

Effectiveness of community-based marine reserves in small-scale fisheries

Juan Carlos Villaseñor-Derbez^{1,*}, Eréndira Aceves-Bueno^{1,2}, Stuart Fulton³, Álvin Suarez³, Arturo Hernández-Velasco³, Jorge Torre³, Fiorenza Micheli⁴

¹*Bren School of Environmental Science and Management, University of California, Santa Barbara, Santa Barbara, CA, USA*

²*Nicholas School of the Environment, Duke University, Beaufort, NC, USA*

³*Comunidad y Biodiversidad A.C., Guaymas, Sonora, Mexico*

⁴*Hopkins Marine Station and Center for Ocean Solutions, Stanford University, Pacific Grove, CA, USA*

Correspondence*:

Juan Carlos Villaseñor-Derbez, Bren Hall, University of California, Santa Barbara, Santa Barbara, CA, 93106

juancarlos@ucsb.edu

2 ABSTRACT

3 Coastal marine ecosystems provide livelihoods for small-scale fishers and coastal communities
4 around the world. Small-scale fisheries face great challenges since they are difficult to monitor,
5 enforce, and manage. Combining territorial user rights for fisheries (TURF) with no-take marine
6 reserves to create TURF-reserves can improve the performance of small-scale fisheries by
7 buffering fisheries from environmental variability and management errors, while ensuring that
8 fishers reap the benefits of conservation investments. In the last 12 years, 18 community-based
9 TURF-reserves gained legal recognition thanks to a 2014 regulation; their effectiveness has not
10 been formally evaluated. We combine causal inference techniques and the Social-Ecological
11 Systems framework to provide a holistic evaluation of community-based TURF-reserves in three
12 coastal communities in Mexico. We find that while reserves have not yet achieved their stated
13 goal of increasing the density of lobster and other benthic invertebrates, they continue to receive
14 significant support from the fishing communities. A lack of clear ecological and socioeconomic
15 effects likely results from a combination of factors. First, local fisheries are already well managed,
16 and it is unlikely that reserves might have a detectable effect. Second, some of the reserves are
17 not large enough to protect mobile species, like lobster. Third, some of these reserves might be
18 too young for the effects to show. Fourth, variable and extreme oceanographic conditions have
19 impacted harvested populations. However, these reserves have shaped small-scale fishers' way
20 of thinking about marine conservation, which can provide a foundation for establishing additional,
21 larger marine reserves needed to effectively conserve mobile species.

22 **Keywords:** TURF-reserves, Causal Inference, Social-Ecological Systems, Marine Protected Areas, Marine Conservation, Small-Scale
23 Fisheries

24 Words in text: 3714 | Words in headers: 35 | Words outside text (captions, etc.): 192

1 INTRODUCTION

Marine ecosystems around the world sustain significant impacts due to overfishing and unsustainable fishing practices (Halpern et al., 2008; Worm et al., 2006; Pauly et al., 2005). In particular, small-scale fisheries face great challenges since they tend to be hard to monitor and enforce (Costello et al., 2012). Recent research shows that combining Territorial Use Rights for Fisheries (TURFs) with no-take marine reserves (MRs) can greatly improve the performance of coastal fisheries and the health of the local resources (Costello and Kaffine, 2010; Lester et al., 2017). Commonly known as TURF-Reserves, these systems increase the benefits of spatial access rights allowing the maintenance of healthy resources (Afflerbach et al., 2014; Lester et al., 2017). Although in theory these systems are successful (Costello and Kaffine, 2010; Smallhorn-West et al., 2018), there is little empirical evidence of their effectiveness and the drivers of their success (Afflerbach et al., 2014; Lester et al., 2017).

The performance of these systems depends on how environmental and social factors combine and interact. The science of marine reserves has largely focused on understanding the ecological effects of these areas, which include increased biomass, species richness, and densities of organisms within the protected regions, climate change mitigation, and protection from environmental variability (Lester et al., 2009; Giakoumi et al., 2017; Sala and Giakoumi, 2017; Roberts et al., 2017; Micheli et al., 2012). Modelling studies show that fishery benefits of marine reserves depend on initial stock status and the management under which the fishery operates, as well as reserve size and the amount of larvae exported from these (Hilborn et al., 2006; Krueck et al., 2017; De Leo and Micheli, 2015). Other research has focused on the relationship between socioeconomic and governance structures and reserve effectiveness (Halpern et al., 2013; López-Angarita et al., 2014; Mascia et al., 2017). However, to our knowledge, no studies exist that evaluate TURF-reserves from both a social and ecological perspective. This is especially important in social-ecological coastal systems dominated by close interactions and feedbacks between people and natural resources (Ostrom, 2009).

TURF-reserves can be created as community-based marine reserves, voluntarily established and enforced by local communities. This bottom-up approach increases compliance and self-enforcement, and reserves can yield benefits similar to systematically-designed reserves (Gelcich and Donlan, 2015; Espinosa-Romero et al., 2014; Beger et al., 2004; Smallhorn-West et al., 2018). Community-based spatial closures occur in different contexts, like the *kapu* or *ra'ui* areas in the Pacific Islands (Bohnsack et al., 2004; Johannes, 2002). However, MRs are difficult to enforce if they are not legally recognized, and fishers rely on the exclusive access granted by the TURF. In an effort to bridge this normative gap, Mexican Civil Society Organizations (CSOs) served as a link between fishers and government, and created a legal framework that solves this governance issue. In Mexico, a new norm was created in 2014 allowing fishers to request the legal recognition of community-based reserves as “Fish Refuges” (*Zona de Refugio Pesquero*; NOM-049-SAG/PESC (2014)). Fish refuges can be implemented as temporal or partial reserves, which can protect one, some, or all resources within their boundaries. Since 2012, old and new marine reserves have gained legal recognition as Fishing Refuges. Of these, 18 were originally implemented as community-based TURF-reserves. However, their effectiveness has not yet been formally evaluated and reported in the scientific literature.

Here, we combine causal inference techniques and the Social-Ecological Systems (SES) framework to provide a holistic evaluation of community-based TURF-reserves in three coastal communities in Mexico. These three case studies span a range of ecological and social conditions representative of different regions of Mexico. The objective of this work is twofold. First, to provide a triple bottom line evaluation of the effectiveness of community-based marine reserves, which may inform similar processes in other countries.

68 Second, to evaluate the effectiveness of TURF-reserves established as Fish Refuges in Mexico to identify
69 opportunities where improvement or adjustment might lead to increased effectiveness. We draw from
70 lessons learned in these three case studies and provide management recommendations to maximize the
71 effectiveness of community-based marine reserves in small-scale fisheries in Mexico and in other regions
72 around the world where this tool is used to manage and rebuild their coastal fisheries.

2 METHODS

73 2.1 Study area

74 We evaluate three TURF-reserves in Mexico (Fig 1A). The first one was created by the *Buzos y Pescadores*
75 *de la Baja California* fishing cooperative, located in Isla Natividad in the Baja California Peninsula (Fig
76 1B). The main fishery in the island is the spiny lobster (*Panulirus interruptus*), but other resources like
77 finfish, sea cucumber, red sea urchin, snail, and abalone are also an important source of income. In
78 2006, the community decided to implement two marine reserves within their fishing grounds to protect
79 commercially important invertebrate species; mainly lobster and abalone. While these reserves obtained
80 legal recognition only in 2018 (DOF, 2018b), they have been well enforced since their implementation.

