

**COMPARISON OF 2010, 2011, AND 2012
BUDGET AUTHORITY***
(in thousands of dollars)

<u>Appropriation/ Bureau/Account</u>	<u>2010 Actual</u>	<u>2010 Enacted/ 2011 CR</u>	<u>2012 Request</u>	<u>Change</u>
INTERIOR, ENVIRONMENT, AND RELATED AGENCIES				
BUREAU OF LAND MANAGEMENT				
<i>Current Appropriations</i>				
Management of Lands and Resources	977,929	959,571	933,779	-25,792
Rescissions of prior BA	-1,000	0	0	0
Account total (w/ rescissions)	976,929	959,571	933,779	-25,792
Other net transfers	-53	0	0	0
Account total (w/ rescissions and transfers)	976,876	959,571	933,779	-25,792
Construction	8,626	8,626	3,576	-5,050
Oregon and California Grant Lands.....	111,557	111,557	112,043	+486
Land Acquisition.....	29,650	29,650	50,000	+20,350
Service Charges, Deposits, and Forfeitures.....	28,101	27,725	32,125	+4,400
Service Charges, Deposits, and Forfeitures Offset	-28,101	-27,725	-32,125	-4,400
Range Improvements	10,000	10,000	10,000	0
Miscellaneous Trust Funds	31,999	21,700	19,700	-2,000
Subtotal, current appropriations.....	1,169,761	1,141,104	1,129,098	-12,006
Rescissions of prior year BA	-1,000	0	0	0
Subtotal, current appropriations (w/ rescissions)	1,168,761	1,141,104	1,129,098	-12,006
Other net transfers	-53	0	0	0
Subtotal, current appropriations (w/ rescissions and transfers)	1,168,708	1,141,104	1,129,098	-12,006
Budget authority	[1,169,761]	[1,141,104]	[1,129,098]	[-12,006]
Rescissions of prior BA	[-1,000]	[0]	[0]	[0]
Net transfers.....	[-53]	[0]	[0]	[0]
<i>Permanent Appropriations</i>				
Permanent Operating Funds	64,638	57,028	56,264	-764
Miscellaneous Permanent Payments.....	100,281	89,489	44,538	-44,951
Miscellaneous Trust Funds	1,109	1,800	1,800	0
Subtotal, permanent appropriations	166,028	148,317	102,602	-45,715
Total, Land Management.....	1,335,789	1,289,421	1,231,700	-57,721
Rescissions of prior year BA	-1,000	0	0	0
Other net transfers	-53	0	0	0
Total, Land Management (w/ rescissions and transfers)	1,334,736	1,289,421	1,231,700	-57,721
Budget authority	[1,335,789]	[1,289,421]	[1,231,700]	[-57,721]
Rescissions of prior year BA	[-1,000]	[0]	[0]	[0]
Net transfers.....	[-53]	[0]	[0]	[0]

* Notes explaining the scoring assumptions for this table are found beginning on page A-13.

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BUREAU OF OCEAN ENERGY MANAGEMENT, REGULATION AND ENFORCEMENT				
<i>Current Appropriations</i>				
Ocean Energy Management	175,217	200,110	118,265	-81,845
Rescissions of prior year BA	0	-25,000	0	+25,000
Account total (w/ rescissions)	175,217	175,110	118,265	-56,845
Other net transfers	+8,506	0	0	0
Account total (w/ rescissions and transfers)	183,723	175,110	118,265	-56,845
Oil Spill Research	6,303	6,303	14,923	+8,620
Subtotal, current appropriations	181,520	206,413	133,188	-73,225
Rescissions of prior year BA	0	-25,000	0	+25,000
Subtotal, current appropriations (w/ rescissions)	181,520	181,413	133,188	-48,225
Other net transfers	+8,506	0	0	0
Subtotal, current appropriations (w/ rescissions and transfers)	190,026	181,413	133,188	-48,225
Budget authority	[181,520]	[206,413]	[133,188]	[-73,225]
Rescissions of prior year BA	[0]	[-25,000]	[0]	[0]
Net transfers	[+8,506]	[0]	[0]	[0]
<i>Permanent Appropriations</i>				
Coastal Impact Assistance Program	250,000	0	0	0
Subtotal, permanent appropriations	250,000	0	0	0
Total, Ocean Energy Management, Regulation and Enforcement	431,520	206,413	133,188	-73,225
Rescissions of prior year BA	[0]	[-25,000]	[0]	[+25,000]
Other net transfers	+8,506	0	0	0
Total, Ocean Energy Management, Regulation and Enforcement (w/ rescissions and transfers)	440,026	181,413	133,188	-48,225
Budget authority	[431,520]	[206,413]	[133,188]	[-73,225]
Rescissions of prior year BA	[0]	[-25,000]	[0]	[+25,000]
Net transfers	[+8,506]	[0]	[0]	[0]
OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT				
<i>Current Appropriations</i>				
Regulation and Technology	127,382	127,280	118,469	-8,811
Abandoned Mine Reclamation Fund	35,588	35,588	27,443	-8,145
Subtotal, current appropriations	162,970	162,868	145,912	-16,956
Budget authority	[162,970]	[162,868]	[145,912]	[-16,956]
<i>Permanent Appropriations</i>				
Payments to United Mine Workers Association Health Plans (AML)	63,926	57,246	64,062	+6,816
Supplemental Payments to UMWA Health Plans (General fund)	108,773	216,064	161,191	-54,873

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OSM (continued)				
Payments to States in Lieu of Coal Fee Receipts (Treasury) .	227,171	245,500	85,400	-160,100
Mandatory Grants to States and Tribes (AML)	141,914	150,133	228,400	+78,267
Subtotal, permanent appropriations	541,784	668,943	539,053	-129,890
Total, Surface Mining.....	704,754	831,811	684,965	-146,846
Budget authority	[704,754]	[831,811]	[684,965]	[-146,846]

U.S. GEOLOGICAL SURVEY

Current Appropriations

Surveys, Investigations, and Research.....	1,111,740	1,111,740	1,018,037	-93,703
Other net transfers	+500	0	0	0
Account total (w/ transfers).....	1,112,240	1,111,740	1,018,037	-93,703
National Land Imaging	0	0	99,817	+99,817
Subtotal, current appropriations.....	1,111,740	1,111,740	1,117,854	+6,114
Other net transfers	+500	0	0	0
Subtotal, current appropriations (w/ transfers).....	1,112,240	1,111,740	1,117,854	+6,114
Budget authority	[1,111,740]	[1,111,740]	[1,117,854]	[+6,114]
Net transfers.....	[+500]	[0]	[0]	[0]

Permanent Appropriations

Operations and Maintenance of Quarters	72	67	83	+16
Contributed Funds.....	1,898	1,247	1,279	+32
Subtotal, permanent appropriations	1,970	1,314	1,362	+48
Total, Geological Survey.....	1,113,710	1,113,054	1,119,216	+6,162
Other net transfers	+500	0	0	0
Total, Geological Survey (w/ transfers).....	1,114,210	1,113,054	1,119,216	+6,162
Budget authority	[1,113,710]	[1,113,054]	[1,119,216]	[+6,162]
Net transfers.....	[+500]	[0]	[0]	[0]

FISH AND WILDLIFE SERVICE

Current Appropriations

Resource Management	1,269,406	1,269,406	1,271,867	+2,461
Other net transfers	+4,000	0	0	0
Account total (w/ transfers).....	1,273,406	1,269,406	1,271,867	+2,461
Construction	37,439	37,439	23,088	-14,351
Rescission of prior year BA.....	-3,000	0	0	0
Account total (w/ rescissions)	34,439	37,439	23,088	-14,351
Land Acquisition.....	86,340	86,340	140,000	+53,660
Multinational Species Conservation Fund	11,500	11,500	9,750	-1,750

