

# Clean Tech and Trade in an Era of Nationalism

**John Paul Helveston**, George Washington University

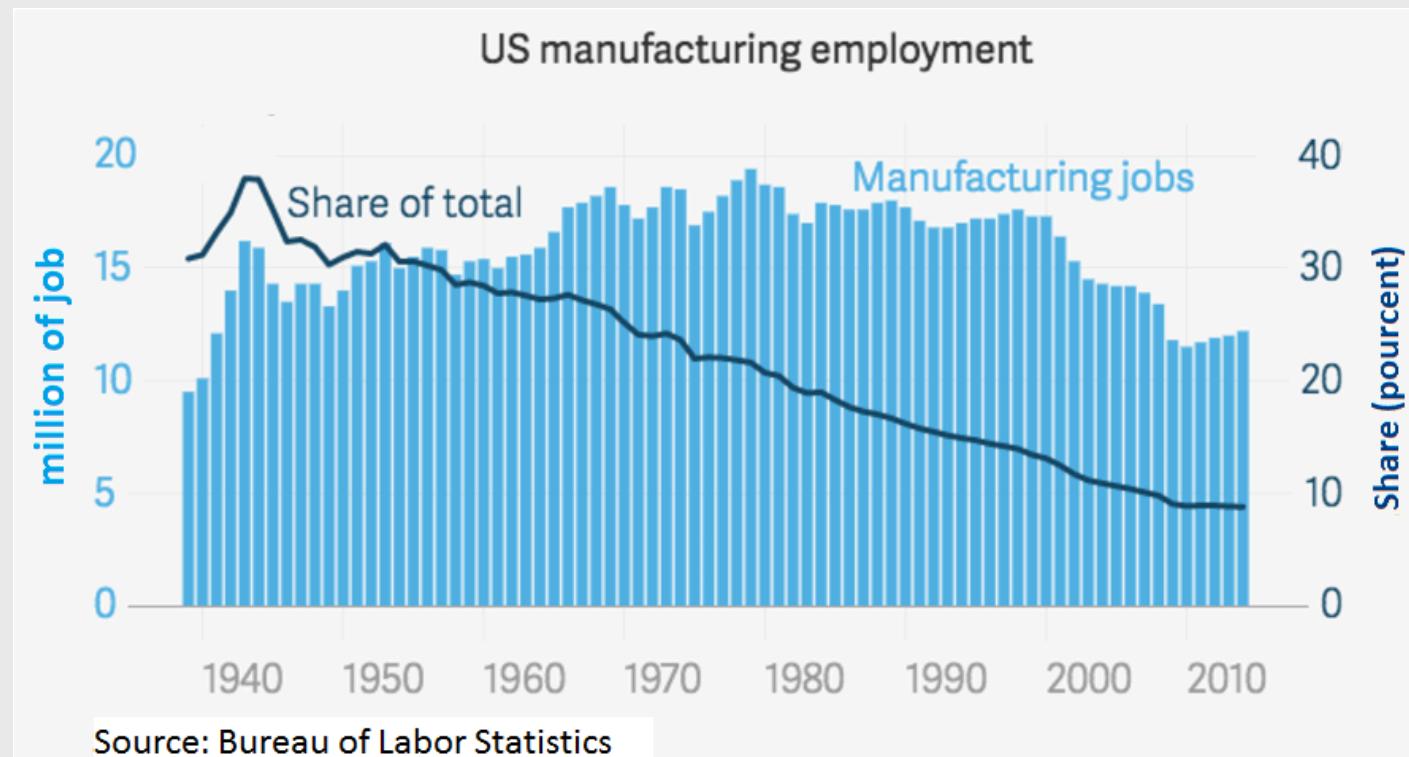
Snowmass 2025

New Political Reality:

Nationalism > Globalization  
(Security > Efficiency)

# Manufacturing job loss (~5M since 2000)

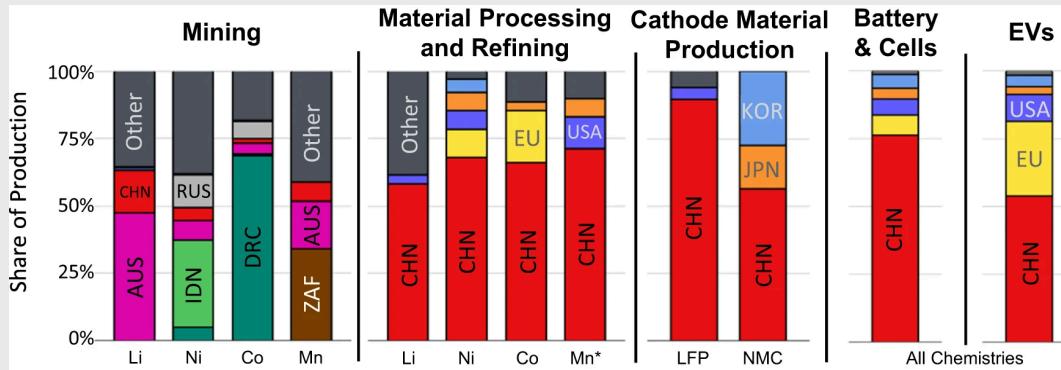
- Long term economic transition towards services
- "Hollowing out" of US industrial base



[https://en.wikipedia.org/wiki/Manufacturing\\_in\\_the\\_United\\_States](https://en.wikipedia.org/wiki/Manufacturing_in_the_United_States)

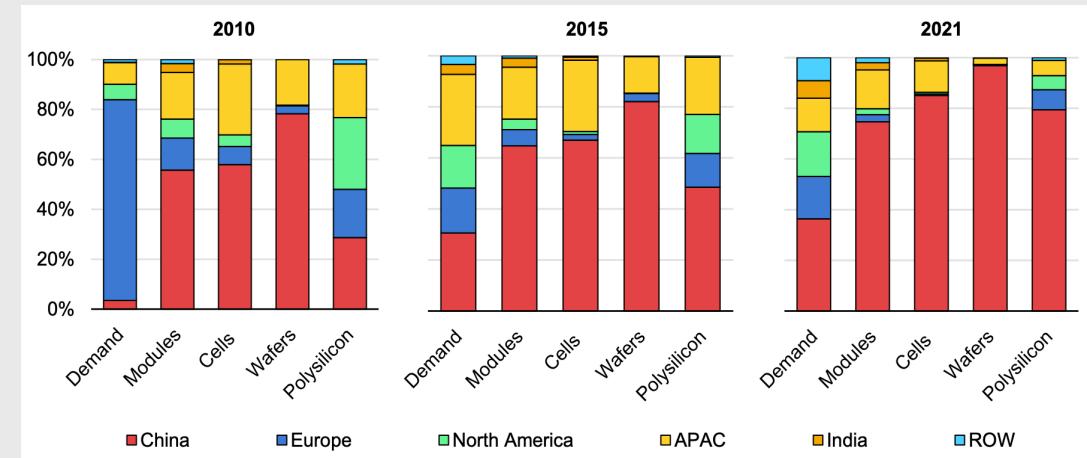
# Rise Chinese dominance in clean tech supply chains

## EV battery supply chain



Cheng, Anthony L., et al. "Electric vehicle battery chemistry affects supply chain disruption vulnerabilities." Nature Communications 15.1 (2024): 2143.

## Solar module supply chain



IEA Special report 2022: Solar PV Global Supply Chains, <https://www.iea.org/reports/solar-pv-global-supply-chains>

**Bipartisan goal:** The US needs to counter China's lead in clean energy tech

**Keep Chinese clean tech out of US market:** Steep tariffs on imported Chinese EVs, batteries, PV modules

**Keep Chinese firms out of US clean tech supply chains:** IRA restrictions on EV subsidy eligibility, stricter Foreign Entities of Concern (FEOC) rules