81 The other two TURF-reserves are located in Maria Elena and Punta Herrero, in the Yucatan Peninsula
82 (Fig 1C). In contrast with Isla Natividad, which hosts a well established fishing community, Maria Elena
83 is a fishing camp –visited intermittently during the fishing season– belonging to the *Cozumel* fishing
84 cooperative; Punta Herrero is home to the *José María Azcorra* fishing cooperative, and similar to Isla
85 Natividad hosts a local community. Their main fishery is the Caribbean spiny lobster (*Panulirus argus*), but
86 they also target finfish in the off-season. Maria Elena and Punta Herrero established eight and four marine
87 reserves in 2012 and 2013, respectively. These reserves have been legally recognized as Fishing Refuges
88 since their creation (DOF, 2012b, 2013).

89 These communities are representative of their region in terms of ecology, socioeconomic, and governance
90 aspects. Isla Natividad, for example, is part of a greater group of fishing cooperatives belonging to
91 a Federation of Fishing Cooperatives. This group has been identified as a cohesive group that often
92 cooperates to better manage their resources (McCay et al., 2014; McCay, 2017; Aceves-Bueno et al.,
93 2017). Likewise, Maria Elena and Punta Herrero are representative of fishing cooperatives in the Mexican
94 Caribbean, which are also part of a regional Federation. Together, these three communities provide an
95 accurate representation of other fishing communities in each of their regions. While each region has
96 additional communities that have established community-based TURF-reserves, available data would not
97 allow us to perform the in-depth causal inference analysis that we undertake. Yet, given the similarities
98 among communities and the socioeconomic and governance setting under which they operate, it is safe to
99 cautiously generalize our insights to other similar reserves in Mexico and elsewhere around the world.

100 2.2 Data collection

101 We use three main sources of information to evaluate these reserves across the ecological, socioeconomic,
102 and governance dimensions. Ecological data come from the annual ecological monitoring of reserve
103 and control areas, carried out by members from each community and personnel from the Mexican CSO
104 *Comunidad y Biodiversidad* (COBI). Trained divers record richness and abundances of fish and invertebrate
105 species along replicate transects (30 × 2 m each) at depths 5-20 m in the reserves and control sites
106 (Fulton et al., 2018, 2019; Suman et al., 2010). Size structures are also collected during fish surveys. We
107 define control sites as regions with habitat characteristics similar to the corresponding reserves, and that

108 presumably had a similar probability of being selected as reserves during the design phase. We focus our
 109 evaluation on sites where data are available for reserve and control sites, before and after the implementation
 110 of the reserve. This provides us with a Before-After-Control-Impact (*i.e.* BACI) sampling design that
 111 allows us to capture and control for temporal and spatial dynamics (De Palma et al., 2018; Ferraro and
 112 Pattanayak, 2006). BACI designs and causal inference techniques have proven effective to evaluate marine
 113 reserves, as they allow us to causally attribute observed changes to the intervention (Moland et al., 2013;
 114 Villaseñor-Derbez et al., 2018). All sites were surveyed annually, and at least once before implementation
 115 of the reserves.

116 Socioeconomic data come from landing receipts reported to the National Commission for Aquaculture
 117 and Fisheries (*Comisión Nacional de Acuacultura y Pesca*; CONAPESCA). Data contain monthly lobster
 118 landings (Kg) and revenues (MXP) for cooperatives with and without marine reserves. Cooperatives
 119 incorporated in this analysis belong to larger regional-level Cooperative Federations, and are exposed to
 120 the same markets and institutional frameworks, making them plausible controls (McCay, 2017; Ayer et al.,
 121 2018). Landings and revenues were aggregated at the cooperative-year level, and revenues were adjusted to
 122 represent 2014 values by the Consumer Price Index for Mexico (OECD, 2017).

123 Data for the evaluation of the SES were collected at the community-level from official documents used in
 124 the creation and designation of the marine reserves (DOF, 2012b, 2013, 2018b) and based on the authors'
 125 experience and knowledge of the communities. These include information on the Resource Systems,
 126 Resource Units, Actors, and Governance System (Table 2).

127 2.3 Data analysis

128 We evaluate the effect that marine reserves have had on four ecological and two socioeconomic indicators
 129 (Table 1). Recall that reserves were implemented to protect lobster and other benthic invertebrates. However,
 130 we also use the available fish data to test for associated co-benefits.

131 We use a difference-in-differences analysis to evaluate these indicators. This approach allows us to
 132 estimate the effect that the reserve had by comparing trends across time and treatments (Moland et al.,
 133 2013; Villaseñor-Derbez et al., 2018). The analysis of ecological indicators is performed with a multiple
 134 linear regression of the form:

$$I_{i,t,j} = \alpha + \gamma_t Year_t + \beta Zone_i + \lambda_t Year_t \times Zone_i + \sigma_j Spp_j + \epsilon_{i,t,j} \quad (1)$$

135 Where year-level fixed effects are represented by $\gamma_t Year_t$, and $\beta Zone_i$ captures the difference between
 136 reserve ($Zone = 1$) and control ($Zone = 0$) sites. The interaction term $\lambda_t Year_t \times Zone_i$ represents the
 137 mean change in the indicator inside the reserve, for year t , with respect to the year of implementation in
 138 the control site. When evaluating biomass and densities of the invertebrate or fish communities, we include
 139 σ_j to control for species-level fixed effects. $\epsilon_{i,t,j}$ represents the error term of the regression.

140 Socioeconomic indicators are evaluated with a similar approach. Due to data constraints, we only
 141 evaluate socioeconomic data for Isla Natividad (2000 - 2014) and Maria Elena (2006 - 2013). Neighboring
 142 communities are used as counterfactuals that allow us to control for unobserved time-invariants. Each focal
 143 community (Isla Natividad and Maria Elena) has three counterfactual communities.

$$I_{i,t,j} = \alpha + \gamma_t Year_t + \beta Treated_i + \lambda_t Year_t \times Treated_i + \sigma_j Com_j + \epsilon_{i,t,j} \quad (2)$$

144 The model interpretation remains as for Eq 1, but in this case the *Treated* dummy variable indicates if
145 the community has a reserve (*Treated* = 1) or not (*Treated* = 0) and $\sigma_j Com$ captures community-level
146 fixed-effects. These regression models allow us to establish a causal link between the implementation
147 of marine reserves and the observed trends by accounting for temporal and spatial dynamics (De Palma
148 et al., 2018). The effect of the reserve is captured by the λ_t coefficient, and represents the difference
149 observed between the control site before the implementation of the reserve and the treated sites at time
150 t after controlling for other time and space variations (*i.e.* γ_t and β respectively). All model coefficients
151 were estimated via ordinary least-squares and heteroskedastic-robust standard errors (Zeileis, 2004). All
152 analyses were performed in R version 3.5.1 (2018-07-02) and R Studio version 1.1.456 (R Core Team,
153 2018).

154 We use the SES framework to evaluate each community. The use of this framework standardizes our
155 analysis and allows us to communicate our results in a common language across fields by using a set
156 of previously defined variables and indicators. We based our variable selection primarily on Leslie et al.
157 (2015) and Basurto et al. (2013), who operationalized and analyzed Mexican fishing cooperatives using this
158 framework. We also incorporate other relevant variables known to influence reserve performance following
159 Di Franco et al. (2016) and Edgar et al. (2014). Table 2 shows the selected variables, their definition and
160 values.