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FWS (continued)				
North American Wetlands Conservation Fund	47,647	47,647	50,000	+2,353
Coop. Endangered Species Conservation Fund	85,000	85,000	100,000	+15,000
National Wildlife Refuge Fund	14,500	14,500	0	-14,500
Neotropical Migratory Bird Conservation	5,000	5,000	5,000	0
State and Tribal Wildlife Grants	90,000	90,000	95,000	+5,000
Subtotal, current appropriations	1,646,832	1,646,832	1,694,705	+47,873
Rescission of prior year BA	-3,000	0	0	0
Subtotal, current appropriations (w/ rescissions)	1,643,832	1,646,832	1,694,705	+47,873
Other net transfers	+4,000	0	0	0
Subtotal, current appropriations (w/ rescissions and transfers)	1,647,832	1,646,832	1,694,705	+47,873
Budget authority	[1,646,832]	[1,646,832]	[1,694,705]	[+47,873]
Rescissions of prior year BA	[-3,000]	[0]	[0]	[0]
Net transfers	[+4,000]	[0]	[0]	[0]
Permanent Appropriations				
Sport Fish Restoration	691,288	650,322	667,098	+16,776
Net transfers	-213,505	-200,089	-205,279	-5,190
Account total	477,783	450,233	461,819	+11,586
Migratory Bird Conservation Account	51,141	44,000	58,000	+14,000
North American Wetlands Conservation Fund	5,834	689	1,000	+311
National Wildlife Refuge Fund	4,795	6,000	6,000	0
Miscellaneous Permanent Appropriations	3,908	4,495	4,495	0
Federal Lands Recreation Enhancement Act	4,842	4,800	4,800	0
Federal Aid in Wildlife Restoration	500,709	411,833	402,732	-9,101
Contributed Funds	4,401	4,300	4,300	0
Coop. Endangered Species Conservation Fund	58,952	53,714	53,960	+246
Subtotal, permanent appropriations	1,112,365	980,064	997,106	+17,042
Budget authority	[1,325,870]	[1,180,153]	[1,202,385]	[+22,232]
Net transfers	[-213,505]	[-200,089]	[-205,279]	[-5,190]
Total, Fish and Wildlife	2,759,197	2,626,896	2,691,811	+64,915
Rescissions of prior year BA	-3,000	0	0	0
Other net transfers	+4,000	0	0	0
Total, Fish and Wildlife (w/ rescissions and transfers)	2,760,197	2,626,896	2,691,811	+64,915
Budget authority	[2,972,702]	[2,826,985]	[2,897,090]	[+70,105]
Rescission of prior year BA	[-3,000]	[0]	[0]	[0]
Net transfers	[-209,505]	[-200,089]	[-205,279]	[-5,190]

NATIONAL PARK SERVICE**Current Appropriations**

Operation of the National Park System	2,261,559	2,261,559	2,296,877	+35,318
Other net transfers	+221	0	0	0
Account total (w/ transfers)	2,261,780	2,261,559	2,296,877	+35,318

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NPS (continued)				
Park Partnership Projects Grants	5,000	5,000	0	-5,000
Mandated Interior transfers	+10,000	+10,000	0	-10,000
Account total (w/ transfers)	15,000	15,000	0	-15,000
National Recreation and Preservation	68,436	68,436	51,567	-16,869
Construction	232,969	232,969	152,121	-80,848
North Shore Road in Defense Appropriation	+6,800	0	0	0
Account total (w/ North Shore Road Defense Appropriation)	239,769	232,969	152,121	-80,848
Rescissions of prior year BA	-11,200	0	0	0
Other net transfers	+5,579	0	0	0
Account total (w/ Defense Appropriation, rescissions and transfers)	234,148	232,969	152,121	-80,848
Rescission of contract authority (LWCF)	-30,000	-30,000	-30,000	0
Land Acquisition and State Assistance	126,266	126,266	360,000	+233,734
Historic Preservation Grants-in-Aid Fund	79,500	79,500	61,000	-18,500
Subtotal, current appropriations	2,753,730	2,753,730	2,891,565	+137,835
North Shore Road in Defense Appropriation	+6,800	0	0	0
Subtotal, current appropriations (w/ Defense Appropriation)	2,760,530	2,753,730	2,891,565	+137,835
Rescissions of prior year BA	-11,200	0	0	0
Other net transfers	+5,800	0	0	0
Subtotal, current appropriations (w/ Defense Appropriation, rescissions and transfers)	2,755,130	2,753,730	2,891,565	+137,835
Budget authority	[2,773,730]	[2,773,730]	[2,921,565]	[+147,835]
North Shore Road in Defense Appropriation	[+6,800]	[0]	[0]	[0]
Rescissions of prior year BA	[-11,200]	[0]	[0]	[0]
Net transfers	[+15,800]	[+10,000]	[0]	[-10,000]
Rescission of contract authority	[-30,000]	[-30,000]	[-30,000]	[0]
Permanent Appropriations				
Federal Lands Recreation Enhancement Act	174,780	172,306	183,513	+11,207
Other Permanent Appropriations	161,402	152,288	150,841	-1,447
Stateside LWCF Grants from OCS revenues	910	228	100	-128
Miscellaneous Trust Funds	40,415	41,004	30,004	-11,000
Land and Water Conservation Fund Contract Authority	30,000	30,000	30,000	0
Subtotal, permanent appropriations	407,507	395,826	394,458	-1,368
Total, Park Service	3,161,237	3,149,556	3,286,023	+136,467
North Shore Road in Defense Appropriation	+6,800	0	0	0
Rescissions of prior year BA	-11,200	0	0	0
Other net transfers	+5,800	0	0	0
Total, Park Service (w/ Defense Appropriation, rescissions and transfers) ..	3,162,637	3,149,556	3,286,023	+136,467
Budget authority	[3,191,237]	[3,179,556]	[3,316,023]	[+136,467]
North Shore Road in Defense Appropriation	[+6,800]	[0]	[0]	[0]
Rescissions of prior year BA	[-11,200]	[0]	[0]	[0]
Net transfers	[+5,800]	[0]	[0]	[0]
Rescission of contract authority	[-30,000]	[-30,000]	[-30,000]	[0]