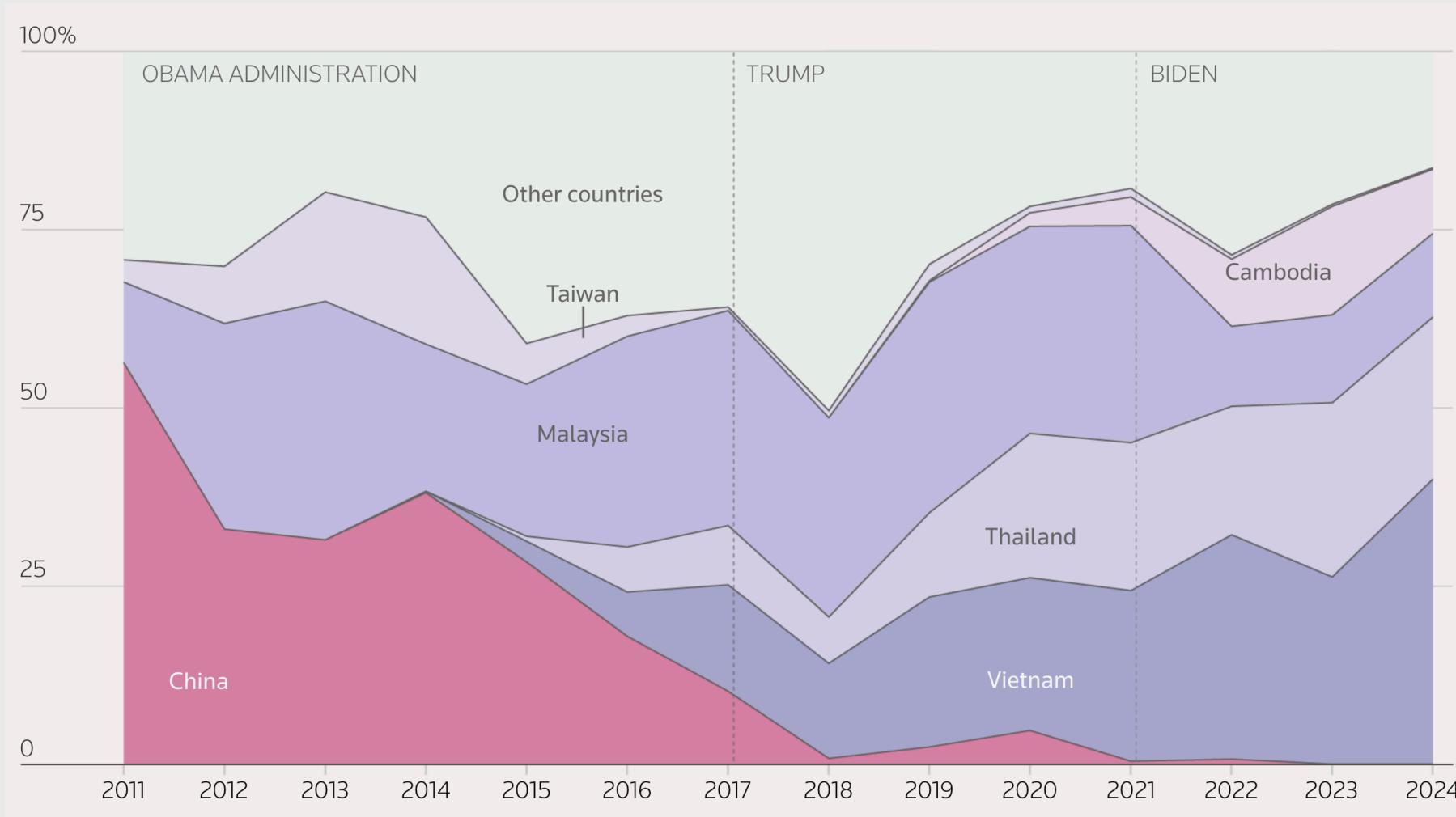
# Countering China by Investing in Manufacturing

**IRA Strategy:** Investing in *manufacturing* will lead to enduring support for clean tech through local jobs & economic benefits

...strategy hasn't entirely worked 😔  
(2 years wasn't enough time)

# Solar PV

# Shift from China to SE Asia (Transhipment)



Source: <https://www.reuters.com/graphics/USA-CHINA/SOLAR-HISTORY/gdpzkdeqlvw/>

# We need diversification

China has enough solar PV capacity to meet annual global demand through 2032.

Source: Wood Mackenzie, <https://www.reuters.com/world/china/china-will-dominate-solar-supply-chain-years-wood-mackenzie-2023-11-07/>

But do we need *onshoring*?

# Solar PV

Total available U.S. federal subsidies: \$0.16 / W

Average U.S. module price (Q1 2024): \$0.33 / W

Sources:

- <https://www.nrel.gov/docs/fy24osti/91209.pdf>
- Michael Davidson, "U.S.-China Clean Energy Race: Accelerating Innovation, Manufacturing and Adoption", <https://web.sas.upenn.edu/future-of-us-china-relations/climate-and-environment/>

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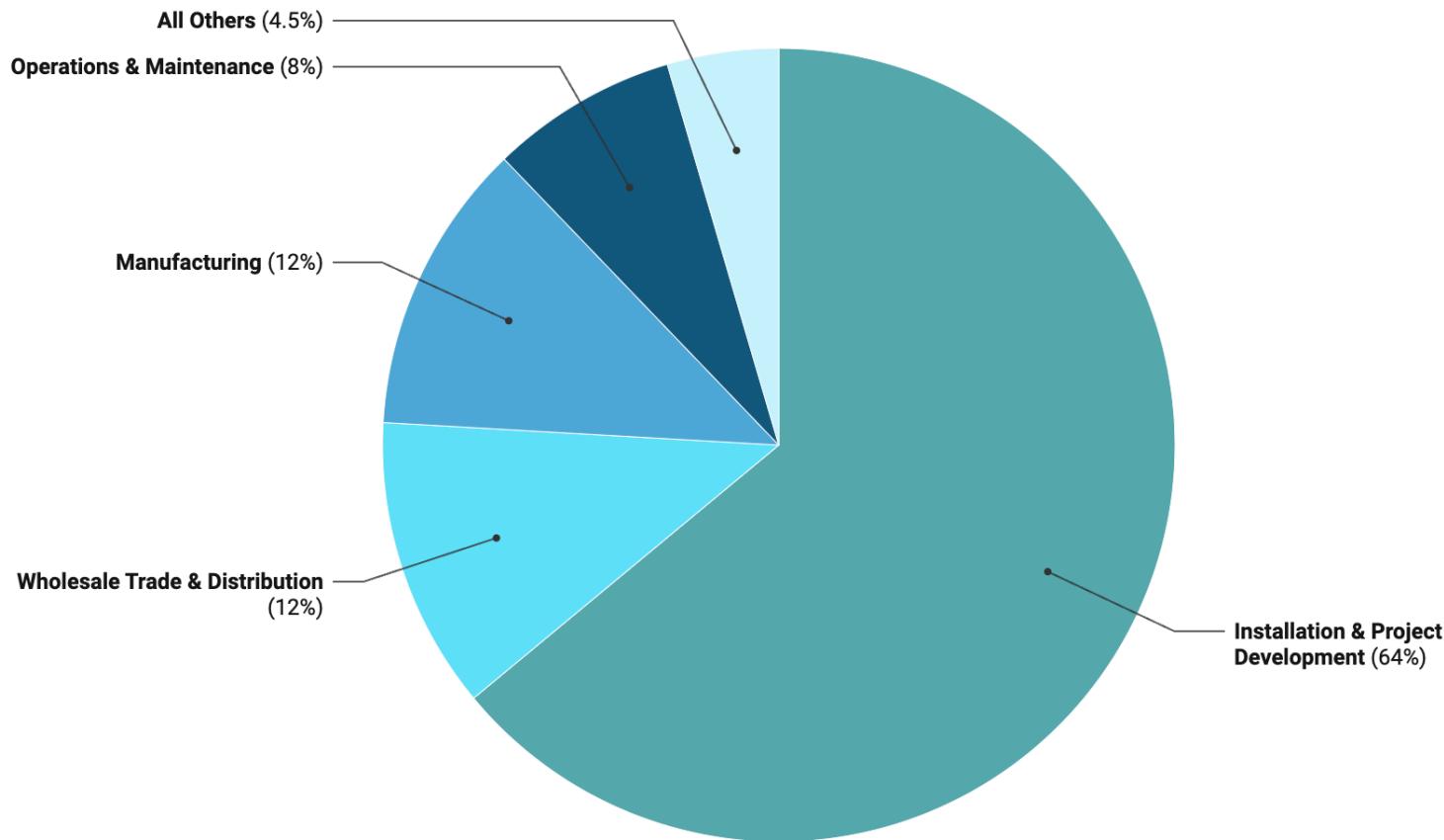
**Risk: U.S. producers unlikely to be globally competitive**

Sources:

- <https://www.nrel.gov/docs/fy24osti/91209.pdf>
- Michael Davidson, "U.S.-China Clean Energy Race: Accelerating Innovation, Manufacturing and Adoption", <https://web.sas.upenn.edu/future-of-us-china-relations/climate-and-environment/>

# Solar unlikely to produce desired # of manufacturing jobs

**U.S. Solar Jobs by Sector, 2023**



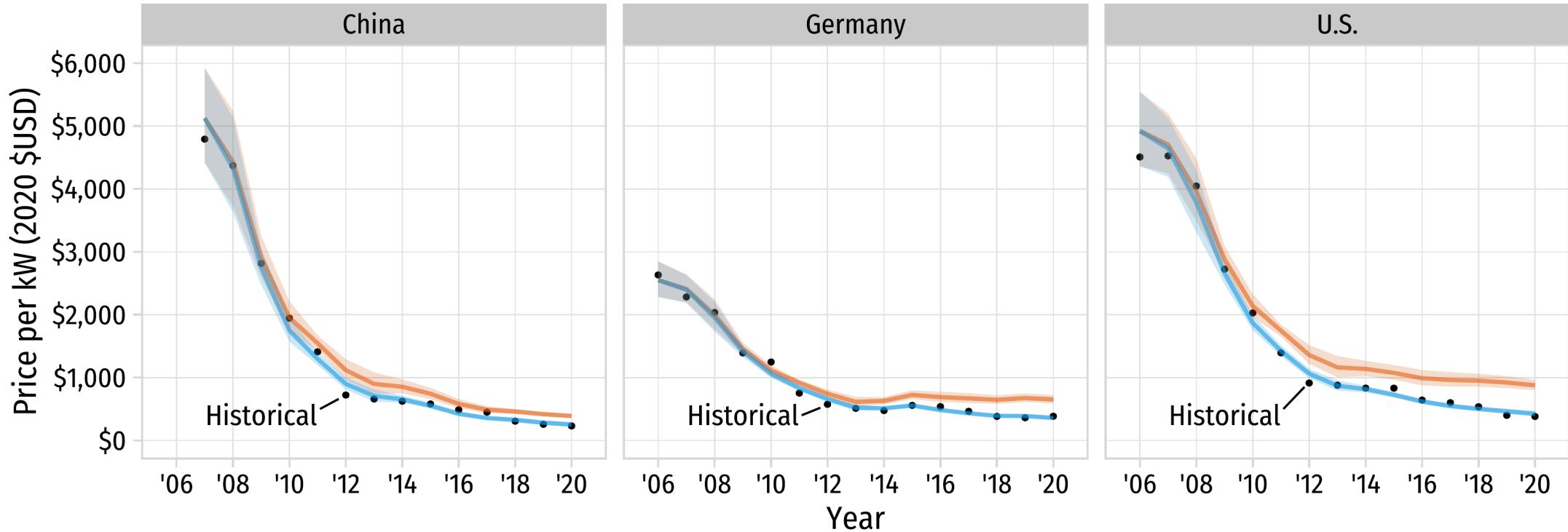
Source: IREC National Solar Jobs Census 2023 • Created with Datawrapper

Installation and project development accounts for 2/3 of solar jobs.