3 RESULTS

161 The following sections present the effect that marine reserves had on each of the biological and socioe-
162 economic indicators for each coastal community. Results are presented in terms of the difference through
163 time and across sites, relative to the control site on the year of implementation (*i.e.* effect size λ_t). We also
164 provide an overview of the governance settings of each community, and discuss how these might be related
165 to the effectiveness and performance of the reserves.

166 3.1 Biological effects

167 Indicators showed ambiguous responses through time for each reserve. Figure 2A shows positive effect
168 sizes for lobster densities in Isla Natividad and Punta Herrero during the first years, but the effect is eroded
169 through time. In the case of Maria Elena, positive changes were observed in the third and fourth year.
170 These effects are in the order of 0.2 extra organisms m^{-2} for Isla Natividad and Punta Herrero, and 0.01
171 organisms m^{-2} for Maria Elena, but are not significantly different from zero ($p > 0.05$). Likewise, no
172 significant changes were detected in fish biomass or invertebrate and fish densities (Fig. 2B-D), where
173 effect sizes oscillated around zero without clear trends. Full tables with model coefficients are presented in
174 the supplementary materials (S1 Table, S2 Table, S3 Table).

175 3.2 Socioeconomic effects

176 Lobster landings and revenue were only available for Isla Natividad and Maria Elena (Fig 3). For all years
177 before implementation, the effect sizes are close to zero, indicating that the control and treatment sites
178 have similar pre-treatment trends, suggesting that these are plausible controls. However, effect sizes do not
179 change after the implementation of the reserve. Interestingly, the negative effect observed for Isla Natividad
180 on year 5 correspond to the 2011 hypoxia events. The only positive change observed in lobster landings is
181 for Isla Natividad in 2014 ($p < 0.1$). The three years of post-implementation data for Maria Elena do not
182 show a significant effect of the reserve. Isla Natividad shows higher revenues after the implementation of
183 the reserve, as compared to the control communities. However, these changes are not significant and are

184 associated with increased variation. Full tables with model coefficients are presented in the supplementary
185 materials (S4 Table, S5 Table).

186 **3.3 Governance**

187 Our analysis of the SES (Table 2) shows that all analyzed communities share similarities known to
188 foster sustainable resource management and increase reserve effectiveness. For example, fishers operate
189 within clearly outlined TURFs (RS2, GS6.1.4.3) that provide exclusive access to resources and reserves.
190 Along with their relatively small groups (A1 - Number of relevant actors), Isolation (A3), Operational
191 rules (GS6.2), Social monitoring (GS9.1), and Graduated sanctions (GS10.1), these fisheries have solid
192 governance structures that enable them to monitor their resources and enforce rules to ensure sustainable
193 management. In general, success of conservation initiatives depends on the incentives of local communities
194 to maintain a healthy status of the resources upon which they depend (Jupiter et al., 2017). Due to the
195 clarity of access rights and isolation, the benefits of conservation directly benefit the members of the fishing
196 cooperatives, which have favored the development of efficient community-based enforcement systems.
197 However, our SES analysis also highlights factors that might hinder reserve performance or mask outcomes.
198 While total reserve size ranges from 0.2% to 3.7% of the TURF area, individual reserves are often small
199 (RS3), and relatively young (RS5). Additionally, fishers harvest healthy stocks (RS4.1), and it's unlikely
200 that marine reserves will result in increased catches.

4 DISCUSSION

201 Our results indicate that these TURF-reserves have not increased lobster densities. Additionally, no
202 co-benefits were identified when using other ecological indicators aside from the previously reported
203 buffering effect that reserves can have to environmental variability in Isla Natividad (Micheli et al., 2012).
204 The socioeconomic indicators pertaining landings and revenues showed little to no change after reserve
205 implementation. Despite the lack of evidence of the effectiveness of these reserves, most of the communities
206 show a positive perception about their performance and continue to support their presence (Ayer et al.,
207 2018). Understanding the social-ecological context in which these communities and their reserves operate
208 might provide insights as to why this happens.

209 Some works evaluate marine reserves by performing inside-outside (Guidetti et al., 2014; Friedlander
210 et al., 2017; Rodriguez and Fanning, 2017) or before-after comparisons (Betti et al., 2017). The first
211 approach does not address temporal variability, and the second can not distinguish between the temporal
212 trends in a reserve and the entire system (De Palma et al., 2018). Our approach to evaluate the temporal
213 and spatial changes provides a more robust measure of reserve effectiveness. For example, we capture
214 previously described patterns like the rapid increase observed for lobster densities in Isla Natividad on the
215 sixth year (*i.e.* 2012; Fig. 2A), a year after the hypoxia events described by Micheli et al. (2012), which
216 caused mass mortality of sedentary organisms such as abalone and sea urchins, but not lobster and finfish.
217 Yet, our empirical approach assumes control sites are a plausible counterfactual for treated sites. This
218 implies that treated sites would have followed the same trend as control sites, had the reserves not been
219 implemented. Nonetheless, temporal trends for each site don't show any significant increases (S1 Table, S2
220 Table, S3 Table), supporting our findings of lack of change in the indicators used.

221 A first possible explanation for the lack of effectiveness may be the young age of the reserves. Literature
222 shows that age and enforcement are important factors that influence reserve effectiveness (Edgar et al.,
223 2014; Babcock et al., 2010). Isla Natividad has the oldest reserves, and our SES analysis suggests that all
224 communities have a well-established community-based enforcement system. With these characteristics,

225 one would expect the reserves to be effective. Maria Elena and Punta Herrero are relatively young reserves
226 (*i.e.* < 6 years old) and effects may not yet be evident due to the short duration of protection, relative to the
227 life histories of the protected species; community-based marine reserves in tropical ecosystems may take
228 six years or more to show a spillover effect (da Silva et al., 2015).

229 Another key condition for effectiveness is reserve size (Edgar et al., 2014), and the lack of effectiveness
230 can perhaps be attributed to poor ecological coherence in reserve design (*sensu* Rees et al. (2018)). Previous
231 research has shown that reserves in Isla Natividad yield fishery benefits for the abalone fishery (Rossetto
232 et al., 2015). Abalone are less mobile than lobsters, and perhaps the reserves provide enough protection
233 to these sedentary invertebrates, but not lobsters. Design principles developed by Green et al. (2017) for
234 marine reserves in the Caribbean state that reserves “should be more than twice the size of the home range
235 of adults and juveniles”, and suggest that reserves seeking to protect spiny lobsters should have at least 14
236 km across. Furthermore, fishers may favor implementation of reserves that pose low fishing costs due to
237 their small size or location. Our analysis of economic data supports this hypothesis, as neither landings
238 nor revenues showed the expected short-term costs associated to the first years of reserve implementation
239 (Ovando et al., 2016).

240 Even if reserves had appropriate sizes and were placed in optimal locations, there are other plausible
241 explanations for the observed patterns. For instance, marine reserves are only likely to provide fisheries
242 benefits if initial population sizes are low and the fishery is poorly managed (Hilborn et al., 2004, 2006).
243 Both lobster fisheries were certified by the Marine Stewardship Council (Pérez-Ramírez et al., 2016).
244 Additionally, lobster fisheries are managed via species-specific minimum catch sizes, seasonal closures,
245 protection of “berried” females, and escapement windows where traps are allowed (DOF, 1993). It is
246 uncertain whether such a well-managed fishery will experience additional benefits from marine reserves.
247 Furthermore, Gelcich et al. (2008) have shown that TURFs alone can have greater biomass and richness
248 than areas operating under open access. This might reduce the difference between indicators from the
249 TURF and reserve sites, making it difficult to detect such a small change. Further research should focus on
250 evaluating sites in the reserve, TURF, and open access areas or similar Fish Refuges established without
251 the presence of TURFs where the impact of the reserves might be larger.