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Appropriation/ Bureau/Account	2010 Actual	2010 Enacted/ 2011 CR	2012 Request	Change
BUREAU OF INDIAN AFFAIRS				
<i>Current Appropriations</i>				
Operation of Indian Programs	2,335,965	2,335,965	2,359,692	+23,727
Construction	225,000	225,000	104,992	-120,008
Indian Land and Water Claims and Settlements and Miscellaneous Payments to Indians	47,380	47,380	32,855	-14,525
Indian Guaranteed Loan Program Account	8,215	8,215	3,114	-5,101
Rescissions of prior year BA	-6,820	0	0	0
Account total (w/ rescissions)	1,395	8,215	3,114	-5,101
Indian Land Consolidation	3,000	3,000	0	-3,000
Subtotal, current appropriations	2,619,560	2,619,560	2,500,653	-118,907
Rescissions of prior year BA	-6,820	0	0	0
Subtotal, current appropriations (w/ rescissions)	2,612,740	2,619,560	2,500,653	-118,907
Budget authority	[2,619,560]	[2,619,560]	[2,500,653]	[-118,907]
Rescissions of prior year BA	[-6,820]	[0]	[0]	[0]
<i>Permanent Appropriations</i>				
Operation and Maintenance of Quarters	5,668	5,650	5,533	-117
Gifts and Donations	9	100	100	0
Miscellaneous Permanent Appropriations	97,662	95,497	98,691	+3,194
White Earth Settlement Fund	2,523	2,500	2,500	0
Indian Loan Guaranty and Insurance Fund, Liquidating Account	-111	-100	-80	+20
Indian Direct Loan Program Account	691	2,690	0	-2,690
Indian Guaranteed Loan Program Account	17,791	6,068	0	-6,068
Revolving Fund for Loans, Liquidating Account	-5,101	-875	-750	+125
Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians	0	207,176	0	-207,176
Subtotal, permanent appropriations	119,132	318,706	105,994	-212,712
Total, Indian Affairs	2,738,692	2,938,266	2,606,647	-331,619
Rescissions of prior year BA	-6,820	0	0	0
Total, Indian Affairs (w/ rescissions)	2,731,872	2,938,266	2,606,647	-331,619
Budget authority	[2,738,692]	[2,938,266]	[2,606,647]	[-331,619]
Rescissions of prior year BA	[-6,820]	[0]	[0]	[0]

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DEPARTMENTAL OFFICES				
OFFICE OF THE SECRETARY				
<i>Current Appropriations</i>				
Office of the Secretary - Departmental Operations	118,836	118,836	283,670	+164,834
Supplementals	+29,000	0	0	0
Account total (w/ supplementals)	147,836	118,836	283,670	+164,834
Other net transfers	-9,206	0	0	0
Account total (w/ supplementals and transfers)	138,630	118,836	283,670	+164,834
Subtotal, current appropriations	138,630	118,836	283,670	+164,834
Budget authority	[118,836]	[118,836]	[283,670]	[+164,834]
Supplementals	[+29,000]	[0]	[0]	[0]
Net transfers	[-9,206]	[0]	[0]	[0]
<i>Permanent Appropriations</i>				
Mineral Leasing and Associated Payments	1,723,234	1,861,004	2,069,301	+208,297
Payments to Alaska from Oil and Gas leases, NPRA	19,638	3,500	3,250	-250
Leases of Lands Acquired for Flood Control, Navigation, and Allied Purposes	25,122	2,130	2,337	+207
Geothermal Lease Revenues, Payment to Counties	7,000	6,450	0	-6,450
Trust Land Consolidation Fund	0	1,900,000	0	-1,900,000
National Forests Fund, Payment to States	18,234	7,329	7,825	+496
State Share from Certain Gulf of Mexico Leases	2,730	683	300	-383
Indian Arts and Crafts Board	32	40	40	0
Take Pride in America	4	5	5	0
Subtotal, permanent appropriations	1,795,994	3,781,141	2,083,058	-1,698,083
Total, Office of the Secretary	1,934,624	3,899,977	2,366,728	-1,533,249
Budget authority	[1,914,830]	[3,899,977]	[2,366,728]	[-1,533,249]
Supplementals	[+29,000]	[0]	[0]	[0]
Net transfers	[-9,206]	[0]	[0]	[0]
INSULAR AFFAIRS				
<i>Current Appropriations</i>				
Assistance to Territories	85,195	85,195	84,117	-1,078
Other net transfers	0	0	+10,070	+10,070
Account total (w/ transfers)	85,195	85,195	94,187	+8,992
Compact of Free Association	17,318	17,318	3,054	-14,264
Subtotal, current appropriations (w/ transfers)	102,513	102,513	97,241	-5,272
Budget authority	[102,513]	[102,513]	[87,171]	[-15,342]
Net transfers	[0]	[0]	[+10,070]	[+10,070]
<i>Permanent Appropriations</i>				
Compact of Free Association	200,718	203,361	232,133	+28,772
Payments to the U.S. Territories, Fiscal Assistance	187,024	145,000	145,000	0
Subtotal, permanent appropriations	387,742	348,361	377,133	+28,772

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OIA (continued)				
Total, Insular Affairs.....	490,255	450,874	474,374	+23,500
Budget authority	[490,255]	[450,874]	[464,304]	[+13,430]
Net transfers.....	[0]	[0]	[+10,070]	[+10,070]
OFFICE OF THE SOLICITOR				
<i>Current Appropriations</i>				
Office of the Solicitor - Salaries and Expenses	65,076	65,076	68,476	+3,400
Subtotal, current appropriations.....	65,076	65,076	68,476	+3,400
Total, Solicitor.....	65,076	65,076	68,476	+3,400
Budget authority	[65,076]	[65,076]	[68,476]	[+3,400]
OFFICE OF INSPECTOR GENERAL				
<i>Current Appropriations</i>				
Office of Inspector General - Salaries and Expenses.....	48,590	48,590	49,471	+881
Other net transfers	+200	0	0	0
Account total (w/ transfers).....	48,790	48,590	49,471	+881
Subtotal, current appropriations.....	48,590	48,590	49,471	+881
Other net transfers	+200	0	0	0
Subtotal, current appropriations (w/ transfers).....	48,790	48,590	49,471	+881
Total, Inspector General.....	48,590	48,590	49,471	+881
Other net transfers	+200	0	0	0
Total, Inspector General (w/ transfers).....	48,790	48,590	49,471	+881
Budget authority	[48,590]	[48,590]	[49,471]	[+881]
Net transfers.....	[+200]	[0]	[0]	[0]
OFFICE OF THE SPECIAL TRUSTEE FOR AMERICAN INDIANS				
<i>Current Appropriations</i>				
Federal Trust Programs	185,984	176,984	152,319	-24,665
Rescissions of new BA.....	-9,000	0	0	0
Account total (w/ rescissions)	176,984	176,984	152,319	-24,665
Subtotal, current appropriations.....	176,984	176,984	152,319	-24,665
Budget authority	[185,984]	[176,984]	[152,319]	[-24,665]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]
<i>Permanent Appropriations</i>				
Tribal Special Funds.....	358,980	279,558	279,558	0
Tribal Trust Fund.....	123,022	77,769	77,769	0
Subtotal, permanent appropriations	482,002	357,327	357,327	0

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OST (continued)				
Total, Office of the Special Trustee for American Indians.	658,986	534,311	509,646	-24,665
Budget authority	[667,986]	[534,311]	[509,646]	[-24,665]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]

DEPARTMENTAL OFFICES SUMMARY

Subtotal, current appropriations.....	531,993	511,999	651,177	+139,178
Budget authority	[520,999]	[511,999]	[641,107]	[+129,108]
Supplementals	[+29,000]	[0]	[0]	[0]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]
Net transfers.....	[-9,006]	[0]	[+10,070]	[+10,070]
Subtotal, permanent appropriations	2,665,738	4,486,829	2,817,518	-1,669,311
Budget authority	[2,665,738]	[4,486,829]	[2,817,518]	[-1,669,311]
Total, Departmental Offices	3,197,731	4,998,828	3,468,695	-1,530,133
Budget authority	[3,186,737]	[4,998,828]	[3,458,625]	[-1,540,203]
Supplementals	[+29,000]	[0]	[0]	[0]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]
Net transfers.....	[-9,006]	[0]	[+10,070]	[+10,070]

NATIONAL INDIAN GAMING COMMISSION

Permanent Appropriations

National Indian Gaming Commission, Gaming Activity Fees.....	12,654	17,000	17,000	0
Subtotal, permanent appropriations	12,654	17,000	17,000	0
Total, National Indian Gaming Commission	12,654	17,000	17,000	0
Budget authority	[12,654]	[17,000]	[17,000]	[0]

