







Kofi Annan Road Safety Award Concept Note

Happy Valley Hotel, Ezulwini, Kingdom of Eswatini, 14 – 15 April 2025

1. Background

1.1. Road Safety Situation in Africa

Road crashes are disproportionately high in Africa compared to other regions of the world. The continent loses annually over 300,000 people through road crashes, even though its countries are witnessing the lowest levels of motorization in the world. Africa is the most affected by road crashes, with a traffic fatality rate of 19.5 deaths per 100,000 people compared to 16 deaths per 100,000 in Southeast Asia, and 6.5 deaths per 100,000 in Europe. Thirty-eight percent of all African road traffic fatalities occur among pedestrians while 43 percent occur among car occupants. These average figures mask the wide variation among countries on the continent with many of them recording a higher share of pedestrian deaths as a percentage of total deaths. For instance, up to 46 percent of road traffic deaths in Kenya occur among pedestrians. Motorized 2-3 wheelers and cyclists account for 7 percent and 5 percent of Africa's traffic deaths respectively. A significant proportion of road fatalities on the continent occur in urban areas.

It is expected that the ongoing improvement of the quality and coverage of Africa's roads will increase crashes on the continent if it is not accompanied by appropriate road safety measures. This has a huge financial implication as Africa may be losing all its investment in road infrastructure through crashes that are estimated to cost 1-2 percent of the GDP of countries. Indeed, this may be as high as 5 percent in countries such as Uganda. From another perspective, savings through improved road safety could significantly close Africa's infrastructure financing gap, estimated to be between \$137 billion—\$177 billion a year.

1.2. Kofi Annan and Road Safety

The UN made great strides in the early 2000s, under the leadership of Kofi Annan, in raising awareness on the enormity of the global road safety challenge. It also garnered political will across the world to address the scourge of road crashes. This is reflected by the adoption of resolutions to improve road safety by the UN General Assembly during this period as well as the regular presentation by the Secretary General of reports on the global road safety situation to the General Assembly. It was also during Kofi Annan's tenure as the Secretary-General of the UN that the UN Road Safety Collaboration was established.

Leadership and political will are the hallmarks of Kofi Annan's legacy. This is epitomized by the mission of the Kofi Annan Foundation to help build peaceful, democratic and resilient societies. The Foundation mobilizes those who are in a position to influence and bring leadership to the world's most pressing problems. This is relevant for road safety in Africa where management challenges,













notably weak leadership and political will, contribute significantly to the slow-moving implementation of initiatives.

1.3. Eswatini's Designation as Host Country for the 2025 Edition

Eswatini is uniquely positioned to host the 2025 Kofi Annan Road Safety Award, thanks to its unwavering commitment to improving road safety and its substantial progress in this vital area. At the highest levels of government, there is a clear and visible dedication to transforming the country's road safety landscape. In 2023, Eswatini adopted its National Road Safety Strategy, marking a significant milestone in its efforts to address the alarming rates of road traffic accidents and fatalities. This feat lead to Eswatini wining the Road Safety Management category of the 2nd Edition of the Kofi Annan Road Safety Award in 2023 presented in Marrakech, Morocco. This strategic framework is paired with ongoing legislative reforms designed to create a more robust and responsive road safety governance system.

Eswatini has established a Centre of Excellence in Road Safety, underscoring its commitment to becoming a regional leader in this domain. This centre plays a crucial role in fostering research, policy innovation, and capacity building, while also serving as a hub for collaboration between government bodies, the private sector, and academic institutions. By aligning its efforts with international standards and leveraging South-South cooperation with other African countries, Eswatini is positioning itself as a model for road safety in Africa. Eswatini has made significant strides in infrastructure development, investing in road safety awareness campaigns and training programs. These initiatives are aimed at changing behaviours and equipping individuals with the knowledge they need to contribute to safer roads.

The Ministry of Public Works and Transport has been at the forefront of reforming the Road Safety Council, enhancing its mandate and ensuring better coordination across various sectors. This restructuring is designed to streamline decision-making, improve resource allocation, and ensure a more integrated and effective approach to road safety. The Ministry has also worked closely with the private sector, encouraging collaboration on key initiatives and policies to ensure a comprehensive and sustainable approach to road safety.