252 Finally, extreme conditions, including prolonged hypoxia, heat waves, and storms have affected both
253 the Pacific and Caribbean regions, with large negative impacts of coastal marine species and ecosystems
254 (Cavole et al., 2016; Hughes et al., 2018; Breitburg et al., 2018). The coastal ecosystems where these
255 reserves are located have been profoundly affected by these events (Micheli et al., 2012; Woodson et al.,
256 in press). Effects of protection might be eliminated by the mortalities associated with these extreme
257 conditions.

258 While the evaluated reserves have failed to provide fishery benefits up to now, there are a number of
259 additional ecological, fisheries, and social benefits. Marine reserves provide protection to a wider range
260 of species and vulnerable habitat. These sites can serve as an insurance against uncertainty and errors in
261 fisheries management, as well as mild environmental shocks (Micheli et al., 2012; De Leo and Micheli,
262 2015; Roberts et al., 2017; Aalto et al., in press). Self-regulation of fishing effort (*i.e.* reduction in harvest)
263 can serve as a way to compensate for future declines associated to environmental variation (Finkbeiner et al.,
264 2018). Embarking in a marine conservation project can bring the community together, which promotes
265 social cohesion and builds social capital (Fulton et al., 2019). Showing commitment to marine conservation
266 and sustainable fishing practices allows fishers to have greater bargaining power and leverage over fisheries
267 management (Pérez-Ramírez et al., 2012). Furthermore, the lack of effectiveness observed in these reserves
268 should not be generalizable to other reserves established under the same legal framework (*i.e.* Fish Refuges)

269 in Mexico, and future research should aim at evaluating other areas that have also been established as
270 bottom-up processes but without the presence of TURFs (*e.g.* DOF (2012a)), or others established through
271 a top-down process (*i.e.* DOF (2018a)).

272 Community-based marine reserves in small-scale fisheries can be helpful conservation and fishery manage-
273 ment tools when appropriately implemented. Lessons learned from these cases can guide implementation
274 of community-based marine reserves elsewhere. For the particular case of the marine reserves that we
275 evaluate, the possibility of expanding reserves or merging existing polygons into larger areas should be
276 evaluated and proposed to the communities. Community-based marine reserves might have more benefits
277 that result from indirect effects of the reserves, particularly providing resilience to shocks and management
278 errors, and promoting social cohesion, which should be taken into account when evaluating the outcomes
279 of TURF-reserves. Having full community support surely represents an advantage, but it is important that
280 community-based TURF-reserves meet essential design principles such as size and placement so as to
281 maximize their effectiveness.

CONFLICT OF INTEREST STATEMENT

282 The authors declare that the research was conducted in the absence of any commercial or financial
283 relationships that could be construed as a potential conflict of interest.

AUTHOR CONTRIBUTIONS

284 JC and AS conceived the idea. JC and EA analyzed data, discussed the results, and wrote the first draft.
285 FM, SF, AS, JT, and AHV discussed the results and edited the manuscript. All authors provided valuable
286 contributions.

FUNDING

287 JCVD received funding from UCMexus - CONACyT Doctoral Fellowship (CVU 669403) and the Latin
288 American Fisheries Fellowship Program. AS, AHV, SF and JT received funding from Marisla Foundation,
289 Packard Foundation, Walton Family Foundation, Summit Foundation, and Oak Foundation. FM was
290 supported by NSF-CNH and NSF BioOce (grants DEB-1212124 and 1736830).

ACKNOWLEDGMENTS

291 The authors wish to acknowledge Imelda Amador for contributions on the governance data, as well as
292 pre-processing biological data. This study would have not been possible without the effort by members of
293 the fishing communities here mentioned, who participated in the data-collection process.

REFERENCES

- 294 Aalto, E., Micheli, F., Boch, C., Espinoza-Montes, A., Woodson, C., and De Leo, G. (in press). Marine
295 protected areas lower risk of abalone fishery collapse following widespread catastrophic mortality events.
296 *American Naturalist*
- 297 Aceves-Bueno, E., Cornejo-Donoso, J., Miller, S. J., and Gaines, S. D. (2017). Are territorial use rights in
298 fisheries (TURFs) sufficiently large? *Marine Policy* 78, 189–195. doi:10.1016/j.marpol.2017.01.024
- 299 Afflerbach, J. C., Lester, S. E., Dougherty, D. T., and Poon, S. E. (2014). A global survey of turf-reserves,
300 territorial use rights for fisheries coupled with marine reserves. *Global Ecology and Conservation* 2,
301 97–106. doi:10.1016/j.gecco.2014.08.001
- 302 Ayer, A., Fulton, S., Caamal-Madrigal, J. A., and Espinoza-Tenorio, A. (2018). Halfway to sustainability:
303 Management lessons from community-based, marine no-take zones in the mexican caribbean. *Marine
304 Policy* 93, 22–30. doi:10.1016/j.marpol.2018.03.008
- 305 Babcock, R. C., Shears, N. T., Alcalá, A. C., Barrett, N. S., Edgar, G. J., Lafferty, K. D., et al. (2010).
306 Decadal trends in marine reserves reveal differential rates of change in direct and indirect effects. *Proc
307 Natl Acad Sci USA* 107, 18256–18261. doi:10.1073/pnas.0908012107
- 308 Basurto, X., Gelcich, S., and Ostrom, E. (2013). The social–ecological system framework as a knowledge
309 classificatory system for benthic small-scale fisheries. *Global Environmental Change* 23, 1366–1380.
310 doi:10.1016/j.gloenvcha.2013.08.001
- 311 Beger, M., Harborne, A. R., Dacles, T. P., Solandt, J.-L., and Ledesma, G. L. (2004). A framework of
312 lessons learned from community-based marine reserves and its effectiveness in guiding a new coastal
313 management initiative in the philippines. *Environ Manage* 34, 786–801. doi:10.1007/s00267-004-0149-z
- 314 Betti, F., Bavestrello, G., Bo, M., Asnaghi, V., Chiantore, M., Bava, S., et al. (2017). Over 10 years of
315 variation in mediterranean reef benthic communities. *Marine Ecology* 38, e12439. doi:10.1111/maec.
316 12439
- 317 Bohnsack, J. A., Ault, J. S., and Causey, B. (2004). Why have no-take marine protected areas? In *American
318 Fisheries Society Symposium*. vol. 42, 185–193
- 319 Breitburg, D., Levin, L. A., Oschlies, A., Grégoire, M., Chavez, F. P., Conley, D. J., et al. (2018). Declining
320 oxygen in the global ocean and coastal waters. *Science*
- 321 Cavole, L. M., Demko, A. M., Diner, R. E., Giddings, A., Koester, I., Pagniello, C. M., et al. (2016).
322 Biological impacts of the 2013–2015 warm-water anomaly in the northeast pacific: Winners, losers, and
323 the future. *Oceanography* 29, 273–285
- 324 Costello, C. and Kaffine, D. T. (2010). Marine protected areas in spatial property-rights fisheries*.
325 *Australian Journal of Agricultural and Resource Economics* 54, 321–341. doi:10.1111/j.1467-8489.
326 2010.00495.x
- 327 Costello, C., Ovando, D., Hilborn, R., Gaines, S. D., Deschenes, O., and Lester, S. E. (2012). Status and
328 solutions for the world's unassessed fisheries. *Science* 338, 517–520. doi:10.1126/science.1223389
- 329 da Silva, I. M., Hill, N., Shimadzu, H., Soares, A. M. V. M., and Dornelas, M. (2015). Spillover effects of
330 a community-managed marine reserve. *PLoS ONE* 10, e0111774. doi:10.1371/journal.pone.0111774
- 331 De Leo, G. A. and Micheli, F. (2015). The good, the bad and the ugly of marine reserves for fishery yields.
332 *Philos Trans R Soc Lond, B, Biol Sci* 370. doi:10.1098/rstb.2014.0276
- 333 De Palma, A., Sanchez Ortiz, K., Martin, P. A., Chadwick, A., Gilbert, G., Bates, A. E., et al. (2018).
334 Challenges with inferring how land-use affects terrestrial biodiversity: Study design, time, space and
335 synthesis. *Advances in ecological research* doi:10.1016/bs.aecr.2017.12.004