**Manufacturing is 12% of solar jobs**

<https://irecusa.org/census-solar-job-trends/>

## Estimated Module Prices Under Global vs. National Market Scenarios

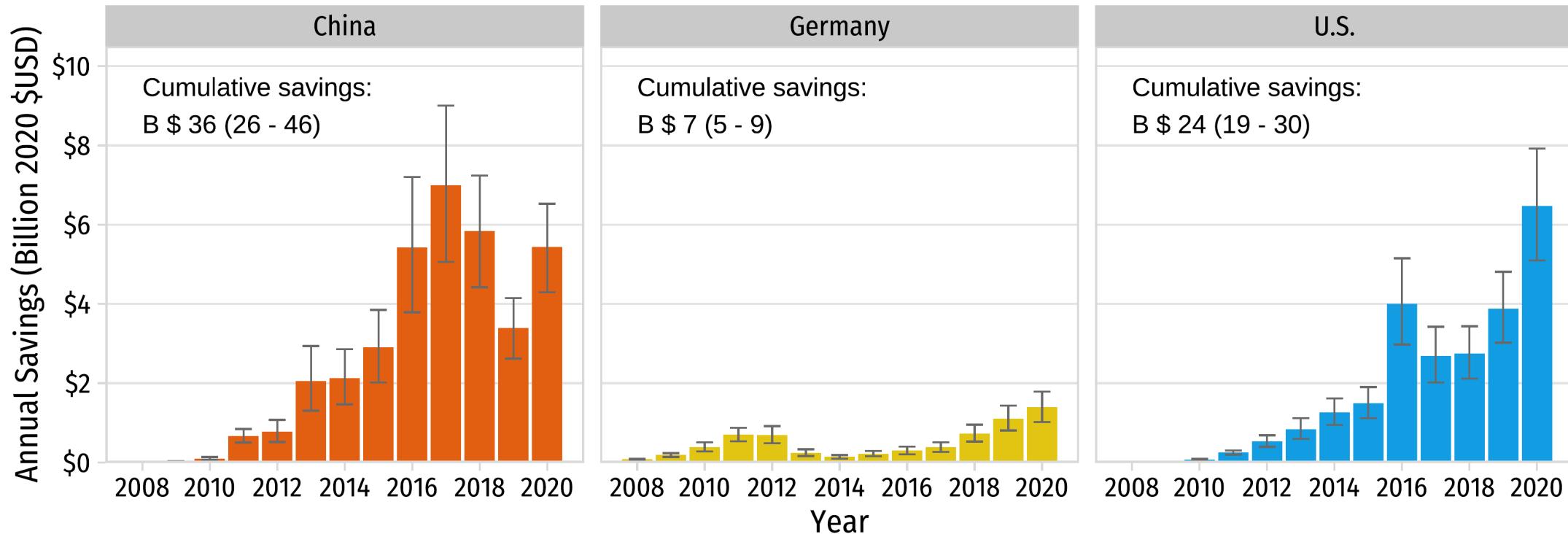


### Higher prices in 2020:

- 54% higher in China (\$387 versus \$250 per kW)
- 83% in higher Germany (\$652 versus \$357 per kW)
- 107% higher in the U.S. (\$877 versus \$424 per kW)

# Total savings from global supply chains: \$67 B (\$50 - \$84 B)

## Annual Module Savings Under Global vs. National Market Scenarios (2008 - 2020)

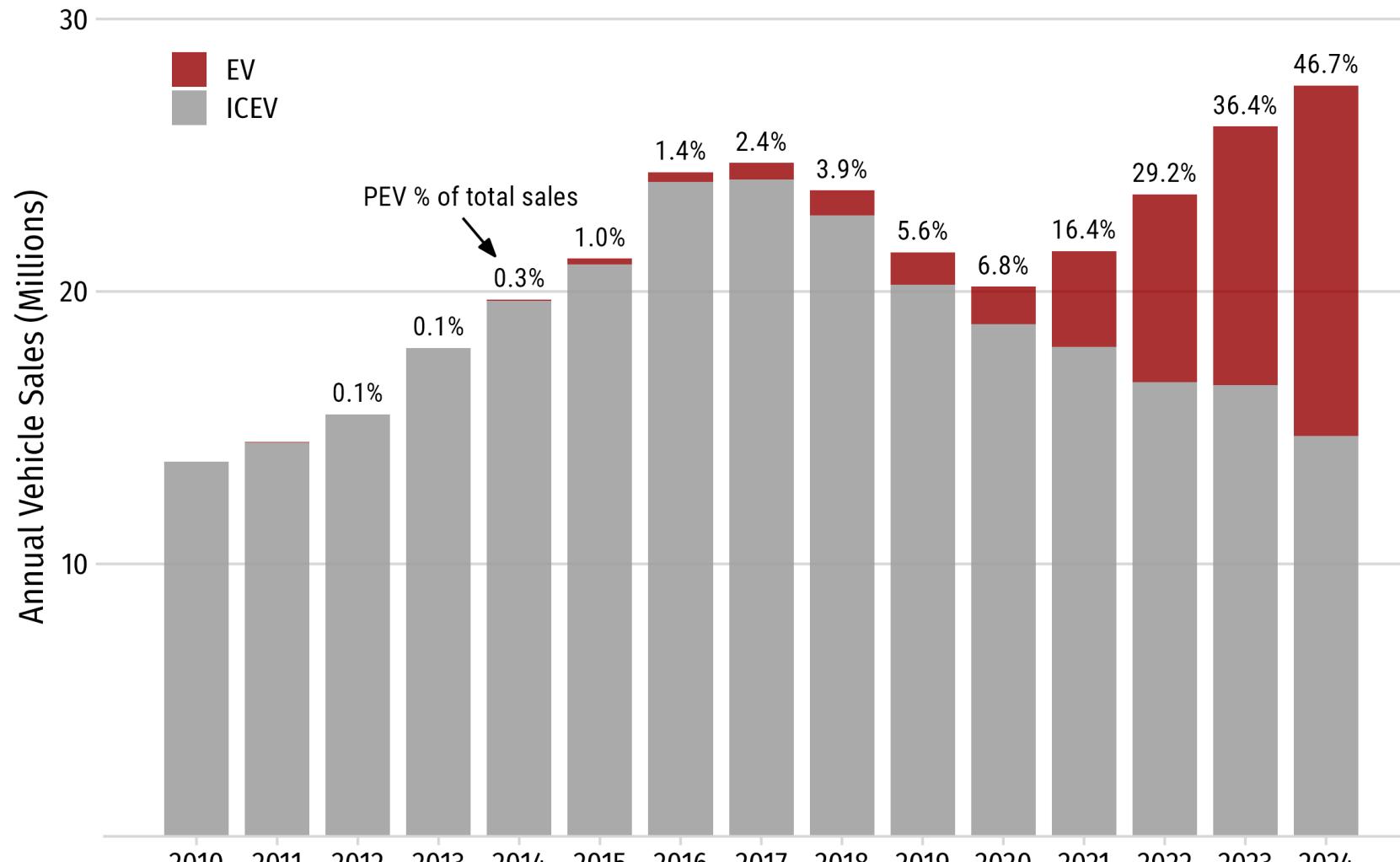


Helveston, J.P., He, G., & Davidson, M.R. (2022) "Quantifying the cost savings of global solar photovoltaic supply chains" *Nature*. 612 (7938), pg. 83-87. DOI: [10.1038/s41586-022-05316-6](https://doi.org/10.1038/s41586-022-05316-6)