In collaboration with the United Nations Economic Commission for Africa (ECA), Eswatini is aligning its national road safety functions and legal frameworks with global best practices, ensuring that its policies are in harmony with international road safety standards. This comprehensive, multifaceted approach highlights why Eswatini is an ideal host for the 2025 Kofi Annan Road Safety Award, as it demonstrates the political will, innovation, and regional leadership necessary to drive meaningful change in road safety across the continent.













1.4. Sponsoring Entities

i. Eswatini Ministry of Public Works and Transport

The Ministry of Public Works and Transport (MPWT) plays a crucial role in Eswatini's infrastructural development and transportation governance. As a key government entity, the Ministry is responsible for planning, constructing, and maintaining the country's road networks and public infrastructure. It also regulates and oversees transportation policies to ensure efficiency, sustainability, and safety in the sector. The Ministry is led by Minister Chief Ndlaluhlaza Ndwandwe, who is committed to advancing road safety and transportation reforms in Eswatini.

Beyond road safety, the MPWT is a key player in broader transportation sector reforms. The Ministry has partnered with the United Nations Economic Commission for Africa (ECA) and the African Civil Aviation Commission (AFCAC) to advance regional air transport liberalization under the Yamoussoukro Decision (YD). Through this initiative, the Ministry is overseeing the alignment of Eswatini's Bilateral Air Service Agreements (BASAs) with the Single African Air Transport Market (SAATM) framework, promoting greater connectivity and economic integration in the region.

As a sponsoring entity, the Ministry of Public Works and Transport, under the leadership of Minister Chief Ndlaluhlaza Ndwandwe, remains dedicated to fostering a safer, more efficient, and sustainable transport system, ensuring that Eswatini's infrastructure supports national development goals while meeting international standards.

ii. Office of the Special Envoy for Road Safety

The Office of the Special Envoy for Road Safety was established by the United Nations Secretary-General to advance global road safety efforts and address the growing crisis of traffic-related deaths and injuries. The Special Envoy works to raise awareness, promote international cooperation, and support governments in implementing effective road safety policies aligned with the UN Sustainable Development Goals (SDGs), particularly SDG 3.6, which aims to halve global road traffic deaths by 2030. The office collaborates with stakeholders such as governments, NGOs, and private sector partners to improve road safety infrastructure, encourage the adoption of safer vehicles, and enhance road user behaviour. Additionally, it plays a key role in mobilizing financial and technical resources to support road safety initiatives worldwide.

The former United Nations Secretary-General, Ban Ki-moon, appointed in 2015 Mr Jean Todt as his Special Envoy for Road Safety. He was reconfirmed in this role by United Nations Secretary-General António Guterres, in 2017 and in 2021. In 2018, together with 14 UN organizations, the Special Envoy launched the UN Road Safety Fund (UNRSF). The Special Envoy contributes, among other things, to mobilize sustained political commitment to make road safety a priority; to advocate and raise awareness of UN legal instruments on road safety; to share established good practices in this area; to striving to generate adequate funding through strategic partnerships between the public, private and non-governmental sectors. Special Envoy brochure and Twitter account.













iii. United Nations Economic Commission for Africa (ECA)

United Nations Economic Commission for Africa (ECA) contributes to road safety in Africa through its three core functions – think-tank, convening, and operational functions. As a think-tank, the Commission has developed a methodology to measure the performance of African countries in road safety and used it to rank countries on the continent. ECA has also undertaken road safety performance reviews in African countries, including Uganda, Cameroon, Ethiopia and Zimbabwe in collaboration with the Secretariat of the United Nations Secretary-General's Special Envoy for Road Safety and the governments of these countries.

With an implementing consortium led by the International Road Forum (IRF), ECA also completed successively the "Ten Step Plan for Safer Road Infrastructure," project in Tanzania. In addition, ECA led the development of the African Road Safety Action Plan (2011-2020) in the context of the UN Decade of Action for Road Safety for the same period in collaboration with the African Union Commission (AUC) and the African Transport Policy Programme (SSATP). Furthermore, ECA collaborated with AUC to formulate the African Road Safety Charter and to ensure its alignment with the African Road Safety Action Plan (2011-2020). ECA also collaborated with AUC in formulating the Intergovernmental Agreement on the Trans-African Highways (TAH) adopted by African Ministers of Transport and endorsed by Heads of State of the continent, ensuring that it had an annex on road safety. In 2019, ECA and AUC jointly articulated Africa's post-2020 Strategic Directions for Road Safety as well as the continent's Road Safety Action Plan for the period 2021-2030. ECA is also part of the Task Force that is currently developing the Global Plan of Action for the second UN Decade of Action for Road Safety (2021-2030).