- 336 Di Franco, A., Thiriet, P., Di Carlo, G., Dimitriadis, C., Francour, P., Gutiérrez, N. L., et al. (2016). Five
337 key attributes can increase marine protected areas performance for small-scale fisheries management.
338 *Sci Rep* 6, 38135. doi:10.1038/srep38135
- 339 DOF, D. (1993). Norma oficial mexicana 006-pesc-1993, para regular el aprovechamiento de todas las
340 especies de langosta en las aguas de jurisdicción federal del golfo de mexico y mar caribe, asi como del
341 oceano pacifico incluyendo el golfo de california. *Diario Oficial de la Federación*
- 342 DOF, D. (2012a). Acuerdo por el que se establece una red de zonas de refugio en aguas marinas de
343 jurisdicción federal frente a la costa oriental del estado de baja california sur, en el corredor marino de
344 san cosme a punta coyote. *Diario Oficial de la Federación*
- 345 DOF, D. (2012b). Acuerdo por el que se establece una red de zonas de refugio pesquero en aguas marinas
346 de jurisdicción federal ubicadas en el área de sian ka an, dentro de la bahía espíritu santo en el estado de
347 quintana roo. *Diario Oficial de la Federación*
- 348 DOF, D. (2013). Acuerdo por el que se establece una red de zonas de refugio pesquero en aguas marinas de
349 jurisdicción federal ubicadas en las áreas de banco chinchorro y punta herrero en el estado de quintana
350 roo. *Diario Oficial de la Federación*
- 351 DOF, D. (2018a). Acuerdo por el que se establece el área de refugio para la tortuga amarilla (caretta
352 caretta) en el golfo de ulloa, en baja california sur. *Diario Oficial de la Federación*
- 353 DOF, D. (2018b). Acuerdo por el que se establece una red de dos zonas de refugio pesquero parciales
354 permanentes en aguas marinas de jurisdicción federal adyacentes a isla natividad, ubicada en el municipio
355 de mulegé, en el estado de baja california sur. *Diario Oficial de la Federación*
- 356 Edgar, G. J., Stuart-Smith, R. D., Willis, T. J., Kininmonth, S., Baker, S. C., Banks, S., et al. (2014). Global
357 conservation outcomes depend on marine protected areas with five key features. *Nature* 506, 216–220.
358 doi:10.1038/nature13022
- 359 Espinosa-Romero, M. J., Rodriguez, L. F., Weaver, A. H., Villanueva-Aznar, C., and Torre, J. (2014). The
360 changing role of ngos in mexican small-scale fisheries: From environmental conservation to multi-scale
361 governance. *Marine Policy* 50, 290–299. doi:10.1016/j.marpol.2014.07.005
- 362 Ferraro, P. J. and Pattanayak, S. K. (2006). Money for nothing? a call for empirical evaluation of biodiversity
363 conservation investments. *PLoS Biol* 4, e105. doi:10.1371/journal.pbio.0040105
- 364 Finkbeiner, E., Micheli, F., Saenz-Arroyo, A., Vazquez-Vera, L., Perafan, C., and Cárdenas, J. (2018).
365 Local response to global uncertainty: Insights from experimental economics in small-scale fisheries.
366 *Global Environmental Change* 48, 151–157. doi:10.1016/j.gloenvcha.2017.11.010
- 367 Friedlander, A. M., Golbuu, Y., Ballesteros, E., Caselle, J. E., Gouezo, M., Olsudong, D., et al. (2017). Size,
368 age, and habitat determine effectiveness of palau's marine protected areas. *PLoS ONE* 12, e0174787.
369 doi:10.1371/journal.pone.0174787
- 370 Fulton, S., Caamal-Madrigal, J., Aguilar-Perera, A., Bourillón, L., and Heyman, W. D. (2018). Marine
371 conservation outcomes are more likely when fishers participate as citizen scientists: Case studies from
372 the mexican mesoamerican reef. *CSTP* 3. doi:10.5334/cstp.118
- 373 Fulton, S., Hernandez-Velasco, A., Suarez-Castillo, A., Fernandez-Rivera Melo, F., Rojo, M., Saenz-
374 Arroyo, A., et al. (2019). From fishing fish to fishing data: the role of artisanal fishers in conservation
375 and resource management in mexico. In *Viability and Sustainability of Small-Scale Fisheries in*
376 *Latin America and The Caribbean*, eds. S. Salas, M. J. Barragán-Paladines, and R. Chuenpagdee
377 (Cham: Springer International Publishing), vol. 19 of *MARE Publication Series*. 151–175. doi:10.1007/
378 978-3-319-76078-0__7