DEPARTMENT-WIDE PROGRAMS

Current Appropriations

Central Hazardous Materials Fund.....	10,175	10,175	10,149	-26
Wildland Fire Management (w/o transfers)	794,897	794,897	729,521	-65,376
Other net transfers	+2,067	0	0	0
Account total (w/ transfers).....	796,964	794,897	729,521	-65,376
FLAME Wildfire Suppression Reserve Account.....	61,000	61,000	92,000	+31,000
Natural Resource Damage Assessment Fund.....	6,462	6,462	6,263	-199

COMPARISON OF 2010, 2011, AND 2012 BUDGET AUTHORITY
(in thousands of dollars)

Appropriation/ Bureau/Account	2010 Actual	2010 Enacted/ 2011 CR	2012 Request	Change
DWP (continued)				
Working Capital Fund	85,823	85,823	73,119	-12,704
Subtotal, current appropriations.....	958,357	958,357	911,052	-47,305
Other net transfers	+2,067	0	0	0
Subtotal, current appropriations (w/ transfers).....	960,424	958,357	911,052	-47,305
Budget authority	[958,357]	[958,357]	[911,052]	[-47,305]
Other net transfers.....	[+2,067]	[0]	[0]	[0]
Permanent Appropriations				
Payments in Lieu of Taxes	358,479	369,233	380,310	+11,077
Natural Resource Damage Assessment Fund.....	270,714	60,000	60,000	0
Net transfers.....	-3,256	-3,000	-3,000	0
Account total (w/ transfers).....	267,458	57,000	57,000	0
Subtotal, permanent appropriations	625,937	426,233	437,310	+11,077
Budget authority	[629,193]	[429,233]	[440,310]	[+11,077]
Net transfers.....	[-3,256]	[-3,000]	[-3,000]	[0]
Total, Department-wide Programs.....	1,586,361	1,384,590	1,348,362	-36,228
Budget authority	[1,587,550]	[1,387,590]	[1,351,362]	[-36,228]
Net transfers.....	[-1,189]	[-3,000]	[-3,000]	[0]

INTERIOR, ENVIRONMENT, AND RELATED AGENCIES SUMMARY

Total, Interior, Environment and Related Agencies	17,026,564	18,530,835	16,577,537	-1,953,298
North Shore Road in Defense Appropriation	+6,800	0	0	0
Other net transfers (current authority only)	+11,814	0	+10,070	+10,070
Total, Interior, Environment, and Related Agencies (w/ North Shore Road Defense Appropriation and other net transfers).....	17,045,178	18,530,835	16,587,607	-1,943,228
Grand total, current authority, regular appropriations.....	[11,155,469]	[11,142,603]	[11,195,134]	[+52,531]
Supplementals	[+29,000]	[0]	[0]	[0]
North Shore Road in Defense Appropriation	[+6,800]	[0]	[0]	[0]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]
Rescissions of prior year BA	[-22,020]	[-25,000]	[0]	[+25,000]
Net mandated transfers (current other net transfers only)	[+11,814]	[0]	[+10,070]	[+10,070]
Rescission of contract authority	[-30,000]	[-30,000]	[-30,000]	[0]
Net, current authority (w/ transfers)	[11,142,063]	[11,087,603]	[11,175,204]	[+87,601]
Net, current authority (w/o transfers)	[11,130,249]	[11,087,603]	[11,165,134]	[+77,531]
Grand total, permanent authority	[6,119,876]	[7,646,321]	[5,620,682]	[-2,025,639]
Net transfers.....	[-216,761]	[-203,089]	[-208,279]	[-5,190]
Net, permanent authority	[5,903,115]	[7,443,232]	[5,412,403]	[-2,030,829]

COMPARISON OF 2010, 2011, AND 2012 BUDGET AUTHORITY
(in thousands of dollars)

<u>Appropriation/ Bureau/Account</u>	<u>2010 Actual</u>	<u>2010 Enacted/ 2011 CR</u>	<u>2012 Request</u>	<u>Change</u>
ENERGY AND WATER DEVELOPMENT				
BUREAU OF RECLAMATION				
<i>Current Appropriations</i>				
Water and Related Resources	951,158	951,158	805,187	-145,971
Supplementals	+10,000	0	0	0
Account total (w/ supplementals).....	961,158	951,158	805,187	-145,971
Policy and Administration.....	61,200	61,200	60,000	-1,200
Indian Water Rights Settlements.....	0	0	51,483	+51,483
San Joaquin River Restoration Fund	0	0	9,000	+9,000
California Bay-Delta Restoration	40,000	40,000	39,651	-349
Central Valley Project Restoration Fund.....	35,358	35,358	53,068	+17,710
Subtotal, current appropriations.....	1,097,716	1,087,716	1,018,389	-69,327
Budget authority	[1,097,716]	[1,087,716]	[1,018,389]	[-69,327]
Discretionary Offsets	-36,837	-36,837	-52,767	-15,930
<i>Permanent Appropriations</i>				
Colorado River Dam Fund, Boulder Canyon Project	83,667	103,895	107,109	+3,214
Miscellaneous Permanent	425	265	265	0
Loan Program Subsidy Reestimate	4,891	0	0	0
Loan Program Liquidating Account.....	-4,243	-2,316	-851	+1,465
San Gabriel Basin Restoration Fund.....	0	0	0	0
San Joaquin River Restoration Fund	12,023	51,900	24,077	-27,823
Reclamation Trust Funds	5,586	4,500	3,000	-1,500
Federal Lands Recreation Enhancement Act	543	900	900	0
Indian Water Rights Settlements.....	0	0	60,000	+60,000
Subtotal, permanent appropriations	102,892	159,144	194,500	+35,356
Total, Reclamation.....	1,200,608	1,246,860	1,212,889	-33,971
Budget authority	[1,190,608]	[1,246,860]	[1,212,889]	[-33,971]
Supplementals	[+10,000]	[0]	[0]	[0]
Discretionary Offsets	-36,837	-36,837	-52,767	-15,930
CENTRAL UTAH PROJECT				
<i>Current Appropriations</i>				
Central Utah Project Completion Account.....	42,004	42,004	32,991	-9,013
Mandated Interior transfers	-1,500	-1,500	-2,000	-500
Account total (w/ transfers).....	40,504	40,504	30,991	-9,513

COMPARISON OF 2010, 2011, AND 2012 BUDGET AUTHORITY
(in thousands of dollars)