# Electric Vehicles

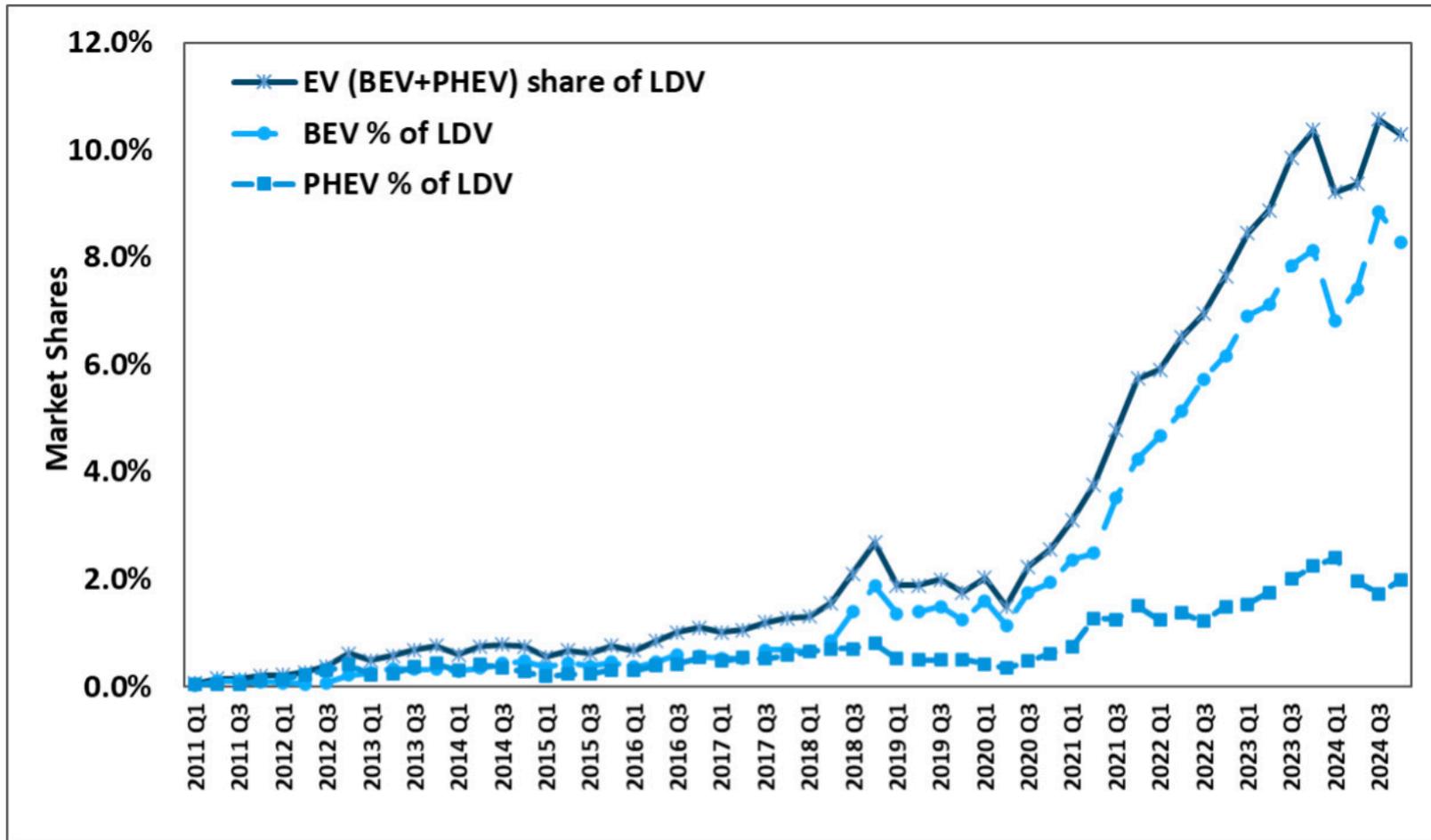
## In China, PEV sales grow while ICEV sales slow

After peaking in 2017, internal combustion engine vehicle (ICEV) sales have declined for 7 straight years



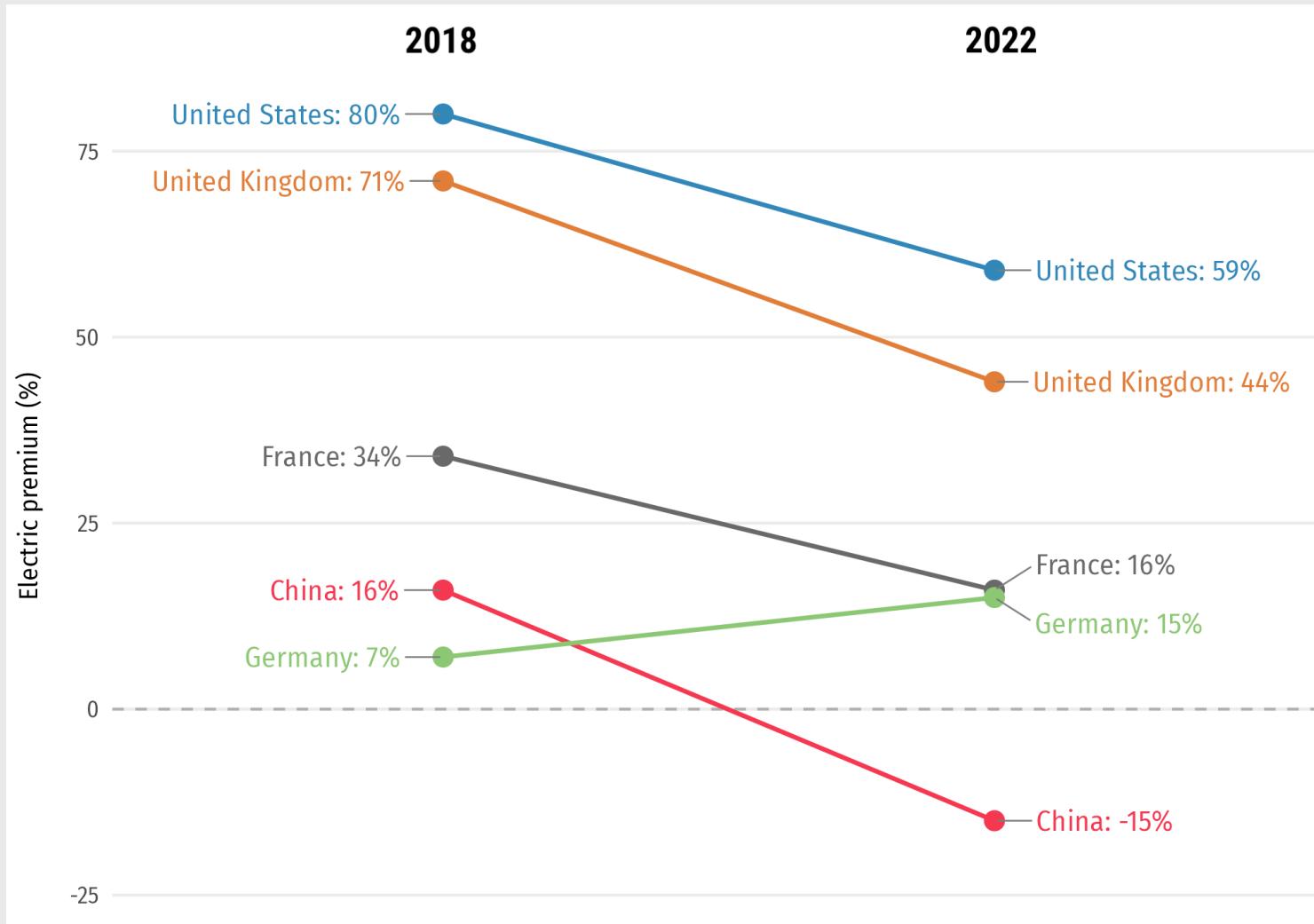
Data sources: OICA, marklines.com

# EV sales in US reaching ~10% of sales



Source: Argonne National Lab, <https://www.anl.gov/ev-facts/model-sales>

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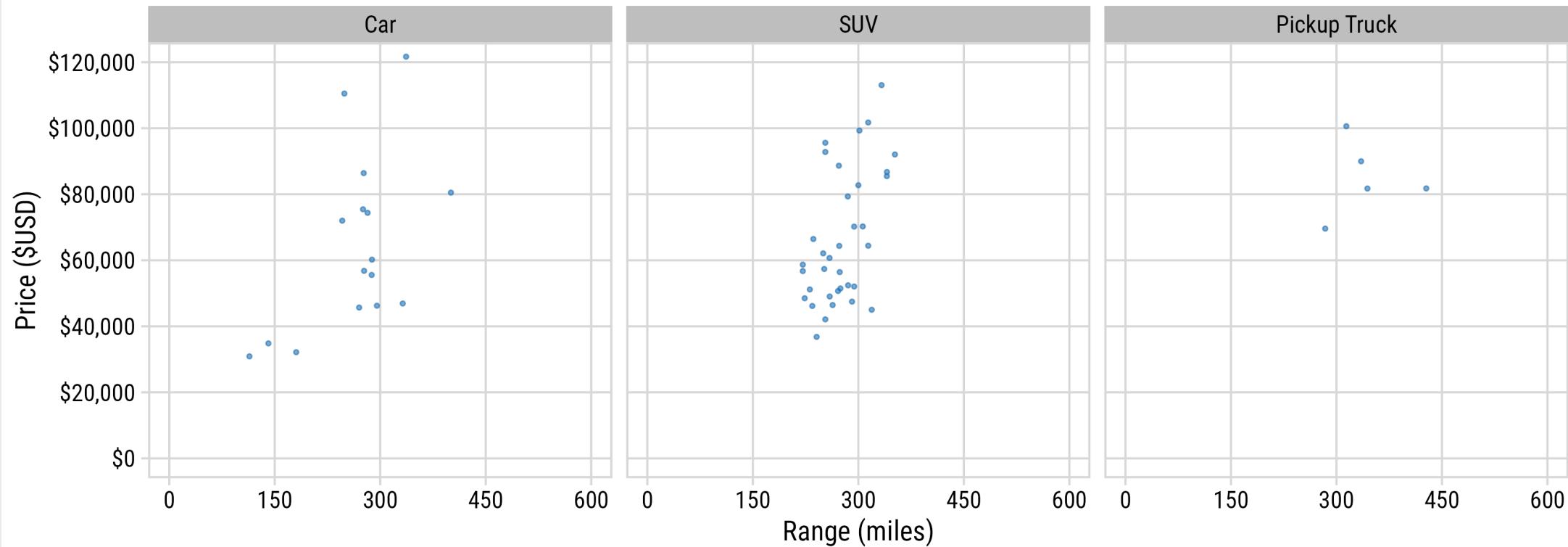


The EV sector has an affordability problem (except in China)