- 379 Gelcich, S. and Donlan, C. J. (2015). Incentivizing biodiversity conservation in artisanal fishing com-
380 munities through territorial user rights and business model innovation. *Conserv Biol* 29, 1076–1085.
381 doi:10.1111/cobi.12477
- 382 Gelcich, S., Godoy, N., Prado, L., and Castilla, J. C. (2008). Add-on conservation benefits of marine
383 territorial user rights fishery policies in central chile. *Ecol Appl* 18, 273–281. doi:10.1890/06-1896.1
- 384 Giakoumi, S., Scianna, C., Plass-Johnson, J., Micheli, F., Grorud-Colvert, K., Thiriet, P., et al. (2017).
385 Ecological effects of full and partial protection in the crowded mediterranean sea: a regional meta-
386 analysis. *Sci Rep* 7, 8940. doi:10.1038/s41598-017-08850-w
- 387 Green, A., Chollett, I., Suarez, A., Dahlgren, C., Cruz, S., Zepeda, C., et al. (2017). *Biophysical Principles*
388 *for Designing a Network of Replenishment Zones for the Mesoamerican Reef System*. Technical report
- 389 Guidetti, P., Baiata, P., Ballesteros, E., Di Franco, A., Hereu, B., Macpherson, E., et al. (2014). Large-scale
390 assessment of mediterranean marine protected areas effects on fish assemblages. *PLoS ONE* 9, e91841.
391 doi:10.1371/journal.pone.0091841
- 392 Halpern, B. S., Klein, C. J., Brown, C. J., Beger, M., Grantham, H. S., Mangubhai, S., et al. (2013).
393 Achieving the triple bottom line in the face of inherent trade-offs among social equity, economic return,
394 and conservation. *Proc Natl Acad Sci USA* 110, 6229–6234. doi:10.1073/pnas.1217689110
- 395 Halpern, B. S., Walbridge, S., Selkoe, K. A., Kappel, C. V., Micheli, F., D'Agrosa, C., et al. (2008). A global
396 map of human impact on marine ecosystems. *Science* 319, 948–952. doi:10.1126/science.1149345
- 397 Hilborn, R., Micheli, F., and De Leo, G. A. (2006). Integrating marine protected areas with catch regulation.
398 *Can. J. Fish. Aquat. Sci.* 63, 642–649. doi:10.1139/f05-243
- 399 Hilborn, R., Stokes, K., Maguire, J.-J., Smith, T., Botsford, L. W., Mangel, M., et al. (2004). When
400 can marine reserves improve fisheries management? *Ocean and Coastal Management* 47, 197 – 205.
401 doi:<https://doi.org/10.1016/j.ocecoaman.2004.04.001>
- 402 Hughes, T. P., Anderson, K. D., Connolly, S. R., Heron, S. F., Kerry, J. T., Lough, J. M., et al. (2018).
403 Spatial and temporal patterns of mass bleaching of corals in the anthropocene. *Science*
- 404 Johannes, R. E. (2002). The renaissance of community-based marine resource management in oceania.
405 *Annual Review of Ecology and Systematics* 33, 317–340
- 406 Jupiter, S. D., Epstein, G., Ban, N. C., Mangubhai, S., Fox, M., and Cox, M. (2017). A social–ecological
407 systems approach to assessing conservation and fisheries outcomes in fijian locally managed marine
408 areas. *Soc Nat Resour* 30, 1096–1111. doi:10.1080/08941920.2017.1315654
- 409 Krueck, N. C., Ahmadi, G. N., Possingham, H. P., Riginos, C., Treml, E. A., and Mumby, P. J. (2017).
410 Marine reserve targets to sustain and rebuild unregulated fisheries. *PLoS Biol* 15, e2000537. doi:10.
411 1371/journal.pbio.2000537
- 412 Leslie, H. M., Basurto, X., Nenadovic, M., Sievanen, L., Cavanaugh, K. C., Cota-Nieto, J. J., et al. (2015).
413 Operationalizing the social-ecological systems framework to assess sustainability. *Proc Natl Acad Sci U
414 S A* 112, 5979–5984. doi:10.1073/pnas.1414640112
- 415 Lester, S., Halpern, B., Grorud-Colvert, K., Lubchenco, J., Ruttenberg, B., Gaines, S., et al. (2009).
416 Biological effects within no-take marine reserves: a global synthesis. *Mar. Ecol. Prog. Ser.* 384, 33–46.
417 doi:10.3354/meps08029
- 418 Lester, S., McDonald, G., Clemence, M., Dougherty, D., and Szwalski, C. (2017). Impacts of TURFs and
419 marine reserves on fisheries and conservation goals: theory, empirical evidence, and modeling. *BMS* 93,
420 173–198. doi:10.5343/bms.2015.1083
- 421 López-Angarita, J., Moreno-Sánchez, R., Maldonado, J. H., and Sánchez, J. A. (2014). Evaluating linked
422 social-ecological systems in marine protected areas. *Conserv Lett* 7, 241–252. doi:10.1111/conl.12063

- 423 Mascia, M. B., Fox, H. E., Glew, L., Ahmadi, G. N., Agrawal, A., Barnes, M., et al. (2017). A novel
424 framework for analyzing conservation impacts: evaluation, theory, and marine protected areas. *Ann N Y
425 Acad Sci* 1399, 93–115. doi:10.1111/nyas.13428
- 426 McCay, B. (2017). Territorial use rights in fisheries of the northern pacific coast of mexico. *BMS* 93,
427 69–81. doi:10.5343/bms.2015.1091
- 428 McCay, B. J., Micheli, F., Ponce-Díaz, G., Murray, G., Shester, G., Ramirez-Sánchez, S., et al. (2014).
429 Cooperatives, concessions, and co-management on the pacific coast of mexico. *Marine Policy* 44, 49–59.
430 doi:10.1016/j.marpol.2013.08.001
- 431 Micheli, F., Saenz-Arroyo, A., Greenley, A., Vazquez, L., Espinoza Montes, J. A., Rossetto, M., et al.
432 (2012). Evidence that marine reserves enhance resilience to climatic impacts. *PLoS ONE* 7, e40832.
433 doi:10.1371/journal.pone.0040832
- 434 Moland, E., Olsen, E. M., Knutsen, H., Garrigou, P., Espeland, S. H., Kleiven, A. R., et al. (2013). Lobster
435 and cod benefit from small-scale northern marine protected areas: inference from an empirical before-
436 after control-impact study. *Proceedings of the Royal Society B: Biological Sciences* 280, 20122679–
437 20122679. doi:10.1098/rspb.2012.2679
- 438 NOM-049-SAG/PESC (2014). Norma oficial mexicana nom-049-sag/pesc-2014, que determina el procedi-
439 miento para establecer zonas de refugio para los recursos pesqueros en aguas de jurisdicción federal de
440 los estados unidos mexicanos. *DOF*
- 441 [Dataset] OECD (2017). Inflation CPI
- 442 Ostrom, E. (2009). A general framework for analyzing sustainability of social-ecological systems. *Science*
443 325, 419–422. doi:10.1126/science.1172133
- 444 Ovando, D., Dougherty, D., and Wilson, J. R. (2016). Market and design solutions to the short-term
445 economic impacts of marine reserves. *Fish Fish* 17, 939–954. doi:10.1111/faf.12153
- 446 Pauly, D., Watson, R., and Alder, J. (2005). Global trends in world fisheries: impacts on marine ecosystems
447 and food security. *Philosophical Transactions of the Royal Society B: Biological Sciences* 360, 5–12.
448 doi:10.1098/rstb.2004.1574
- 449 Pérez-Ramírez, M., Castrejón, M., Gutiérrez, N. L., and Defeo, O. (2016). The marine stewardship council
450 certification in latin america and the caribbean: A review of experiences, potentials and pitfalls. *Fisheries
451 Research* 182, 50–58. doi:10.1016/j.fishres.2015.11.007
- 452 Pérez-Ramírez, M., Ponce-Díaz, G., and Lluch-Cota, S. (2012). The role of msc certification in the
453 empowerment of fishing cooperatives in mexico: The case of red rock lobster co-managed fishery. *Ocean
454 Coast Manag* 63, 24–29. doi:10.1016/j.ocecoaman.2012.03.009
- 455 R Core Team (2018). *R: A Language and Environment for Statistical Computing*. R Foundation for
456 Statistical Computing, Vienna, Austria
- 457 Rees, S. E., Pittman, S. J., Foster, N., Langmead, O., Griffiths, C., Fletcher, S., et al. (2018). Bridging the
458 divide: Social–ecological coherence in marine protected area network design. *Aquatic Conservation:
459 Marine and Freshwater Ecosystems*
- 460 Roberts, C. M., OLeary, B. C., McCauley, D. J., Cury, P. M., Duarte, C. M., Lubchenco, J., et al. (2017).
461 Marine reserves can mitigate and promote adaptation to climate change. *Proc Natl Acad Sci USA* 114,
462 6167–6175. doi:10.1073/pnas.1701262114
- 463 Rodriguez, A. G. and Fanning, L. M. (2017). Assessing marine protected areas effectiveness: A case study
464 with the tobago cays marine park. *OJMS* 07, 379–408. doi:10.4236/ojms.2017.73027
- 465 Rossetto, M., Micheli, F., Saenz-Arroyo, A., Montes, J. A. E., and De Leo, G. A. (2015). No-take marine
466 reserves can enhance population persistence and support the fishery of abalone. *Can. J. Fish. Aquat. Sci.*
467 72, 1503–1517. doi:10.1139/cjfas-2013-0623

