70% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 80% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 90% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			
Everyone cleared 100% of their property	<input type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>			

Now, we'd like to ask you a few questions about how you currently use your property and what plans you have for development on your land.

14. How many years have you owned/managed this property? _____

15. Which of the following best describes the legal tenure of your land?

- Land under Native Title Land under an Indigenous Land-Use agreement
- Freehold Leasehold, if at least some of the land is leasehold, please tell us
 - a) Roughly what % is leasehold _____ %
 - b) How long until the lease expires? _____ years
- Other (please specify) _____

16. What is the total area of your land? _____ (hectares)

17. On your property, approximately how many hectares?

Had been cleared about 5 years ago? _____ (hectares)

Are now cleared? _____ (hectares)

Would you like to have cleared in about 5 years from now? _____ (hectares)

18. For each of the following 'activities', please tell us how many hectares of your land (a) had the following uses about 5 years ago; (b) have the following uses now; and (c) you would like to be under the following uses in about 5 years?

Activity/Purpose	Hectares used for this 5 years ago	Hectares used for this now	Hectares you would like to use for this in about 5 years
Livestock – native vegetation			
Livestock – irrigated pastures			
Livestock – non irrigated pastures			
Cropping – irrigated			
Cropping – non irrigated			
Horticulture – irrigated			
Horticulture – non irrigated			
Forestry			
Mining exploration or lease			
Conservation of wetlands (with livestock excluded)			
Conservation of riparian strips (with livestock excluded)			
Conservation, revegetation or restoration of other habitats. Please tell us (e.g. revegetation of native forest).....			

Finally, we would like to collect some more background about you and your household. This will allow us to make sure that we have collected information from a wide variety of people and to test if different people (e.g. males or those who recently moved to the region) feel differently about the Daly.

19. Are you Male Female

20. What is your marital status? Single Married Other

21. In what year were you born? 19_____

22. Where were you born?

Overseas (please tell us which country) _____

Australia (please tell us which town) _____

23. How long have you lived at this address?

Years.....

If less than five years, where did you live before you moved here?

Overseas (please tell us which country) _____

Australia (please tell us which postcode) _____

24. How many people, including yourself, normally live with you? (please give the number) _____

Does that include any children under the age of 16 years?

no yes → How many _____?

Are you or any of the people who normally live with you Aboriginal or Torres Strait Islanders?

Yes (Aboriginal) Yes (Torres Strait Islander) No

25. What is the highest level of education that you have completed? (Please tick)

Primary school University

High school (year 10) Trade / apprenticeship

High school (year 12) Other (please specify)

26. Which of these best describes your occupation? (please tick box)

Self-employed Student

Employed - Full time Retiree

Employed - Part time or casual Pensioner

At-home duties Other (please specify.....)

27. Have you recently been involved in community activities or voluntary work (such as sporting clubs, school activities, church, etc?) Please list here:

28. Do you belong to any industry or professional association or other organisation? If yes, please list here: _____

29. Please indicate which of the industries listed below is the main source (i.e. most important source) of your household's income? (please tick one)

- Retail (e.g. food shops)
- Construction or other trade (eg electrician, plumber, builder etc)
- Manufacturing
- Environmental protection / management
- Mining
- Transport
- Tourism
- Agriculture: fruit, nuts, vegetables or other horticulture
- Agriculture: livestock (pastoral / open grazing)
- Agriculture: forestry
- other private sector service (such as hairdresser, shop assistant, etc, please specify)
- government or government service (such as teacher, Council worker etc, please specify)

Receiving support from government

- pension unemployment benefits
- CDEP Austudy, Abstudy or similar

OR: Earning income from some other source:

- income from investment/ private pension (including Superannuation)
- support from family/friends other: (please specify)

OR:

None of these industries (our household earns most of its money from other sources)

30. On average, how much (before tax) income does your household earn each year? Please include your income, and also the income of the other people in your household/ family (i.e. the ones you live with and share expenses with). (Please tick)

\$1 to \$20 000 \$100 000 to \$150 000

\$20 000 to \$35 000 \$150 000 and \$200 000

\$35 000 to \$50 000 above \$200,000

\$50 000 to \$75 000 prefer not to specify

\$75 000 to \$100 000 don't know

Thank you for your help

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