Source: <https://www.iea.org/reports/global-ev-outlook-2024/executive-summary>

# China offers more affordable BEVs across all range categories

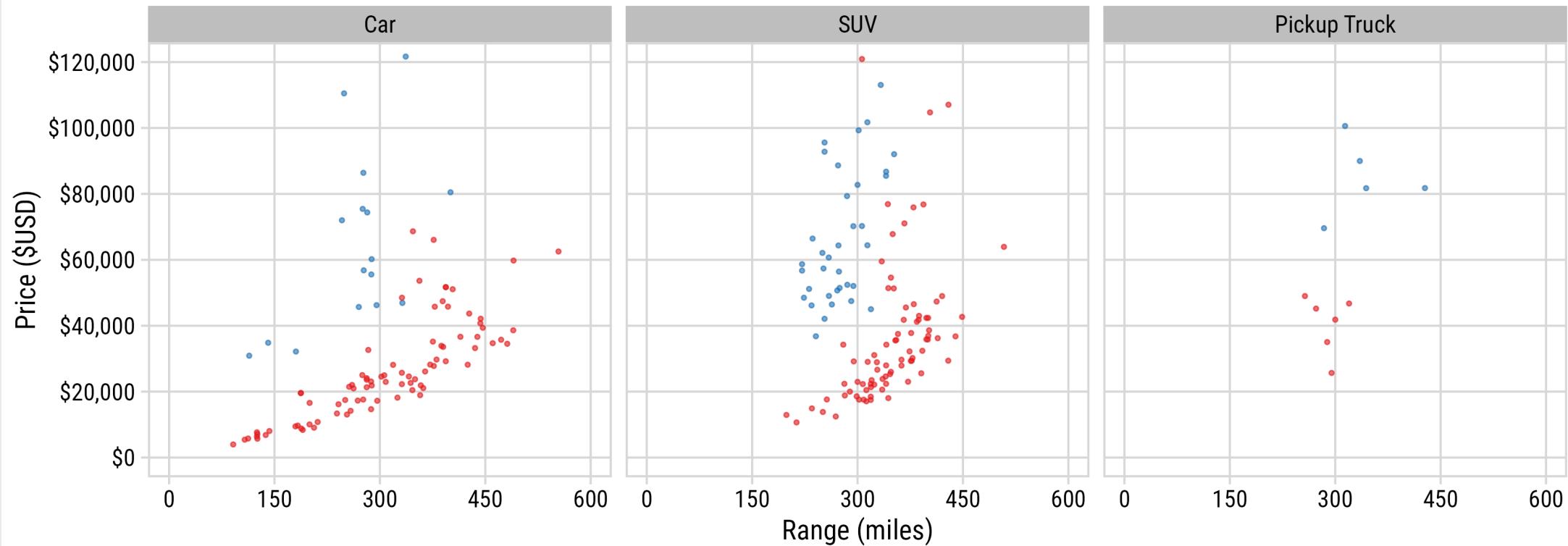
Price vs. Range for all Model Year 2024 BEVs in **China** and the **USA**



Data scraped from autocango.com (China) and carsheet.io (USA)

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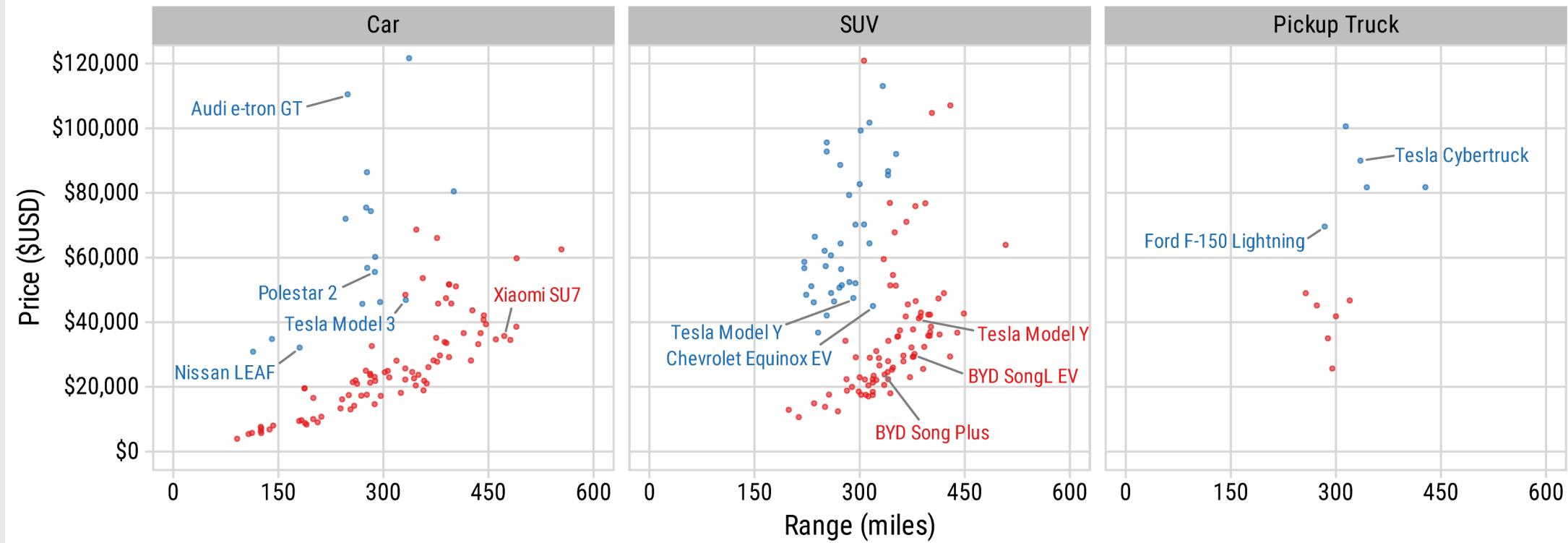
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# Top 4 Selling Vehicles in **China**

**Xiaomi SU7**

\$30,171 - \$41,909



**BYD Song**

\$24,721 - \$38,555



**Geely Xingyuan**

\$ 9,615 - \$13,667



**Tesla Model Y**

\$36,822 - \$43,809



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## Top 4 Selling Vehicles in **USA**

**Toyota RAV4**

\$29,250 - \$38,955



**Honda CRV**

\$30,100 - \$41,100



**Ford F-150**

\$44,095 - \$79,005



**Chevrolet Silverado**

\$42,700 - \$70,000



# Opportunities

Chinese FDI into U.S.

**Gotion batteries:** Multi-billion dollar investments in Illinois and Michigan

**Challenge:** Uncertainty around Foreign Entities of Concern (FEOC) status

Technology Licensing Agreements

**Ford-CATL:** Licensing battery technology in a Michigan plant

**Challenge:** CATL was recently added to DOD's list of "Chinese military companies"

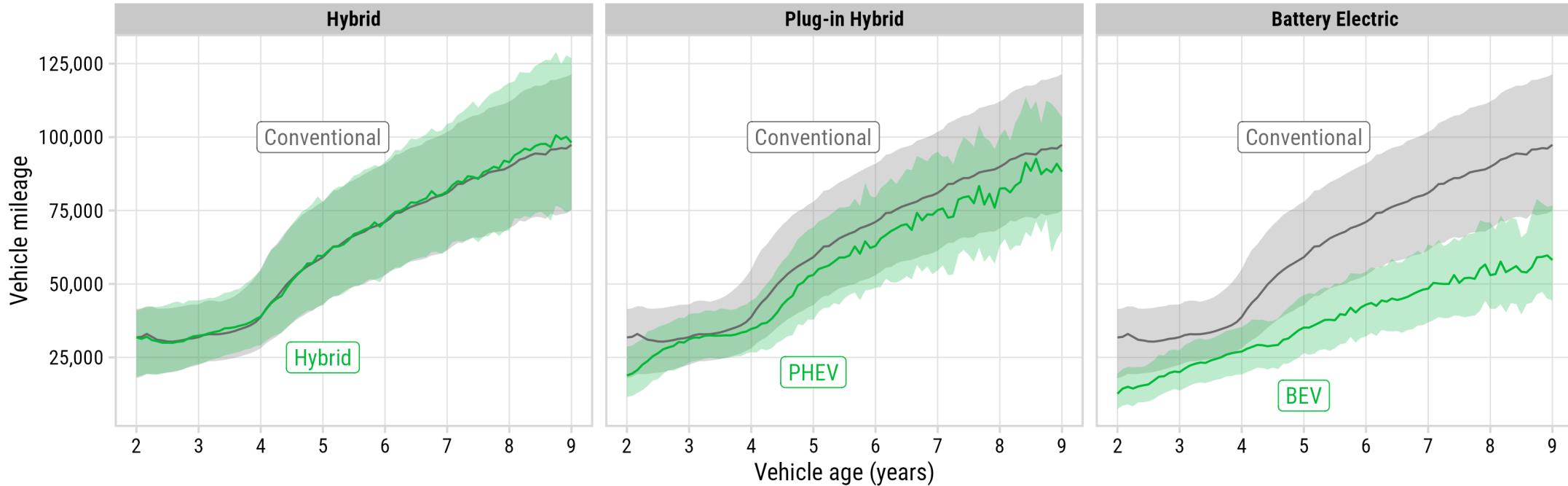
# Using vehicle listings to quantify EV market development