- 468 Sala, E. and Giakoumi, S. (2017). No-take marine reserves are the most effective protected areas in the
469 ocean. *ICES Journal of Marine Science* doi:10.1093/icesjms/fsx059
- 470 Smallhorn-West, P. F., Bridge, T. C. L., Malimali, S., Pressey, R. L., and Jones, G. P. (2018). Predicting
471 impact to assess the efficacy of community-based marine reserve design. *Conserv Lett*, e12602doi:10.
472 1111/conl.12602
- 473 Suman, C. S., Saenz-Arroyo, A., Dawson, C., and Luna, M. C. (2010). *Manual de Instrucción de Reef
474 Check California: Guía de instrucción para el monitoreo del bosque de sargazo en la Península de Baja
475 California* (Pacific Palisades, CA, USA: Reef Check Foundation)
- 476 Villaseñor-Derbez, J. C., Faro, C., Wright, M., Martínez, J., Fitzgerald, S., Fulton, S., et al. (2018).
477 A user-friendly tool to evaluate the effectiveness of no-take marine reserves. *PLOS ONE* 13, 1–21.
478 doi:10.1371/journal.pone.0191821
- 479 Woodson, C., Micheli, F., Boch, C., M, A.-N., Hernandez, A., Vera, L., et al. (in press). Harnessing
480 environmental variability as a climate change adaptation for small-scale fisheries. *Conservation Letters*
- 481 Worm, B., Barbier, E. B., Beaumont, N., Duffy, J. E., Folke, C., Halpern, B. S., et al. (2006). Impacts of
482 biodiversity loss on ocean ecosystem services. *Science* 314, 787–790. doi:10.1126/science.1132294
- 483 Zeileis, A. (2004). Econometric computing with hc and hac covariance matrix estimators. *J Stat Softw* 11.
484 doi:10.18637/jss.v011.i10

FIGURE CAPTIONS

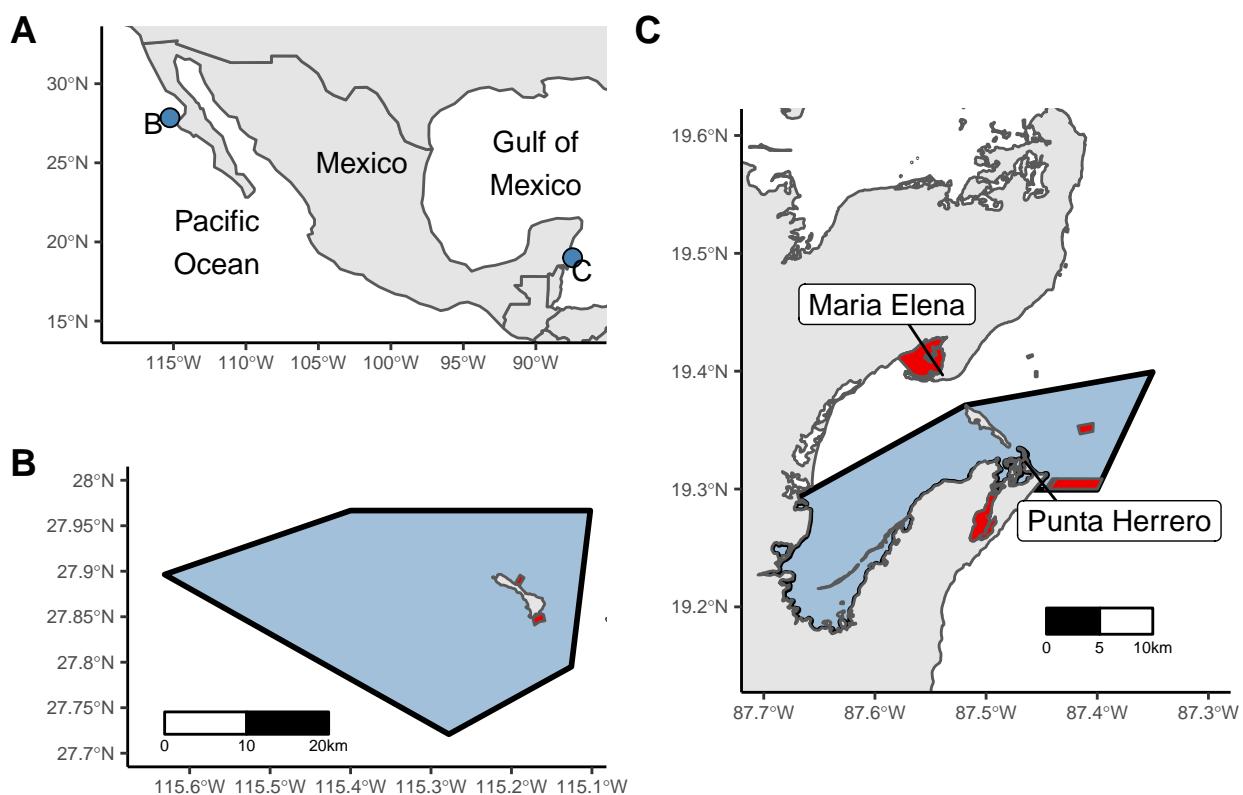


Figure 1. Location of the three coastal communities studied (A). Isla Natividad (B) is located off the Baja California Peninsula, Maria Elena and Punta Herrero (C) are located in the Yucatan Peninsula. Blue polygons represent the TURFs, and red polygons the marine reserves.