1.5. United Nations System and Road Safety

Over the years, the UN has been a key player in efforts to improve road safety around the world. The UN General Assembly adopted resolution 64/255 that proclaimed 2011-2020 as the Decade of Action for Road Safety in March 2010. The global goal of the Decade was to stabilize and then reduce the forecasted level of global road fatalities, by increasing activities conducted at the national, regional and global levels. The UN General Assembly has also adopted resolution 74/299 that proclaims the period 2021-2030 as the second Decade of Action for Road Safety, with a goal of reducing road traffic deaths and injuries by at least 50 percent from 2021 to 2030.

The UN recognizes road safety as a development issue and includes it explicitly in 2 of the 17 Sustainable Development Goals (SDGs). Target 3.6 of SDG 3 is to halve global deaths and injuries from road traffic crashes by 2020. Target 11.2 of SDG 11, for its part, is to "provide access to safe, affordable, accessible and sustainable transport systems for all, improving road safety, notably by expanding public transport, with special attention to the needs of those in vulnerable situations, women, children, persons with disabilities and older persons" by 2030.

The appointment of the UN Secretary-General's Special Envoy for Road Safety in 2015 and the launch of the United Nations Road Safety Fund (UNRSF) in 2018 are additional steps taken by the UN to save lives on the world's roads.













2. Objective of the Kofi Annan Road Safety Award

The mid-term review of the African Road Safety Action Plan (2011-2020) undertaken by ECA, in collaboration with AUC and SSATP, in 2015 showed that most African countries performed poorly in the safety of rural roads and had taken insignificant action to implement the recommended activities in that area.

They also performed poorly in road safety management and in providing post-crash response. That was confirmed by another review undertaken in 2018. The latter showed that in several countries, the fundamentals of road safety are almost absent: national road safety strategy and action plan, well-funded lead agency, updated road safety laws, reliable car inspection system, etc. The work of the

international academic group, that preceded the ministerial conference of Stockholm in February 2020, identified the non-existence or insufficiency of road safety actions in countries as one of the main weaknesses of the first Decade of Action for Road Safety.

This weak performance calls for innovative solutions – through initiatives and products - from governments, private sector/businesses, civil society and other organizations as well as individuals to reduce deaths on the continent's roads. ECA, the UN Special Envoy for Road Safety and the Kofi Annan Foundation seek to motivate outstanding contribution (excellence in thinking and action) by recognizing achievements or innovation which will reduce fatalities and injuries from road crashes in Africa. It is foreseen that giving public recognition to those who have improved road safety in Africa through outstanding initiatives would raise awareness on the scale of the challenge and motivate others to take action to save lives on the continent's roads.

The primary objective of the Kofi Annan Road Safety Award is to motivate key stakeholders – governments, private sector, and civil society organizations – to develop and implement innovative and outstanding ideas/initiatives to save lives on Africa's roads.

The award also aims to recognize the contribution of Kofi Annan to Road Safety.

3. Modalities

3.1 Type of award and selection criteria

The award will be in the form of certificates and physical symbolic prize of recognition delivered to governments, private sector, civil society and other organizations as well as individuals who have made outstanding contributions to road safety in Africa. The third edition of the award will be given to governments that are taking serious measures and actions to achieve the objective of the second UN Decade of Action for Road Safety 2021-2030, to halve road deaths by 2030. The selection of award winners is based on a methodology that takes into consideration elements of the global and African regional action plans on road safety, which include but are not limited to:

- 1. Innovation, particularly in digitalization
- 2. Road safety financing
- 3. Road safety management













- 4. Safer vehicles
- 5. Public transportation/Modal shift and
- 6. Post-crash care.