<u>Appropriation/ Bureau/Account</u>	<u>2010 Actual</u>	<u>2010 Enacted/ 2011 CR</u>	<u>2012 Request</u>	<u>Change</u>
CUPCA (continued)				
Utah Reclamation Mitigation and Conservation Account....	0	0	0	0
Mandated Interior transfers	+1,500	+1,500	+2,000	+500
Account total (w/ transfers).....	1,500	1,500	2,000	+500
Subtotal, current appropriations.....	42,004	42,004	32,991	-9,013
Budget authority	[42,004]	[42,004]	[32,991]	[-9,013]
Permanent Appropriations				
Utah Reclamation Mitigation and Conservation Account....	7,584	0	0	0
Subtotal, permanent appropriations	7,584	0	0	0
Total, Central Utah Project	49,588	42,004	32,991	-9,013
Budget Authority	[49,588]	[42,004]	[32,991]	[-9,013]
ENERGY AND WATER DEVELOPMENT SUMMARY				
Total, Energy and Water Development	1,250,196	1,288,864	1,245,880	-42,984
Grand total, current authority.....	[1,129,720]	[1,129,720]	[1,051,380]	[-78,340]
Supplementals	[+10,000]	[0]	[0]	[0]
Net, current authority	[1,139,720]	[1,129,720]	[1,051,380]	[-78,340]
Grand total, permanent authority	[110,476]	[159,144]	[194,500]	[+35,356]
DEPARTMENT OF THE INTERIOR				
Total, Department of the Interior	18,276,760	19,819,699	17,823,417	-1,996,282
North Shore Road in Defense Appropriation	+6,800	0	0	0
Other net transfers	+11,814	0	+10,070	+10,070
Total, Department of the Interior <i>(w/ Defense Appropriation and transfers)</i>	18,295,374	19,819,699	17,833,487	-1,986,212
Grand total, current authority	[12,285,189]	[12,272,323]	[12,246,514]	[-25,809]
Supplementals	[+39,000]	[0]	[0]	[0]
North Shore Road in Defense Appropriation	[+6,800]	[0]	[0]	[0]
Rescissions of new BA	[-9,000]	[0]	[0]	[0]
Net transfers.....	[+11,814]	[0]	[+10,070]	[+10,070]
Rescissions of prior year BA	[-22,020]	[-25,000]	[0]	[+25,000]
Rescission of contract authority	[-30,000]	[-30,000]	[-30,000]	[0]
Net, current authority (w/ transfers)	[12,281,783]	[12,217,323]	[12,226,584]	[+9,261]
Net, current authority (w/o transfers)	[12,269,969]	[12,217,323]	[12,216,514]	[-809]
Grand total, permanent authority	[6,230,352]	[7,805,465]	[5,815,182]	[-1,990,283]
Net transfers.....	[-216,761]	[-203,089]	[-208,279]	[-5,190]
Net, permanent authority	[6,013,591]	[7,602,376]	[5,606,903]	[-1,995,473]

COMPARISON OF 2010, 2011, AND 2012 BUDGET AUTHORITY

Explanatory Notes

Appendix A is presented in a way that bridges between the scoring used by the Appropriations Committees and the scoring used by the Executive Branch. As a result the budget totals in the 2012 Interior Budget in Brief differ slightly from the presentation in the 2012 President's budget. The President's budget uses a system of budget scoring required by the Budget Enforcement Act that is based on "net discretionary budget authority." The Interior Budget in Brief document almost exclusively uses a system of scoring based on "current authority" in order to be consistent with the presentation used by the Appropriations Committees.

Current authority portrays the amounts that Congress appropriates each year to carry out the Department's programs, including funds classified as mandatory under the Budget Enforcement Act that must still be appropriated each year. Most mandatory funding does not require annual appropriations and is excluded from current authority. Net discretionary amounts exclude mandatory funding and are reduced by offsetting receipts. Additionally, there can be differences in how certain provisions are displayed or scored in appropriations as compared to the President's budget. For example, the rescission of NPS contract authority and the net receipts sharing provisions are shown as reductions to current authority and as reductions in the Appropriations Committee scoring tables for the 2010 Interior, Environment, and Related Agencies Appropriations Act. However, in the 2010 column of the 2012 President's budget, these provisions are not shown as reductions to reach discretionary budget authority.

The difference in scoring impacts the budgets of BLM, Reclamation, CUPCA, and OIA. Both BLM and OIA have current accounts or portions of accounts that are classified as mandatory and are included in the Appropriations Committee scoring tables. This funding is excluded from the net discretionary totals for these bureaus. Additionally, BLM, Reclamation, and CUPCA have receipts that offset account totals. The BLM Service Charges, Deposits and Forfeitures account and Reclamation's Central Valley Project include discretionary offsets (receipts) that reduce discretionary totals. In 2010, the CUPCA Utah Mitigation account includes offsetting receipts of \$7.6 million, which reduces the permanent discretionary appropriation of \$8.0 million for a net reduction of \$405,000.

As depicted on the table, scoring differences do not impact other bureaus and are slight, relative to the size of the budget, a net of \$168.2 million in 2012.

EXPLANATORY NOTES (CONTINUED)

Budget from Current Authority to Net Discretionary Authority

	2010 <u>Actual</u>	2010 Enacted/ <u>2011 CR</u>	2012 <u>Request</u>
Total, Current Authority	12,281,783	12,217,323	12,226,584
Adjustment for Mandatory Current Accounts			
Bureau of Land Management			
Range Improvements	-10,000	-10,000	-10,000
Miscellaneous Trusts	-31,999	-21,700	-19,700
Insular Affairs			
Compact of Free Association.....	-27,720	-27,720	-27,720
Adjustment for Offsets			
Bureau of Land Management			
Mining Law Administration		-19,000	-16,000
Bureau of Ocean Energy Management, Regulation and Enforcement			
Net Receipts Sharing ^{1/}	-45,000	-38,000	
Office of the Secretary			
Net Receipts Sharing ^{1/}			-42,000
Reclamation Central Valley Restoration Receipts.....	-36,837	-36,837	-52,767
Utah Mitigation Net Offsets.....	-405		
Total, Net Discretionary	12,129,822	12,064,066	12,058,397

^{1/} The display for Net Receipts Sharing shown above varies from the display shown in the President's budget. The President's budget displays the offset against the Office of the Secretary in 2011 and 2012. For 2011 net receipts sharing will offset appropriations for the Bureau of Ocean Energy Management, Regulation and Enforcement. Beginning in 2012, net receipts sharing will offset appropriations for the Office of the Secretary with the transfer of the funding for the Office of Natural Resources Revenue to OS.

Another difference in the presentation of budget materials is that the Office of Management and Budget presents the President's budget to the Congress in "millions of dollars" and the Interior Budget in Brief presents funding in "thousands of dollars," the level at which Congress appropriates. When several amounts that have been rounded to millions of dollars are added or subtracted, there may be small differences between the sums of the rounded and non-rounded numbers. This may result in slight differences between the totals in the President's budget and totals in this document.

Appendix A is structured to provide two account totals where applicable. Most accounts only have one total, which reflects annual Congressional action. This total includes supplemental appropriations that fund operations that are ongoing in nature, like Wildland Fire operations, in addition to transfers authorized by the Interior, Environment, and Related Agencies and the Energy and Water Development appropriations bills. When applicable, accounts include an additional total line, which includes one-time disaster supplemental appropriations, Sec. 102 emergency transfers and repayments, transfers authorized by other Committees, and optional transfers. The purpose is to provide an agency total for "normalized" activities that is comparable to the actions taken by the Appropriations Committees and a separate total that reflects all actions.

EXPLANATORY NOTES (CONTINUED)

2010 Actual

Annual Appropriations

- On October 1, 2009, the President signed a continuing resolution, Division B of the Legislative Branch Appropriations Act of 2010 (P.L. 111-68), providing for continuing appropriations through October 31, 2009. On October 28, 2009, the President signed the Energy and Water Development Appropriations Act of 2010 (P.L. 111-85). On October 30, 2009, the President signed the Interior, Environment, and Related Agencies Appropriations Act of 2010 (P.L. 111-88). The Interior Act included the following specific provisions and allowances:
 - ◊ Net Receipts Sharing – The Act continued the 2009 provision to deduct two percent from States' mineral leasing payments to help offset the administrative costs of Federal leasing programs. In 2010, the amount scored for this was \$45.0 million.
 - ◊ Implementation of New OCS Fees – The Act included a proposed new inspection fee on each OCS above-water oil and gas facility that is subject to inspection. The fee defrays inspection costs based on the complexity of the facility as determined by the number of wells. The offset for these fee collections totaled \$10.0 million.
 - ◊ Increased OCS Rents for BOEMRE Operations – The Interior Appropriation accepted the proposed increase of \$10.0 million in offsetting collections to the BOEMRE operating budget funded by OCS rents. The increase in the amount of acres leased in recent years made this possible.
 - ◊ Palau Compact Extension – The Act provided for a one-year discretionary extension of the Compact with Palau, which expired at the end of 2009. The extension allowed for continued payments to the Republic of Palau through 2010. The extension was scored as an increase of \$12.0 million in current authority. In addition, \$2.0 million that was included in the Insular Affairs budget as a current mandatory was treated as a discretionary appropriation.
 - ◊ Geothermal Payments to Counties and Geothermal Steam Act Implementation Fund – The Act adopted an offset of \$15.0 million for a one-year repeal of Energy Policy Act of 2005 Sections 224(b) and 234, which changed the formula for geothermal receipts, created the Geothermal Steam Act Implementation Fund, and eliminated payments to counties.
 - ◊ Rescission of Oil Shale Funding – The Act rescinded a 2009 one-time increase of \$1.0 million for oil shale core samples.