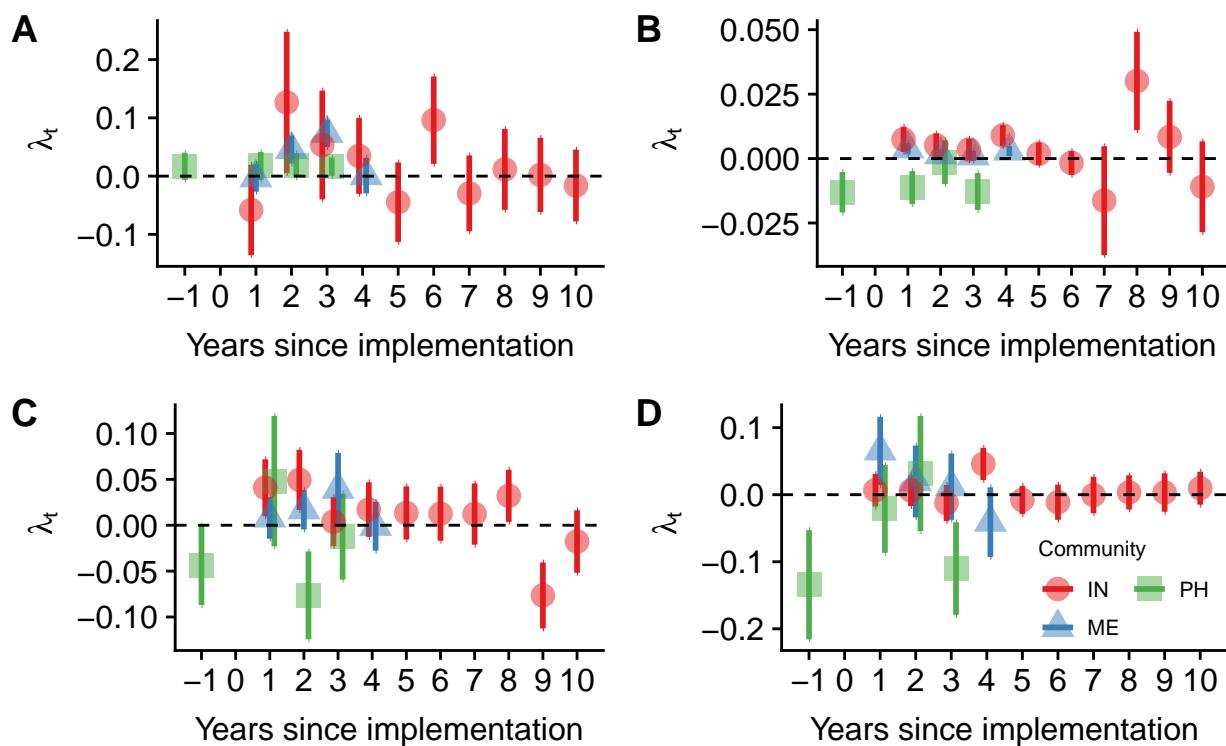


Figure 2. Effect sizes for marine reserves from Isla Natividad (IN; red circles), Maria Elena (ME; blue triangles), and Punta Herrero (PH; green squares) for lobster densities (*Panulirus spp.*; A), fish biomass (B), invertebrate densities (C), and fish densities (D). Plots are ordered by survey type (left column: invertebrates; right column: fish). Points are jittered horizontally to avoid overplotting. Points indicate the effect size and standard errors. Years have been centered to year of implementation.

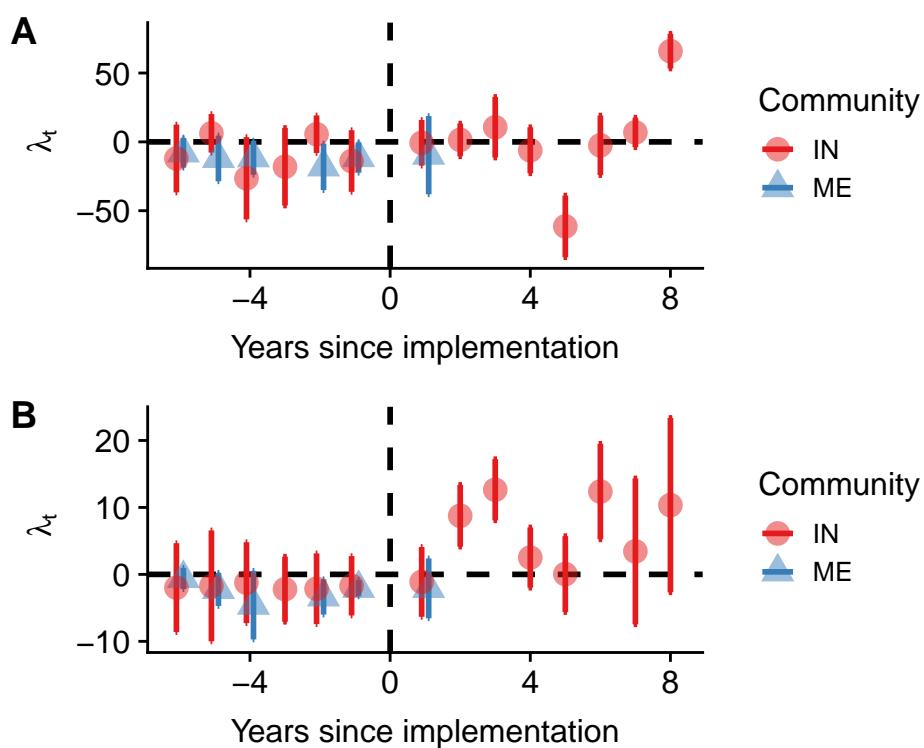


Figure 3. Effect sizes for lobster catches (A) and revenues (B) in at Isla Natividad (IN; red circles) and Maria Elena (ME; blue triangles). Points indicate the effect size and standard errors. Years have been centered to year of implementation.

Table 1. List of indicators used to evaluate the effectiveness of marine reserves, grouped by category.

Indicator	Units
Biological	
Lobster density	org m ⁻²
Invertebrate density	org m ⁻²
Fish density	org m ⁻²
Fish biomass	Kg m ⁻²
Socioeconomic	
Income from target species	M MXP
Landings from target species	Metric Tonnes

Table 2. Variables for the Social-Ecological System analysis (IN = Isla Natividad, ME = Maria Elena, PH = Punta Herrero). Alphanumeric codes follow Basurto et al. (2013); an asterisk (*) denotes variables incorporated based on Di Franco et al. (2016) and Edgar et al. (2014).

Variable	Narrative
Resource System (RS)	
RS2 - Clarity of system boundaries: Clarity of geographical boundaries of TURF and reserves	Individual TURF and reserve boundaries are explicitly outlined in official documents that include maps and coordinates. Reserve placement is decided by the community. Fishers use GPS units and landmarks.
RS3 - Size of resource system: TURF Area (Km ²)	IN = 889.5; ME = 353.1; PH = 299.7
RS3 - Size of resource system: Reserve area (Evaluated reserve area; Km ²)	IN = 2 (1.3); ME = 10.48(0.09); PH = 11.25 (4.37)
RS4.1 - Stock status: Status of the main fishery	Lobster stocks are well managed, and are (IN) or have been (ME, PH) MSC certified.
*RS5 - Age of reserves: Years since reserves were implemented	IN = 12; ME = 6; PH = 5
Resource Unit (RU)	
RU5 - Number of units (catch diversity): Number of targeted species	Lobster is their main fishery of these three communities, but they also target finfish. Additionally, fishers from Isla Natividad target other sedentary benthic invertebrates.
Actors (A)	
A1 - Number of relevant actors: Number of fishers	IN = 98; ME = 80; PH = 21
*A3 - Isolation: Level of isolation of the fishing grounds	Their fishing grounds and reserves are highly isolated and away from dense urban centers.
Governance system (G)	
GS6.1.4.3 - Territorial use communal rights : Presence of institutions that grant exclusive harvesting rights	Each community has exclusive access to harvest benthic resources, including lobster. These take the form of Territorial User Rights for Fisheries granted by the government to fishing cooperatives.
GS6.2 - Operational rules: Rules implemented by individuals authorized to partake on collective activities	Fishers have rules in addition to what the legislation mandates. These include larger minimum catch sizes, lower quotas, and assigning fishers to specific fishing grounds within their TURF.
GS9.1 - Social monitoring: Monitoring of the activities performed by cooperative members and external fishers	Fishing cooperatives have a group that monitors and enforces formal and internal rules. They ensure fishers of their fishing cooperative adhere to the established rules, and that foreign vessels do not poach their TURF and reserves.
GS9.2 - Biophysical monitoring: Monitoring of biological resources, including targeted species	Fishers perform annual standardized underwater surveys in the reserves and fishing grounds. Recently, they have installed oceanographic sensors to monitor oceanographic variables.
GS10.1 - Graduated sanctions	Fishers have penalties for breaking collective-choice rules or fishing inside the reserves. These may range from scoldings and warnings to not being allowed to harvest a particular resource or being expelled from the cooperative.