In addition to countries, awards could be given to cities – that have made outstanding contributions to road safety. Considerations will include:

- Demonstrated strong partnerships with government.
- Formally registered organizations.
- Plan of work that contributes directly to achieving existing national, regional and international frameworks (national road safety action plans, African Road Safety Plan, SDGs)

3.2 Nominations

- Call for nomination will be published online from 27 January-15 February 2025;
- Nominations will be judged in February 2025 by a dedicated committee composed of ECA and the Office of the UN Secretary General's Special Envoy for Road Safety;
- Notifications will be sent to winners by 25 February 2025;
- The Kofi Annan Awards will be presented to the winners on April, 15, 2025 during the Award ceremony in Ezulwini, Kingdom of Eswatini.

ECA will also publish judging criteria; as well as all the useful information concerning the whole process.

3.3 Participants and format of award ceremony

High-level political leaders of the host country (the Kingdom of Eswatini), the UN Secretary-General's Special Envoy for Road Safety, the Executive Secretary of ECA, the Executive Secretary of the Kofi Annan Foundation and a senior official of the World Bank will attend the ceremony. The award-winning countries will be represented at the level of ministers.

The event will consist of a hybrid of physical and virtual participation. It is envisaged that the following groups of participants will attend the meeting physically:

- High-level political leaders and senior Road Safety officials and experts of the host country (Kingdom of Eswatini);
- Ministers of recipient countries and their delegations;
- The UN Secretary-General's Special Envoy for Road Safety and the Executive Secretary of ECA and their delegations;
- Representatives of UN Agencies;
- Representative of the African Union Commission;
- Representative of the World Bank/SSATP;
- Representative of the African Development Bank;
- Senior Leadership of the Kofi Annan Foundation;
- The Director of the Africa CDC; and
- Celebrities (football; music; etc).













Road safety officials from other African countries, other stakeholders and the public will join the event (physically or online). The award ceremony will provide an opportunity to present concrete actions that have started in countries within the framework of the implementation of the African Road Safety Action Plan for the period 2021-2030.

The award ceremony will be on 15 April. It will be preceded by a high-level seminar to be organised by the United Nations Eswatini on 14 April and a hybrid Road Safety Seminar also on 14 April. Topics to be covered in the UN Eswatini seminar shall be shared in due course and those of the Road Safety seminar shall include Road Management (legislation, finance, monitoring and evaluation, research, promotion, etc.), UN Road Safety Conventions, and safety standards for used vehicles in Africa.

4. The Technical Workshop On The 14th April 2024: Mobilizing Domestic Financing To Accelerate Road Safety Agenda In Africa

Road safety is a critical issue in Africa due to the significant economic and social repercussions of road traffic injuries and fatalities. Even though the continent is home to 15% of the global population and only 3% of the global vehicle fleet, road fatalities were estimated to be 225,482 in 2021, accounting for 19% of the global road traffic mortality. Since 2010, the mortality rate in Africa has increased by 17%, according to WHO. Even though mortality rates in certain countries have decreased by as much as 49%, the region continues to have the highest fatality rate in the world, at 19.4 per 100,000. As acknowledged by the WHO, these figures could still underrepresent reality, given the limited monitoring and evaluation capacities of many African countries. This sobering reality underscores the urgent necessity of enhancing road safety throughout Africa to save lives and social and economic development.

Nevertheless, it is a widely recognized fact that the smooth implementation of the African Road Safety Action Plan for the Decade 2021-2030 and the ambitious goal of halving the number of road accidents, fatalities, and severe injuries by 2030 are being impeded by road safety financing. Various financing mechanisms have been proposed and tested over the years, with varied results.

Some governments prioritize road safety by integrating it into national budgets and infrastructure projects, leveraging international loans and grants, and exploring innovative financing mechanisms like taxation, tolling, licensing, etc. Public-private partnerships offer additional opportunities by allowing governments to interact with markets to generate funding through monetization of road-related transactions, such as licensing of garages and advertising on roads. Private sector investments are increasingly recognized as essential for achieving sustainable improvements in road safety as public funding alone is insufficient to meet road safety related SDG targets, according to The World Bank's Saving Lives Through Private Investment in Road Safety 2022 Report.

It is now timely to explore and highlight various avenues for Road Safety financing tailored to the needs and adapted to the context of local and national stakeholders.