2010 Supplemental Appropriations

- Supplemental Appropriations Act, 2010 (P.L. 111-212), signed by the President on July 29, 2010 included the following provisions for the Department of the Interior:
 - ◊ Drought emergency assistance – provided \$10.0 million in the Bureau of Reclamation Water and Related Resources account for drought emergency assistance (Sec. 401).
 - ◊ Oil Spill Supplemental - provided \$29.0 million to the Office of the Secretary - Salaries and Expenses account for increased inspections, enforcement, investigations, environmental and engineering studies, and other activities related to emergency offshore oil spill incidents; and provided transfer authority for the funding (Title II).

EXPLANATORY NOTES (CONTINUED)

- ◇ Provided for the accelerated permitting of the Southwest Intertie project (Sec. 2003).
- ◇ Authorized the reinstatement of 2010 payments to counties as authorized in the Geothermal Steam Act of 1970 (Sec. 3003). The payments to counties were repealed for 2010 as part of the Interior, Environment and Related Agencies Appropriation Act, 2010.
- ◇ Amended P.L. 111-88 reducing the funding provided for Federal Trust Programs in the Office of the Special Trustee for American Indians by \$9.0 million (Sec. 3004).
- ◇ Provided special reprogramming authority for Departmental bureaus funded by the Interior, Environment and Related Agencies Appropriations Act for contract adjustments within the original scope of projects funded through the American Recovery and Reinvestment Act and for associated administrative costs (Sec. 3006).
- ◇ Authorized a one-year extension of the Federal Land Transaction Facilitation Act (Sec. 3007).
- ◇ Amended Section 31 of the Outer Continental Shelf Lands Act to provide emergency authority for the Coastal Impact Assistance Program (Sec. 3013).
- ◇ Extended the authorization for the NPS Chesapeake Gateway program authorized under the Chesapeake Bay Initiative Act of 1998 (Sec. 3005).

Other Legislation Impacting Interior Appropriations and Accounts and Transfers

- The Omnibus Public Land Management Act, P.L. 111-11, established the San Joaquin River Restoration Fund to meet the requirements of the *Rodgers v. NRDC* settlement. The Act redirects the Friant surcharge receipts to the new mandatory account. The result of this Act is to reduce the funding level for current appropriations for the Central Valley Restoration Fund. The first payment of \$15.9 million was made in 2010.
- Division B, Section 1007 of the Department of Defense Appropriations Act, 2010 (P.L. 111-118) authorized the Secretary to make a payment to Swain County, North Carolina in the amount of \$12.8 million for the non-construction of the North Shore Road. The provision appropriated \$6.8 million to the NPS Construction account from rescinded balances resulting from the Department of Transportation and Related Agencies Appropriations Act, 2001 for the North Shore Road, and \$6.0 million derived from NPS Construction unobligated balances available from prior appropriations.
- The FAA Air Transportation Modernization and Safety Improvement Act (P.L. 111-226) included the following rescissions for the Department of the Interior:
 - ◇ Rescinded \$6.8 million in American Recovery and Reinvestment Act unobligated balances from the BIA Indian Guaranteed Loan Program (Sec. 310).
 - ◇ Rescinded \$4.8 million in NPS Construction unobligated balances provided in the Military Construction Appropriations and Emergency Hurricane Supplemental Appropriations Act, 2005 (P.L. 108-324) for damages as a result of Hurricane Ivan (Sec. 314).
 - ◇ Rescinded \$6.4 million in NPS Construction unobligated balances provided in the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror and Hurricane Recovery, 2006 (P.L. 109-234) for damages as a result of Hurricane Katrina and other hurricanes of the 2005 season (Sec. 315).

EXPLANATORY NOTES (CONTINUED)

- ◊ Rescinded \$3.0 million in FWS Construction unobligated balances provided in the Consolidated Security, Disaster Assistance, and Continuing Appropriations Act, 2009 (P.L. 110-329) for damages as a result of hurricanes and other natural disasters of the 2008 season (Sec. 316).
- The NPS received a transfer under the Commercial Spectrum Enhancement Act of \$5.6 million. The Act provides authority for agencies to a share of the spectrum auction revenues to fund their conversions to a bandwidth designated for public entities.
- The NPS received a transfer of \$168,000 from the Office of National Drug Control Policy's High Intensity Drug Trafficking Areas program for drug trafficking deterrent actions.
- The FWS received a transfer of \$4.0 million from U.S. Agency for International Development for the conservation of great apes.

2011 Appropriations

At the time of budget publication, no annual appropriations for 2011 were enacted for Interior or any other agency. Funding for the Federal government is provided under P.L. 111-322, a Continuing Resolution making funds available through March 4, 2011. The CR provides funding for each account based on a daily rate at the 2010 enacted appropriations level excluding supplemental appropriations. The CR included one funding anomaly from the 2010 Enacted level for the Bureau of Ocean Energy Management, Regulation and Enforcement. The CR provided BOEMRE an annual operating rate of \$365 million including offsetting collections and inspection fees, which is approximately \$23 million over the 2010 level.

Throughout this document, bureau and account levels are presented at the annual rate provided under the authority of the fourth fiscal year 2011 continuing resolution (P.L. 111-322) in a column entitled 2010 Enacted/2011 CR. The 2012 budget documents make all funding comparisons to the 2010 Enacted/2011 CR level except for specific project detail. For accounts where the total amounts for 2010 Enacted and the 2011 CR differ, funding details compare the 2012 request to the 2010 Enacted level and include an adjustment at the end to tie the account to the 2011 CR level.

For planning purposes the details of line-item construction, land acquisition, Reclamation, and CUPCA projects reflect the 2011 President's request. Adjustments are made at the bottom to tie the account to the 2011 CR level.

2011 Appropriations

- The year started with a government-wide continuing resolution through December 3, 2010 (P.L. 111-242). Funding in the CR was based on the 2010 appropriations level excluding supplemental appropriations, except for the BOEMRE. The first CR included the following:
 - ◊ BOEMRE was funded at an annual rate of \$365 million, but the CR did not allow for the collection of inspection fees or the use of offsetting collections (Sec. 128).
 - ◊ Rescission of \$25.0 million in unobligated prior year balances for the OCS Connect project from BOEMRE (Sec. 128).