	Conventional	Hybrid	PHEV	BEV (Non-Tesla)	BEV (Tesla)*
<b>NEW MARKET</b>					
<i>Cars</i>					
Num. of Listings	14,420,855	915,753	135,909	376,838	—
Num. of Models	43	24	7	24	—
Num. of Dealerships	35,989	14,829	6,899	12,680	—
Mean price (\$USD)**	\$28,728	\$34,540	\$34,288	\$56,920	—
<i>SUVs</i>					
Num. of Listings	29,336,054	1,178,677	199,081	970,210	—
Num. of Models	56	30	11	36	—
Num. of Dealerships	37,742	18,896	8,565	22,463	—
Mean price (\$USD)	\$37,363	\$51,892	\$59,286	\$57,992	—
<b>USED MARKET</b>					
<i>Cars</i>					
Num. of Listings	28,375,192	1,445,274	219,472	288,909	312,840
Num. of Models	33	24	9	19	2
Num. of Dealerships	110,284	73,238	32,521	29,586	24,562
Mean age (years)	5	5.5	4.3	3.7	3.5
Mean price (\$USD)	\$17,274	\$16,694	\$21,322	\$24,042	\$38,937
<i>SUVs</i>					
Num. of Listings	30,453,021	466,813	22,526	137,053	141,277
Num. of Models	43	31	11	24	2
Num. of Dealerships	109,305	47,937	7,888	17,262	16,063
Mean age (years)	4.8	4.1	1.2	1.7	2.7
Mean price (\$USD)	\$22,616	\$34,103	\$44,667	\$40,486	\$49,380

\*Since Tesla does not use a dealership model, we have no observations of new Tesla listings.

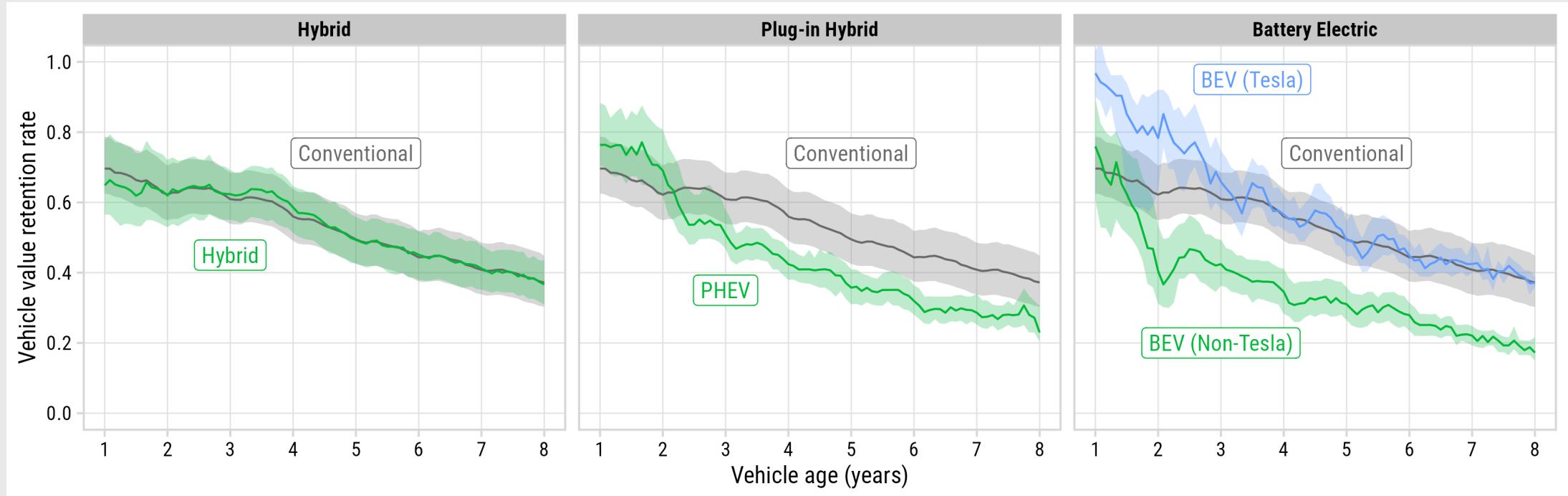
\*\*Dollars are inflation-adjusted to 2019 U.S. dollars across all years.

# BEVs are driven significantly less than other powertrains



Roberson, Laura A., Pantha, S., & Helveston, J.P. (2024) "Battery-Powered Bargains? Assessing Electric Vehicle Resale Value in the United States" *Environmental Research Letters* DOI: [10.1088/1748-9326/ad3fce](https://doi.org/10.1088/1748-9326/ad3fce)

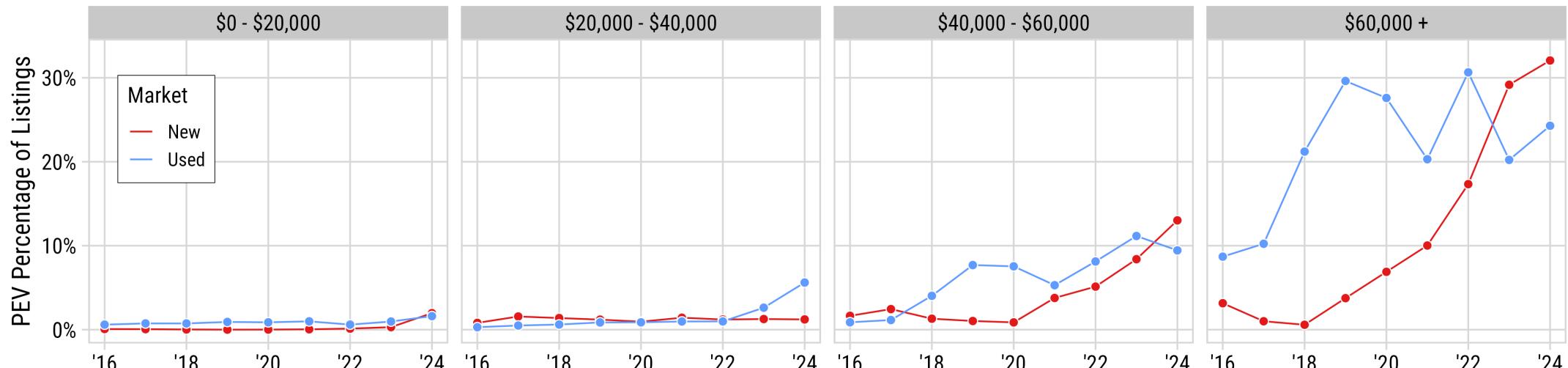
# BEVs & PHEVs are depreciating worse than CVs and HEVs (Except Tesla)



Zhao, L., Ottinger, E., Yip, A., & Helveston, J.P. (2023) "Quantifying electric vehicle mileage in the United States" *Joule*. 7, 1–15. DOI: [10.1016/j.joule.2023.09.015](https://doi.org/10.1016/j.joule.2023.09.015)

# BEVs Concentrated in High-Price Segments in US

**Only 1.2% of new and 3.5% of used listings under \$40,000 were BEVs in 2024**



Total 2024 Listings:

•  
0.03M  
New

4.08M  
Used

4.91M  
New

3.63M  
Used

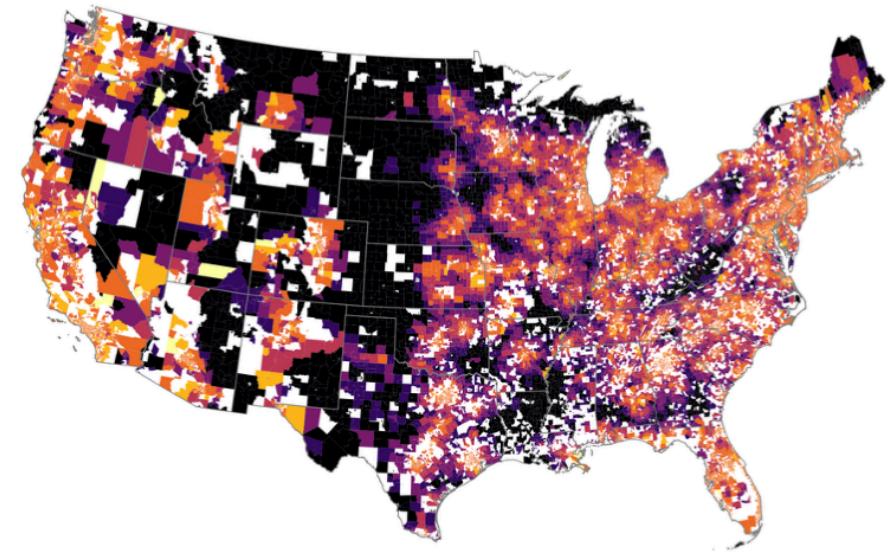
2.5M  
New

0.38M  
Used

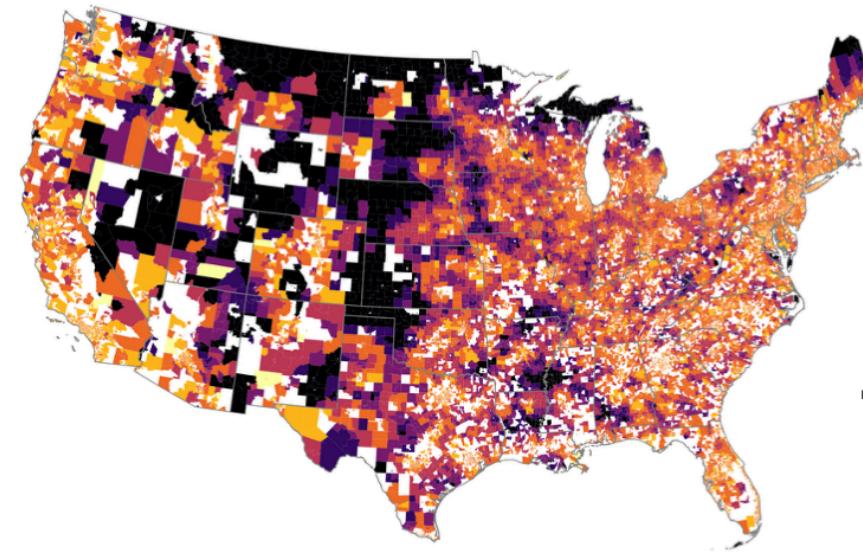
0.61M  
New

0.09M  
Used

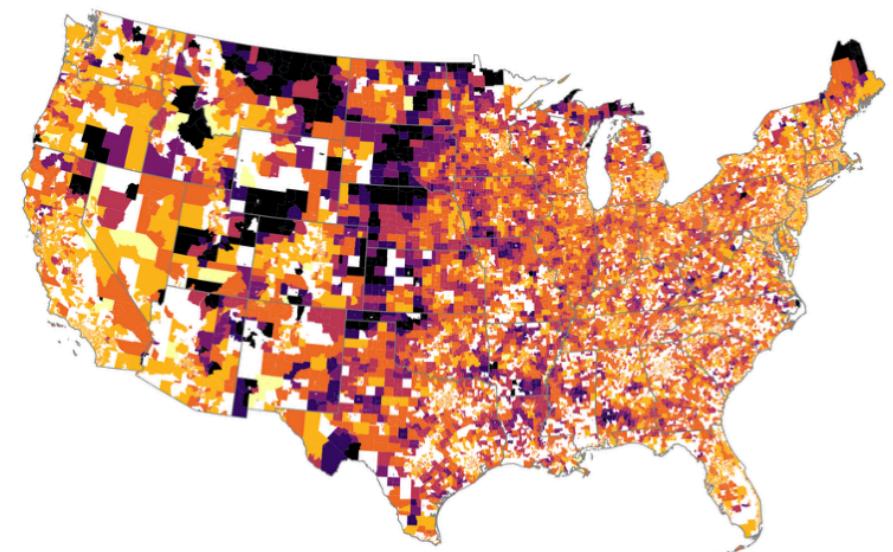
\$0 - \$20,000



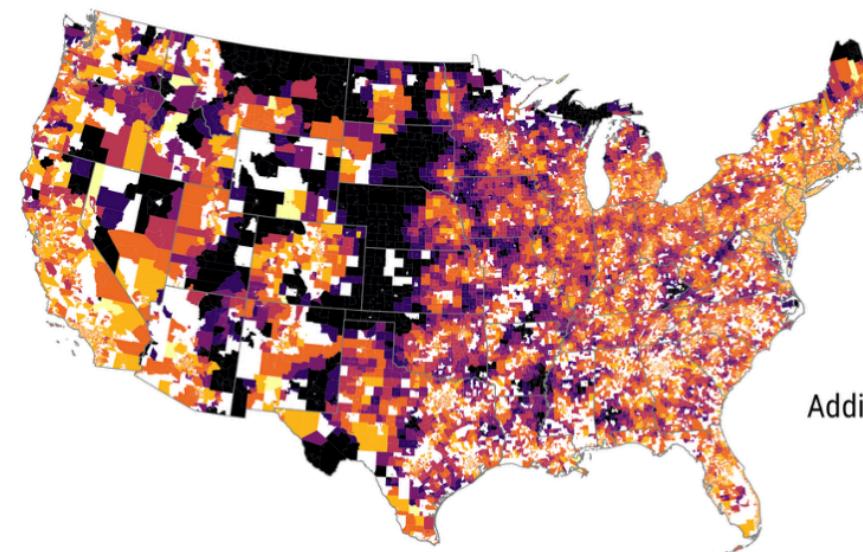
\$20,000 - \$40,000



\$40,000 - \$60,000



\$60,000 +



## The EV Deserts of America (2024)

Additional travel time to nearest BEV (Minutes)



# Thanks!

<https://jhelvy.com/slides>

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@jhelvy   
jhelvy.com   
jph@gwu.edu 

# Extra Slides

# A Changing Political Reality

## 2000s Globalization

- Free flow of capital, talent, innovation
- Technology spillovers across borders

## 2010s Push Back Against Globalization

- Economic security concerns (manufacturing job loss)
- Competition with China

## 2020s Post-COVID Fragmentation

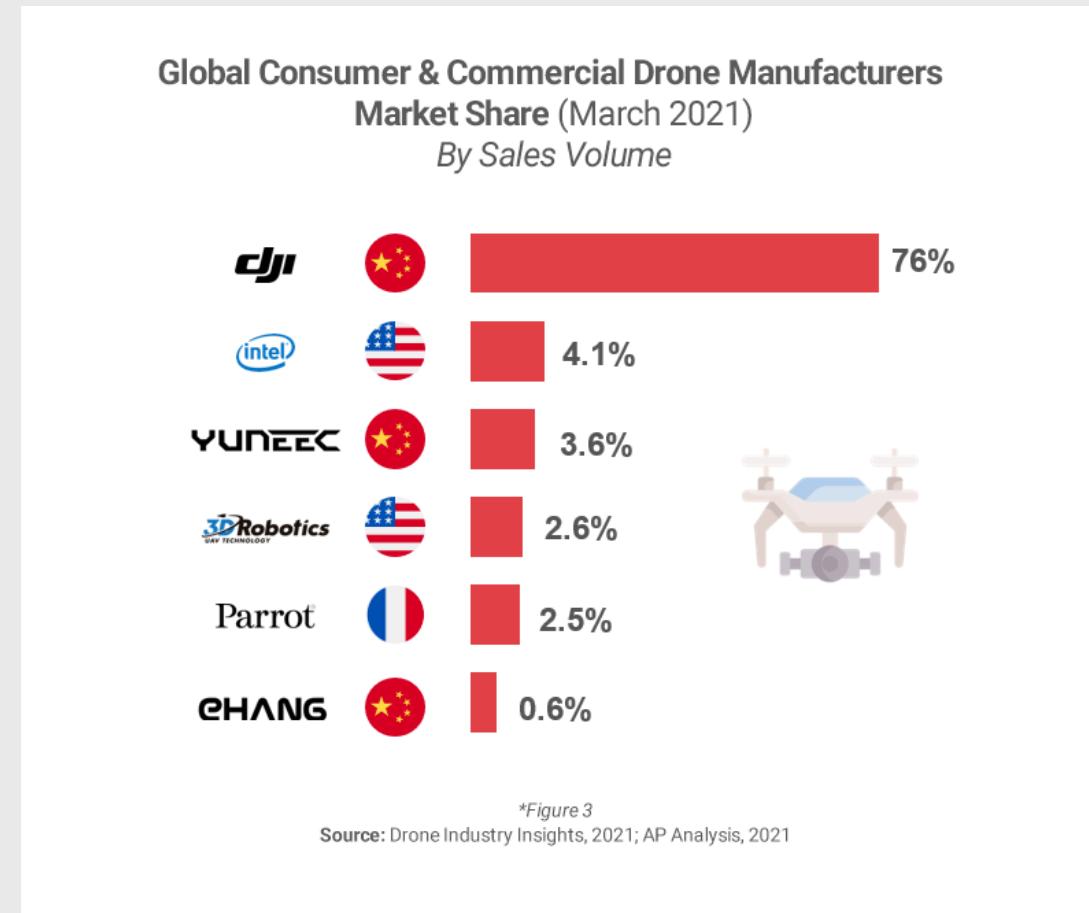
- Supply chain *resilience* becomes central
- Industrial policy competition
- Defense concerns ("Dual Use")

# War in Ukraine

- Drones now a clear tactical advantage
- Reliance on Chinese supply now a defense issue



<https://www.bbc.com/news/articles/ckgn47e5qyn0>



<https://arc-group.com/china-thriving-drone-industry/>

# Shift from China to SE Asia (Transhipment)

Chinese firms still leading producers, but manufacturing shifts to SE Asia to skirt US tariffs

Source:

<https://www.reuters.com/graphics/USA-CHINA/SOLAR-HISTORY/gdpzkdeqlvw/>

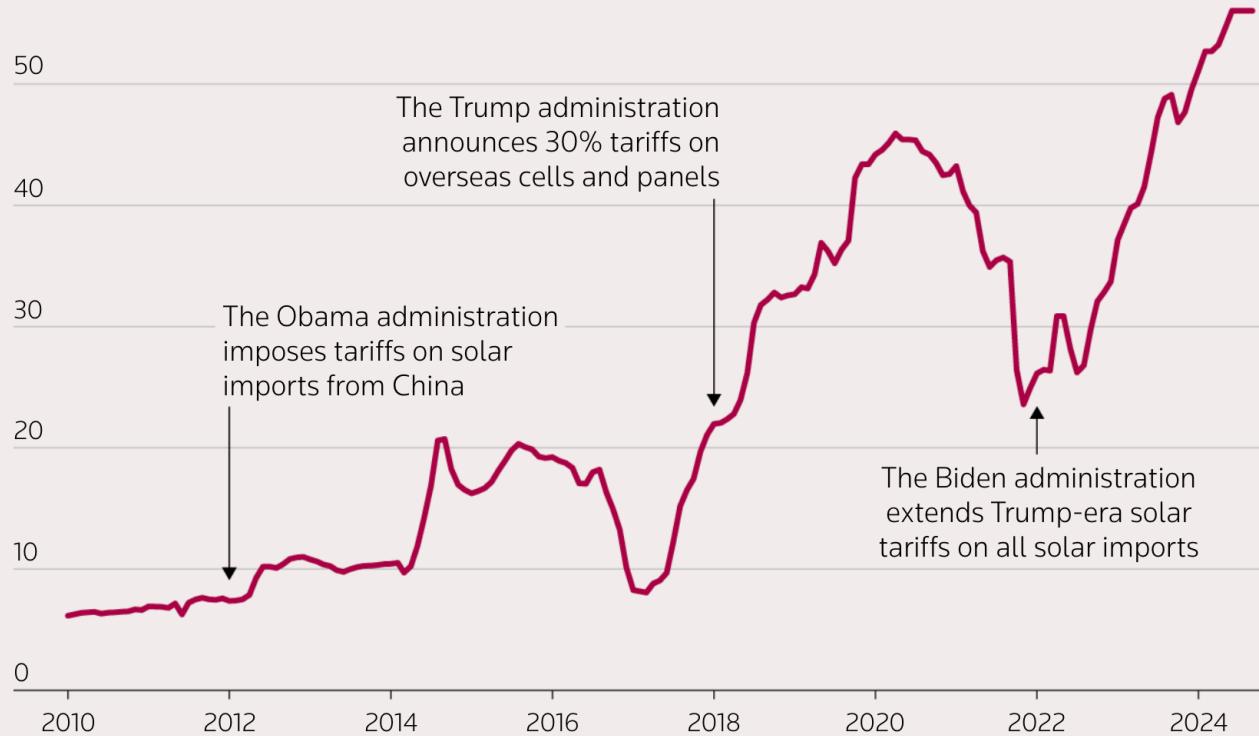


# Shift from China to SE Asia (Transhipment)

Solar prices in US are much higher than in China

Percent difference in the price for mono-module solar panels sold in the U.S. vs. those sold in China.

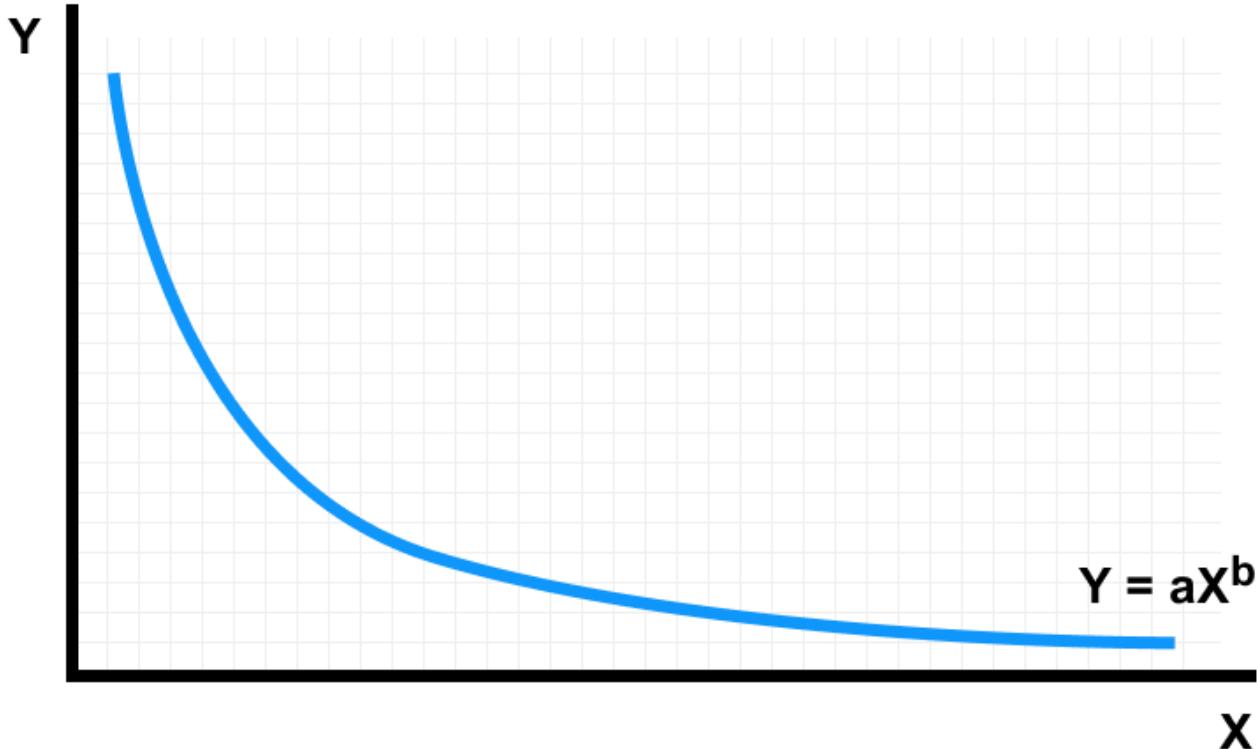
60% more expensive in the US



Source:

<https://www.reuters.com/graphics/USA-CHINA/SOLAR-HISTORY/gdpzkdeqlvw/>

# Learning curve model



In context of solar PV:

- X: Cumulative installed cap.
- Y: = Price per kW

Log transformation:

$$\ln Y = \ln a + b \ln X$$

## Two-factor learning curve model:

$$\ln p_{it} = \ln \alpha_i + \beta_i \ln q_t + \gamma_i \ln s_t + \varepsilon_{it}$$

price (\$ / kW) = intercept + installed capacity + silicon price  
for country  $i$  and year  $t$

Two-factor learning curve model:

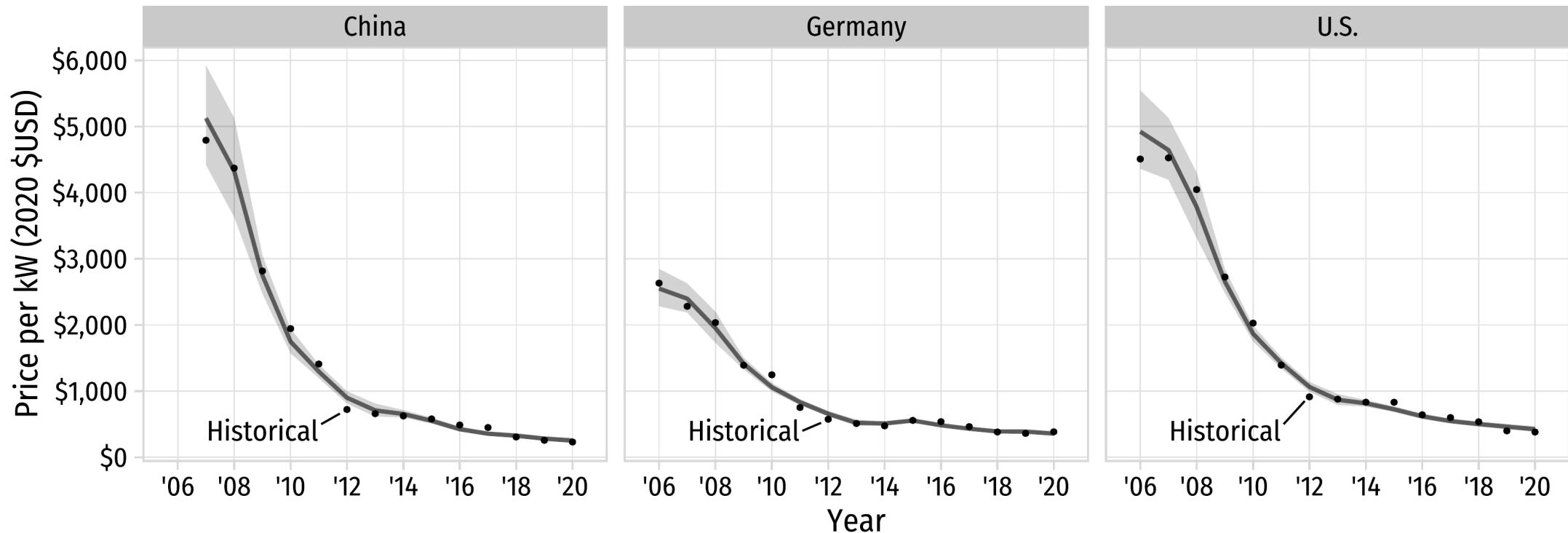
$$\ln p_{it} = \ln \alpha_i + \beta_i \ln q_t + \gamma_i \ln s_t + \varepsilon_{it}$$

Learning rate:

$$L_i = 1 - 2^{\beta_i}$$

U.S.: 26%; China: 33%; Germany: 20%

### Estimated Module Prices



# "National Markets" Counterfactual Scenario

**Assumption:** learning-related price decreases in country  $i$  in year  $t$  are derived from incrementally more nationally-installed PV capacity

$$q_t - q_{t-1} = (q_{it} - q_{it-1}) + (1 - \lambda_t)(q_{jt} - q_{jt-1})$$

$(q_{it} - q_{it-1})$ : Amount installed in country  $i$

$(q_{jt} - q_{jt-1})$ : Amount installed in all other countries

$$q_t - q_{t-1} = (q_{it} - q_{it-1}) + (1 - \lambda_t)(q_{jt} - q_{jt-1})$$

## Global markets

$$\lambda_t = 0$$

Capacity from all countries

$$(q_{it} - q_{it-1}) + (q_{jt} - q_{jt-1})$$

## National markets

$$\lambda_t = 1$$

Capacity only from country  $i$

$$(q_{it} - q_{it-1})$$

$\lambda_t \rightarrow 1$  over 10-year period