The technical workshop will serve as platform that showcases success stories, initiatives, and opportunities for road safety financing in general and domestic financing in particular. More specifically, the meeting will:

- Articulate the safe system approach and frame its links with road safety financing.
- Identify opportunities for action and funding by stakeholders, especially the private sector.
- Emulate interest and commitment from African private sector to invest and commit to road safety.
- Identify constraints for private sector and other categories of investors to invest in road safety
- Raise policy recommendations for road safety financing.

5. Contact

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PROGRAMMES













APRIL 14th, 2025: MOBILISING DOMESTIC FINANCING TO ACCELERATE ROAD SAFETY AGENDA IN AFRICA – TECHNICAL WORKSHOP DRAFT AGENDA: (In SAST-Southern Africa Standard Time)

April 14 th , 2025		
Technical Workshop Facilitator ; Dr. Fortunate Shabalala, Chairman Road Safety Council of Eswatini		
08:30-09:30	Registration and accreditation	
09:30 - 10:30	Opening Session Moderator: Mr. Thulani MKHALIPHI: Principal Secretary, Ministry of Public Works and Transport, Eswatini Opening: 1- Mr. George WACHIRA; United Nations Eswatini Resident Coordinator 2- Hon. Chief Ndlaluhlaza NDWANDWE; Minister for Public Works and Transport, Kingdom of Eswatini 3- Mr. Antonio PEDRO; Deputy Executive Secretary of the United Nations Economic Commission for Africa (ECA) 4- Mr. Jean TODT, UN Secretary-General's Special Envoy for Road Safety	
10:30 – 11:00	Coffee Break Group Photo and withdrawal of the HL Delegation	
11:00 – 12:00	Session 1: Financing Road Safety: Strategical Considerations Moderator: Robert LISINGE, Director, ECA Setting the scene: Mainstreaming Road Safety in National Development Strategies: Placid BADJI, ECA 1. Mr. Ariel SACRAMENTO: Director General CNSR, Benin 2. Mr. Atoumane SY: Director General ANASER, Senegal 3. Mr. Mandla P. NTSHALINTSHALI: Director Road Transport, Eswatini 4. Dr. Velephi OKELLO: Director Health Services; Ministry of Health, Eswatini 5. Mr Katushabe Winstone FCILT: Commissioner, Transport Regulation and Safety/Chief Licensing Officer, Min. of Works and Transport, Uganda Discussions	
12:00 – 13:00	 Session 2: Contribution of the Private Sector and Innovative financing options Moderator: Benacer BOULAAJOUL, Director General, NARSA, Morocco Mr. Ngae Nkinime JOCELYN: Director General: Prooftag Catis Mr. Mbuso GAMEDZE: Manager Consumer Education & Financial Inclusion; Financial Services Regulatory Authority (FRSA); Eswatini Dr. Essaie Moussa AUBIN: President of African Road Maintenance Funds Association (ARMFA) Mr. David Osafo ADONTENG: Director General, National Road Safety Authority, Accra, Ghana Mr. Philip WIJERS: Director Government Affairs – Sensys Gatso Group and Chair - IRF Road Safety Committee (online) Mr. David MYENI: Chief Executive; Sincephetelo Motor Vehicle Accidents Fund (SMVAF); Eswatini Discussions	
13:00 – 14:00	Lunch @Happy Valley Hotel	