EXPLANATORY NOTES (CONTINUED)

- ◊ A technical correction for Reclamation drought emergency assistance funding provided in P.L. 111-212 to extend the period of availability for unobligated balances from a one-year term to a no-year term (Sec. 121). At the time of enactment, the unobligated balance was \$13,000.
- On December 4, 2010, an extension of the continuing resolution providing for continued operations through December 18, 2010 was signed by the President (P.L. 111-290).
- On December 18, 2010, the President signed another extension of the continuing resolution providing for operations through December 21, 2010 (P.L. 111-317).
- On December 22, 2010, the President signed an amended continuing resolution to fund government operations through March 4, 2011 (P.L. 111-322). This CR:
 - ◊ Restored the ability of BOEMRE to use offsetting collections and collect \$10.0 million in inspection fees at the current CR rate of \$365 million (Sec. 159).
 - ◊ Provided the Secretary authority to implement a reorganization of BOEMRE, including the establishment of accounts, transfer of funds, and other administrative actions (Sec. 160).
 - ◊ Provided authority for payment of geothermal receipts to counties for 2011 (Sec. 161).
 - ◊ Provided expenditure authority for Sport Fish Restoration and Boating Trust Fund through March 5, 2011 (Sec. 2401(b)).

Other Legislation Impacting Interior Appropriations and Accounts and Transfers

- The Claims Resolution Act of 2010 (P.L. 111-291) was signed by the President on December 8, 2010. This Act enacts the agreement reached in the *Cobell v. Salazar* settlement and provides mandatory funding of \$1.5 billion to cover historical accounting and trust administration payments to class members and establishes a \$1.9 billion fund for the voluntary buy-back and consolidation of fractionated land interests. In addition, as an added incentive to facilitate the purchase of fractionated land interests, up to \$60.0 million of the \$1.9 billion for land acquisition will be contributed to an existing, non-profit organization for the education of American Indians and Alaska Natives. Upon final approval by the U.S. District Court for the District of Columbia, the *Cobell v. Salazar* settlement agreement will be implemented. Mandatory funding of \$1.9 billion is included in the Office of the Secretary Trust Land Consolidation Fund in 2011 for the settlement.
- The Claims Resolution Act also included four water settlements:
 - ◊ White Mountain Apache Tribe Water Rights Quantification.
 - ◊ Crow Tribe Water Rights Settlement.
 - ◊ Taos Pueblo Indian Water Rights.
 - ◊ Aamodt Litigation Settlement.
- The primary responsibility for constructing water systems associated with the settlements was given to Reclamation, and BIA is responsible for the majority of the trust funds. Mandatory funding of \$207.2 million is included in BIA in 2011 for the settlements.

EXPLANATORY NOTES (CONTINUED)

2012 Appropriations

The following changes are proposed for inclusion in the 2012 Appropriations Acts.

- **Transfer of the Office of Natural Resources Revenue to the Office of the Secretary** - The 2012 budget displays the transfer of ONRR from BOEMRE to OS. The OS funding levels are increased for the transfer of the function and the BOEMRE funding levels are decreased by the amount of the transfer. With the transfer of ONRR to the Office of the Secretary, the following permanent accounts also transfer to the Office of the Secretary:
 - ◊ Mineral Leasing and Associated Payments
 - ◊ Payments to Alaska from Oil and Gas Leases, National Petroleum Reserve - Alaska
 - ◊ Leases of Lands Acquired for Flood Control, Navigation, and Allied Purposes
 - ◊ Geothermal Lease Revenues, Payments to Counties
 - ◊ National Forest Fund, Payments to States
 - ◊ State Share from Certain Gulf of Mexico Leases

The State Share from Certain Gulf of Mexico Leases and National Forest Fund, Payments to States accounts are displayed under BOEMRE in the President's budget presentation, but these accounts are moved to accurately reflect the transfer to OS with ONRR in the Budget in Brief.

- **Transfer of Coastal Impact Assistance Program from BOEMRE to FWS** – The authorization for the Coastal Impact Assistance program provided for \$250.0 million in mandatory funding to be provided annually from 2007-2010. The 2012 budget reflects the transfer of the administration and remaining balances of the grant program from BOEMRE to FWS. The FWS will administer the remaining program grant funds beginning in 2012. Transition planning will begin in 2011.
- **Fee Increase for Offshore Oil and Gas Inspections** – Through appropriations language, the Administration proposes to increase the inspection fees in 2012 for offshore oil and gas drilling facilities that are subject to inspection by BOEMRE. The increased fees are expected to generate an estimated \$65.0 million in 2012, and will include fees for drilling rigs. These inspections ensure production accountability, human safety, and environmental protection.
- **New Fee for Onshore Oil and Gas Inspections** – Through appropriations language, the Administration proposes to implement an inspection fee in 2012 for onshore oil and gas inspection activities. The proposed inspection fee is expected to generate an estimated \$38.0 million in 2012, offsetting the cost of onshore inspections. The fee would support Federal efforts to provide services that ensure production accountability, human safety, and environmental protection.
- **Onshore Oil and Gas Drilling Permit Fee** – The 2012 budget proposes to continue a fee for processing drilling permits through appropriations language, an approach taken by Congress in the 2009 and 2010 Appropriations Acts. A fee of \$6,500 per drilling permit was established in 2010, and if continued, would generate an estimated \$32.5 million in offsetting collections.

EXPLANATORY NOTES (CONTINUED)

- **New Fee for Coal and Other Minerals Inspections** – The 2012 budget proposes a new fee to recover the cost of inspecting coal and other minerals management program activities authorized by the BLM. These fees are projected to generate an estimated \$4.4 million annually, beginning in 2012.
- **Mining Permit and Administration Fees** – The Office of Surface Mining will propose new fees to recover the cost of processing mining permit applications, administering mining permits, and taking enforcement actions. The budget estimates that \$23.0 million would be recovered annually, beginning in 2012.

2012 Authorization Proposals

- **Reform Abandoned Mine Land Reclamation** - The coal industry as a whole is held responsible for cleaning up abandoned coal mines by paying a fee on production that finances grants to States for reclamation. This purpose was lost when Congress authorized additional unrestricted payments to States and Tribes that have already completed their coal reclamation work. Furthermore, funds for reclamation are not well targeted at the highest priority abandoned mine lands but instead are distributed by a production-based formula, so that funding goes to the States with the most coal production, not the greatest reclamation needs. States can use the funding for a variety of purposes, including the reclamation of abandoned hardrock mines, for which there is no other source of Federal funding.

The Administration proposes to reform the coal AML program to reduce unnecessary spending and ensure that the Nation's highest priority sites are reclaimed. First, the budget proposes to terminate the unrestricted payments to States and Tribes that have been certified for completing their coal reclamation work because these payments do not contribute to AML reclamation. Second, the budget proposes to reform the remaining funding to competitively allocate available resources to the highest priority coal AML sites. Through a competitive grant program, a new Abandoned Mine Lands Advisory Council will review and rank the AML sites, so that OSM can distribute grants to reclaim the highest priority coal sites each year.

Third, to address the legacy of abandoned hardrock mines across the U.S., the Department will propose legislation to create a parallel AML program for abandoned hardrock sites. Like the coal AML program, hardrock reclamation would be financed by a new AML fee on the production of hardrock minerals on both public and private lands. The BLM would distribute the funds through a competitive grant program to reclaim the highest priority hardrock AML sites on Federal, State, tribal, and private lands. Altogether, this proposal will save \$1.3 billion over the next ten years, focus available coal fees to better address the Nation's most dangerous abandoned coal mines, and hold the hardrock mining industry responsible for cleaning up the hazards left by their predecessors.