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14:05 – 14:30	Exhibition Tour by Special Envoy: Led by Minister of Public Works and Transport and accompanied by Deputy Executive Secretary and UNRC
14:35 – 15:35	Session 3: Experience Sharing Moderator: David NIYOSENGA: Head of Secretariat; African Road Safety Observatory (ARSO), AUC 1- Mr. Divine MBAMBOME NKEDONG: Director of Transport: Cameroon 2- Mr. Benaceur BOULAAJOUL: Director General; National Road Safety Agency (NARSA); Kingdom of Morocco 3- CORPS Marshall Shenu Usman MOHAMED; Federal Road Safety Corps; Nigeria 4- Mr. Georges NJAO; National Transport and Safety Authority; Kenya 5- Mr. Thierno Mamagou SIRE; Director General AGUISIER; Guinee 6- Mr. Eugene TENDEKULE; National Road Safety Council; Namibia
15:35 – 16:00	Discussions Coffee Break
13.33 – 10.00	
16:00 – 17:00	Session 4: Launch of the ARCOS guidelines on Domestic Financing of Sustainable Urban Mobility; financed by the United Nations Road Safety Fund Moderator: Jordi Pla BOSCH: UN HABITAT 1- Ms. Helena TITO, Municipal Counsel of Maputo 2- Ms. Gciniwe FAKUDZE; Chief Executive Officer: Municipal Council of Mbabane 3- Mr. MUHAMMAD; Deputy Director Ethiopia Road Safety Agency: Ethiopia 4- Dr. Nomthandazo LUKHELE: Noncommunicable Diseases Technical Officer; WHO, Eswatini Discussions
17:00 – 17:20	 Wrap up and take away: David NIYONSENGA, Head of Secretariat, African Road Safety Observatory (ARSO). Closing: Robert LISINGE: United Nations Economic Commission for Africa (ECA) Closing: Thulani MKHALIPHI: Principal Secretary; Ministry of Public Works and Transport, Eswatini
17 :20	End of Day 1
18:00 – 20:00	 Meeting of the Transitional Steering Committee of the African Road Safety Observatory (ARSO) – Closed session Opening: Benaceur Boulaajoul, Chair ARSO Transitional Steering Committee Presentation of the draft ARSO workplan: David Niyonsenga, Head of the Secretariat, ARSO Discussion: Members of the Transitional Steering Committee Closing













APRIL 15th, 2025: KOFI ANNAN ROAD SAFETY AWARD CEREMONY DRAFT AGENDA: (In SAST-Southern Africa Standard Time)

15th April 2025		
Kofi Annan Award Ceremony Facilitator Mr. Thulani MKHALIPHI: Principal Secretary; Ministry of Public Works and Transport, Eswatini		
09:00 – 12 :00	Organised Excursion for Technical Delegates	
13:00 – 14:30	Lunch @Happy Valley Hotel	
15:00 – 15:40	 Official Opening of Kofi Annan Road Safety Award Ceremony Mr. George WACHIRA; United Nations Resident Coordinator in the Kingdom of Eswatini; Welcome Statement and Introduction of ECA Executive Secretary, Mr. Antonio PEDRO; Deputy Executive Secretary of the Economic Commission for Africa; Statement, Mrs. Nane Maria ANNAN; Message [Pre-recorded], Mr. Jean TODT; United Nations Secretary-General's Special Envoy for Road Safety; Statement, Hon. Chief Ndlaluhlaza NDWANDWE; Minister for Public Works and Transport Eswatini; Statement and Introduction of H.E. The Right Honourable Prime Minister, H. E. the Right Honourable Prime Minister Russel Mmiso DLAMINI; Kingdom of Eswatini; Keynote Address 	
15:40 – 16:00	Presentation of an Alcohol Evidence Centre by Eswatini Beverages Limited in partnership with the Ministry of Public Works and Transport as well as Royal Eswatini Police Services	
16:00 – 17:30	Presentation of Awards 1. ECA: Overview of road safety in Africa and award criteria 2. Professional moderator: Presentation of Awards in categories of: (Ministers to present Acceptance Statement upon receipt of Award) • Innovation, particularly in Digitalisation: S.E. M. Jean Ernest Masséna NGALLE BIBEHE: Minister of Transport; Republic of Cameroon • Road Safety Management: Hon. Senator Sa'idu Ahmed ALKALI; Minister of Transportation; Federal Republic of Nigeria • Public Transportation/Modal Shift; H.E. Bareo HASSEN, State Minister of the Ministry of Transport and Logistics; Democratic and Federal Republic of Ethiopia • Safer Vehicles: H.E. Hon. Davis CHIRCHIR: Cabinet Secretary for the Ministry of Roads and Transport; Republic of Kenya • Road Safety Financing; S.E. M. Yankoba DIÉMÉ: Minister of Infrastructure and Land and Air Transport; Republic of Senegal • Post-Crash Care; H.E. Hon. Barbara CREECY: Minister of Transport; Republic of South Africa	
17:30 – 17:45	Closing Family photo	
19h00 +	Gala Dinner @Mantenga Nature Reserve & Cultural Village	