- **Reform Hardrock Mining on Federal Lands** – The Department will submit a legislative proposal to provide a fair return to the taxpayer from hardrock production on Federal lands. The legislative proposal would institute a leasing program under the Mineral Leasing Act of 1920 for certain hardrock minerals, gold, silver, lead, zinc, copper, uranium, and molybdenum, currently covered by the General Mining Law of

EXPLANATORY NOTES (CONTINUED)

1872. After enactment, mining for these metals on Federal lands would be governed by the new leasing process and subject to annual rental payments and a royalty of not less than five percent of gross proceeds. Half of the receipts would be distributed to the States in which the leases are located and the remaining half would be deposited in the Treasury. Existing mining claims would be exempt from the change to a leasing system, but would be subject to increases in the annual maintenance fees under the General Mining Law of 1872. Holders of existing mining claims for these minerals could, however, voluntarily convert their claims to leases. The Office of Natural Resources Revenue will collect, account for, and disburse the hardrock royalty receipts.

- **Extend Service First Authority** – The laws creating Service First give the Secretaries of the Interior and Agriculture the authority to establish pilot programs that leverage resources. Service First allows certain land management agencies to conduct activities jointly or on behalf of one another; co-locate in Federal offices or leased facilities; make reciprocal delegations of their respective authorities, duties and responsibilities; and transfer funds and provide reimbursements on an annual basis, including transfers and reimbursements for multi-year projects. This authority is currently set to expire at the end of 2011. The budget proposes to make the Service First authority permanent in order to continue these arrangements that have saved costs and improved effectiveness.
- **Fee on Nonproducing Oil and Gas Leases** – The Administration will submit a legislative proposal to encourage energy production on lands and waters leased for development. A \$4.00 per acre fee on non-producing Federal leases on lands and waters would provide a financial incentive for oil and gas companies to either get their leases into production or relinquish them so that the tracts can be leased to and developed by new parties. The proposed \$4.00 per acre fee would apply to all new leases and would be indexed annually. In October 2008, the Government Accountability Office issued a report critical of past efforts by Interior to ensure that companies diligently develop their Federal leases. Although the GAO report focused on administrative actions that the Department could undertake, this proposal requires legislative action. This proposal is similar to other non-producing fee proposals considered by the Congress in the last several years. The fee is projected to generate revenues to the Treasury of \$25.0 million in 2012 and \$874.0 million over ten years.
- **Net Receipts Sharing for Energy Minerals** – The Administration proposes to make permanent the current arrangement for sharing the cost to administer energy and minerals receipts, beginning in 2013. Under current law, States receiving significant payments from mineral revenue development on Federal lands also share in the costs of administering the Federal mineral leases from which the revenue is generated. In 2012, this net receipts sharing deduction from mineral revenue payments to States would be implemented as an offset to the Interior Appropriations Act, consistent with the provision included in 2010 and continued under the 2011 CR. Permanent implementation of net receipts sharing is expected to result in savings of \$44.0 million in 2013 and \$440.0 million over ten years.
- **Repeal Oil and Gas Fee Prohibition and Mandatory Permit Funds** – The Administration proposes to repeal portions of Section 365 of the Energy Policy Act, beginning in 2013. Section 365 diverted mineral leasing receipts from the Treasury to a BLM Permit Processing Improvement Fund and also prohibited BLM from establishing cost re-

EXPLANATORY NOTES (CONTINUED)

covery fees for processing applications for oil and gas permits to drill. Congress has implemented permit fees through appropriations language for the last several years and the 2012 budget proposes to continue this practice. Starting in 2013, upon elimination of the fee prohibition, BLM will promulgate regulations to establish fees for applications for permits to drill administratively. In combination with normal discretionary appropriations, these cost recovery fees will then replace the APD fees set annually through appropriations language and the mandatory permit fund, which would also be repealed starting in 2013. Savings from terminating this mandatory funding are estimated at \$20.0 million in 2013 and \$57.0 million over three years.

- **Geothermal Energy Receipts** – The Administration proposes to repeal Section 224(b) of the Energy Policy Act of 2005. Prior to passage of this legislation, geothermal revenues were split between the Federal government and States, with 50 percent directed to States, and 50 percent to the Treasury. The Energy Policy Act changed this distribution beginning in 2006 to direct 50 percent to States, 25 percent to counties, and for a period of five years, 25 percent to a new BLM Geothermal Steam Act Implementation Fund. The allocations to the new BLM geothermal fund were discontinued a year early through a provision in the 2010 Interior Appropriations Act. The repeal of Section 224(b) will permanently discontinue payments to counties and restore the disposition of Federal geothermal leasing revenues to the historical formula of 50 percent to the States and 50 percent to the Treasury. This results in savings of \$6.5 million in 2012 and \$74.0 million over ten years.
- **Deep Gas and Deepwater Incentives** – The Administration proposes to repeal Section 344 of the Energy Policy Act of 2005. Section 344 mandated royalty incentives for certain “deep gas” production on the Federal Outer Continental Shelf. This change will help ensure that Americans receive fair value for Federally-owned mineral resources. Based on current oil and gas price projections, the budget does not assume savings from this change; however, the proposal could generate savings to the Treasury if future natural gas prices end up being lower than currently projected.
- **Repeal of Authorities to Accept Royalty Payments In Kind** – The Administration proposes to solidify a recent Interior reform terminating the royalty-in-kind program by repealing all authorities to accept future royalties through RIK. This change will help increase confidence in the proper accounting of future royalty payments. The budget does not assume savings from this change because the Administration does not anticipate restarting the RIK program; however, if enacted, this proposal would provide additional certainty that a new RIK program would not be initiated at some point in the future.
- **Federal Land Transaction Facilitation Act** – The Administration proposes to reauthorize this Act, eliminating the 2011 sunset date and allowing lands identified as suitable for disposal in recent land use plans to be sold using this authority. The sales revenues would continue to be used to fund the acquisition of environmentally sensitive lands and the administrative costs associated with conducting sales.

EXPLANATORY NOTES (CONTINUED)

- **Federal Migratory Bird Hunting and Conservation Stamps** – Federal Migratory Bird Hunting and Conservation Stamps, commonly known as Duck Stamps, were originally created in 1934 as the annual Federal license required for hunting migratory waterfowl. Today, 98 percent of the receipts generated from the sale of these \$15.00 stamps are used to acquire important migratory bird areas for migration, breeding and wintering. The price of the Duck Stamp has not increased since 1991, while the cost of land and water has increased significantly. The Administration proposes to increase these fees to \$25.00 per stamp per year, beginning in 2012. Increasing the cost of Duck Stamps will bring the estimate for the Migratory Bird Conservation account to approximately \$58.0 million. With these increased receipts, the Department anticipates additional acquisition of approximately 7,000 acres in fee and approximately 10,000 acres in conservation easement in 2012. Total acres acquired for 2012 would then be approximately 28,000 acres in fee title and 47,000 acres in perpetual conservation easements.
- **Compact of Free Association** – On September 3, 2010, the United States and the Republic of Palau successfully concluded the review of the Compact of Free Association and signed a 15-year agreement that includes a package of assistance through 2024. Under the agreement, Palau committed to undertake economic, legislative, financial, and management reforms. The conclusion of the agreement reaffirms the close partnership between the U. S. and the Republic of Palau. Permanent and indefinite funding for the compact expired at the end of 2010. The 2012 budget seeks to authorize permanent funding for the Compact as it strengthens the foundations for economic development by developing public infrastructure, and improving health care and education. Compact funding will also undertake one or more infrastructure projects designed to support Palau's economic development efforts. The Republic of Palau has a strong track record of supporting the U.S. and its location is strategically linked to Guam and U.S. operations in Kwajalein Atoll. The cost for this proposal for 2012-2021 is \$188.5 million.